



Maryland Combined WIOA State Plan 2024-2028

DRAFT

Maryland Combined WIOA State Plan 2024-2028

Commonly Used Abbreviations

2Gen	Two-Generation
AELS	Adult Education and Literacy Services
AJC	American Job Center
AMP	Apprenticeship Maryland Program
BACH	Baltimore Alliance for Careers in Healthcare
CAA	Community Action Agency
CLO	Chief Learning Officer
CRP	Community Rehabilitation Program
DHS	Department of Human Services
DHCD	Department of Housing and Community Development
DORS	Division of Rehabilitation Services
DPSCS	Department of Public Safety and Correctional Services
DUI	Division of Unemployment Insurance
DWDAL	Division of Workforce Development and Adult Learning
EARN	Employment Advancement Right Now
ETPL	Eligible Training Provider List
FIA	Family Investment Administration
FLC	Foreign Labor Certification
FY	Fiscal Year
GWDB	Governor's Workforce Development Board
JVSG	Jobs for Veterans State Grant
LACES	Literacy, Adult and Community Education System
LDSS	Local Departments of Social Services
LEP	Limited English Proficiency
LMI	Labor Market Information
Local Area	Local Workforce Development Area
Local Board	Local Workforce Development Board
LSS	Local School Systems
LVER	Local Veterans Employment Representative
LQ	Location Quotient
MD Labor	Maryland Department of Labor
MD THINK	Maryland's Total Human Services Information Network
MHEC	Maryland Higher Education Commission
MLDS	Maryland Longitudinal Data System
MORA	Maryland Office for Refugees and Asylees
MSDE	Maryland State Department of Education
MSFW	Migrant and Seasonal Farmworker
MWA	Maryland Workforce Association
MWE	Maryland Workforce Exchange
NRS	National Reporting System
OAS	Office of the Assistant Secretary
OFP	Office of Fair Practices

Maryland Combined WIOA State Plan 2024-2028

OWD	Office of Workforce Development
PII	Personally Identifiable Information
PIRL	Participant Individual Record Layout
POAC	Professional Outplacement Assistance Center
Pre-ETS	Pre-Employment Transitioning Services
PY	Program Year
RA	Registered Apprenticeship
RESEA	Reemployment Services and Eligibility Assessment
RFP	Request for Proposals
ROW	Reemployment Opportunity Workshop
SCSEP	Senior Community Service Employment Program
SNAP E&T	Supplemental Nutrition Assistance Program Employment & Training
SSN	Social Security Number
TANF	Temporary Assistance for Needy Families
TCA	Temporary Cash Assistance
UI	Unemployment Insurance
USDOL	United States Department of Labor
VR	Vocational Rehabilitation
WDQI	Workforce Data Quality Initiative
WIOA	Workforce Innovation and Opportunity Act
WPR	Work Participation Rate

Maryland Combined WIOA State Plan 2024-2028

Table of Contents

I. Plan Introduction or Executive Summary	5
II. Strategic Elements	6
II.(a)(1) Economic and Workforce Analysis	6
II.(a)(2) Workforce Development, Education and Training Activities Analysis	67
II. (b) State Strategic Vision and Goals	78
II.(b)(1) Vision	78
II.(b)(2) Goals.	80
II.(b)(3) Performance Goals	85
II.(b)(4) Assessment	86
II. (c) State Strategy	87
II.(c)(1) Industry Sector, Occupations, and Career Pathways Strategies	87
1: Supercharge Key Sectors	87
3: Preparing the Future Workforce	98
4: Improve System Alignment and Accountability	100
II.(c)(2). Program Alignment Strategies	102
III. OPERATIONAL PLANNING ELEMENTS	105
IV. COORDINATION WITH STATE PLAN PROGRAMS.	212
V. COMMON ASSURANCES (FOR ALL CORE PROGRAMS).	214
VI. PROGRAM-SPECIFIC REQUIREMENTS FOR CORE PROGRAMS	216
VII. PROGRAM-SPECIFIC REQUIREMENTS FOR COMBINED STATE PLAN PARTNER PROGRAMS	426

Maryland Combined WIOA State Plan 2024-2028

I. Plan Introduction or Executive Summary

Introduction/Executive Summary will be included in final version of Plan

DRAFT

Maryland Combined WIOA State Plan 2024-2028

II. Strategic Elements

The Unified or Combined State Plan must include a Strategic Planning Elements section that analyzes the State's current economic environment and identifies the State's overall vision for its workforce development system. The required elements in this section allow the State to develop data-driven goals for preparing an educated and skilled workforce and to identify successful strategies for aligning workforce development programs to support economic growth. Unless otherwise noted, all Strategic Planning Elements apply to Combined State Plan partner programs included in the plan as well as to core programs. Where requirements identify the term "populations," these must include individuals with barriers to employment as defined at WIOA Section 3. This includes displaced homemakers; low-income individuals; Indians, Alaska Natives, and Native Hawaiians; individuals with disabilities, including youth who are individuals with disabilities; older individuals; ex-offenders; homeless individuals, or homeless children and youths; youth who are in or have aged out of the foster care system; individuals who are English language learners, individuals who have low levels of literacy, and individuals facing substantial cultural barriers; farmworkers (as defined at section 167(i) of WIOA and Training and Employment Guidance Letter No. 35-14); individuals within 2 years of exhausting lifetime eligibility under the Temporary Assistance for Needy Families program; single parents (including single pregnant women); and long-term unemployed individuals. Additional populations include veterans, unemployed workers, youth, and others that the State may identify.

II. (a) Economic, Workforce, and Workforce Development Activities Analysis

The Unified or Combined State Plan must include an analysis of the economic conditions, economic development strategies, and labor market in which the State's workforce system and programs will operate.

II.(a)(1) Economic and Workforce Analysis

(A) *Economic Analysis.*

The Unified or Combined State Plan must include an analysis of the economic conditions and trends in the State, including sub-State regions and any specific economic areas identified by the State. This must include:

- (i) Existing Demand Industry Sectors and Occupations. Provide an analysis of the industries and occupations for which there is existing demand.
- (ii) Emerging Demand Industry Sectors and Occupations. Provide an analysis of the industries and occupations for which demand is emerging.
- (iii) Employers' Employment Needs. With regard to the industry sectors and occupations identified in (A)(i) and (ii), provide an assessment of the employment needs of employers, including a description of the knowledge, skills, and abilities required, including credentials and licenses.

Maryland Combined WIOA State Plan 2024-2028

(B) Workforce Analysis.

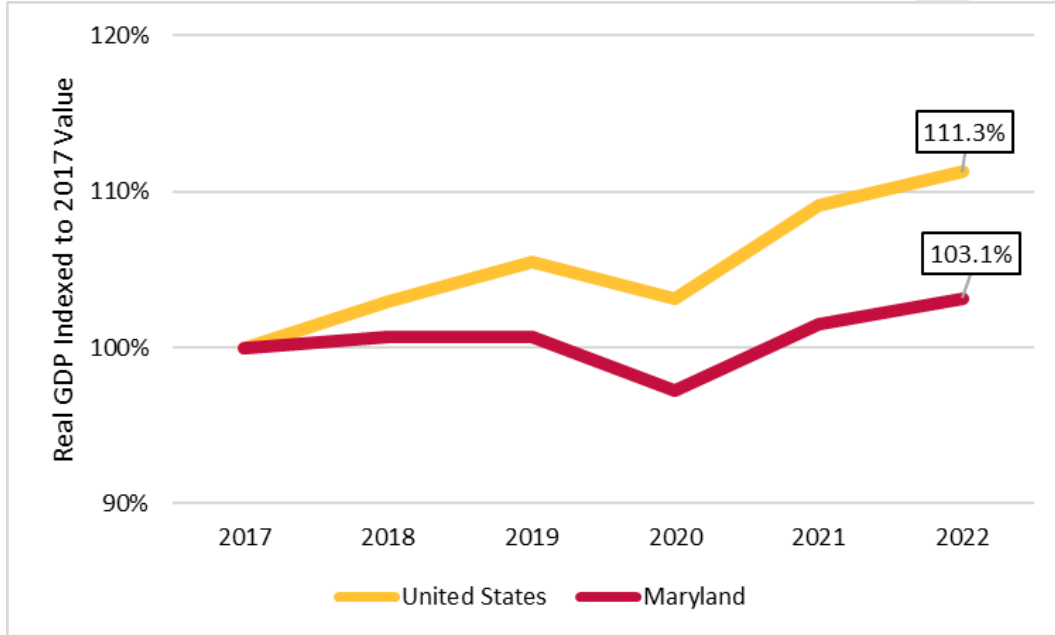
The Unified or Combined State Plan must include an analysis of the current workforce in the State and within various state regions. Provide key analytical conclusions in aggregate as well as disaggregated among populations to identify potential disparities in employment and educational attainment and understand labor force conditions for items (i)-(iii) below. Populations analyzed must include individuals with barriers to employment described in the first paragraph of Section II. Analysis must include—

- (i) Employment and Unemployment. Provide an analysis of current employment and unemployment data, including labor force participation rates, and trends in the State.
- (ii) Labor Market Trends. Provide an analysis of key labor market trends, including across existing industries and occupations.
- (iii) Education and Skill Levels of the Workforce. Provide an analysis of the educational and skill levels of the workforce.
- (iv) Comparison of Economic and Workforce Analytical Conclusion. Describe areas of opportunity for meeting hiring, education, and skills needs identified in the economy compared to the assets available in the labor force in the state.

Maryland Combined WIOA State Plan 2024-2028

Maryland's economy has lagged national growth over the past several years. Between 2017 and 2019, the nation's real (inflation-adjusted) GDP grew by 5.5 percent. However, over the same timeframe, Maryland's GDP only rose by 0.7 percent. As shown in Figure 1 below, the national real GDP was 11.3 percent larger in 2022 than in 2017. In contrast, Maryland's real GDP grew by only 3.1 percent over that same period.

Figure 1: Real GDP Indexed to 2017 Levels in Maryland and United States, 2017 – 2022



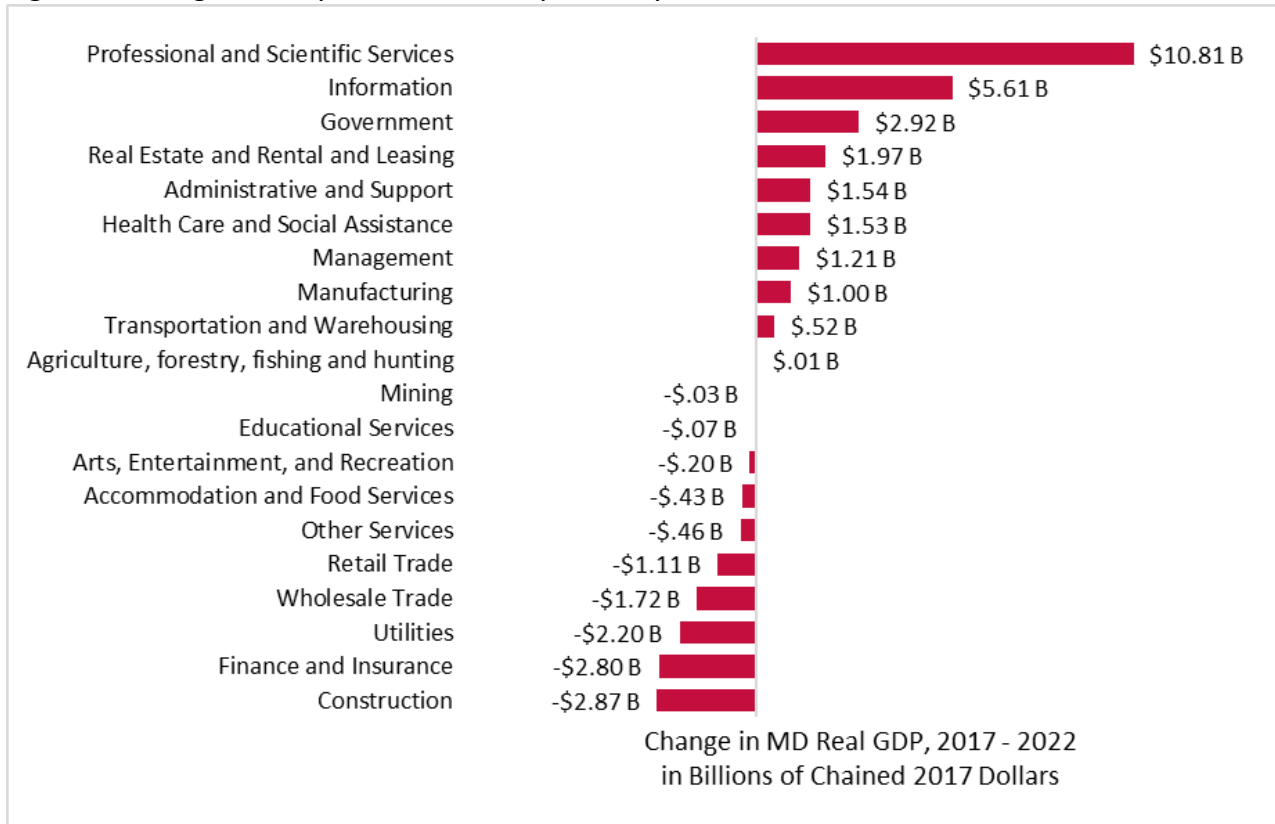
Source: Bureau of Economic Analysis (BEA)

Figure 2 below shows how Maryland's real GDP has grown over the past five years by high-level industry.¹

¹ Industries in this figure correspond to two-digit North American Industry Classification System (NAICS) codes. NAICS codes classify businesses by their work product and two-digit codes are the broadest codes available.

Maryland Combined WIOA State Plan 2024-2028

Figure 2: Change in Maryland Real GDP By Industry, 2017 – 2022



Source: Bureau of Economic Analysis

Maryland’s *Information* sector expanded by the second largest amount, with real GDP rising by \$5.6 billion between 2017 and 2022. Growth in this sector was largely driven by the *Publishing Industries (Except Internet)* subsector, which grew by \$3.9 billion. Maryland’s *Data Processing, Hosting, and Other Information Services* subsector grew by \$840.8 million between 2017 and 2022. Maryland recently enacted an incentive program to exempt data centers from paying sales and use taxes. The focus on data processing and hosting may lead to future growth in this subsector.

The rise in real GDP in Maryland’s *Real Estate and Rental and Leasing* sector is good news, with growth occurring mainly in the past two years. Between 2017 and 2019, Maryland’s real GDP in the sector fell by \$2.2 billion. In 2020, real GDP in the sector fell by another \$394 million. In 2021, real GDP rose by \$1.8 billion, and in 2022 it rose by another \$2.7 billion. It is important to note that this increase in value is beyond the nationwide rise in property values – real GDP controls for inflation.

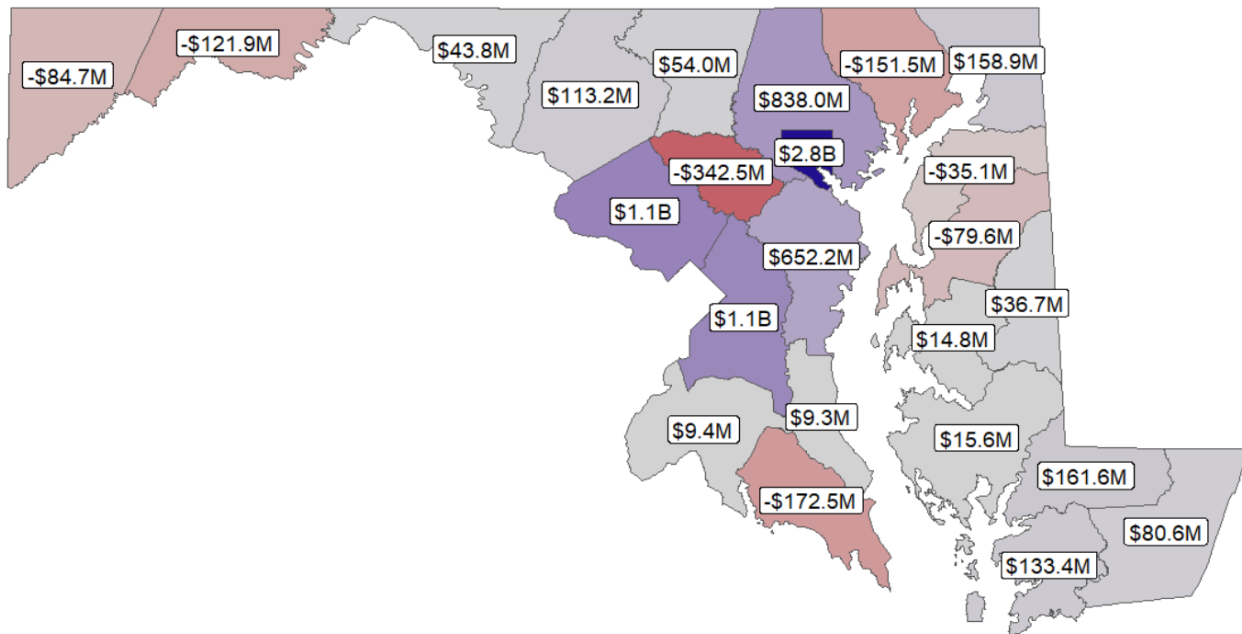
Although 10 of Maryland’s 20 high-level industry sectors grew between 2017 and 2022, only two sectors grew at a faster rate in Maryland than nationally – *Government* and *Agriculture, Forestry, Fishing, and Hunting*.

Maryland Combined WIOA State Plan 2024-2028

Maryland's *Government* sector grew by 3.6 percent in Maryland versus 2.8 percent growth nationally. This was primarily the result of growth in *Federal Civilian* GDP, which grew by 9.4 percent in Maryland between 2017 and 2022. Maryland's *Agriculture, Forestry, Fishing, and Hunting* sector expanded by 0.6 percent in Maryland between 2017 and 2022, while the national sector contracted by 3.8 percent. In Maryland, the growth was largely due to strength in the *Farms* subsector, which grew by 1.0 percent.

In total, Maryland's real (inflation-adjusted) GDP grew by \$6.4 billion in 2022. As mapped below in Figure 3, 44.4 percent of that growth took place in Baltimore City. Other counties in Central Maryland and the DC suburbs, especially Montgomery and Prince George's counties, expanded as well.

Figure 3: Change in Real (Inflation-Adjusted) GDP by County, 2021 - 2022



Source: Bureau of Economic Analysis

Within Baltimore City, the main driver of GDP growth was the *Information* industry. According to BEA, the sector's contribution to real GDP grew by \$1.1 billion. Statewide, real GDP from the *Information* sector grew by 20.7 percent; in Baltimore City the sector grew by 34.8 percent. The growth appears to be tied significantly to increased worker productivity – BEA estimates that Baltimore City employment in the sector grew by “only” 4.3 percent in 2022.

The second strongest sector for Baltimore City was *Government*; in 2022, the City's *Government* sector grew by \$542 million in real GDP. Nearly half of this sector's growth in real GDP in Maryland in 2022 occurred in Baltimore City. Finally, Baltimore City's *Real Estate and Rental and Leasing* sector expanded by \$439 million for a 7.5 percent growth rate, well above the state growth rate of 4.5 percent.

Maryland Combined WIOA State Plan 2024-2028

Notably, seven counties in Maryland experienced a decline in real GDP between 2021 and 2022. The largest drop occurred in Howard County, where real GDP fell by \$342.5 million. The decline in Howard County was largely driven by cuts in two sectors: real GDP in *Construction* fell by \$312 million and real GDP in *Wholesale Trade* fell by \$307 million. These two sectors fell statewide but fell at a higher rate in Howard County. Additionally, even in sectors that expanded, Howard County generally saw slower growth relative to Maryland. For example, the Information sector in Howard County was the largest growing sector in 2022; however, it grew at a slower rate (14.8 percent) than Maryland (20.7 percent). Although Howard County's real GDP fell in 2022, its growth rate during the pandemic (3.9 percent between 2019 through 2022) still outpaces the state growth rate of 2.5 percent.

Somerset County had the largest growth rate of any Maryland county in 2022, with real GDP growing by 15.7 percent (\$133 million). This growth moved Somerset County from having the smallest GDP of any Maryland county in 2021 to the second-smallest GDP in 2022, ahead of Kent County. Growth in Somerset County was driven by gains in the *Agriculture, Forestry, Fishing, and Hunting* sector which expanded by \$109 million in 2022. This was a gain of 196.8 percent. This sector's GDP experienced large swings in the county. In 2017, real GDP for the sector in Somerset County was estimated at \$129 million. Two years later, in 2019, real GDP for the sector had fallen to \$51 million.

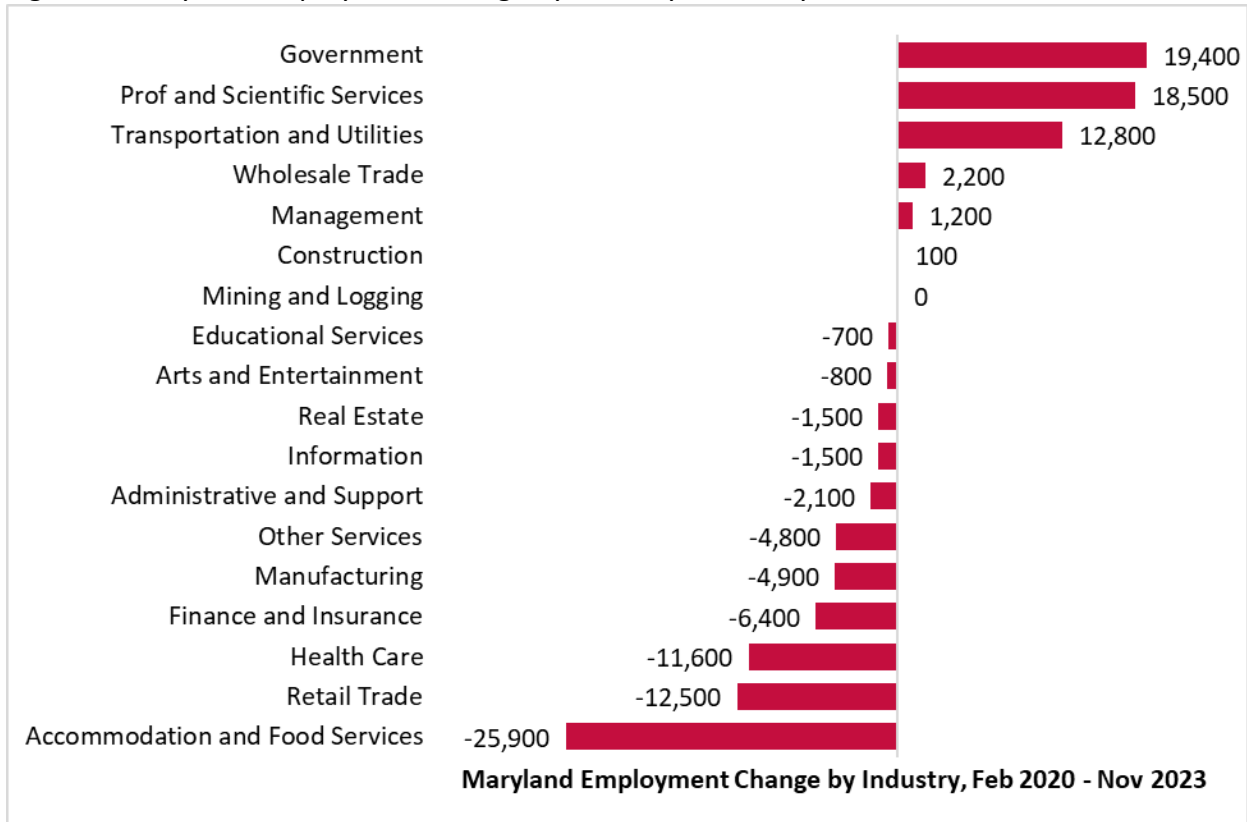
Garrett County had the largest percentage point drop in real GDP, with real GDP falling by 6.4 percent in 2022 (a loss of \$85 million). The drop in GDP appears largely driven by a slowdown in *Construction*, which had a 31 percent drop in value (\$49 million).

Maryland's real GDP growth during the pandemic has not been equal by region. Western Maryland and Southern Maryland have generally struggled. While growth has been fairly strong in Central Maryland and the Capital region, Maryland's Eastern Shore, especially the lower shore has seen some of the strongest growth on a percentage basis during the economic recovery. Wicomico County, centered by Salisbury, has seen its real GDP grow by \$415 million since 2019 for a growth rate of 8.3 percent. Wicomico County's GDP growth has been very broad based. The largest sector to expand has been *Manufacturing* which grew by \$125 million for a growth rate of 19.3 percent. The next strongest sector, *Real Estate and Rental and Leasing*, grew by \$85 million. Notably, the county saw strong gains in *Management*, with the sector growing by 40.2 percent (\$52 million), well above the 8.7 percent growth rate for Maryland as a whole.

While Maryland faces long-term challenges with indicators such as GDP growth, the state also faces some short-term challenges in recovering from the pandemic. Maryland's total nonfarm employment growth rate ranks 45th between February 2020 and November 2023. The state's private-sector growth rate over the same period ranks 47th. Figure 4 shows how employment has changed by industry in Maryland between February 2020 and November 2023.

Maryland Combined WIOA State Plan 2024-2028

Figure 4: Maryland Employment Change by Industry, February 2020 – November 2023



Source: Bureau of Labor Statistics, CES Program

As Figure 4 shows, employment in Maryland’s *Government* sector has grown the most of any of the state’s high-level industries. Since February 2020, the sector has added 19,400 jobs and Maryland has the fourth-best growth rate in the nation. Maryland’s growth is largely due to an increase in *Federal Government* jobs – since February 2020, the subsector has added 13,900 jobs.

Maryland’s *Professional, Scientific, and Technical Services* sector has also seen strong growth. The industry added 18,500 jobs between February 2020 and November 2023. Although this is strong growth in terms of the number of jobs, Maryland’s growth could be larger. Maryland ranks 35th for growth in this industry since February 2020 and the state’s 7.1 percent growth rate lags the 13.0 percent growth seen at the national level.

Maryland’s *Transportation, Warehousing, and Utilities* sector has added 12,800 jobs since February 2020. While the sector’s growth rate ranks 18th since February 2020, growth in Maryland has slowed over the past year. Between November 2022 and November 2023, Maryland’s *Transportation, Warehousing, and Utilities* sector has actually contracted by 600 positions and the state’s growth rate ranks 27th.

Among Maryland’s high-level industries, none has contracted more than *Accommodation and Food Services*. Since February 2020, the industry has lost 25,900 jobs. Maryland has the 49th ranked growth rate since February 2020. The state’s *Health Care and Social Assistance* sector has

Maryland Combined WIOA State Plan 2024-2028

also been slow to recover. Since February 2020, Maryland has lost 11,600 jobs in the industry and has the 48th ranked growth rate.

As employment patterns vary by industry, they also vary by geography. Note that county data will not match the monthly employment data discussed above, as they are from different programs that report on different timeframes.

Montgomery County has seen the largest decline in private-sector employment of any Maryland County. Between 2019 and 2022, employment fell by an estimated 22,380 jobs. The largest declines were in *Accommodation and Food Services* (a loss of 4,666 jobs) and *Administrative and Support and Waste Management and Remediation Services* (a loss of 4,105 jobs). *Manufacturing* added the most jobs of any industry in the county over the three-year period, expanding by 924 jobs.

Howard County saw a drop in employment even with the county's large increase in GDP. One reason for the county's drop in employment while GDP rises is that the county has seen a drop in employment in many industries that contribute less to GDP per employee than other industries. For example, the two industries that have lost the most employment in Howard County are *Arts, Entertainment, and Recreation* (a loss of 1,687 jobs) and *Administrative and Support and Waste Management and Remediation Services* (a loss of 1,593 jobs). GDP per capita is lower in these industries than, for example, *Professional, Scientific, and Technical Services* which added 1,043 jobs in Howard County between 2019 and 2022.

Maryland Combined WIOA State Plan 2024-2028

In-Demand and Emerging Occupations in Maryland

Provide an analysis of the industries and occupations for which there is existing demand. With regard to the industry sectors and occupations identified, provide an assessment of the employment needs of employers, including a description of the knowledge, skills, and abilities required, including credentials and licenses.

Maryland's diverse economy provides many different career pathways for residents. This section examines in-demand and emerging occupations within Maryland.

Top In-Demand Occupations

For this analysis, in-demand occupations are those with the most current job postings on the Maryland Workforce Exchange. The Maryland Workforce Exchange is an online jobs and career services system which offers the public a range of employment tools, including job listings, resume assistance, and labor market information. All unemployment insurance claimants in the state are required to register with the Maryland Workforce Exchange. Figure 5 shows the ten occupations with the most job openings posted as of December 25, 2023.

Figure 5: Occupations with the Most Job Postings on the Maryland Workforce Exchange on December 25, 2023

Occupation	Job Openings
Registered Nurses	5,611
Computer Systems Engineers/Architects	2,658
Software Developers	1,776
Retail Salespersons	1,644
Customer Service Representatives	1,290
Physical Therapists	1,249
Network and Computer Systems Administrators	1,163
Physicians, All Other	1,132
Nursing Assistants	1,071
Fast Food and Counter Workers	965

Source: Maryland Workforce Exchange

The following sections present more detail for each of these occupations. Namely, each section contains information on:

- Projected growth between 2020 and 2030;

Maryland Combined WIOA State Plan 2024-2028

- Projected openings each year due to growth, labor force exits, and job transfers;
- The location quotient for each industry;²
- The typical education and required experience for the occupation as sourced from the Bureau of Labor Statistics;
- Employment and average wages in each of Maryland’s local workforce areas in 2022;
- The most requested certifications, skills, and tools and technologies in job openings for each occupation as of November 2023; and
- The employers with the most active job openings in November 2023 for each occupation.

Registered Nurses

The occupation with the most current job postings in Maryland is Registered Nurses. As of December 25, 2023, there were 5,611 job postings, more than double the number for the occupation with the second-most postings. As Figure 6 illustrates, not only are there a high number of current openings, but future growth for this occupation is projected to be strong. The number of registered nurses is expected to grow by 12,325 by 2030 and there will be an estimated 5,253 job openings each year due to growth, labor force exits (retirements), and occupational transfers.³

Figure 6: Key Metrics for Registered Nurses in Maryland

Metric	Value
Estimated Growth 2020 - 2030	12,325
Estimated Percent Growth 2020 - 2030	17.27%
Projected Annual Openings, 2020 - 2030	5,253
Location Quotient, 2022	0.91
Typical Education	Bachelor's degree
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 7 illustrates, there were an estimated 49,790 Registered Nurses employed in Maryland in 2022. These nurses earned an average annual wage of \$87,990. Baltimore City employed the most Registered Nurses (13,900) and also had the highest average wages (\$92,887).

² A location quotient measures how concentrated an industry is in a given area compared to the country as a whole. A location quotient of 1 indicates that employment is just as concentrated in Maryland as in the rest of the country. A location quotient of 2 indicates that there is twice as much employment in an industry in Maryland compared with national employment patterns.

³ This number is different from the current number of job postings. Current job postings reflect existing supply gaps as well as openings due to general job churn (registered nurses moving between jobs). Projected annual openings is a gauge of how many openings will need to be filled by “new” workers in the occupation.

Maryland Combined WIOA State Plan 2024-2028

Figure 7: Current Employment and Wages for Registered Nurses by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	49,790	\$87,990
Anne Arundel	4,030	\$87,663
Baltimore City	13,900	\$92,887
Baltimore County	6,650	\$87,188
Carroll	1,070	\$81,290
Frederick	1,530	\$82,884
Howard	2,130	\$84,696
Lower Shore	1,810	\$78,120
Montgomery	8,030	\$90,084
Prince George's	3,090	\$91,427
Southern Maryland	1,360	\$86,887
Susquehanna	2,060	\$87,128
Upper Shore	800	\$76,407
Western Maryland	2,170	\$74,693

Source: Maryland Department of Labor, Bureau of Labor Statistics

The following figures contain information on Registered Nurses based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 11 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 8: Most Requested Certifications for Registered Nurses in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Certification in Cardiopulmonary Resuscitation (CPR)	3,219
Advanced Cardiac Life Support Certification (ACLS)	2,447
Basic Life Support (BLS) Certification	1,499

Maryland Combined WIOA State Plan 2024-2028

Pediatric Advanced Life Support (PALS)	1,011
--	-------

Source: Maryland Workforce Exchange

Figure 9: Most Requested Job Skills for Registered Nurses in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Ensures patient safety	641
Enhance patient care	464
Discharge planning	455
Medication administration	451
Risk management	360

Source: Maryland Workforce Exchange

Figure 10: Most Requested Tools and Technologies for Registered Nurses in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Microsoft (MS) Office	193
Protective clothing	162
Personal protective equipment	114
Telemetry	109
Ventilators	105

Source: Maryland Workforce Exchange

Figure 11: Employers With the Most Job Openings for Registered Nurses in November 2023

Employer Name	Job Openings
University of Maryland Medical System	1,114
Johns Hopkins Medicine	618
MedStar Health, Inc.	345
Anne Arundel Medical Center	218

Maryland Combined WIOA State Plan 2024-2028

Adventist HealthCare Inc.	138
---------------------------	-----

Source: Maryland Workforce Exchange

Computer Systems Engineers/Architects

As of December 25, 2023, there were 2,658 active job postings in Maryland for Computer Systems Engineers/Architects. This occupation typically requires more education and training, as shown in Figure 12. According to data from the Bureau of Labor Statistics, the typical worker in this occupation has a bachelor’s degree and five years or more of experience. This occupation is heavily concentrated in Maryland, indicated by its location quotient of 2.37. This is the second-highest concentration nationwide, behind only Colorado. This occupation is expected to expand by 818 jobs by 2030 and is projected to have 582 annual job openings each year due to growth, labor force exits (retirements), and occupational transfers.

Figure 12: Key Metrics for Computer Systems Engineers/Architects in Maryland

Metric	Value
Estimated Growth 2020 - 2030	818
Estimated Percent Growth 2020 - 2030	10.19%
Projected Annual Openings, 2020 - 2030	582
Location Quotient, 2022	2.37
Typical Education	Bachelor's degree
Required Experience	5 years or more

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 13 illustrates, there are currently 7,370 Computer Systems Engineers/Architects employed in Maryland earning an average wage of just over \$150,000. Montgomery County employs the largest number of these workers (1,550). Wages are highest in Anne Arundel County at \$160,476.

Figure 13: Current Employment and Wages for Computer Systems Engineers/Architects by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage, 2022
Maryland Statewide	7,370	\$150,455
Anne Arundel	930	\$160,476
Baltimore City	680	\$135,686

Maryland Combined WIOA State Plan 2024-2028

Baltimore County	660	\$148,137
Carroll	100	\$150,991
Frederick	380	\$148,480
Howard	920	\$151,909
Lower Shore	40	\$104,869
Montgomery	1,550	\$147,742
Prince George's	590	\$139,667
Southern Maryland	300	\$142,067
Susquehanna	150	\$148,215
Upper Shore	30	\$115,975
Western Maryland	90	\$122,731

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 14 through Figure 17 contain information on Computer Systems Engineers/Architects based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 20 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 14: Most Requested Certifications for Computer Systems Engineers/Architects in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Certified Information Systems Security Professional (CISSP)	187
Cisco Certified Network Associate (CCNA)	89
CompTIA Advanced Security Practitioner (CASP+)	72
CompTIA Security+ Certification	54
Certified SAFe Agilist (SA)	42

Source: Maryland Workforce Exchange

Figure 15: Most Requested Job Skills for Computer Systems Engineers/Architects in Maryland Job Openings in November 2023

Maryland Combined WIOA State Plan 2024-2028

Advertised Detailed Job Skill	Job Openings
System design	917
Software design	728
System integration	507
Analyze and gather user requirements	401
Modify existing software	400

Source: Maryland Workforce Exchange

Figure 16: Most Requested Tools and Technologies for Computer Systems Engineers/Architects in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Python	892
JavaScript	505
Git	463
C++	461
Derive software	418

Source: Maryland Workforce Exchange

Figure 17: Employers With the Most Job Openings for Computer Systems Engineers/Architects in November 2023

Employer Name	Job Openings
Leidos	123
Booz Allen Hamilton Inc.	93
ManTech International Corporation	90
Peraton	78
Avid Technology Professionals, LLC	76

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Software Developers

As of December 25, 2023, there were 1,776 active job postings in Maryland for Software Developers. Through 2030, there are expected to be 3,392 job openings each year in the occupation. This is driven by strong growth – employment projections from the Maryland Department of Labor estimate that employment in the occupation will expand by 20.9 percent between 2020 and 2030.

Figure 18: Key Metrics for Software Developers in Maryland

Employer Name	Job Openings
Estimated Growth 2020 - 2030	7,533
Estimated Percent Growth 2020 - 2030	20.91%
Projected Annual Openings, 2020 - 2030	3,392
Location Quotient, 2022	1.01
Typical Education	Bachelor's degree
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

In 2022 there were 27,800 Software Developers employed statewide. The average wage for this occupation is high at \$135,386. Montgomery County (5,640) and Anne Arundel County (5,250) employ the most Software Developers. Wages are highest in Anne Arundel County (\$146,847).

Figure 19: Current Employment and Wages for Software Developers by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	27,800	\$135,386
Anne Arundel	5,250	\$146,847
Baltimore City	1,890	\$125,717
Baltimore County	2,340	\$134,230
Carroll	260	\$142,599
Frederick	690	\$130,707
Howard	3,840	\$140,668

Maryland Combined WIOA State Plan 2024-2028

Lower Shore	90	\$112,805
Montgomery	5,640	\$132,390
Prince George's	2,250	\$130,808
Southern Maryland	970	\$133,093
Susquehanna	650	\$138,782
Upper Shore	110	\$115,745
Western Maryland	180	\$113,247

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 20 through Figure 23 contain information on Software Developers based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 23 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 20: Most Requested Certifications for Software Developers in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Cisco Certified Network Associate (CCNA)	82
Systems Security Certified Practitioner (SSCP)	72
Certified Information Systems Security Professional (CISSP)	69
GIAC Security Essentials (GSEC)	66
CompTIA Advanced Security Practitioner (CASP+)	46

Source: Maryland Workforce Exchange

Figure 21: Most Requested Job Skills for Software Developers in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
System design	415
Software design	323
System integration	251

Maryland Combined WIOA State Plan 2024-2028

Develop software	195
Developing web-based applications	179

Source: Maryland Workforce Exchange

Figure 22: Most Requested Tools and Technologies for Software Developers in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Python	815
C++	532
Structured query language (SQL)	424
JavaScript	413
UNIX	392

Source: Maryland Workforce Exchange

Figure 23: Employers With the Most Job Openings for Software Developers in November 2023

Employer Name	Job Openings
The Johns Hopkins University Applied Physics Laboratory	154
Booz Allen Hamilton Inc.	84
Peraton	71
iNovex Information Systems, Inc.	69
Wood Consulting Services, Inc.	48

Source: Maryland Workforce Exchange

Retail Salespersons

As of December 25, 2023, there were 1,644 active job postings in Maryland for Retail Salespersons. As Figure 24 shows, this is an occupation that experiences high levels of turnover. While the occupation is expected to grow through 2030, there are an estimated 10,374 job openings projected each year through 2030 that will need to be filled with new retail salespersons. These occupations typically do not require formal education or experience, making workforce training less of an obstacle to meeting employer demand.

Figure 24: Key Metrics for Retail Salespersons in Maryland

Maryland Combined WIOA State Plan 2024-2028

Metric	Value
Estimated Growth 2020 - 2030	4,673
Estimated Percent Growth 2020 - 2030	6.75%
Projected Annual Openings, 2020 - 2030	10,374
Location Quotient, 2022	1.03
Typical Education	No formal educational credential
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 25 presents, in 2022 there were 67,170 Retail Salespersons employed statewide. Employment was highest in Baltimore County (10,710) and Montgomery County (10,460). Average wages in this occupation are relatively low and this contributes to the high levels of turnover.

Figure 25: Current Employment and Wages for Retail Salespersons by Local Workforce Area, 2022

Local Workforce Area	Employment	Annual Wage
Maryland Statewide	67,170	\$33,833
Anne Arundel	8,630	\$32,956
Baltimore City	4,430	\$32,251
Baltimore County	10,710	\$33,619
Carroll	1,520	\$33,753
Frederick	2,900	\$35,179
Howard	4,220	\$33,893
Lower Shore	2,460	\$31,347
Montgomery	10,460	\$35,613
Prince George's	8,780	\$35,127
Southern Maryland	3,370	\$34,807
Susquehanna	3,410	\$33,927

Maryland Combined WIOA State Plan 2024-2028

Upper Shore	1,650	\$31,606
Western Maryland	3,430	\$30,988

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 26 through Figure 28 contain information on Retail Salespersons based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 29 shows which employers have the most current postings.

Figure 26: Most Requested Job Skills for Retail Salespersons in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Customer service	2,012
Inventory management	394
Stand for extended periods of time	158
Cash handling	134
Inventory control	128

Source: Maryland Workforce Exchange

Figure 27: Most Requested Tools and Technologies for Retail Salespersons in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Cash Register	464
Point of sale (POS) systems	108
Cash drawers	53
Forklift	53
Microsoft (MS) Office	52

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Figure 28: Employers With the Most Job Openings for Retail Salespersons in November 2023

Employer Name	Job Openings
CVS Health	86
Food Lion	85
Weis Markets, Inc.	69
DTLR VILLA	52
Goodwill Industries of the Chesapeake, Inc.	52

Source: Maryland Workforce Exchange

Customer Service Representatives

As of December 25, 2023, there were 1,290 active job postings in Maryland for Customer Service Representatives. Similar to Retail Salespersons, this is an occupation that experiences high levels of turnover. As outlined in Figure 33, while the occupation is expected to grow by 2.8 percent through 2030, there are an estimated 6,686 job openings projected each year through 2030 that will need to be filled with new Customer Service Representatives. These occupations typically require a high school degree and no experience, making workforce training less of an obstacle to meeting employer demand.

Figure 29: Key Metrics for Customer Service Representatives in Maryland

Metric	Value
Estimated Growth 2020 - 2030	1,451
Estimated Percent Growth 2020 - 2030	2.83%
Projected Annual Openings, 2020 - 2030	6,686
Location Quotient, 2022	0.92
Typical Education	High school diploma or equivalent
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 30 shows, in 2022 there were 47,110 Customer Service Representatives employed statewide. Employment was highest in Baltimore County (7,010) and Montgomery County (6,960).

Maryland Combined WIOA State Plan 2024-2028

Figure 30: Current Employment and Wages for Customer Service Representatives by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	47,110	\$42,572
Anne Arundel	5,140	\$40,612
Baltimore City	5,350	\$43,771
Baltimore County	7,010	\$43,321
Carroll	920	\$39,423
Frederick	1,750	\$43,867
Howard	3,630	\$44,359
Lower Shore	1,300	\$39,124
Montgomery	6,960	\$44,988
Prince George's	4,880	\$42,916
Southern Maryland	1,690	\$41,097
Susquehanna	1,900	\$39,809
Upper Shore	1,020	\$39,478
Western Maryland	2,530	\$38,854

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 31 through Figure 33 contain information on Customer Service Representatives based on current job openings in the state. The following tables show the job skills and tools and technology required. Additionally, Figure 33 shows which employers have the most current postings.

Figure 31: Most Requested Job Skills for Customer Service Representatives in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Customer service	1,644
Mops floors	315
Dusting	261

Maryland Combined WIOA State Plan 2024-2028

Bag merchandise	178
Provides customer assistance	142

Source: Maryland Workforce Exchange

Figure 32: Most Requested Tools and Technologies for Customer Service Representatives in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Cash Register	293
Microsoft (MS) Office	198
Fuel pumps	178
Cell Phone	147
Personal protective equipment	79

Source: Maryland Workforce Exchange

Figure 33: Employers With the Most Job Openings for Customer Service Representatives in November 2023

Employer Name	Job Openings
Royal Farms	198
The Home Depot, Inc.	128
McDonald's Corporation	85
Family Dollar Stores, Inc.	70
Walgreen Company	61

Source: Maryland Workforce Exchange

Physical Therapists

As of December 25, 2023, there were 1,249 active job postings in Maryland for Physical Therapists. The number of Physical Therapists is expected to grow by 992 between 2020 and 2030 and there are projected to be 342 openings each year due to growth, labor force exits, and occupational exits. These projections do not account for existing shortages and thus differ from the level of current openings. Increasing the number of Physical Therapists in the state is a longer-term project, as employers typically require extensive education.

Maryland Combined WIOA State Plan 2024-2028

Figure 34: Key Metrics for Physical Therapists in Maryland

Metric	Value
Estimated Growth 2020 - 2030	992
Estimated Percent Growth 2020 - 2030	18.09%
Projected Annual Openings, 2020 - 2030	342
Location Quotient, 2022	0.98
Typical Education	Doctoral or professional degree
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 35 shows, there are currently 4,000 Physical Therapists working statewide in Maryland. The highest concentration is in the Baltimore metro area – In 2022 there were 890 Physical Therapists employed in Baltimore City and 650 employed in Baltimore County. Wages for this occupation are high, with an average statewide wage of \$96,251. Wages are highest in the DC suburbs with salaries in the two workforce regions in Montgomery County and Prince George’s County averaging over \$100,000 per year.

Figure 35: Current Employment and Wages for Physical Therapists by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	4,000	\$96,251
Anne Arundel	260	\$97,152
Baltimore City	890	\$92,639
Baltimore County	650	\$97,966
Carroll	80	\$94,615
Frederick	140	\$99,435
Howard	190	\$96,670
Lower Shore	90	\$94,910
Montgomery	680	\$100,179
Prince George's	310	\$100,441

Maryland Combined WIOA State Plan 2024-2028

Southern Maryland	150	\$98,090
Susquehanna	190	\$96,389
Upper Shore	80	\$88,708
Western Maryland	200	\$89,407

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 36 through Figure 38 contain information on Physical Therapists based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Figure 38 shows which employers have the most current postings.

Figure 36: Most Requested Certifications for Physical Therapists in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Certification in Cardiopulmonary Resuscitation (CPR)	873
Certified Strength and Conditioning Specialist (CSCS)	69
Basic Cardiac Life Support (BCLS) Certification	59
Advanced Cardiac Life Support Certification (ACLS)	57
Basic Life Support (BLS) Certification	35

Source: Maryland Workforce Exchange

Figure 37: Most Requested Job Skills for Physical Therapists in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Customer service	169
Discharge planning	157
Program planning	118
Relieve pain	114
Experience with electronic medical records	109

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Figure 38: Employers With the Most Job Openings for Physical Therapists in November 2023

Employer Name	Job Openings
MedStar Health, Inc.	68
University of Maryland Medical System	44
ATI Physical Therapy	41
BAYADA Home Health Care, Inc.	39
Fox Rehabilitation	36

Source: Maryland Workforce Exchange

Network and Computer Systems Administrators

As of December 25, 2023, there were 1,163 active job postings in Maryland for Network and Computer Systems Administrators. The number of Network and Computer Systems Administrators is expected to grow by 1,506 between 2020 and 2030 and there are projected to be 1,178 openings each year due to growth, labor force exits, and occupational exits. Maryland has the fourth highest location quotient in the country for Network and Computer Systems Administrators at 1.6.

Figure 39: Key Metrics for Network and Computer Systems Administrators in Maryland

Metric	Value
Estimated Growth 2020 - 2030	1,506
Estimated Percent Growth 2020 - 2030	9.84%
Projected Annual Openings, 2020 - 2030	1,178
Location Quotient, 2022	1.6
Typical Education	Bachelor's degree
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 40 shows, in 2022 there were 9,310 Network and Computer Systems Administrators employed in Maryland earning an average wage of \$107,932. Montgomery County employed the largest number of workers with 2,400. Wages were highest in Howard County where 940 Network and Computer Systems Administrators were employed.

Maryland Combined WIOA State Plan 2024-2028

Figure 40: Current Employment and Wages for Network and Computer Systems Administrators by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	9,310	\$107,932
Anne Arundel	820	\$115,569
Baltimore City	940	\$99,144
Baltimore County	920	\$107,183
Carroll	90	\$103,036
Frederick	330	\$105,499
Howard	940	\$116,749
Lower Shore	80	\$85,530
Montgomery	2,400	\$110,020
Prince George's	960	\$108,378
Southern Maryland	410	\$109,755
Susquehanna	200	\$102,545
Upper Shore	70	\$82,595
Western Maryland	130	\$84,885

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 41 through Figure 44 contain information on Network and Computer Systems Administrators based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 44 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 41: Most Requested Certifications for Network and Computer Systems Administrators in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Cisco Certified Network Associate (CCNA)	216
Certified Information Systems Security Professional (CISSP)	162

Maryland Combined WIOA State Plan 2024-2028

CompTIA Security+ Certification	110
CompTIA Advanced Security Practitioner (CASP+)	99
CompTIA Cybersecurity Analyst (CySA+)	82

Source: Maryland Workforce Exchange

Figure 42: Most Requested Job Skills for Network and Computer Systems Administrators in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Capacity analysis	222
Configures network components	207
System capacity analysis	201
Customer service	173
Experience with Linux	109

Source: Maryland Workforce Exchange

Figure 43: Most Requested Tools and Technologies for Network and Computer Systems Administrators in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
VMWare	523
UNIX	500
Operating system software	297
Python	218
Windows Server	216

Source: Maryland Workforce Exchange

Figure 44: Employers With the Most Job Openings for Network and Computer Systems Administrators in November 2023

Employer Name	Job Openings
Booz Allen Hamilton Inc.	65

Maryland Combined WIOA State Plan 2024-2028

Peraton	64
Leidos	53
ManTech International Corporation	38
iNovex Information Systems, Inc.	31

Source: Maryland Workforce Exchange

Physicians, All Other

As of December 25, 2023, there were 1,132 active job postings in Maryland for All Other Physicians. The Maryland Department of Labor projects there will be an estimated 399 job openings each year through 2030 for new physicians due to growth, labor force exits, and occupational transfers. Policies to address physician shortages require time due to the high levels of education required for this occupation.

Figure 45: Key Metrics for Physicians, All Other in Maryland

Metric	Value
Estimated Growth 2020 - 2030	152
Estimated Percent Growth 2020 - 2030	1.09%
Projected Annual Openings, 2020 - 2030	399
Location Quotient, 2022	1.36
Typical Education	Doctoral or professional degree
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 46 illustrates, in 2022 there were 7,390 Physicians, All Other working in Maryland earning an average wage of \$208,466. Over half of statewide employment was in Montgomery County where 4,320 physicians worked. Wages were highest in the Susquehanna Workforce Area where workers earned an annual average wage of \$320,683.

Figure 46: Current Employment and Wages for Physicians, All Other by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	7,390	\$208,466

Maryland Combined WIOA State Plan 2024-2028

Anne Arundel	160	\$251,300
Baltimore City	770	\$257,926
Baltimore County	580	\$223,169
Carroll	50	\$264,555
Frederick	140	\$269,227
Howard	100	\$241,744
Lower Shore	130	\$271,979
Montgomery	4,320	\$189,474
Prince George's	350	\$244,788
Southern Maryland	120	\$250,628
Susquehanna	140	\$320,683
Upper Shore	60	\$244,575
Western Maryland	140	\$256,514

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 47 through Figure 50 contain information on Physicians, All Other based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 50 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 47: Most Requested Certifications for Physicians, All Other in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Certification in Cardiopulmonary Resuscitation (CPR)	116
Advanced Cardiac Life Support Certification (ACLS)	66
ABPS Board Certification in Family Medicine (BCFM)	22
ABPS Board Certification in Internal Medicine (BCIM)	22

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Figure 48: Most Requested Job Skills for Physicians, All Other in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Customer service	53
Discharge planning	52
Cardiopulmonary resuscitation	31
Provides patient education	25
Skills training	21

Source: Maryland Workforce Exchange

Figure 49: Most Requested Tools and Technologies for Physicians, All Other in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Electronic medical record (EMR) systems	59
Microsoft (MS) Office	45
Endoscopy equipment	31
eClinicalWorks software	15
Microsoft PowerPoint	11

Source: Maryland Workforce Exchange

Figure 50: Employers With the Most Job Openings for Physicians, All Other in November 2023

Employer Name	Job Openings
Johns Hopkins Medicine	43
University of Maryland Medical System	38
TidalHealth	30
LifeBridge Health	28
MedStar Health, Inc.	20

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Nursing Assistants

As of December 25, 2023, there were 1,071 active job postings in Maryland for Nursing Assistants. Employment in this occupation is expected to grow by 17.7 percent through 2030 and there are projected to be 5,521 job postings each year through 2030 due to growth, labor force exits, and occupational transfers. Employers typically require a Certified Nursing Assistant certification and no other education or experience. However, this occupation does include other types of nursing assistants such as certified medication aides, licensed nursing assistants, patient care assistants, or geriatric nursing assistants.

Figure 51: Key Metrics for Nursing Assistants in Maryland

Metric	Value
Estimated Growth 2020 - 2030	6,570
Estimated Percent Growth 2020 - 2030	17.74%
Projected Annual Openings, 2020 - 2030	5,521
Location Quotient, 2022	1.12
Typical Education	Postsecondary non-degree award ⁴
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

In 2022, there were 26,240 Nursing Assistants employed statewide. Average wages for these workers are relatively low at \$37,176 – well below the statewide average wage of \$69,750 in 2022. Employment is highest in Montgomery County (5,340), Baltimore County (4,870), and Baltimore City (4,230).

Figure 52: Current Employment and Wages for Nursing Assistants by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	26,240	\$37,176
Anne Arundel	1,950	\$38,051
Baltimore City	4,230	\$37,363
Baltimore County	4,870	\$36,220

⁴ BLS report includes certifications, credentials, and non-certificate awarded all the same.

Maryland Combined WIOA State Plan 2024-2028

Carroll	770	\$37,361
Frederick	840	\$38,152
Howard	1,060	\$35,812
Lower Shore	880	\$34,793
Montgomery	5,340	\$38,090
Prince George's	1,990	\$39,298
Southern Maryland	770	\$38,590
Susquehanna	1,090	\$36,741
Upper Shore	500	\$35,347
Western Maryland	1,280	\$33,760

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 53 through Figure 56 contain information on Nursing Assistants based on current job openings in the state. The following tables show the top certifications, job skills, and tools and technology required. Additionally, Figure 56 shows which employers have the most current postings. This information can support workforce training efforts statewide.

Figure 53: Most Requested Certifications for Nursing Assistants in Maryland Job Openings in November 2023

Advertised Detailed Certification	Job Openings
Certified Nursing Assistant (CNA)	1,196
Certification in Cardiopulmonary Resuscitation (CPR)	1,039
Registered Nurse (RN)	758
Nationally Certified Emergency Medical Technician (NREMT)	208
Basic Life Support (BLS) Certification	165

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Figure 54: Most Requested Job Skills for Nursing Assistants in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Catheter care	178
Enhance patient care	146
Ensures patient safety	144
Customer service	132
Prepares rooms for new patients	101

Source: Maryland Workforce Exchange

Figure 55: Most Requested Tools and Technologies for Nursing Assistants in Maryland Job Openings in November 2023

Advertised Detailed Tool or Technology	Job Openings
Restraints	158
Splints	152
Stretchers	120
Crutches	118
Foley catheters	118

Source: Maryland Workforce Exchange

Figure 56: Employers With the Most Job Openings for Nursing Assistants in November 2023

Employer Name	Job Openings
University of Maryland Medical System	197
Johns Hopkins Medicine	148
MedStar Health, Inc.	95
Anne Arundel Medical Center	67
CommuniCare Health Services	44

Source: Maryland Workforce Exchange

Maryland Combined WIOA State Plan 2024-2028

Fast Food and Counter Workers

As of December 25, 2023, there were 965 active job postings in Maryland for Fast Food and Counter Workers. Demand for this occupation is driven in part by high turnover – the Maryland Department of Labor projects that there will be an average of 11,672 job openings each year for this occupation due to growth, labor force exits, and occupational transfers.

Figure 57: Key Metrics for Fast Food and Counter Workers in Maryland

Metric	Value
Estimated Growth 2020 - 2030	2,764
Estimated Percent Growth 2020 - 2030	5.04%
Projected Annual Openings, 2020 - 2030	11,672
Location Quotient, 2022	0.89
Typical Education	No formal educational credential
Required Experience	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

As Figure 58 shows, in 2022 there were 52,640 Fast Food and Counter Workers employed in Maryland. Of the ten occupations most in-demand at present, Fast Food and Counter Workers have the lowest average annual wage at \$30,093. Employment was distributed across the state but was highest in the DC suburbs – there were 8,460 Fast Food and Counter Workers employed in Montgomery County and 7,270 employed in Prince George’s County.

Figure 58: Current Employment and Wages for Fast Food and Counter Workers by Local Workforce Area, 2022

Local Workforce Area	Employment	Average Annual Wage
Maryland Statewide	52,640	\$30,093
Anne Arundel	5,760	\$29,598
Baltimore City	4,040	\$30,258
Baltimore County	6,850	\$29,665
Carroll	1,340	\$29,518
Frederick	2,590	\$30,956
Howard	3,300	\$29,527

Maryland Combined WIOA State Plan 2024-2028

Lower Shore	2,280	\$27,463
Montgomery	8,460	\$31,349
Prince George's	7,270	\$31,211
Southern Maryland	3,000	\$30,504
Susquehanna	3,130	\$30,092
Upper Shore	1,620	\$29,101
Western Maryland	2,850	\$27,677

Source: Maryland Department of Labor, Bureau of Labor Statistics

Figure 59 shows the most requested job skills for Fast Food and Counter Workers in Maryland in November 2023. The number one skill requested in postings was customer service, illustrating the importance of soft skills for this occupation.

Figure 59: Most Requested Job Skills for Fast Food and Counter Workers in Maryland Job Openings in November 2023

Advertised Detailed Job Skill	Job Openings
Customer service	373
Taste test food	139
Food preparation	81
Cook food	50
Make menu recommendations	46

Source: Maryland Workforce Exchange

Figure 60 contains the five employers with the most job postings on the Maryland Workforce Exchange in November 2023 for Fast Food and Counter Workers.

Figure 60: Employers With the Most Job Openings for Fast Food and Counter Workers in November 2023

Employer Name	Job Openings
McDonald's Corporation	201
Chipotle Mexican Grill, Inc.	110

Maryland Combined WIOA State Plan 2024-2028

Wendy's International, Inc.	81
Flynn Restaurant Group ⁵	60
Panera Bread Company	53

Source: Maryland Workforce Exchange

1.1.2 Top Emerging Occupations

Many of Maryland's strongest and most in-demand occupations are those where Maryland has a competitive advantage. For example, Maryland has the second-highest concentration of workers in Science Technology Engineering Math (STEM) occupations of any state excluding Washington DC.⁶ While many of the occupations where Maryland is already strong will continue to experience growth, there are many occupations that are emerging in importance in Maryland.

Figure 61 illustrates ten emerging occupations in Maryland. These occupations were selected based on the following criteria:

- Occupations with a location quotient in 2022 below 1. This indicates that employment in the occupation is not as concentrated in Maryland as it is nationwide.
- Occupations which both do not require previous experience, and which require either no formal education or a high school degree were excluded.
- Occupations were sorted based on projected growth in the number of jobs between 2020 and 2030.

Figure 61: Key Metrics on Maryland's Top Emerging Occupations

Occupation Title	Projected Growth, 2020 - 2030	Percent Growth, 2020 - 2030	Average Annual Openings, 2020 - 2030	Typical Education	Typical Work Experience
Registered Nurses	12,325	17.3%	5,253	Bachelor's degree	None
Cooks, Restaurant	4,942	38.0%	2,732	No formal educational credential	Less than 5 years
Market Research Analysts and Marketing Specialists	3,487	22.1%	2,046	Bachelor's degree	None

⁵ Flynn Restaurant Group includes jobs at Wendy's and Panera Bread Company but have been posted directly by the corporate office rather than individual establishments.

⁶ BLS. "Additional OEWS Data Sets." <https://www.bls.gov/oes/additional.htm>

Maryland Combined WIOA State Plan 2024-2028

Teaching Assistants, Except Postsecondary	3,404	12.7%	2,943	Some college, no degree	None
First-Line Supervisors of Food Preparation and Serving Workers	2,242	12.7%	2,985	High school diploma or equivalent	Less than 5 years
Human Resources Specialists	2,157	14.1%	1,750	Bachelor's degree	None
Secondary School Teachers, Except Special and Career/Technical Education	2,035	9.6%	1,689	Bachelor's degree	None
Licensed Practical and Licensed Vocational Nurses	2,012	16.2%	1,217	Postsecondary non-degree award	None
Computer User Support Specialists	1,850	13.6%	1,230	Some college, no degree	None
Heavy and Tractor-Trailer Truck Drivers	1,779	6.3%	3,366	Postsecondary non-degree award	None

Source: Maryland Department of Labor, Bureau of Labor Statistics

Maryland Combined WIOA State Plan 2024-2028

In-Demand and Emerging Industries

Provide an analysis of the industries and occupations for which there is existing demand. With regard to the industry sectors and occupations identified, provide an assessment of the employment needs of employers, including a description of the knowledge, skills, and abilities required, including credentials and licenses.

In addition to focusing on in-demand and emerging occupations, growing Maryland’s economy requires a focus on industries as well. Figure 62, below, shows Maryland’s largest industries by employment in 2022.⁷ Industries are determined through 4-digit NAICS codes.⁸

Figure 62: Maryland’s Top Industries (4-Digit NAICS) by Employment in 2022

Industry	2022 Employment	Annual Wages per Employee, 2022	Employment Location Quotient
Restaurants and other eating places	169,858	\$25,235	0.91
General medical and surgical hospitals	93,370	73,896	1.12
Computer systems design and related services	85,022	131,863	1.95
Grocery and convenience retailers	57,900	32,968	1.19
Employment services	57,522	65,818	0.85
Building equipment contractors	56,152	81,382	1.34
Offices of physicians	54,261	101,512	1.1
Services to buildings and dwellings	49,032	40,992	1.27
Management, scientific, and technical consulting services	48,857	113,391	1.54
Architectural, engineering, and related services	39,570	106,229	1.4
Scientific research and development services	39,189	131,481	2.51
Warehousing and storage	39,149	40,492	1.17

⁷ At time of publication, 2022 is the most current data available.

⁸ NAICS codes classify businesses by their work product and two-digit codes are the broadest codes available. Six-digit NAICS are generally the most granular codes represented in employment statistics. However, the more granular the NAICS code, the more prone to suppression the data is in an effort to safeguard privacy.

Maryland Combined WIOA State Plan 2024-2028

Source: Bureau of Labor Statistics, QCEW Program

Additionally, Figure 63 represents Maryland’s industries with the highest location quotients in 2022.⁹

Figure 63: Maryland’s Top Industries (4-Digit NAICS) That Employ Over 5,000 Workers by Location Quotient in 2022

Industry	2022 Employment	Annual Wages per Employee	Employment Location Quotient
Scientific research and development services	39,189	131,481	2.51
Navigational, measuring, electromedical, and control instruments manufacturing	15,861	137,217	2.13
Computer systems design and related services	85,022	131,863	1.95
Facilities support services	5,282	58,640	1.92
Beer, wine, and liquor retailers	5,708	30,634	1.86
Grantmaking and giving services	5,006	88,374	1.85
Private households	6,711	34,100	1.8
Pharmaceutical and medicine manufacturing	10,629	163,670	1.75
Educational support services	5,692	74,887	1.69
Management, scientific, and technical consulting services	48,857	113,391	1.54

Source: Bureau of Labor Statistics, QCEW Program

The Maryland Department of Labor projects growth for Maryland’s industries much as it does for the state’s occupations. However, in comparison to occupational growth, industry growth is not

⁹ As noted previously, a location quotient measures how concentrated an industry is in a given area compared to the country as a whole. A location quotient of 1 indicates that employment is just as concentrated in Maryland as in the rest of the country. A location quotient of 2 indicates that there is twice as much employment in an industry in Maryland compared with national employment patterns.

Maryland Combined WIOA State Plan 2024-2028

reported on a level that is as granular. While the prior two tables examine Maryland’s top industries by 4-digit NAICS code, Figure 115 shows projected employment growth at the 2-digit NAICS code level. As seen in Figure 64, total employment in Maryland is expected to increase by 305,269 between 2020 and 2030. The Healthcare and Social Assistance sector will experience the largest positive change, accounting for 31% of the total projected growth.

Figure 64: Top Maryland Industries by Projected Employment Growth, 2020 - 2030

Industry	Projected Employment Growth, 2020 - 2030
Healthcare and Social Assistance	88,293
Educational Services	32,323
Administrative and Support and Waste Management and Remediation Services	29,363
Accommodation and Food Services	27,122
Professional, Scientific, and Technical Services	22,950
Arts, Entertainment and Recreation	16,868
Construction	13,713
Finance and Insurance	11,828
Management of Companies and Enterprises	9,772
Manufacturing	6,729

Source: Maryland Department of Labor

Registered Nurses are the top in-demand occupation and the top emerging occupation for Maryland and Health Care and Social Assistance is projected to be the industry that adds the most jobs over the next few years. In addition to Registered Nurses, occupations such as Physicians will also be needed.

Figure 65 contains information on example occupations in Maryland’s IT and Cybersecurity workforce. While granular projections are not available for all subsectors of the IT and Cybersecurity sector, the Maryland Department of Labor projects that employment in the Data Processing, Hosting and Related Services industry alone is projected to grow by 42% through 2030 for a total increase of 1,755 jobs. As the home of US Cyber Command, the NSA, and a burgeoning quantum computing industry, Maryland is well positioned to continue growing this industry cluster.

Maryland Combined WIOA State Plan 2024-2028

Figure 65: Example Occupations in the IT Sector and Employment and Wage Metrics

Occupation Name	2022 Employment	Annual Average Openings 2020-2030	Annual Mean Wage
Computer Network Architects	7,370	582	\$150,450
Information Security Analysts	9,070	1,003	\$135,920
Computer and Information Research Scientists	2,160	255	\$132,370
Computer Systems Analysts	14,440	1,591	\$108,120
Network and Computer Systems Administrators	9,310	1,178	\$107,930
Computer User Support Specialists	9,300	1,230	\$60,080

Sources: Maryland Department of Labor, Bureau of Labor Statistics

Another key industry is Maryland’s biotech sector. Maryland was recently ranked third for biopharma clusters nationwide according to Genetic Engineering and Biotechnology News.¹⁰ Figure 66 highlights some example occupations within the biotech industry.

Figure 66: Example Occupations in the Biotech Sector and Employment and Wage Metrics

Occupation	2022 Employment	Annual Average Openings 2020-2030	Annual Mean Wage
Bioengineers and Biomedical Engineers	590	58	\$109,200
Biochemists and Biophysicists	800	73	\$106,510
Microbiologists	1,810	187	\$105,280
Zoologists and Wildlife Biologists	330	38	\$84,000
Biological Technicians	3,550	324	\$52,450

Sources: Maryland Department of Labor, Bureau of Labor Statistics

¹⁰ Genetic Engineering and Biotechnology News. “Top Ten US Biopharma Clusters.” August 2023. <https://www.genengnews.com/topics/drug-discovery/top-10-u-s-biopharma-clusters-10/>

Maryland Combined WIOA State Plan 2024-2028

Maryland’s healthcare sector is an important driver of the economy. As discussed previously, many of the top in-demand and emerging occupations in Maryland are in this sector. Further, as Figure 64 showed, Healthcare and Social Assistance is projected to add the most new jobs of any major industry sector through 2030. Within Healthcare and Social Assistance, the Maryland Department of Labor projects that:

- The Hospitals subsector will grow by 20 percent and add 29,395 jobs through 2030,
- The Nursing and Residential Care Facilities industry will grow by 25 percent and add 21,760 jobs through 2030, and
- The Social Assistance subsector (which includes childcare) will grow by 48 percent and add 27,363 jobs through 2030.

Figure 67 provides information on some of the key occupations in the healthcare sector.

Figure 67: Example Occupations in the Healthcare Sector and Employment and Wage Metrics

Occupation Name	2022 Employment	Annual Average Openings 2020-2030	Annual Mean Wage
Medical and Health Services Managers	12,530	1,497	\$148,650
Nurse Practitioners	4,170	417	\$119,650
Registered Nurses	49,790	5,252	\$87,990
Mental Health and Substance Abuse Social Workers	2,570	392	\$55,880
Home Health and Personal Care Aides	24,960	7,414	\$32,590
Childcare Workers	6,750	2,635	\$31,570

Sources: Maryland Department of Labor, Bureau of Labor Statistics

Maryland is also focusing on clean energy. For example, the Maryland Department of the Environment’s recently released Climate Pollution Reduction Plan calls for a new clean power standard that will result in 100 percent of Maryland’s electricity consumption being from clean sources by 2035.¹¹ Ambitious goals in solar and offshore wind deployment in the state mean Maryland will also need to build up this workforce. Maryland’s Utilities industry is projected to grow by 18 percent and add 2,573 jobs through 2030. This may increase further as the state continues its aggressive push to develop clean energy sources in-state rather than rely on imports. Figure 68 shows employment and wage metrics for some occupations in the clean energy sector.

¹¹ Maryland Department of the Environment. “Climate Pollution Reduction Plan.” December 28, 2023. <https://mde.maryland.gov/programs/air/ClimateChange/Maryland%20Climate%20Reduction%20Plan/Maryland%27s%20Climate%20Pollution%20Reduction%20Plan%20-%20Final%20-%20Dec%2028%202023.pdf>

Maryland Combined WIOA State Plan 2024-2028

Figure 68: Example Occupations in the Clean Energy Sector and Employment and Wage Metrics

Occupation	2022 Employment	Annual Average Openings 2020-2030	Annual Mean Wage
Environmental Engineers	810	116	\$106,230
Environmental Scientists and Specialists, Including Health	1,790	288	\$83,760
Environmental Engineering Technologists and Technicians	240	41	\$64,640
Solar Photovoltaic Installers	560	35	\$53,340

Sources: Maryland Department of Labor, Bureau of Labor Statistics

According to projections from the Maryland Department of Labor, the state’s Manufacturing sector will see a 6 percent growth rate through 2030 and is expected to create 6,729 new jobs. Within Manufacturing, the Food Manufacturing subsector is anticipated to expand the most, growing by an estimated 3,691 jobs. This is followed by the Plastics and Rubber Products Manufacturing industry, which is projected to add 2,112 jobs through 2030. For occupations, Production Occupations are projected to grow in employment by 4.2 percent (3,752 new jobs) through 2030. On average, there are projected to be 10,378 job openings in this occupation group each year through 2030 due to growth, labor force exits, and job transfers. The difference in projected growth between the Manufacturing sector and Production occupations reflects the fact that, in Maryland, much of the growth in the sector is projected to be in non-traditional occupations and in more managerial roles. Figure 69 presents key employment and wage metrics for some occupations in the Manufacturing industry.

Figure 69: Example Occupations in the Manufacturing Sector and Employment and Wage Metrics

Occupation	2022 Employment	Annual Average Openings 2020-2030	Annual Mean Wage
Chemical Plant and System Operators	660	97	\$67,762
Stationary Engineers and Boiler Operators	820	236	\$66,925
Machinists	1,780	290	\$59,815
Welders, Cutters, Solderers, and Brazers	2,370	397	\$54,397

Maryland Combined WIOA State Plan 2024-2028

Inspectors, Testers, Sorters, Samplers, and Weighers	5,040	682	\$53,503
Miscellaneous Assemblers and Fabricators	5,440	761	\$41,390
Packaging and Filling Machine Operators and Tenders	2,470	547	\$36,710

Sources: Maryland Department of Labor, Bureau of Labor Statistics

DRAFT

Maryland Combined WIOA State Plan 2024-2028

Workforce Analysis

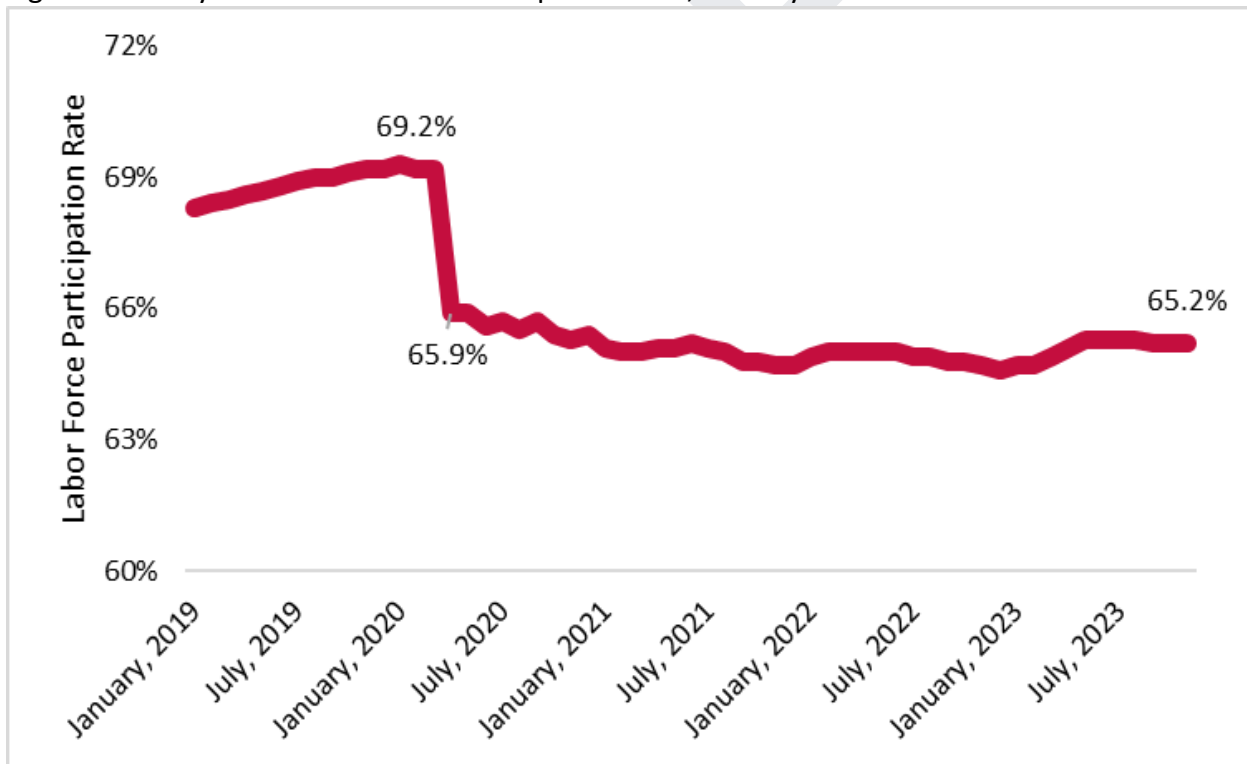
The Unified or Combined State Plan must include an analysis of the current workforce, including individuals with barriers to employment, as defined in section 3 of WIOA4. This population must include individuals with disabilities, among other groups in the State and across regions identified by the State.

Employment and Unemployment

Provide an analysis of current employment and unemployment data, including labor force participation rates, and trends in the State.

One of the challenges Maryland faces in regrowing employment is a labor force that has changed post-pandemic. The labor force includes all Maryland residents who are employed or are actively looking for work. In February 2020, as Figure 70 illustrates, 69.2 percent of Marylanders were in the labor force. However, that number fell to 65.2 percent as of November 2023. This is even below the labor force participation rate from April 2020 of 65.9 percent.

Figure 70: Maryland's Labor Force Participation Rate, January 2018 – November 2023



Source: Bureau of Labor Statistics, LAUS Program

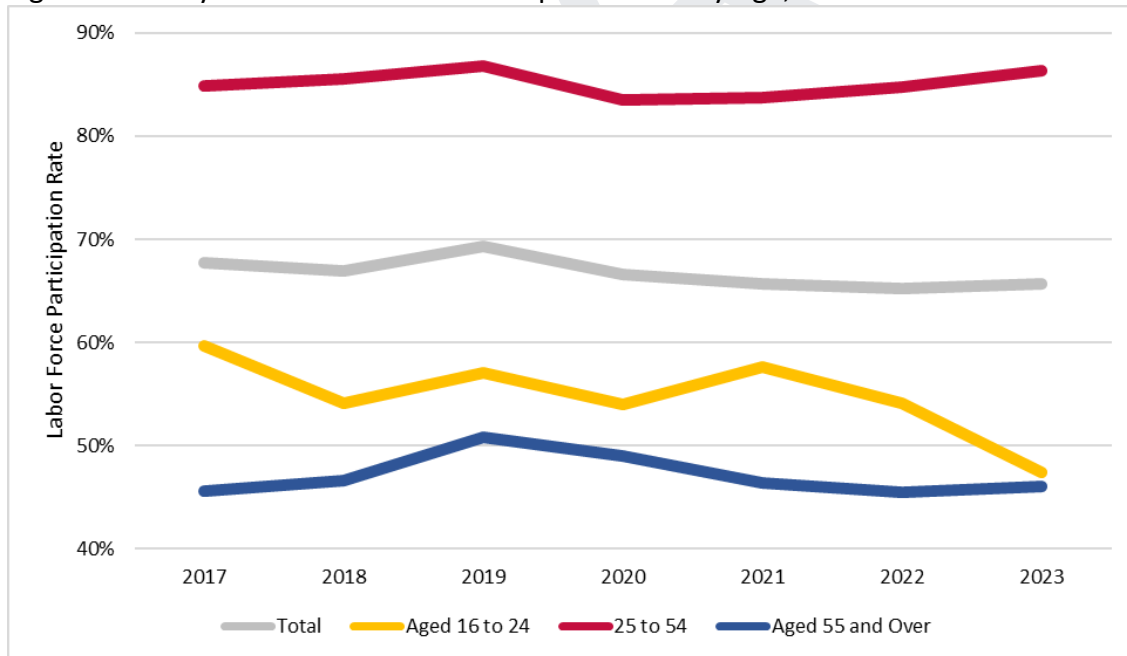
However, the drop in Maryland's labor force participation rate has not been uniform across demographic groups. Figure 71 shows trends in Maryland's labor force participation rate across

Maryland Combined WIOA State Plan 2024-2028

three age cohorts: those aged 16 to 24, those aged 25 to 54, and those over the age of 55.¹² These groups have seen their labor force participation rates change in different ways over the past six years:

- Marylanders aged 16 to 24 saw their labor force participation rates remain relatively constant from 2018 through 2022. However, labor force participation for this cohort fell sharply in 2023 by 6.7 percentage points in the preliminary data. This drop could indicate an increase in younger Marylanders pursuing higher education.
- Marylanders aged 25 to 54 had an increasing labor force participation rate pre-pandemic amid a tight labor market (mirroring national trends). However, participation fell sharply in 2020. Labor force participation has rebounded steadily for this group and in 2023 is only 0.5 percentage points below 2019 levels.
- Marylanders 55 and older also saw an increase in labor force participation pre-pandemic, including a sharp rise in 2019. However, this age cohort experienced a steady decrease in its labor force participation rate through 2022. In 2023, the labor force participation rate increased by 0.6 percentage points. This will be a key cohort to watch moving forward. As Maryland's population ages, trends in labor force participation among this group will have a significant impact on the growth potential of Maryland's economy.

Figure 71: Maryland's Labor Force Participation Rate by Age, 2017 – 2023



Source: Bureau of Labor Statistics, LAUS Program

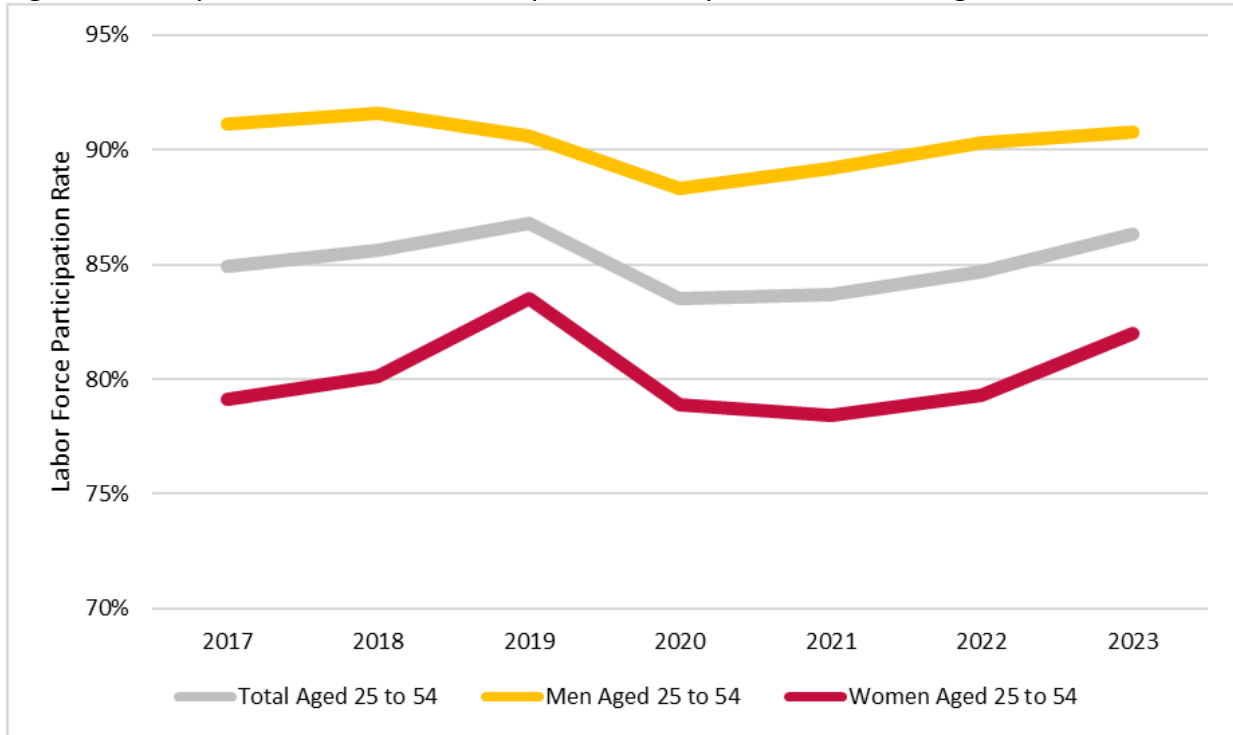
Marylanders between the ages of 25 and 54 made up 63 percent of the labor force in 2023. Understanding dynamics among this group is especially important to understanding trends in

¹² Workers aged 25 to 54 are often grouped together due to similar workforce characteristics such as labor force participation rates or employment to population ratios. These ratios sharply decline for younger and older workers.

Maryland Combined WIOA State Plan 2024-2028

Maryland's economy over the past several years. Figure 72 shows how labor force participation rates for men and women in the state have changed between 2017 and 2023.

Figure 72: Maryland's Labor Force Participation Rate by Sex for Workers Aged 25-54, 2017 – 2023



Source: Bureau of Labor Statistics, LAUS Program

As shown in Figure 72, men and women between the ages of 25 and 54 had labor force participation rate trends which were different pre-pandemic. Between 2017 and 2019, the labor force participation rate for men between the ages of 25 and 54 fell while the rate for women of the same age rose sharply. During the pandemic, both men and women saw their labor force participation rates decline, albeit the rate for women fell by more. Between 2020 and 2023, the labor force participation rate for men aged 25 to 54 has steadily recovered and was 0.2 percentage points above 2019 levels in 2023.

In contrast, women between the ages of 25 and 54 had labor force participation rates that only modestly recovered between 2020 and 2022 before increasing in 2023 by 2.7 percentage points. The gains for women appear to have come among older age groups in the 25 to 54 cohort. In 2023, the labor force participation rate for Maryland women aged 25 to 34 fell by 1.7 percentage points. At the same time, the rates for Maryland women aged 35 to 44 and 45 to 54 rose by 6.1 and 3.8 percentage points, respectively.

While some of this increase may be due to natural variations in survey data, it indicates that women aged 35 to 54 may be re-entering the workforce while women aged 25 to 54 may be struggling to rebound. This is especially true if a longer view is taken. Between 2018 and 2023 (controlling for the spike in labor force participation in 2019), the labor force participation rate

Maryland Combined WIOA State Plan 2024-2028

for women aged 25 to 54 has fallen by 1.5 percentage points while the rate for women aged 35 to 54 has increased from 2018 levels.

Figure 73: Labor Force Dynamics by Age for Prime Age Women in Maryland, 2019 - 2022

Age Group for Prime Age Women	Size of Labor Force, 2019	Labor Force Participation Rate, 2019	Size of Labor Force, 2022	Labor Force Participation Rate, 2022	Change in Labor Force, 2019 - 2022	Change in Labor Force Participation Rate, 2019 - 2022
25 to 34 years	357,000	81.6%	320,000	81.7%	-37,000	0.1%
35 to 44 years	314,000	83.7%	314,000	77.9%	0	-5.8%
45 to 54 years	358,000	85.3%	288,000	78.2%	-70,000	-7.1%
Total	1,029,000	83.5%	922,000	79.3%	-107,000	-4.2%

Source: Bureau of Labor Statistics, LAUS Program

While younger Maryland women fell out of the labor force, this was largely the result of aging and demographic changes since the group's labor force participation rate actually rose slightly. Although the number of women between the ages of 35 and 44 in Maryland's labor force remained flat, because this group's population rose their labor force participation actually fell by 5.8 percentage points.

Figure 73 contextualizes the drop in prime age women in Maryland's labor force by examining demographic trends. One reason for the drop in Maryland's labor force between 2019 and 2022 is that BLS believes the total number of prime age women in the state has fallen by 69,000. Therefore, Figure 74 shows the total number of prime age women by detailed group in 2019 and 2022, the size of the labor force in 2022, and the size of the labor force in 2022 if labor force participation rates for that age from 2019 applied (as contained in Figure 124). Finally, the chart presents the difference between the estimated and actual labor force for prime age women in Maryland in 2022.

Maryland Combined WIOA State Plan 2024-2028

Figure 74: Actual and Expected Number of Prime Age Women in Maryland’s Labor Force in 2022

Age Group for Prime Age Women	2019 Population	2022 Population	Size of Labor Force, 2022	Size of Labor Force in 2022 Assuming 2019 Participation Rates	Difference Between Actual and Expected Labor Force
25 to 34 years	438,000	392,000	320,000	319,872	128
35 to 44 years	375,000	403,000	314,000	337,311	-23,311
45 to 54 years	419,000	368,000	288,000	313,904	-25,904
Total	1,232,000	1,163,000	922,000	971,105	-49,105

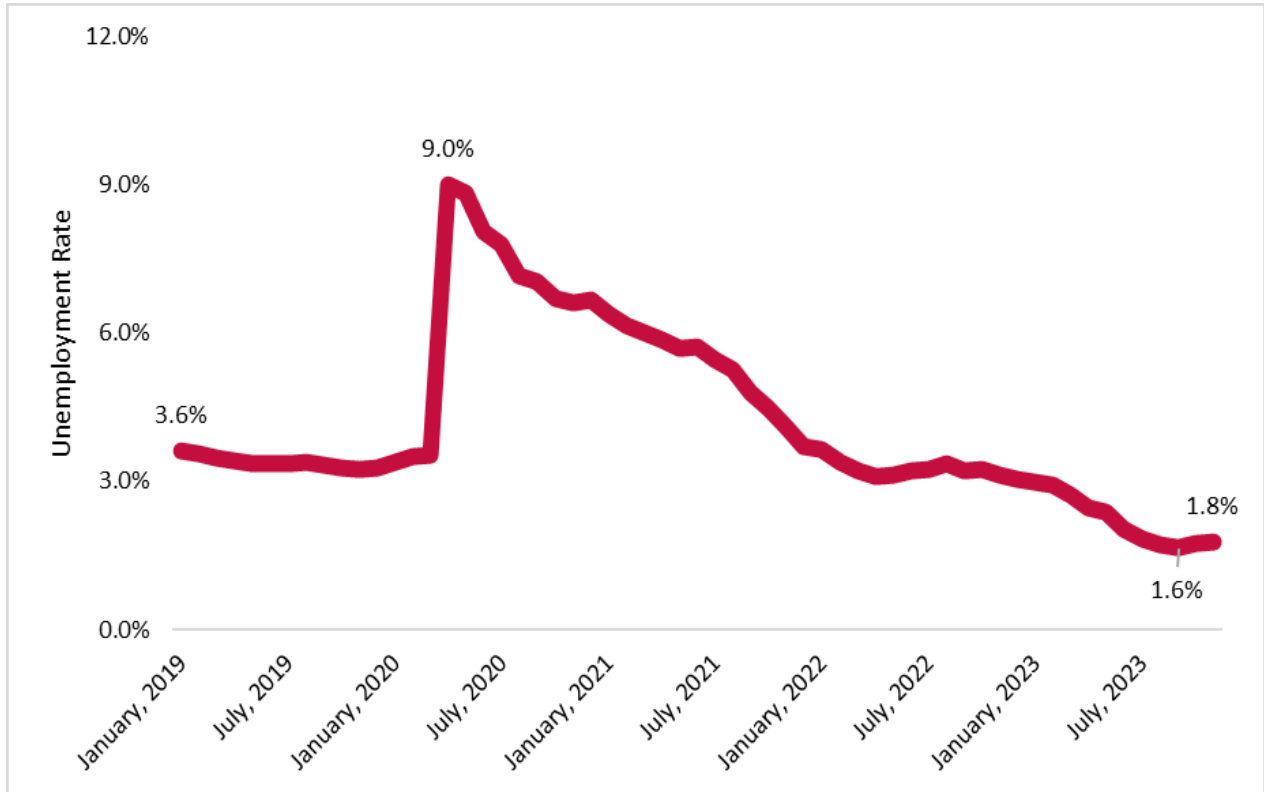
Source: Bureau of Labor Statistics, LAUS Program; Maryland Department of Labor Calculations

According to the estimates in Figure 74, Maryland has lost 49,105 more prime age women from the labor force than would be expected due to demographic changes alone. The ‘missing’ prime age women are roughly evenly split between the 35 to 44 and 45 to 54 age groups. This suggests that, while childcare may be an issue for some women (particularly in the 35 to 44 age range), it is likely not the only issue keeping Maryland women from the labor force (especially those between 45 and 54).

The drop in Maryland’s labor force has implications for the state’s unemployment rate. As of November 2023, as Figure 75 shows, Maryland has an unemployment rate of 1.8 percent (the lowest rate in the country). This is only slightly above the record low set in September 2023 of 1.6 percent. This means Maryland is doing a nation-leading job in connecting workers who want work with employment. Maryland will continue to work to ensure workers who have dropped out of the labor force can re-enter.

Maryland Combined WIOA State Plan 2024-2028

Figure 75: Maryland Unemployment Rate, January 2019 – November 2023



Source: Bureau of Labor Statistics, LAUS Program

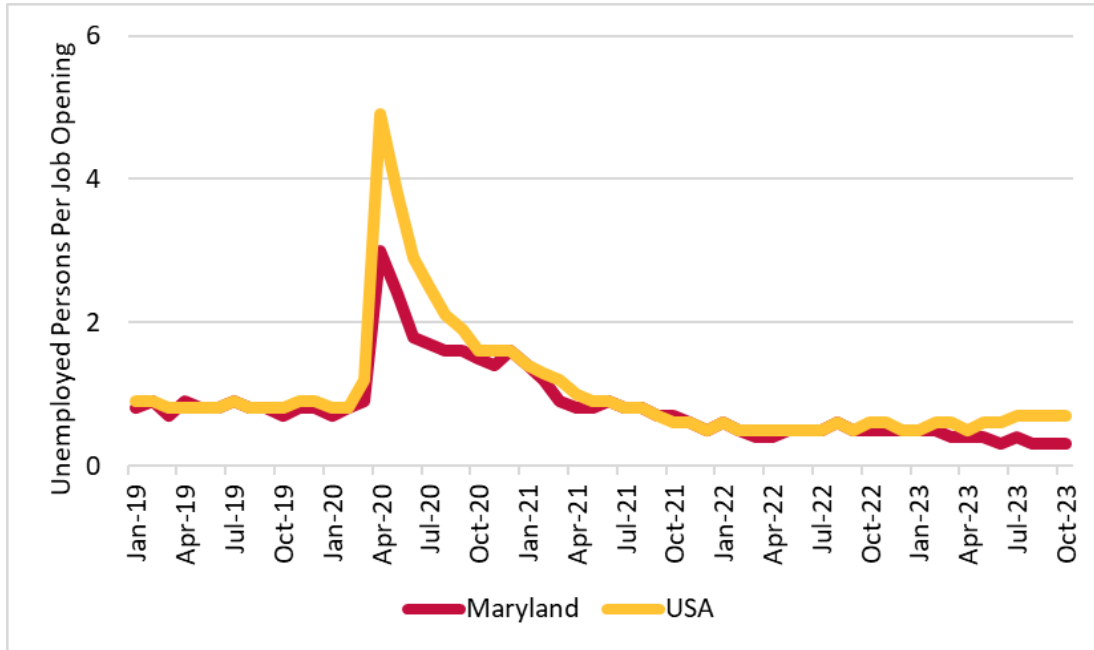
Labor Market Trends

Provide an analysis of key labor market trends, including across existing industries and occupations.

Available data on Maryland's labor market suggests that conditions have cooled slightly from highs during the pandemic but that the market remains hotter than the nation's. For example, the number of unemployed workers per job opening in Maryland was at a record low of 0.3 in October 2023. This is about half the national rate of 0.7. As Figure 76 shows, this ratio was similar in Maryland and the national economy pre-pandemic and for much of the recovery. However, while the ratio nationwide has risen slightly in 2023, it has continued to fall in Maryland.

Maryland Combined WIOA State Plan 2024-2028

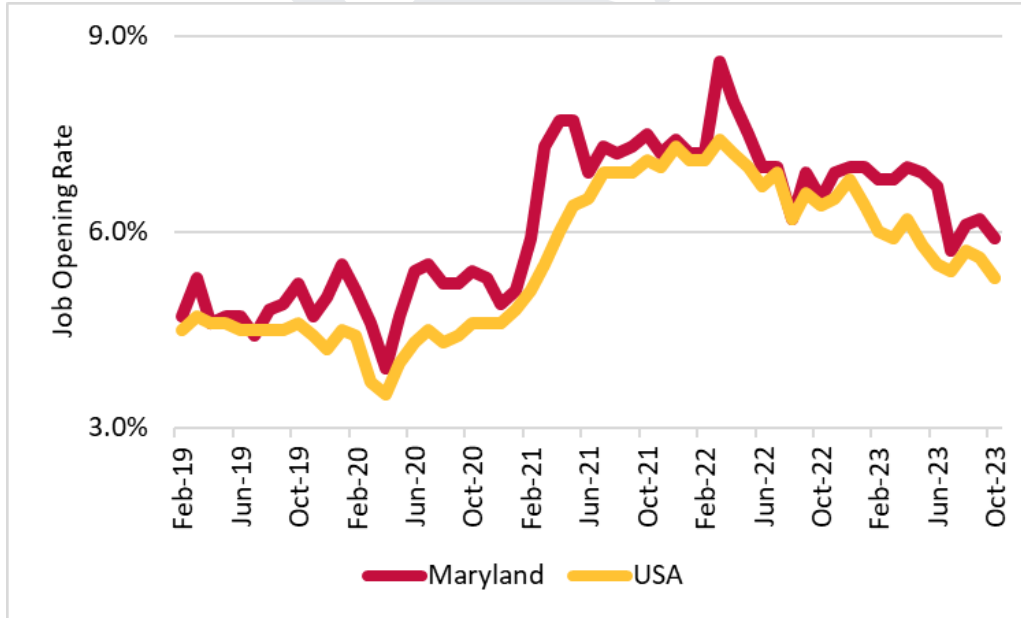
Figure 76: Unemployed Persons Per Job Opening in Maryland and US, January 2019 – October 2023



Source: Bureau of Labor Statistics, JOLTS Program

Much of the difference between Maryland’s ratio and the national ratio is due to Maryland’s record low unemployment as discussed earlier. As Figure 77 illustrates, Maryland has a higher rate of job openings than the nation, but this has been a feature of Maryland’s labor market pre-pandemic and throughout the economic recovery.

Figure 77: Job Opening Rate in Maryland and US, January 2019 – October 2023

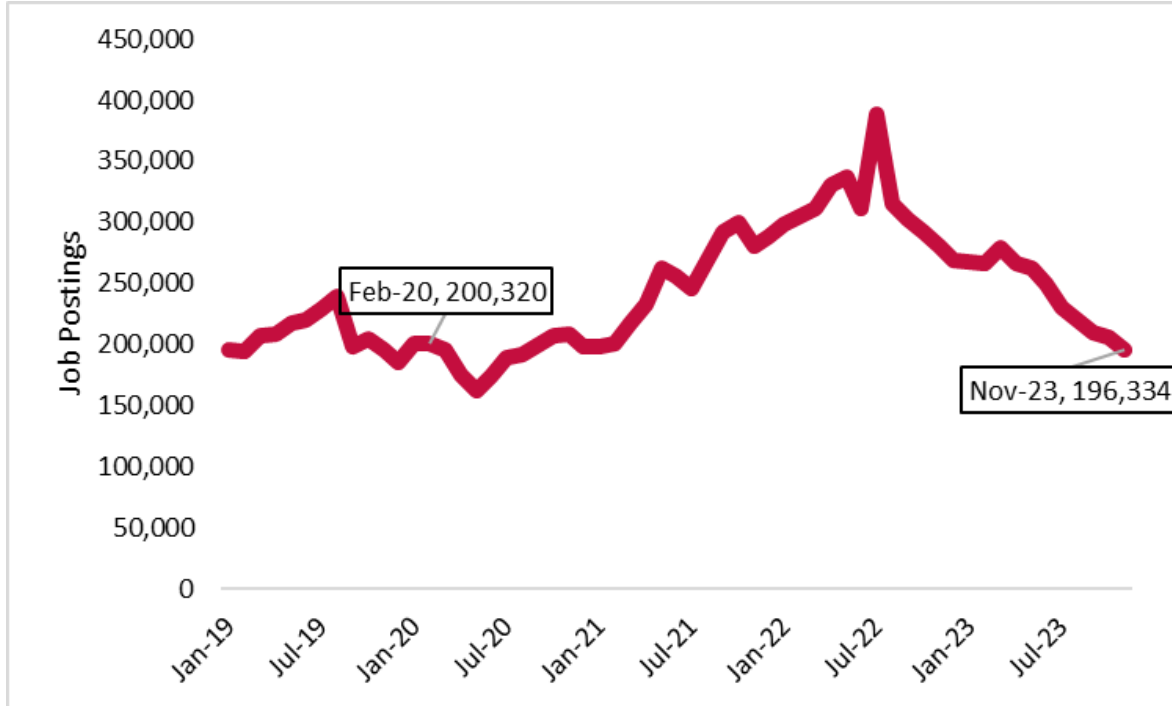


Source: Bureau of Labor Statistics, JOLTS Program

Maryland Combined WIOA State Plan 2024-2028

Data from the Maryland Workforce Exchange paints a slightly different picture than the state data from BLS. As seen below in Figure 78, Maryland Workforce Exchange data shows job postings have returned to pre-pandemic levels. This would indicate a slightly slower labor market than data from BLS.

Figure 78: Job Postings by Month on Maryland Workforce Exchange

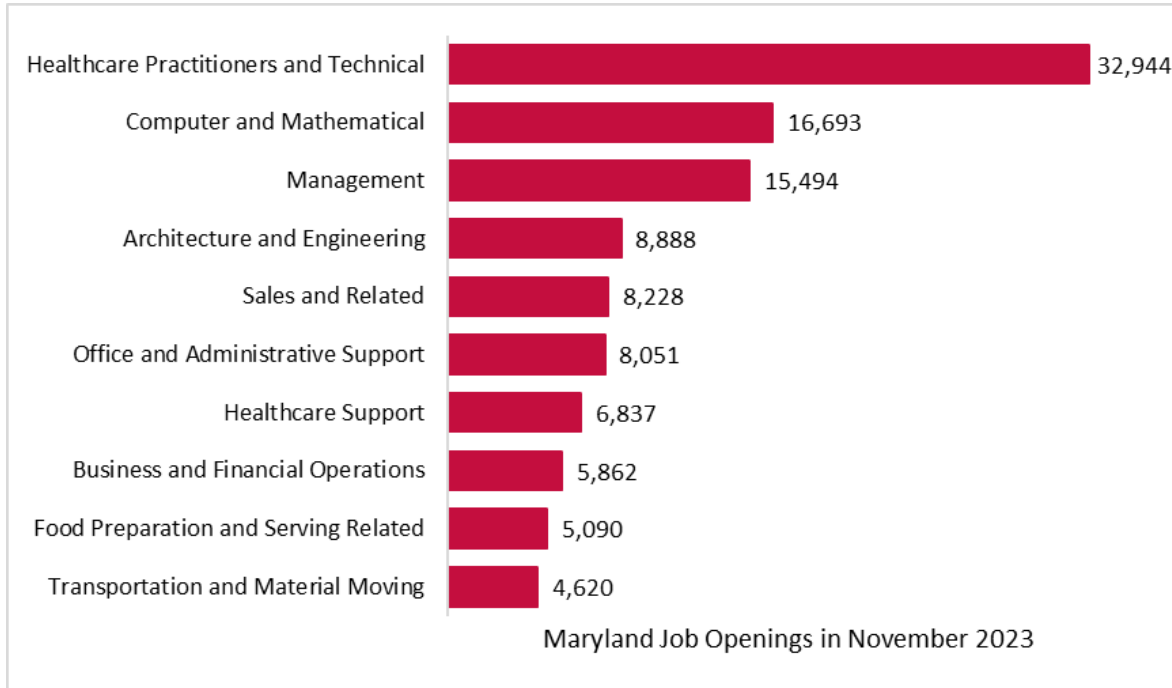


Source: Maryland Workforce Exchange

In November 2023, the most Maryland job postings were for Healthcare Practitioners and Technical Occupations. According to data from the Maryland Workforce Exchange, there were 32,944 job postings that month in Maryland. However, of these, only 11,782 were “new” postings. Most job postings in Maryland have been posted for a while. Of the 140,554 active postings assigned in November that the Maryland Workforce Exchange classified by occupation, only 44,887 (32 percent) were new postings that month. Figure 79 shows the ten occupations (classified by two-digit SOC) with the most postings active in November 2023.

Maryland Combined WIOA State Plan 2024-2028

Figure 79: Occupations With the Most Maryland Job Postings in November 2023

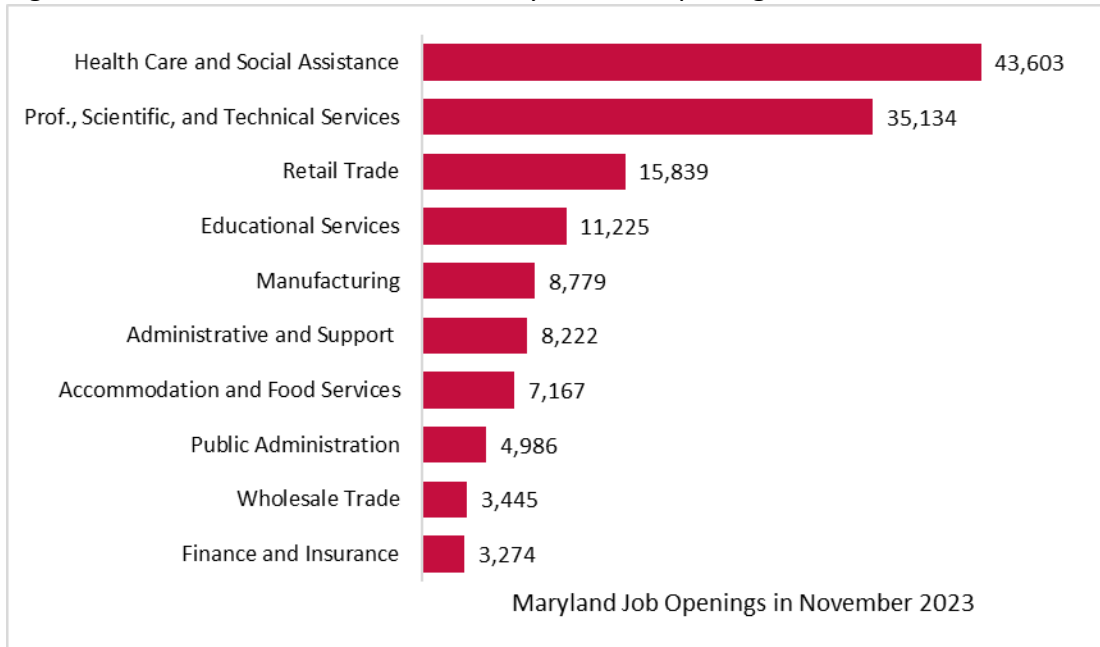


Source: Maryland Workforce Exchange

Similar to Figure 79, Figure 80 displays the number of job postings in Maryland for the industries with the most active postings in November 2023. These industries roughly reflect the occupation breakout.

Maryland Combined WIOA State Plan 2024-2028

Figure 80: Industries With the Most Maryland Job Openings in November 2023

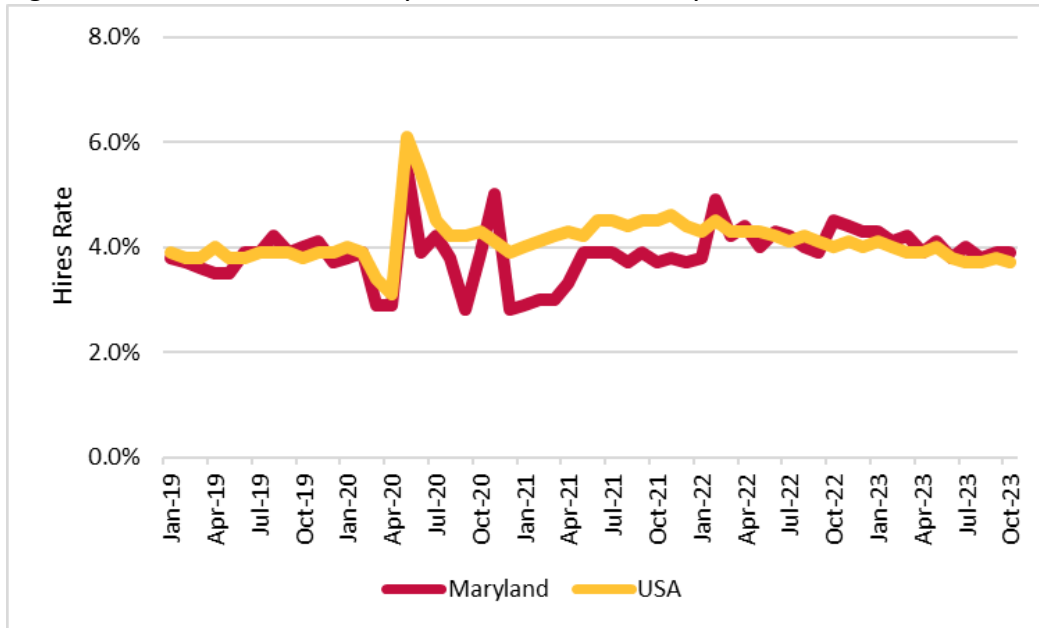


Source: Maryland Workforce Exchange

While Maryland job openings have accelerated during the past several years, the rate of hiring in the economy has not accelerated significantly. As Figure 81 shows, the rate of hiring in Maryland is currently slightly above the national average. However, Maryland's hiring rate did not increase above pre-pandemic levels in 2020 through 2022 like the nation's did.

Maryland Combined WIOA State Plan 2024-2028

Figure 81: Rate of Hires in Maryland and USA, January 2019 – October 2023

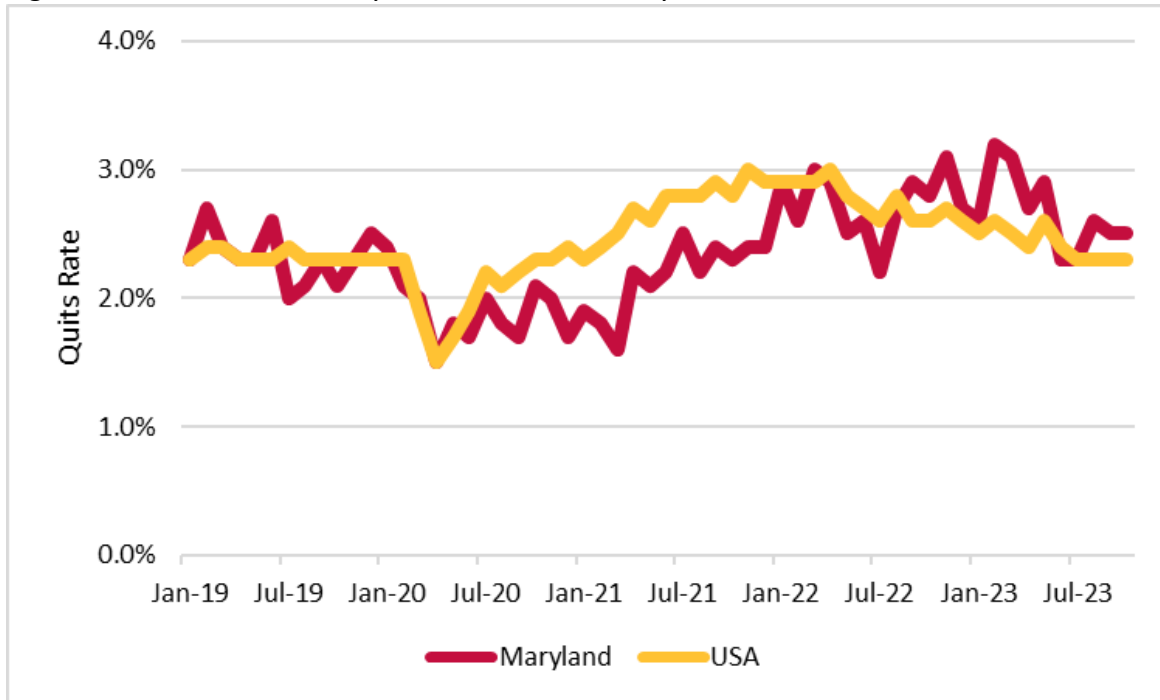


Source: Bureau of Labor Statistics, JOLTS Program

One reason for the lower hiring rate in Maryland is that Marylanders did not quit their jobs (to be hired at another position) at the same rate as workers nationwide for much of the past several years (mid-2020 through mid-2022) as seen in Figure 82. The quits rate in Maryland has risen above pre-pandemic levels and in February 2023 hit a record high of 3.2 percent (higher than the national rate hit during the “Great Resignation”). However, Maryland’s increase in the quits rate has been for less time than the national trend. In October 2023, Maryland’s quits rate was 2.5 percent, just above the 2.3 percent average in 2019. The quits rate data for Maryland indicates that, over the past several years, employers in the state have generally found it easier to retain workers than employers nationwide. However, this dynamic has been reversed over the past year.

Maryland Combined WIOA State Plan 2024-2028

Figure 82: Quits Rate in Maryland and USA, January 2019 – October 2023



Source: Bureau of Labor Statistics, JOLTS Program

Education and Skill Levels of the Workforce

[Provide an analysis of the educational and skill levels of the workforce.](#)

Maryland has a well-educated workforce. According to the US Census' American Community Survey (ACS) data, Maryland had the fourth-highest share of population with a bachelor's degree or higher in 2022, excluding Washington, DC. Maryland has the second-highest concentration of workers in STEM occupations of any state excluding Washington, DC.¹³ Maryland ranks second (excluding Washington, DC) for the share of its workforce that is made up of employed science, engineering, and health doctorate holders.¹⁴ This highly educated workforce powers the state's many high-tech industries, as discussed earlier in this report.

Figure 83 presents educational attainment levels for Maryland residents 25 and older. While Maryland is one of the most-educated states in the nation, nearly 400,000 Maryland residents aged 25 and older do not have a high school degree or equivalency. Just over one million Marylanders only have a high school degree or equivalency. Many of the in-demand and emerging occupations discussed in Section 1 require education beyond a high school degree and ensuring these workers can find employment in the jobs of the future is a priority for the state.

¹³ BLS. "Additional OEWS Data Sets." <https://www.bls.gov/oes/additional.htm>

¹⁴ NSF. "Employed Science, Engineering, and Health Doctorate Holders as a Percentage of the Workforce". 2023. <https://nces.nsf.gov/indicators/states/indicator/seh-doctorate-holders-in-workforce>

Maryland Combined WIOA State Plan 2024-2028

Figure 83: Educational Attainment in Maryland, 2018 – 2022 Average

Educational Attainment	Number of Maryland Residents	Percent of Maryland Residents
No high school degree or equivalency	383,917	9.0%
High school graduate (includes equivalency)	1,012,724	23.8%
Some college, no degree	772,618	18.1%
Associate degree	292,090	6.9%
Bachelor's degree	952,916	22.4%
Graduate or professional degree	845,830	19.9%

Source: US Census Bureau, ACS

While 42.2 percent of Maryland’s population has a bachelor’s degree or higher, educational attainment varies significantly by region of the state. As Figure 136 shows, only four counties have an above average share of the population with an advanced degree. Howard County (64.0 percent) and Montgomery County (60.0 percent) are densely populated with highly educated workers. In contrast, Western Maryland and much of the Eastern Shore have much lower educational attainment.

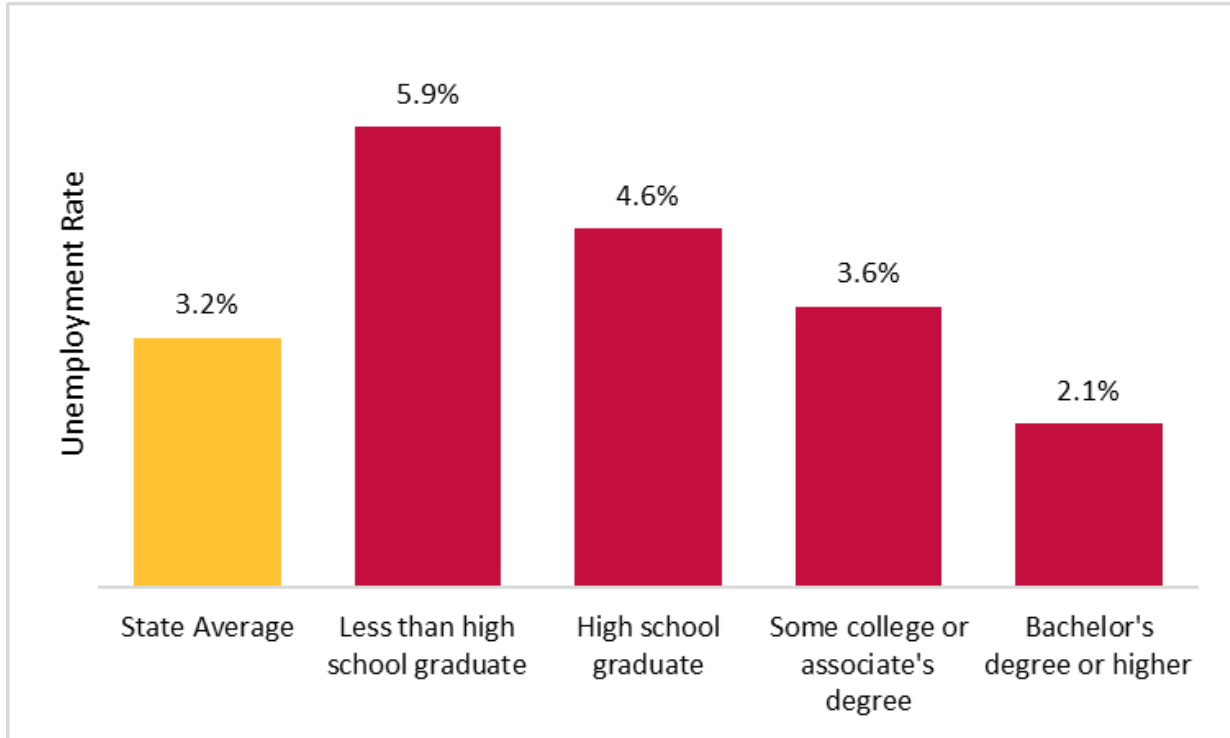
Skill Gaps

As discussed in the previous section, Maryland is a very well-educated state. Additionally, the state’s high-tech industries are expanding, and demand is high for workers with advanced degrees. However, this means that demand is lower for less-educated workers. As Figure 84 illustrates, the average unemployment rate in Maryland in 2022 was 3.2 percent.¹⁵ However, the unemployment rate for workers with less than a high school degree or equivalency was 5.9 percent, nearly double the state rate. In contrast, the unemployment rate for workers with a bachelor’s degree or higher was extremely low at 2.1 percent. As discussed in future sections of this report, providing workers with the training they need to find employment in high-demand industries is a key area of focus for Maryland.

¹⁵ This rate comes from the US Census’ ACS data and is not the official unemployment rate that comes from BLS. However, ACS data is useful because it allows for more analysis by subgroups not captured in BLS data.

Maryland Combined WIOA State Plan 2024-2028

Figure 84: Maryland Unemployment Rate by Educational Attainment, 2022

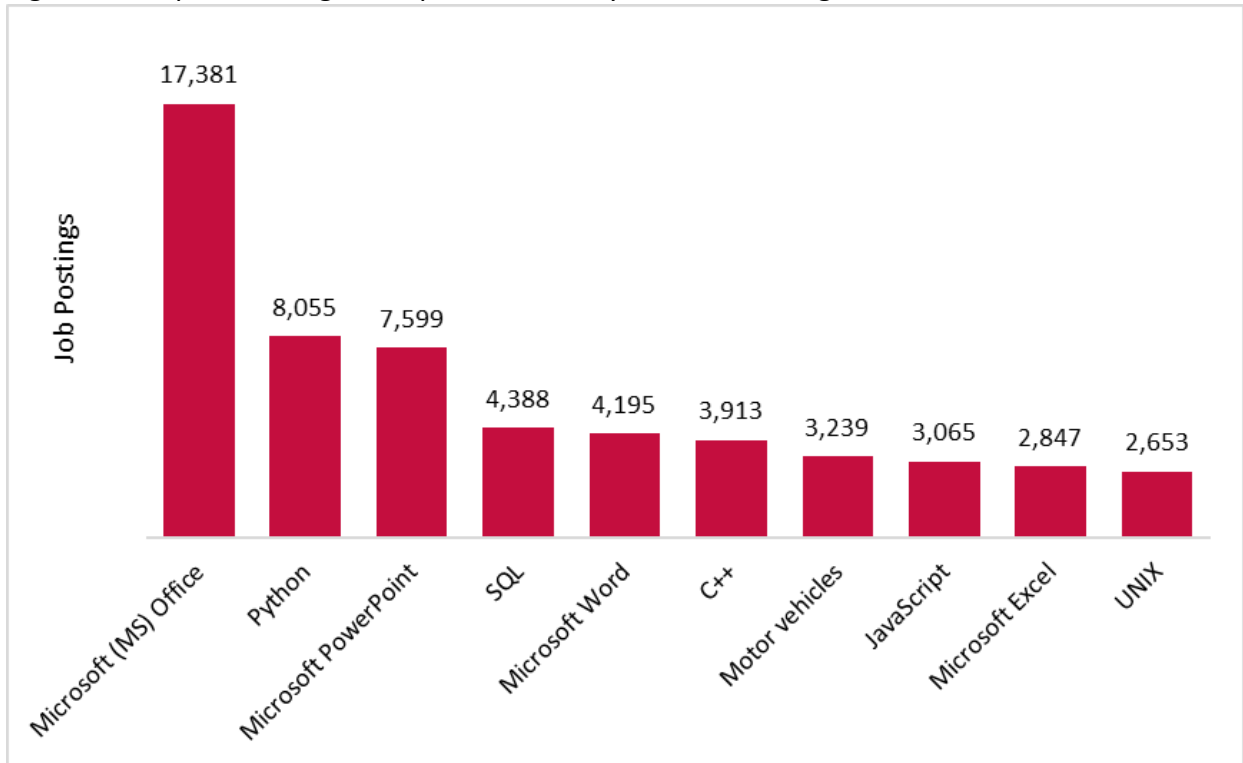


Source: US Census Bureau, ACS

The need for skilled workers is also evident when looking at job posting data. Figure 85 shows the ten most requested tools and technologies in job postings on the Maryland Workforce Exchange in November 2023. While some of these tools require little necessary training (e.g., Microsoft Office products) others generally require more in-depth training (e.g., programming in Python or SQL).

Maryland Combined WIOA State Plan 2024-2028

Figure 85: Top Technologies Requested in Maryland Job Postings Active in November 2023



Source: Maryland Workforce Exchange

As Maryland considers strategies to train workers and ensure all Marylanders are benefitting from the state's growth, the state must ensure workers who face barriers to employment are able to participate in the economy. Figure 86 presents labor force data for different groups of Maryland residents who face barriers to employment. Aside from veterans, these groups generally have lower labor force participation rates than the Maryland average and have higher unemployment rates.

Figure 86: Labor Force Characteristics for Key Groups

Population group	Count	Percent of Population	Labor Participation Rate, 2018 – Average	Force Rate, 2022	Unemployment Rate, 2018 – 2022 Average
Total Population	6,180,253	100%	--	--	--
Total Working-age population	4,957,297	80.2%	67.2%		5.1%
Disabilities	686,244	11.1%	50.9%		11.6%
Low Income	897,706	14.5%	--		--

Maryland Combined WIOA State Plan 2024-2028

Poverty	558,567	9.0%	47.0%	18.6%
Indigenous peoples	18,343	0.3%	64.6%	7.2%
Youths	397,376	6.4%	31.4%	18.0%
Youths with disabilities	58,077	0.9%	45.1%	--
Homeless	4,011	0.1%	--	--
English language barriers	425,006	7.3%	--	--
Single-parent households	154,965	6.7%	--	--
Long-term unemployed	23,000	0.4%	--	--
Older (55+)	1,819,776	29.5%	45.1%	3.5%
Veterans	345,104	7.2%	83.5%	3.0%

Note: Double dashes (--) indicate areas where data is not available. The labor force participation rate is measured as a percentage of the group that is either employed or has recently looked for work. Count and percentage of the population include all ages population or working age population, depending on the data source.

Sources: US Census Bureau (2018-2022 Estimates), US Department of Housing and Urban Development, Bureau of Labor Statistics

Figure 86 presents five-year averages in order to provide the smallest margin of error for labor force estimates. Annual data does show that Maryland’s tight labor market (as discussed earlier) is helping to bring workers who face barriers to employment back into the workforce. For example, even though Maryland’s labor force participation rate has fallen between 2019 and 2022, the labor force participation rate for Marylanders with a disability has risen by 6.2 percentage points. The state will continue to ensure all Marylanders have pathways to work, wealth, and wages.

Maryland Combined WIOA State Plan 2024-2028

II.(a)(2) Workforce Development, Education and Training Activities Analysis

The Unified or Combined State Plan must include an analysis of the workforce development activities, including education and training in the State, to address the education and skill needs of the workforce, as identified in (a)(1)(B)(iii) above, and the employment needs of employers, as identified in (a)(1)(A)(iii) above.

This must include an analysis of—

II.(a)(2)(A) The State's Workforce Development Activities. Provide an analysis of the State's workforce development activities, including education and training activities of the core programs, Combined State Plan partner programs included in this plan, and required and optional one-stop delivery system partners.

Maryland's workforce development system has an excellent foundation from which to launch, support, and promote a shared statewide vision and strategy to advance the state's workforce development activities. The Governor's Workforce Development Board (GWDB) is the Governor's chief strategy and policy-making body for workforce development. In September 2022, Governor Moore joined newly appointed GWDB leadership, including a new Executive Director, Chair, and Vice Chair, to co-facilitate a discussion to kick off development of the State Workforce Plan. There, he laid out his priorities and his expectations for the Plan and for the GWDB's leadership role in Maryland's workforce system. In December 2022, Governor Moore issued Executive Order 01.01.2023.22 to underscore this role for the GWDB and to streamline its voting membership.¹⁶

The GWDB is a business-led board with a majority of its members representing the industrial and geographic diversity of Maryland's business community. Additional members include the Governor, cabinet secretaries, community colleges, the state Superintendent of Schools, state and local elected officials, labor, and representatives of nonprofit organizations. As of 2022, the GWDB includes the Career Technical Education (CTE) Committee, created as a part of the GWDB under state law, to establish an integrated system of CTE that prepares students for career success and aligns with employers' talent needs.

The Maryland Workforce Association (MWA) is the membership organization of Maryland's 13 Local Workforce Development Boards (LWDBs). The LWDBs are established in each of Maryland's 13 Local Areas to ensure that each area's workforce is well-prepared to meet the current and future needs of local employers. The MWA works with the GWDB, MD Labor, and system partners to support a comprehensive and aligned workforce system. Through MWA, the GWDB, MD Labor, and other partner agency staff meet with LWDB leaders at least once per month to share updates, identify opportunities for collaboration, and discuss other important matters pertaining to the public workforce system.

¹⁶

https://governor.maryland.gov/Lists/ExecutiveOrders/Attachments/29/EO%2001.01.2023.22%20Governor's%20Workforce%20Development%20Board_Accessible.pdf

Maryland Combined WIOA State Plan 2024-2028

Maryland’s State Workforce Plan includes the workforce functions of four state agencies: Department of Labor; Department of Human Services, the agency charged with administration of Maryland’s Temporary Assistance for Needy Families (TANF) and Supplemental Nutrition Assistance Program (SNAP) Employment and Training programs; the Maryland State Department of Education’s Division of Rehabilitation Services (DORS), the agency charged with administration of the state’s Vocational Rehabilitation program; and the Department of Housing and Community Development (DHCD), the agency charged with oversight of the Community Services Block Grant program. Key programs of each state agency included in this Plan are as follows, with descriptions provided below:

- Maryland Department of Labor Division of Workforce Development and Adult Learning (DWDAL)
 - WIOA Title I Adult, Dislocated Worker, and Youth programs
 - WIOA Title II Adult Education and Family Literacy Act (AEFLA) program
 - WIOA Title III Employment Service program under the Wagner-Peyser Act
 - Jobs for Veterans State Grant (JVSG)
 - Senior Community Service Employment Program (SCSEP)
 - Additional grant programs, described below
- Maryland State Department of Education (MSDE) Division of Rehabilitation Services (DORS)
 - Title IV Vocational Rehabilitation Services
- Maryland Department of Human Services (DHS)
 - SNAP Employment and Training Program, called Food Supplement Employment and Training (FSET)
 - TANF - Temporary Cash Assistance
- Maryland Department of Housing and Community Development’s (DCHD) Division of Neighborhood Revitalization
 - Community Service Block Grant (CSBG)

The table below provides a graphic representation of the various State departments/divisions and the breakdown of roles of the required and optional WIOA system partners in Maryland.

WIOA State Plan Program	Core Program per the Workforce Innovation and Opportunity Act	Additional WIOA Program for Maryland (Governor’s determination)	Maryland State Agency Delivering Program
WIOA Title I Adult Program	X		MD Labor

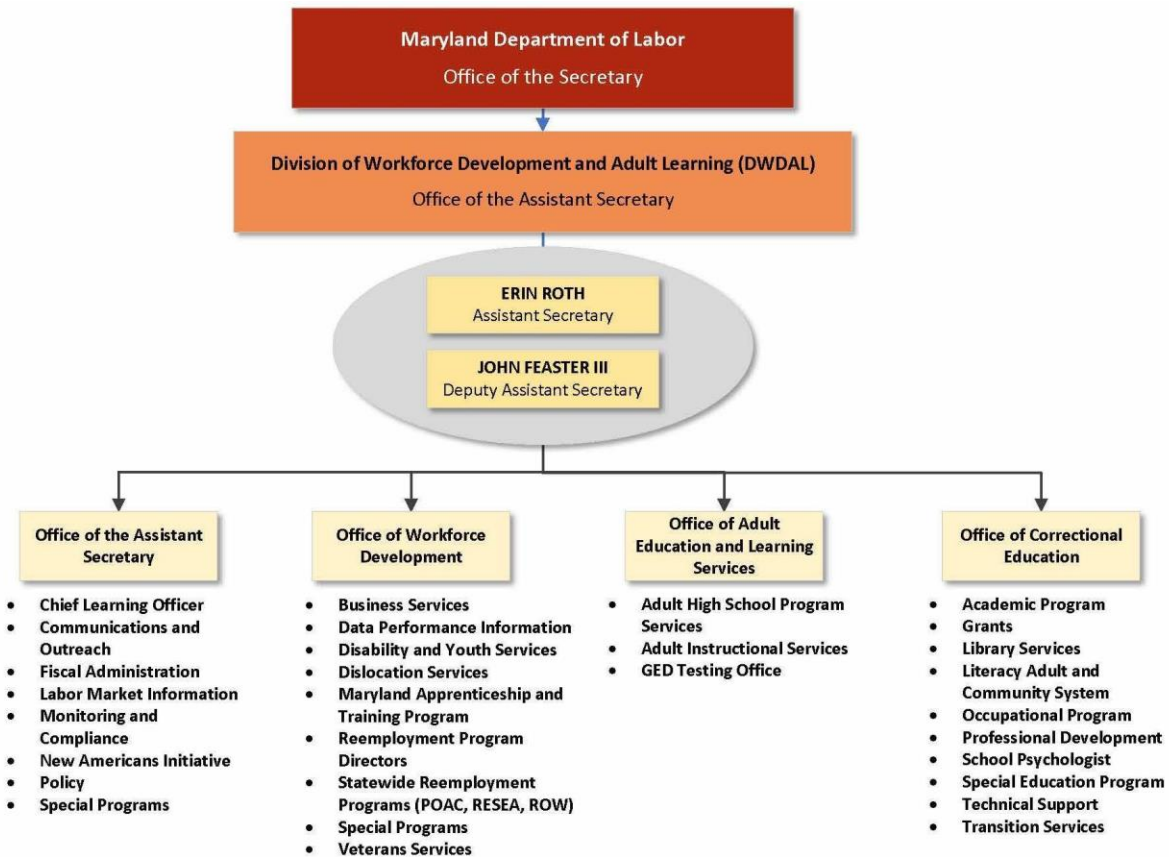
Maryland Combined WIOA State Plan 2024-2028

WIOA Title I Dislocated Worker Program	X		MD Labor
WIOA Title I Youth Program	X		MD Labor
WIOA Title II Adult Education and Family Literacy Program	X		MD Labor
WIOA Title III Wagner-Peyser Program	X		MD Labor
WIOA Title IV Vocational Rehabilitation Program	X		MSDE
TANF Program		X	DHS
SNAP E&T Program		X	DHS
TAA Program		X	MD Labor
JVSG Program		X	MD Labor
UI		X	MD Labor
SCSEP		X	MD Labor & Center for Workforce Inclusion
CSBG		X	DHCD

Maryland Labor’s Division of Workforce Development and Adult Learning (DWDAL) is responsible for the administration of the majority of the programs described in this Combined Plan. The Division administers the WIOA Title I, Title II, and Wagner-Peyser programs. The Division also administers the Trade Adjustment Assistance Act program (Trade), the Jobs for Veterans State Grant (JVSG) Program, and the Senior Community Service Employment Program (SCSEP). SCSEP is also administered by non-state partners, including the Center for Workforce Inclusion and its subgrantees. Additionally, while not a formal State Plan partner, DWDAL also serves at the State Apprenticeship Agency and houses the Maryland Apprenticeship and Training Program.

Maryland Combined WIOA State Plan 2024-2028

The following organizational chart provides a visual representation of DWDAL programs.



The Division coordinates the efforts of Maryland’s 33 American Job Centers (AJCs), including 18 comprehensive AJCs and 15 satellite centers, as well as an additional 14 affiliate and mobile units, which provide comprehensive services to both jobseekers and businesses. While jobseekers are offered a wide range of career and training services, businesses are provided with numerous types of assistance and growth services. The Division works alongside local partners to provide Rapid Response and Trade Program activities (as appropriate depending on authorization status). DWDAL coordinates many workforce training activities, including Reemployment Services and Eligibility Assessment (RESEA), Reemployment Opportunity Workshop (ROW), Rapid Response, etc. with the Division of Unemployment Insurance (DUI), another division within MD Labor. DWDAL also has a number of specialized offices focused on the diverse needs of Maryland’s businesses and jobseekers. Programs provided or overseen by the Division’s Office of Workforce Development (OWD) include:

- The Reemployment Services and Eligibility Assessment (RESEA) program was developed by USDOL in an effort to reduce the number of weeks that UI claimants receive benefits. It is designed to proactively help claimants who are most likely to exhaust benefits to

Maryland Combined WIOA State Plan 2024-2028

identify potential barriers to employment, assess work search progress, and expose individuals to the vast array of services available through the workforce system.

- The Reemployment Opportunity Workshop (ROW) program is a full-day workshop offered to UI claimants that do not receive RESEA services. It is also designed to shorten the duration of UI benefits received through reemployment efforts.
- The Veteran Services Unit operates the Jobs for Veterans State Grant (JVSG) program. The JVSG program's mission is two-fold: to provide employment and training services to veterans with significant barriers to employment and to connect employers with work-ready veterans.
- The Foreign Labor Certification (FLC) program is an employment-based immigration program that assists applicable employers who have obtained USDOL approval to begin the hiring process of permanent or temporary foreign workers.
- The Tax Credit Unit is charged with administering federal tax credit programs, such as the Work Opportunity Tax Credit, which offers income tax incentives to employers for hiring members of targeted population groups, such as registered apprentices, ex-offenders, or certain individuals with disabilities.
- The Migrant and Seasonal Farmworkers (MSFW) program provides a specialized menu of services within the Wagner-Peyser program and exists to ensure MSFWs are receiving the same employment services that non migrant seasonal farm workers receive at the state's AJCs.
- DWDAL serves as the "State Apprenticeship Agency" and, in consultation with the Maryland Apprenticeship and Training Council, is responsible for: registering apprenticeship programs that meet federal and state standards; issuing certificates of completion to apprentices; operating the Apprenticeship Maryland Program (AMP) youth apprenticeship program in collaboration with MSDE; encouraging the development of new programs through outreach and technical assistance; protecting the safety and welfare of apprentices; and assuring that all programs provide high-quality training.
- The New Americans Initiative provides much-needed outreach and technical assistance for AJC staff to ensure equitable and meaningful access of services to work-authorized New Americans and individuals with Limited English Proficiency (LEP).
- The Professional Outplacement Assistance Center (POAC) provides support to individuals who are in the professional, executive, technical, managerial, and/or scientific occupations, along with recent college graduates, who find themselves in need of assistance to get reconnected to the labor market.

DWDAL is also home to the Office of Adult Education and Literacy Services (AELS). As the WIOA Title II administrator for Maryland, the Office selects local providers of adult education instructional services via a statewide competition. Instructional services include Adult Basic and Secondary Education, English Language Acquisition/Integrated English Literacy and Civics Education, Family Literacy, and High School Diploma preparation. Maryland's current adult education providers include a wide range of community colleges, local public-school systems, community-based organizations, public libraries, and the State's Correctional Education program.

Maryland Combined WIOA State Plan 2024-2028

DWDAL also administers Maryland's nationally recognized, state-funded, sector-based workforce development program, Employment Advancement Right Now (EARN) Maryland, in consultation with the GWDB. Established in 2014, EARN Maryland is an industry-led program designed with the flexibility to ensure that Maryland employers are central partners in developing the talent they need to compete and grow, while preparing Marylanders for family-sustaining careers in Maryland's key economic sectors. EARN Maryland continues to serve as one of the state's core workforce investments to:

- Address business workforce needs by focusing on industry sector strategies that seek long-term solutions to sustained skills gaps and personnel shortages.
- Address the needs of workers by creating formal career paths to good jobs and sustaining or growing middle-class jobs.
- Encourage mobility for Maryland's most hard-to-serve jobseekers through targeted job readiness training; and
- Foster better coordination between the public, private, and non-profit sectors and the workforce, economic development, and education partners in regions across the State.

The success of EARN Maryland is seeded in meaningful collaboration among a diverse group of stakeholders who make up a Strategic Industry Partnership (SIP) and includes employer and industry partners, non-profit and community-based organizations, and workforce, economic development, and education partners. Recognizing that a workforce system disconnected from business fails to meet the needs of both employers and jobseekers, EARN places employers at the center of the identification of workforce needs and skills gaps. Since the program began in 2014, nearly 9,300 individuals have obtained employment, with just over 1,200 entering new employment during the first three quarters of 2023.

The publicly funded Vocational Rehabilitation program in Maryland is administered by the MSDE's Division of Rehabilitation Services (DORS) in accordance with the Rehabilitation Act of 1973 as amended by WIOA of 2014. DORS is funded primarily by the United States Department of Education's Rehabilitation Services Administration. The federal funding includes a state matching requirement (federal 78.7 percent and state match of 21.3 percent) and maintenance of effort requirement. DORS provides services and support to assist eligible students, youth, and adults with significant disabilities in transition to postsecondary education, training, and employment. DORS also engages with businesses throughout Maryland, assisting them in recruiting and maintaining qualified, valuable employees. DORS also serves as a resource on disability and employment matters such as disability awareness training, workforce diversity and inclusion initiatives, training on the Americans with Disabilities Act, solutions for reasonable accommodations, and worksite consultations.

In Maryland, the Temporary Assistance for Needy Families (TANF) program is referred to as the Temporary Cash Assistance (TCA) program and is delivered by the Local Departments of Social Services (LDSS) offices. LDSS offices are the statewide framework for delivering education, job training, job placement, and other services to assist TANF customers with overcoming barriers to obtaining self-sustaining employment. Key components of the program include:

Maryland Combined WIOA State Plan 2024-2028

- Collaborating with private and public sector partners to identify local growth occupations and their associated education and training requirements.
- Assessing a customer's respective skill sets, career interests, and barriers to obtaining self-sustaining employment.
- Developing or procuring appropriate work-related services, including academic remediation, targeted sector training, and job placement services.

TANF workforce development is built on a philosophy of “universal engagement.” This means that customers are expected to participate in activities based on the results of individual assessments with the goal of employment or removing barriers to employment. Many of the remaining welfare families, in addition to many of the new families applying for TANF, may face barriers that could impede their ability to secure and maintain employment. Workforce development is designed to meet the critical, essential needs of the underemployed, newly unemployed, and hard-to-place. In addition to workforce development, the TANF program provides a broad range of services.

The Department of Human Services' Family Investment Administration (FIA) has formed partnerships with other state agencies, community organizations, and other administrations within DHS, including the Child Support Enforcement, Social Services division. FIA works with these partners to promote DHS's goal to protect children by assisting their families to become independent through work, personal, and family responsibility as well as community involvement. The Department expanded its goals to include support for low-income working families and continues to strengthen those partnerships by empowering staff at the LDSS offices across the state to work together to provide employment and training activities, supportive services, and benefits that enable customers to obtain jobs and improve their economic circumstances.

The SNAP E&T program in Maryland is called the Food Supplement Employment and Training (FSET) program and is housed within DHS FIA. The program works to connect individuals who receive monthly food benefits with successful career training so they may achieve self-sufficiency. Eligible SNAP recipients are connected with approved providers to receive workforce training, job readiness, and other support services. Activities are at no cost to participants, and providers are reimbursed for a portion of their expenses.

Maryland's Unemployment Insurance program is administered by MD Labor's Division of Unemployment Insurance (DUI). The program pays benefits to Maryland workers who have lost their job through no fault of their own and meet the program's eligibility requirements. Individuals wishing to file a claim may do so online or via DUI's Claim Center phone line. Maryland's AJC staff is trained to assist customers in filing claims. To help customers to benefit from the wide range of job seeker services available to them through the AJCs and WIOA partners, AJC staff administer the RESEA and ROW re-employment programs to ensure they are taking full advantage of the public workforce system's resources.

Maryland Combined WIOA State Plan 2024-2028

The Community Service Block Grant (CSBG) is overseen by the Department of Housing and Community Development's (DHCD) Division of Neighborhood Revitalization and their local grantees in the state's Community Action Agencies (CAA). The program's primary objective is to develop viable communities, principally for persons of low to moderate income, by providing affordable housing and suitable living environments and through the expansion of economic opportunities. The Maryland workforce system welcomed DHCD as a State Plan partner in 2018, irrespective of whether they spend funds on employment and training. The Maryland workforce system, with DHCD and the CAAs, serves similar customers with barriers to employment.

Maryland's Senior Community Service Employment Program (SCSEP) services are offered by DWDAL and Senior Services America, Inc., and are designed to assist older workers in developing workplace skills that will enable them to attain permanent, unsubsidized employment, either with their host agencies or other nonprofits, government, or private sector employers. Participants are trained by a variety of employers, including schools, physicians, healthcare agencies, hospitals, custodial and maintenance service industries, senior service providers, administrative and management entities, retail merchants, and transportation, security, and technology companies. SCSEP services are available to job seekers, ages 55 and older, who are unemployed, meet established low-income guidelines, and desire an opportunity for training and employment. Program participants are given a training assignment that most closely matches their personal goals for employment. Training assignments are coordinated with nonprofit or government agencies, also known as host agencies, and are limited to 40 hours per pay period at the established minimum wage hourly rate. Applicants are not required to have previous work experience.

Also, within Maryland Labor, the Office of Correctional Education provides educational opportunities for incarcerated individuals, enabling them to become independent and productive workers, citizens, and parents. The Office, with the oversight of the Correctional Education Council and in partnership with the Department of Public Safety and Correctional Services (DPSCS), is responsible for the academic, occupational, and transitional education programs provided in Maryland's correctional institutions.

Maryland Combined WIOA State Plan 2024-2028

II.(a)(2)(B) Strengths and Weaknesses of Workforce Development Activities

Provide an analysis of the strengths and weaknesses of the workforce development activities identified in (A), directly above.

The members of the GWDB, including the Maryland Department of Labor and other WIOA Partners, as well as its business-majority membership, have identified a number of strengths in Maryland's workforce development ecosystem to build on, including:

- Maryland's central and highly accessible location along the Eastern seaboard, its proximity to the nation's capital, and its rich landscape of research institutions yields a diverse and robust industry mix supporting a strong state economy. This includes industries that can offer good, family-sustaining jobs and careers, including cybersecurity and IT, healthcare and life sciences, infrastructure, manufacturing, and education.¹⁷
- Maryland positions itself as an attractive destination for both external talent and the development of its own "homegrown" workforce. The state is known for its diverse population, with residents from various ethnic and cultural backgrounds. Baltimore and areas surrounding Washington, DC are particularly diverse. The state is also home to several prestigious educational institutions that attract students and professionals from around the world, contributing to the diversity of the state.
- The Moore-Miller Administration has prioritized an intentional reinvigoration of the GWDB and its intended functionality as the Governor's chief strategy and policy-making body for workforce development, as a platform for agency collaboration and industry engagement, and as a driver for system accountability and continuous improvement.¹⁸
- A clear and shared commitment to expanding access to high-quality, low-cost, non-degree career pathways, with a focus on registered apprenticeship and other high-quality, paid experiential learning opportunities.
- Establishment of the GWDB's CTE Committee under state law as a platform for strategic alignment across education, workforce development, and industry stakeholders around reimagining and improving CTE and apprenticeship opportunities and employment outcomes for students across the state, including joint development of the Perkins State CTE Plan with MSDE.
- The consolidation of a large number of workforce development programs under the Division for Workforce Development and Adult Learning within the Maryland Department of Labor, including WIOA Titles I, II, and III, Correctional Education, and Registered Apprenticeship, fosters greater program alignment and coordination.

¹⁷ See data in Section II.(a)(1). Economic and Workforce Analysis, including Figure 62: Maryland's Top Industries (4-Digit NAICS) by Employment in 2022, with details on annual wages per industry.

¹⁸

https://governor.maryland.gov/Lists/ExecutiveOrders/Attachments/29/EO%2001.01.2023.22%20Governor's%20Workforce%20Development%20Board_Accessible.pdf

Maryland Combined WIOA State Plan 2024-2028

Opportunities

No system is perfect, and Maryland certainly has challenges related to workforce development activities. Some of these challenges include:

- Maryland has been slower to rebound its labor force participation rate post-pandemic, compared to nearby states and the U.S. on average, with around 160,000 fewer workers in the labor force today than before the pandemic. Labor force participation rates remain particularly low among youth, young adults, working-age women, and older workers.
- There is often a mismatch between what employers need and what is available in the labor market, signaling a need for employers and workforce development and education entities to actively partner to ensure education and workforce development efforts truly align to industry needs and successfully connect job seekers to good jobs.
- The landscape of workforce development programs and services in Maryland is complex and layered, at times challenging for employers and jobseekers to navigate. This signals a need to more consistently distribute and connect potential customers with clear information on programs and services available, and for greater alignment and coordination among partners within and across the state and local levels.
- A large number of Marylanders lack a high school diploma, and additional Marylanders lack a postsecondary degree or credential, making it difficult for them to obtain many jobs.¹⁹ This signals both a need for more education and credentialing and a need to reexamine whether diplomas and degrees are truly required for a number of jobs for which a candidate without these qualifications may have the appropriate skills and/or experience to succeed in the job.
- Many Marylanders face barriers to participation in workforce opportunities such as lack of affordable transportation or dependent care, or lack of access to obtaining a standard driver's license. Many people with disabilities, New Americans, and people who have been incarcerated face population-specific yet significant barriers to participation in Maryland's labor force as well.
- There is a need for the advancement of digital equity and expanded support for universal access to technology, including broadband access and digital skills.

Maryland is poised to advance solutions to these challenges with many of the strengths noted above, particularly those strengths that position Maryland for inclusive economic growth; position the GWDB to serve critical functions around statewide vision and strategy, partnership, and accountability; and position MD Labor's DWDAL to continue to be the central leader in implementing many elements of the state's workforce development strategy. All of Maryland's core partners will work collaboratively to address these challenges.

¹⁹ Maryland's rate of 86.3% is roughly in the middle of US States, compared to highest states (Montana at 94%) and lowest (California, 83%). https://news.maryland.gov/msde/wp-content/uploads/sites/12/2023/02/Graduation-Data-02_28_2023.pdf and multiple sources including <https://www.usnews.com/education/best-high-schools/articles/see-high-school-graduation-rates-by-state>

Maryland Combined WIOA State Plan 2024-2028

II.(a)(2)(C) State Workforce Development Capacity

Provide an analysis of the capacity of State entities to provide the workforce development activities identified in (A), above.

The key State agencies that deliver workforce system partner programs include:

- Maryland Department of Labor
- Maryland State Department of Education Division of Rehabilitation Services
- Maryland Department of Human Services

Each of these agencies is led by experienced managers and staffed with experienced professionals. Across the state, Maryland's WIOA partners operate 33 American Job Centers (AJCs) strategically located to provide access to services to employers and job seekers. Alignment and coordination across these programs ensure that Maryland effectively leverages its existing resources to deliver outstanding customer service to the citizens and businesses that are vital to growing a prosperous and inclusive Maryland economy, one that leaves no one behind. Workforce system partners from these state agencies and other recipients of federal funding utilize a combination of Federal and state funding to support the delivery of services. This braided funding is key to efficiently delivering services. The GWDB and local areas are committed to working together to ensure that Maryland develops a workforce system that strives beyond WIOA to collaboratively meet the needs of job seekers and employers.

Maryland Combined WIOA State Plan 2024-2028

II. (b) State Strategic Vision and Goals

The Unified or Combined State Plan must include the State's strategic vision and goals for developing its workforce and meeting employer needs in order to support economic growth and economic self-sufficiency. This must include—

II.(b)(1) Vision

The Moore-Miller Administration is deeply committed to building pathways to “work, wages and wealth” for all Marylanders in order to continue to grow a thriving and inclusive economy that lifts up every Maryland family. This vision is central to the State's workforce development efforts, which will be focused on supporting the Governor's commitment to making Maryland an ever more economically competitive and inclusive state. Inclusivity, diversity, and equity are central to increasing competitiveness - not opposing interests to choose between - as so many states, localities, companies, and systems are learning.

As the Governor has said, “The north star of our administration is to ‘leave no one behind.’” Guided by this north star, Maryland's vision for Maryland's workforce system is an aligned and coordinated system delivering talent solutions that support a dynamic, inclusive, and competitive economy, creating opportunities for all businesses to thrive and for every Marylander to access pathways to work, wages, and wealth.

To support this vision, the following core values of the Moore-Miller Administration will guide Maryland's workforce system partners in their work to realize this vision:

- Be Innovative: Collaborate across agencies and stakeholders to identify and implement bold solutions.
- Be Data-Driven: Rely on data and experiences to inform our decisions.
- Move Urgently: Move quickly and diligently with a purpose.
- Challenge the Status Quo: It is okay to disagree and offer a new viewpoint.
- Be Outcomes-Focused: Spend each day focused on leaving no one behind.

The GWDB serves as the Governor's chief strategy and policy-making body for workforce development by engaging key business, labor, education, community, and State and local government leaders to collaborate and advise the Governor on business-led workforce approaches that advance Maryland's economic competitiveness and build pathways to work, wages and wealth for all Marylanders. The GWDB is charged with setting the vision and strategy for the state's workforce system, fostering and modeling partnerships that support that vision and strategy, and holding the workforce system accountable to established goals for performance and continuous improvement to realize that vision.

During the next four years, Maryland's workforce development system will focus on sector strategies, access and equity, apprenticeship, and other experiential learning to prepare the future workforce, and system alignment and accountability. Through the leadership of Governor Moore, we will create a Maryland where no one is left behind. Investments under

Maryland Combined WIOA State Plan 2024-2028

WIOA will be directed to meet our state’s unique workforce needs through business-led and barrier mitigation strategies. Investments under WIOA will also offer flexibility for local areas to both align with our statewide priorities and tailor solutions to constituents’ needs. Investments will also focus on meeting regional needs and expanding business-led strategies for enhancing our state’s talent pipeline.

DRAFT

Maryland Combined WIOA State Plan 2024-2028

II.(b)(2) Goals.

Describe the goals for achieving this vision based on the analysis in section (a) above of the State's economic conditions, workforce, and workforce development activities. This must include—

II.(b)(2)(A) Goals for preparing an educated and skilled workforce, including preparing youth and individuals with barriers to employment and other populations.

The State has identified four core strategic pillars to focus the activities of Maryland's workforce system in a unified direction. The four strategic pillars include:

1. **Supercharge Key Sectors:** Set statewide sector priorities, identify skill needs, and drive industry partnership to shape and deliver workforce solutions.
2. **Advance Equity and Access:** Ensure equitable access to quality training and employment opportunities for all Marylanders and support employers in hiring, retaining and upskilling diverse talent.
3. **Prepare the Future Workforce:** Transform and expand career-connected learning opportunities to ensure every young person has access to a family-sustaining career pathway, regardless of their plans to obtain a college degree.
4. **Improve System Alignment and Accountability:** Revisit system-wide performance goals, expectations, coordination, accountability, and feedback loops to ensure workforce system partners are working together efficiently and effectively in a way that supports the vision for Maryland's workforce system.

These pillars were developed through facilitated discussion among the Governor's Workforce Development Board (GWDB), then validated and finalized with supporting strategies by members of the GWDB, staff from workforce system partner agencies, and LWDB leaders from each of Maryland's 13 LWDBs. Maryland will execute a set of strategies under each pillar to enhance a workforce system that provides residents with training and skills that meet the demands of emerging industries.

The strategies under each pillar will also promote diversity, equity, and inclusion in the workforce, work to address barriers to employment for groups historically left behind and help ensure that workforce development programs benefit a broad and diverse range of individuals. Critical to success will be coordinating workforce development efforts with broader economic development goals, identifying key sectors for growth, ensuring that workforce development initiatives support economic development objectives, and fostering collaboration between workforce development agencies and stakeholders statewide.

Maryland Combined WIOA State Plan 2024-2028

II.(b)(2)(B) Goals for meeting the skilled workforce needs of employers.

Meeting the skilled workforce needs of employers requires a strategic approach that aligns educational and training programs with the demands of industries. The State of Maryland’s four strategic pillars will guide the state’s strategy implementation. The strategies and activities described below will guide Maryland’s workforce development system and partners to meet the needs of citizens and employers.

1. Supercharge Key Sectors

Strategies	Activities
<p>1.1: Align workforce programs and resources to Maryland’s targeted in-demand and emerging industry sectors.</p>	<p>1.1.A: Build on labor market information to map skills and training assets and gaps to develop targeted solutions to blockages in talent pipelines, develop career pathways, and inform new or recurring state investments.</p> <p>1.1.B: Coordinate workforce development initiatives to enable Federal investments and regional projects.</p> <p>1.1.C: Identify new sustainable methods to fund sector strategies, including with private and philanthropic support.</p>
<p>1.2: Expand Registered Apprenticeship (RA) for new occupations in targeted in-demand and emerging industry sectors.</p>	<p>1.2.A: Increase the state’s capacity to recruit new employers/sponsors, including by leveraging business leaders and members of the GWDB.</p> <p>1.2.B: Expand education and outreach to industry to reduce negative perceptions about apprenticeship while working to reduce administrative requirements for participation.</p> <p>1.2.C: Collaborate with partners and stakeholders to recruit successful training and apprenticeship program training providers to the ETPL; streamline ETPL application process.</p>
<p>1.3. Invest in what works. Identify local strategies that are working and support expansion, replication and scaling across the state.</p>	<p>1.3.A: Identify best practices in local areas that are scalable and facilitate the sharing of best practices.</p> <p>1.3.B: Increase focus on incumbent worker training by targeting funding for incumbent worker training projects in conjunction with business.</p> <p>1.3.C: Continue investing in proven models at the State level, such as EARN Maryland.</p>

Maryland Combined WIOA State Plan 2024-2028

2. Advance Equity and Access

Strategies	Select Activities
<p>2.1 Apply an equity lens to address Maryland’s labor force participation inequities and gaps through identifying barriers facing targeted populations and expanding services to address those barriers.</p>	<p>2.1.A: Work actively through outreach, marketing, business engagement, and targeted worker preparation to bridge inequities and ongoing gaps in workforce participation.</p> <p>2.1.B: Further statewide and local collaborations with community organizations, nonprofits, and local agencies that provide support for dependent care services.</p> <p>2.1.C: Expand partnership with the Maryland Department of Health and other entities to support the behavioral health needs of workers and families.</p>
<p>2.2: Support employers in building their capacity to recruit, hire, retain, and upskill employees from diverse populations.</p>	<p>2.2.A: Educate employers about the resources available to them to address barriers, the importance of addressing barriers, and encourage them to implement supportive policies and practices.</p> <p>2.2.B: Offer employer incentives for creating inclusive hiring and workplace policies and practices for diverse populations, such as funding for workplace literacy courses.</p>
<p>2.3: Align job matching process and labor exchange systems to support skills-based hiring.</p>	<p>2.3.A: Establish a framework that recognizes and evaluates the knowledge and skills gained through prior learning, work experience, military service, and formal training.</p> <p>2.3.B: Identify and implement career pathways focused on skills-based job opportunities.</p> <p>2.3.C: Encourage employers to reevaluate and adjust education requirements for jobs, including unnecessary college degree requirements.</p>

Maryland Combined WIOA State Plan 2024-2028

3. Prepare the Future Workforce

Strategies	Activities
<p>3.1: Increase participation in Registered Apprenticeship (RA) (particularly School-to-Apprenticeship) and attainment of industry-recognized credentials among high school students.</p>	<p>3.1.A: Develop a comprehensive statewide CTE framework that clarifies agency roles, responsibilities, and types of programs available.</p> <p>3.1.B: Raise standards of industry alignment and career-connected outcomes for high school RAs, youth apprenticeships, and industry-recognized credential attainment.</p> <p>3.1.C: Prioritize RA and STA when pursuing discretionary grants to support state programs and when designing state grant programs, where appropriate.</p>
<p>3.2: Support dissemination and implementation of best practices for the deployment of career counselors to every public middle and high school in Maryland.</p>	<p>3.2.A: Collaborate across CTE Committee, the Blueprint Accountability Implementation Board (AIB), LWDBs, and partner agencies and institutions to convene peer learning and best-practice sharing opportunities.</p> <p>3.2.B: Provide counselors resources and information on the variety of apprenticeships, other work-based learning, and related programs available and their alignment with industry needs.</p> <p>3.2.C: Explore new technologies to provide students and workers with improved tools to independently explore and identify matches between their interests and skills and in-demand occupations and careers.</p>
<p>3.3: Elevate public service as a career pathway and, where appropriate, connect opportunities with workforce development and apprenticeship.</p>	<p>3.3.A: Identify opportunities to braid resources to support participants with barriers to participation.</p> <p>3.3.B: Identify opportunities to build pre-apprenticeship and state-registered apprenticeships into service programs, such as Maryland’s Service Year Option.</p>

Maryland Combined WIOA State Plan 2024-2028

4. Improve System Alignment and Accountability

Strategies	Activities
<p>4.1: Revisit policy and performance incentives and assessment frameworks to align activities with the vision for Maryland’s workforce system.</p>	<p>4.1.A: Revisit and, as necessary, revise performance metrics and incentives, as well as data collection and analysis capabilities that inform decision-making.</p> <p>4.1.B: When developing policy, continue to emphasize local and regional flexibility to customize workforce programs and services to their area’s unique needs, where possible.</p>
<p>4.2: Identify and act on opportunities to enhance the efficiency of the workforce development system.</p>	<p>4.2.A: Review and, where needed, improve and streamline existing resources for job seekers and employers to access up-to-date information on programs and services.</p> <p>4.2.B: Streamline collaboration process with community organizations, nonprofits, and local agencies that provide support for program participants.</p>
<p>4.3: Foster local innovation to deliver regionally relevant workforce solutions that advance the state’s vision and strategies.</p>	<p>4.3.A: Develop and launch investment vehicles that support local initiatives aligned to the strategies above, including those driven by LWDBs.</p> <p>4.3.B: Collaborate with LWDBs to identify key industries in each region and tailor workforce development initiatives to meet the specific needs of those industries.</p>

By focusing on these strategies and activities, Maryland will develop a skilled workforce that meets the evolving needs of employers, drives inclusive economic growth, and positions the state as a hub for innovation and industry excellence.

Maryland Combined WIOA State Plan 2024-2028

II.(b)(3) Performance Goals

Using the table provided in Appendix 1, include the State's expected levels of performance relating to the performance accountability measures based on primary indicators of performance described in section 116(b)(2)(A) of WIOA. (This Strategic Planning element only applies to core programs.)

The U.S. Department of Labor Employment and Training Administration sets performance goals to measure the effectiveness of workforce development programs. Performance measures for the 2024 program year are currently being negotiated with the ETA. Some common areas of focus include:

- Employment Rates – Goals related to increasing employment rates for individuals participating in workforce development programs.
- Earnings Increase – Objectives to enhance the earnings of individuals who have undergone workforce training and development.
- Training Completion Rates – Objectives to increase the rates at which participants successfully complete training programs.
- Skill Attainment – Targets related to the acquisition of new skills and competencies by program participants.
- Retention Rates – Related to workers' retention and potentially advancement in a job or career pathway.

Maryland Combined WIOA State Plan 2024-2028

II.(b)(4) Assessment

Describe how the State will assess the overall effectiveness of the workforce development system in the State in relation to the strategic vision and goals stated above in sections (b)(1), (2), and (3) and how it will use the results of this assessment, which may include evaluation findings, and other feedback to make continuous or quality improvements.

To ensure that the workforce system continuously improves, Maryland's WIOA partners will place the business and job seeker customers who rely on the workforce system at the center of decisions. Maryland's WIOA partners must continue to strive for excellence, innovation, and the best service delivery possible. People who need services the most will benefit from a system that operates out of realistic and outcomes-driven expectations and is empowered with the flexibility to take risks and experiment when needed to serve target populations.

In recognition of the strengths and opportunities outlined in **Section II.(a)(2)(B) Strengths and Weaknesses of Workforce Development Activities** and recognizing the importance of a shared set of performance benchmarks and success metrics that incentivize the type of performance and service delivery needed to ensure Maryland's workforce system realizes the state's vision and leaves no one behind, Maryland will spend the remainder of 2024 developing a new performance metric framework. This effort will be led by the GWDB and MD Labor's DWDAL and will include evaluation of what has and has not worked well, including the implementation of the previous Benchmarks of Success framework and engagement of state and local partners.

Maryland Combined WIOA State Plan 2024-2028

II. (c) State Strategy

The Unified or Combined State Plan must include the State's strategies to achieve its strategic vision and goals. These strategies must take into account the State's economic, workforce, and workforce development, education and training activities and analysis provided in Section (a) above. Include discussion of specific strategies to address the needs of populations provided in Section (a).

II.(c)(1) Industry Sector, Occupations, and Career Pathways Strategies

Describe the strategies the State will implement, including industry or sector partnerships related to in-demand industry sectors and occupations and career pathways, as required by WIOA section 101(d)(3)(B), (D). "Career pathway" is defined at WIOA section 3(7) and includes registered apprenticeship. "In-demand industry sector or occupation" is defined at WIOA section 3(23).

1: Supercharge Key Sectors

Setting statewide sector priorities, identifying skill needs, and driving industry leadership and partnership to shape and deliver workforce solutions. The State's priority sectors include:

- Cybersecurity and Information Technology
- Healthcare and Life Sciences
- Infrastructure
- Manufacturing
- Transportation and Logistics
- Hospitality and Tourism

These represent top priorities that will be a focal point for state investments and projects. Highest-demand occupations within these sectors, as well as the prevalence of other high-priority sectors, may vary by region or local workforce area. GWDB and the State program leadership commit to respect local geographic diversity. Setting these priorities does not prevent each local workforce board from focusing on, serving, and addressing local needs. Sector-specific descriptions are below, followed by summaries of strategies 1.1 - 1.3 in the table above.

It is important to note that the public sector - including federal, state, and local government - is a large and growing employer category in Maryland, employing workers across most or all of the industries listed above. Occupations with particularly high concentrations in the public sector in Maryland include cybersecurity and IT professionals, healthcare workers, skilled tradespeople, education workers, and those business/finance and administrative roles.

Across these industries, Maryland will make particular efforts toward diversity and inclusion, working to expand the diversity of the industries and expand access for populations historically left behind. Bringing more women into IT and Manufacturing, supporting returning citizens in

Maryland Combined WIOA State Plan 2024-2028

accessing a broader range of occupational areas, and expanding options for people with disabilities are among cross-industry efforts that will be prioritized.

Cybersecurity, Information Technology and beyond

This industry is a major economic driver for Maryland and provides some of the most growing and high-paying job and career opportunities. The Moore-Miller Administration is focused on leveraging Maryland's high concentration of cybersecurity and IT-related organizations and companies in the state, thanks to its proximity to Washington, D.C. Collaboration between academia, government, and industry fosters advancements in cybersecurity technologies and practices in regions across the state. For example, The Fort Meade Cyber District, located in Anne Arundel County, is a designated area that focuses on cybersecurity and technology. It includes Fort George G. Meade, a key center for cybersecurity operations. The growth in Computer Systems Engineering jobs is expected to exceed 10% by 2030, with annual salaries ranging from \$100,000 to \$150,000 per year.

There remains significant unmet need among employers and this sector offers a number of occupations for which four-year degrees may not be required, and to which Registered Apprenticeship and other skills-focused training, hiring, and upskilling approaches can be applied. Cybersecurity opportunities are growing across industries including manufacturing, healthcare, transportation and logistics, and government.

Tapping into the talent pool of returning citizens for the cybersecurity industry is both innovative and socially responsible. The requirement for security clearances in the field often becomes a barrier for individuals with a criminal record. Structuring hiring practices differently - by separating roles that truly require a security clearance from those that do not - could help bridge this gap and create more opportunities for returning citizens. Raising awareness about the benefits of hiring individuals with criminal records in the cybersecurity field and highlighting success stories can showcase the skills and dedication that these individuals can bring to the industry.

Maryland will focus on developing a thorough and comprehensive understanding of the current and projected labor market landscape and available training assets and will target investments where gaps exist. The IT sector is poised for change in Maryland. There is fear of job losses resulting from Artificial Intelligence (AI), quantum computing, and other developments and innovations, but as our understanding of these fields continues to develop, there are likely also opportunities for expansion and new opportunities in fields we are only beginning to understand. We must craft workforce and training strategies and accelerate our education and training institutions' ability to quickly develop training programs to meet needs we have yet to identify.

The workforce system's efforts will be aligned with and supportive of Maryland State Executive Order 01.01.2024.02 – Catalyzing the Responsible and Productive Use of Artificial Intelligence in Maryland State Government, particularly activities focused on AI's workforce impacts as described in section F.1.a.

Maryland Combined WIOA State Plan 2024-2028

Finally, this industry is also one that has struggled with diversity, so efforts discussed in the Advancing Equity and Access strategic pillar of this Plan to expand access for women, people of color and other groups to opportunities in Cybersecurity, IT and related fields will be critical to this sector.

Healthcare and Life Sciences

It is evident that Maryland's healthcare industry is diverse and thriving, encompassing various healthcare providers, biotech, and life sciences. Maryland's healthcare industry includes a wide range of providers, from home health care services to major teaching hospitals and hospital centers. Healthcare and Life Sciences are expected to experience significant job growth, surpassing other industries in the coming years. The healthcare industry in Maryland anticipates a need for over 12,000 new registered nurses by 2030, with competitive annual salaries ranging from \$74,000 to \$93,000. Maryland is a hub for Biotech and Life Sciences, particularly with the I-270 biotech corridor. The state is home to numerous federal labs, ranking first in STEM concentration, and leading in federal and NIH obligations for research and development.

The I-270 biotech corridor includes 500+ biotech firms, 2,000 life science companies, federal laboratories, federal agencies, and renowned medical universities and centers.

Companies such as MedImmune-AstraZeneca, GlaxoSmithKline, Abbott, Westat, and the University of Maryland Baltimore's BioPark contribute to the corridor's prominence. The biotech corridor currently holds the sixth position among similar hubs based on talent, funding availability, and real estate. Maryland projects a significant rise in its ranking, aiming to secure the third position or higher in the near future. Overall, Maryland's healthcare sector appears to be a dynamic and promising industry with substantial opportunities for growth and development.

The Maryland Direct Support Professional (DSP) Consortium came together in an effort to alleviate the high turnover rate in the profession. In close partnership with the Maryland Developmental Disabilities Administration (DDA), the consortium developed a DSP II credential, which provides opportunities for DSPs to become more highly skilled and leads to advancement opportunities and increased wages.

Infrastructure

Maryland's infrastructure presents myriad business and work/job opportunities that cross a number of industry sectors or areas, including manufacturing, construction, transportation, and the utilities and energy sectors. When considered as a macro sector, infrastructure is one of the most promising areas for Maryland's economic development, providing mid- and high-wage jobs and diverse, achievable career pathways.

In terms of Transportation Infrastructure, several major surface transportation infrastructure projects require close collaboration across state agencies and local partners to prepare the required workforce. These include a total of \$7 billion in awards from the USDOT-FRA, which will support an anticipated 100,000 good-paying jobs in construction and will make the Amtrak and MARC rail service safer, faster, more reliable and more convenient for passengers. These

Maryland Combined WIOA State Plan 2024-2028

projects include replacing the 150-year-old B&P Tunnel with the new Frederick Douglass Tunnel and replacing three bridges along the rail corridor north of Baltimore.

Electric Vehicle (EV) infrastructure will produce many job opportunities, from necessary retraining and upskilling of automotive service technicians and mechanics and service station technicians to work with growing numbers of EVs to infrastructure positions in electrical power-line installers and repairers, electricians, and other construction jobs. Workforce initiatives will focus on opportunities for incumbent worker re-training in conjunction with industry to meet this growing demand.

Maryland will continue to capitalize on current and planned infrastructure projects to expand access to good jobs and to supply a quality workforce to major infrastructure projects and the companies implementing them. However, to support these projects, the state will need more than 13,000 new construction workers by 2030, with wages that can exceed \$50,000 annually. Key industries and sub-industry areas that will support Maryland's infrastructure projects over the coming years include, but are not limited to, general construction, bridge construction, road construction, public transit expansion, energy, shipping, and ports.

Key sub-sector focus areas within infrastructure include energy, construction, and broadband expansion activities as well as transportation infrastructure (discussed below):

- **Energy:** Maryland has set the most aggressive GHG emissions reduction goals in the nation. Under the [Climate Solutions Now Act \(CSNA\)](#) of 2022, a target has been established at 60% (over the 2006 level) by 2031 and net-zero emissions by 2045. Delivering on these goals will require an appropriately skilled workforce in occupations in construction, utilities, green manufacturing, and electrification occupations including charging technicians and HVAC transition to installation of hydrogen infrastructure. Maryland will also continue to develop its offshore wind sector, including through investments such as Maryland Works for Wind. Maryland's total approved offshore wind projects are expected to create more than 12,000 direct full-time equivalent jobs during the development and construction phase and more than 3,000 jobs during the 20-to-30-year operations and maintenance phase. More broadly, energy production, transmission and delivery continue to provide many good jobs, and as noted elsewhere, retirements are significant so training new workers and upskilling current workers will continue to be necessary. The Eastern Shore for instance expects 700 new linemen jobs as they rebuild the entire power grid.
- **Housing:** The housing construction industry in Maryland is a significant sector of the state's economy, contributing to both residential and commercial development. There is a growing emphasis on green building practices and sustainability in Maryland's housing construction industry. Developers and builders are increasingly incorporating energy-efficient design features, environmentally friendly materials, renewable energy technologies, and green building certifications (such as LEED and ENERGY STAR) into residential and commercial projects. Sustainability initiatives aim to reduce

Maryland Combined WIOA State Plan 2024-2028

environmental impacts, lower energy consumption, and improve indoor air quality in buildings.

- **Broadband Expansion:** There are hundreds of job and career opportunities linked to the efforts to reduce, and eventually eliminate, the number of communities and residents being underserved by the current internet infrastructure. Maryland's Office of Statewide Broadband within the Maryland Department of Housing and Community Development is leading this effort.

Some of the occupations resulting from this work will include equipment operators, carpentry, welders, masonry, charging technicians, HVAC and hydrogen infrastructure workers, a range of IT-related positions, as well as traditional occupations such as line workers. Maryland is committed to ensuring all infrastructure jobs, including those in the sub-sectors listed above, are good jobs. Maryland's Jobs That Build program, currently supported by ARPA funds, provides employers in infrastructure fields with funding for payroll incentives as well as employee support programs for transportation, housing, and childcare needs. To date, the program has served more than 2,600 workers.

Manufacturing

The pandemic has underscored the importance of a robust, resilient, and adaptable manufacturing sector for responding to crises and ensuring the availability of essential goods. The lessons learned from the pandemic underscore the need for continued investment in the manufacturing sector, with a focus on flexibility, innovation, and collaboration to enhance resilience in the face of future challenges. Maryland's manufacturing sector includes priority and key hubs for advanced manufacturing. The State prioritizes manufacturing to support green and carbon reduction goals with a priority on Green Manufacturing. In the future, the manufacturing industry's growth will be focused to support Maryland infrastructure projects, including green industry projects like the offshore wind efforts, railroad and transportation equipment, and steel. Maryland's workforce system will also capitalize on strong aerospace and defense industries. Maryland has a larger population base to draw from for these industries than competitor states in the northeast and has strong infrastructure and connections to government departments to continue to spur growth in the industry. The manufacturing industry will need more than 6,700 new workers by 2030.

Maryland has a number of strong programs and partnerships to build from in this area. For instance, at the state level, the Maryland Manufacturing Extension Partnership (MEP) is, through the EARN program, helping expand new and growing companies in the industry through initiatives like Lean Six Sigma and the Manufacturing Bootcamp and Incumbent Worker Training Program. This program has trained more than 150 incumbent workers on subjects like safety, leadership, and compliance as well as upskilling in new equipment and technologies.

Transportation and Logistics

The Transportation, Distribution, and Logistics industry sector encompasses a wide range of jobs and careers involved in the movement of goods and services from one location to another. This sector plays a crucial role in the economy by facilitating the efficient flow of products across

Maryland Combined WIOA State Plan 2024-2028

various supply chains. Commercial Driver's License (CDL) training remains one of the largest of the State's training fields in use of WIOA Individual Training Accounts (ITAs) and simply by Maryland's geography with I-95 and I-70, the northeast's largest routes, crossing the state, trucking jobs will remain plentiful. Truck drivers are not the only occupation in the industry; the industry also needs dispatchers, fleet managers, pickers, packers, forklift operators, supervisors, inventory managers, logistics coordinators, and supply chain analysts. As technology continues to evolve and supply chains become more complex, new job opportunities are likely to emerge for software developers, data analysts, engineers, and autonomous vehicle technicians.

Hospitality and Tourism

The GWDB recognizes that entry-level occupations in the hospitality industry can serve as a crucial step on a career pathway for various workers, particularly younger individuals or those facing challenges like language barriers or limited skills. Collaborating with educational institutions and industry partners to create pathways for skill development and education will provide opportunities for workers to move up the career ladder by enhancing the skills of entry-level workers, setting them on the path for career advancement. Developing initiatives focusing on diversity and inclusion within the hospitality industry will create a more welcoming and equitable work environment for all workers. Addressing language barriers will help ensure that all workers can effectively communicate in the workplace, and offering support services such as mentorship programs, counseling, or support groups will help them overcome challenges and succeed in their careers.

1.1 Align workforce programs and resources to Maryland's targeted in-demand and emerging industry sectors.

Mapping skills and training assets and identifying gaps are crucial steps in developing effective sector-specific strategies for workforce development. This process may include performing a comprehensive skills assessment within each targeted sector to identify the specific technical and soft skills required for different occupations; analyzing job descriptions and industry reports, and conducting surveys to understand the skill landscape; creating an inventory of existing training programs, certifications, and educational courses related to each sector; and conducting a thorough analysis of the labor market within each sector, including current and projected demand for skills. The strategy will also consider the impact of technology trends on skills requirements within each sector and help ensure that training programs incorporate relevant digital skills and emerging technologies to meet industry demands. The GWDB will work closely with employers to validate findings and gather additional insights.

Coordinating workforce development initiatives to enable Federal investments and regional projects requires strategic planning and collaboration among key stakeholders. The more recent major federal investments and projects in Maryland include the Bipartisan Infrastructure Law (BIL), the Inflation Reduction Act (IRA), the Good Jobs Challenge, and the Baltimore Tech Hub recently designated under the Regional Technology and Innovation Hubs (Tech Hubs) program at the Economic Development Administration. Baltimore is also one of five cities across the country named as a Workforce Hub by President Joe Biden, a designation that will enable Baltimore to

Maryland Combined WIOA State Plan 2024-2028

train hundreds of city residents to take on the construction jobs that will be needed to complete and sustain the new Frederick Douglass Tunnel, among other development projects.

The City of Frederick is part of the National League of Cities' Good Jobs, Great Cities Program, which includes 16 cities working to develop innovative and scalable city-supported solutions that upskill and reskill workers into quality, high-demand jobs in infrastructure, clean energy, and advanced manufacturing jobs. Great Jobs, Great Cities focuses on supporting residents from historically underserved and underrepresented communities in order to address key shortcomings in their education and workforce ecosystem. Maryland plans to align several of these investments with its priority sectors.

By systematically mapping skill needs, availability of those skills in the current labor market, and existing training assets, the GWDB and workforce system partners can develop targeted sector-specific strategies that align with the evolving needs of industries and can tailor investments to strategically fill specific gaps. This approach ensures that the workforce is equipped with the right skills to contribute to the growth and competitiveness of key sectors within the state.

Maryland will continue to invest in what we know already works to support regional sector partnerships in these sectors, particularly in EARN Maryland. The state will also explore additional funding opportunities and will support and partner with regional and local partners including workforce boards to explore opportunities to finance regional and local sector strategy investments. There will also be a new focus on infusing private and philanthropic resources into new projects to optimize state investments.

1.2 Expand Registered Apprenticeship (RA) for new occupations in targeted in-demand and emerging industry sectors

Expanding Registered Apprenticeship programs for new occupations and participants, with employers taking a leading role, is a priority for the Moore-Miller Administration. This strategy will build on recent or planned investments the Moore-Miller Administration has announced that expand RA into sectors such as government, public safety, and hospitality, and will require the continuous identification and introduction of new occupations to the RA model that align with the evolving needs of industries, including emerging technologies and changing job roles.

To expand access to these opportunities among populations historically underserved through the apprenticeship model - such as women, people of color, and people with disabilities - outreach and support mechanisms that ensure inclusivity and diversity in apprenticeship participation will be a priority. The GWDB and MD Labor will also continue to encourage and support employer collaboration to develop curriculum, training materials, and performance benchmarks and recognize employers who demonstrate a commitment to developing their talent pipelines and expanding access to good jobs through apprenticeships.

GWDB and MD Labor are committed to support local and regional efforts toward expanding apprenticeship through providing technical assistance, helping build connections between local

Maryland Combined WIOA State Plan 2024-2028

areas and key business/industry sectors and industry organizations, and among areas to support building and expanding high-quality apprenticeship programs.

The workforce system will expand education and informational outreach, develop communications to help reduce negative perceptions of apprenticeship and reduce administrative requirements for apprenticeship programs, all in order to expand the pool of businesses interested in and able/willing to participate in apprenticeship programs.

Maryland Labor will also work to expand the pool of training providers delivering apprenticeship and other training. MD Labor will work to recruit and engage a broader pool of providers to add successful and promising training and apprenticeship programs to the Eligible Training Provider (ETPL) list. Maryland will streamline the processes and support providers, including businesses and industry groups, in the ETPL application process and securing referrals from WIOA Title I to their training programs.

1.3. Invest in what works. Identify local strategies that are working and support expansion, replication, and scaling across the state.

Maryland recognizes the importance of strategic investment in proven local initiatives that are yielding positive outcomes, especially in Maryland's key industry sectors. This involves closely collaborating with local businesses, community organizations, and educational institutions to pinpoint effective programs that have demonstrated tangible results. Whether it is apprenticeship programs, mentorship programs, skill development initiatives, or language access services, the goal is to invest resources wisely in initiatives that have proven their effectiveness.

Maryland and the nation face major retirements in key sectors, including manufacturing and construction. The first source for filling these vacancies will be younger or less experienced workers. Maryland will specifically work with business to expand and fund incumbent worker training programs to support this upskilling of the current workforce and dedicate parallel effort of the local workforce programs to provide new workers to fill the entry-level positions opened up through this upskilling. Maryland will also continue to invest in proven models such as EARN Maryland as described in prior sections of this Plan.

Maryland seeks to create a statewide framework that maximizes the impact of successful strategies and provides financial support, resources, and guidance to facilitate the expansion of these initiatives to reach a broader audience. Through this commitment to investing in what works, Maryland aims to build a resilient workforce, unlocking opportunities for workers to thrive and progress along their career pathways. This strategy aligns with our broader vision of fostering economic growth, promoting workforce development, and ensuring that all residents have access to meaningful and sustainable employment opportunities.

2: Advancing Equity and Access

Ensuring equitable access to quality training and employment opportunities to all Marylanders and supporting employers in hiring, retaining, and upskilling diverse talent includes engaging with communities that are underrepresented in the labor force, and collaborating with community

Maryland Combined WIOA State Plan 2024-2028

organizations, non-profits, and local leaders to ensure that information about employment opportunities and support services reaches every corner of the state.

Addressing the growing need in the care workforce is paramount. Aligning workforce programs and resources with Maryland's targeted in-demand and emerging industry sectors, notably the social assistance subsector, which is projected to grow by 48%, is crucial. A recognized impediment to employment and workforce participation is "Family Care," encompassing all caregiving responsibilities. Maryland can address two challenges at the same time by expanding training to bring more workers into the dependent care industry, while at the same time expanding that industry and its workforce will open up new and expanded dependent care spaces for families of workers across the workforce. Maryland will continue to support statewide and local strategies to provide supportive services for the workforce, ensuring services such as childcare, transportation, housing, healthcare, mental health, and many others for participants in workforce programs and for workers in conjunction with employers.

Forty-five percent of Maryland's 55+ population remains active in the workforce, a substantial number totaling 820,718 individuals. The representation of older adults in the workforce is poised to exceed 25% and the GWDB recognizes that experience and knowledge are timeless, with their transfer to younger generations playing a pivotal role in fostering economic growth. Embracing age diversity, the GWDB supports a multigenerational workforce trend and endorses educational and vocational institutions offering upskilling, reskilling, and training opportunities for older adults and those re-entering the workforce (such as women after child-rearing). The GWDB is aligned with the Maryland Dept of Aging's new Longevity-Ready Maryland initiative that prioritizes the well-being of older people, people living with disabilities, and caregivers across all of state government, proactively addressing the needs arising from a growing older adult population.

The GWDB is also aligned with the Maryland Department of Disabilities workforce programs that are aimed at supporting individuals with disabilities in obtaining and maintaining employment. The department's Employment First Initiative promotes competitive and integrated employment opportunities for individuals with disabilities. The initiative emphasizes the importance of employment as a critical component of a fulfilling and independent life. These programs are designed to promote inclusion, accessibility, and equal opportunities in the workforce. The GWDB and many LWDBs support the Maryland Department of Corrections programs and services to support returning citizens, those individuals who are transitioning from incarceration back into the community, with programs designed to help returning citizens successfully reintegrate into society, reduce recidivism, and build a productive and law-abiding life.

2.1 Apply an equity lens to address Maryland's labor force participation inequities and gaps.

Recognizing the persistent labor force participation inequities and gaps in Maryland, the GWDB's approach is to apply an equity lens to systematically address and rectify these disparities, recognizing certain demographic groups, including but not limited to communities of color, individuals with disabilities, and marginalized populations, face barriers that hinder their full participation in the labor force. This strategy will include conducting in-depth data analysis to

Maryland Combined WIOA State Plan 2024-2028

identify specific disparities in labor force participation across various demographics. This data-driven approach identifies the root causes of inequities and tailors interventions accordingly.

Applying an equity lens to Maryland's labor force participation efforts, Maryland can create an environment where all individuals, regardless of background, have equal access to and representation in the workforce. This commitment aligns with the vision of a fair, inclusive, and thriving economy for the benefit of all Maryland residents.

2.2: Expand access to supportive services for job seekers facing barriers to employment and/or training.

Addressing barriers, such as limited availability of accessible and affordable transportation or dependent care, is crucial for ensuring equal access to employment and workforce development opportunities. It is not only childcare, but options and programs for partner care, elder care, and “other” care for whoever in a household may require the support and the presence of a caregiver. Collaborating with employers, community organizations, nonprofits, and local agencies that provide support for services is critical to determining viable solutions. Maryland’s workforce system will consider workforce development programs with flexible scheduling, including evening and weekend options, to accommodate individuals with diverse schedules and responsibilities.

One potential strategy is to develop improved tools for workers at all levels to learn about and put in place savings for future care needs. By implementing a multifaceted approach that involves collaboration with employers, community organizations, and policymakers, Maryland can effectively address situational barriers, making employment and workforce development opportunities more accessible and inclusive for all residents.

Maryland is committed to fostering collaboration with key public agency partners to address critical aspects affecting workforce development. Including expanding rates of driver's license attainment as a fundamental step in accessing job opportunities. Costs associated with driver's education, testing fees, and license application fees can be a significant barrier, especially for low-income individuals. Individuals with limited proficiency in English may struggle with understanding written materials and communicating during the testing process. Often considered the first industry-recognized credential, a driver's license plays a pivotal role in facilitating access to various jobs.

Partnering with the Maryland Department of Transportation Motor Vehicle Administration (MVA) to address barriers for citizens obtaining drivers can contribute significantly to workforce development and overall community well-being. The GWDB will explore the possibility of setting up support services within MVA offices or in collaboration with community organizations to assist individuals with the application process and provide informational materials and resources to guide citizens through the application process.

Additionally, Maryland acknowledges the significant challenges posed by housing instability to worker stability and employment. Working with the Maryland Department of Housing and

Maryland Combined WIOA State Plan 2024-2028

Community Development (DHCD). DHCD administers various programs aimed at increasing the availability of affordable housing for Maryland residents. This effort seeks to not only address the pressing issue of worker housing stability but also contribute to the expansion of housing construction across the state. Through this strategy, the GWDB will explore additional supportive service collaborations to create a comprehensive approach that uplifts workers and their families.

By aligning efforts with public agencies and implementing targeted strategies, Maryland aims to enhance the overall well-being of its workforce, ensuring that individuals have the necessary tools and support to secure meaningful employment, advance their careers, and achieve stability.

2.3: Support employers in building their capacity to recruit, hire, retain, and upskill employees from diverse populations.

Addressing barriers is essential for promoting fair and inclusive workforce development. People with disabilities, older workers, and people with criminal histories often face challenges in accessing employment opportunities. Diversity, Equity, and Inclusion (DEI) policies do not always include protections for older workers or promotion of age diversity and algorithmic bias in employment software dismisses older workers and people of color. There are too many penalties, across the workforce, genders, ages, etc., for moving out of the workforce for periods of time. We must support businesses in removing this barrier to equitable advancement pathways.

This strategy may include encouraging employers to consider an individual's qualifications first, allowing for a fairer assessment, and promoting fair chance hiring practices that provide individuals the opportunity to demonstrate their skills and qualifications. Providing resources for employers to foster diverse and welcoming environments will help strengthen anti-discrimination policies to ensure that workplaces are inclusive and free from bias.

Through this strategy, Maryland can work towards creating a more inclusive workforce environment that supports individuals with criminal records in their efforts to secure employment and contribute positively to their communities.

2.4: Align job matching process and labor exchange systems to support skills-based hiring.

Aligning credit for prior learning and experience with career pathways, including licensing and Registered Apprenticeship opportunities, is a strategic approach to opening up opportunities for all Marylanders and recognizes and values the unique skills and experiences that many including veterans and skilled immigrants bring to the workforce. This strategy will include establishing a framework that recognizes and evaluates the knowledge and skills gained through military service, work experience, and formal training and identifying specific opportunities to integrate credit for prior learning into licensing and Registered Apprenticeship programs. This will also require collaboration with local areas, particularly those with concentrations of these populations.

Maryland Combined WIOA State Plan 2024-2028

Collaborating with policymakers to remove barriers and creating supportive policies at the state and federal levels that recognize and reward skills through credit for prior learning is critical. This is particularly relevant for many of our key industries and will be addressed by continuing to explore methods of recognizing credentials and experiences gained in the military; credentials, learning, and skills from other countries; and the learning and credentials individuals gain while incarcerated. Maryland can leverage work already being done on crosswalks and prior learning assessment efforts already being developed in partnership with industry.

Maryland's legislature is currently considering a bill that will direct the GWDB to perform a study of skills-based hiring approaches, identify best private sector practices, and prepare a set of actionable policy and program recommendations. By embarking on this study, Maryland aims to be at the forefront of workforce development, promoting a skilled and adaptable workforce that meets the needs of a dynamic and evolving economy. By aligning credit for prior learning and experience with career pathways, licensing, and Registered Apprenticeship opportunities, Maryland can create more accessible and streamlined career pathways.

3: Preparing the Future Workforce

Transforming and expanding career-connected learning opportunities for youth and young adults to ensure every young person has access to a family-sustaining career pathway, regardless of their plans to obtain a college degree, and employers are partners in building the talent pipelines of the future. Maryland recognizes that efforts to prepare the future workforce begin as early as possible in students' education. Some initiatives are formally providing career information and preparation in early elementary school, and cross-cutting skills can be developed at the earliest ages. We support our education system in creative opportunities to weave career-connected learning in conjunction with industry at all levels of education. And there can be multi-generation initiatives like linking family literacy into Head Start programming or partnering with the Department of Budget and Management for training of childcare workers to meet the ever-growing need for childcare providers.

3.1: Increase participation in Registered Apprenticeship (particularly School-to-Apprenticeship) and attainment of industry-recognized credentials among high school students.

The College and Career Readiness (CCR) Pillar of the Blueprint for Maryland's Future aims to ensure that students graduate from high school with the knowledge and skills required to be successful as they enter college or begin their career, and that they are on a structured career pathway at the time of graduation.^{20 21} This necessitates the creation of a CTE system that offers rigorous high school apprenticeships as the primary industry-recognized credential that produces graduates ready and qualified to work within in-demand fields.²² As such, the GWDB's CTE Committee is defining the types of apprenticeship programs and industry-recognized credentials that will count toward the Blueprint's ambitious goal that, by the 2030-31 school year and each

²⁰ The Blueprint for Maryland's Future bill text, <https://aib.maryland.gov/Pages/blueprint-law.aspx>

²¹ Apprenticeship 2030 Commission 2023 Interim Report, January 2024, <https://bit.ly/424pf9d>

²² AIB's Blueprint Comprehensive Implementation Plan, Updated August 2023, <https://bit.ly/3U0YBf9>

Maryland Combined WIOA State Plan 2024-2028

year thereafter, 45% of public high school graduates will have completed the high school level of a Registered Apprenticeship or another industry-recognized credential by the time of graduation.

The CTE Committee is focusing on aligning and supporting collaboration across partners, including MD Labor and MSDE, to significantly expand Registered Apprenticeships for high school students using the School-to-Apprenticeship model that currently operates on a relatively small scale in Maryland. School-to-Apprenticeship will be considered the preferred method for fulfilling the Blueprint's 45% goal, in recognition of Registered Apprenticeship as a "gold standard" workforce development model.

The CTE Committee is also developing a new definition and set of criteria by which the Committee will approve industry-recognized credentials of value, as well as new criteria for allowing non-registered youth apprenticeships to count toward the Blueprint 45% goal only when apprentices earn an industry-recognized credential or earn credit toward an industry-recognized credential.

Additionally, the GWDB (including the CTE Committee), MD Labor, and all WIOA partners are committed to actively and regularly pursuing federal discretionary grant awards to support the expansion of Registered Apprenticeship. As opportunities become available, Maryland's workforce stakeholders will collaborate on applications to bolster the State's resources for this successful "earn and learn" model.

3.2: Support dissemination and implementation of best practices for the deployment of career counselors to every public middle and high school in Maryland.

Supporting career counselors in middle and high schools in Maryland is crucial for providing students with comprehensive guidance and support. This strategy will foster collaboration across stakeholders, including school administrators, teachers, parents, and local businesses, to create a supportive network for career counseling initiatives and potentially establish partnerships with community organizations and workforce development agencies to broaden resources. Key to this strategy is implementing early career exploration programs at the middle school level to introduce students to various career paths and industries as well as the range of training options available. It will involve partnering with businesses to offer hands-on experiences and mentorship opportunities, including apprenticeships. New online and technology-based resources may be key to students' exploration and matching interests and skills to in-demand occupations and careers. Maryland Labor and partner agencies will work in conjunction with schools to help build peer learning and best practice sharing around these early exploration efforts.

By implementing this strategy, Maryland can support career counselors, ensuring that students receive the guidance and support needed to make informed decisions about their future careers.

3.3: Elevate public service as a career pathway and, where appropriate, connect opportunities with workforce development and apprenticeship.

Elevating service as a career pathway and integrating paid service opportunities, such as Maryland's new Service Year Option, with workforce development and apprenticeship programs is a valuable strategy to promote civic engagement, skill development, and attainment of

Maryland Combined WIOA State Plan 2024-2028

industry-recognized credentials. Maryland's workforce system will support integrating service-related career pathway planning into workforce development programs, establishing partnerships with service organizations, including those offering the Maryland Service Year option, and collaborating on designing programs that integrate service experiences with workforce development and apprenticeship initiatives.

4: Improve System Alignment and Accountability

Revisiting and, where needed, revising system-wide performance goals, expectations, coordination activities, accountability, and feedback loops to ensure program partners are working together efficiently and effectively in a way that supports the vision for Maryland's workforce system. We will work toward new or improved measures that tell the story of our work, recognizing that "data isn't information" and qualitative measures can supplement the systems' required performance measures.

4.1: Revisit policy and performance incentives and assessment frameworks to align activities with the vision for Maryland's workforce system.

Revisiting policy and performance incentives, as well as assessment frameworks, is a key activity for the GWDB and MD Labor to undertake to ensure that Maryland's workforce system aligns with the state's vision and is structured in a way that will ensure employers and target populations are served well by the workforce system. The GWDB will seek input on the effectiveness of existing policies and gather insights on areas that require attention, through consultations with key stakeholders, including government agencies, employers, educational institutions, community organizations, and workforce development professionals. Implementing the strategy will include conducting a thorough review of current workforce development policies to identify areas that may need adjustment or enhancement and ensure that policies are aligned with the state's overall vision and priorities for economic development and workforce improvement. Activities like cross-program referral and customer data management need continued attention to collect and maintain data and reduce duplication while maintaining confidentiality and privacy.

4.2: Identify and act on opportunities to enhance the efficiency of the workforce development system.

In striving toward seamless alignment and coordination, Maryland's workforce system will also work to identify opportunities to increase efficiencies and facilitate cross-program and cross-partner collaboration in serving businesses and jobseekers. One identified opportunity to support this is by developing a centralized resource for job seekers and employers to access up-to-date information on programs and services, as well as tools to facilitate program intake and referrals.

To address this opportunity, the GWDB, MD Labor, and other core partners will explore strengths and challenges associated with existing tools and platforms, including the Maryland Workforce Exchange, and whether there are opportunities to improve on or redesign digital solutions for employers and jobseekers.

Maryland Combined WIOA State Plan 2024-2028

4.3: Foster local innovation to deliver regionally relevant workforce solutions that advance the state's vision and strategies.

Fostering local innovation to deliver regionally relevant workforce solutions is a strategic approach that aligns with the broader statewide vision and priorities. This approach recognizes the importance of tailoring workforce development initiatives to the unique needs and characteristics of different regions within the state. By fostering local innovation and tailoring workforce solutions to regional needs, Maryland can create a more agile and responsive workforce development system. This approach not only supports the statewide vision but also enhances the economic resilience and competitiveness of individual regions within the state. Many local areas across Maryland are already delivering relevant workforce solutions that may be scalable by working together.

Several local workforce areas across Maryland are pursuing sector-based industry partnerships with business and building new approaches to training through those initiatives, including Apprenticeships and work-based learning in non-traditional industries such as IT, childcare, and healthcare. Most local workforce areas are delivering entrepreneurship training and building partnerships with small business programs, in recognition of the many changes the new economy is making to the nature of work and the need for these creative, self-starting, and more nimble skills in the current and future workplace. Some local workforce areas are working toward common intake forms, automated support for referrals to help ensure individuals get access to additional services from which they may benefit, and more comprehensively shared data systems across partners.

Maryland Combined WIOA State Plan 2024-2028

II.(c)(2). Program Alignment Strategies

Describe the strategies the State will use to align the core programs, any Combined State Plan partner programs included in this Plan, required and optional one-stop partner programs, and any other resources available to the State to achieve fully integrated customer services consistent with the strategic vision and goals described above. Also describe strategies to strengthen workforce development activities in regard to weaknesses identified in section II(a)(2).

Maryland's program-level alignment strategies include three main components:

- 1) WIOA Alignment Group Activities
- 2) Connections with the Maryland Workforce Association
- 3) Other workforce stakeholders, such as Maryland's Community Colleges, occupational training providers, and State-level sister agencies

WIOA Alignment Group Activities

Several WIOA alignment activities have been conducted via the WIOA Alignment Group, whose purpose is to align core programs and services, one-stop partner programs, and other resources at the program leadership level to achieve fully integrated customer services consistent with the strategic vision and goals. The WIOA Alignment Group builds on established partnerships with state agencies, industry and workforce intermediaries, Local Areas, and training providers to support program alignment and expansion, particularly for vulnerable populations, youth, and dislocated workers.

Other alignment activities that GWDB, DWDAL, or other workforce system representatives at the state level engage in include:

- Eligible Training Provider List (ETPL) expansion to increase participation of education and training institutions in WIOA-funded training. The ETPL includes an extensive menu of trainers, including EARN Maryland training partnerships and Registered Apprenticeships, broadening the pool of potential training options for program participants seeking training. Additional efforts continue to build on these successes and make training more diverse and more accessible.
- Aligning Perkins CTE State Plan development with WIOA State Workforce Plan development for the first time, through collaboration between the GWDB's CTE Committee and MSDE.
- Coordination and alignment with the Maryland Department of Commerce, whose Secretary sits on the GWDB's Executive Committee as well as the CTE Committee, on current and projected priority sectors for aligning workforce and economic development efforts, convening industry and engaging industry perspectives on crucial policy issues such as defining industry-recognized credentials.
- The Skilled Immigrant Task Force, a collaboration between MD Labor and DHS' Maryland Office of Refugees and Asylees (MORA), as well as the Integrated English Literacy and

Maryland Combined WIOA State Plan 2024-2028

Civics Education Program, a program delivered via coordination between Title II and local WIOA Title I programs.

- Continued integration of TANF and SNAP into the wider WIOA system as full partners, increasing meaningful access to WIOA services for TANF/SNAP work-eligible individuals who are determined to be ready, supported, and eligible. Since many TANF recipients fall into WIOA Priority of Service populations, integration is critical, and so the State agencies are providing extensive technical assistance to local service delivery entities toward more extensive co-enrollment and services, expanding co-location efforts and linking TANF and/or SNAP recipients to the full range of WIOA training models.
- Since 2018, MD Labor has worked to align with other departments, including Maryland Departments of Health and Public Safety and Correctional Services (DPSCS), as well as the Opioid Operational Command Center, to mitigate the impacts of the opioid crisis on Marylanders. MD Labor has invested over \$10 million in multiple strategic initiatives that were developed in partnership with other state agencies and key stakeholders.
- The GWDB Executive Director serves on the Cyber Maryland Board for TEDCO (Maryland Technology Development Corporation), on behalf of the Secretary of MD Labor. The Cyber Maryland Board has been tasked by the Maryland General Assembly with conducting a labor market analysis and developing recommendations for policymakers and for public-private partnerships to address cybersecurity talent needs. TEDCO is an independent instrumentality of the State of Maryland, established in 1998 to facilitate the creation of businesses and support their growth in all regions of the State. This engagement will support the alignment of workforce activities focused on this sector and will ensure efforts undertaken by TEDCO and the State (including the GWDB) to assess market needs and solutions are additive rather than duplicative.
- The Correctional Education Council (CEC) is a statutorily mandated group that is co-chaired by MD Labor and DPSCS. The Council was established in 2008 to oversee the implementation of the Correctional Education program. Topics at CEC meetings include classroom instruction, implementation of the Tablet Program, Special Education initiatives, expanded library resources, increased occupational opportunities, transition services, and opportunities for post-secondary education.
- The 2Gen Economic Security Commission, overseen by the Department of Human Services, includes MD Labor representation, as well as other State partners, and works to advance opportunities to end the cycle of poverty through coordinated activities, such as “cradle to career” planning.
- When applicable, MD Labor and GWDB contribute to federally or state-required planning activities, such as those completed by the Maryland Higher Education Commission and the Maryland Department of Health. Specifically, the workforce system contributes labor market analysis and suggestions such as establishing Registered Apprenticeship programs to meet employer demands to partner agencies’ strategy documents.

Maryland Combined WIOA State Plan 2024-2028

Maryland Workforce Association

The Maryland Workforce Association is the membership organization of the executive directors of Maryland's 13 Local Areas and their Local Workforce Development Boards (LWDB). The local boards are established in each area to ensure that each area's workforce is well-prepared to meet the current and future needs of local employers. The MWA works with the GWDB, MD Labor and system partners to support a comprehensive and aligned workforce system. Through the MWA, the GWDB and MD Labor leadership collaborate with Local Board directors regularly, including a monthly meeting to share updates, identify opportunities for collaboration, and discuss other important matters pertaining to the workforce system. The MWA President is a required voting member of the GWDB per Executive Order 01.01.2023.22.

Other Workforce Stakeholders

In addition to the many partners listed above, Maryland is also working to further integrate other relevant stakeholders into the traditional workforce system. This includes, but is not limited to, community colleges, organizations that provide occupational training, and other State agencies that have not historically been engaged in workforce development. Low levels of unemployment, coupled with significant federal investments following the pandemic, have increased the need for collaboration on occupational projects. For example, MD Labor and the GWDB frequently connect with other executive-level departments to support them in grant applications and labor market decisions as they work to bolster their workforce. Examples of recent collaborations include the Maryland Energy Administration and the Maryland Department of Natural Resources.

Maryland Combined WIOA State Plan 2024-2028

III. OPERATIONAL PLANNING ELEMENTS

(a) State Strategy Implementation. The Unified or Combined State Plan must include–

(1) State Board Functions. Describe how the State board will implement its functions under section 101(d) of WIOA (i.e., provide a description of Board operational structures and decision making processes to ensure such functions are carried out).

The Governor’s Workforce Development Board (GWDB) serves as the Governor’s chief strategy and policy-making body for workforce development by engaging key business, labor, education, community, and State and local government leaders to collaborate and advise the Governor on business-led workforce approaches that advance Maryland's economic competitiveness and build pathways to work, wages and wealth for all Marylanders.

The GWDB is a business-led board with a majority of its members representing the industrial and geographic diversity of Maryland’s business community. Additional voting members include the Governor, cabinet secretaries, college presidents, the state Superintendent of Schools, state and local elected officials, labor organizations, and representatives of nonprofit organizations. As of 2022, the GWDB includes the CTE Committee, created as a part of the GWDB under state law to establish an integrated system of CTE that prepares students for career success and aligns to employers’ talent needs.

Governor Wes Moore began an overhaul of his GWDB in September 2023, when he joined recently-appointed leadership and members, including a new Executive Director, Chair, and Vice Chair, at a public meeting of the Board. There, he co-facilitated discussion of his priorities, his expectations for the GWDB’s role in Maryland, and what is and is not working well in workforce development today. In December 2023, Governor Moore issued Executive Order 01.01.2023.22 to further define the role of the GWDB within Maryland’s workforce system and to improve its operational efficiency and effectiveness by streamlining its voting membership.

As articulated in this Executive Order, the priority focus areas and functions of the GWDB under the Moore-Miller Administration include, but are not limited to:

- Building talent pipelines to supercharge growth in Maryland's key industry sectors;
- Addressing barriers to employment experienced by underserved populations;
- Expanding access to affordable, high-quality, career-connected experiential learning and industry-recognized credentials, including apprenticeship and career and technical education opportunities;
- Aligning systems, services and resources to strategically leverage Maryland's assets; and
- Supporting collaboration with local workforce development boards and other local stakeholders to ensure those closest to workforce challenges are central to the solutions.

Maryland Combined WIOA State Plan 2024-2028

The Governor's Workforce Development Board's **vision** for Maryland's workforce system is an aligned and coordinated system delivering talent solutions that support a dynamic, inclusive, and competitive economy, creating opportunities for all businesses to thrive and for every Marylander to access pathways to work, wages, and wealth.

This vision includes:

- A highly efficient, coordinated, and collaborative ecosystem of state and local workforce development boards, partner agencies, institutions, and employers;
- Increased access to and affordability of both degree and non-degree pathways to quality jobs and family-sustaining careers;

The **GWDB's mission** is to develop strategies, drive alignment, and accelerate implementation of innovative workforce development solutions that build robust talent pipelines for Maryland's employers and advance pathways to work, wages and wealth for all Marylanders.

To support this vision and mission, the GWDB has adapted core values from the Moore-Miller administration to serve as the value basis for not only the GWDB but for Maryland's workforce system and its partners in their work to realize this vision. These core values include:

- **Be Innovative:** Collaborate across agencies and stakeholders to identify and implement bold solutions.
- **Be Data-Driven:** Rely on data and experiences to inform our decisions.
- **Move Urgently:** Move quickly and diligently with a purpose.
- **Challenge the Status Quo:** It's okay to disagree and offer a new viewpoint
- **Be Outcomes-Focused:** Spend each day focused on leaving no one behind

To ensure the GWDB is able to carry out the above functions and to execute on the above vision, mission and values, the GWDB relies on the following key oversight and management positions:

- *A GWDB Chairperson* who presides over all meetings, appoints committees, and is responsible for leading the Board in its activities and for serving as a principal liaison between the Governor and the Board, along with the Board's Executive Director. As necessary to facilitate the Board's performance of its WIOA duties and responsibilities, the Chairperson duties include: facilitating and driving high-performance governance of the Board; setting priorities and meeting agendas with the Executive Director; holding Board members and committees accountable to established goals and milestones; communicating and coordinating with the Executive Director; facilitating Board and Executive Committee meetings; appointing Board members to committees, as appropriate; serving as an ambassador of the Board and of Maryland's workforce system; and various advocacy and public relations responsibilities.
- *A GWDB Vice Chairperson* who serves at the pleasure of the Board Chair, carrying out the functions of the Chair in their absence and providing strategic thought partnership to the Chair and Executive Director of the Board.

Maryland Combined WIOA State Plan 2024-2028

- *An Executive Committee* that is comprised of a majority membership representing private sector employers, including the GWDB Chair and Vice Chair, one member representing community-based organizations, and four members of the Governor’s cabinet representing the most essential partners in workforce development: the Maryland Department of Labor, the Maryland Department of Commerce, the Maryland State Department of Education, and the Maryland Higher Education Commission. The Executive Committee steers overall Board strategy and develops recommendations to the Board in the areas of strategic planning, legislation, and operations.
- *GWDB staff members, led by an Executive Director*, provide strategic support, subject matter expertise, and administrative support to the Board to ensure it successfully carries out its functions under WIOA, under Maryland state law, and within the broader workforce development ecosystem in Maryland.

The GWDB has leveraged the development of this State Workforce Plan as an opportunity to build new relationships, deepen partnerships, and align stakeholders around a shared strategy that includes areas for the GWDB to lead in implementation. For the first time in Maryland, the WIOA State Workforce Plan has been developed with business-driven Board leadership and has engaged direct feedback from and collaboration with local workforce development boards.

To accelerate implementation of this State Workforce Plan, the GWDB will focus its efforts on bringing together industry leaders to map skill needs and inform sector strategies and state investments, on fostering greater alignment and coordination among partners, on exploring new innovative approaches including investment vehicles for workforce programs, and on supporting collaboration with local workforce development boards. In addition, the GWDB is also committed to fulfilling its strategic leadership and oversight roles in Maryland’s CTE and youth apprenticeship system via its CTE Committee, as required under the Blueprint for Maryland’s Future, and is examining current practices to ensure complete fulfillment of its WIOA responsibilities.

(2) **Implementation of State Strategy.** Describe how the lead State agency with responsibility for the administration of each core program or a Combined State Plan partner program included in this plan will implement the State’s Strategies identified in II(c) above. This must include a description of—

(A) **Core Program Activities to Implement the State’s Strategy.** Describe the activities the entities carrying out the respective core programs will fund to implement the State’s strategies. Also describe how such activities will be aligned across the core programs and Combined State Plan partner programs included in this plan and among the entities administering the programs, including using co-enrollment and other strategies, as appropriate.

To support Maryland’s comprehensive and collaborative workforce system, the Maryland WIOA Partners are committed to ensuring effective coordination and alignment of the State’s WIOA programs through strategic policy development, coordinated resource sharing, and collaboration with local and regional partners. Together, Maryland’s WIOA Partners will facilitate the creation

Maryland Combined WIOA State Plan 2024-2028

of a strong, skilled workforce that effectively connects with businesses to help them compete in the global, State, and local economies. Consistent with Governor Moore's vision, the WIOA Partners will continue to ensure that customers are provided with the services they need, in a way that avoids duplication of programs and activities carried out through the system.

WIOA Partners will also conduct strategic outreach to entities outside of the formal WIOA network to: (1) educate them on the vast array of services, programs and supports available through the WIOA network in an effort to raise awareness among their customers; and (2) to learn about the available services and supports that exist outside of the WIOA network that could potentially benefit jobseekers, such as health resources, child care services, financial empowerment tools, and library resources.

MD Labor's DWDAL leads the State WIOA workforce system's implementation of operational protocols, programs, and practices. The Division is committed to the collaborative implementation of policies and procedures that promote systems improvement, efficient operations within the AJC system, and the expansion of established best practices related to service provision. Maryland is positioning itself to make certain that investments in the State's workforce system foster an ecosystem of innovation. With a commitment to continuous improvement, Maryland will continue to take a customer-focused approach to workforce development issues to successfully meet both jobseeker and business needs.

Core program activities to implement the State's strategy include:

- MD Labor includes WIOA Partners in policy decision-making meetings as well as shares completed policies with them through the State's WIOA network email.
- The WIOA partners, at the local and State level, are represented on the *WIOA Alignment Group* committees, working to set the vision for the State and implement it. Committees meet on a monthly basis.
- MD Labor has an updated MOU/RSA policy (2021), and with the assistance of USDOL, developed a fiscal tool that was distributed to all partners in January 2020. DWDAL's *Fiscal Administration Sub-Recipient Financial Handbook* outlines the guidelines for partners in terms of sub-awards, monitoring, and system standards.
- Maryland's WIOA partners have convened on three different occasions thus far to bring together local, state, and federal subject matter experts to break down silos and plan a path forward for the State of Maryland, concerning the implementation of WIOA. Each Convening brought together 150-250 State and local leaders from the workforce system.
- Maryland WIOA partners established the Maryland Apprenticeship Think Tank in January of 2018. The Think Tank is a network of professional organizations committed to expanding apprenticeship opportunities to individuals with disabilities. Through a diverse array of initiatives – research, education, public engagement, and on-the-ground innovation and practice – the Think Tank shares information on emerging trends and opportunities, best practices in apprenticeship and highlight how apprenticeship can break into new industry sectors and serve a more diverse population of VR individuals. Think Tank members consist of a variety of leaders from DORS, including

Maryland Combined WIOA State Plan 2024-2028

leadership from DORS' Workforce Training Center, along with MD Labor, Maryland Department of Disabilities, the Community College of Baltimore County, and community program providers such as, the ARC, who are collaborating to secure lasting change in the area of Youth, Pre-Apprenticeship and RA at the State and local level.

- Co-location of services: when possible, partners are encouraged to coordinate services in a shared physical location to enhance customer access. The Upper Shore and Prince George's County have been leaders on this effort, establishing AJCs and LDSS at the same site.
- Maryland continues to seed opportunities to invest in the co-enrollment of WIOA Title I and Title II participants through the Career Pathways project (mentioned above) in order to fully integrate adult education and training services.
- The State created a new policy on TAA in 2019 (to be further updated in late 2021) and requires Local Areas to co-enroll Trade participants in WIOA Title I programming, so customers have a full menu of opportunities available to them.
- The State allows partner access to the MWE in order for staff at DORS, DHS (TANF), and DHCD to determine if their customers are enrolled in or should be referred to partner programming.
- Maryland's State Plan partners are all represented on the GWDB, and thus this serves as the primary entity that drives employer voice in the State's WIOA programming. Through these connections, partners such as WIOA Title I and Title III interact with businesses to gauge evolving trends, demand, and how to fill critical vacancies. Title II learns of the academic demands related to literacy and numeracy that employers require in their workplaces. Title IV utilizes GWDB connections to further develop opportunities aligned with integrating individuals with varying levels of ability into Maryland's workforce. And finally, SCSEP, TANF, SNAP E&T, TAA, DUI, JVSG, and CSBG staff are able to align the training services for jobseekers with the hiring practices/requirements of the State's business community.

(B) Alignment with Activities outside the Plan. Describe how the activities identified in (A) will be aligned with programs and activities provided by required one-stop partners and other optional one-stop partners and activities provided under employment, training (including Registered Apprenticeships), education (including career and technical education), human services and other programs not covered by the plan, as appropriate, assuring coordination of, and avoiding duplication among these activities.

Collaboration is the hallmark of Maryland's WIOA implementation. Through continuous engagement with a range of state, local, and nonprofit organizations serving shared customers, Maryland's workforce system partners have developed deeper relationships that have allowed them to serve targeted populations with more integrated, effective, and innovative service offerings. The positive results of these efforts have enabled Maryland to:

- Expand RAs;
- Strengthen strategic industry partnerships through the EARN Maryland program;

Maryland Combined WIOA State Plan 2024-2028

- Leverage the skills of the State’s immigrant population;
- Extend the reach of the workforce system into communities through the public library system; and
- Address the negative impacts of the State’s opioid crisis; and implement a two-generational approach to service delivery.

RAs

The Moore Administration is committed to supporting Registered Apprenticeships (RA) as the State’s premiere workforce solution. Maryland’s goal is to align apprenticeships with the workforce system to ensure that traditional RA opportunities expand alongside the creation of new opportunities grounded in labor market demand. During the 2016 Legislative Session of the Maryland General Assembly, the Department sponsored Senate Bill 92, a measure that transferred the State’s apprenticeship programming to MD Labor’s Division of Workforce Development and Adult Learning (DWDAL). This legislative enactment, approved unanimously by the Assembly and signed into law by former Governor Hogan, provided key resources for the growth and expansion of apprenticeships. The states of Pennsylvania and Delaware have subsequently adopted similar legislation based on Maryland’s model.

In 2016, the USDOL awarded MD Labor \$2.2 million to accelerate the development of, and expand availability to, RA opportunities in the State. Through the ApprenticeshipUSA Acceleration Grant and the ApprenticeshipUSA Expansion Grant, MD Labor was able to invest in the State’s RA programming, leveraging funds to grow and diversify RAs. Based on MD Labor’s successful utilization of those grants, USDOL provided Maryland with an additional ApprenticeshipUSA expansion grant in the amount of \$1,816,649 in 2018. In 2019, USDOL awarded Maryland another \$2,854,797.39 to directly serve new Registered Apprentices, develop new RA programs, and expand the number of existing RA Sponsors. In 2020 Maryland received an American Apprenticeship Initiative grant from the USDOL in the amount of \$6,012,924.00 to further expand upon Registered Apprenticeship by serving apprentices, employers and sponsors. Funding was also allocated to expand upon registering high school students directly into Registered Apprenticeship programs and to further integrate Community Colleges into RA. Maryland’s continued success with these grants and with the growth of RA led to two additional awards in 2023 for a combined amount of \$6,650,620.00.

This series of USDOL grants has enabled Maryland to significantly expand RAs as a workforce development solution. Since October, 2012, the number of Registered Apprentices has grown by approximately 46 percent. As of October, 2023, Maryland had 11,480 registered apprentices earning and learning. This also marks the second year in a row in which Maryland has averaged over 11,000 active apprentices each month of the year, the highest participation rate in state history. Since the Maryland Apprenticeship and Training Program was integrated into Maryland’s workforce system in October 2016, a total of 180 new RA programs have been created. An additional 38 programs have been reactivated since November 2016.

Maryland Combined WIOA State Plan 2024-2028

The end goal for the 2019, 2020 and 2023 expansion grants is to provide Maryland's business community with a sustainable employment pipeline in both traditional and non-traditional industry sectors.

Expanding Capacity by Increasing Staffing and Infrastructure

- To grow pre-apprenticeship and RA opportunities, key infrastructure investments were needed in the Maryland Apprenticeship and Training Program. Maryland utilized the grant funding to expand the apprenticeship unit from four to fourteen staff. The program team now includes the Program Director, three Program Managers, two Grant Managers, an Administrative Specialist and seven Apprenticeship Navigators.
- The Maryland Apprenticeship and Training Program team served a new record of over 12,000 RAs in 2022 and continues to maintain over 11,000 apprentices actively earning and learning each month. As of November, 2023 the Program has exceeded 10,000 Registered Apprentices and the second consecutive year the program exceeded 11,000 registered apprentices. The Maryland Apprenticeship and Training Program has over 125 active occupations, 200 active registered sponsors and over 3,000 approved employers who have participated in RA during this time. The staff has conducted over 450 Compliance Reviews of RA Sponsors since January 2017.
- Maryland WIOA partners established the Maryland Apprenticeship Think Tank in January of 2018. The Think Tank is a network of professional organizations committed to expanding apprenticeship opportunities to individuals with disabilities. Through a diverse array of initiatives – research, education, public engagement, and on-the-ground innovation and practice – the Think Tank shares information on emerging trends and opportunities, best practices in apprenticeship and highlight how apprenticeship can break into new industry sectors and serve a more diverse population of Vocational Rehabilitation (VR) individuals. Think Tank members consist of a variety of leaders from the Division of Rehabilitation Services (DORS), including leadership from DORS' Workforce Training Center, along with MD Labor, Maryland Department of Disabilities, the Community College of Baltimore County, and community program providers such as, the ARC, who are collaborating to secure lasting change in the area of Youth, Pre-Apprenticeship, and RA at the State and local level.

Outreach/Education

- A variety of public engagement strategies are being utilized to increase awareness of RA as an essential tool for workforce development, recruitment, and training the next generation of skilled workers. Outreach and education are critical components to building partnerships that develop the RA program as the solution to Maryland's 21st century workforce needs. Likewise, MD Labor has looked to increase collaboration between the Maryland Apprenticeship Training Program, Local Boards, and other workforce agencies to identify strategies for connecting jobseekers to RA programs. Apprenticeship staff members regularly engage with staff from Local Boards to participate in job fairs and also in outreach to potential business partners for RA;

Maryland Combined WIOA State Plan 2024-2028

- Maryland has had regular discussions with its RA counterparts, both regionally and nationally. These efforts have helped to share best practices for robust engagement with external partners;
- MD Labor conducts extensive outreach on an ongoing basis to chambers of commerce, industry associations, the Governor’s Workforce Development Board (GWDB), and Local Boards. Robust industry engagement facilitates the development of multi-employer programs and program templates. Maryland’s Employment Advancement Right Now (EARN) program, a signature workforce initiative built on strategic industry partnerships, has continued to thrive under this approach: through EARN, over 500 industry sector partnerships are being nurtured;
- Funding from the 2020 State Apprenticeship Expansion Grant has been utilized to design the state’s first comprehensive outreach plan exclusively for RA. This plan includes the following elements: development of a series of videos to promote the benefits of RA, development and use of informational messages that are shown in each of Maryland’s over 60 Motor Vehicle Administration locations, and information posters being placed on Maryland Transit Administration buses.

Advancing Innovative Practices

- The State has leveraged events during National Apprenticeship Week each year since 2016 to increase involvement from Local Areas and the WIOA partners. Maryland’s Apprenticeship and Training Program has provided training opportunities for Local Areas and WIOA partner staff to become more familiar with RA opportunities. Maryland is continuing to make a concerted effort to add RA sponsors to the ETPL. Since 2017, the State has seen the list grow from 0 sponsors participating to over 65 as of 2023.

Skilled Immigrant Task Force

Maryland recognizes the detrimental effects of brain waste on the economy. “Brain waste” is the result of the underutilization of the skills and experience of foreign-trained immigrants. Because of the economic hardships of immigrants looking for employment opportunities that align with their professional backgrounds and training, Maryland submitted a Letter of Interest to the White House National Skills and Credential Institute in 2016. The LOI identified four key barriers to the integration of skilled immigrants in Maryland’s workforce, including:

- **LEP**

Even though most foreign educated individuals possess technical skills needed to perform skilled jobs, they often lack the English proficiency necessary to communicate effectively in a workplace. A study by the Migration Policy Institute found that Maryland has 113,000 LEP individuals who have completed some form of college or higher.

- **Complex licensing and credentialing processes**

Many professional careers in the United States are within regulated professions, many of which are regulated at the state level. In order to return to previous professions, immigrants have to

Maryland Combined WIOA State Plan 2024-2028

undergo licensing processes that are particularly complex due to foreign credentials not often well understood or fully recognized. In addition, the licensing process is costly, timely, and confusing for many immigrants.

- **Limited experience of Maryland's workforce system in working with foreign-born individuals**

The ability to assist foreign-born individuals navigate the complex workforce development system requires specialized accommodation and the provision of culturally appropriate services that is often lacking at the local level. Staff at the AJCs and other federal or state funded workforce projects require professional development to enhance services to skilled immigrants seeking to re-enter their profession.

- **Lack of social capital on the part of immigrants**

Numerous studies assert the importance of social connections to find employment. For many newly arrived immigrants who have little to no social connections, finding a job can be difficult despite having all other qualifications.

The Maryland Skilled Immigrant Task Force was created in June 2016 to address these issues, based on the conviction that Maryland can lead the way in creating a win-win environment in which immigrants secure jobs that match their professional and educational backgrounds while simultaneously meeting the hiring demands of the business community. The Task Force is co-sponsored by MD Labor, but many other organizations also contributed toward its creation, including Baltimore City Community College, the Baltimore Mayor's Office for Immigrant and Multicultural Affairs, City of Baltimore Mayor's Office of Employment Development, the Gilchrist Immigrant Resource Center in Montgomery County, International Rescue Committee, Lutheran Immigration and Refugee Service/Higher, Montgomery College, Upwardly Global, the Welcome Back Center of Suburban Maryland, and World Education Services (WES) Global Talent Bridge.

The Maryland Office for Refugees and Asylees (MORA) operates within the DHS-FIA. MORA provides support and services to federally recognized refugees and other humanitarian immigrants including asylees, certified Victims of Trafficking, Special Immigrant Visa holders from Iraq and Afghanistan, Cuban and Haitian entrants, and certain Amerasian people. MORA has helped more than 40,000 refugees and eligible humanitarian immigrants make Maryland their home through a statewide network of public and private organizations. MORA provides transitional cash assistance, employment services, ESOL classes, vocational training, health case management, and other supportive services. MORA also partners assist individuals to become independent, contributing members to the national and local economy through a number of transitional services aimed at helping the clients achieve social and economic self-sufficiency.

In 2017, the Task Force issued the first ever *Maryland Workforce System Survey: Serving Limited English Proficiency (LEP) Individuals and Skilled Immigrants*. The tool surveyed WIOA partners from MD Labor, Local Areas, DORS, and LDSS regarding how the workforce system engages immigrants and those with LEP. Of the 428 responses, 51 percent were from those in direct-service positions. Respondents indicated interest in learning how to enhance service to these populations through cross-training and professional development opportunities. The complete survey is available at

Maryland Combined WIOA State Plan 2024-2028

<http://www.labor.maryland.gov/employment/wdskilledimmigrantsurvey.pdf>. The Task Force was also key in establishing Maryland's Third WIOA Convening in January 2018, which focused on training for Local Areas and state staff on the provisions of Section 188 of WIOA, the State's Nondiscrimination Plan, and DWDAL's proposed Language Access Plan.

Most recently, the Task Force, in collaboration with MD Labor and several Local Workforce Areas, hosted a two-part virtual Job Resource and Hiring Fair for New Americans in Maryland, including immigrants, refugees and asylees. The goal of the Part 1 event - Pre-Event Webinar was to increase workforce service accessibility and job opportunities for New Americans in Maryland. It set jobseekers up for success at the Part 2 event - Hiring Fair by sharing information on Résumé & Cover Letter Strategies, Job Interview Techniques & Tips, Credential Evaluation Information, and MD Labor Job Seeker Services. The Hiring Fair matched skilled immigrants with employers in industries in which they were interested. The Task Force conducted a survey to best match labor supply with industry demand, and a panel of employers were featured. The Task Force surveyed skilled immigrants and skilled immigrant service providers to identify their career interests, workforce experience, and career readiness needs. This two-part virtual event addressed all language accommodation and workforce culture information needs. These events were simultaneously interpreted into all requested foreign languages as well as American Sign Language. Follow-up feedback was conducted with participants to inform the evolution of best practices for offering multilingual workforce events.

Additionally, Maryland seeks to enhance services to and remove barriers for English language learners through several grant and technical assistance opportunities. First, Maryland was chosen as one of eight U.S. localities to receive customized technical assistance from WES Global Talent Bridge to advance its skilled immigrant integration efforts. Each of the eight pilot communities received 12 hours of coaching and advising provided by WES Global Talent Bridge; 12 hours of additional customized technical assistance from national experts; and four interactive web-based training sessions with WES Global Talent Bridge and other national partners on topics related to immigrant professional integration. Second, MD Labor participated in the National Occupational Licensing Learning Consortium, a peer-learning consortium focused on occupational licensing policies. This selective group worked on understanding ways to remove barriers to labor market entry and improve professional licensing portability and reciprocity. Member states identified areas within their individual policies that may impede entry for populations most burdened by those policies as well as potential solutions to reduce related barriers. These populations include skilled immigrants, people with criminal records, active duty military, veterans and their spouses, and unemployed and dislocated workers. From participation in this consortium, several changes have been made that reduce language-related licensing barriers for the LEP population for the barber, cosmetology, plumbing, and HVAC professions. LEP individuals seeking a barber or cosmetology license are now able to utilize language interpreters for theory exams and those seeking a plumbing or HVAC license are now able to use a translation dictionary for exams.

Maryland's Response to the Opioid Crisis

Maryland Combined WIOA State Plan 2024-2028

Opioid and other substance use surged in Maryland over the last decade, resulting in an urgent and growing public health threat affecting all demographics and geographical settings. In 2017, Former Governor Larry Hogan declared a state of emergency in response to the opioid epidemic ravaging Maryland communities, thus solidifying the state's response framework and encouraging ongoing cooperation and mobilization of partners. Although Maryland saw the number of opioid-related overdose deaths trend downward before the pandemic, COVID-19 and a shift in the state's drug supply had a detrimental impact on that progress. In fact, according to the Opioid Operational Command Center, in 2021, Maryland experienced 2,800 overdose related fatalities, representing the largest number in the State's history, largely due to a shift from heroin to fentanyl use. In the 12 months between July 2022 and July 2023, there were 2,583 fatal overdoses in Maryland with fentanyl being involved in about 81% of those deaths.

Since 2018, MD Labor has invested over \$10 million in multiple strategic initiatives, developed in partnership with other state agencies and key stakeholders, to mitigate the impacts of the opioid crisis on Marylanders. Early efforts included a USDOL National Health Emergency Dislocated Worker Demonstration grant and an award from the Women's Bureau which built a foundation by which the Department could implement workforce programming that had a positive impact on the employment and earning potential of individuals impacted by substance use. Simultaneously, MD Labor strengthened partnerships with state agencies including the Maryland Departments of Health and Public Safety and Correctional Services, as well as the Opioid Operational Command Center (OCC), which have led to some of MD Labor's most successful substance use-related programming.

As a result of the partnership with the Behavioral Health Administration (BHA) and the Department of Public Safety and Correctional Services (DPSCS), MD Labor led efforts on a grant proposal to the OCC that received funding in August 2019. The pilot developed a new offering through MD Labor's Correctional Education program to train Certified Peer Recovery Specialists (CPRSs). Since the initial grant award, MD Labor, in partnership with BHA and DPSCS, has continued to receive funding through FY24 from the OCC to expand the project throughout the state's correctional institutions.

Starting at the Maryland Correctional Institution for Women, the Certified Peer Recovery Specialist Training for Incarcerated Individuals program has since expanded to nine more institutions in every corner of the state. Students are introduced to the peer recovery specialist role through a two-week classroom training and then engage in 500 hours of experiential learning. The training program culminates in a statewide certification conferred by the Maryland Addiction and Behavioral-health Professionals Certification Board following the passing of an exam.

Students released after completing training work with MD Labor's assigned Reentry Navigators, interface with employers and can connect successful trainees to employment in the behavioral health field upon release. For the students who are incarcerated for a longer period, the CPRS certification provides a more meaningful purpose, allowing the skills learned through the training to help countless other incarcerated individuals through their recovery journey. In 2023, DPSCS

Maryland Combined WIOA State Plan 2024-2028

added CPRS as a paid work assignment, thus allowing individuals who graduate from the program the opportunity to be paid for the behavioral health support they provide within their institution.

The impact of this training has been significant and far-reaching. For example, the students trained earn their required 500 hours of supervised work or volunteer experience by providing direct peer support to fellow incarcerated women. Further, this certification is highly sought by employers in the mental and behavioral health fields and will greatly increase employability upon release. Additionally, the content delivered through the credential training process simultaneously supports each incarcerated citizen in further developing their personal recovery, increasing the likelihood for sustained recovery after release back into the community.

As of October 2023, over 1700 unique individuals across the institutions have received behavioral health support from a peer and 24 students have been certified. Several students have been released and have found employment as a peer specialist in the community with employers such as the Office of Public Defender, local health departments, and non-profit organizations.

In November of 2022, the MD Labor launched Supporting Recovery Through Employment (SRTE), which sought to build upon best practices learned through previous Opioid Workforce Innovation Fund (OWIF) grants. SRTE was similarly focused on building a pipeline from training to employment for individuals in recovery from a substance use disorder but offered a higher award threshold for applicants at \$100,000 and an increased cost per participant at \$7,500. The decision to increase the award amount and cost per participant was directly related to learnings from OWIF, in which grantees shared that prospective participants were presenting with higher needs and more complex barriers. Eleven grantees from across the state were awarded a total of nearly \$1 million. Projects included training for commercial driving licensing, solar installation, culinary, and peer recovery. When the grant concluded in October 2023, nearly 500 participants were placed into training, 260 had earned an industry-recognized credential, and over 200 obtained employment.

In September of 2020, Labor was awarded \$4,589,064 from USDOL to provide training and other services through the Support to Communities: Fostering Opioid Recovery through Workforce Development grant. MD Labor awarded funding to seven Local Areas representing 14 jurisdictions across the state that have experienced negative social and economic impacts due to the opioid crisis. Despite the COVID-19 pandemic impacting enrollment and service delivery in the first two years of the grant, the Support to Communities program has placed over 600 participants into training and nearly 400 have obtained employment. This grant will continue through August 2024.

Continuing the long tradition of partnership with BHA, MD Labor was awarded over \$440,000 through BHA's State Opioid Response funding via the Substance Abuse and Mental Health Services Administration, to create a Recovery Friendly Workplace program. In 2023, MD Labor sub awarded three pilot-sites, Susquehanna Workforce Network, Western Maryland Consortium, and St. Mary's County Health Department, to launch Maryland's Recovery Friendly Workplace model. This model, which is largely based on successful initiatives from both New Hampshire and

Maryland Combined WIOA State Plan 2024-2028

Rhode Island, is intended to build a network of employers who create workspaces that are both appropriately responsive to, and welcoming of, people in recovery and those impacted by substance use. The sub awardees have committed to hiring a full-time CPRS who will serve as a “Recovery Friendly Advisor” and act as a liaison between the pilot site and the business community. Funding for this pilot lasts through September 2024, by which MD Labor expects to have at least 25 employers onboarded as “recovery friendly”. Jobseekers impacted by substance use will also benefit from the Recovery Friendly Workplace program as they will be guided toward employers who have undergone steps to ensure their workplace is supportive of recovery. The project plans to serve 75 individuals impacted by substance use through connections to supportive services and/or employment.

Two-Generation (2Gen)

Maryland is among a handful of states nationwide integrating a 2Gen approach into workforce system services to disrupt the cycle of intergenerational poverty. Current research indicates that 40 percent of Maryland adults who received TCA in FY 2016 and 2017 received Food Supplement Program (FSP) benefits as children. These statistics substantiate the unfortunate reality that programs intended to be short term interventions have, in some cases, ended up supporting multiple generations of families. The 2Gen approach creates an opportunity to realign programs and deliver services using a more holistic, family-centric model that produces positive outcomes.

To break the cycle of poverty among Maryland families, Governor Larry Hogan signed Executive Order 01.01.2017.03 to produce a *Final Report on the Two-Generation Family Economic Security Commission and Pilot Program*, an interagency, multidisciplinary commission to evaluate current programs and policies. Under the provisions of the Executive Order, the Commission was charged with investigating policy challenges, opportunities, and recommendations regarding the mitigation of multigenerational poverty as follows:

1. Identify services and policies within State programs that can be coordinated to support a multigenerational approach;
2. Identify program and service gaps and inconsistencies between federal, State policies and local policies;
3. Identify, test, and recommend best practices utilized on federal, State and local levels; and
4. Solicit input and guidance regarding 2Gen approach practices and policies from external sources with direct knowledge and experience in the field of multigenerational poverty including, but not limited to, 2Gen approach practicing states, federal and Maryland agencies, private foundations, community-action partnerships, and welfare-advocacy organizations.

The Commission, chaired by Lieutenant Governor Boyd K. Rutherford, held eight public meetings, commencing on June 28, 2017. Input from those meetings was integrated into the *Final Report on the Two-Generation Family Economic Security Commission and Pilot Program* report, which was issued in December of 2018. In addition to providing relevant statistics and profiling best

Maryland Combined WIOA State Plan 2024-2028

practices from pilot programs, the Report delivered Commission findings and recommendations. These included a recommendation to create a 2Gen Program Officer position within DHS to focus on the 2Gen mission and approach on behalf of the State. The new position, which was filled in 2019, serves as the liaison between state agencies, executive staff, the legislature, and federal partners.

Active 2Gen programs currently overseen by DHS include the following:

Whole Family Approach - Following the report's recommendations, the State's TANF plan has adopted a 2Gen approach to serving families. The 2Gen approach intentionally works to build the whole family's well-being through coordinated programs and services both within the administrations of DHS and throughout the State of Maryland. The 2Gen approach to TANF helps families navigate state and local resources to achieve their goals; and promotes policies and services that reflect the lived experience and input of customers.

2Gen Innovation Grants - Maryland's 2Gen Innovation Grants provide funding for community-based organizations seeking to implement and test new approaches to coordinating services for families receiving TANF. The grant program will fund proposals for technical assistance, strategic planning, updates to data management, management of information systems, or other approaches that result in simultaneous interventions for both parents and children, reflect 2Gen best practices, and demonstrate a clear effort to remove silos in existing programs or strategies that serve different members of the family.

DHS Special Target Populations - Families with disabilities: DHS is committed to strengthening a diverse workforce and connecting TANF customers and their families with disabilities to the supports necessary so that they may fully participate in the state's economy. DHS will enhance staff knowledge and strategies on connecting customers with disabilities with career pathways best suited to a family's specific situation. In doing so, the agency will leverage resources and expertise of WIOA partners including but not limited to MSDE DORS.

Rehabilitation Services and MD Labor - Returning citizens: Approximately 10,000 individuals are released from prison each year in Maryland. Within three years, 40 percent are rearrested. The unemployment rate among those released exceeds 50 percent. While research shows that an employed ex-offender is less likely to commit crimes and return to prison, a criminal record is the greatest barrier to employment, creating a vicious cycle wherein affected individuals become dependent on criminal activity for living. To interrupt this cycle, the State is providing returning citizens with training opportunities, access to expungement services, and career pathways that are accessible to those with criminal records.

Non-Custodial Parents - DHS will maximize the impact the TANF Block Grant has on families by supporting non-custodial parents (NCP). NCPs eligible to participate include those with children who receive TANF, SNAP, SSI, Medicaid, and/or CHIP. Expanding the eligible population for workforce and training services with the goal of increasing earnings for NCP's will reduce caseloads and prevent TANF leavers from returning to assistance. Supporting NCPs also means

Maryland Combined WIOA State Plan 2024-2028

that they will be more equipped to meet child-support obligations - decreasing the likelihood that their children will also become welfare recipients.

LEP –DHS is committed to TANF programming that is nimble and responsive to the changing needs of the States’ diverse population. Maryland will use TANF to address the needs of families with LEP by creating programs that address barriers unit to the population such as low English language literacy, lack of U.S. work experience, unrecognized education and training credentials, limited professional networks, cultural differences and more.

Substance Abuse - DHS is clear on the impact of the current opioids crises. The Department has noted a shift in caseload demographics such as children residing with relatives as well as an increased need for supportive services such as mental health and/or substance abuse treatment. DHS will ensure any family impacted by substance abuse has the necessary services needed to successfully gain and maintain employment. Through supportive services, the Department will make the necessary referrals, not only to those experiencing a substance abuse disorder but also to those impacted by a family member experiencing addiction. In alignment with the States’ 2Gen approach, families who are impacted by substance abuse will be screened so both somatic and mental health needs are addressed for all impacted members of a family.

Caretaker Relatives - Due to the current drug crisis, DHS has noted a trend of increased cases where grandparents and/or other relatives are caring for minors. These trends are most notable in areas with higher rates of opioid misuse. Presumably, parents are unable or unwilling to care for their children due to a variety of reasons that are directly related to drug abuse such as prolonged absences from home, incarceration, admission to treatment facilities, etc. DHS will intentionally screen caretaker relatives and identify opportunities for enhanced supports that address secondary trauma and an often complex system to navigate.

Youth - In harmony with the DHS’s 2Gen approach, the agency is committed to providing youth with the resources and opportunities they need to make informed choices that will positively impact their education and career goals. Work-based learning is a proven practice that leads to better employment outcomes as adults. DHS will provide youth opportunities for contextualized learning to better enhance career opportunities as they enter the workforce.

Transitional Support Services - The Transitional Support Services (TSS) initiative began in July 2019. The purpose of the initiative is to help TANF leavers to smoothly transition to self-sufficiency. Through TSS, a TANF household is able to continue to receive cash assistance for a period of time after their TANF case closes due to income over-scale. DHS will continue to enhance the program to include additional support services (i.e. case management and post-job placement) assistance to ensure that TANF leavers are able to not only maintain employment, but also, they thrive. DHS is currently developing a process to automatically refer TSS recipients to the SNAP E&T to access additional services that will lead to increased household income and improved overall economic wellbeing.

Extended the Allowable Time Period for Vocational Education and Education Program - Beginning

Maryland Combined WIOA State Plan 2024-2028

July 1, 2020, the State will allow an applicant or a recipient to meet the work activity requirement for a maximum of 24 months by either:

- Engaging in a minimum of 20 hours per week of vocational education training that is directly related to employment and education that leads to an associate degree, a diploma or a certificate; or
- Engaging in an average of at least 20 hours per week of education directly related to employment, which may include an adult basic education program, an English as a second language program, or a high school diploma/GED program.

MD THINK - DHS is building a groundbreaking technology platform that will transform the State's ability to deliver vital human services to constituents. The first program of its kind in the nation, MD THINK will serve more than two million Marylanders through one cloud-based platform. It will integrate the state's health and human services applications, so workforce system partners can more effectively and efficiently deliver multiple services on a unified platform.

(C) *Coordination, Alignment, and Provision of Services to Individuals.* Describe how the entities carrying out the respective core programs, Combined State Plan partner programs included in this plan, and required and optional one-stop partner programs will coordinate activities and resources to provide comprehensive, high-quality, customer-centered services, including supportive services (e.g. transportation), to individuals, including those populations identified in section II(a)(1)(B), and individuals in remote areas The activities described shall conform to the statutory requirements of each program.

Jobseekers as Customers: Coordination, Alignment, and Provision of Services

For jobseekers— especially jobseekers who are unemployed or who face barriers to employment—this approach means that the State will strive to ensure customers who are receiving multiple services across agencies are not discouraged or disenfranchised by unnecessary bureaucracy. Instead, Maryland customers will feel encouraged and assisted by the workforce system because the WIOA Partners will continue to communicate often and effectively, taking action to align efforts across programs when possible. The WIOA Partners meet on a monthly basis through the WIOA Alignment Group to discuss implementation and alignment efforts, and to address the progress and opportunities for improvement, which would include training opportunities for staff.

Maryland leverages multiple avenues and access points to provide efficient and effective services and systems for customers. To help operationalize alignment efforts, MD Labor, DHS, MSDE, DHCD, and local workforce partners are committed to cross training employees and sharing resources and data, as appropriate and when possible. Collaboration between State and local workforce partners and the co-location of resources will further foster improved customer service, as it will help identify commonalities and ensure that processes are in place to provide a greater number of services to shared customers. The WIOA Partners will explore ways to include

Maryland Combined WIOA State Plan 2024-2028

incentives for local providers to serve those who are most in need of assistance. The WIOA Partners are further committed to placing jobseekers in the center of service delivery solutions.

Maryland's WIOA Partners are committed to serving the following target populations, identified by the State as individuals with barriers to employment:

Target Populations: Individuals with Barriers to Employment

- Displaced Homemakers
- Eligible MSFWs
- Ex-offenders
- Homeless individuals
- Individuals facing substantial cultural barriers
- Individuals with disabilities, including youth with disabilities
- Individuals within two years of exhausting lifetime eligibility under Part A of the Social Security Act
- Individuals who are English language learners
- Individuals who are unemployed, including the long-term unemployed
- Individuals who have low levels of literacy
- Individuals without a High School Diploma
- Low income individuals (including TANF and SNAP recipients)
- Native Americans, Alaskan Natives, and Native Hawaiians
- Older individuals
- Single parents (including single pregnant women and non-custodial parents)
- Veterans
- Youth who are in or have aged out of the foster care system

Maryland is dedicated to continued discussions regarding the individual barriers noted on the above list, and is open to exploring whether additional barriers to employment should be included. Maryland allows for Local Areas to include specific additional barriers that the Local Areas may wish to include in their service delivery. These individuals face challenges that require the WIOA Partners to work together to coordinate services and to implement innovative strategies to meet their needs throughout the job acquisition, training, and business recruitment processes.

Maryland's WIOA system will:

- Incorporate continuous staff training, which is paramount to understanding and properly utilizing the tools available to facilitate assessment, to disseminate information on services available throughout the system, and to refer customers to appropriate WIOA partner organizations.
- Provide multiple access points to increase outreach and balance efficiency among the various persons involved with the customer experience.

Maryland Combined WIOA State Plan 2024-2028

- Create a robust menu of services and appropriate referrals that can effectively meet the needs of a diverse customer base.
- Establish relationships, competence, and accountability among all partners involved in the system. Through the Alignment Group, the WIOA Partners will establish deeper relationships and accountability to enhance the customers' experiences.
- Encourage sharing of information among partners, such as creating a resource map, workforce network blog, WIOA listserv, and a common customer service management system. The Alignment Group will provide guidance to the system.
- Encourage greater business involvement in workforce processes, in Workforce Development Boards, and in the sharing of "industry-related" work skills and behavioral expectations. This includes a greater collaborative role for community colleges and industry organizations in developing programs that meet labor market needs in the Local Area.
- Research developing a common intake process that provides the ability to access customer information on services provided and next steps in the process.
- Reduce duplicative processes to expand staff's ability to serve customers more efficiently;
- Establish guidelines for WIOA Partners to manage and refer customers to other partners;
- Identify liaisons among the various partners to assure that customers experience a seamless flow and referral to appropriate services.
- Develop a mechanism for clear identification of resources and service responsibilities among the partners and within the community.
- Place customers at the center of policy decisions regarding service delivery.

Maryland's WIOA system can be a pathway to the middle class and a means to maintain and build the skills necessary to remain in the middle class. Maryland is committed to ensuring its target populations are able to access the WIOA system on a priority basis. The State will ensure WIOA priority of service provisions are appropriately followed and monitored through several means. Within the WIOA local plans, Maryland will require Local Areas to provide details on how priority shall be given in the Local Area within the requisite parameters of the law and State policy. Additionally, Maryland's WIOA Memoranda of Understanding will ensure priority of service is effectively offered. Maryland policy requires that local WIOA Memoranda of Understanding contain provisions regarding a number of key components, including priority of service.

Supportive Services

To fully address the wide range of barriers that WIOA participants may face, Maryland is committed to offering a diverse array of supportive services as appropriate. Supportive and wrap-around services will provide financial and other assistance to participants who would not be able to successfully participate otherwise. Using a systems approach, the WIOA Partners are committed to working together to ensure supportive service resources are leveraged effectively for jobseekers. By taking advantage of opportunities to braid funding streams within Maryland's WIOA system, participants may be supported with transportation assistance, suitable attire for

Maryland Combined WIOA State Plan 2024-2028

work, tools, work or training equipment, child or dependent care, graduation fees, union fees, clothing for interviews or work, and more.

Maryland's WIOA Partners recognize that supportive service needs vary widely by participant and geography and, therefore, supportive services must be designed to assist in the removal of the specific barriers that individual participants face. The State will consider customer feedback to drive decision-making to ensure that supportive service funding is allocated in a way that truly meets customer needs. In recent policy development efforts, the State has discussed increased costs for transportation, housing, childcare, and clothing, and has adjusted suggested thresholds for support service expenses.

Additionally, programs working with out-of-school youth ages 16-24 are strongly encouraged to work with Local Management Boards through the Governor's Office for Crime Prevention, Youth, and Victim Services to plan and implement supportive services that respond to the needs of youth in their respective jurisdictions. Local Management Boards are local government designees established in each of Maryland's 24 jurisdictions to ensure the coordinated implementation of a local inter-agency service delivery system for children, youth, and families. It is envisioned that collaborative planning and implementation will prevent service duplication and ensure that State funds are used to fill gaps in services. Local plans must address how they will leverage and coordinate supportive services in service delivery.

Youth Programs have continued to utilize service models that best meet the needs of their participants. This includes the continuation of virtual services, hybrid service models, and in-person services. Local Programs have instituted virtual training platforms as well as AI programs to provide access to job shadowing opportunities for youth participants. Local Areas continue to be innovative in their approach to serving youth across the State. Areas are continuing to build strong partnerships with community-based organizations as well as local agency partners. These relationships have proven to be valuable in creating referral processes between agencies such as Division of Rehabilitation Services (DORS) and the Department of Health (DHS), as we have seen a rise in the necessity of health services, primarily mental health services.

As conditions improved, Local Areas began making plans to implement continued virtual and hybrid Summer Youth Employment and Workforce Services. Due to successful implementation of virtual services, Local Areas stated via local plans that they anticipate continuing to provide virtual programming alongside hybrid and in-person programming.

All of Maryland's Core Partners are committed to aligning activities and resources, including for those participating in the TAA program. The WIOA Alignment Group meets monthly to discuss continuous coordination of services, referrals, and co-enrollment. In order to ensure, comprehensive, customer-centered services, the partners have adopted strategies, not limited to, including:

- Co-location of services: when possible, partners are encouraged to coordinate services in a shared physical location to enhance customer access. The Upper Shore and Prince

Maryland Combined WIOA State Plan 2024-2028

George's County have been leaders on this effort, establishing AJCs and LDSS at the same site;

- Maryland continues to seed opportunities to invest in the co-enrollment of WIOA Title I and Title II participants through the Career Pathways project in order to fully integrate adult education and training services;
- The State created a new policy on TAA in 2022 and requires Local Areas to co-enroll Trade participants in WIOA Title I programming, so customers have a full menu of opportunities available to them; and
- The State allows partner access to the MWE in order for staff at DORS, DHS (TANF and SNAP E&T), and DHCD to determine if their customers are enrolled in or should be referred to partner programming.

(D) *Coordination, Alignment and Provision of Services to Employers.* Describe how the entities carrying out the respective core programs, any Combined State Plan partner program included in this plan, required and optional one-stop partner programs will coordinate activities and resources to provide comprehensive, high-quality services to employers to meet their current and projected workforce needs and to achieve the goals of industry or sector partners in the state. The activities described shall conform to the statutory requirements of each program.

As the most direct beneficiaries of a strong pipeline of skilled workers, Maryland businesses are a primary driver for and consumer of the State's workforce system. All of Maryland's workforce system partners proactively engage businesses early and often in the development of services, to ensure workforce solutions meet quality criteria and are responsive to employer needs. In addition to working with businesses to innovate new workforce solutions, the State's workforce system must also ensure businesses are benefiting from the wide array of existing professional development, support services, and incumbent worker resources available through Maryland's network of AJCs.

GWDB

The Governor's Workforce Development Board (GWDB) serves as the Governor's chief strategy and policy-making body for workforce development by engaging key business, labor, education, community, and State and local government leaders to collaborate and advise the Governor on business-led workforce approaches that advance Maryland's economic competitiveness and build pathways to work, wages and wealth for all Marylanders. As described above and in accordance with the board composition requirements of WIOA, the GWDB is comprised of a business-majority membership. Following the GWDB's model and per WIOA requirements, the State similarly requires Local Boards to develop business-majority Board memberships. Local Areas must also outline in their local WIOA plans how they intend to provide a greater business voice in local workforce services.

Maryland's State Workforce Plan partners are all represented on the GWDB, and thus the GWDB serves as the primary entity that drives employer voice in the State's WIOA programming and

Maryland Combined WIOA State Plan 2024-2028

that serves as a platform for coordinated collaboration and alignment across system partners at the state level.

Maryland's Regional Business Solutions Team

The Regional Business Solutions Team exists to help companies grow and thrive, to foster economic development and stability, and to ensure that Marylanders have opportunities for gainful employment. The State's WIOA partners work together to provide businesses with quality customer service through the Maryland Regional Business Solutions Team, which is comprised of MD Labor staff, local workforce staff, and other locally determined partners. Together, the members of the Regional Business Solutions Team partner with companies throughout the State to understand their unique needs and proactively assist them in creating effective workforce development strategies. A diverse coalition of organizations participate in business service activities:

- Maryland Labor, DWDAL;
- Local Boards;
- Maryland Department of Commerce;
- DHS;
- MSDE;
- Maryland Department of Disabilities;
- Local economic development agencies;
- Public libraries;
- Faith-based and community-based organizations;
- Chambers of Commerce;
- Industry associations; and
- Maryland businesses, colleges, and universities.

The Regional Business Solutions Team strategically utilizes the resources and expertise of the above noted organizations to develop business solutions that meet employer workforce needs, supporting company stabilization and growth throughout the business life cycle.

To gain a deeper understanding of the services different partners have to contribute, the Regional Business Solutions Team engages in frequent communication with all parties. The bank of shared knowledge and resources that this level of communication and coordination builds and enables Regional Business Solutions Team members to refer businesses to the partner organizations best positioned to provide assistance. Recognizing that a workforce system disconnected from business lacks credibility and fails to meet the needs of jobseekers, the WIOA Partners are dedicated to creating an industry-driven solution to workforce development. Business partners are centrally involved in identifying workforce needs, developing curriculum, designing trainings, and placing successful participants. The full engagement of business in the process builds employer confidence that program participants are proficient in relevant skill sets.

Maryland Combined WIOA State Plan 2024-2028

In response to the State of Emergency caused by COVID-19 pandemic, the Regional Business Solutions team ensured that affected businesses, employees, and job seekers had access to information and services by transitioning all in person visits to a virtual environment. The Regional Business solutions team conducted Virtual Rapid Response in an effort to inform employers and dislocated workers about UI, Healthcare, Workshare and training opportunities as well as providing them layoff aversion efforts by providing them with targeted recruitment events. In addition, the Regional Business Solutions team held virtual roundtables and town meetings to help employers resolve their labor shortage as well as assistance in finding resources for layoff aversion grant opportunities. These practices have remained a part of outreach activities and provides staff the flexibility to reach impacted workers that previously may have left or not been available to participate in regular events. Finally, the Regional Business Solutions team along with a partner network coordinated numerous regional and industry sector recruitment events to help employers with their recruitment needs and job seekers with their search for employment. The DWDAL, in turn, worked closely with staff from the Local area to ensure that recruitment events, job fairs, job listings and job clubs were widely distributed utilizing social media and email blasts. Currently, the Regional Business Solutions Team, in collaboration with partners, offer in-person, virtual and hybrid services to accommodate the needs of the businesses and workers in accordance to their preferences.

EARN Maryland

The EARN program, is a nationally recognized, State-funded competitive workforce development grant program that is industry-led, regional in focus, and a proven strategy for helping businesses cultivate the skilled workforce they need to compete. It is flexible and innovative, designed to ensure that Maryland employers have the talent they need to compete and grow in an ever-changing 21st century economy.

The goals of EARN are to:

- Address the demands of businesses by focusing intensively on the workforce needs of a specific industry sector over a sustained period;
- Address the needs of workers by creating formal career paths to good jobs, reducing barriers to employment, and sustaining or growing middle class jobs; and,
- Encourage mobility for Maryland's most hard-to-serve jobseekers through job readiness training, which may include GED[®] preparation, occupational skills development, literacy advancement, and transportation and childcare components.

EARN invests in strategic industry partnerships from key economic sectors in every region, coordinating educational, workforce and economic development initiatives to address the multiple needs of companies, starting with the training of skilled workers.

While traditional workforce programs often look to training entities or higher education to determine training needs and develop curriculum, EARN's innovative model asks business and industry partners to identify skills gaps and workforce training needs, as well as effective training

Maryland Combined WIOA State Plan 2024-2028

strategies and techniques for identified skill sets. Essentially, the direct involvement of employers is required at every step in the process.

Because EARN targets services to individuals with barriers to employment, the provision of wrap around services are a crucial element in the model's success. Strategic Industry Partnerships who are awarded EARN grants must include at least two "diverse partners," often nonprofit organizations or Local Boards with extensive experience in barrier removal. Training plans must describe how support services, including barrier removal services, will holistically meet participant needs.

(E) Partner Engagement with Educational Institutions and other Education and Training Providers. Describe how the State's Strategies will engage the State's community colleges, adult education providers, area career and technical education schools, providers on the State's eligible training provider list, and other education and training providers, as partners in the workforce development system to create a job-driven education and training system. WIOA section 102(b)(2)(B)(iv). Include how the State's strategies will enable the State to leverage other Federal, State, and local investments to enhance access to workforce development programs at these institutions.

Maryland maintains strong collaborative partnerships between educational institutions and other WIOA State partners to create a job-driven education and training system. These connections support a cohesive, integrated workforce system that prepares workers with the in-demand skills that Maryland's employers need. To facilitate collaboration, Maryland houses adult education and literacy programs (WIOA Title II programs) within MD Labor's DWDAL, alongside other WIOA programming. Program colocation fosters regular communication and shared strategic planning, which helps to ensure that local adult education service providers and the WIOA Title I providers in Local Areas are positioned to effectively coordinate services and resources.

With strong partnerships as a foundation, Maryland has employed a range of engagement strategies:

Policy Development

MD Labor's DWDAL engages education partners in important policy initiatives:

- To reduce duplicative testing and streamline referrals between partner agencies, DWDAL worked with education stakeholders (including representatives from community colleges) to develop PI 2023-02 [Basic Education Skills and English Language Assessments](#), a policy on ABE and English language assessments. This policy unifies requirements for Title I and Title II providers. This policy is updated annually to ensure it is current with all requirements and best practices.
- In 2023, DWDAL released a new policy on Maryland's Eligible Training Provider process, PI 2023-03 [WIOA Title I Training & Maryland's Eligible Training Provider List](#), to ensure

Maryland Combined WIOA State Plan 2024-2028

that Local Areas have sufficient numbers and a diverse pool of quality providers of in-demand training. The ETPL policy was developed to: help Maryland create an effective marketplace for the training programs available to WIOA participants with Individual Training Accounts (ITAs); reduce burden on training providers to submit accurate performance information and to guide WIOA participants, in conjunction with staff, in selecting training in the State and Local Areas; prohibit discrimination by training providers in accepting and enrolling WIOA program participants; provide guidance on reciprocity with other states; and, provide information on eligible training programs to WIOA participants in a way that helps them make informed decisions, along with staff and within local policy, on how to use their ITAs.

- As part of MD Labor's 2020-2023 State Apprenticeship Expansion Grant, which provides funding from the USDOL for expanding RA opportunities throughout Maryland, DWDAL created the 2021 Maryland Community College Apprenticeship Initiative. This opportunity provides grant funds to increase the integration of community colleges and RAs into Maryland's workforce system.
- In 2019, DWDAL released *PI 2019-04 [Privacy and Data Security](#)* to provide statewide guidance on the management of Personally Identifiable Information (PII), an important issue when sharing participant information between partners.

Career Pathways

In an effort to strengthen career pathways implementation in Maryland, in 2018 the Maryland Department of Labor launched the Career Pathways Program, which awarded up to \$250,000 per jurisdiction to increase WIOA Title II learner access to Title I training and career opportunities while addressing the needs of local businesses. Over 190 adult learners were served in various areas, including healthcare, apartment maintenance, and diesel mechanics.

In addition to the career outcomes of the learners, the program culminated in the creation of *Career Pathways Connections for Adult Learners*, a guide that addresses the persistent challenge of connecting Title I and Title II clients to co-enrollment opportunities, as well as the benefits of utilizing the services of both programs to empower adult learners to advance in their careers. This guide outlined the best practices learned and a roadmap to sustainable implementation across the State. Establishing strong partnerships between agencies and meeting participants where they are were just a few of the recommendations made from this pilot program. One standout jurisdiction was Howard County, in which two separate Title II providers formed a long-lasting partnership with the local American Job Center (AJC) to serve the needs of English learners in their jurisdiction. The local partnership in Howard County has continued beyond the end of the grant, with its success being touted nationally at the EARN Economic Integration webinar and a training at the 2023 National Association of State Directors of Adult Education.

Youth Apprenticeships

Maryland Combined WIOA State Plan 2024-2028

Maryland has made great strides in building youth apprenticeship opportunities. Through the work of the Maryland Youth Apprenticeship Advisory Committee (the “Committee”) and the continued push by MD Labor, the Maryland State Department of Education (MSDE), the Maryland Department of Commerce (Commerce), and the Local Education Agencies (LEA) across the State, more students, parents, and employers understand the benefits of apprenticeship opportunities for youth.

During 2018, groundwork was put in place to make youth apprenticeship available statewide by the conclusion of the initial two-year, two-county pilot program. The Youth Apprenticeship Advisory Board worked with MD Labor and MSDE to craft the educational framework necessary for local public school systems to design and implement their own youth apprenticeship initiatives. Local county school systems were invited to submit proposals to MSDE staff members to add the Apprenticeship Maryland Program (AMP) as a Career and Technology Education (CTE) program of study for its students. As a CTE program, local systems can use Perkins Grant funds to support the program. Both departments are hopeful that this approach will help to facilitate the future entry of additional participating school systems.

Expansion of AMP during this period of historically low unemployment is the ideal time for the program to become a proven, sustainable workforce development strategy. In 2018, the groundwork was put in place to expand youth apprenticeship to be available statewide. Labor, Commerce, and MSDE’s original goal for growing AMP during 2019 was to increase the program from the original two pilot counties to a total of six participating school systems. As a consequence of combined efforts, since the June 2018 unveiling by MSDE of the AMP CTE Program of Study, all 24 of Maryland’s LEAs have adopted the model.

As the program has expanded, MD Labor and its partners have taken steps to ensure adaptability by working with employers to identify a variety of training models for greater program flexibility. This includes providing related instruction through any of the following formats: through the local high school, through online programs offered either at the place of employment or at the high school, at the work site of a participating employer, through an industry association, through a Joint Apprenticeship and Training School, or through the community college. The learning component is designed to comport with the needs of the employer to include credentialing and certification. Maryland also focuses its recruitment of employers from one of MSDE’s ten Career Cluster areas which are based on the high-demand sectors defined by Commerce. MD Labor, MSDE, and Commerce aligned the program with federal, state, and local resources to ensure that AMP addresses Maryland’s workforce and economic development needs.

The number of youth apprenticeship employers approved to participate has grown from just 14 in the initial cohort year of 2016-2017 to over 575 by November 2023. The program has seen similar growth in the number of youth apprentices being served over that same time period, increasing from 11 to over 625.

Maryland Combined WIOA State Plan 2024-2028

MD Labor and MSDE are committed to growing the program to scale so that as many of Maryland's young people as possible can utilize this innovative career pathway program. For example, as part of MD Labor's 2020-2023 State Apprenticeship Expansion Grant, which provides funding from the USDOL for expanding RA opportunities throughout Maryland, DWDAL created the 2021 Maryland Youth Apprenticeship Initiative. This opportunity provides grant funds to increase youth apprenticeship opportunities throughout the state.

Training without the close involvement of industry and business will likely be to no avail. Maryland has embraced employer and industry driven models to training through the EARN Maryland program and through the State's investments in RAs.

EARN Maryland

EARN Maryland is the State's nationally-recognized workforce program. The program is industry-led, designed to address business workforce needs by focusing on industry sector strategies that produce long-term solutions to sustained skills gaps and personnel shortages. The success of the program is seeded in collaboration among a diverse group of partners, including employer and industry partners, nonprofit and community-based organizations, and workforce, economic development, and education partners. Based upon employer-identified training needs, Strategic Industry Partnerships provide education and skills training to unemployed and underemployed Marylanders, including support for individuals with specific barriers to employment. EARN also provides career advancement strategies for incumbent workers.

Since the program began in 2014, EARN has been recognized as a national best practice for its innovation and implementation of sector strategies. In 2015 and 2016, the National Skills Coalition and Urban Institute praised EARN as a leader in industry-led workforce initiatives. In 2017, EARN was highlighted at the National Conference for State Legislatures as a model to be emulated. Additionally, at the request of the National Skills Coalition, EARN Maryland staff provided technical assistance to states seeking to emulate this national best practice. In 2018, EARN was named one of the Top 25 programs in Harvard's 2018 Innovations in American Government Award competition, which highlights exemplary models of government innovation. As of October 2023, nearly 9,300 individuals, many of whom have barriers to employment, have obtained employment as a result of their participation in EARN programming. Additionally, over 13,000 incumbent workers have participated in training, earning a new skill, certification or credential. Employer partners identify many benefits to their employees participating in EARN training, including increased cost savings, productivity and retention.

In an effort to build upon the success of the program, the annual budget for EARN has more than doubled in size since the inception of the program, which has significantly increased the reach of the program.

Due to the critical role of employer and industry partners in the implementation of the program, EARN partnerships are encouraged to grow their employer network. In 2023, the Business Economic and Community Outreach Network (BEACON) performed a survey to ascertain the

Maryland Combined WIOA State Plan 2024-2028

effectiveness of the program from the perspective of EARN employer and industry partners. 81% of survey respondents stated that they have a significant competitive advantage over their peers, with 17% responding that EARN participants have at least some competitive advantage. A mere one percent of employers surveyed responded that EARN participants had no competitive advantage over their counterparts. In addition, nearly 99% of respondents affirmed that their participation in EARN is worth the investment and the same percentage believe that the program has had a positive impact on their business.

The results of this survey solidify the impact of the industry-led model in improving business outcomes and best serving Maryland's workforce.

Over the last several years, the Department has continued its partnership with the Maryland DHS' Supplemental Nutrition Assistance Programs Employment and Training (SNAP E&T) Program. Funded by the United States Department of Agriculture, the program connects people who receive monthly food supplement benefits (SNAP, food stamps) to job-driven training programs. The program requires a cost-match with non-federal funding. Participating programs will be reimbursed up to 50 percent of allowable program costs, thus increasing the State's and other non-federal funders' investment and increasing the number of Marylanders to receive in-demand skills training. Because EARN is a state-funded program, EARN Maryland partnerships have the means to provide the cost match. Sixteen EARN grantees are FSET providers, including the Jane Addams Resource Corporation, Civic Works, Humanim, Job Opportunities Task Force, NPower, Per Scholas, Maryland Food Bank, BCR Cyber, ByteBack, , Maryland New Directions, ITWorks, Vehicles for Change, Goodwill Industries of the Chesapeake, Paul's Place, the National Center for Institutions and Alternatives, and I'm Still Standing Community Development Corporation.

On February 16, 2023, the State Workforce System issued *PI 2023-03 [WIOA Title I Training & Maryland's Eligible Training Provider List](#)* (ETPL). The policy was the result of over a year's worth of convening stakeholders, public comment, and technical assistance. Both EARN partnerships and RAs were represented in the discussions and policy formulation. Prior to 2017, EARN partnerships had not been included on the ETPL but based on the feedback from EARN partnerships, community colleges, and others, the State established a process that would allow EARN Maryland performance outcome reports to count as past performance data submitted for initial eligibility. Since then, there have been several EARN grantees added to the ETPL.

RAs

Since becoming a part of MD Labor DWDAL in 2016, the Office of Apprenticeship and Training has made a concerted effort to utilize this time-tested model as the State's premiere workforce solution. The structure of RA is flexible and innovative, allowing for businesses to create a structured training model to connect highly skilled workers to the employer. The Apprentices benefit through the OJL, which allows them to earn an income while they learn the skills needed for the job.

Maryland Combined WIOA State Plan 2024-2028

Leveraging federal funding for the acceleration and expansion of apprenticeship opportunities, the State hired additional staff charged with building partnerships with new, existing and inactive sponsors and/or businesses. Industry engagement and participation are also key to the successful expansion of RA in Maryland. Outreach to chambers of commerce and industry associations, and State and Local Boards are occurring. The connections with these industry groups nurtured several opportunities to engage industry to develop multi-employer programs and program templates. Lastly, relationships are being leveraged with sector partnerships through EARN.

In January 2017, there were no RA sponsors on the State's ETPL. Due to the effort of the Office of Apprenticeship and Training, and as a result of intensive outreach, over 55 have since joined the ETPL to leverage WIOA funding.

[\(F\) Improving Access to Postsecondary Credentials. Describe how the State's strategies will improve access to activities leading to recognized postsecondary credentials, including Registered Apprenticeship certificates. This includes credentials that are industry-recognized certificates, licenses or certifications, and that are portable and stackable.](#)

Maryland has established a strong record of implementing best practices related to improving access to education and industry-recognized credentials. The State continues to actively invest in a variety of initiatives that will drive the excellence of Maryland's workforce today and well into the future. Going forward, Maryland's workforce system partners continually work together to achieve the goal of increasing earning capacity of Maryland's workforce system customers by maximizing access to and use of skills and credentialing.

IELCE and IET

Adult Education grantees of WIOA Title II funds in Maryland are encouraged to design and deliver Integrated Education and Training programming that meets the needs of the local workforce area as well as the career goals of adult learners in their jurisdiction. These providers are strongly encouraged to plan these activities with the participation of other core program partners, certified training providers, and businesses to develop programs that will meet the needs of a high-demand industry. IET programs should be a component in a comprehensive Career Pathway program. The three IET components of Adult education and literacy activities, Workforce preparation activities, and Workforce training must be provided contextually and concurrently for a specific occupation or occupation cluster for the purpose of educational and career advancement. The instruction must be aligned with the College and Career Readiness (CCR) standards and integrate workforce preparation activities.

Adult Education providers are required to complete an IET Planning Tool for each cohort to ensure there has been proper planning and considerations made on the best way to deliver this instruction concurrently and contextually. In addition, the provider must identify all planned completions of MSG Type IV (Progress Towards Milestones) and MSH Type V (Industry Recognized Certifications) that will be accomplished during the cohort.

Maryland Combined WIOA State Plan 2024-2028

WIOA Section 243 funding authorizes Integrated English Literacy and Civics Integration funding for successful applicants. The three required components of IELCE courseworks are:

1. English Language Acquisition (speaking and comprehension);
2. Literacy (reading and writing); and
3. Civics education (the rights and responsibilities of citizenship and civic participation).

In addition to the required components, IELCE programs are required to align programming with Maryland's ESOL content standards, as well as being taught concurrently with instruction on the rights and responsibilities of citizenship and civic participation, understanding the American systems of government, education, healthcare, and the American workplace. Finally, programs receiving IELCE funds under Section 243 of WIOA must ensure that students in the program have access to integrated education and training (IET). Access to an IET means that students who are in Section 243 (IELCE) funded services are also able to attend an IET course, if interested; however, students enrolled in the IELCE program are not required to participate in such service.

RAs

Governor Moore's strategic vision for the workforce system is to provide businesses with the skilled workforce they need to compete in the global, regional, and local economies. A bedrock strategy within that vision is the expansion of RA opportunities. The State's goal is to align RAs with Maryland's workforce system to ensure that traditional RA expands alongside the creation of new opportunities grounded in labor market demand.

Maryland's Apprenticeship and Training Program registers three types of apprenticeships: time-based, competency-based, and hybrid models. Competency-based apprenticeship programs are a new addition to Maryland's menu, introduced into State regulation in 2017. By expanding the menu of apprenticeship models, Maryland has created new opportunities for employers and prospective apprentices seeking alternatives to a time-based apprenticeship.

Maryland has received nearly \$20,000,000 in funding to expand RA from the USDOL since 2016. The latest award comes in the form of the 2023 State Apprenticeship Expansion Grant in the amount of \$6,650,620.00. These funds will serve to align RAs with public sector apprenticeships and degree bearing apprenticeships in hospitality in conjunction with community college partners and will provide public sector employers and private businesses with a sustainable pipeline in both traditional and non-traditional industry sectors.

Maryland has devoted the majority of funding from each of its USDOL apprenticeship grants directly into programming that enable existing RA programs to increase in size while also allowing for significant investments in new RA programs. For example, as part of the 2020 State Apprenticeship Expansion Grant, Maryland has dedicated \$3.2 million to support an Employer Incentive Program (which reimburses employers who hire new apprentices a portion of wages), and a series of awards to expand both registered and youth apprenticeship.

Maryland Combined WIOA State Plan 2024-2028

MD Labor has increased its RA staff to integrate apprenticeship into the workforce system by adding Apprenticeship Navigators. A primary area of focus for the Apprenticeship Navigator role is to conduct outreach to the business community, existing sponsors, inactive sponsors, and other potential stakeholder groups. These outreach activities have resulted in the registration of 180 new apprenticeship sponsors, and the reactivation of 38 RA Sponsors since September 2016. Additionally staff have worked to expand the Youth Apprenticeship Pilot Program into AMP. The AMP program provides youth apprenticeship opportunities to participating school systems throughout the state. Originally a two county pilot program, AMP has now expanded to all 24 local school systems. Presently available to high school students through their school system, youth apprenticeships are “earn and learn” work opportunities focused on high-growth, high demand industries. A youth apprentice participating in this program receives paid, supervised, structured, On-the-Job Learning (OJL) from a mentor in a specific in-demand occupation with the related instruction being provided by the school system, community colleges, union training center, association, or online. Youth apprenticeship students work a minimum of 450 hours with a certified employer, while receiving concurrent related instruction through their high school. Participating students typically work during the summer after their junior year and during their senior year with a state-approved employer. They work with a mentor to learn valuable skills and earn industry credentials and high school credit. Students also receive training in employability skills, interpersonal/social skills, and general knowledge of the world of work. Since the program’s inception for the 2016-2017 school year, the number of youth apprentices has climbed from 11 to over 625, with over 575 businesses being approved for the program as of November 2023.

MD Labor will increase opportunities for engagement with the business community, jobseekers and RA Sponsors by utilizing a cross training strategy of the Business Solutions, Reentry Navigators, Local Veteran Employment Representatives (LVER), and Apprenticeship and Training staff. This strategy provides RA strategies to be provided by all business facing staff creating an efficient outreach effort for Maryland businesses.

ETPL

To expand the number and diversity of high-quality training providers on the Eligible Training Provider List (ETPL), the State conducted a highly collaborative process to develop a new ETPL policy and processes. The [WIOA Title I Training & Maryland’s ETPL policy](#), updated in 2021 and updated again in 2023, was designed to encourage the participation of the education and training institutions that play such a pivotal role in building a highly qualified workforce. Outcomes of the new policy indicate the inclusive development process was successful in communicating the value of the list to stakeholders. Applications from community colleges have seen a sharp increase, and in the short period of time the new policy has been implemented, 58 RA programs have been added. In order to include additional providers on the ETPL.

(G) Coordinating with Economic Development Strategies. Describe how the activities identified in (A) will be coordinated with economic development entities, strategies, and activities in the State.

Maryland Combined WIOA State Plan 2024-2028

Coordinating with Commerce

Recognizing that greater collaboration between agencies may require the use of common platforms, data collection, and information sharing, MD Labor works with representatives from Maryland's Commerce Department to align processes and leverage each agency's core strengths in a more coordinated way. Maryland's Business Services members attend quarterly training on business retention, growth and layoff aversion strategies, as well as economic and industry indicators and LMI. Additionally, representatives from MD Labor and Commerce will continue discussions to allow for greater coordination of services, including but not limited to access to Commerce's current business services platform.

Furthermore, joint investment in incumbent worker training programs, such as Maryland Business Works, support employer strategies for upgrading the skills of currently employed workers. Incumbent worker training programs invest not only in the employee who obtains transferable skills and industry-recognized credentials, but also supports the competitiveness of Maryland's businesses by ensuring that their incumbent employees can effectively adapt to meet continually advancing technologies. Additionally, these programs typically support business retention and expansion efforts. They do so not by developing basic skill levels in occupations with growing demand, a primary focus of Maryland's EARN program, but by supporting company efforts to update skills for new processes and equipment.

Both MD Labor and the Commerce Department have previously invested in matching grant programs directed to businesses. These investments in Maryland's businesses provided customized training solutions for individual companies with unique or proprietary technical skill requirements. Under WIOA, incumbent worker training can be used to help avert potential layoffs of employees, or to increase the skill levels of employees. MD and Commerce will continue to work collaboratively to find ways to renew efforts to increase incumbent worker training funds, and will jointly market the availability of these training funds to ensure Maryland's businesses are competitive and their employees are well-trained to compete in a global marketplace.

(b) State Operating Systems and Policies. The Unified or Combined State Plan must include a description of the State operating systems and policies that will support the implementation of the State strategy described in section II **Strategic Elements**. This includes—

(1) State operating systems that support coordinated implementation of State strategies (for example labor market information systems, data systems, communication systems, case management systems, job banks, etc.).

Maryland is committed to moving towards an integrated systems approach, in which its separate legacy data systems will be replaced gradually. While MD Labor, DORS, DHS, and DHCD can report on each individual WIOA program to the respective federal oversight agencies, Maryland does not currently have an integrated system that is accessible to all partner programs. MD Labor is therefore currently unable to access data from agencies, like DORS and DHS, which collect data

Maryland Combined WIOA State Plan 2024-2028

outside of the MWE system, and agencies may have limited knowledge of how partner programs are serving mutual customers.

The MWE serves as the data system for a number of WIOA programs: the WIOA Title I Adult, Dislocated Worker, and Youth programs; WIOA Title III Wagner-Peyser employment services, JVSG, MSFW, Dislocated Worker Grants, Trade and the Eligible Training Provider List (ETPL). ETPL is managed in the MWE along with all provider data. Local Workforce Development Area can use the MWE to track locally defined programs. The MWE REX module supports UI claimants alongside the UI modernization efforts. However, TANF, VR, Adult Education, and the CSBGs use their own data collection systems.

WIOA partner agencies have been granted “read only” basic access, to MWE. This allows partners the ability to view a shared customers. Journey through the local AJC. . On December 18, 2017, the WIOA partners issued Policy Issuance 2017-10: Partner Access to the MWE. The policy allows for read-only access to the MWE be granted to WIOA partners. The proper Memorandum of Understanding has been executed between partners and confidentiality statements for individual users outline responsibilities to maintain confidentiality and to protect PII.

In short, while many of the State’s WIOA programs use the MWE for the processes previously described, several of the State’s other WIOA programs operate in a different agency data system. At times, this can challenge the ability to share information on mutual customers. Recognizing this challenge, in the interim, Maryland is committed to establishing data sharing agreements in the absence of one common State system. Maryland is also committed to exploring common platform methods that will help us to improve system coordination. **Currently, MD Labor’s WDQI grant is using workforce data and along with the MLDS for data integration and research.**

(2) The State policies that will support the implementation of the State’s strategies (for example., co-enrollment policies and universal intake processes where appropriate). In addition, provide the State’s guidelines for State-administered one-stop partner programs’ contributions to a one-stop delivery system and any additional guidance for one-stop partner contributions.

WIOA Policy Work

The GWDB sets forth public policy guidance for the workforce system. This includes, but is not limited to, the promotion of sector strategies and the development and growth of industry-led partnerships for workforce training delivery. The GWDB plays the critical role of finding ways to promote Maryland’s workforce system to businesses and jobseekers alike. GWDB also provides needed insight into the needs of Maryland’s businesses and will be apprised of operational policy needs.

Maryland is committed to a collaborative approach to operational policymaking and will continue to encourage participation from State and local partners across the WIOA system. The WIOA Partners will develop WIOA policies using DWDAL’s eight step process for policy development (<http://www.labor.maryland.gov/employment/mpi/>):

Maryland Combined WIOA State Plan 2024-2028

Maryland's 8-Step Process for WIOA Policy Development

1. Determine policy need
2. Policy Session with Subject Matter Experts
3. Policy drafting
4. Review & Comment Period
5. Updates to draft
6. Final approvals
7. Policy dissemination
8. Policy modification (when applicable)

The WIOA Partners have a robust and collaborative operational policy plan in place to guide the state's workforce system. Maryland is committed to implementing WIOA with a true systems approach, and therefore, MD Labor, DORS, DHS, and DHCD are committed to jointly issuing policies, memos, and guidance documents for the WIOA system, in line with the direction of the GWDB, and as appropriate. Jointly issuing operational policies is Maryland's way of ensuring all staff and system partners, regardless of which agency or organization they represent, will have the same expectations, training, and understanding of how to interact with customers and each other.

By taking a collaborative, thoughtful approach, which allows for subject matter experts across the system to weigh in, the WIOA Policy Work Group, in coordination with the WIOA Alignment Group and the GWDB, successfully works to provide policy guidance on a variety of topics that are key to WIOA implementation. The USDOL has touted Maryland's approach to policymaking as a national best practice and Maryland often provides technical assistance on the development of policies to other states via webinars and conference call.

All of Maryland's policy guidance is provided on MD Labor's website to ensure ease of access for staff and the general public, alike (<http://www.labor.maryland.gov/employment/mpi/>). To help identify specific WIOA policy needs, the WIOA Policy Work Group solicits feedback from the State's other WIOA Workgroups to ensure policy needs were documented and subject matter experts from relevant State and local organizations were appropriately identified and engaged. Additionally, MD Labor reviewed its existing policies and identified areas that could benefit from improvement and/or alignment with other WIOA programs.

The WIOA Policy Work Group, in consultation with the other WIOA Work Groups, thus identified a variety of policy needs and work is ongoing to fully develop strong policies that align with the State Plan's vision. The Policy Work Group has strategically solicited the expertise of a wide-range of subject matter experts, ranging from directors to front-line staff, which represent many different organizations and will continue to work systematically to issue policy guidance as necessary for effective and efficient system operations.

These collaborative, comprehensive policy efforts build on and leverage state policies that promote a systems approach to implementing WIOA. Maryland has intentionally developed

Maryland Combined WIOA State Plan 2024-2028

policies that align with the State's strategies under WIOA. For example, in order to have a comprehensive system that serves customer needs, Maryland has issued policies related to co-enrollment. This is evident in recent issuances about the State's career pathways project that encourages co-enrollment between Title I and Title II, a 2022 TAA policy issuance, which outlines co-enrollment in TAA and WIOA Title I, as well as how TAA and UI coordinate. These issuances are available at the link above. One-Stop partner contributions are outlined in various policy issuances and representatives from partner organizations participate in MD Labor's policy development process. For example, the State has recently issued policies on topics related to privacy of shared customer data, coordinated performance goals, data validation, and NRS-approved assessments for the WIOA system.

In terms of outlining One-Stop partner contributions, MD Labor has an MOU/RSA policy, and with the assistance of USDOL, developed a fiscal tool that was distributed to all partners in January 2020. DWDAL's *Fiscal Administration Sub-Recipient Financial Handbook* outlines the guidelines for partners in terms of sub-awards, monitoring, and system standards.

Finally, when a shift in strategy or service delivery occurs, the State's policy development framework allows for quick action to support system stakeholders. As temporary allowances emerged during the beginning of the COVID-19 pandemic, Maryland opted to rapidly develop a pandemic flexibility policy to memorialize all finite changes to operations. On June 25, 2020 and then later on June 22, 2021 MD Labor issued *COVID-19 Flexibility Guidelines for the Maryland Workforce System* policies to document temporary changes such as increases in administrative costs, changes to remote assessments, and use of funds for PPE and sanitization resources.

(3) State Program and State Board Overview

(A) **State Agency Organization.** Describe the organization and delivery systems at the state and local levels for the programs covered in the plan, including the organizational structure. Include an organizational chart.

Four Maryland State agencies are responsible for administration and oversight of the State's WIOA System:

- Maryland Department of Labor (MD Labor) – Division of Workforce Development and Adult Learning (DWDAL) and Division of Unemployment Insurance (DUI);
- Maryland State Department of Education (MSDE), Division of Rehabilitation Services (DORS);
- Maryland Department of Human Services (DHS), Family Investment Administration (FIA); and
- Maryland Department of Housing and Community Development (DHCD).

This section details both the state and local organization and delivery systems for the Maryland's WIOA programs.

Maryland Combined WIOA State Plan 2024-2028

Appendix B provides organizational charts to supplement this explanation.

MD Labor – DWDAL

MD Labor’s organizational structure includes the Office of the Secretary, Office of the Deputy Secretary, and seven Divisions. As one of the seven Divisions, the DWDAL is responsible for administering the majority of programs set forth in this Combined Plan.

DWDAL’s administration activities include:

- Overseeing the State’s designated Local Areas;
- Providing guidance to Local Boards on the Development of regional and local plans that support WIOA implementation;
- Developing policies and procedures to guide the overall workforce system;
- Managing the statewide information and technology system for case management, performance reporting, and LMI – the MWE; and
- Providing technical assistance related to programming and system improvements.

The Governor designated 13 Local Areas in Maryland. Each Local Area operates at least one comprehensive AJC, as well as one or more affiliate centers or specialized service access points. A network of AJCs currently serve Maryland job seekers and businesses. A list of AJCs by county is available at the following link: <http://www.labor.maryland.gov/county/>.

DWDAL works collaboratively with the business-led Boards responsible for governing the implementation of workforce system services delivered in and through local AJCs within their Local Areas.

DWDAL’s Organizational Composition

The DWDAL Office of the Assistant Secretary (OAS) ensures Division initiatives and program activities are aligned with the strategic vision for the State’s workforce system. The DWDAL OAS coordinates the work of three Offices: 1) the OWD; 2) the Office of AELS; and 3) the Office of Correctional Education.

DWDAL - Office of the Assistant Secretary (OAS)

- *The Policy Unit* identifies and prioritizes policy needs and leads an inclusive policy development process that incorporates broad stakeholder input to produce clear, practical guidance. In addition to policy development, the Policy Unit supports strategic planning activities within DWDAL and works closely with the Maryland Workforce System’s Chief Learning Office to enhance system cohesion through consistent implementation of system-wide policies and best practices.

Maryland Combined WIOA State Plan 2024-2028

- *The Professional Development and Technical Assistance Unit* is led by the Chief Learning Officer (CLO), whose position is jointly funded by MD Labor, the DHS, and DORS. The role of this Unit is to establish, maintain, and promote a high quality, coordinated professional development system for Maryland's workforce system that is collaboratively developed, cohesively designed, and collectively managed.
- *The New Americans Unit* expedites immigrant integration into the economic and civic life of the state through outreach and community engagement efforts. Through such efforts, the New Americans Unit shares information on training and employment opportunities with immigrants who call Maryland home and promotes adult literacy and English language acquisition for immigrants, including foreign born professionals. The New Americans Unit partners with MORA to jointly co-sponsor the Maryland Skilled Immigrant Task Force. The Task Force works to create a win-win environment in which immigrants are able to secure jobs that match their professional and educational backgrounds while simultaneously meeting the hiring demands of the business community along with DHS MORA. The Task Force focuses on the issues of LEP, addressing challenges associated with complex licensing and credentialing processes, limited experience of Maryland's workforce system in working with foreign-born individuals, and the lack of social capital on the part of immigrants.
- *The Special Grants Unit* oversees the implementation of multiple grant-funded programs that support innovative, integrated workforce system solutions. The Special Grants Unit, administers the EARN Maryland program, the State's nationally-recognized, industry-led workforce development model that uses sector strategies to produce long-term solutions to skills gaps and personnel shortages. The unit also oversees multiple grant initiatives designed to address Maryland's serious opioid crisis.
- *Communications and Outreach Unit* works in coordination with other DWDAL units, other Divisions within MD Labor, and external State agencies and other organizations to ensure that accurate, clear, and consistent messaging regarding DWDAL programs and services is effectively relayed to businesses, jobseekers, and the public.
- *The Monitoring and Compliance Unit* provides fiscal and programmatic monitoring of local workforce and adult education entities to ensure compliance with applicable federal and state law.
- *The Fiscal Administration Unit* ensures the effective, prudent and efficient use of public resources in accordance with the laws and regulations established by both the Federal government and the State of Maryland. The Unit does this by establishing and adhering to fiscal controls, administrative systems, and processes. The Fiscal Administration Unit provides meaningful fiscal information to the Division's leadership team that empowers them to align strategic business decisions with the multiple sources of available funding. The Unit manages and assists in maintaining solvency of the funding for all DWDAL programs.

Office of Workforce Development (OWD)

Maryland Combined WIOA State Plan 2024-2028

The OWD is comprised of 12 units. Some of these units oversee the implementation of multiple programs, while other focus on a single program. Their specific functions are as follows:

- *The AJC Operations Unit* provides centralized oversight of MD Labor’s Labor Exchange Administrators (LEAs). LEAs manage employment and training programs and services throughout the State’s AJCs. The AJC Operations Unit administers jobseeker services through Wagner-Peyser and WIOA Title I Adult, Dislocated Worker, and Youth programs funding.
- *The Dislocation Services Unit (DSU)* provides centralized oversight and administration of Rapid Response and Trade Program services:
 - Rapid Response services are designed to reduce or eliminate the time an individual receives UI benefits by quickly connecting businesses and workers impacted by a dislocation event with workforce system resources. Maryland Rapid Response teams work with businesses and jobseekers to customize services, providing them onsite at an affected business or at an alternate location and accommodating work schedules, as needed.
 - *The Trade Program* provides aid to eligible workers who lose their jobs, or whose hours of work and wages are reduced, as a result of increased imports or production transfers abroad. The Trade Program provides trade-affected workers with opportunities to obtain the support, resources, skills, and the credentials they need to return to the workforce in a good job. Trade program services include employment and case management services, training, job search allowances, relocation allowances, reemployment and Alternative / Reemployment Trade Adjustment Assistance wage subsidies for older workers, and income support in the form of Trade Readjustment Allowances (TRA).
- *The Reemployment Services Unit* provides centralized oversight and administration of the RESEA program and the ROW:
 - The RESEA Program: 1) assists UI claimants in becoming employed sooner; 2) reduces the number of weeks that UI benefits are paid out to claimants; 3) improves the solvency of the UI trust fund; and 4) reduces fraudulent UI claims and overpayments. The DWDAL and DUI jointly administer the RESEA program, which is available in all Local Areas across the State. State workforce staff funded under the RESEA grant coordinate and facilitate RESEA workshops in AJCs throughout the State, making it easy for participants to smoothly transition from developing an Individual Reemployment Plan (IRP) to accessing services that will help them quickly regain employment.
 - *The ROW Program* is a full-day workshop offered to UI claimants identified using Maryland’s WPRS, not chosen for RESEA to shorten the duration of UI benefits received through reemployment efforts.
- *The POAC Unit* assists recent college graduates and jobseekers otherwise prepared for or with work experience in professional, executive, technical, managerial, and/or scientific occupations to find appropriate employment opportunities. POAC provides employers

Maryland Combined WIOA State Plan 2024-2028

with access to an e-service program where they can use active marketing approaches to promote employment opportunities.

- *The Veteran Services Unit* operates the JVSG. The JVSG Program offers employment and training services to Veterans with significant barriers to employment and connects employers with work-ready Veterans.
- *The Foreign Labor Certification Program Unit* assists applicable employers, who have obtained USDOL approval to begin the hiring process of permanent or temporary foreign workers. The program assists employers across Maryland in navigating federal program requirements, including application processing, data collection, wage and prevailing practice surveys in specific employment areas where foreign workers have been brought to Maryland.
- *The Tax Credit Unit* administers federal and state tax credit programs that offer income tax incentives to employers for hiring members of targeted population groups, such as ex-offenders or certain individuals with disabilities.
- *MSFW Unit* ensures migrant and seasonal farm workers receive the same employment services that non-migrant seasonal farm workers receive at Maryland AJCs.
- *The Reentry Services Unit* works to increase the employability of Maryland citizens with criminal backgrounds. The unit provides technical assistance to jobseekers, staff, and employers to increase the number of individuals hired with criminal history and barriers to employment. As part of the unit's responsibilities, unit staff work with local AJCs to administer the federal Bonding Program.
- *The Youth and Disability Services Unit* provides coordination and technical assistance support to the Local Areas and partner service providers responsible for serving WIOA Title I youth program participants and AJC customers with disabilities.
- *The Business Services Unit* strategically utilizes the resources and expertise of the State and local WIOA partners and other organizations to develop business solutions that meet employer workforce needs, and help companies stabilize and grow throughout the business life cycle.
- *The Apprenticeship and Training Program Unit* works collaboratively with the Maryland Apprenticeship and Training Council to: 1) register apprenticeship programs that meet federal and state standards; 2) issue certificates of completion to apprentices; 3) encourage the development of new programs through outreach and technical assistance; 4) protect the safety and welfare of apprentices; and 5) assure that all programs provide high-quality training.
- *The Performance Unit* collects, analyzes, and produces labor market and workforce information as a service to businesses, jobseekers, students, and workforce entities. The unit is organized into three units that manage: 1) performance and data quality; 2) the MWE, and 3) LMI. Additionally, the unit manages and maintains the Workforce Information Database, the production of industry and occupational employment projections, and other workforce information and economic products and services.
- *The SCSEP Unit* assists job seekers 55 or older who are unemployed, meet established low-income guidelines, and desire an opportunity for training an employment, to access training and employment services. SCSEP participants receive training in workplace skills

Maryland Combined WIOA State Plan 2024-2028

and access to unsubsidized employment, either with nonprofit or government agencies – known at “host agencies” - or private sector employers.

Office of Adult Education and Literacy Services (AELS)

The Office of AELS provides services to Maryland’s adult learners, as required under WIOA Title II. The Office selects local providers of adult education instructional services via a statewide competition. Instructional services include Adult Basic and Secondary Education, English Language Acquisition / Integrated English Literacy and Civics Education, Family Literacy, and High School Diploma preparation.

Maryland’s current providers include a wide-range of community colleges, local public school systems, community-based organizations, public libraries, and the state’s Correctional Education program. A complete listing of local providers of adult education authorized under Title II can be found at: <http://www.labor.maryland.gov/gedmd/programs.shtml>. The Office provides monitoring, technical assistance, professional development, and assistance to these providers, and serves as the State’s contact for adult education with the United States Department of Education. The Office administers Maryland’s GED® and National External Diploma Program®, which help adult learners and out-of-school youth to obtain their Maryland High School Diplomas. A complete listing of GED® testing sites in Maryland is found at <http://www.labor.maryland.gov/gedmd/ged.shtml>.

Correctional Education

The Office Correctional Education provides educational opportunities for incarcerated men and women that enable them to become independent and productive workers, citizens, and parents. Correctional Education, with the oversight of the Correctional Education Council and in partnership with the DPSCS, is responsible for the academic, occupational, and transitional programs provided in Maryland’s correctional institutions.

The academic program begins with basic literacy and continues along a learning continuum through high school equivalency completion. Special education services are also available to eligible students. Upon attainment of the Maryland High School Diploma through passage of the GED® examination, students may participate in one of 23 occupational programs or postsecondary education courses. Many of the occupational programs provide unique opportunities for the justice-involved individuals to obtain nationally recognized credentials, with the goal of reaching economic self-sufficiency.

Occupational Programs Offered by Maryland Correctional Education:

- Architectural CADD
- Automotive Body Repair
- Automotive Maintenance and Inspection
- Building Maintenance

Maryland Combined WIOA State Plan 2024-2028

- Fabric and Upholstery Cleaning
- Furniture Upholstery
- Graphic Arts and Design
- Introduction to Word and Excel
- Office Practice and Management
- Office Technology
- Pre-Apprenticeship Carpentry
- Pre-Apprenticeship Electrical
- Pre-Apprenticeship Facilities Maintenance
- Pre-Apprenticeship HVAC/R
- Pre-Apprenticeship Masonry
- Pre-Apprenticeship Plumbing
- Pre-Apprenticeship Sheet Metal
- Pre-Apprenticeship Welding
- Print Communication
- Roofing
- Small Engine Repair
- Warehouse/Distribution
- Woodworking/Finish Carpentry

Transitional programs also provide students with skills for developing short and long-term employment plans including job search strategies and soft skills training for job readiness. In short, the program seeks to provide educational opportunities to support the inmate's successful reentry and reintegration into the community.

MSDE - DORS

DORS administers Maryland's VR program. DORS provides services and supports to assist eligible students, youth, and adults with significant disabilities transition to postsecondary education, training, and employment. VR services and Pre-Employment Transition Services are provided by the following branches:

- *The Office of Field Services* provides services such as career counseling, assistive technology, vocational training, work readiness training, job development services, and Pre-Employment Transition Services. Staff members are located in 24 field offices located throughout the state, some of which are co-located with AJCs.
- *The Office for Blindness and Vision Services* specializes in services to individuals whose primary disability is blindness or vision loss, to assist them in achieving their goals of employment and of independence in their homes and communities. The Office oversees the Maryland Business Enterprise Program (BEP) for the Blind, a program that prepares individuals who are legally blind to operate vending, gift, or food service businesses in public facilities, in accordance with the Randolph Sheppard Act.

Maryland Combined WIOA State Plan 2024-2028

- *The Workforce and Technology Center* is a comprehensive VR facility that offers career assessment services, career and skills training, job placement assistance, Assistive Technology services, and other medical and support services. A complete listing of DORS Regions and Offices is available at the following link: <http://dors.maryland.gov/resources/Pages/locations.aspx>.

DHS –FIA

Maryland refers to the TANF program as the TCA program. The TCA program is implemented through LDSSs, located in all of the State’s 24 jurisdictions. The locations of LDSS offices and contact information can be accessed at <http://dhs.maryland.gov/local-offices>. Through LDSS service points, workforce system customers may access or receive referrals to education, job training, job placement, and other services to help them overcome employment barriers and obtain self-sustaining employment. Additionally, this part of DHS also administers the SNAP E&T program.

MD LABOR-DUI

DUI administers Maryland’s UI compensation program, as well as some components of the Trade Program. DUI processes UI claims and serves qualified UI recipients. DUI staff work collaboratively with DWDAL-OWD staff responsible for delivering RESEA and ROW programs, to assist unemployed Marylanders in determining their eligibility for and access to UI benefits.

The Community Service Block Grant

The Community Service Block Grant is administered by the Maryland DHCD, Division of Neighborhood Revitalization and their local grantees in the State’s CAAs. The program's primary objective is to develop viable communities, principally for persons of low- to moderate-incomes, by providing decent housing and suitable living environments, and through the expansion of economic opportunities.

(B) State Board. Provide a description of the State Board activities that will assist State Board members and staff in carrying out State Board functions effectively. Also, provide a membership roster for the State Board consistent with 20 CFR 679.110-120, including members’ organizational affiliations and position titles.

Membership Roster

Hon. Wes Moore, Governor,

Carim Khouzami, Board Chair, CEO, Baltimore Gas & Electric

Delali Dzirasa, Board Vice-Chair, Founder & CEO, Fearless, Inc.

Maryland Combined WIOA State Plan 2024-2028

A. Ferris Allen, III, Thoroughbred Horse Trainer, Warwick Stable

Kevin Anderson, Secretary, Maryland Department of Commerce

Hon. Vanessa Atterbeary, State Delegate, District 13

Alexander Austin, President & CEO, Prince George's Chamber of Commerce

Marco V. Ávila, P.E., Vice President, WSP

Calvin Ball, County Executive, Howard County

John D. Barber, Jr., President of Local 177, Northeast Regional Council of Carpenters

Hon. Joanne C. Benson, State Senator, District 24

Gary E. Bockrath, Consultant

Jennifer W. Bodensiek, Chief Development Officer, Junior Achievement of Greater Washington

Brian S. Cavey, International Vice President, International Association of Heat and Frost Insulators & Allied Workers

Dr. Annesa Cheek, President, Frederick Community College

VACANT (member recently retired; pending replacement), Assistant State Superintendent, Division of Rehabilitation Services, Maryland State Department of Education

Donna Edwards, President, MD State and DC AFL-CIO

Mackenzie Garvin, Director, Baltimore City Mayor's Office of Employment Development

Steven W. Groenke, CEO, Storbyte, Inc.

Kevin D. Heffner, President and CEO, LifeSpan Network

Stacey Herman, Director, Project SEARCH and CORE Foundations, Kennedy Krieger Institute

Matthew R. Holloway, Farmer, Quantico Creek Sod Farms, Inc.

Cormac Hughes, Campus President, Lincoln College of Technology

Dr. Roderick King, Chief Diversity, Equity and Inclusion Officer, University of Maryland Medical System

Maryland Combined WIOA State Plan 2024-2028

Larry Letow, President, CyberCX

Aminah “Amie” J. Long, Human Resources Director, Chaney Enterprises

Jessica Mente, Director of Training, Royal Farms

Kirkland J. Murray, President & CEO, Anne Arundel Workforce Development Corporation, and President, Maryland Workforce Association

Stephen Wayne Neal, President & CEO, K. Neal International Trucks, Inc.

Myra W. Norton, *CTE Committee Chair*, Senior Director, Johns Hopkins Technology Ventures

Sanjay Rai, Acting Secretary, Maryland Higher Education Commission

Charles A. Ramos, Consultant

Edward C. Rothstein (COL Ret), Commissioner, Carroll County Commissioners Office

Martin “Marty” Schwartz, President, Vehicles for Change

Michelle B. Smith, President & CEO, 1st Choice, LLC

Brian Stamper, Executive Director of Manufacturing Sciences, AstraZeneca

Inez Stewart, Senior Vice President of Human Resources, Johns Hopkins Medicine

Teaera Strum, Chief Executive Officer, Strum Contracting Company, Inc.

Michael D. Thomas, Vice President, Workforce Development & Continuing Education, Baltimore City Community College

Perketer Tucker, Director, Office of Adult Education and Literacy Services, Maryland Department of Labor

Charles T. Wetherington, President, BTE Technologies, Inc.

Carey Wright, Interim State Superintendent of Schools, Maryland State Department of Education

Portia Wu, Secretary, Maryland Department of Labor

Charnetia V. Young, Director, Business Development and Workforce Initiatives, CVS Health

Maryland Combined WIOA State Plan 2024-2028

The following members of the Governor’s Cabinet work with the GWDB in a non-voting capacity, serving as advisors on select topics and engaging as partners on initiatives of the Board that are relevant to their department missions.

Carol Beatty, Secretary, Maryland Department of Disabilities
Jacob Day, Secretary, Maryland Department of Housing and Community Development
Rafael López, Secretary, Maryland Department of Human Services
Paul Monteiro, Secretary, Maryland Department of Service and Civic Innovation
Carmel Roques, Secretary, Maryland Department of Aging
Vincent “Vinny” Schiraldi, Secretary, Department of Juvenile Services
Laura Herrera Scott, Secretary, Maryland Department of Health
Carolyn Scruggs, Secretary, Maryland Department of Public Safety and Correctional Services
Paul Wiedefeld, Secretary, Maryland Department of Transportation
Anthony “Tony” Woods, Secretary, Maryland Department of Veterans Affairs

Board Activities

The GWDB holds four quarterly meetings annually, which are open to the public. In Fall 2023 meetings were switched from a fully virtual format to a hybrid format, with an option for Board members and members of the public to participate either in-person or virtually. The GWDB’s Executive Committee holds quarterly virtual meetings that are typically scheduled one month in advance of full Board meetings to discuss the agenda for upcoming meetings and other issues, as appropriate. In addition, topic-specific working groups have convened to support strategic plan development over fall and winter 2023-2024, and the Plan will inform development of new work groups or standing committees as the GWDB takes up additional projects to accelerate Plan implementation.

The GWDB partners closely with the MWA, which represents 13 Local Board directors across the state, in enhancing guidance and operations of the state’s Local Boards. The Executive Director of the GWDB and a leadership team from MD Labor’s DWDAL attend meetings of the MWA, which meets to discuss matters pertaining to the workforce system and exchange information on current issues.

Additional expectations for the activities of the GWDB are outlined in the Executive Order signed by Governor Moore in December 2022. The Executive Order can be accessed at: [https://governor.maryland.gov/Lists/ExecutiveOrders/Attachments/29/EO%2001.01.2023.22%20Governor's%20Workforce%20Development%20Board Accessible.pdf](https://governor.maryland.gov/Lists/ExecutiveOrders/Attachments/29/EO%2001.01.2023.22%20Governor's%20Workforce%20Development%20Board%20Accessible.pdf)

Additionally, as a result of the *Blueprint for Maryland’s Future* legislation, in 2022 the GWDB established a CTE Committee within the Board. The *Blueprint for Maryland’s Future*, which became law per Maryland Constitution Chapter 36 of 2021, is an expansive education reform bill aimed to develop school programs and standards that provide Maryland students with a world-class education. The legislation includes multiple components including early childhood education, teacher training and retention, resources for students, and an emphasis on College

Maryland Combined WIOA State Plan 2024-2028

and Career Readiness (CCR). The legislation mandates the creation of a CTE Committee within the GWDB. The purpose of the CTE Committee is to build an integrated, globally competitive framework for providing CTE to Maryland students and the workforce. This CTE Committee will have oversight for developing a statewide framework for CTE, including supporting and overseeing reporting against the legislated goal that by the 2030-2031 school year, 45% of high school students shall complete a high-school level of a Registered Apprenticeship or another industry-recognized credential by the time of graduation.

As of Fall 2023, the CTE Committee holds a minimum of four quarterly public meetings, also held in a hybrid format similar to the GWDB public meetings, with a majority of meetings held at CTE high schools and featuring optional member tours of facilities. The CTE Committee has multiple duties, including but not limited to:

- Defining the “high-school level of a registered apprenticeship” as utilized in *Blueprint* legislation;
- Defining what types of apprenticeship and industry-recognized credentials will be counted toward the 45% goal noted above;
- Developing a new and rigorous definition, set of criteria, and comprehensive review process for industry-recognized credentials;
- Working with the business community to develop CTE learning opportunities and ensuring that CTE programs are aligned with labor industry demands;
- Addressing operational issues associated with delivering CTE and apprenticeships to high school students; and
- Establishing a CTE Expert Review Team to review school CTE programs.

The CTE Committee is composed of the following GWDB members: State Superintendent of Schools; Secretary of Higher Education; Secretary of Labor; Secretary of Commerce; Chair of the CTE Skills Standards Advisory Committee; and six members who collectively represent employers, industry or trade associations, labor organizations, community colleges, agricultural community, and experts in CTE programming.

The GWDB and CTE Committee will be working with partners across Maryland to build a CTE system that prepares students to begin careers and develop the skills necessary to meet the workforce and economic development needs of the 21st century.

(4) Assessment and Evaluation of Programs and AJC Program partners.

(A) *Assessment of Core and One-Stop Program Partner Programs.* Describe how the core programs will be assessed each year based on State performance accountability measures described in section 116(b) of WIOA. Describe how other one-stop delivery system partner program services and Combined State Plan partner programs included in the plan will be assessed each year. This State assessment must include the quality, effectiveness, and

Maryland Combined WIOA State Plan 2024-2028

improvement of programs broken down by local area or provider. Such state assessments should take into account local and regional planning goals.

Measuring Maryland's Success: Performance Accountability

WIOA made changes to the performance accountability system and created a requirement that the United States Secretaries of Labor and Education create a statistical adjustment model that replaces the regression-based levels that the USDOL used in performance negotiations under the Workforce Investment Act of 1998. USDOL created such a model and states were able to negotiate Program Year (PY) 2022 and PY 2023 standards using the model for several measures not indicated as baseline.

Under WIOA Adult, Dislocated Worker, JVSG, Wagner-Peyser, Title II and Title IV Performance Measures are as follows:

- Employment Rate QTR2– Percentage of participants in unsubsidized employment in the second quarter after exit (Q2 post-exit).
- Employment Rate QTR4– Percentage of participants in unsubsidized employment in the fourth quarter after exit (Q4 post-exit).
- Median Earnings – Median earnings of participants in the second quarter after exit (Median earnings Q2 after exit).
- Credential Rate – Percentage of participants with postsecondary credential attainment or high school diploma or GED[®] during participation in the program or within one year after exit. (WP and JVSG is excluded)
- Measurable Skills Gain – Percentage of participants who, during the PY, are in education or training programs that lead to recognized postsecondary credential or employment, and who achieve measurable skills gain (documented academic, technical, occupational or other forms of progress, toward the credential or employment). (WP and JVSG is excluded)

In accordance with §677.155(d)(1-6), the primary indicators for the youth program under title I of WIOA are:

WIOA Youth Performance Measures

- Placement in Employment or Education QTR2 – Percentage of participants who are in education and training, or in unsubsidized employment, during the second quarter after exit (Q2 post-exit).
- Placement in Employment or Education QTR4 – Percentage of participants who are in education and training, or in unsubsidized employment, during the fourth quarter after exit (Q4 post-exit).
- Median Earnings - Median earnings of participants in the second quarter after exit (Median earnings Q2 after exit).

Maryland Combined WIOA State Plan 2024-2028

- Credential Rate - Percentage of participants with postsecondary credential attainment or high school diploma or GED® during participation in the program or within one year after exit.
- Measurable Skills Gain - Percentage of participants who, during the PY, are in education or training programs that lead to recognized postsecondary credential or employment, and who achieve measurable skill gain (documented academic, technical, occupational or other forms of progress, toward the credential or employment).

In accordance with §677.155(a)(1)(vi), there is a new primary indicator for the effectiveness in serving employers under WIOA, which is:

WIOA Effectiveness in Servicing Employers Measures

- Employer Penetration Rate- addresses the programs' efforts to provide quality engagement and services to all employers and sectors within a state and local economy. Percentage of employers using WIOA core program services out of all employers in the state.
- Repeat Business Customers- addresses the programs' efforts to provide quality engagement and services to employers and sectors and establish productive relationships with employers and sectors over extended periods of time; percentage of employers who have used WIOA core program services more than once during the last three reporting periods.
- Retention with Same Employer in the 2nd and 4th Quarters after Exit. Addresses the programs' efforts to provide employers with skilled workers; Percentage of participants with wage records who exit and were employed by the same employer in the second and fourth quarters after exit.

States must select two of the three measures above to report on for PY 2022 and PY 2023. Maryland chose to report on all three for PY 2022 in an effort to provide a complete picture of how the programs are currently engaging with employers and meeting their needs.

The implementation of WIOA performance accountability requirements was phased in and implemented by July 1, 2016 (PY 2016). Performance reporting of the negotiated performance measures began PY 2017.

While MD Labor, MSDE, DHS, and DHCD are capable of reporting on each individual program to the respective federal oversight agency, Maryland does not currently have an integrated system that includes partner programs. Under WIOA, states must report Title I and III program files through the USDOL, while Adult Education and VR files are submitted through the Department of Education. As shown, the MWE currently houses the following USDOL programs: WIOA Adult, Dislocated Worker, Youth, NDWG, Wagner-Peyser, JVSG, SCSEP, and Trade program participants. While the State has successfully increased the capacity of the MWE by adding in 2017 a module focused on reemployment of UI claimants; TANF, SNAP, VR, Adult Education, and CSBG are not currently MWE users.

Maryland Combined WIOA State Plan 2024-2028

The WIOA partners intend to replace the existing multiple systems with a new system that will include imaging and workflow management, and a robust business rules engine like MWE to aid in eligibility determination and creating and managing benefit plans, as well as report performance accountability measures.

As previously noted, Maryland's WIOA partners are dedicated to placing customers at the heart of the WIOA system.

Maryland's WIOA partners are further committed to conducting ongoing evaluations of workforce activities carried out in the state in order to promote, establish, implement, and utilize methods for continuously improving core program activities. This will allow the WIOA system to achieve high-level performance within, and high-level outcomes from the workforce development system.

Core WIOA Programs

WIOA standardizes performance requirements across core programs. For the WIOA Title I Adult and Dislocated Worker Programs, Title II Adult Education and Literacy programs, Title III Wagner-Peyser employment services, and Title IV VR, the primary indicators of performance are, as follows:

- Employment during 2nd quarter after exit,
- Employment during 4th quarter after exit,
- Median earnings,
- Credential attainment rate, (Excludes Title III and JVSG)
- Measurable skills gain, (Excludes Title III and JVSG) and
- Effectiveness in serving employers.

For the WIOA Title I Youth program, the primary indicators of performance are, as follows:

- Employment, education, or training during 2nd quarter after exit;
- Employment, education, or training during 4th quarter after exit;
- Median earnings;
- Credential attainment rate;
- Measurable skills gain; and
- Effectiveness in serving employers.

Title III Wagner-Peyser (Employment Services) and JVSG is exempted from Credential Attainment and Measurable Skill Gains. Effectiveness in Serving Employers is a pilot measure, where states must select two of the three federal proposed metrics. This measure is measured across all six core programs. Data sharing agreements are required to secure data from VR in order to report these measures for PY 2017 and thereafter. For PY 2022 and PY2023 Maryland selected to report all three effectiveness measures. WIOA explains that each state shall identify within the State

Maryland Combined WIOA State Plan 2024-2028

Plan its expected levels of performance for each primary indicator, for each program, for the first two PYs covered by the State Plan. The law subsequently explains that the levels agreed to by the state, the Secretary of Labor, and the Secretary of Education, shall be considered to be the state adjusted performance and shall be incorporated into the State Plan prior to its approval. Maryland received from USDOL further guidance on the WIOA performance measures via Training and Employment Guidance Letters (TEGL 10-16 Change 2) and Training and Employment Notices (TENs). Maryland's WIOA partners are committed to continuing to work closely with USDOL in anticipation of additional information.

In October of 2023, the Office of Workforce Information and Performance was eliminated and operations moved to the Office of Workforce Development (MWE and Performance) and the Office of the Assistant Secretary (LMI). MD Labor's Performance Unit works with Local Areas and Regions and takes performance assessment into account when establishing goals. Local Area staff use the MWE to report, on an individual customer basis, the data needed to produce the performance measures used to review actual accomplishments. The Performance Unit produces, reviews, and provides copies of the WIOA and Wagner Peyser Quarterly reports. The Performance Unit also provides to the Local Areas a quarterly summary report, which highlights the Local Areas' performance compared to their locally negotiated goals. This report indicates their current status (exceeding, meeting, or failing) for each of the measures. In addition, MD Labor also provides the Local Areas data extract files (for both WIOA and Wagner Peyser) to conduct their own analysis of the individual records.

Procedures are in place to address substandard performance. The first step is to determine if the performance for the particular measure or measures is a local issue or a data reporting issue. If the latter is the case, then no technical assistance is provided.

If a determination is made that the area is experiencing a performance issue that cannot be attributed to a reporting issue, then a more extensive review of the performance data is performed. This is a vital part of the review process. The detailed data is analyzed to determine possible factors that may be influencing performance, sufficient and poor. It is important to note that the Local Areas now have the capability to review the performance outcomes tables that are used to produce their local performance measures and how their performance relates to the State.

The State follows a formal analysis process. A standard procedure is utilized at quarterly intervals that includes taking the extract from the previous quarter and matching with the current quarter to reveal changes (some changes are expected). Each performance measure is reviewed closely, both positives and negatives.

"High" is defined as 95 percent and above. "Low" is defined as close to 90 percent and below. When low is determined, the data for that particular Local Area is analyzed closely. All fields that attribute to the measure definition are examined. Findings are always shared with Local Areas. If findings affect more than one Local Area, information is communicated and shared throughout. Local Areas, State staff, and managers are notified when an issue is determined.

Maryland Combined WIOA State Plan 2024-2028

Every two years, the state and USDOL negotiate Maryland's targets for performance measures for employment services for Veterans, as part of the WIOA state plan submission timeline. As part of both program and fiscal monitoring, Local Area leadership and MD Labor's Title III Reemployment Program Directors complete an assessment survey regarding partners, their service delivery, and their performance. When a partner is not performing well, and/or not in accordance with the MOU or RSA, a Corrective Action Plan is developed.

Performance reports, partner feedback, and Corrective Action Plans are considered in goal negotiations AND taken into account during the review of Local and Regional Plans. Maryland has a robust procedure of reviewing and editing Local and Regional Plans, and the DWDAL Monitoring and Compliance Unit, as well as representatives from OWIP, participate in that effort. The Plans are broken into sections and reviewed by Subject Matter Experts who then work with the Regions and Local Areas to refine their goals.

When developing the State's policy on monitoring ([PI 2019-07 Monitoring](#)) and other monitoring tools, stakeholders considered how to involve partners and leadership in the evaluation process. As a result, reports are often shared with Local Directors and Local Board Chairs. Additionally, MD Labor's Program Monitoring Questionnaire includes, but is not limited to, the following questions for evaluation prior and during monitoring visits:

- Please describe any special, shared, or common responsibilities taken on by the AJC partners to improve service delivery within the AJC. For example, which partners provide assistance in the resource room, reception, workshops, assessments, participant outreach, etc.?
- Describe the processes and tools that are in place to support continuous improvement activities in the AJC.
- How is the Local Area integrating and partnering its programs within the AJC? Please provide examples of the integration/coordination of activities (USDOL Core Monitoring Guide).
- How does the Local Area assess its performance integration, and how is the data used?
- What area of integration has been identified as a priority for the Local Areas and what action had been taken for this integration?

The responses are used to guide discussions during visits, provide technical assistance, and again, contribute to Maryland's overall commitment to continuous partner and workforce system's evaluation. Moreover, MD Labor's Program and Fiscal Monitoring Questionnaires contains a subsection for each program to ensure comprehensive assessment of all partners.

Using this process during Covid became challenging. Both the initial COVID period and the post-crisis period continue to have a profound impact on the Monitoring and Compliance Unit. With limited staff, the unit had to find new ways to communicate, engage, track, and observe the local area's activities. Monitors, who had the responsibility of ensuring locals implement the law to improve access to the public workforce system, studied remotely how local areas worked

Maryland Combined WIOA State Plan 2024-2028

together and strengthened their network amid the crisis with limited staff using the electronic questionnaire. For the monitoring unit, having a limited staff made it challenging to train new local staff, incorporate their new virtual procedures in the review process, identify potentially new risks, and build relationships with new local leaders - but it was done. Nonetheless, the MD Labor Department compliance unit had taken proactive steps to ensure that the wagon train kept moving by using remote communications, new tools and technology. In this way, new risks were prevented from developing using the new Risk Assessment tool, and evaluation spreadsheets. Any training provided was based on local needs determined through outreach by the monitors as well as information obtained from local directors and key staff. To maintain momentum in a now seemingly remote environment, the monitors had scheduled annual remote training for topics where deficiencies were identified. The Program and Fiscal Questionnaire and use our internal Technical Assistance log are also used for this purpose. Monitors were responsible for making sure every local area was familiar with all aspects of the referral system that should be integrated in their daily service delivery and the significance of electronic document collection, the storage of personally identifiable information, and authentication of electronic signatures during the crisis - and in today's post environment.

Despite the challenges posed by the pre and post-pandemic, the Monitoring and Compliance Unit is committed to ensuring that monitoring reviews will continue throughout 2024 and beyond. Keeping in mind that WIOA charges local areas to deliver a broad array of quality integrated services to customers of the public workforce system— the team will act with intention as the quality analyst to confirm the quality of the system through various communication channels and discussions. Moreover, through the quality checks, the localities will be expected to highlight how they continue to engage businesses and customers through virtual services, meetings, online training, and in-person thus ensuring that the provisions of WIOA are maintained. The monitors will observe how local areas are continuing to increase access to and opportunities for the employment, education, training, and support services that individuals need, particularly those with barriers to employment. More importantly, how they continue to build partnerships to strengthen the workforce system.

Additional specific examples are listed below:

TANF

The U.S. Department of Health and Human Services assesses state TANF performance based on the Work Participation Rate (WPR) performance indicator. Under the WPR, states must engage TANF work eligible individuals in federally approved, countable work activities for a specific number of hours per week. By statute, the target WPR is 50 percent. Below is Maryland's WPR federal indicator:

WPR – The total number of work eligible TANF recipients that have met their work requirement, averaging 30 hours per week (20 hours a week for single parents with one or more children under six years old), in the month. In addition to the federal WPR, Maryland assesses performance based on the following indicators:

Maryland Combined WIOA State Plan 2024-2028

- Job Placements – The total number of TANF recipients that were placed in a subsidized public employment, subsidized private employment, unsubsidized employment, or OJT activity;
- Ten Dollar per Hour Job Placements – The total number of TANF recipients that were placed in a subsidized public employment, subsidized private employment, unsubsidized employment, or OJT activity and scheduled for 30 hours per week or more;
- Job Retention – Achieve a job retention rate of 75 percent; and
- Strategic Benchmark Goals – increasing the earning capacity of TANF recipients through employment, skills and credentialing, eliminating barriers to employment, and increasing core life skills.

Maryland DHS will continue to focus on the primary federal TANF performance measure of 50 percent for WPR. In addition to WPR, DHS will begin to provide and report out data on TANF outcomes for the first three proposed Common Measures: Employment, Retention, and Median Wages.

Trade Program

USDOL assessed Maryland's Trade performance through the Participant Individual Record Layout (PIRL). The PIRL is used by USDOL to compile the TAADI, TRADE Data Integrity feature where the data extract captures the full universe of Trade applicants, including Trade participants who receive benefits and services across programs. A standardized set of data elements that includes information on participant demographics, types of services received, and performance outcomes is a key component of this reporting structure. As the TAADI is intended to track information on Trade activity on a "real time" basis for individuals, from the point of Trade eligibility determination through post-participation outcomes, the data are used to respond quickly and effectively to the management information needs of Congress, the Executive Branch agencies of the federal government, and a variety of stakeholders who develop and implement Trade program design. In addition, Trade assessment data are made available to the public based on industry, state, and national aggregates through a query-able search feature on the Trade website located at www.doleta.gov/tradeact, which provides an unprecedented level of transparency on Trade participation.

JVSG Program

Annually, the state and USDOL negotiate Maryland's targets for performance measures for employment services for Veterans. Performance during previous periods guides the performance negotiation process to ensure that performance levels are both realistic and challenging. States are expected to develop strategies and policies that demonstrate continuous improvement. USDOL measures the effectiveness of a state's employment services by reviewing:

- The JVSG Program; and
- All other USDOL administered programs that are offered to Veterans through the AJC delivery system.

Maryland Combined WIOA State Plan 2024-2028

Should the state fall short of its negotiated targets, USDOL's Veterans Employment Training Services (VETS) provides technical assistance to help the state achieve success in providing Veterans with employment services that lead to viable opportunities for employment. In accordance with TEN 8-16, the WIOA core program indicators and reporting requirements now also apply to the JVSG program; Employment Rate Quarter 2, Median, and Employment Rate Quarter 4. JVSG also negotiates performance of all veterans for Employment Rate Quarter 2, Median, and Employment Rate Quarter 4. JVSG also reports the Individualized Career Services Rate (goal of 90%) and the Services to Non Veterans (0%). Individualized Career Services Rate is of exiters, the number who received individualized career services plus those in training divided by the total number in the current quarter. Services to Non Veterans is Total Current Eligible Veterans divided by Total Participants Served equals Service Rate to Veterans; 100 minus the Service Rate to Non Veterans is the Service Rate to Non Veterans.

(B) Previous Assessment Results. For each four-year state plan and state plan modification, provide the results of assessments of the effectiveness of the core programs and other one-stop partner programs and Combined State Plan partner programs included in the Unified or Combined State plan during the preceding 2-year period (i.e. the 2-year period of the plan modification cycle), in accordance with methods described in 4(A) .Describe how the State is adapting its strategies based on these assessments.

In 2017, Maryland was held to 14 measures. The 14 measures included Employment Rate Quarter 2 (Adult, Dislocated Worker, Wagner-Peyser and Youth- Employment and Education Rate Quarter 2), Employment Rate Quarter 4 (Adult, Dislocated Worker, Wagner-Peyser and Youth- Employment and Education Rate Quarter 4), Median Earnings (Adult, Dislocated Worker, Wagner-Peyser), and Credential Attainment (Adult, Dislocated Worker, and Youth). Median Earnings for Youth and Measurable Skills Gains were considered baseline measures/indicators. Baseline indicators are certain primary indicators of performance that will be used as baseline data to inform the process to determine the negotiated levels of performance in future program years.

Maryland exceeded 13 measures and met 1 (Adult Median Earnings). In 2018, Maryland exceeded all 14 measures. In 2019, Maryland, exceeded 13 of the 14 measures and met 1 measure (Youth Credential Attainment).

In 2020, Maryland was held to 18 measures. The 18 measures included Employment Rate Quarter 2 (Adult, Dislocated Worker, Wagner-Peyser and Youth Employment and Education Rate Quarter 2), Employment Rate Quarter 4 (Adult, Dislocated Worker, Wagner-Peyser and Youth- Employment and Education Rate Quarter 4), Median Earnings (Adult, Dislocated Worker, Wagner-Peyser, and Youth), Credential Attainment (Adult, Dislocated Worker, and Youth), and Measurable Skill Gains (Adult, Dislocated Worker, and Youth). Of the 18 measures, Maryland exceeded all 18 measures for federal reporting.

In PY2021, Maryland exceeded 15 of the 18 measures and met 3 (Employment Rate Quarter 2 Adult, Employment Rate Quarter 2 Dislocated Worker, and Employment Rate Quarter 2 Wagner

Maryland Combined WIOA State Plan 2024-2028

Peyser), with 4 of the 12 Local Areas “not meeting” the Dislocated Worker Employment Rate Quarter 2 and four only “meeting.” For Adult Employment Rate Quarter 2, six areas only met the measure, two did not meet, and four exceeded. For Wagner Peyser Employment Rate Quarter 2, six areas only met the measure, one did not meet, and five exceeded.

In PY2022, Maryland exceeded the 18 measures. In regards to Credential Attainment, of the 13 local areas; 4 areas failed Adult Credential, 4 areas failed Youth Credential, and 2 areas failed Dislocated Worker Credential.

In PY2023 Quarter 1, under new standards, Maryland exceeded 16 of the 18 measures, meeting two measures (Dislocated Worker Employment Rate Quarter 2 and Adult Credential Attainment). In regards to Credential Attainment, which has the most areas of the 13 regions failing; three areas failed Adult Credential and five areas met, four areas failed Youth Credential and one area met, and two areas failed Dislocated Worker Credential and two areas met. In regards to Dislocated Worker Employment Rate Quarter 2, two areas failed the measures and four areas met the measure.

In response to COVID-19 and recognizing the need to improve outcomes related to dislocated workers, Maryland’s Combined WIOA State Plan partners worked collaboratively to bolster the workforce system. There are multiple entry points to services, and Maryland subscribes to a “no wrong door” philosophy for customer access to services. Weekly orientations, walk-ins, partner referrals, ROW, and RESEA are typical entry points for new customers.

The State’s Core Partners continuously reflect on strengths and weaknesses in the system. Specifically, the Data and Dashboard committee has completed analysis of shared partner data to identify opportunities for enhancement and shared a “Scorecard Data Dashboard” with the WIOA Alignment Group in December 2020. The Scorecard reveals system strengths in the areas of achieving skills gains and room for improvement in coordinating life management skills instruction, such as financial education. Additionally, the committee creates a quarterly status report for the GWDB that tracks enrollment demographics and trends across Core Partner programs.

The Scorecard enables the Maryland workforce system to analyze all WIOA programs both individually and collectively to objectively to determine the system’s strengths as well as potential weaknesses. Maryland uses the Scorecard as a decision making tool to strengthen the alignment between programs and better serve customers.

Preceding Performance

Maryland’s previous performance assessment results are, as follows:

Maryland Combined WIOA State Plan 2024-2028

Title I and Title III Performance – Maryland PY 2017 / FY 2018

		Standard	MD Performance	% Standard Achieved
Employment Rate QTR2	Adults	72%	76.9%	106.8%
	Dislocated Workers	80%	82.6%	103.2%
	Labor Exchange	55%	63.6%	115.7%
Employment Rate QTR4	Adults	70%	76.7%	109.6%
	Dislocated Workers	75%	80.5%	107.3%
	Labor Exchange	55%	64.7%	117.7%
Median Earnings	Adults	\$6,500	\$5,994	92.2%
	Dislocated Workers	\$7,800	\$8,123	104.1%
	Labor Exchange	\$5,000	\$5,505	110.1%
	Youth		\$3,363	Baseline
Youth Education and Employment Rate QTR2		60%	73.5%	122.5%
Youth Education and Employment Rate QTR4		60%	76.6%	127.7%
Credential Attainment	Adults	57%	73.9%	129.7%
	Dislocated Workers	55%	70.5%	128.3%
	Youth	60%	76.5%	127.5%
Measurable Skills Gains	Adults		47.5%	Baseline
	Dislocated Workers		40.6%	Baseline
	Youth		44.7%	Baseline
Employer Effectiveness Measures				
Retention With Same Employer			62.8%	Baseline
Penetration Rate			8.8%	Baseline
Repeat Business			40.9%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Title I and Title III Performance – Maryland PY 2018 / FY 2019

		Standard	MD Performance	% Standard Achieved
Employment Rate QTR2	Adults	75%	76.3%	101.7%
	Dislocated Workers	80%	84.4%	105.5%
	Labor Exchange	58%	66.7%	115.0%
Employment Rate QTR4	Adults	71%	74.9%	105.6%
	Dislocated Workers	76%	83.2%	109.5%
	Labor Exchange	57%	68.0%	119.2%
Median Earnings	Adults	\$5,900	\$6,963	118.0%
	Dislocated Workers	\$7,900	\$9,585	121.3%
	Labor Exchange	\$5,000	\$6,209	124.2%
	Youth		\$3,386	Baseline
Youth Education and Employment Rate QTR2		67%	75.8%	113.2%
Youth Education and Employment Rate QTR4		61%	75.8%	124.3%
Credential Attainment	Adults	58%	63.8%	109.9%
	Dislocated Workers	56%	59.2%	105.7%
	Youth	65%	66.2%	101.8%
Measurable Skills Gains	Adults		65.8%	Baseline
	Dislocated Workers		69.4%	Baseline
	Youth		46.6%	Baseline
Employer Effectiveness Measures				
Retention With Same Employer			66.4%	Baseline
Penetration Rate			8.3%	Baseline
Repeat Business			30.6%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Title I and Title III Performance - Maryland PY 2019

		Standard	MD Performance	% Standard Achieved
Employment Rate QTR2	Adults	75%	80.5%	107.3%
	Dislocated Workers	80%	84.4%	105.5%
	Labor Exchange	58%	67.4%	116.2%
Employment Rate QTR2	Adults	71%	77.1%	108.6%
	Dislocated Workers	76%	83.8%	110.3%
	Labor Exchange	57%	69.3%	121.6%
Median Earnings	Adults	\$5,900	\$6,712	113.8%
	Dislocated Workers	\$7,900	\$9,480	120.0%
	Labor Exchange	\$5,000	\$6,695	133.9%
	Youth		\$3,800	Baseline
Youth Education and Employment Rate QTR2		67%	73.6%	109.9%
Youth Education and Employment Rate QTR4		61%	72.5%	118.8%
Credential Attainment	Adults	58%	63.7%	109.8%
	Dislocated Workers	56%	61.2%	109.2%
	Youth	65%	64.7%	99.5%
Measurable Skills Gains	Adults		57.2%	Baseline
	Dislocated Workers		62.2%	Baseline
	Youth		49.7%	Baseline
Employer Effectiveness Measures				
Retention With Same Employer			63.3%	Baseline
Penetration Rate			8.5%	Baseline
Repeat Business			28.9%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Title I and Title III Performance - Maryland PY 2020

		Standard	MD Performance	% Standard Achieved
Employment Rate QTR2	Adults	76%	77.3%	101.7%
	Dislocated Workers	80%	83.0%	103.8%
	Labor Exchange	59%	60.0%	101.7%
Employment Rate QTR2	Adults	72%	76.6%	106.4%
	Dislocated Workers	76%	82.2%	108.2%
	Labor Exchange	58%	61.8%	106.5%
Median Earnings	Adults	\$6,200	\$7,614	122.8%
	Dislocated Workers	\$8,000	\$9,982	124.8%
	Labor Exchange	\$5,550	\$6,876	123.9%
	Youth	\$3,410	\$3,737	109.6%
Youth Education and Employment Rate QTR2		69%	70.6%	102.3%
Youth Education and Employment Rate QTR4		63%	72.3%	114.7%
Credential Attainment	Adults	60%	65.5%	109.1%
	Dislocated Workers	56%	59.9%	106.9%
	Youth	62%	65.0%	104.9%
Measurable Skills Gains	Adults	52%	70.5%	135.7%
	Dislocated Workers	52%	75.8%	145.7%
	Youth	48%	65.7%	136.9%
Employer Effectiveness Measures				
Retention With Same Employer			63.0%	Baseline
Penetration Rate			9.8%	Baseline
Repeat Business			28.6%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Title I and Title III Performance - Maryland PY 2021/FY2022

		Standard	MD Performance	% Standard Achieved
Employment Rate QTR2	Adults	76%	74.3%	97.8%
	Dislocated Workers	80%	77.9%	97.3%
	Labor Exchange	59%	58.8%	99.7%
Employment Rate QTR2	Adults	72%	74.0%	102.7%
	Dislocated Workers	76%	79.8%	105.0%
	Labor Exchange	58%	63.5%	109.5%
Median Earnings	Adults	\$6,200	\$7,855	124.7%
	Dislocated Workers	\$8,000	\$10,053	122.6%
	Labor Exchange	\$5,550	\$6,839	122.1%
	Youth	\$3,410	\$4,104	120.4%
Youth Education and Employment Rate QTR2		69%	75.5%	109.4%
Youth Education and Employment Rate QTR4		63%	71.7%	112.1%
Credential Attainment	Adults	60%	62.9%	103.1%
	Dislocated Workers	56%	62.9%	112.3%
	Youth	62%	70.6%	113.8%
Measurable Skills Gains	Adults	52%	65.6%	123.8%
	Dislocated Workers	52%	72.4%	136.5%
	Youth	48%	58.7%	122.4%
Employer Effectiveness Measures				
Retention With Same Employer			63.2%	Baseline
Penetration Rate			8.4%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Repeat Business		22.8%	Baseline
------------------------	--	--------------	-----------------

Title I and Title III Performance - Maryland PY 2022/FY2023

		Standard	MD Performance	% Standard Achieved
Employment Rate	Adults	75%	82.0%	109.4%
	Dislocated Workers	78%	80.4%	103.0%
	Labor Exchange	59.5%	63.6%	106.9%
Employment Rate	Adults	73%	80.5%	110.2%
	Dislocated Workers	77%	80.7%	104.7%
	Labor Exchange	59.5%	66.4%	111.7%
Median Earnings	Adults	\$6,400	\$8,562	133.8%
	Dislocated Workers	\$8,250	\$9,326	113.0%
	Labor Exchange	\$6,000	\$7,954	132.6%
	Youth	\$3,500	\$4,590	131.1%
Youth Education and Employment Rate QTR2		71.5%	81.5%	114.0%
Youth Education and Employment Rate QTR4		65%	78.7%	121.1%
Credential Attainment	Adults	62%	62.3%	100.5%
	Dislocated Workers	56.5%	65.5%	116.0%
	Youth	63%	66.6%	105.7%
Measurable Skills Gains	Adults	58%	71.0%	122.5%
	Dislocated Workers	59%	71.9%	121.8%
	Youth	54%	65.1%	120.5%
Employer Effectiveness Measures				
Retention With Same Employer			65.8%	Baseline

Maryland Combined WIOA State Plan 2024-2028

Penetration Rate		7.5%	Baseline
Repeat Business		26.0%	Baseline

Title II Measurable Skill Gains (MSG) By Entry Level (from NRS Table 4) - July 1, 2023 - June 30, 2023

All Periods of Participation:

Entering Educational Functioning Level	Total Number of Periods of Participation (PoPs)	Total Number of PoPs Achieving At Least One Educational Functioning Level	Total Number of PoPs Attaining a Secondary School Diploma or Its Equivalent	Total Number of IET or Workplace Literacy Pops Achieving an MSG Other Than EFL and Secondary School Diploma	Percentage of Periods of Participation with Measurable Skill Gains
ABE Level 1	484	188	1	0	39.04%
ABE Level 2	2,044	664	24	1	33.70%
ABE Level 3	2,485	635	134	0	30.94%
ABE Level 4	1,910	543	195	3	38.79%
ABE Level 5	538	118	88	4	39.03%
ABE Level 6	290	10	92	1	35.51%
ABE Total	7,751	2,158	634	9	34.84%
ESL Level 1	579	268	0	0	46.28%
ESL Level 2	1,227	645	0	0	52.56%
ESL Level 3	2,587	1,157	0	2	44.80%
ESL Level 4	3,155	1,236	0	6	39.36%
ESL Level 5	2,624	959	1	31	37.76%
ESL Level 6	2,077	454	0	53	24.89%

Maryland Combined WIOA State Plan 2024-2028

ESL Total	12,249	4,729	1	92	39.36%
Grand Total	20,000	6,887	535	101	37.61%

Title II Educational Functioning Level Gain for Pre- and Post-Tested Participants (from NRS Table 4B) - July 1, 2023 - June 30, 2023

Entering Educational Functioning Level	Total Number of Participants	Number with EFL Gain	Percentage Achieving EFL Gain
ABE Level 1	270	188	69.62%
ABE Level 2	1,080	675	62.50%
ABE Level 3	1,213	686	56.55%
ABE Level 4	951	589	61.93%
ABE Level 5	174	67	38.50%
ABE Total	3,688	2,205	59.78%
ESL Level 1	330	267	80.90%
ESL Level 2	767	642	83.70%
ESL Level 3	1,641	1,149	70.01%
ESL Level 4	2,170	1,237	57.00%
ESL Level 5	1,715	964	56.20%
ESL Level 6	1,421	460	32.37%
ESL Total	8,044	4,719	58.66%
Grand Total	11,732	6,924	59.01%

Title II Core Follow-Up Outcome Achievement (from NRS Table 5) - July 1, 2022 - June 30, 2023

All Periods of Participation:

Primary Indicator of Performance	Total Period of Participation (of participants who exited)	Total Number of PoPs in which Participants Achieved Outcome or	Percentage of Participants in All PoPs

Maryland Combined WIOA State Plan 2024-2028

		Median Earnings Value for All PoPs	Achieving Outcome
Employment Second Quarter After Exit	11,522	4,176	36.26%
Employment Fourth Quarter After Exit	10,378	3,805	36.66%
Median Earnings Second Quarter after exit	11,522	\$7,193.00	N/A
Attained a Secondary School Diploma/Equivalent and Enrolled in Postsecondary Education or Training within one year of exit	814	264	32.43%
Attained a Secondary School Diploma/Equivalent and Employed within one year of exit	814	264	32.43%
Attained a Postsecondary Credential while enrolled or within one year of exit	267	66	24.71%
Attained any credential (unduplicated)	1,079	309	28.63%

Table: All Periods of Participation

Primary Indicators of Performance	Total Periods of Participation	Total Number of Periods of Participation in which Participants Achieved Outcome or Median Earnings Value for All Periods of Participation	Percentage of Participants in All Periods of Participation Achieving Outcome
Employment Second Quarter after exit	16,934	5,436	32.10%
Employment Fourth Quarter after exit	18,322	6,761	36.90%
Median Earnings Second Quarter after exit	16,799	\$5211.00	N/A

Maryland Combined WIOA State Plan 2024-2028

Primary Indicators of Performance	Total Periods of Participation	Total Number of Periods of Participation in which Participants Achieved Outcome or Median Earnings Value for All Periods of Participation	Percentage of Participants in All Periods of Participation Achieving Outcome
Attained a Secondary School Diploma/Equivalent and Enrolled in Postsecondary Education or Training within one year of exit	998	17	1.70%
Attained a Secondary School Diploma/Equivalent and Employed within one year of exit	998	6	0.60%
Attained a Postsecondary Credential while enrolled or within one year of exit	300	9	3.00%
Attained any credential (unduplicated)	1288	32	2.48%

WIOA Title IV VR

DORS - Federal Standards & Indicators Report, Federal FYs 2021 & 2022

Standard	Federal FY 2021	Federal FY 2022	Federal Standard
Number of Closed Cases with an Employment Outcome	974	1,004	At least one more than the previous year.
Standards			Federal Minimum Standard
Of the Closed Cases that received services, the percentage with an Employment Outcome	35.28%	33.51%	55.80%
Of the Closed Cases with an Employment Outcome, the percentage that have a wage greater than or equal to Minimum Wage.	98.97%	99.30%	72.60%
Of the Closed Cases with an Employment Outcome, the percentage that have a wage greater than or equal to the Minimum Wage and have Significant Disabilities.	100.00%	100.00%	62.40%

Maryland Combined WIOA State Plan 2024-2028

Ratio of Average State Wage to the average wage of Closed Cases with Employment Outcome that have wages greater than or equal to Minimum Wage.	0.63	0.70	0.52
Difference between the percentage of Closed Cases with Employment Outcomes that have a wage greater than or equal to the Minimum Wage that are Self Support at Application and the percentage of Closed Cases with Employment Outcomes that have a wage greater than or equal to the Minimum Wage that are Self Support at Closure.	56.432	50.351	53.000
Ratio of Minority Service Rate to Non-Minority Service Rate	0.867	0.914	0.800

Table: DORS - Federal Standards & Indicators Report, Federal FYs 2022& 2023

TANF

TANF, Federal FY 2014 Aggregate Scores At-A-Glance				
Jurisdiction	WPR	Total Placements	Job	Total Full-Time \$10/hr. Job Placements
Large Counties				
Baltimore City	52%	5030		1020
Baltimore County	55%	1713		514
Prince George's	65%	1099		281
Medium Counties				
Anne Arundel	56%	1232		375
Montgomery	56%	768		235
Wicomico	55%	322		47
Harford	55%	476		134
St. Mary's	55%	261		20
Howard	42%	262		65
Washington	62%	246		41
Cecil	50%	227		48
Small Counties				
Frederick	67%	360		137
Charles	54%	130		31
Allegany	58%	139		12
Dorchester	54%	90		8

Maryland Combined WIOA State Plan 2024-2028

	Caroline	79%	117	14
	Carroll	56%	106	36
	Somerset	54%	128	19
	Queen Anne's	67%	70	10
	Calvert	68%	108	25
	Worcester	73%	67	15
	Garrett	55%	35	3
	Talbot	33%	55	22
	Kent	57%	74	14
MARYLAND		55%	13,115	3126

Table: TANF, Federal FY 2014 Aggregate Scores At-A-Glance

TANF, Federal FY 2015 Aggregate Scores At-A-Glance

Jurisdiction		WPR	Total Placements	Job	Total \$10/hr. Placements	Full-Time Job
Large Counties						
	Baltimore City	52%	5572		1301	
	Baltimore County	54%	1611		563	
	Prince George's	63%	1147		285	
Medium Counties						
	Anne Arundel	52%	1184		379	
	Montgomery	59%	748		265	
	Wicomico	53%	303		54	
	Harford	58%	471		135	
	St. Mary's	56%	277		28	
	Howard	67%	204		52	
	Washington	65%	246		67	
	Cecil	49%	237		66	
Small Counties						
	Frederick	67%	322		100	
	Charles	59%	149		45	
	Allegany	52%	146		11	
	Dorchester	57%	107		13	
	Caroline	71%	94		20	
	Carroll	54%	119		36	
	Somerset	53%	112		17	
	Queen Anne's	63%	43		7	

Maryland Combined WIOA State Plan 2024-2028

	Calvert	68%	98	18
	Worcester	61%	66	24
	Garrett	63%	29	7
	Talbot	23%	73	20
	Kent	59%	55	6
MARYLAND		55%	13,413	3,519

*Table: TANF, Federal FY 2015 Aggregate Scores At-A-Glance
Trade Program*

FY 2016:

	Goal	FY 2016 Q1 (As of 03/10/16)	FY 2016 Q2 (As of 05/31/16)	FY 2016 Q3 (As of 09/01/16)	FY 2016 Q4 (As of 12/09/16)
Training Expenditures	85% - 115%	Discrepancy	Discrepancy	Discrepancy	Explained
TRA Expenditures	85% - 115%	Pass	Pass	Pass	Explained
A/RTAA Expenditures	85% - 115%	Pass	Pass	Pass	Explained
Job Srch / Reloc Exp	85% - 115%	Pass	Pass	Pass	Explained
Tenure	100%	100.0%	100.0%	100.0%	100.0%
ONET	100%	83.1%	89.7%	100.0%	100.0%
ISP	100%	100.0%	100.0%	100.0%	100.0%
NAICS	90%	97.1%	100.0%	100.0%	100.0%
Credential	70%	54.4%	51.6%	67.0%	69.3%
Rapid Response	55%	60.6%	40.0%	60.0%	64.9%
Case Management	50%	87.7%	85.5%	79.4%	81.8%
Training Completion	75%	56.3%	67.5%	69.2%	80.2%
Agent Liable	75%	89.2%	84.8%	75.7%	77.3%
Employment After Exit	100%	100.0%	100.0%	100.0%	100.0%
Wages Prior	100%	100.0%	100.0%	100.0%	100.0%
Wages Following	100%	100.0%	100.0%	100.0%	100.0%

FY 2017:

Maryland Combined WIOA State Plan 2024-2028

Measure	Target	FY 2017 Q1 (As of 03/01/17)	FY 2017 Q2 (As of 05/24/17)	FY 2017 Q3 (As of 09/08/17)	FY 2017 Q4
Training Expenditures	85% - 115%	Pass	Discrepancy	Discrepancy	
TRA Expenditures	85% - 115%	Discrepancy	Pass	Pass	
A/RTAA Expenditures	85% - 115%	Pass	Discrepancy	Pass	
Job Srch / Reloc Exp	85% - 115%	Pass	Pass	Pass	
Tenure	100%	100.0%	100.0%	100.0%	
ONET	100%	100.0%	100.0%	100.0%	
ISP	100%	100.0%	100.0%	100.0%	
NAICS	90%	99.5%	100.0%	97.2%	
Credential	70%	71.6%	75.6%	72.9%	
Rapid Response	55%	75.9%	73.7%	68.9%	
Case Management	75%	89.6%	86.7%	83.3%	
Training Completion	75%	83.8%	81.9%	78.7%	
Agent Liab	75%	88.4%	85.7%	83.2%	
Employment After Exit	100%	100.0%	100.0%	100.0%	
Wages Prior	100%	100.0%	100.0%	100.0%	
Wages Following	100%	100.0%	100.0%	100.0%	

FY 2018:

Measure	Target	FY 2018 Q1 (As of 03/22/18)	FY 2018 Q2 (As of 06/08/18)	FY 2018 Q3 (As of 09/10/18)	FY 2018 Q4 (As of 01/02/19)
Training Expenditures	85% - 115%	Discrepancy	Discrepancy	Pass	Discrepancy
TRA Expenditures	85% - 115%	Discrepancy	Pass	Pass	Discrepancy
A/RTAA Expenditures	85% - 115%	Discrepancy	Pass	Pass	Pass
Job Srch / Reloc Exp	85% - 115%	Pass	Pass	Pass	Pass

Maryland Combined WIOA State Plan 2024-2028

Tenure	100%	100.0%	100.0%	100.0%	100.0%
ONET	100%	100.0%	100.0%	100.0%	100.0%
IEP	100%	100.0%	100.0%	100.0%	100.0%
NAICS	90%	93.9%	97.1%	96.7%	96.4%
Credential	70%	70.0%	85.7%	83.9%	81.5%
Rapid Response	55%	75.4%	66.7%	62.2%	65.4%
Case Management	75%	75.3%	87.9%	86.3%	86.6%
Training Completion	75%	75.0%	80.0%	79.5%	87.1%
Co-Enrollment	50%	3.9%	3.2%	4.4%	7.1%
Employment After Exit	100%	100.0%	100.0%	100.0%	100.0%
Wages Prior	100%	100.0%	100.0%	100.0%	100.0%
Wages Following	100%	100.0%	100.0%	100.0%	100.0%

Measure	Target	FY 2019 Q1 (As of 03/11/19)	FY 2019 Q2 (As of 05/29/19)	FY 2019 Q3 (As of 09/03/19)	FY 2019 Q4 (As of 12/06/19)
Training Expenditures	85% - 115%	Discrepancy	Discrepancy	Discrepancy	Discrepancy
TRA Expenditures	85% - 115%	Discrepancy	Pass	Pass	Pass
A/RTAA Expenditures	85% - 115%	Discrepancy	Pass	Pass	Discrepancy
Job Srch / Reloc Exp	85% - 115%	Pass	Pass	Pass	Discrepancy
Rapid Response	55%	96.4%	96.1%	87.5%	96.2%
Petition Number	100%	100.0%	100.0%	100.0%	100.0%
IEP	100%	100.0%	100.0%	100.0%	100.0%
Co-Enrollment	50%	6.5%	5.6%	4.7%	11.5%
Case Management	75%	100.0%	100.0%	100.0%	100.0%
Training Case Management	90%	100.0%	100.0%	100.0%	100.0%
Training Completion	75%	82.1%	87.1%	81.3%	82.4%
Credential	70%	84.0%	81.5%	77.8%	78.1%
Service in Quarter	95%	100.0%	100.0%	100.0%	100.0%
ONET	100%	100.0%	100.0%	100.0%	100.0%
NAICS	90%	100.0%	100.0%	100.0%	100.0%
Wages	100%	100.0%	100.0%	100.0%	100.0%

Maryland Combined WIOA State Plan 2024-2028

Measure	Target	12/31/2019 Percent	03/31/2020 Percent	06/30/2020 Percent	09/30/2020 Percent
Training Expenditures	85% - 115%	Discrepancy	Discrepancy	Pass	Pass
TRA Expenditures	85% - 115%	Pass	Discrepancy	Discrepancy	Pass
A/RTAA Expenditures	85% - 115%	Pass	Pass	Pass	Pass
Job Srch / Reloc Exp	85% - 115%	Pass	Pass	Pass	Pass
Rapid Response	0.6	95.2%	93.0%	94.3%	90.4%
Petition Number	1	100.0%	100.0%	100.0%	100.0%
IEP	1	100.0%	100.0%	100.0%	100.0%
Co-Enrollment	0.5	14.6%	17.9%	18.8%	17.8%
Case Management	0.75	100.0%	100.0%	100.0%	100.0%
Training Case Management	0.9	100.0%	100.0%	100.0%	100.0%
Training Completion	0.75	81.8%	81.6%	84.8%	85.7%
Credential	0.75	85.2%	78.3%	75.0%	80.8%
Service in Quarter	0.95	98.6%	98.7%	100.0%	100.0%
ONET	1	100.0%	100.0%	100.0%	100.0%
NAICS	0.9	100.0%	100.0%	100.0%	100.0%
Wages	1	100.0%	100.0%	100.0%	100.0%

Measure	Target	12/31/2020 Percent	03/31/2021 Percent	06/30/2021 Percent
Training Expenditures	85% - 115%	Pass	Pass	Pass
TRA Expenditures	85% - 115%	Discrepancy	Discrepancy	Discrepancy
A/RTAA Expenditures	85% - 115%	Discrepancy	Discrepancy	Discrepancy
Job Srch / Reloc Exp	85% - 115%	Discrepancy	Discrepancy	Pass
Rapid Response	65%	83.3%	92.3%	76.9%
Petition Number	100%	100.0%	100.0%	100.0%
IEP	100%	100.0%	100.0%	100.0%
Co-Enrollment	75%	6.3%	0.0%	0.0%
Case Management	75%	100.0%	100.0%	100.0%
Training Case Management	90%	100.0%	100.0%	100.0%

Maryland Combined WIOA State Plan 2024-2028

Measure	Target	12/31/2020 Percent	03/31/2021 Percent	06/30/2021 Percent
Training Completion	75%	89.5%	87.5%	84.8%
Training Result	80%	80.0%	83.3%	97.8%
Service in Quarter	95%	100.0%	100.0%	100.0%
ONET	100%	100.0%	100.0%	100.0%
NAICS	90%	100.0%	100.0%	100.0%
Wages	100%	100.0%	100.0%	100.0%

JVSG

PY 2015 Veteran Program Assessment Results

DVOP Specialists: (Source VET-200A)	Negotiated Targets	Q-4 Performan ce	% of standar d
Intensive Services Provided to Individuals by DVOP Specialists/Total Veterans and Eligible Persons Served by DVOP Specialists in the State (<i>New</i>)	90%	85%	94%
Veterans' Entered Employment Rate (VEER) <i>Weighted</i>	60%	68%	113%
Veterans' Employment Retention Rate (VERR)	83%	81%	98%
Veterans' Average Earnings (VAE) (Six-Months)	\$19,400	\$18,556	96%
Disabled Veterans' EER (DVEER)	49%	51%	104%
Disabled Veterans' ERR (DVERR)	83%	81%	98%
Disabled Veterans' AE (DVAE) (Six Months)	\$22,600	\$21,872	97%

Performance Targets for Labor Exchange Services for Veterans (Source: ETA-9002D):	Negotiated Targets	Q-4 Performan ce	% of standar d
Veterans' Entered Employment Rate (VEER)	52%	55%	106%
Veterans' Employment Retention Rate (VERR)	84%	81%	96%
Veterans' Average Earnings (VAE) (Six-Months)	\$19,700	\$19,957	101%
Disabled Veterans' EER (DVEER)	50%	49%	98%
Disabled Veterans' ERR (DVERR)	84%	83%	99%
Disabled Veterans' AE (DVAE) (Six Months)	\$23,000	\$22,809	99%

PY 2017 WIOA Veteran Program Assessment Results

Maryland Combined WIOA State Plan 2024-2028

DVOP Specialists:	Negotiated Targets	Q-4 Performance
Employment Rate QTR2		57.2%
Employment Rate QTR4		53.5%
Median		\$7,018
Veterans' Employment Rate QTR2		56.7%
Veterans' Employment Rate QTR4		53.4%
Veterans' Median		\$6,960
Disabled Veterans' Employment Rate QTR2		54.1%
Disabled Veterans' Employment Rate QTR4		52.4%
Disabled Veterans' Median		\$7,884

PY 2018 WIOA Veteran Program Assessment Results:

DVOP Specialists:	Negotiated Targets	Q-4 Performance	% of standard
Employment Rate QTR2	55%	57.5%	104.5%
Employment Rate QTR4	52%	55.9%	107.5%
Median	\$6,800	\$7,253	106.7%
Veterans' Employment Rate QTR2 (WP)	55%	60.3%	109.6%
Veterans' Employment Rate QTR4 (WP)	52%	59.1%	113.7%
Veterans' Median (WP)	\$6,800	\$6,939	102.0%

PY 2019 WIOA Veteran Program Assessment Results:

DVOP Specialists:	Negotiated Targets	Q-4 Performance	% of standard
Employment Rate QTR2	55%	55.2%	100.4%
Employment Rate QTR4	52%	55.8%	107.3%
Median	\$6,800	\$6,694	98.4%
Veterans' Employment Rate QTR2 (WP)	55%	59.9%	108.9%
Veterans' Employment Rate QTR4 (WP)	52%	58.5%	112.5%
Veterans' Median (WP)	\$6,800	\$7,153	105.2%

PY 2020 WIOA Veteran Program Assessment Results:

Maryland Combined WIOA State Plan 2024-2028

DVOP Specialists:	Negotiated Targets	Q-4 Performance	% of standard
Employment Rate QTR2	53%	53.2%	100.4%
Employment Rate QTR4	51%	50.1%	98.2%
Median	\$6,600	\$7,533	114.1%
Veterans' Employment Rate QTR2 (WP)	55%	52.1%	94.7%
Veterans' Employment Rate QTR4 (WP)	52%	52.4%	100.8%
Veterans' Median (WP)	\$6,800	\$7,659	112.6%

PY 2021 WIOA Veteran Program Assessment Results:

DVOP Specialists:	Negotiated Targets	Q-4 Performance	% of standard
Employment Rate QTR2	53%	52.2%	98.5%
Employment Rate QTR4	51%	51.1%	100.2%
Median	\$6,600	\$8,549	129.5%
Veterans' Employment Rate QTR2 (WP)	55%	53.9%	98.0%
Veterans' Employment Rate QTR4 (WP)	52%	51.8%	99.6%
Veterans' Median (WP)	\$6,800	\$8,226	121.0%

PY 2022 WIOA Veteran Program Assessment Results:

DVOP Specialists:	Negotiated Targets	Q-4 Performance	% of standard
Employment Rate QTR2	51%	49.9%	97.8%
Employment Rate QTR4	50%	49.9%	99.8%
Median	\$6,800	\$9,334	137.3%
Veterans' Employment Rate QTR2 (WP)	55%	52.6%	95.6%

Maryland Combined WIOA State Plan 2024-2028

Veterans' Employment Rate QTR4 (WP)	52%	52.7%	101.3%
Veterans' Median (WP)	\$6,800	\$8,946	131.6%

Maryland reviews the above results and utilizes them to enhance the workforce system. Specifically, MD Labor utilizes these figures to provide ongoing technical assistance for Local Areas, adult education providers, and partner programs. Evidence of this is reflected in coordinated training for DVOPs/LVERs regarding serving Veterans with SBE, the Office of AELS offering a Virtual Training Institute twice annually to providers in order to discuss best practices that may lead to improved employment goals, and OWIP's regular technical assistance to look at "High" and "Low" performance when Local Areas hover above or below 90 percent on metrics.

Additionally, the State utilizes this data to adapt strategies and request technical assistance. When Maryland recognized that very few adult learners were also enrolled in workforce programming via Title I, the State shifted its strategy and made a targeted investment in co-enrollment using Set Aside funds. Finally, on areas where the State may need improvement, MD Labor requests assistance from VETS, ETA, and/or outside organizations.

[\(C\) Evaluation. Describe how the State will conduct evaluations and research projects of activities carried out in the State under WIOA core programs; how such projects will be coordinated with, and designed in conjunction with, State and local boards and with State agencies responsible for the administration of all respective core programs; and, further, how the projects will be coordinated with the evaluations provided for by the Secretary of Labor and the Secretary of Education under WIOA \(WIOA Section 116\(e\)\).](#)

Recognizing that program evaluation and research are two key components of achieving overall system improvement, Maryland's WIOA Partners are committed to working with appropriate organizations to design and coordinate projects that inform sound WIOA policymaking that is refined to appropriately meet shared customer needs. Evidence provided by research and evaluations can improve policy in two main ways: it can lead policymakers to adopt or scale-up programs or policies that are found to have net social benefits; or, it can lead policymakers to terminate existing programs that are found to have net social costs. The WIOA Partners, therefore, agree to explore how independent evaluation efforts, that have been historically contracted by each agency independently, can be coordinated to provide a comprehensive, deeper look at the overall WIOA system.

In addition to this continued commitment, the State has developed formal monitoring tools to conduct regular evaluations. All AJC program partners are assessed by both the State and Local Areas twice annually in conjunction with formal monitoring by DWDAL's Monitoring and Compliance Unit. As part of both program and fiscal monitoring, Local Area leadership and MD Labor's Title III Labor Exchange Administrators complete an assessment survey regarding

Maryland Combined WIOA State Plan 2024-2028

partners, their service delivery, and their performance. When a partner is not performing well, and/or not in accordance with the MOU or RSA, a Corrective Action Plan is developed.

When developing the State's policy on monitoring ([PI 2019-07 Monitoring](#)) and other monitoring tools, stakeholders considered how to involve partners and leadership in the evaluation process. As a result, reports are often shared with Local Directors and Local Board Chairs. Additionally, MD Labor's Program Monitoring Questionnaire includes, but is not limited to, the following questions for evaluation prior and during monitoring visits:

- Please describe any special, shared, or common responsibilities taken on by the AJC partners to improve service delivery within the AJC. For example, which partners provide assistance in the resource room, reception, workshops, assessments, participant outreach, etc.?
- Describe the processes and tools that are in place to support continuous improvement activities in the AJC.
- How is the Local Area integrating and partnering its programs within the AJC? Please provide examples of the integration/coordination of activities (USDOL Core Monitoring Guide).
- How does the Local Area assess its performance integration, and how is the data used?
- What area of integration has been identified as a priority for the Local Areas and what action had been taken for this integration?

Responses are used to guide discussions during visits, provide technical assistance, and again, contribute to Maryland's overall commitment to continuous partner and system evaluation.

(5) Distribution of Funds for Core Programs. Describe the methods and factors the state will use in distributing funds under the core programs in accordance with the provisions authorizing such distributions.

(A) For Title I programs, provide a description of the written policies that establish the state's methods and factors used to distribute funds to Local Areas for—

TEGL 15-22 outlines methods upon which the state must allocate PY23/FY24 WIOA Title I funds. The allocation methods for Youth and Adult funds are a fixed formula. The allocation method for Dislocated Worker funds allows flexibility at the state level within given parameters.

(i) Youth activities in accordance with WIOA section 128(b)(2) or (b)(3)

Maryland distributes WIOA Title I Youth funds in accordance with the formula allocation method cited in WIOA Section 128 (b)(2)(A). Maryland decided not to set aside the allowable 15 percent of the funds, but rather to set aside 14 percent of the funds for the Governor's Reserve. 86 percent of funds will be distributed to the Local Areas using the following three factors enumerated in Section 127(b)(1)(C) of WIOA:

Maryland Combined WIOA State Plan 2024-2028

- 33 1/3 percent shall be allotted on the basis of the relative number of unemployed individuals in areas of substantial unemployment in each Local Area, compared to the total number of unemployed individuals in areas of substantial unemployment in all states;
- 33 1/3 percent shall be allotted on the basis of the relative excess number of unemployed individuals in each state, compared to the total excess number of unemployed individuals in all states; and
- 33 1/3 percent shall be allotted on the basis of the relative number of disadvantaged youth in each state, compared to the total number of disadvantaged youth in all states. In determining an allotment in relation to a Local Area's disadvantaged youth, the allotment shall be based on the higher of— (1) the number of individuals who are age 16 through 21 in families with an income below the low income level in such area; or (2) the number of disadvantaged youth in such area.

The Local Area shall not receive an allocation percentage for a FY that is less than 90 percent of the average allocation percentage of the Local Area for the two preceding FYs. Amounts necessary for increasing such allocations to Local Areas to comply with the preceding sentence shall be obtained by ratably reducing the allocations to be made to other Local Areas.

[\(ii\) Adult and training activities in accordance with WIOA section 133\(b\)\(2\) or \(b\)\(3\)](#)

Maryland will distribute WIOA Title I Adult funds in accordance with the formula allocation method cited in WIOA Section 133 (b)(2)(A). Maryland decided not to set aside the allowable maximum of 15 percent, but rather to set aside 14 percent of the funds as the Governor's Reserve. 86 percent of funds will be distributed to the Local Areas using the following three factors enumerated in Section 132(b)(1)(B) of WIOA:

- 33 1/3 percent shall be allotted on the basis of the relative number of unemployed individuals in areas of substantial unemployment in each Local Area, compared to the total number of unemployed individuals in areas of substantial unemployment in the state;
- 33 1/3 percent shall be allotted on the basis of the relative excess number of unemployed individuals in each Local Area, compared to the total excess number of unemployed individuals in the state; and
- 33 1/3 percent shall be allotted on the basis of the relative number of disadvantaged adults in each Local Area, compared to the total number of disadvantaged adults in the state. The allotment shall be based on the higher of— (1) the number of adults in families with an income below the low-income level in such area; or (2) the number of disadvantaged adults in such area.

The Local Area shall not receive an allocation percentage for a FY that is less than 90 percent of the average allocation percentage of the Local Area for the two preceding FYs. Amounts

Maryland Combined WIOA State Plan 2024-2028

necessary for increasing such allocations to Local Areas to comply with the preceding sentence shall be obtained by ratably reducing the allocations to be made to other Local Areas.

(iii) Dislocated worker employment and training activities in accordance with WIOA section 133(b)(2) and based on data and weights assigned

Maryland will distribute WIOA Title I Dislocated Worker funds in accordance with the formula allocation method cited in WIOA Section 133 (b)(2)(A). 14 percent of the funds will be set aside as the Governor's Reserve, 17.5 percent of the funds will be set aside for Rapid Response Activities (the allowable maximum for Rapid Response is 25 percent), and 68.5 percent of funds will be distributed to the Local Areas.

Maryland refers to TEG 15-22 and WIOA section 133(b)(2) as a guide for allocations. Initially, the Maryland WIOA Fiscal Accountability Workgroup, composed of Local Directors, local staff, and staff from the DWDAL, met multiple times to discuss the allocation formula for Dislocated Worker funds administered under Title I of WIOA. Specifically, WIOA Section 133 provides that information that can be used in the formulation of the Dislocated Worker allocation includes "insured unemployment data, unemployment concentrations, plant closing and mass layoff data, declining industries data, farmer rancher economic hardship data, and long-term unemployment data." Utilizing the data referenced above, which included unemployment statistics, Quarterly Census of Employment and Wages and other Bureau of Labor Statistics data, and other sources, the workgroup identified six factors to be used to determine the local Dislocated Worker formula:

- UI Exhaustees;
- Insured Unemployed;
- Unemployed;
- Declining Industries;
- Mass Layoffs/Plant Closings; and,
- Farmer/Rancher Data.

The workgroup also recommended the priority of the factors. While recommendations were made, the workgroup deferred any final decision regarding the factors used, and the weighting of those factors. Consistent with the purpose of the dislocated worker program, the allocation method addresses current and future needs by focusing on unemployed individuals. Maryland combines the Insured Unemployed and Unemployed into one factor with a high assigned weighting. This was done to ensure that all unemployed individuals, regardless of their status as receiving UI benefits, can utilize dislocated worker funding within the existing constraints of the law.

Based on that conversation and substantial research and data analysis, it was concluded that the final factors and weighting for the Dislocated Workers local formula allocations are:

1. Priority Weighting Unemployed 49 percent;

Maryland Combined WIOA State Plan 2024-2028

2. UI Exhaustee 29 percent;
3. Declining Industries eight percent;
4. Mass Layoffs/Plant Closings (WARN and other data) seven percent; and
5. Farmer/Rancher Data seven percent.

Dislocated Workers Formula Allocation Factors	Priority	Weighting
Unemployed	1	49 percent
UI Exhaustee	2	29 percent
Declining Industries	3	8 percent
Mass Layoffs/Plant Closings (WARN and other data)	4	7 percent
Farmer/Rancher Data	5	7 percent

Table: Factors and weighting for the Dislocated Workers local formula allocations

In accordance with TEGL 15-22, Local Areas that would receive less than 90 percent of their relative share as compared to their last two years' funding level will be held at 90 percent. Again, it is noted that pursuant to Policy Issuance 2016-01, *Transfer Authority for WIOA Title I Adult and Dislocated Worker Funds*, as issued on January 12, 2016, and consistent with Section 133 of WIOA, a Local Area may transfer up to and including 100 percent of a PY and FY allocation for Adult employment and training activities, and up to and including 100 percent of a PY and FY allocation for Dislocated Worker employment and training activities between the two programs. Transfers may only occur between Adult and Dislocated Worker funds within the same funding phase.

B. For Title II –

(i) Describe the methods and factors the eligible agency will use to distribute title II funds.

For the Title II Adult Education fund, Maryland awards grants to eligible providers through a competitive application process to establish or operate programs that provide adult education and literacy activities. The application process is open to eligible providers for seamless delivery of services, ensuring that services are available in every jurisdiction based on the level of need. The services provided must focus on the adult education goals described in WIOA Title II, which are:

1. Assist adults to become literate and obtain the knowledge and skills, and credentials necessary to attain employment and economic self-sufficiency;
2. Assist adults who are parents or family members to obtain the educational skills necessary to become full partners in the educational development of their children and lead to sustainable improvements in the economic opportunities for their families;

Maryland Combined WIOA State Plan 2024-2028

3. Assist adults in attaining a secondary school diploma and in the transition to post-secondary education and training, including through career pathways; and
4. Assist immigrants and other individuals who are English language learners to improve reading, writing, speaking and comprehension and mathematics skills and acquire understanding of the American system of government, individual freedom, and the responsibilities of citizenship.

In 2023, the DWDAL Office of Adult Education and Literacy Services (AELS) released a competitive grant application in Maryland, authorized and funded under WIOA Title II, to cover a program cycle of four years. The development process for this competitive grant application included input from partner programs overseen by DWDAL's Office of the Assistant Secretary (OAS) and Office of Workforce Development (OWD), as well as the external WIOA partners. The competitive grant application was posted on the MD Labor website in January 2023, seeking local providers of services to commence operation on July 1, 2023, continuing for a 4-year period, pending compliance with all requirements of the grant. During the 4-year period, annual continuation applications are required that must include activity and partnership updates, performance reviews and projections, annual class schedules, data quality reviews, budgets, and assurances.

All applicants for WIOA Title II funding were required to submit a proposal in response to this competitive grant application, including separate applications for providers seeking to deliver Integrated English Literacy and Civics Education (IELCE) (WIOA Section 243 funds) or delivery of the National External Diploma Program (NEDP).

Funding allocations by county are determined on the basis of need and demand. Need is established through the U.S. Census data including the American Community Survey, which identifies the numbers of individuals residing in counties with less than a high education and those who speak English "less than very well" at home. Demand is established from historical adult education enrollment data by county.

Proposals submitted in response to the competitive grant application are reviewed by AELS, along with an independent team of reviewers including individuals with knowledge and expertise in adult education, WIOA partner agency officials, and DWDAL personnel. Applications are scored in alignment with the Considerations set out in WIOA, Title II, Section 231. Demonstrated effectiveness will be determined by the applicant's submission of verifiable data that documented previous successful provision of services. Applicants are required to submit performance data on the program's record of improving the skills of the eligible population, including individuals at the lowest levels of literacy in reading, writing, mathematics, and English language acquisition. Past performance must also include data related to High School Diploma attainment and transition to post-secondary education and training. Previously funded programs will submit data that has been entered in LACES in previous funding cycles, while new applicants must demonstrate past effectiveness in serving basic skills deficient individuals and success in achieving results in the performance areas listed above.

Maryland Combined WIOA State Plan 2024-2028

The following services are funded:

Table: Adult Education & Family Literacy Act Services

FEDERAL FUNDS	
Fund Name	Services/Activities
ABE/ESL	Adult Basic Education (ABE) instructional services for learners at the ABE 1 through 4 NRS levels, and/or English as a Second Language (ESL) instructional services for learners at the ESL 1 through 6 NRS levels
ASE	Adult Secondary Education (ASE) instructional services for learners at the ABE 5 through 6 NRS levels
Local Institutionalized*	Instructional services in local correctional facilities and other institutions (including any prison, jail, reformatory, work farm, detention center, halfway house, community-based rehabilitation center, or other similar institution for the confinement or rehabilitation of criminal offenders) for learners at any of the ABE, ASE, and ESL NRS levels.
Family Literacy	Adult education instruction, partner program coordination, and parent education
STATE FUNDS	
Fund Name	Services/Activities
Literacy Works	1st priority –Local accountability and data reporting to LACES 2nd priority –Direct instructional services to augment the services described for ABE/ESL, ASE, NEDP, IELCE (NRS Levels) 3rd priority –Locally developed and accepted State required Professional Development activities for staff
AGE	Adult General Education (AGE) funds are only available to local public school systems and designated for instructional services to learners at the ABE 5-6 levels
ADDITIONAL FUNDING OPPORTUNITIES	
Fund Name	Services/Activities
IELCE (federal)	Integrated English Literacy and Civics Education (IELCE) prepares adults who are English language learners, and places such adults in unsubsidized employment in high-demand industries and occupations that lead to economic self-sufficiency. Programs must integrate with the local workforce development system and its functions to carry out the activities of the program.
NEDP (State and federal)	National External Diploma Program (NEDP) is an applied performance assessment system high school diploma option (see Assurances Section for the Maryland National External Diploma Program)

DWDAL’s Monitoring and Compliance Unit visits include fiscal and programmatic monitoring that review partnerships, customer flow, fiscal, and programmatic files under Title I and III. This

Maryland Combined WIOA State Plan 2024-2028

monitoring occurs in accordance with MOUs, the State Plan, and Local Plans. Written reports are provided identifying findings that require corrective actions, as well as areas of concerns as a warning of future issues. Best practices are identified and shared with other areas. Sanctions would apply following two years of poor performance which included reduction of funds or decertification as an area. Additionally, the TAA program is also monitored by the Monitoring and Compliance Unit.

Jobs for Veterans State Grant Program (JVSG) audits each of the 13 Local Areas once every two years. The audit covers partnerships and how mandatory partners in the State Plan operate and work together as it relates to JVSG guidance.

Local performance negotiations are based on past performance and future modeling provided by the USDOL. Information is used to measure how the system is operating as far as Title I and III.

Youth providers that are contracted out by Local Areas are assessed annually and are not renewed if determined to be ineffective.

(ii) Describe how the eligible agency will ensure direct and equitable access to all eligible providers to apply and compete for funds and how the eligible agency will ensure that it is using the same grant or contract announcement and application procedure for all eligible providers.

As the oversight and administrative agency for WIOA Title II adult education programs, MD Labor evaluates past performance in delivering adult education and family literacy activities, in order to assess the effectiveness of applicants during the competitive process. Selected applicants must document success in providing AELS.

Title II providers in each jurisdiction are selected on the basis of a competitive application process. The MD Labor office of AELS was responsible for developing and disseminating the grant application for services to be delivered by local providers, as authorized and funded under WIOA Title II. The competitive grant application was posted publicly on the MD Labor website. Only providers who responded to the competitive grant application in a timely manner, adhering to all submission requirements and deadlines, were considered for funding under WIOA Title II.

MD Labor directly awarded grants to providers deemed to have successfully responded to the competitive grant application requirements and satisfactorily documented previous success in providing the services. Sub-contracts were considered for funding. Proposals submitted in response to the competitive grant application were reviewed by AELS, along with an independent team of reviewers that includes individuals with knowledge and expertise in adult education, WIOA partner agency officials, and DWDAL personnel. Reviewers scored applications on the considerations set out in WIOA, Title II, Section 231.

(C) Title IV VR. In the case of a State that, under section 101(a)(2)(A)(i) of the Rehabilitation Act designates a State agency to administer the part of the Vocational Rehabilitation (VR) services portion of the Unified or Combined State Plan under which VR services are provided for

Maryland Combined WIOA State Plan 2024-2028

individuals who are blind, describe the process and the factors used by the State to determine the distribution of funds among the two VR agencies in the State.

DORS is a Combined Agency that provides services for individuals who are blind. As such this provision is not applicable in Maryland.

(6) Program Data

(A) Data Alignment and Integration. Describe the plans of the lead State agencies with responsibility for the administration of the core programs, along with the State Board, to align and integrate available workforce and education data systems for the core programs, unemployment insurance programs, and education through postsecondary education, and to the extent possible, the Combined State Plan partner programs included in this plan. The description of the State’s plan for integrating data systems should include the State’s goals for achieving integration and any progress to date. Describe data-collection and reporting processes used for all programs and activities, including the State’s process to collect and report data on co-enrollment, and for those present in the one-stop centers.

(i) Describe the state’s plans to make the management information systems for the core programs interoperable to maximize the efficient exchange of common data elements to support assessment and evaluation.

WIOA Program	Data System(s) Used	Year Contract Expires
Adult Program	MWE	2029
Dislocated Worker Program	MWE	2029
Youth Program	MWE	2029
Wagner-Peyser Act Program	MWE	2029
Adult Education and Family Literacy Act Program	LACES	2022
VR Program	AWARE	2025
TANF Program	WORKS	N/A
SNAP E&T Program	WORKS	N/A
Trade Adjustment Assistance for Workers Program	MWE	2029
JVSG Program	MWE	2029
SCSEP	MWE	2029
REO	N/A	N/A
Community Service Block Grant	N/A	N/A
UI	BEACON	N/A – in negotiation

Maryland Combined WIOA State Plan 2024-2028

Table: WIOA Program Data and System Alignment

WIOA Program Data and System Alignment

Although MD Labor, MSDE, DHS, and DHCD report on each individual program to the respective federal oversight agency, Maryland does not currently have an integrated system with all partner programs. MD Labor is therefore currently unable to report data from agencies, like MSDE-DORS and DHS-FIA, which report using their own established systems. Since 2020, Maryland has used MLDS to provide employment follow-up measures for Title II reporting. In 2023, WIOA Title I and III data was also added to the system. Non-credit enrollment and training data from the Maryland Higher Education Commission (MHEC) is currently in the test phase to be added to MLDS as well. In future years, Maryland plans to leverage the MLDS partnership to assist with an increasing number of follow-up measure projects, as well as to develop dashboards that will assist in measuring the effectiveness of Maryland's workforce system.

As shown, the MWE currently houses WIOA Adult, Dislocated Worker, Youth, Wagner-Peyser, JVSG, Trade, Apprenticeship, and SCSEP program participants, however, TANF, VR, and Adult Education, are not currently in MWE. Due to contract end dates, the WIOA leadership team recognizes that Maryland needs both short- and long-term solutions and goals to data sharing and alignment. To reach the long-term goal of system integration or alignment, the WIOA Alignment Group leadership team continues to identify potential options for common platforms and data integration. The team will schedule demonstrations with vendors and will work together to weigh the advantages and disadvantages of the options available.

DORS submits the Case Service Report (RSA-911) for the State Vocational Rehabilitation Services Program and the State Supported Employment Services Program to report data on open service records on a quarterly basis, while adhering to "Guidance for Validating Jointly Required Performance Data Submitted under WIOA" (RSA-TAC-19-01).

The Case Services Report (RSA-911) is aligned with the WIOA Participant Individual Record Layout (PIRL) is derived from the Joint Performance Information Collection Request and provides a standardized set of Data Elements, definitions, and reporting instructions that will be used to describe the characteristics, activities, and outcomes of WIOA participants.

DORS receives quarterly employment records through an agreement with the University of Baltimore Jacob France Institute (JFI) and the Maryland Department of Labor. JFI serves as an operations contractor for LABOR and JFI maintains and archives certain confidential LABOR unemployment insurance data, including confidential wage information. DORS reports data on co-enrollment on a quarterly basis. Partner collaboration is tracked using Special Programs in the AWARE case management system.

DHS is leading discussions with WIOA partners on long-term solutions in the development of prototypes, using multiple technologies to evaluate which best suit the needs of the state. Overall requirements and features are to be defined based on the suggestions from various stakeholders.

Maryland Combined WIOA State Plan 2024-2028

MD THINK is a cloud-based technology platform to revolutionize Maryland's delivery of human services. MD THINK will eventually integrate data systems from numerous programs and agencies. Currently, these agencies all have their own systems, housing disconnected yet overlapping in information. MD THINK represents the largest Information Technology project in the history of Maryland. This modern "client-centric" integrated platform will eventually provide employees, partner providers, and constituents of Maryland's human services agencies an efficient and effective platform for delivering collaborative services. A web and mobile front end will provide a central place to access any service from any participating agency. MD THINK is being implemented program-by-program.

The WIOA partners intend to replace the multiple, existing systems, shown above, with a new system that will be adaptable across multiple Maryland State agencies. All require a system with similar attributes: a flexible, robust case management platform with safeguarding of PII, and a comprehensive, adaptable rules engine.

In the short-term, the WIOA leadership team and the Data and Dashboard workgroup are committed to working together to address data alignment and information sharing concerns through the following methods:

- Creating an inventory of data that is collected, by WIOA program, to determine which data elements (Social Security Number (SSN), demographic data, etc.) would be helpful to partner WIOA organizations for eligibility purposes, etc.;
- Establishing Memoranda of Understanding between WIOA agencies, when applicable;
- Developing one standard confidentiality/ethics form for use with all personnel within the WIOA system to ensure staff understand, and agree with signature, to their responsibilities related to safeguarding confidential WIOA records;
- Developing one standard waiver for use with customers at first touch within the WIOA system to ensure compliance with applicable state and federal laws (e.g.: Family Educational Rights and Privacy Act (FERPA); Health Insurance Portability and Accountability Act (HIPPA); etc.);
- Granting "read-only" basic access, with the appropriate releases, to limited WIOA system staff;
- Recognizing that if a WIOA partner agency has verified eligibility documentation, then the same documentation does not need to be duplicated by another state agency for a common customer; and
- Recognizing that partner access to the MWE system to a read-only level requires a team approach, where agencies must triage clients in order to properly enroll them and provide the most appropriate services.

[\(ii\) Describe the state's plans to integrate data systems to facilitate streamlined intake and service delivery to track participation across all programs included in this plan.](#)

Maryland Combined WIOA State Plan 2024-2028

In the long term, DHS is leading the creation of a long-term solution to sharing information between partners. MD THINK is a cloud-based technology platform to revolutionize Maryland's delivery of human services. MD THINK represents the largest Information Technology project in the history of Maryland. This modern "client-centric" integrated platform will provide employees, partner providers, and constituents of Maryland's human services agencies an efficient and effective platform for delivering collaborative services. A web and mobile front end will provide a central place to access any service from any participating agency. MD THINK is currently under development in phases. Phase I of development involves certain DHS programs and is slated to be complete by fall of 2020. The State anticipates that DHS' partner WIOA programs will be included in a later phase of development.

Until then, in the short term, effective with MD Labor Policy Issuance 2017-10 – *Partner Access to the MWE*, MD Labor has expanded partner access to the MWE system to a read-only level. Expanding partner access to the MWE system to a read-only level requires a team approach, where agencies must triage clients in order to properly enroll them and provide the most appropriate services. Currently, PII, including SSN, disability status, etc., are stored and protected through MWE, where partners can only see information that is pertinent to their work. Additionally, limited read-only confidential UI information can be viewed through the MWE system and must be protected accordingly. MWE is a secure platform to protect the confidentiality of customers. As access to the MWE is expanded, client protections are central to determining appropriate partner security level. Each partner contact should only be granted access to data, forms, and reports relevant to their programs and those services offered by those programs, but they cannot edit, change, or add data or case notes to the MWE system.

(iii) Explain how the State board will assist the governor in aligning technology and data systems across required one-stop partner programs (including design and implementation of common intake, data collection, etc.) and how such alignment will improve service delivery to individuals, including unemployed individuals.

The GWDB has established cross-cutting strategic initiatives. Engagement and support from stakeholders and leaders throughout the business, workforce, education, labor, and nonprofit industries representing Maryland is essential to these initiatives. Two of these strategic initiatives include:

- Cybersecurity and Information Technology (IT), the needs of which cut across industry sectors and
- Interagency Development, helping expose staff and board members to holistic, wraparound services, and to interagency work across multiple State agency partners.

The Cybersecurity and Information Technology strategic initiative includes leaders and experts from businesses, universities, and nonprofits to ensure education and instruction align with employer needs within the Cybersecurity and IT industry. The initiative continuously works to create a pipeline of talent for employers by focusing efforts on engaging students as well as incumbent workers as necessary catalysts to fill these openings.

Maryland Combined WIOA State Plan 2024-2028

The GWDB, along with the other WIOA partners, have been in discussions regarding coordinated data collection under the upcoming MD THINK platform. MD THINK is a groundbreaking technology platform that will transform the State's ability to deliver vital human services to constituents. The first program of its kind in the nation, MD THINK will serve more than two million Marylanders through one cloud-based platform. It will integrate the state's health and human services applications, so workforce system partners can more effectively and efficiently deliver multiple services on a unified platform.

(iv) Describe the state's plans to develop and produce the reports required under section 116, performance accountability system. (WIOA section 116(d)(2)).

Interoperability of Maryland's WIOA Management Information Systems

Once integrated, the WIOA partners will be able to effectively use the WIOA management system to assess the progress of participants exiting from core programs and completing postsecondary education or entering into or retaining employment. The modernized WIOA management system will provide a common data infrastructure from which ad hoc and automatically generated reports may be produced. Once established, this system will provide the ability to flexibly analyze and visualize data across the WIOA system, either in a consolidated fashion or using system specific data. Analysts will have the ability to quickly explore data through easily customized visualization tools. This allows for a drag and drop type interface, which would eliminate the need for hard coding when generating a new report or changing an existing report.

Until then, in order to collect the participant level data that will be aggregated and displayed in USDOL quarterly reports, Maryland will use a standardized individual record file from the MWE for USDOL program participants, called the WIOA PIRL. The PIRL provides a standardized set of data elements, definitions, and reporting instructions that will be used to describe the characteristics, activities, and outcomes of WIOA participants. Maryland will be able to meet USDOL requirements to collect participant information that corresponds with the data elements and descriptions delineated within the PIRL. Once collected, this information will then be aggregated according to the conditions outlined in the WIOA Data Element Specifications, which detail the common data elements and technical specifications necessary for calculation of reporting elements under all the USDOL programs listed in the paragraph below. Once aggregated, Maryland will submit the outcomes of the PIRL data to USDOL, which will be displayed according to the frameworks within the USDOL Performance Scorecard and the WIOA Pay-for-Performance Scorecard. Each program mentioned in the supporting statement will generate a program specific report that mirrors the construct of the USDOL Performance Scorecard.

Additionally, to meet USDOL requirements, Maryland will certify and submit the USDOL Performance Scorecard to USDOL on a quarterly basis and will submit the Pay-for-Performance report(s) quarterly, when applicable. The accuracy, reliability, and comparability of program reports submitted by Maryland using federal funds are fundamental elements of good public

Maryland Combined WIOA State Plan 2024-2028

administration, and are necessary tools for maintaining and demonstrating system integrity. The use of a standard set of data elements, definitions, and specifications at all levels of the workforce system helps improve the quality of the performance information that Maryland reports on its WIOA programs. The set of common performance indicators represents the key results that Maryland strives to achieve for their customers, and that the WIOA federal oversight agencies, like USDOL are interested in measuring. Using this set of common indicators affords ETA the ability to describe, in a similar manner, the core purposes of the workforce system – through the program services received, how many people obtained jobs; their earnings; and what skill gains they achieved. They are an integral part of Maryland’s WIOA performance accountability system, and through the Workforce Performance Accountability, Information, and Reporting System, Maryland will continue to collect and report data on program activities, participants, and outcomes that are necessary for program management and to convey complete and accurate information on the performance of workforce programs to policymakers and stakeholders.

Section 116(d)(1) of WIOA mandates that the United States Secretaries of Labor and Education develop a template for performance reports to be used by states, Local Boards, and eligible providers of training services for reporting on outcomes achieved by participants in the WIOA core programs. Required annual data for the core programs include those related to primary performance indicators, participant counts and costs, and barriers to employment. Maryland will work to ensure data are collected and reported in a timely and accurate manner.

The WIOA partners are dedicated to provide their staff with additional training regarding performance reporting to ensure proficiency. Sec. 506(b)(1) of WIOA states that section 116 of WIOA will go into effect at the start of the second full PY after the date WIOA was enacted. WIOA was enacted on July 22, 2014. Therefore, Section 116’s performance accountability system is effective July 1, 2016. Approval of this information collection is required so that the states, grantees, and other entities can begin programming their management information systems in order to allow for collection of the necessary data to implement the data collection and reporting requirements of Section 116 in accordance with the WIOA statute.

Local provider data and performance from the State’s Title II grantees is reported in LACES for Adult Education programming and reported quarterly to OCTAE. An Adult Education Specialist in MD Labor’s DWDAL oversees this effort and works directly with the Manager of Information Systems (MIS) at each Title II site to collect data on a regular basis. Additionally, this MD Labor staff person provides ongoing technical assistance to ensure data is accurately compiled and entered by local providers.

Title IV DORS monitors performance on an ongoing basis. DORS staff have access to AWARE VR standardized performance reports on an ongoing basis through weekly, monthly, quarterly, and annual reports. Performance is monitored regularly to ensure progress toward the achievement of performance goals. Additionally, Alliance Enterprises has been working with DORS and other VR agencies to develop new data reporting elements in accordance with WIOA common performance indicators. As Alliance Enterprises updates AWARE, DORS will ensure that staff are

Maryland Combined WIOA State Plan 2024-2028

provided necessary training. Also, DORS staff will continue to work with its workforce partners toward implementing WIOA common performance indicators.

(B) Assessment of Participants' Post-Program Success. Describe how lead State agencies will use the workforce development system to assess the progress of participants who are exiting from core programs in entering, persisting in, and completing postsecondary education, or entering or remaining in employment. States may choose to set additional indicators of performance.

Through WIOA and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), Congress requires states to track participants' post-program success using a series of measures. For the WIOA Title I Adult and Dislocated Worker Programs, Title II Adult Education and Literacy programs, Title III Wagner-Peyser employment services, and Title IV VR, the primary indicators of performance are, as follows:

- Employment during 2nd quarter after exit
- Employment during 4th quarter after exit
- Median earnings
- Credential attainment rate (excluding Wagner-Peyser)
- Measurable skills gain (excluding Wagner-Peyser)
- Effectiveness in serving employers

For the WIOA Title I Youth program, the primary indicators of performance are, as follows:

- Employment, education, or training during 2nd quarter after exit
- Employment, education, or training during 4th quarter after exit
- Median earnings
- Credential attainment rate
- Measurable skills gain
- Effectiveness in serving employers

For the TANF Program, the primary indicator of performance, based on PRWORA requirements, is the WPR. The WPR is a measurement of families getting TANF cash assistance that include an adult "engaged in work"—that is, participating in a qualifying work-related activity for a sufficient number of hours per week. Maryland is fully committed to tracking these mandated outcomes, but recognizes that the WIOA system's mark of success goes beyond these measures. Utilizing the technical assistance provided to Maryland through its participation in the U.S. Department of Health and Human Services' Systems to Family Stability National Policy Academy, the WIOA partners have worked collaboratively to determine how best to measure success. As Maryland seeks to strengthen and enhance its workforce system through implementation of the State Plan, success requires a commitment to innovation, collaboration, and a true systems approach among the state's many workforce partners.

Maryland Combined WIOA State Plan 2024-2028

The WIOA partners are committed to driving resources, services, and collaboration towards strategies that will effectively and efficiently push the system to make progress in reaching its goals. The WIOA Alignment Group will work with the WIOA Work Groups to find ways to effectively measure and strategize how best to meet benchmarks across the system. Additionally, the WIOA Alignment Group will continually revisit these benchmarks to gauge progress and to determine whether additional measures should be tracked.

Workforce Data Quality Initiative Grant (WDQI)

In July 2021, Maryland received a three-year WDQI Round VIII grant award to create a more comprehensive database within the MLDS. The “Maryland WIOA Data Aligned” project will integrate WIOA Titles I and III data, as well as the Maryland Higher Education Commission (MHEC)’s community college non-credit training data, into the MLDS. This project supports the vision articulated in Maryland’s WIOA State Plan. The Maryland WIOA Data Aligned project will help the workforce system think systematically about how services are delivered, whether they effectively reach priority populations, and eliminate existing gaps to build a better equipped and more equitable State workforce. Connecting workforce, UI, and education data contained in MLDS and improving the quality and breadth of WIOA data in the MLDS is critical to workforce system advancement.

MD Labor cannot determine needs, gaps in services, and system-wide outcomes without a data-informed understanding. The Maryland workforce system agrees that this project is a worthwhile effort. The WDQI award will enable MD Labor and grant partners to accomplish projected goals within the next three years. By connecting this workforce and education data not previously available longitudinally, all partners will accurately measure the successes and challenges of the State’s workforce system to inform policymakers and other stakeholders.

(C) Use of UI Wage Record Data. Explain how the State will meet the requirements to utilize quarterly UI wage records for performance accountability, evaluations, and as a source for workforce and labor market information, consistent with Federal and State law. (This Operational Planning element applies to core programs.)

Use of UI Data

Under WIOA, UI wage records will continue to serve as the primary source for all employment related performance measures. To obtain UI Data, WIOA partners must (1) enter into an approved data sharing agreement with DUI, (2) submit and keep current the required confidentiality forms, and (3) recognize access to UI Data pursuant to a data sharing agreement as an in-kind contribution in a Resource Sharing Agreement or provide DUI an annual fee for access to the information. These requirements imposed on WIOA partners are necessary to demonstrate compliance with federal and state UI information confidentiality rules and allow the State to maintain its good standing with USDOL.

Maryland Combined WIOA State Plan 2024-2028

To guarantee that Maryland is seeing a full and accurate picture of the impact its WIOA programs have on participants' employment outcomes, the state plans to use supplemental wage record data to document participants' entry and retention in employment when wage records are unavailable. Although a majority of employment situations will be covered by wage records, certain other types of employment, particularly self-employment, are either excluded from UI wage records, or remain difficult to gain access to due to restrictions related to confidentiality. WIOA partners take the responsibilities of privacy and confidentiality very seriously. Therefore, the WIOA partners are dedicated to ensuring that staff who access and review UI wage records sign appropriate confidentiality and ethical disclosures every six months.

Fiscal Management and Accountability System

All of Maryland's WIOA programs use the Financial Management Information System (FMIS) for fiscal and management accountability information. FMIS is an integrated database system with purchasing and accounting components. FMIS runs on the Comptroller of Maryland's Annapolis Data Center's computers, and supports individual agency and statewide purchasing and accounting operations.

FMIS supports purchasing functions through the Advanced Purchasing and Inventory Control System (ADPICS) component, and supports the accounting operations through the Relational Standard Accounting and Reporting System (R*STARS) component. The integration of procurement and accounting processing within FMIS results in two primary agencies, the Department of Information Technology (DoIT) and the Comptroller of Maryland, having responsibility for separate aspects of FMIS. Specifically, DoIT is responsible for daily FMIS administration, including maintenance, operation, security, and backup of related database records and the computer programs that perform online and overnight processing. The Comptroller of Maryland's General Accounting Division (GAD) is primarily responsible for R*STARS operations, security, and reporting.

[\(D\) Privacy Safeguards. Describe the privacy safeguards incorporated in the State's workforce development system, including safeguards required by section 444 of the General Education Provisions Act \(20 U.S.C. 1232g\) and other applicable Federal laws.](#)

Privacy Safeguards

To protect PII, Maryland adheres to USDOL guidance provided in Training and Employment Guidance Letter 39-11, "Guidance on the Handling and Protection of PII." MD Labor's DWDAL issued a policy in spring 2019 on [Privacy and Data Protection](#), outlining the Division's privacy safeguards. All programs under DWDAL must adhere to the policy.

Whenever possible, Maryland will continue to use unique identifiers for participant tracking instead of SSNs. While SSNs may initially be required for performance tracking purposes, staff may use a unique identifier to link each individual record back to the SSN. Once the SSN is entered for performance tracking, the unique identifier may be used in place of the SSN for tracking

Maryland Combined WIOA State Plan 2024-2028

purposes. When SSNs are used for tracking purposes, Maryland requires its WIOA programs to store or display SSNs in a way that is not attributable to any particular individual. For Maryland's WIOA programs using the MWE, the state subsequently uses alternative identifiers, such as state IDs, after SSNs have initially been supplied. When SSNs are used, this information is truncated and encrypted within the MWE. Only WIOA staff with selective privileges can access SSNs. To secure the System Internet communications within the MWE, a Secure Sockets Layer (SSL) is used to encrypt a session between the server and the web user. SSL is a program layer for managing the security of message transmissions in a network. The programming for maintaining data confidentiality is contained in a program layer between an application such as the System and the Internet's Transmission Control Protocol / Internet Protocol (TCP/IP) layers. The "sockets" part of the term refers to the socket method of passing data back and forth between a client and a server program in a network or between program layers in the same computer. SSL uses the public-and-private key encryption system from RSA. A digital certificate is an electronic "credit card" that establishes credentials when carrying out transactions on the web, and is issued by a certification authority. It contains a copy of the certificate holder's public key, which is used for encrypting and decrypting messages and digital signatures, and the digital signature of the certificate-issuing authority. This is used so that a recipient can verify the certificate is real. The following data will always be encrypted when it is accessed by the MWE System:

- SSN,
- Federal Employer Identifier Number,
- Wage Records,
- Identifying information (including LEP and disability status),
- Information relating to benefits and public assistance received, and
- User ID and Password.

The MWE system includes a set of permissions that determine the resources in the system that a specific user can access and/or modify. For example, some staff will be able to only view certain data while others will be able to view and modify this data. When MWE's creator, Geographic Solutions, hosts the System, the data is secured behind the advanced firewall. In addition, MD Labor's current policy on PII recommends that SSNs are obtained for performance and reporting purposes, but it also states that SSNs are not required for services to be provided. Because SSNs are important for tracking outcomes, staff should seek SSNs, and in doing so, should communicate the following to customers:

- You are not required to provide us with your SSN. Your receipt of services will not be affected by disclosure or nondisclosure of your SSN or any other information that is voluntarily requested.
- SSNs are used to facilitate efficient recordkeeping, integrated service delivery, performance measurement, research, planning, and program evaluation.
- Your SSN will be kept confidential and is intended for use only by the program administrator and the federal government for reporting and evaluation.

Maryland Combined WIOA State Plan 2024-2028

Due to privacy concerns among Local Areas and MD Labor, Maryland formed a workgroup in 2016 to assess policy related to privacy and to work with the federal oversight agencies, like USDOL, to determine alternative methods of tracking that do not require staff to collect PII. The desired goal is to obtain accurate eligibility documentation while reducing paper case files. Utilization of a module within the MWE allows all eligibility information and supporting documentation to be scanned and uploaded to the MWE eliminating the need for a paper file.

(7) Priority of Service for Veterans.

(A) Describe how the State will implement the priority of service provisions for covered persons in accordance with the requirements of the Jobs for Veterans Act, codified at section 4215 of 38 U.S.C., which applies to all employment and training programs funded in whole or in part by the Department of Labor.

Men and women who have served in the U.S. armed forces or who have been the spouses of service members have made significant sacrifices on behalf of the United States. In recognition of their service, and in accordance with the WIOA, the Jobs for Veterans Act of 2002²³ and the Veterans’ Benefits, Healthcare, and Information Technology Act of 2006,²⁴ Maryland is committed to prioritizing services to "veterans and eligible spouses" who meet the criteria for “covered persons.” Maryland’s workforce system must ensure that members of this population have access to services that enable them to qualify for, find, and keep good civilian jobs in occupations with career pathways.

The table below provides criteria for determining whether an individual meets the WIOA definition for a “covered person:”

Veterans	Eligible Spouses
<p>Veterans who have served at least one day in the active military, naval, or air service, who were discharged or released from service under any condition other than a condition classified as dishonorable, and who are otherwise eligible for participation in programming are included as covered persons. This definition includes Reserve units and National Guard units activated for Federal Service.²⁵</p>	<p>An “eligible spouse” means an eligible spouse/caregiver of any of the following:</p> <ul style="list-style-type: none"> a. An eligible spouse/caregiver of any veteran who died of a service-connected disability; b. An eligible spouse/caregiver of any member of the Armed Forces serving on active duty who, at the time of application for the priority, is listed in one or more of the following

²³ Information on the Jobs for Veterans Act of 2002 is available at www.doleta.gov/programs/VETS.

²⁴ Information on the Veterans’ Benefits, Healthcare, and Information Technology Act of 2006 is available at www.congress.gov/bill/109th-congress/senate-bill/3421

²⁵ 38 U.S. Code § 4215 - Priority of service for veterans in Department of Labor job training programs - <https://www.gpo.gov/fdsys/pkg/USCODE-2008-title38/pdf/USCODE-2008-title38-partIII-chap42-sec4215.pdf>; A Protocol for Implementing Priority of Service For Veterans and Eligible Spouses: <https://wdr.doleta.gov/directives/attach/TEN/ten2010/ten15-10a1.pdf>

Maryland Combined WIOA State Plan 2024-2028

Veterans	Eligible Spouses
	<p>categories and has been so listed for a total of more than 90 days;</p> <ul style="list-style-type: none"> i. Missing in action; ii. Captured in the line of duty by a hostile force; or iii. Forcibly detained or interned in the line of duty by a foreign government or power. <p>c. An eligible spouse/caregiver of any veteran who has a total disability resulting from a service-connected disability, as evaluated by the Department of Veterans Affairs; or</p> <p>d. An eligible spouse/caregiver of any veteran who died while a disability was in existence.</p>

For universal access programs, such as Wagner-Peyser, covered persons must receive Priority of Service over all other program participants. However, for programs with specific eligibility criteria, such as the WIOA Title I Adult program, covered persons must first meet all statutory eligibility requirements of the program to receive Priority of Service.

Priority of service for the WIOA Title I Adult Program must be provided in the following order:

- First, to "veterans and eligible spouses" (or covered persons) (who also are included in the groups given statutory priority for WIOA adult formula funds). This means that "veterans and eligible spouses" (or covered persons) who also are recipients of public assistance, other low-income individuals, or individuals who are basic skills deficient would receive first priority for services provided with WIOA adult formula funds.
- Second, to non-covered persons (individuals who are not "veterans and eligible spouses" (or covered persons)) who are included in the groups given priority for WIOA adult formula funds.
- Third, to "veterans and eligible spouses" (or covered persons) who are not included in WIOA's priority groups.
- Fourth, to any other populations identified by the Governor or Local Board for priority.
- Last, to non-covered persons outside the groups given priority under WIOA.

** Note: When past income is an eligibility determinant for Federal employment or training programs, any amounts received as military pay or allowances by any person who served on active duty, and certain other specified benefits, must be disregarded for the veteran and for other individuals for whom those amounts would normally be applied in making an eligibility*

Maryland Combined WIOA State Plan 2024-2028

determination. Military earnings are not to be included when calculating income for veterans or transitioning service members for this priority.

For programs that target specific populations without statutory mandate, covered persons must receive the highest priority for enrollment, consistent with the priority of service applied to universal access programs. State and local operators do not have the discretion to establish further priorities within the overall Priority of Service; this right is reserved for the United States Secretary of Labor only. Local Area directors must ensure that local WIOA plans incorporate a Veterans Priority of Service policy that is consistent with the requirements of State policy and the law.

Identifying Veteran Status

Each AJC, or other relevant point of entry, should inform covered persons, that by identifying as a Veteran or covered person, they are entitled to Priority of Service. One of the responsibilities of the LVERs are to ensure that signage and detailed sign-in sheets exist at point of entry. The workforce system and affiliate program operators must enable "veterans and eligible spouses" (or covered persons) to identify themselves as Veterans at the point of entry to the system or program, so that covered persons can take full advantage of Priority of Service.

AJCs and affiliate program operators must ensure that covered "veterans and eligible spouses" (or covered persons) are made aware of:

- Priority of Service entitlement;
- The full array of employment training and placement services available;
- Applicable eligibility requirements for programs and services.

Verifying Veteran Status

Any individual self-identifying as a covered person should be provided immediate priority in the delivery of employment and training services. No covered person should be denied access on a priority basis to any services provided by program staff in order to verify covered person status. The only services that require eligibility verification are those that involve the use of outside resources, such as classroom training. For example, to receive training services under WIOA Title I programs, veteran status must be verified. Even in these instances, verification is only necessary where a decision is made to commit outside resources to a covered person over another individual. For all other purposes, covered persons should be enrolled and provided immediate priority before providing verification as a covered person. It is neither necessary nor appropriate for any staff to require verification of the status of a "veterans and eligible spouses" (or covered persons) at the point of entry, unless the individual who self-identifies as a covered "veterans and eligible spouses" (or covered persons):

1. Is to immediately undergo eligibility determination and must be registered or enrolled in a program; or,

Maryland Combined WIOA State Plan 2024-2028

2. The applicable federal program rules require verification of covered "veterans and eligible spouses" (or covered persons) status at that time.

To receive Priority of Service for career services, covered persons may self-attest their "veterans and eligible spouses" (or covered persons) status. To receive training services under WIOA, however, Veteran status must be verified.

Implementing Priority of Service

The regulations provide that priority of service means the right of eligible covered persons to take precedence over eligible non-covered persons in obtaining services. The regulations further specify that taking precedence may mean:

- The covered person receives access to the service or resource earlier in time than the non-covered person; or
- If the service or resource is limited, the covered person receives access to the service or resource instead of or before the non-covered person.

The regulations specify how priority of service is to be applied across three different types of qualified job training programs:

- Universal access programs that do not target specific groups;
- Discretionary targeting programs that focus on certain groups but are not mandated to serve target group members before other eligible individuals; and
- Statutory targeting programs that are mandated by federal law to provide priority or preference to certain groups.

(B) Describe how the State will monitor priority of service provisions for veterans.

USDOL will monitor recipients of funds for qualified job training programs to ensure that covered persons are made aware of and provided priority of service. Monitoring will be performed jointly by the Veterans' Employment and Training Service (VETS), the USDOL agency responsible for administering the program, and the Regional LVER.

The following will be used to measure compliance:

- The ratio of veterans referred to employment and WIOA services versus non-veteran clients
- The ratio of veterans referred and accepted to WIOA training versus non-veterans
- Are veterans priority of service signage easily seen near entrance
- Are front desk personnel fully versed on veteran priority of service

If monitoring identifies non-compliance with priority of service, the results of the monitoring:

Maryland Combined WIOA State Plan 2024-2028

1. Will be handled in accord with each program's compliance review procedures; and
2. May lead to imposition of a corrective action plan.

(C) Describe the triage and referral process for eligible veterans and other populations determined eligible to receive services from the Jobs for Veterans State Grants (JVSG) program's Disabled Veterans' Outreach Program (DVOP) specialist/Consolidated Position.

The USDOL's Employment and Training Administration anticipates that approximately 30 percent of veterans seeking AJC services nationwide will be identified as having a significant barrier to employment (SBE). This guidance is designed to assist DVOP specialists in targeting services to eligible veterans and persons who meet criteria for SBE status in order to fulfill their primary responsibility to provide intensive services to this population.

An eligible "veterans and eligible spouses" (or covered persons) is determined to have an SBE if he or she attests to belonging to at least one of the criteria below:

- A special disabled or disabled veteran, as those terms are defined in 38 U.S.C. 4211(1) and (3); Special disabled and disabled veterans are those:
 - Who are entitled to compensation (or those who would be entitled to compensation, yet are not receiving it due to the receipt of military retired pay) under laws administered by the Secretary of Veterans' Affairs; or
 - Who was discharged or released from active duty because of a service-connected disability;
- A homeless person, as defined in Sections 103(a) and (b) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11302(a) and (b)), as amended;
- A recently-separated service member, as defined in 38 U.S.C. 4211(6), who has been unemployed for 27 or more weeks in the previous 12 months; i.e. the term of unemployment over the previous 12 months remains 27 weeks; however, the requirement of 27 consecutive weeks is eliminated;
- An offender, as defined by WIOA Section 3 (38), who is currently incarcerated or who has been released from incarceration; i.e. the expanded definition of SBE includes any eligible veteran or eligible person who is or is currently or formerly incarcerated by removing the last 12 months requirement;
- A veteran lacking a high school diploma or equivalent certificate;
- A low-income individual (as defined by WIOA Section 3 (36));
- A veteran between the ages of 18 and 24 years old who possess limited civilian work history;
- A Vietnam-era veteran. Vietnam-era veterans are those for which any part of their active military, naval, or air service was during the Vietnam era (the period beginning February 28, 1961, and ending May 7, 1975, in the case of a veteran who served in the Republic of Vietnam during that period, and the period beginning August 5, 1964, and ending May 7, 1975, in all other cases); and

Maryland Combined WIOA State Plan 2024-2028

- Eligible Transitioning Service Members, Spouses and Caregivers. In annual appropriations bills since the consolidated Appropriations Act of 2014, Congress authorized JVSG grants to support services described in VPL 07-14 to:
 - Transitioning members of the Armed Forces who have been identified as in need of individualized career services;
 - Members of the Armed Forces who are wounded, ill, or injured and receiving treatment in Military Treatment Facilities (MTFs) or Warrior Transition Units (WTUs); and
 - The spouses or other family caregivers of such wounded, ill, or injured members.

Veterans who do not fall into one of the categories targeted for services by DVOP specialists remain eligible for services under WIOA Title I for adults, dislocated workers, and youth, WIOA Title III for employment services under the Wagner-Peyser program.

During a Veteran's initial visit, AJC staff are responsible for assessing the Veteran to determine whether an SBE exists. If a Veteran self identifies as having an SBE, then AJC staff should use the Eligibility Checklist to document status. The Checklist will be used by the AJC staff as a way to lead a conversation concerning potential barriers. Staff should not ask the Veterans to complete the form themselves. AJC staff shall assess the Veteran for SBEs in a private area to allow the Veteran an opportunity to feel safe about providing sensitive information.

After the AJC staff's initial assessment and delivery of Basic Career Services, Veterans with an SBE that require and will benefit from intensive services shall be referred to the DVOP upon the Veteran's agreement. If a DVOP is requested and is unavailable, the self-attestation form will serve as a referral for DVOPs to follow-up. If the Veteran with an SBE refuses DVOP services, they shall be provided with AJC services.

If an SBE is not identified, then the Veteran shall be provided with the applicable and available ETA-administered AJC services. If a Veteran without an SBE indicates a preference to work with a Veteran representative, Local Area staff should work with JVSG staff to ensure the Veteran job seeker understands DVOP specialists and LVER staff roles. Priority of Service must be given to all eligible Veterans and persons.

(8) Addressing the Accessibility of the AJC Delivery System for Individuals with Disabilities. Describe how the one-stop delivery system (including one-stop center operators and the one-stop delivery system partners), will comply with section 188 of WIOA (if applicable) and applicable provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) regarding the physical and programmatic accessibility of facilities, programs, services, technology, and materials for individuals with disabilities. This also must include a description of compliance through providing staff training and support for addressing the needs of individuals with disabilities. Describe the State's one-stop center certification policy, particularly the accessibility criteria.

Maryland Combined WIOA State Plan 2024-2028

WIOA System Accessibility for All Marylanders

Maryland's WIOA oversight entities are committed to ensuring that individuals with disabilities have equal access to all WIOA covered programs and activities. The State of Maryland will ensure that sub-recipients establish and implement appropriate procedures and processes under the Americans with Disabilities Act (ADA) and Rehabilitation Act -Title IV. The State of Maryland has taken necessary steps to identify compliance under Section 188 of WIOA, which contains provisions identical to those in Section 188 of Workforce Investment Act, as well as 29 CFR Part 38, which is similar to 29 CFR Part 37. Additionally, the state will ensure that all Local Areas comply with provisions that prohibit discrimination against individuals who apply to, participate in, work for, or come into contact with programs and activities that receive financial assistance from USDOL, United States Department of Education, and the U.S. Department of Health and Human Services. Section 188 of WIOA prohibits discrimination against all individuals in the United States on the basis of race, color, religion, sex (including pregnancy, childbirth, and related medical conditions, transgender status, and gender identity), national origin (including LEP), age, [disability](#), or political affiliation or belief, or against beneficiaries on the basis of either [citizenship](#) status or [participation](#) in any [WIOA Title I-financially assisted program or activity](#). Section 188 also requires that reasonable accommodations be provided to eligible individuals with disabilities. AJCs are expected to meet the needs of their customers by ensuring universal access to their programs and activities for all qualified individuals. Universal access includes performance of the following functions:

- Understanding local needs;
- Marketing and outreach;
- Involving community groups and schools;
- Affecting collaboration, including partnerships and linkages;
- Staff training;
- Intake, registration and orientation;
- Assessments and screening; and
- Service delivery.

Maryland's AJCs are required to provide reasonable accommodation for individuals with disabilities to ensure equal access and opportunity. The term "reasonable accommodation" is defined as "modifications or adjustments to an application/registration process that enables a qualified applicant/registrant with a disability to be considered for the aid, benefits, services, training or employment that the qualified applicant/registrant desires;" or "modifications or adjustments that enable a qualified individual with a disability to perform the essential functions of a job, or receive aid, benefits, services, or training equal to that provided to qualified individuals without disabilities;" or "modifications or adjustments that enable a qualified individual with a disability to enjoy the same benefits and privileges of the aid." AJC will make visible to participants that:

Maryland Combined WIOA State Plan 2024-2028

- Section 188 implements the nondiscrimination and equal opportunity provisions of WIOA, which are contained in Section 188 of the statute.
- Section 188 prohibits discrimination against all individuals in the United States on the basis of race, color, religion, sex (including pregnancy, childbirth, and related medical conditions, transgender status, and gender identity), national origin (including LEP), age, [disability](#), or political affiliation or belief, or against beneficiaries on the basis of either [citizenship](#) status or [participation](#) in any [WIOA Title I-financially assisted program or activity](#).
- Section 188 also requires that reasonable accommodations be provided to qualified individuals with disabilities in certain circumstances.

The state expects local providers to acknowledge in local plans and/or policies that they understand that, while Section 188 regulations ensure equal opportunity for individuals with disabilities, sub-recipients may also be subject to the requirements of:

- Section 504 of the Rehabilitation Act, which prohibits discrimination against individuals with disabilities by recipients of federal financial assistance;
- Title I of the ADA, which prohibits discrimination in employment based on disability;
- Title II of the ADA, which prohibits state and local governments from discriminating on the basis of disability;
- Section 427 of the General Education Provisions Act; and
- Maryland Anti-Discrimination laws.

The MD Labor Office of Fair Practices (OFP) maintains a current listing of businesses and individuals who interpret, that provide for Braille, and other auxiliary aids and services. Alternate formats including large format copies are made available upon request. The OFP maintains regular contact with the Maryland Department of Disabilities for related guidance and technical assistance.

Included in the administrative directives that the OFP has developed and disseminated is a directive, entitled “Alternate Formats”, which documents the related policy and procedure and includes a resource list of contacts.

DWDAL maintains contact with organizations and agencies that provide services to and/or advocate on behalf of individuals with disabilities. Through these associations, MD Labor receives regular guidance and technical assistance on providing notice and services to individuals with disabilities.

The guidelines for the development and submission of each grant recipient’s Local WIOA Plan included the requirement that recipients describe the steps they would take to ensure that communications with individuals with disabilities, including individuals with visual or hearing impairments, are as effective as communications with others.

Maryland Combined WIOA State Plan 2024-2028

Monitoring of Sites

For WIOA programs under MD Labor's oversight, in order to confirm compliance under Section 188, DWDAL state Regional Program Monitors conduct onsite reviews. Prior to the commencement of the visit, the Monitor confirms with the Program Manager or Director that notification of the visit was received, staff are aware, and requested information prior to the visit is unchanged. The Program Monitor observes the site's triage system, confirms that appropriate federal signs are visible to participants, and examines the kiosk to confirm that appropriate WIOA, Veteran, ITA, and OJT information is available. A site walk-through determines whether:

- EO Law Posters are in plain sight, centrally located, in needed languages and provide state and local EO Officer contact information;
- WIOA, Veteran, ITA, and OJT Literature are present;
- EO tagline is inserted and correct;
- TTY/TDD or Relay Service number is provided where phone numbers are listed;
- Site is accessible, i.e. ADA compliant;
- Disability entrance signage is present;
- Entrance and parking lot are accessible; and
- There are both Accessible stations and Assistive Technology.

The Monitor performs a case file review analyzing documentation, intake processes, eligibility determination, and access to services based on the laws under WIOA Title I and Title IV from randomly selected files for the PY. Tests will be performed using the monitoring tools, created by the Monitoring Unit, along with instruments provided by MD Labor OFP. The Monitor develops a report highlighting any discrepancies, findings, or concerns that will be forwarded to the OFP and the OAS for further review. The WIOA partners are dedicated to ensuring that subject matter experts in relevant areas, such as disabilities and accessibility, are included in monitoring best practice training and discussions to ensure that WIOA programming is delivered thoroughly and effectively.

As of January 2024, MD Labor's OFP administers the comprehensive EO monitoring of the Local Areas.

DORS self-monitors for compliance with the provisions of the Americans with Disabilities Act to ensure that all offices, programs, services, technology, and materials are fully accessible to staff with disabilities and consumers with significant disabilities. On a daily basis, staff with disabilities and participants in the VR program monitor DORS for accessibility. Monitoring activities are also conducted by the United States Department of Education, Rehabilitation Services Administration, as well as by state and federal auditors.

DHS provides assistance to individuals and families with disabilities applying for or receiving TANF by ensuring equal access to people with disabilities; ensuring that policies, practices, and procedures are modified for people with disabilities where necessary; and ensuring that methods

Maryland Combined WIOA State Plan 2024-2028

of administration do not discriminate on the basis of disability. Applicants and recipients are provided special accommodations and auxiliary aids such as interpreters for individuals with hearing impairments, large type reading materials for individuals with visual impairments, and telephone interviews for those customers who are unable to visit a LDSS. Further, specifically with TANF workforce development programs, DHS requires LDSS to complete an annual Plan for Achieving Self-Sufficiency. Included in the annual plan are project descriptions for all work program activities. In the Plan, LDSS are required to describe their assessment, reasonable accommodation, and monitoring processes which will include a communication strategy with vendors that provide workforce development services, if applicable. Additionally, DHS conducts monthly technical assistance/monitoring calls and annual on-site monitoring visits with each LDSS, which includes evaluation of ADA compliance. Compliance will be measured, among other things, by the promulgation of policies, tracking of requests for reasonable accommodations, and participation in DHS ADA trainings. Finally, monitoring is also conducted by the U.S. Department of Health and Human Services as well as state and federal auditors.

(9) Addressing the Accessibility of the AJC Delivery System for Individuals who are English Language Learners. Describe how the one-stop delivery system (including one-stop center operators and the one-stop delivery system partners) will ensure that each one-stop center is able to meet the needs of English language learners, such as through established procedures, staff training, resources, and other materials. Describe how English language learners will be made aware of the opportunity to enroll and/or co-enroll in all the core programs for which they are eligible.

Background

According to July 2023 MD Labor data, English language learners represent approximately 61 percent of the State's Workforce Innovation and Opportunity Act (WIOA) Title II adult education population. According to the Census Bureau's 2018-2022 American Community Survey, Maryland is home to 6,161,707 residents and, of the statewide population aged five or older, 19.8 percent report that they speak a language other than English at home and 7.3 percent report speaking English less than "very well." Additionally, the Census Bureau reports that, of the 965,638 foreign-born persons in Maryland of the age of five or older, 80.6 percent speak a language other than English and 37.8 percent report speaking English less than "very well" (U.S. Census Bureau, 2018-2022). These populations provide substantial contributions to Maryland's economy every day. In turn, Maryland's workforce system must strive to tailor services for this population as they obtain literacy and high school equivalency, training, and employment services.

MD Labor takes seriously its commitment to being in compliance with equal opportunity and nondiscrimination matters. First, Maryland's Nondiscrimination Policy fulfills the requirements of WIOA Section 188 and 29 CFR Part 38. The policy states that it is the position of the State of Maryland to prohibit all forms of unlawful discrimination against any individuals in the United States on the basis of race, color, religion, sex (including pregnancy, childbirth, and related medical conditions, transgender status, and gender identity), national origin (including LEP), age,

Maryland Combined WIOA State Plan 2024-2028

[disability](#), or political affiliation or belief, or against beneficiaries on the basis of either [citizenship](#) status or [participation](#) in any [WIOA financially assisted programs or activities](#).

Second, MD Labor's Office of Fair Practices (OFP) is responsible for overall compliance regarding equal opportunity and nondiscrimination matters. The OFP provides technical assistance and professional development opportunities. All Local Areas have designated an Equal Opportunity Officer to ensure accessibility of the Local Areas' AJCs. In addition to the equal opportunity and accommodations training conducted by that office, Maryland is dedicated to ensuring that frontline staff are trained to meet the needs of Maryland's English language learners through professional development opportunities.

Third, the presence of a language access plan displays the agency's commitment to ensuring services for English language learners. The Division of Workforce Development and Adult Learning (DWDAL) and the Division of Unemployment Insurance (DUI) jointly developed a Language Access Plan (LAP) in 2020. The LAP was revised in 2022 and is currently under revision for publication in the Spring of 2024. The LAP identifies how DWDAL and DUI, along with the statewide network of AJCs and Title II adult education sites, will work collaboratively to ensure workforce system access for multilingual learners.

Language Access Services

The LAP is established pursuant to and in accordance with, State Government Article, §§10-1101, Annotated Code of Maryland: "The General Assembly finds that the inability to speak, understand, or read the English language is a barrier that prevents access to public services provided by state departments, agencies, and programs, and that the public services available through these entities are essential to the welfare of Maryland residents. It is the policy of the state that state departments, agencies, and programs shall provide equal access to public services for individuals with LEP."

The provision of equal access to public services details both spoken interpretation and written translation services. There are two types of spoken interpretation services: in-person and telephonic. In person and virtual interpretation are real-time, face-to-face oral interpretation service options that allows customers to receive information in their preferred language with incorporation of "cultural and syntactical context." The State of Maryland currently contracts with Ad-Astra, Inc. (Ad-Astra) to provide these services. Telephonic interpretation also allows customers to receive information in their preferred language with incorporation of cultural and syntactical context through the telephone, where the interpreter is able to relay the messages of a staff person. The State of Maryland currently contracts with Language Line Solutions, Inc. (Language Line) to provide this service. Based on Maryland Code, State agencies and grantees must provide face-to-face, in-house oral language service if contact between the agency and individuals with LEP is on a weekly or more frequent basis. In the LAP, MD Labor provides guidance on implementing this code on a state-level and local-level.

Maryland Combined WIOA State Plan 2024-2028

To ensure speakers of other languages are aware of available interpretation language services at the State's AJCs, a variety of resources are used. AJCs display "I Speak" posters near the point of entry, listing 38 identifiable languages that customers can point to so staff can arrange appropriate interpretation services. AJCs may also display multilingual brochures specifically designed for the LEP population as well as Equal Opportunity posters in languages other than English.

Maryland Code also stipulates requirements for written translation services. Vital documents must be translated into any language spoken by any LEP population that constitutes three percent or more of the overall population within the geographic area. According to MD Labor's OFP, a "vital document" is one that conveys information that critically affects the program recipient to make decisions about his or her participation in an activity. Documents that require a signature and mention the continuation or termination of a benefit are considered "vital." This may include web-based information. The State currently contracts with Ad-Astra to provide written translation services in order to ensure material is accessible to LEP individuals. All state vendor contracts may be utilized by Local Areas.

Maryland also uses "Babel Notices" to communicate the significance of vital information to English language learners and LEP individuals. Local Areas should include Babel Notices pursuant to the three percent population stipulation in State Law. For instance, DUI issues Babel Notices with their communications, and DWDAL issues Babel Notices in communications to Reemployment Opportunity Workshop (ROW) and Reemployment Services and Eligibility Assessments (RESEA) customers. Census data should be used to determine which languages to include and will be reviewed as new statistics become available. Data in the Maryland Workforce Exchange (MWE) regarding LEP status and preferred language allows Local Areas to develop a baseline of what populations use and require linguistic services. Local Areas are able to alter their Babel Notices according to the languages most relevant to their areas.

To complement the 2022 LAP, the 2023 Language Access Plan Resource Guide was created to create an easy-to-use resource for frontline staff to use when working with LEP customers. The guide highlights applicable laws, strategies to access language needs, best practices in working with LEP customers and interpreters, detailed instruction of accessing the State's contracted language assistance vendors, and available resources to aid in working with LEP customers.

Additionally, three professional development opportunities for staff were conducted to reinforce the commitment to ensuring services are accessible to LEP customers. These opportunities included a Language Assistance Services training to review the requirements of the LAP, contracted vendors, best practices in working with LEP customers, and best practices in working with interpreters. Additionally, staff were given the opportunity to engage with language assistance vendors, Language Line and Ad Astra, during the Meet the Vendors training. This training included a presentation by each vendor about their services and how to access them, as well as the opportunity for staff to ask questions directly to the vendors. The last training conducted was Refugee Resettlement 101, where the Director of MORA presented on the refugee resettlement process in the U.S. There will be a continued focus on supporting local area

Maryland Combined WIOA State Plan 2024-2028

staff with training and professional development opportunities to ensure they have the knowledge and resources needed to support the LEP population.

DWDAL and DUI publications available in Spanish include the Pocket Resume for Job Interviews, Services for Migrant and Seasonal Farm Workers, GED® Testing, the publication “What you need to know about UI in Maryland,” and BEACON 2.0 Claimant User Guide. Additional resources are continually reviewed for content and ease of translation. Because of the significant number of Spanish-speaking claimants seeking services, the College Park UI Claim Center employs Spanish-speaking staff that review claims over the phone for claimants from the entire State. The Division’s Spanish speaking personnel also assist with employer inquiries when necessary.

The Division of Rehabilitation Services (DORS) currently has its website and written materials available in five non-English languages: Chinese, French, Korean, Spanish, and Vietnamese. These languages were selected based on Census data and customer requests. Similarly, the Department of Human Services (DHS) has forms and outreach materials available in Spanish and English as well as Family Investment Administration (FIA) forms to apply for assistance available in Amharic, Arabic, Burmese, Chinese, Farsi, French, Korean, Nepalese, Russian, TIG, Traditional Chinese, and Vietnamese. Concerning DHS’ local department of social services (LDSS) offices, the preferred language of customers is recorded in the client database system. This information is utilized to translate documents before sending them out to customers. Multilingual pay, a program for increased compensation for staff fluent in more than one language and who directly work with customers, acts as an incentive program for LDSS staff, as well as Title III AJC employees.

Using a translation application, MD Labor’s website can be translated into more than 100 languages. The MWE is available in 20 languages. These languages were selected based on Census data and in adherence to State statute. DWDAL also created documents listing multilingual DWDAL staff and Local Area AJC staff for internal reference.

Other Initiatives

In addition to ensuring language access services, MD Labor’s New Americans Initiative will provide much needed outreach and technical assistance for AJC staff. To ensure high quality services to both jobseekers and businesses, professional development opportunities are currently available and advertised through regular communications from Central Office administration. Through leveraging partnerships under WIOA, new professional development and training opportunities on topics relevant to all WIOA partners will be available to staff. Providing accessibility to the workforce system for all of Maryland’s jobseekers is central to Maryland’s approach under WIOA.

MD Labor co-leads the Skilled Immigrant Task Force (Task Force) with DHS’ Maryland Office for Refugees and Asylees (MORA). Recognizing the detrimental effects of brain waste on the economy, as well as the economic hardships of immigrants looking for employment opportunities that align with their professional backgrounds and training, Maryland submitted a Letter of

Maryland Combined WIOA State Plan 2024-2028

Interest (LOI) to the White House National Skills and Credential Institute in 2016. The LOI identified four key barriers to the integration of skilled immigrants in Maryland's workforce, including LEP, complex licensing and credentialing processes, limited experience of Maryland's workforce system in working with foreign-born individuals, and lack of social capital on the part of immigrants. The Task Force was created in June 2016 to address these issues, believing that the State of Maryland could lead the way in creating a win-win environment in which immigrants secure jobs that match their professional and educational backgrounds while simultaneously meeting the hiring demands of the business community. The Task Force includes representation from national agencies, state agencies, local governments, AJCs, adult education providers, service providers, and local refugee resettlement agencies.

Serving the immigrant population of Maryland for their full integration into the State's workforce system is one of the top priorities of the Task Force as well as MD Labor. In collaboration with MD Labor and several Local Workforce Areas, the Task Force (SITF) hosted a two-part virtual Job Resource and Hiring Fair for New Americans in Maryland, including immigrants, refugees and asylees. The goal of the Part 1 event - Pre-Event Webinar was to increase workforce service accessibility and job opportunities for New Americans in Maryland. It set jobseekers up for success at the Part 2 event - Hiring Fair by sharing information on Résumé & Cover Letter Strategies, Job Interview Techniques & Tips, Credential Evaluation Information, and MD Labor Job Seeker Services. The Hiring Fair matched skilled immigrants with employers in industries in which they were interested. The Task Force conducted a survey to best match labor supply with industry demand, and a panel of employers were featured. The Task Force surveyed skilled immigrants and skilled immigrant service providers to identify their career interests, workforce experience, and career readiness needs. This two-part virtual event addressed all language accommodation and workforce culture information needs. These events were simultaneously interpreted into all requested foreign languages as well as American Sign Language. Follow-up feedback was conducted with participants to inform the evolution of best practices for offering multilingual workforce events.

MD Labor hosted a statewide virtual Apprenticeship Resource Fair for New Americans. Registered Apprenticeship (RA) is Maryland's premier "Earn While You Learn" career pathway. This event featured speakers from the MD Labor presenting Maryland Apprenticeship and Training Program (MATP) and various apprenticeship program sponsors in a variety of industries across the state.

Currently, in year eight of the Task Force (July 2023-June 2024), the following workgroups have completed or are working on the following:

- The Career Pathways workgroup is currently working to create six career pathways guides for occupations in healthcare for Medical Assistant, Occupational Therapy Assistant, Pharmacy Technician, Physician Assistant, Registered Nurse, and Pharmacist. These guides include an overview of the occupations and the step needed to obtain certification/licensure in Maryland, with a focus on information targeted for the immigrant and refugee population.

Maryland Combined WIOA State Plan 2024-2028

- The Business Engagement workgroup developed a presentation to highlight the benefits of hiring internationally trained professionals (ITP) and ways to engage with the ITP talent pool. This should ultimately connect employers to Task Force members working directly to support ITPs. Workgroup members will then connect with local chambers of commerce and workforce boards to be added to their meeting agendas to present. Thus far, a presentation was made at the Greater Bethesda Chamber of Commerce.
- For the past two years, the Job Fair workgroup has collaborated with a local church community to host a job fair for their primarily Amharic-speaking community. Both job fairs resulted in 100's of job seekers connecting with the resources and employers.
- Lastly, the Entrepreneurship Guide workgroup is working to develop a guide for immigrants and refugees looking to start or grow their own business.

Additionally, Maryland seeks to enhance services to and remove barriers for English language learners through several grant and technical assistance opportunities. First, Maryland was chosen as one of eight U.S. localities to receive customized technical assistance from WES Global Talent Bridge (GTB) to advance its skilled immigrant integration efforts through their Skilled Immigrant Integration Program (SIIP). Each of the eight pilot communities received 12 hours of coaching and advising provided by WES GTB; 12 hours of additional customized technical assistance from national experts; and four interactive web-based training sessions with WES GTB and other national partners on topics related to immigrant professional integration. Additionally, Maryland participated in two in-person, peer-learning convenings as part of this project: one in Syracuse, New York and one in Toronto, Canada. As part of the pilot group, each community participated in monthly calls with WES GTB and other participating localities to share ideas and provide updates on the progress of strategic efforts. From participating in this project, the Task Force created a guide for foreign-trained engineers seeking to re-enter the engineering profession in Maryland as well as honed strategies for employer engagement. The engineering guide was published in 2018.

Since participating in the SIIP Program Maryland is now part of the SIIP Alumni group which offers quarterly training covering varying topics about skilled immigrant integration. Additionally, for the past two years, Maryland has been able to participate in the SIIP Annual convening which brings together past and present SIIP participants to surface any technical assistance needs or best practices, networking opportunities, and discussions on topics such as employer engagement, policy and advocacy, and funding strategies.

MD Labor participated in the National Occupational Licensing Learning Consortium, a peer-learning consortium focused on occupational licensing policies. This selective group worked on understanding ways to remove barriers to labor market entry and improve professional licensing portability and reciprocity. Member states identified areas within their individual policies that may impede entry for populations most burdened by those policies as well as potential solutions to reduce related barriers. These populations include skilled immigrants, people with criminal records, active-duty military, veterans and their spouses, and unemployed and dislocated workers. From participation in this consortium, several changes have been made that reduce language-related licensing barriers for the LEP population for the barber, cosmetology, plumbing,

Maryland Combined WIOA State Plan 2024-2028

and HVAC professions. LEP individuals seeking a barber or cosmetology license are now able to utilize language interpreters for theory exams and those seeking a plumbing or HVAC license are now able to use a translation dictionary for exams.

Along with the several representatives from Maryland Apprenticeship and Training Program (MATP), the Office of New Americans Initiative (NAI) joined the US Department of Labor's (DOL) Increasing Apprentice Diversity Cohort to develop the State Action Plan. For the National Apprenticeship Week 2020, outreach video messages from several dignitaries (Governor, First Lady, and DHS's Secretary) about Maryland's RA Program were created in Korean and Spanish as well as English to raise awareness of the meaningful contributions apprenticeship programs in the U.S. make to our country's workforce. [Registered Apprenticeship Brochure](#) is available in Amharic, Chinese, Dari, French, Korean, Pashto, Russian, Spanish, Swahili, Tagalog, Tigrinya, and Vietnamese.

MD Labor and MORA at DHS formed a workgroup with representatives from three local resettlement agencies (International Rescue Committee (IRC), Ethiopian Community Development Council, and Lutheran Immigration and Refugee Service) in Maryland to create informative and helpful materials for employers to hire Afghan Special Immigrant Visas (SIVs) resettling in the United States. MATP, NAI and MORA work together to provide apprenticeship opportunities to youth refugees. Additionally, DWDAL granted funding to two local resettlement agencies, IRC and Lutheran Social Services of the National Capital Area, for supportive services in connecting their clients with RA opportunities.

Stakeholder organizations continue to build relationships, share ideas, and discuss best practices. The Task Force's workgroups created a Resource Guide for New American Job Seekers, which lists nationwide and local organizations and services/programs with descriptions, phone numbers, and links. This guide is also available in Arabic, Chinese, Dari, French, Korean, Pashto, Spanish, Swahili, and Vietnamese. A Financial Literacy Guide which lists a variety of financial education providers throughout Maryland as well as information about common financial questions, including loans, taxes, unemployment, and frauds was published. This guide is also available in Amharic, Chinese, Dari, French, Korean, Pashto, Spanish, Swahili, Tagalog, Tigrinya, and Vietnamese.

Through policy issuances and monitoring, the state workforce system will ensure that the needs of English language learners will be met.

Maryland Combined WIOA State Plan 2024-2028

IV. COORDINATION WITH STATE PLAN PROGRAMS.

Describe the methods used for joint planning and coordination among the core programs, and with the required one-stop partner programs and other programs and activities included in the Unified or Combined State Plan.

MD Labor (including TAA), DHCD, DHS, DORS, and all other programs engaged in Maryland's Combined Plan worked together to implement the *Benchmarks of Success*. The Benchmarks reflected a shared and coordinated vision of excellence among the State's workforce system partners and provide a strategic tool for continuous improvement. Recognizing the importance of a shared set of performance benchmarks and success metrics that incentivize the type of performance and service delivery needed to ensure Maryland's workforce system realizes the state's vision and leaves no one behind, Maryland will spend the remainder of 2024 developing a new performance metric framework. This effort will be led by the GWDB and MD Labor's DWDAL and will include evaluation of what has and has not worked well, including in implementing the previous Benchmarks of Success framework, and engagement of state and local partners.

Joint planning and coordination occurs between all partners. Specifically, strategies to integrate the TAA include issuing a new policy in 2022 to ensure better coordination between TAA and UI, encouraging the co-enrollment of TAA participants in Title I programming, extensive co-planning between the TAA and Rapid Response/Business Services staff, and representation on the WIOA Alignment Group via MD Labor's Director of Workforce Development.

In order to guide the WIOA partners in this work, WIOA partners will work together to lay the foundation of this new performance metric system. Strategic goals and corresponding benchmarks are focused around a central vision of increasing the earning capacity of Marylanders by maximizing their access to employment, skills and credentialing, life management skills, and supportive services.

The committees below form the infrastructure for achieving the vision:

1. **Executive Steering Committee**- including the executive leadership from the core WIOA partner agencies, responsible for providing strategic oversight and direction to the Benchmarks initiative, and governing the WIOA Alignment Group;
2. **WIOA Alignment Workgroup**- responsible for ensuring the strategic vision of the Executive Steering Committee is realized by providing operational guidance to the other Benchmark committees;
3. **Data and Dashboard**- responsible for developing a consistent, sustainable system all workforce partners can use to measure, analyze, display, and apply Benchmarks data to continuously improve the quality and effectiveness of services;
4. **Professional Development and Technical Assistance**- responsible for producing, disseminating, and facilitating professional development and technical assistance programming that supports Maryland's WIOA partners in what the Benchmarks are and

Maryland Combined WIOA State Plan 2024-2028

how they can be used to drive continuous improvement; additionally, this committee will conduct a stakeholder analysis;

5. **Policy**- responsible for identifying opportunities to support the implementation of the Benchmarks via policy change; and
6. **Communications**- responsible for developing a plan that identifies stakeholders, effective communication methods, and maps out the implementation of the Benchmarks. This committee facilitates and maintains the internal communication between the committees as well as external communication about the Benchmarks.

Maryland's WIOA Alignment Group

The WIOA Alignment Group meets monthly and is the main coordinating body under Maryland's Combined State Plan. The Alignment Group includes leadership from the key programs represented in the Maryland State Plan. At a minimum, the Alignment Group will be comprised of the following:

- At least one representative of the GWDB;
- At least one representative from the Maryland MD Labor's DWDAL, including TAA;
- At least one representative from the Maryland MD Labor's DUI;
- At least one representative from the Maryland DHS' FIA;
- At least one representative from the MSDE's DORS;
- At least two Local Board representatives;
- At least one local representative from the DORS;
- At least one local representative of a WIOA Title II adult education service provider;
- At least one representative from a Local Department of Social Services (LDSS); and
- At least one representative from the DHCD.

Maryland Combined WIOA State Plan 2024-2028

V. COMMON ASSURANCES (FOR ALL CORE PROGRAMS).

The Unified or Combined State Plan must include assurances that:

	Assurance
X	1. The State has established a policy identifying circumstances that may present a conflict of interest for a State Board or local board member, or the entity or class of officials that the member represents, and procedures to resolve such conflicts;
X	2. The State has established a policy to provide to the public (including individuals with disabilities) access to meetings of State Boards and local boards, and information regarding activities of State Boards and local boards, such as data on board membership and minutes;
X	3. The lead State agencies with optimal policy-making authority and responsibility for the administration of core programs reviewed and commented on the appropriate operational planning elements of the Unified or Combined State Plan, and approved the elements as serving the needs of the populations served by such programs;
X	4. (a) The State obtained input into the development of the Unified or Combined State Plan and provided an opportunity for comment on the plan by representatives of local boards and chief elected officials, businesses, labor organizations, institutions of higher education, the entities responsible for planning or administering the core programs, required one-stop partners and the other Combined Plan programs (if included in the State Plan), other primary stakeholders, including other organizations that provide services to individuals with barriers to employment, and the general public, and that the Unified or Combined State Plan is available and accessible to the general public; (b) The State provided an opportunity for review and comment on the plan by the State Board, including State agency official(s) for the Unemployment Insurance Agency if such official(s) is a member of the State Board;
X	5. The State has established, in accordance with WIOA section 116(i), fiscal control and fund accounting procedures that may be necessary to ensure the proper disbursement of, and accounting for, funds paid to the State through allotments made for the core programs to carry out workforce development activities;
X	6. The State has taken appropriate action to secure compliance with uniform administrative requirements in this Act, including that the State will annually monitor local areas to ensure compliance and otherwise take appropriate action to secure compliance with the uniform administrative requirements under WIOA section 184(a)(3);
X	7. The State has taken the appropriate action to be in compliance with WIOA section 188, Nondiscrimination, as applicable;
X	8. The Federal funds received to carry out a core program will not be expended for any purpose other than for activities authorized with respect to such funds under that core program;
X	9. The State will pay an appropriate share (as defined by the State board) of the costs of carrying out section 116, from funds made available through each of the core programs;

Maryland Combined WIOA State Plan 2024-2028

	Assurance
X	10. The State has a one-stop certification policy that ensures the physical and programmatic accessibility of all one-stop centers with the Americans with Disabilities Act of 1990 (ADA);
X	11. Service providers have a referral process in place for directing Veterans with Significant Barriers to Employment (SBE) to DVOP services, when appropriate; and
X	12. Priority of service for veterans and eligible spouses is provided in accordance with 38 USC 4215 in all workforce preparation, development or delivery of programs or services funded directly, in whole or in part, by the Department of Labor.

DRAFT

Maryland Combined WIOA State Plan 2024-2028

VI. PROGRAM-SPECIFIC REQUIREMENTS FOR CORE PROGRAMS

The State must address all program-specific requirements in this section for the WIOA core programs regardless of whether the State submits either a Unified or Combined State Plan.

ADULT, DISLOCATED WORKER, AND YOUTH ACTIVITIES UNDER TITLE I-B.

(1) Regions and Local Areas.

(A) Identify the regions and the Local Areas designated in the State.

Maryland's Planning Regions

Regional planning is a requirement under Section 106 of WIOA. The Act requires the State to identify planning regions as a part of the process for developing the State plan. Maryland's Local Areas have historically entered into agreements wherein they developed regions and produced plans to regionally target various industry sectors. Maryland's workforce areas include:

- Anne Arundel County;
- Baltimore City;
- Baltimore County;
- Carroll County;
- Frederick County;
- Howard County;
- Lower Shore (made up of Wicomico, Somerset, and Worcester Counties);
- Montgomery County;
- Prince George's County;
- Southern Maryland (made up of Charles, Calvert, and St. Mary's Counties);
- Susquehanna (made up of Harford and Cecil Counties);
- Upper Shore (made up of Kent, Queen Anne's, Talbot, Caroline, and Dorchester Counties);
and
- Western Maryland (made up of Garrett, Allegany, and Washington Counties).

Based on a variety of considerations described in the next section of this plan, the State has designated regions as follows:

- Western - The Western region is comprised of the Western Maryland Local Area. This Local Area is comprised of Maryland's three most western counties: Garrett, Allegany, and Washington.
- Capital - The Capital region includes three Local Areas: Prince George's, Montgomery and Frederick. All three are located along the Washington, D.C. corridor.
- Central - The Central region is comprised of five Local Areas: Anne Arundel, Baltimore County, Baltimore City, Carroll, Howard, and Susquehanna.

Maryland Combined WIOA State Plan 2024-2028

- Southern - The Southern region is comprised of the Southern Maryland Local Area. That Local Area is comprised of Calvert, Saint Mary's, and Charles Counties.
- Eastern Shore - The Eastern Shore region is comprised of two Local Areas: Upper Shore and Lower Shore.

(B) Describe the process and policy used for designating local areas, including procedures for determining whether the local area met the criteria for “performed successfully” and “sustained fiscal integrity” in accordance with 106(b)(2) and (3) of WIOA. Describe the process used for identifying regions and planning regions under section 106(a) of WIOA. This must include a description of how the State consulted with the local boards and chief elected officials in identifying the regions.

Process for Determining Regions

The State of Maryland convened a group of stakeholders to examine proposed methodology in delineating regions pursuant to Section 106 of WIOA. That group, consisting of the MD Labor, economists, and local workforce development directors collaboratively reviewed the list of variables that could be used to delineate regions of economic activity pursuant to Section 679.210 of the Notice of Proposed Rulemaking issued by USDOL on April 16, 2015.

The Executive Director of the GWDB contacted Maryland's chief elected officials explaining the statutory requirements regarding regional planning in July 2015.

In October 2015, the WIOA workgroup on LMI distributed, for public review, a list of draft variables that the State proposed to use for delineating regions. The MD Labor led workgroup proposed the use of a similarity index that would include Local Areas with similar or shared labor markets, shared common economic development areas, and adequate possession of federal and non-federal resources to ensure that a proposed region would have appropriate education and training institutions. The State considered the following additional variables:

- Population centers
- Commuting patterns
- Land ownership
- Industrial composition
- LQs
- Labor force conditions
- Geographic boundaries

After allowing for adequate public comment, three (3) draft maps incorporating the variables were circulated for public inspection, review, and comment. After consultation with the Maryland's local workforce directors, the department issued a fourth map for review and comment. The Workforce Investment Network of Maryland (WIN) which is now MWA, comprised of the State's Local Area executive directors, ultimately agreed to the designation of areas listed

Maryland Combined WIOA State Plan 2024-2028

above. That designation was consistent with commuting patterns, industrial composition, and previous collaborations that the Local Areas engaged in in the past.

Functions of the Planning Regions

Pursuant to Section 106 of WIOA, Local Boards and chief elected officials must engage in a regional planning process. That process must result in the preparation of regional plan. The regional plan must incorporate the local plans for each of the Local Areas in the planning region and must be aligned with Maryland's State Plan. Maryland, pursuant to Section 106 of WIOA, will provide technical assistance and LMI upon the request of a Local Area to assist with regional planning. Pursuant to Section 106 of WIOA, each regional plan shall collaboratively engage in a process that results in:

- The establishment of regional service strategies, including use of cooperative service delivery agreements
- The development and implementation of sector initiatives for in-demand industry sectors or occupations for the region
- The collection and analysis of regional labor market data, in conjunction with the State
- The establishment of administrative cost arrangements, including the pooling of funds for administrative costs, as appropriate, for the region
- The coordination of transportation and other supportive services, as appropriate, for the region
- The coordination of services with regional economic development services and providers
- The establishment of an agreement regarding collective negotiation with the State on local levels of performance, and report on performance accountability measures for Local Areas or the planning region as set forth in Section 116(c) of WIOA.

Subsequent Designation of Regions

Upon request of the chief elected officials from the Local Areas affected, or every two years beginning July 1, 2016, the State will review the current configuration of regions. Should it be determined that the regions no longer meet the needs of the State's workforce system, the State will undertake a reconfiguration of the regions in coordination with Maryland's Local Boards and chief elected officials.

Designation and Re-Designation of Local Areas

Upon request of a chief elected official(s) of a Local Area, the Governor shall approve the re-designation of a Local Area that has performed successfully and sustained fiscal integrity. For the purposes of these measures, Maryland adopts the following definitions:

- *Performed Successfully* -- The term "performance successfully" means the Local Area met or exceeded the adjusted levels of performance for primary indicators of performance

Maryland Combined WIOA State Plan 2024-2028

described in Section 116(b)(2)(A) (or, if applicable, core indicators of performance described in Section 136(b)(2)(A) of the Workforce Investment Act of 1998) for each of the last two consecutive years for which data are available preceding the determination of performance under this paragraph.

- *Sustained Fiscal Integrity* -- The term “sustained fiscal integrity” means that the Secretary has not made a formal determination, during either of the last two consecutive years preceding the determination regarding such integrity, that the administrative entity of the area misspent funds provided under Subtitle B of WIOA (or, if applicable, Title I of the Workforce Investment Act of 1998) due to willful disregard of the requirements of the provision involved, gross negligence, or failure to comply with accepted standards of administration.

Upon receipt of a request from a chief elected official for a particular Local Area to re-designate the Local Area, the Maryland MD Labor will conduct a review of the Local Area’s performance and fiscal integrity to ensure that it both performed successfully and sustained fiscal integrity. Upon conclusion of the same, the Secretary of the MD Labor will recommend to the Governor whether Local Area should be re-designated.

[\(C\) Provide the appeals process referred to in section 106\(b\)\(5\) of WIOA relating to designation of Local Areas.](#)

In the event that a unit of general local government (including a combination of such units) is not granted re-designation, or an area is not re-designated as a planning region, the Local Area or region may appeal the decision, pursuant to Section 106(a)(5) of WIOA to the GWDB. In the decision not to re-designate a Local Area or region, the Governor shall temporarily designate the successor for the previously designated Local Area or region. Should the previously designated area or region wish to appeal, such an appeal must be made in writing within 30 days of the Governor’s decision not to re-designate either the Local Area or region. If the appeal does not result in a designation of the Local Area or a region, the United States Secretary of Labor, after receiving a request for review from the unit and on determining that the unit was not accorded procedural rights as specified under Section 102(b)(2)(D)(i)(III) of WIOA, or that the area meets the requirements as set forth above, may require the area be designated as a Local Area or region.

The appeal process for initial designation of Local Areas is reflected in the GWDB's [Local Workforce Development Board Certification Policy](#). The Board will work with USDOL through technical assistance to redevelop and reissue this policy. The updated issuance will include the procedure for Local Areas to appeal designations to USDOL should they not be satisfied with State decisions.

[\(D\) Provide the appeals process referred to in section 121\(h\)\(2\)\(E\) of WIOA relating to determinations for infrastructure funding.](#)

Maryland Combined WIOA State Plan 2024-2028

On April 26, 2021, the GWDB approved Policy Issuance 2021-04, entitled [WIOA Memorandum of Understanding and Resource Sharing Agreements](#). The Policy outlines the requirements of a WIOA compliant Memoranda of Understanding and Resource Sharing Agreements, and further outlines the process in which disputes regarding funding are resolved. For purposes of an appeal of a determination regarding the state formula of infrastructure funding, the impasse process outlined in the Policy should be used to resolve the appeal. The impasse process is as follows:

Impasse Step 1: GWDB Proposes Resolution

The GWDB Executive Director is responsible for notifying the GWDB Chair that an impasse has been declared. At this point, the GWDB Executive Director and the DWDAL Assistant Secretary must provide the GWDB Chair with relevant materials for review, including but not limited to: A. The completed Dispute Resolution Form; and, B. GWDB Executive Director and DWDAL Assistant Secretary's proposed joint resolution. In turn, the GWDB Chair is responsible for selecting three GWDB members to serve as members of an Impasse Review Team. The Impasse Review Team must investigate the dispute to obtain additional information or to clarify the facts presented. Within 14 business days of the declaration of impasse, the Impasse Review Team must meet to discuss the dispute with all appropriate State and local Partners. After meeting, within seven business days, the Impasse Review Team must provide a written response and dated summary of the proposed resolution to all appropriate Parties. The Local Board Chair (or designee) then must contact the petitioner, the appropriate State and local Partners (when a local Partner is not the petitioner) and the Local Board (when the Board is not the petitioner) to verify that all appropriate Parties are in agreement with the proposed resolution. The State will consider the dispute to be settled when all Partners are in agreement. If the dispute is not resolved within ten business days of receipt of the GWDB Impasse Review Team's written response, then Step 2 of the impasse procedure must be followed.

Impasse Step 2: Governor Resolves Dispute

After an impasse has gone through Step 1 and remains unresolved, then it is the responsibility of the GWDB Chair to inform the Governor of the impasse. The Chair must provide the Governor with relevant materials for review, including but not limited to: A. The completed Dispute Resolution Form; B. GWDB Executive Director and DWDAL Assistant Secretary's proposed joint resolution; and, C. The GWDB Impasse Review Team's proposed resolution. Upon review, the Governor will determine how the impasse shall be resolved. The Local Board Chair (or designee) will ensure that all Partners are aware of the Governor's decision. In accordance with WIOA, the impasse decision made by the Governor shall be applicable to the Local Area for that PY and for each subsequent PY for which Partners fail to reach such agreements. Partners should be aware that there are consequences for noncompliance, and that these consequences may include the withholding of federal and/or State funds, as appropriate and allowable under applicable laws and regulations, including 2 CFR Part 200.38. If the State cannot assist the Local Board in resolving the impasse, the Governor or the GWDB must report the failure to the Secretary of USDOL and to the head of any other Federal agency with responsibility for oversight of a Partner's program.

Maryland Combined WIOA State Plan 2024-2028

Appeal of Infrastructure Funding Determinations

Section 121 of WIOA provides two separate formulas for the provision of infrastructure costs: the locally negotiated formula and the State-based formula. All Local Areas are encouraged to come to a mutually beneficial infrastructure formula. Section 121(h) notes that should consensus on a locally negotiated formula not be achieved, the State funding mechanism will be used. When a locally negotiated formula is not achieved, and in accordance with Section 121, the Governor, after consultation with Chief Elected Officials, Local Boards, and the State board, shall determine the portion of funds to be provided by each Partner. According to 20 CFR 678.738, the Governor must calculate the statewide cap on the contributions for one-stop infrastructure funding required to be provided by each one-stop partner program for those Local Areas that have not reached agreement. The cap is the amount determined under paragraph (a)(4) of this section, which the Governor derives by: A. Determining the percentage of the corresponding AJC Partner program provided in paragraph (d) of this section to the amount of federal funds provided to carry out the one-stop partner program in the State for the applicable FY; B. Selecting a factor (or factors) that reasonably indicates the use of AJCs in the State, applying such factor(s) to all Local Areas in the State, and determining the percentage of such factor(s) applicable to the Local Areas that reached agreement under the local funding mechanism in the State; C. Determining the amount resulting from applying the percentage determined in paragraph (a)(2) of this section to the amount determined under paragraph (a)(1) of this section for the AJC Partner program; and D. Determining the amount that results from subtracting the amount determined under paragraph (a)(3) of this section from the amount determined under paragraph (a)(1) of this section. The outcome of this final calculation results in the Partner program's cap.

[\(2\) Statewide Activities.](#)

[\(A\) Provide State policies or guidance for the statewide workforce development system and for use of State funds for workforce investment activities.](#)

MD Labor's DWDAL has a robust policy development process and regularly issues policies for the statewide workforce development system. Policies cover a variety of topics and compliance metrics to include assessment, performance, monitoring, and discretionary grants. The Division includes a Policy Unit made up of a director, policy analysts, and a special assistant. The production of this unit is detailed in DWDAL's PI 2015-01 [Process for Policy Development](#). Input from system stakeholders and subject matter experts is collected for each issuance through a structured three-meeting process and a two-week public comment period.

State investment in workforce system activities includes but is not limited to the EARN Maryland program, a portion of SCSEP, RA (though this is not WIOA-specific), co-enrollment of participants between WIOA Titles I and II programming, and funds for summer youth programming. In recent years the Department has issued policies relate to this programming. They are available at the link mentioned above.

Maryland Combined WIOA State Plan 2024-2028

The State's WIOA Alignment Group, which is comprised of leadership representing all of the workforce system partners, meets on a monthly basis. The role of the WIOA Alignment Group is both strategic and tactical: it considers system-level opportunities for advancing the integration and cohesion of the State's workforce system and develops system-level solutions. The WIOA Alignment Group has led the development of certain policies to promote interagency service integration. Additionally, the WIOA Alignment Group has also created a brand-new CLO position to establish and build system-wide competencies through a systemic approach to professional development.

One policy developed by the WIOA Alignment Group, PI 2017-10 [Partner Access to the Maryland Workforce Exchange \(MWE\)](#), was issued to provide opportunities for partner agencies to access information on the MWE, MD Labor's statewide performance and case-management data system which also offers a wide range of services to jobseekers and businesses. Extending MWE access to partners allows staff to view information on shared customers and deliver more streamlined, targeted services more quickly. The policy explains the process partner agencies must follow to gain access to the MWE system, the responsibilities of all partners in sharing MWE access, and requirements for MWE training.

The CLO position provides a unique opportunity for partner programs to share professional development expertise and resources that previously dwelt in silos. The CLO works with an advisory board to establish a professional development curriculum designed to equip workforce staff across partner programs with system-level competencies. To ensure the existing trainings available through partner agencies are fully leveraged and effectively coordinated, the CLO conducts a comprehensive professional development program inventory. The CLO monitors the landscape of policies across partner programs and facilitate professional development and technical assistance to assist partner programs in consistently implementing programming according to State and federal rules and requirements.

There are currently 9 professional development training modules available and over 1,400 users spanning across more than 40 organizations in Maryland (including State agencies) that have benefited from the training. The training modules teach, refresh and test an individual's knowledge of different programs and subjects within the State's workforce system. Specifically, each of the 9 modules focus on a different aspect of the WIOA system, including topics such as the *Benchmarks of Success*, the *Governor's Workforce Development Board (GWDB)*, the different WIOA Titles (Titles I-IV), with additional topics and modules regularly being developed and made available to staff. With a completion rate of 79% across users, the professional development training modules have demonstrated great success in improving understanding and collaboration across all organizations engaged in the workforce system, allowing staff to better serve both job seekers and employers.

(B) Describe how the State intends to use Governor's set aside funding for mandatory and discretionary activities, including how the State will conduct evaluations of Title I Adult, Dislocated Worker, and Youth activities.

Maryland Combined WIOA State Plan 2024-2028

Governor Moore's WIOA Set Aside Funding

As required in Section 134 of WIOA, DWDAL has set aside funding for both required (section 134.2) and allowable (section 134.3) Statewide activities. The final determination of the use of available funding for allowable activities is made by the Governor or their designee. MD Labor is committed to providing funding opportunities for workforce delivery systems that are innovative and industry-driven. MD Labor is particularly interested in providing funding to workforce training opportunities in the industries identified in Governor Moore's strategic plan. Additionally, in an effort to further align workforce development and apprenticeship opportunities, MD Labor is committed to providing funding for apprenticeship opportunities in nontraditional apprenticeship fields.

Innovation requires investment. Since the initial drafting of the State Plan, the WIOA partners have dedicated their efforts to providing funding for projects and interventions with the ultimate goal of systems change. As such, the WIOA Alignment Group discussed, in 2017, various proposals that would provide seed funding for Local Areas to innovate and strengthen local partnerships.

Career Pathways and Co-Enrollment Demonstration Projects

Maryland has invested \$1.5 million of its WIOA Governor's set-aside funding in local workforce entities since 2018 to support career pathway initiatives, for WIOA Title I Local Areas to partner with WIOA Title II Adult Education providers.

In keeping within the WIOA regulations' focus on career pathway models, MD Labor developed this initiative with the following goals in mind:

- Increase WIOA Title II adult learners' access to WIOA Title I training and career opportunities;
- Focus on meeting lower-level adult learners where they are regarding education levels, and support them in meeting career goals;
- Increase adult learners' co-enrollment in WIOA Titles I and II;
- Address the needs of businesses;
- Expand career pathways through piloting one or more proven interventions;
- Support the creation of a Maryland WIOA Co-Enrollment and Career Pathways Guide to facilitate the distribution of information related to best practices, successes, challenges, and more; and
- Achieve sustainability once grant funds are exhausted or the project has ended through connecting to the Maryland ETPL or by other means.

Local workforce entities had the opportunity to apply for up to \$250,000 in funding to develop innovative demonstration projects with a consortium of local partners, including adult education providers and business partners. Eligible applicants were provided a menu of interventions that

Maryland Combined WIOA State Plan 2024-2028

were selected by the department after careful consideration and review of national best practices.

These interventions include:

- English language acquisition,
- Distance learning,
- RA or pre-apprenticeship,
- Integrated education and training,
- Integrated English literacy and civics education, and
- Transition support specialists between local workforce and adult education entities.

Most of Maryland's Local Boards applied for this funding, and ultimately the state selected seven career pathway projects over three rounds of funding to offer adult learners innovative career pathways. Through strategic investments such as these, the department is changing the way the State approaches workforce development. The projects created with this funding began on April 1, 2018 and are currently active. To date, a total of 176 individuals statewide have been served by these career pathways grants, with nearly 100 receiving WIOA approved certificated and certifications, and 84 entering employment.

Innovation requires investment. WIOA partners have dedicated their efforts to providing funding for projects and interventions with the ultimate goal of systems change. As such, the WIOA Alignment Group discussed, in 2017, various proposals that would provide seed funding for Local Areas to innovate and strengthen local partnerships.

Reentry Navigators

The AJC at Mondawmin Mall is currently the only designated reentry center in the State. This is based on need and the premise that many ex-offenders have historically returned to Baltimore City upon their release. At the same time, correctional education programs are offered throughout the state at various institutions. Before release, inmates take part in Employment Readiness Workshops designed to make them aware of the AJCs, help with resume building, etc. However, there is no systematic approach to referring those returning to communities to the AJCs, or to area employers who would hire ex-offenders.

To address this need, MD Labor utilizes is using WIOA Set Aside Funding to support hire Reentry Navigators who can serve newly returning citizens incarcerated individuals throughout the State. Reentry Navigators interface with inmates in correctional education programs (both academic and occupational) and continue to serve these individuals post-release through the local AJC. Navigators also interact with businesses who hire ex-offenders.

In 2022, These individuals were converted to permanent contractual positions and report directly to the Reemployment Program Directors Labor Exchange Administrator for the Local Area. Due

Maryland Combined WIOA State Plan 2024-2028

to the success of the pilot program, the remaining eight Local Areas were provided permanent positions to expand the initiative statewide. The expansion will result in eleven 11 navigators across in the AJC across the state. are in the process of recruiting and hiring dedicated Reentry Navigators to expand the initiative across Maryland.

Maryland Business Works

MD Labor has invested \$2.5 million to date in the Maryland Business Works program. This competitive grant provides business match funds for incumbent worker training that leads to career growth and increased wages for participating workers. Participating businesses are reimbursed for 50 percent of the training costs. In FY 20232021, MD Labor allocated \$237,523 for grants through this program. The grant served 212 trainees across a number of industries and resulted in industry recognized credentials for all that completed training.

Other Potential Interventions and Projects

The WIOA partners will continue to find ways to invest in the partnerships that continue to form as a result of Maryland's implementation of the federal Act. The State has been in discussion with new plan partners to find ways to implement workforce interventions for homeless individuals. These potential interventions also align with the State's *Benchmarks for Success*.

(C) Describe how the State will utilize Rapid Response funds to respond to layoffs and plant closings and coordinate services to quickly aid companies and their affected workers. States also should describe any layoff aversion strategies they have implemented to address at risk companies and workers.

Rapid Response and Layoff Aversion in Maryland

In Maryland, Rapid Response is a collaborative effort that involves locally defined partnerships with staff from MD Labor's DWDAL's Dislocation Services Unit (DSU), the Local Areas, the state's Business Solutions Team, and the MD Labor DUI. Rapid Response teams work with both Worker Adjustment and Retraining Notification (WARN) and non-WARN businesses and employees to quickly maximize public and private resources that will minimize the disruptions on companies, affected workers, and communities associated with job loss. Generally, Rapid Response Teams provide customized services onsite at an affected company, accommodate work schedules, and assist companies and workers through the challenging transitions associated with job loss. All Rapid Responses—irrespective of the size of the dislocation event and whether it is a WARN or non-WARN situation—involve: (1) an initial business consultation, which is employer-focused, and (2) an information session, which is employee focused. DWDAL works collaboratively with the Local Areas, the DUI, and other relevant stakeholders to ensure effective, customer-centric Rapid Response provision.

As noted in MD Labor's PI 2018-05 *Rapid Response*, for each Rapid Response event, it is the responsibility of the local Rapid Response team's MD Labor Regional Business Solutions

Maryland Combined WIOA State Plan 2024-2028

Consultant to take the lead in ensuring all relevant parties remain informed throughout the process. The local MD Labor's Regional Business Solutions Consultant may delegate tasks to any member of the local Rapid Response team so long as all requirements contained within Maryland's Rapid Response policy are met and Rapid Response is effectively delivered.

Once an employer has submitted a Notice of Dislocation, the DSU must complete the Dislocation Event Communication Template in the MWE for distribution to the relevant Local Rapid Response team(s) across the state. For larger dislocation events involving 25+ impacted workers, the MD Labor DSU must also distribute the completed dislocation event notification form en masse to stakeholders beyond the local Rapid Response team, including the MD Labor Secretary and the Governor's Office, to raise awareness and leverage additional support.

The local MD Labor Regional Business Solutions Consultant (or designee) is responsible for: (1) capturing detail needed for reporting purposes in the MWE; and (2) managing and coordinating the specific Rapid Response effort with relevant team members to decide:

- What approach should be taken for the initial business consultation?
- Who specifically should participate in the initial business consultation from the local Rapid Response Team and in what capacity?

WARN Protocols

To ensure quality coordination, MD Labor Business Solutions Team and DSU are responsible for sharing WARN information with relevant staff from DWDAL, the affected Local Area(s), the MD Labor DUI, and other relevant stakeholders in a timely manner. WARNs are posted on MD Labor's WARN Log within 48 hours of receipt of the notification. The Rapid Response team is then responsible for keeping the Local Area well informed of its anticipated actions, and for contacting the business in a timely manner to explain the importance of Rapid Response services and to determine the business' level of interest.

Non-WARN Protocols

In the absence of a WARN, a business may contact any member of the Rapid Response team. For example, the business may contact the Local Area directly if it has an existing relationship or it may contact the DUI to ask specific UI questions. It is the responsibility of the individual who has been contacted to ensure coordination and information sharing between the Rapid Response team, DSU, and DUI occurs timely. In the same way that DWDAL must coordinate with the Local Area(s), DUI, and other stakeholders in WARN situations, the Local Area(s) must coordinate with DWDAL and keep DWDAL well-informed of its anticipated actions in non-WARN situations, as it will be included in reporting to the USDOL.

Maryland Combined WIOA State Plan 2024-2028

Initial Business Consultation (Employer Focused)

The initial business consultation is an opportunity for designated members of the local Rapid Response team to meet with the business to understand employer needs, investigate the possibility of Trade impact,[1] and provide information regarding the benefits of moving forward with offering an employee-focused Rapid Response Information Session.

In the initial business consultation, the local Rapid Response team should make available to employers:

- Labor market and retraining information;
- On-site UI bulk claim registration;
- Job placement services;
- Job seeking information;
- Referral to retraining opportunities; and
- Trade Adjustment Assistance program information.

The primary goals of the consultation are to: (1) support the business in meeting its needs; and (2) secure the employer's commitment to offer an Information Session geared towards employees. Staff should arrange for initial business consultations on company time at the work site, when appropriate. To gain employer participation and support, the Rapid Response team shall describe the benefits of holding an employee focused information session.

The secondary goal is to obtain information about the impacted workers, so additional services can be planned and implemented appropriately. The Rapid Response team should encourage the employer to provide the following information concerning the affected employees prior to the employee focused Information Session, either by completing the template Impacted Worker Information Form or through other means. Information gained in the initial business consultation would ideally include:

- Salary range for each affected employee;
- Average years of employment;
- Gender and age breakdown;
- Retirees;
- Retirement, pension or severance packages;
- Whether job transfer will be available;
- Educational levels;
- Commuter patterns;
- Literacy issues;
- Whether there is a large English Language Learners population;
- Whether job skills are unique to the employer;
- Whether there is a large number of older workers; and
- Whether the company is utilizing an outplacement service for employees.

Maryland Combined WIOA State Plan 2024-2028

Prior to an employee-focused Rapid Response event, the designated Rapid Response team should also encourage the business to solicit resumes from affected employees. Staff should gather information concerning the skills and abilities of impacted workers to be used for outreach with local businesses. Staff should use the information learned during a consultation to inform future outreach opportunities and to provide information on business needs.

Information Session (Employee Focused)

The Information Session is an opportunity for designated members of the Rapid Response team to meet with the impacted workers to:

- Advise the dislocated workers on the transition services that are available via the AJCs and workforce system;
- Explain the basics of the UI benefit system;
- Provide assistance with planning for reemployment services to the labor force;
- Provide assistance with planning for and implementing an on-site displaced worker assistance center;
- Provide financial resources, as available, to assist with a wide range of employment and training services; and
- Offer informational sessions to help reduce worker anxiety and minimize negative impact on the business.

The DUI's involvement will vary based on the size of the dislocation event and staff capacity. For dislocation events impacting 25+ employees, DUI staff must have the capacity to actively participate in the employee-focused information sessions. For smaller dislocation events, the DUI staff will participate as capacity allows.

During smaller dislocation events where DUI in-person participation is not possible, the Regional Business Solution Consultant from the local Rapid Response team should relay UI information through a standard PowerPoint and provide handouts and DUI contact information, as time permits. If not enough time is permitted to cover any/all UI information, the local Rapid Response team must instead verbally provide DUI's contact information along with handouts of the PowerPoint presentation and other relevant materials.

At the conclusion of the Rapid Response event(s), the Regional Business Solutions Consultant (or designee) should complete the Rapid Response Summary Form and provide the summary to the local Rapid Response Team.

Layoff Aversion and Rapid Response

Business Service Team members assist eligible businesses with layoff aversion and/or Rapid Response along any given point of a business' lifecycle.

Maryland Combined WIOA State Plan 2024-2028

The Business Services Team offers an array of initiatives and strategies that work towards job creation and layoff aversion. As defined by USDOL, layoff aversion is:

- When a worker's job is saved with an existing employer that is at risk of downsizing or closing; or,
- When a worker at risk of dislocation transitions to a new job, with the same employer or a different employer, and experiences no or a minimal break in employment.

Through on-going engagement with businesses, field representatives will establish relationships with employers and obtain basic knowledge regarding the company, their needs and processes as well as their well-being. If an employer contacts a field representative and advises them they are struggling, or if the representative suspects difficulties or obtains information suggesting trouble via news articles, current LMI or other sources, arrangements can be made to work with the employer to take a pro-active approach.

Field representatives can assist employers with strategies such as: providing assistance with incumbent worker training or other worker upskilling requirements; funding feasibility studies; connecting companies to business loan programs or other resources; establishing links to economic development activities and assistance; succession planning; proactively identifying opportunities for potential economic transition into other growing industry sectors; cost reduction; process improvement; and connecting businesses to qualified workers.

[\(D\) Describe the State policies and procedures to provide Rapid Responses in cases of natural disasters including coordination with FEMA and other entities.](#)

For Disaster Planning, USDOL recommends that states use Rapid Response funds to plan for disaster response before a disaster strikes. In keeping with that recommendation, MD Labor has developed a plan and taken initial preparation and coordination steps to strive for strong disaster preparedness. In the event of a disaster, MD Labor will use Rapid Response funds to support the following activities:

- Devise prospective strategies to provide assistance to Local Areas experiencing disasters;
- Identify strategies for aversion of layoffs;
- Ensure mechanisms for regular exchange of information relating to potential dislocations are in place;
- Collect and analyze data and information for a number of purposes; and
- Hold disaster drills.

In the event of a natural disaster, mass layoff, or other emergency, MD Labor's Secretary will work closely with the Governor and other cabinet-level staff to execute the appropriate actions in a timely manner through the Department's position on the Maryland Emergency Management Agency (MEMA) Board. The Secretary, in turn, will communicate with appropriate staff, including the Rapid Response team, to ensure the state fulfills its obligation to deliver the appropriate

Maryland Combined WIOA State Plan 2024-2028

services and transitions workers to new employment as quickly as possible. The Director of the Department's Office of General Services serves as the point person for MEMA. The Director takes part in daily conference calls throughout the immediate aftermath of the emergency, and interfaces with Federal Emergency Management Agency (FEMA), MEMA and other state agencies to coordinate the appropriate response. That information, in turn, is provided to senior staff of the Department.

In response to the State of Emergency caused by COVID-19 pandemic, the Regional Business Solutions team ensured that affected business, employees, and job seekers had access to information and services by transforming all in person visits to a virtual environment. The Regional Business Solutions team conducted virtual rapid responses in an effort to inform employers and dislocated workers about UI, healthcare, workshare, and training opportunities as well as providing them layoff aversion efforts by providing them with targeted recruitment events. In addition the Regional Business Solution team held virtual roundtables and town meetings to help employers resolve their labor shortage and receive assistance in finding resources for layoff aversion grant opportunities. Finally, the Regional Business Solutions team, along with their partner network, coordinated numerous regional and industry sector recruitment events to help employers with their recruitment needs and job seekers with their search for employment. DWDAL, in turn, worked closely with staff from the Local Areas to ensure that recruitment events, job fairs, job listings, and job clubs were widely distributed utilizing social media and email blasts. These experiences have helped refine the Rapid Response teams practices in a post-pandemic world.

Rapid Response teams are expected to be flexible and responsive. Therefore, it is appropriate that Rapid Response teams play a key role in disaster response in partnership with other internal and external government, nonprofit, and private agencies.

If necessary, Maryland will be able to access these funds for the following activities:

- Purchase and deployment of mobile units for service delivery in disaster areas;
- Support for organizing physical locations for disaster relief centers;
- Assist individuals with applying for UI (and Disaster Unemployment Assistance);
- Support sharing information on services available, including temporary jobs through National Dislocated Worker Grants;
- Hiring staff to support range of needs of impacted individuals, including counselors; and
- Job search assistance.

The DSU, in partnership with the Business Services Team, will continue to work to ensure that Maryland businesses consider the importance of having an emergency plan within their own organization as a part of the Maryland Business Services Team's outreach efforts. Staff will offer assistance in the development of their personal disaster plan, according to their projected needs. The federal government provides additional services to workers whose jobs are lost, or hours greatly reduced, due to foreign trade or shifts in production out of the United States. The Trade

Maryland Combined WIOA State Plan 2024-2028

Act program is administered, staffed, and implemented by DWDAL and DUI, alongside the state's Local Areas. While not all job loss due to foreign competition meets the requirements of the Trade Act, the Rapid Response team will work with businesses to provide information on Trade Adjustment Assistance (TAA) and the benefits workers can receive if a business is certified as trade-affected. A business, union, the Rapid Response team, or the workers themselves can file a trade petition with the USDOL.

Rapid Response activities are offered to all worker groups notified of a layoff when the DSU receives a WARN, Notice of Dislocation Event, or when notified of potential layoffs. The Rapid Response Team or Business Solutions Representative works with businesses to schedule Rapid Response information sessions for impacted workers. These sessions may be held virtually, in-person, or a combination of both depending upon the preference of both the employer and impacted worker group. During these sessions, workers are informed of the various services offered by the local AJC and the UI program. When it is determined that a potential Trade impact exists, Trade Program information sessions are coordinated, and workers are informed of the Trade program benefits and options available. These individuals may receive services through their local AJC, as appropriate, prior to their certification of eligibility to apply for benefits and services under the Trade Act programs. Rapid Response funds will be utilized to provide layoff aversion activities.

These activities include recruitment events to create business connections, to support Local Area initiatives to re-train and to provide supportive services. The DSU reviews WARN notices and works with businesses to determine if a petition can be filed as early as possible to speed the process for Trade approval. If a worker has been dislocated and is waiting for TAA eligibility determination, that person can receive career services at the local center. Once a petition is approved, DSU staff notify impacted workers of the additional benefits available under Trade and how to apply. Rapid Response funds are utilized to provide assistance to Local Areas in situations where the layoff event results and a need beyond the availability of local resources, including TAA assistance. Local Areas may request additional Rapid Response funds, or the DSU may apply for a National Dislocated Worker Grant (NDWG) as needed to supplement other funding to serve impacted workers that may not seek assistance under Trade.

TAA, offered at no cost to employers, allows impacted workers to access an even wider array of services for which they would not otherwise be eligible. Once the adversely affected workers become certified under the Trade program, DUI is notified and mails out letters to each of the impacted workers of the Trade certified company. The Reemployment and Trade Unit places advertisements in local papers and/or via online publication, announcing that the company has been Trade Certified and providing instructions for next steps.

The DSU sends out packets to the impacted workers on the eligibility list that include a letter notifying them of the TAA certification, dates, times and locations where they can attend a Trade Information Session, and information on Rapid Response services. A Trade informational session (or multiple sessions) is delivered by the DSU Field Representative in coordination with Trade Program case managers local to the impacted workers, the Rapid Response team, and local

Maryland Combined WIOA State Plan 2024-2028

partner program staff. All services and benefits for which participants may be eligible based on their approved petition identifier, are presented during these events. Investigations may take several months and are concluded when USDOL makes a Trade Determination.

Irrespective of the USDOL determination, an initial Rapid Response is always offered and arranged whenever possible for workers affected by business closings, regardless of the size of the dislocation, and whether or not a WARN was received. Maryland strives to ensure all workers receive the same services and information consistently and effectively. All impacted workers may still receive services in any one of the AJCs. Once the notice of Trade Certification is received, they may transition over to the Trade Adjustment Assistance Program if they choose to take advantage of the additional services provided to them under their corresponding certification number.

The TAA Program, outlined in PI 2022-02 [Trade Adjustment Assistance](#), enables adversely affected workers to prepare for reemployment as quickly as possible by allowing Trade-impacted participants to work individually with a case manager located in one of the statewide AJCs. The case manager will work with the DSU to enroll eligible participants in the Trade Program. Participants must be co-enrolled whenever possible, as co-enrollment allows the individual to receive career services, reemployment services, training, and support services. Funding for both programs is available at each of the AJCs. All Trade-affected workers are Dislocated Workers. Individuals eligible for Dislocated Worker Services and TAA Services are provided career services with the same case manager, providing a seamless approach to the development of an Individualized Employment Plan, training program, and other career services.

Case management begins with an initial assessment of the individual's skills, interests, abilities, and goals. Marketable and transferable skills are identified during this assessment process, as well as matching existing skills to available, suitable employment with local employers. Many times the trade petition is certified well after the assessment process, and because MD Labor has a co-enrollment process, the individual can continue working with the same case manager while being provided services and benefits under both the WIOA Title I Dislocated Worker program and the Trade program.

After the assessment is completed, if it is determined that the individual requires retraining in order to become reemployed in suitable employment, the case manager will continue working with the individual to develop a training plan. Participants must research training programs and requirements. They may access statewide LMI for this purpose. Training is approved if (1) the proposed training meets the six criteria for approval of training under the Trade Act, and (2) Federal Trade funds are available. The TAA state merit staff review and make final determinations on retraining plans, ensuring they meet the Federal requirements under the Trade Act. Co-enrollment continues through the end of the retraining program ensuring the needs of the individual are met.

Maryland strives to provide high quality, integrated services that meet customer needs. When assisting trade-impacted individuals, all partners work together to provide accurate and consistent information. Both MD Labor divisions and the case manager working with the individual must collaborate when developing Individualized Employment Plans. The case

Maryland Combined WIOA State Plan 2024-2028

manager must gather accurate information during the entire training program to provide progress updates and report on benchmarks, and to ensure that the Trade Readjustment Allowance deadlines are met. This is of paramount importance, as the individual must be able to enter and complete the retraining program in the required amount of time with the financial support provided. The DSU and the DUI Reemployment and Trade Unit work hand in hand in an effort to provide TAA training and Trade Readjustment Allowance support without interruption and in compliance with Program rules and guidance for the duration of their services.

(E) Describe how the State provides early intervention (e.g., Rapid Response) and ensures the provision of appropriate career services to worker groups on whose behalf a Trade Adjustment Assistance (TAA) petition has been filed. (Section 134(a)(2)(A) and TAA Section 221(a)(2)(A) .) This description must include how the State disseminates benefit information to provide workers in the groups identified in the TAA petitions with an accurate understanding of the provision of TAA benefits and services in such a way that they are transparent to the dislocated worker applying for them (Trade Act Sec. 221(a)(2)(A) and Sec. 225; Governor-Secretary Agreement). Describe how the State will use funds that have been reserved for Rapid Response to provide services for every worker group that files a TAA petition and how the state will ensure the provision of appropriate career service to workers in the groups identified in the petition (TAA Sec. 221(a)(2)(A)).

The federal government provides additional services to workers whose jobs are lost, or hours greatly reduced, due to foreign trade or shifts in production out of the United States. The Trade Act program is administered, staffed, and implemented by DWDAL and DUI, alongside the state's Local Areas. While not all job loss due to foreign competition meets the requirements of the Trade Act, the Rapid Response team will work with businesses to provide information on Trade Adjustment Assistance (TAA) and the benefits workers can receive if a business is certified as trade-affected. A business, union, the Rapid Response team, or the workers themselves can file a trade petition with the USDOL.

Rapid Response activities are offered to all worker groups notified of a layoff when the DSU receives a WARN, Notice of Dislocation Event, or when notified of potential layoffs. The Rapid Response Team or Business Solutions Representative works with businesses to schedule Rapid Response information sessions for impacted workers. These sessions may be held virtually, in-person, or a combination of both depending upon the preference of both the employer and impacted worker group. During these sessions, workers are informed of the various services offered by the local AJC and the UI program. When it is determined that a potential Trade impact exists, Trade Program information sessions are coordinated, and workers are informed of the Trade program benefits and options available. These individuals may receive services through their local AJC, as appropriate, prior to their certification of eligibility to apply for benefits and services under the Trade Act programs. Rapid Response funds will be utilized to provide layoff aversion activities.

These activities include recruitment events to create business connections, to support Local Area initiatives to re-train and to provide supportive services. The DSU reviews WARN notices and

Maryland Combined WIOA State Plan 2024-2028

works with businesses to determine if a petition can be filed as early as possible to speed the process for Trade approval. If a worker has been dislocated and is waiting for TAA eligibility determination, that person can receive career services at the local center. Once a petition is approved, DSU staff notify impacted workers of the additional benefits available under Trade and how to apply. Rapid Response funds are utilized to provide assistance to Local Areas in situations where the layoff event results and a need beyond the availability of local resources, including TAA assistance. Local Boards may request additional Rapid Response funds, or the DSU may apply for a NDWG as needed to supplement other funding to serve impacted workers that may not seek assistance under Trade.

TAA, offered at no cost to employers, allows impacted workers to access an even wider array of services for which they would not otherwise be eligible. Once the adversely affected workers become certified under the Trade program, DUI is notified and mails out letters to each of the impacted workers of the Trade certified company. The Reemployment and Trade Unit places advertisements in local papers and/or via online publication, announcing that the company has been Trade Certified and providing instructions for next steps.

The DSU sends out packets to the impacted workers on the eligibility list that include a letter notifying them of the TAA certification, dates, times and locations where they can attend a Trade Information Session, and information on Rapid Response services. A Trade informational session (or multiple sessions) is delivered by the DSU Field Representative in coordination with Trade Program case managers local to the impacted workers, the Rapid Response team, and local partner program staff. All services and benefits for which participants may be eligible based on their approved petition identifier, are presented during these events. Investigations may take several months and are concluded when USDOL makes a Trade Determination.

Irrespective of the USDOL determination, an initial Rapid Response is always offered and arranged whenever possible for workers affected by business closings, regardless of the size of the dislocation, and whether or not a WARN was received. Maryland strives to ensure all workers receive the same services and information consistently and effectively. All impacted workers may still receive services in any one of the AJCs. Once the notice of Trade Certification is received, they may transition over to the Trade Adjustment Assistance Program if they choose to take advantage of the additional services provided to them under their corresponding certification number.

The TAA Program, outlined in PI 2022-02 [Trade Adjustment Assistance](#), enables adversely affected workers to prepare for reemployment as quickly as possible by allowing Trade-impacted participants to work individually with a case manager located in one of the statewide AJCs. The case manager will work with the DSU to enroll eligible participants in the Trade Program. Participants must be co-enrolled whenever possible, as co-enrollment allows the individual to receive career services, reemployment services, training, and support services. Funding for both programs is available at each of the AJCs. All Trade-affected workers are Dislocated Workers. Individuals eligible for Dislocated Worker Services and TAA Services are provided career services

Maryland Combined WIOA State Plan 2024-2028

with the same case manager, providing a seamless approach to the development of an Individualized Employment Plan, training program, and other career services.

Case management begins with an initial assessment of the individual's skills, interests, abilities, and goals. Marketable and transferable skills are identified during this assessment process, as well as matching existing skills to available, suitable employment with local employers. Many times the trade petition is certified well after the assessment process, and because MD Labor has a co-enrollment process, the individual can continue working with the same case manager while being provided services and benefits under both the WIOA Title I Dislocated Worker program and the Trade program.

After the assessment is completed, if it is determined that the individual requires retraining in order to become reemployed in suitable employment, the case manager will continue working with the individual to develop a training plan. Participants must research training programs and requirements. They may access statewide LMI for this purpose. Training is approved if (1) the proposed training meets the six criteria for approval of training under the Trade Act, and (2) Federal Trade funds are available. The TAA state Merit staff review and make final determinations on retraining plans, ensuring they meet the Federal requirements under the Trade Act. Co-enrollment continues through the end of the retraining program ensuring the needs of the individual are met.

Maryland strives to provide high quality, integrated services that meet customer needs. When assisting trade-impacted individuals, all partners work together to provide accurate and consistent information. Both MD Labor divisions and the case manager working with the individual must collaborate when developing Individualized Employment Plans. The case manager must gather accurate information during the entire training program to provide progress updates and report on benchmarks, and to ensure that the Trade Readjustment Allowance deadlines are met. This is of paramount importance, as the individual must be able to enter and complete the retraining program in the required amount of time with the financial support provided. The DSU and the DUI Reemployment and Trade Unit work hand in hand in an effort to provide TAA training and Trade Readjustment Allowance support without interruption and in compliance with Program rules and guidance for the duration of their services.

(b) Adult and Dislocated Worker Programs

(1) **Work-based Training Models.** If the State is utilizing work-based training models (e.g. on-the-job training, incumbent worker training, transitional jobs, and customized training) as part of its training strategy and these strategies are not already discussed in other sections of the plan, describe the State's strategies for how these models ensure high quality training for both the participant and the employer.

Maryland Combined WIOA State Plan 2024-2028

EARN

EARN is a state-funded, competitive workforce program that is industry-led and regional in focus. The program's flexible and innovative design ensures that Maryland's businesses have the talent they need to compete and grow, while providing targeted education and skills training to Maryland jobseekers. EARN is comprised of Strategic Industry Partnerships (SIPs) that represent a variety of industries, including healthcare, manufacturing, construction, and biotechnology.

While traditional workforce programs often look to training entities or higher education to determine training needs and develop curriculum, EARN's innovative model tasks business and industry partners with designing the programs. At a higher level, employers are challenged to look both within and beyond their individual organization, to identify the specific skill needs for their workforce as well as the broader range of skills needed within their industry sector.

Employers and industry partners are encouraged to analyze the diverse evolving needs within their industry, too, such as training needs associated with keeping pace with increasingly sophisticated technology, and the shifting demographics caused by retirements, etc. By anticipating the changing landscape of training needs, curriculum can be designed flexibly to perform over time as an effective workforce solution.

During the development of training, employer and industry partners are consulted to determine which training strategies and techniques will be most effective in training for the skill sets they need in workers. For instance, some employers indicate that in order to truly master certain skills, on-the-job learning experiences, rather than classroom training, or some combination of both, are ideal. Because employers are the experts on what makes a competent employee, they are experienced in identifying the correct training techniques to ensure success of skill formation.

Finally, employers and industry partners are required to participate in training. This occurs in a variety of ways, including teaching specific courses, observing training, and mentoring trainees. This level of participation not only allows employers to ensure the training meets their vision, but also gives employers exposure to potential employment candidates.

Soft skills are frequently rated by EARN employers as being equal in importance with specific occupational or technical skills. To address the soft skills issue, EARN partnerships participate in identifying which soft skills are critical to success in the industry. Soft skills training is implemented in the classroom and modeled in on-the-job work experiences. Some partnerships utilize a simulated work environment throughout training that requires trainees to clock in and out and practice leadership techniques on newer trainees. Essentially, trainees are required to prove that they are able to meet employer standards and that they are adequately prepared for employment.

Because EARN employers and industry partners are involved in training throughout the entire process, they play a key role in quality control. Employers are encouraged to provide feedback on training curriculum and implementation during quarterly partnership meetings throughout

Maryland Combined WIOA State Plan 2024-2028

their participation in the program. Due to the intentional flexibility of EARN, changes to curriculum and/or training implementation can be made based on employer feedback. Upon the completion of entry-level training, employers will ideally interview successful candidates who have gone through training designed according to their standards.

EARN trainees often have significant barriers to employment, including criminal backgrounds, low levels of literacy, lack of transportation, and disadvantaged backgrounds. Each industry partnership operating an EARN grant must include at least two “diverse partners,” with experience in barrier removal. Partnerships targeting underserved groups must focus on the whole person when developing a training plan. An EARN trainee may have a wide array of technical skills and strong soft skills, but without transportation to get to work on time, their retention will not be high. To provide holistic services, partners work individually with trainees to ensure all barriers to employment are removed before entering the workforce, maximizing the odds for success. Examples of barrier removal services provided to EARN trainees include record expungement, bus tokens or a vehicle, providing bridge instruction in math and reading, GED® courses, and stipends for training.

Since the program began in 2014, EARN has been recognized as a national best practice for its innovation and implementation of sector strategies. In 2015 and 2016, the National Skills Coalition and Urban Institute praised EARN as a leader in industry-led workforce initiatives. In 2017, EARN was highlighted at the National Conference for State Legislatures as a model to be emulated. Additionally, at the request of the National Skills Coalition, EARN staff provided technical assistance to states seeking to emulate this national best practice. In 2018, EARN was named one of the Top 25 programs in Harvard’s 2018 Innovations in American Government Award competition, which highlights exemplary models of government innovation.

EARN has received these accolades because the program works. As of October 2023, nearly 9,300 individuals have obtained employment upon completion of EARN training. As of October 2023, over 13,000 incumbent workers participated in training, earning a new skill, certification or credential.

EARN, Going Forward

By supporting company efforts to update skills for new processes and equipment, there is an opportunity for business services to educate businesses not currently involved with EARN on both entry-level and incumbent worker training efforts, where appropriate. Both MD Labor and Commerce have previously invested in matching grant programs directed to businesses. These investments in Maryland’s businesses provided customized training solutions for individual companies with unique or proprietary technical skill requirements.

Much has been learned through the implementation of EARN to date, but there are new ideas to explore and further develop to better serve businesses and jobseekers.

Areas for future exploration:

Maryland Combined WIOA State Plan 2024-2028

- Developing an approach for industry-led programs to target special populations such as those served by DORS, TANF, etc. - The interplay between industry-led partnerships and provision of services to targeted populations is one that some grantees have undertaken. Maryland looks forward to learning from their experiences.
- Bringing programs such as EARN to scale - EARN has been successful and has involved more than 1,000 business and industry partners. However, Maryland has approximately 10,000 businesses. The effort to involve a larger number of businesses in industry-led partnerships, leading to training, and the creation and use of career pathways, is a challenge that EARN can help to address by providing lessons learned.
- Outline strategies to increase work-based learning experiences such as paid internships and RAs that provide jobseekers with the skills and credentials necessary to secure employment and advance in their jobs with family sustaining wages and benefits by building new sector partnerships and strengthening existing partnerships - EARN will serve as the starting point for this, as some SIPs are providing work-based learning experiences. Maryland looks forward to building on lessons learned.
- Tying business services with EARN - Maryland is committed to creating a business-focused delivery system for workforce needs. In a business-focused system, customized training can be used to meet the special requirements of an employer or group of employers, conducted with a commitment by the employer to employ all individuals upon successful completion of training. Some EARN Partnerships are providing incumbent worker training that meet an employer's specialized needs. Under WIOA, incumbent worker training is an allowable cost, so the partners will review best practices from these training initiatives. The WIOA Partners collaborate with the business to identify eligible program participants and potential sources of training funds.
- Identification and delivery of industry recognized credentials through industry-led partnerships.

Maryland Business Works

Maryland Business Works is Maryland's incumbent worker training program. It is available to all businesses seeking to upskill their current workforce. Local Boards also can utilize funds for incumbent worker training programs and continue to leverage State and local grants to meet the needs of business. In Maryland, navigators have leveraged use of Title I funds, Maryland Business Works funds, and RA tax credits to assist businesses reduce costs of creating work and learn programs by blending each funding opportunity.

Registered Apprenticeship and Youth Apprenticeship

Maryland's expanding youth apprenticeship programming further demonstrates the State's commitment to high quality work-based training opportunities for both participants and employers.

Maryland Combined WIOA State Plan 2024-2028

Youth apprenticeship gives business the unique opportunity to train, influence, and shape high school students into top-performing employees who are invested in their business. The program requires that eligible employers hire AMP (the State's youth apprenticeship initiative) participants in eligible career track occupations related to in-demand industries and provide paid compensation, thus creating an "earn and learn" opportunity.

RAs are opportunities where workers "earn and learn." While working on the job, employees receive one-on-one full-time training from a skilled craftsperson as well as related classroom instruction. An apprentice is "sponsored" by an employer or association and is paid according to a progressive pay scale.

In both youth and RAs, Maryland's business and apprenticeship navigators work with Local Areas, employers, and school systems to connect interested job seekers and students to high performing apprenticeships. Using "boots on the ground" visits, navigators promote the work and learn properties of RA to build relationships with businesses for future programs, as well as referrals for employment.

Continuous work with Local Areas to educate staff on the value of apprenticeships as a workforce tool builds additional partnerships as well as pipelines to fund related instruction and OJL using Title I funding for those eligible under Title I youth, adult, and dislocated worker programs.

Maryland will further ensure that at least 20 percent of youth formula funds at the local level are used on work-based training activities such as summer jobs, OJL, and apprenticeship for In-School Youth (ISY) and Out-of-School Youth (OSY). Local Boards must further utilize WIOA funds in support of the business focused system. Local Boards must identify locally defined priority industries, and develop and provide appropriate services based upon input received from employers and other key partners. Apprenticeships, OJL, incumbent worker training, and individual training accounts can be used to provide business-driven training.

(2) Registered Apprenticeships (RAs). Describe how the State will incorporate Registered Apprenticeship into its strategy for service design and delivery (e.g., outreach to sponsors and prospective sponsors, identifying potential participants and connecting them to apprenticeship opportunities).

Governor Moore's strategic vision for the workforce system is to provide businesses with the skilled workforce they need to compete in the global, regional, and local economies. A bedrock strategy within that vision is the expansion of RAs, a time-honored work-based learning model that offers both Sponsors and job seekers valuable benefits.

The apprenticeship model offers jobseekers access to one-on-one OJL training and related classroom instruction as a path to mastering occupational skills. Most RAs provide opportunities for career advancement that incorporate progressive wage increases aligned with skill increases. Often, RAs also offer healthcare, retirement and fringe benefits, as well.

Maryland Combined WIOA State Plan 2024-2028

RAs provide desirable outcomes for employers, as well. The employees produced through RAs are technically up-to-date workers capable of meeting existing workforce needs. Over time, these same employees can become the pipeline of skilled workers employers can feel comfortable promoting from technical to management positions. Besides these inherent benefits, RAs are also associated with reduced employee turnover, quality output, increased productivity and a more cohesive team.

Maryland has made significant progress towards the goal to align RAs with Maryland's workforce system. During the 2016 Legislative Session, the Maryland General Assembly transferred the State's RA program from Maryland's Higher Education Commission to Labor's DWDAL. This legislative enactment, approved unanimously by the Assembly and signed into law by then-Governor Hogan, has allowed the State to align RAs with workforce development programming. The change also provides key resources for the growth and expansion of RAs.

Apprenticeship Models

RAs combine supervised, structured, OJL and Related Technical Instruction (RTI) to teach Registered Apprentices the skills needed to succeed in a specific occupation. RAs are voluntary, industry-driven programs sponsored by employers, employer associations, or jointly by management and labor. A program sponsor can be an individual employer, groups of employers, or combinations of employers and unions. Each sponsor develops a RA program based on the needs of specific occupations.

Maryland recognizes three types of RAs:

- Time-based RA programs – The most common model, Time-based Programs combine a full-time position requiring a minimum of 2,000 hours of paid OJL with 144 hours of RTI. Time-based programs vary in length from one to five years. Apprentices who satisfy OJL and RTI requirements are certified as Journeypersons in the occupation.
- Competency-based RA programs – The Competency-based RA model was approved under new regulations as a recognized RA model in 2017. In the Competency-based Model, apprentices progress through a training program, mastering individually identified and measured competencies. Sponsors measure apprentice skill gains through demonstration during work activities. The model enables Sponsors to offer an open entry and exit method, shortening the required time for apprentices who acquire skills more quickly, while extending the training period for apprentices who need more time to meet skill requirements.
- Hybrid RA programs - This model blends elements of time and competency-based models, blending OJL and RTI. Sponsors establish minimum and maximum ranges of hours based on the job requirements.

Maryland Combined WIOA State Plan 2024-2028

The RA Process for Jobseekers

Jobseekers interested in exploring RA opportunities are encouraged to research trades to learn more about related occupations. A list of all approved RA sponsors, occupations and other information such as how to directly apply to a sponsor can be found on the Apprenticeship Locator link on the Maryland Apprenticeship and Training Webpage:

<http://www.labor.maryland.gov/employment/appr/>. Prospective apprentices seeking additional information may also contact the Maryland Apprenticeship and Training Program via email at info@mdapprenticeship.com.

Newly hired apprentices and their Sponsors must complete an Apprentice Agreement, which must be filed with the Maryland Apprenticeship and Training Council. The Apprenticeship Agreement formally classifies the individual as a Registered Apprentice. The Maryland Apprenticeship and Training Council is responsible for registering and regulating the State approved RA programs in Maryland. Apprentices who meet all program requirements receive a certificate of completion and are nationally recognized journeypersons.

The RA Process for Sponsors

Potential Sponsors develop RA programs and apply for registration. The Maryland Apprenticeship and Training Council reviews the “Standards of Apprenticeship” which include:

- An organized, written training plan;
- The terms and conditions of employment;
- Provision of Related Technical Instruction;
- An equal employment opportunity pledge;
- Proper supervision of the apprentice(s).

Maryland will continue to explore opportunities to leverage existing and future discretionary grant opportunities to create and enhance pre-apprenticeship and apprenticeship programs across Maryland and support the creation of new Sponsors.

ETPL

The State is committed to adding all RA programs that indicate interest to the State’s ETPL. Per MD Labor’s *PI 2023-03 [WIOA Title I Training & Maryland’s Eligible Training Provider List](#)* policy, the comprehensive ETPL policy issued February 16, 2023, RAs are automatically included on Maryland’s ETPL if approved via the extensive application and vetting process conducted by Maryland’s Apprenticeship and Training Council. Approved RAs will remain on the ETPL as long as the program is registered or until the program Sponsor notifies the Maryland Director of Apprenticeship and Training that it no longer wants to be included on the list. In December 2016, Maryland Labor notified all existing RA program sponsors of their eligibility to be on Maryland’s ETPL and notified each new Sponsor as they were approved by the Council. For inclusion, new Sponsors must complete and submit the form accessible at:

Maryland Combined WIOA State Plan 2024-2028

www.doit.state.md.us/selectsurvey/RegisteredApprenticeshipProgram.

Through outreach and educational efforts, the ETPL now includes over 65 RA programs. Maryland's Apprenticeship and Training Council will continue to work with RA programs to encourage use of the ETPL as an important avenue to access WIOA funding for training and to create pipelines for apprenticeship programs across Maryland.

Connecting Individuals with Disabilities to Apprenticeship Opportunities

The State of Maryland is committed to providing opportunities for individuals with disabilities, and the RA program is no exception. RAs offer adults and young adults, including those with disabilities, career pathways that provide earn while you learn opportunities within high-demand occupations. To help build upon these opportunities, MD Labor and the MSDE's DORS formed the "Apprenticeship Think Tank."

The Think Tank focuses on three areas:

- Increasing awareness of RA through DORS counselor training, AJC staff training, and outreach to DORS counselors with youth in and out of school. Training is offered both statewide and to individual Local Areas.
- Increasing opportunities for participation in RA programs by directly connecting jobseekers at AJC's and through their DORS counselors to apprenticeship programs, pre apprenticeship training, and other support services to ensure successful participation for individuals with barriers.
- Increasing participation in RA by developing relationships with current RA Sponsors to support their efforts to hire individuals with disabilities. Both DORS and MD Labor business staff cultivate relationships with new employers and current employers that work with DORS to expand and create RA programs opportunities. Additional work is being done to create and connect individuals with robust pre apprenticeship programs to prepare for apprenticeship.

Youth Apprenticeships

Maryland has also made great strides in establishing youth apprenticeship opportunities. Through the work of the Maryland Youth Apprenticeship Advisory Committee (the "Committee") and the continued push by MD Labor, MSDE, the Maryland Department of Commerce (Commerce), and the LEAs across State, more students, parents, and employers understand the benefits of apprenticeship opportunities for youth.

Youth apprenticeship became available across the State in 2018, at the conclusion of an initial two year, two county pilot program. The Youth Apprenticeship Advisory Board, MD Labor and MSDE worked together to craft the educational framework necessary for local public school

Maryland Combined WIOA State Plan 2024-2028

systems to design and implement their own youth apprenticeship initiatives. By doing so, the local county school system can submit proposals to MSDE staff members to add the AMP as a CTE program of study for its students. As a CTE program, local systems can use Perkins Grant funds to support the program. Both departments are hopeful that this approach will facilitate the entry of additional participating school systems.

Expansion of AMP during this period of historically low unemployment is the ideal time for the program to become a proven, sustainable workforce development strategy. In 2018, the groundwork was put in place to expand youth apprenticeship to be available statewide. MD Labor, Commerce, and MSDE's original goal for growing AMP during 2019 was to increase the program from the original two pilot counties to a total of six participating school systems. As a consequence of combined efforts, since the June 2018 unveiling by MSDE of the AMP CTE Program of Study, all 24 of Maryland's LEAs have adopted the model.

As the program has expanded, MD Labor and its partners have taken steps to ensure adaptability by working with employers to identify a variety of training models for greater program flexibility. This includes providing related instruction through any of the following formats: through the local high school, through online programs offered either at the place of employment or at the high school, at the work site of a participating employer, through an industry association, through a Joint Apprenticeship and Training School, or through the community college. The learning component is designed to comport with the needs of the employer to include credentialing and certification.

Maryland also focuses its recruitment of employers from one of MSDE's ten Career Cluster areas, which are based on the high-demand sectors defined by Commerce. Labor, MSDE, and Commerce aligned the program with federal, state, and local resources to ensure that AMP addresses Maryland's workforce and economic development needs.

MD Labor and MSDE are committed to growing the program to scale so that as many of Maryland's young people as possible can utilize this innovative career pathway program. Moreover, the Department will continue to explore ways to use youth apprenticeship as a springboard to post-secondary education and/or job training and career development.

[\(3\) Training Provider Eligibility Procedure. Provide the procedure, eligibility criteria, and information requirements for determining training provider initial and continued eligibility, including Registered Apprenticeship programs \(WIOA Section 122\).](#)

Under WIOA, training is provided to eligible adults, dislocated workers, and youth through a robust ETPL, comprised of entities with capabilities of training individuals to enter quality employment. MD Labor plays a leadership role in ensuring the success of the ETPL in collaboration with the State's Local Boards and other partners, such as the MHEC. Maryland's ETPL and the related eligibility procedures were developed to ensure the accountability, quality, and labor market relevance of programs of training services that receive funds through WIOA Title I, Subtitle B.

Maryland Combined WIOA State Plan 2024-2028

MD Labor updated policy 2023-03 , “[WIOA Title I Training & Maryland’s Eligible Training Provider List](#)” in February 2023. MD Labor streamlined the initial application process, elaborated on the continued eligibility process, provided guidance on reciprocity with other states, accounted for new federal guidance, and clarified items from the previous iterations.

WIOA participants can participate in any training program across the State (or within a State with reciprocity) no matter what county they live in, assuming they meet the program qualifications. Due to the COVID-19 pandemic, MD Labor is encouraging online training programs to apply for inclusion on the ETPL. Increased online offerings will allow participants across the State to choose the training that best meets their needs and interest, particularly for individuals in rural areas.

When developing the ETPL policy, the State had the following goals in mind:

- Ensure that Local Areas have sufficient numbers and a diverse pool of quality providers of in-demand training;
- Create an effective marketplace for the training programs available to WIOA participants with Individual Training Accounts (ITAs);
- Guide WIOA participants, in conjunction with staff, in selecting training in the State and Local Areas;
- Prohibit discrimination by training providers in accepting and enrolling WIOA program participants; and
- Provide information on eligible training programs to WIOA participants in a way that helps them make informed decisions, along with staff and within local policy, on how to use their ITAs.

As the State workforce agency, MD Labor has been designated as the entity responsible for defining and carrying out the processes and procedures for determining the eligibility of training providers and programs of training services. MD Labor is specifically responsible for:

- Developing and maintaining the State ETPL and programs as described in 20 CFR 680.450 (initial eligibility), 20 CFR 680.460 (continued eligibility), and 20 CFR 680.490 (performance and cost information reporting requirements);
- Ensuring that programs meet eligibility criteria and performance criteria established by MD Labor;
- Removing programs that do not meet State-established program criteria or performance levels, as described in 680.480(c) and in this policy;
- Taking appropriate enforcement actions against providers that intentionally supply inaccurate information or that substantially violate the requirements of WIOA, as described in 680.480(a) and (b); and
- Disseminating the ETPL, accompanied by performance and cost information related to each program, to the public and the Local Boards throughout the State, as further described in 680.500.

Maryland Combined WIOA State Plan 2024-2028

The State's Local Boards are responsible for the following functions:

- Carrying out the policies and procedures assigned to the Local Board;
- Documenting local policies and procedures as related to ETPL, including the handling of PII and the Family Educational Rights and Privacy Act;
- Ensuring the protection of PII and other sensitive information;
- Working with MD Labor to ensure there are sufficient numbers and types of providers of training services, including eligible providers with expertise in assisting individuals with disabilities and adults in need of adult education and literacy activities described under WIOA sec 107(d)(10)(E), serving the Local Area;
- Ensuring the dissemination and appropriate use of the Maryland ETPL through the local AJC delivery system; and
- Monitoring the ETPL and/or training providers who receive Title I funding, as they are the entities that oversee and approve these training activities.

Initial Eligibility

The process of initial eligibility for inclusion on the ETPL is designed to ensure that WIOA participants are using ITAs for high-quality training programs that are likely to result in positive employment outcomes. The eligibility review process provides an opportunity to assess whether training programs meet the quality standards required by Maryland to be included on the ETPL and to ensure customers have access to up-to-date information about program requirements and costs.

MD Labor, in consultation with the GWDB, is charged with establishing eligibility criteria and procedures for the initial eligibility of training providers and programs to receive funds under WIOA Title I, Subtitle B. The State and its Local Boards must work together to ensure sufficient numbers and types of training providers and programs to maximize customer choice while maintaining the quality and integrity of training services. MD Labor will use the information provided in ETPL application to inform customers and stakeholders on: (1) the ETPL website and other related public materials; and (2) the ETPL annual performance report.

The application process for initial ETPL eligibility consists of one step unless the program must also submit a separate application to MHEC for Private Career School approval. The ETPL initial eligibility application is online here: <https://www.labor.maryland.gov/employment/train/>.

The applications must include the following key elements:

- Training Provider Name,
- Employer Identification Number,
- Type of Entity,
- Address,

Maryland Combined WIOA State Plan 2024-2028

- Whether the program is on another State’s ETPL,
- Date the training program was established,
- Classification of Instructional Programs code,
- Relevant O*NET code(s) for the occupations for which the program prepares students,
- Training program title,
- Qualifications required of training staff,
- Certificate(s) awarded through the program,
- Certification(s) awarded through the program,
- Degree(s) awarded through the program,
- License(s) awarded through the program,
- Whether the program offers a work-based learning component,
- Whether the training institution offers career services,
- How the training is delivered (e.g. online, in-person, hybrid),
- When the training is offered (e.g. day, evening, weekend),
- Program costs (total, fees, books, supplies, other),
- Whether the program is accredited by the U.S. Department of Education,
- Total credit hours, and Total clock hours,
- Total number of weeks required to complete the training program,
- Scheduled length,
- Required proprietary tests and minimum scores,
- Admission requirements,
- A description of the program’s existing partnership with the Maryland business community if any,
- How the program will align with in-demand industry sectors and occupations (as specified in the State Plan and/or Local Plans),
- An assurance for data collection.
- Description of partnership with, if any, and relevancy for business.
- Description of how the provider’s training services align with in-demand industry sectors and occupations, as specified in the WIOA State and/or Local Plan(s).
- At least two quarters of verifiable performance outcome data for initial ETPL consideration except for “new” training programs, which are exempted from this requirement. New programs must submit all other application items, including the assurance for data collection in the future.
- Commitment from the program provider to begin collecting and reporting to MD Labor the SSNs of all individuals engaging in the program (to include all WIOA-funded participants and all non-WIOA funded participants) on an annual basis, as prescribed by MD Labor, once included on the ETPL in order to meet performance requirements of WIOA Sections 116(b)(2)(A)(i)(I)-(IV), 20 CFR 680.460(g)(1)-(4), and 20 CFR 361.230.

MD Labor displays relevant, aggregated data on the Department’s website to inform customer choice. Initial eligibility for a particular program expires after one year of initial approval, and therefore, providers must apply for continued eligibility each year after.

Maryland Combined WIOA State Plan 2024-2028

Continued Eligibility

The USDOL requires MD Labor to annually report on the performance of providers included on Maryland's ETPL. The information submitted by providers to MD Labor for annual reporting purposes will: assist MD Labor in determining whether a program meets requirements for continued ETPL eligibility; assist WIOA participants and members of the general public in identifying effective training programs and providers; and benefit providers by widely disseminating information about their programs and potentially as a tool to enhance their programs, which in turn would provide a direct benefit to participants.

To complete the annual report, the WIOA Training Program Manager will rely on information from three key places: (1) data submitted annually for reporting purposes by the providers; (2) information provided in the ETPL application (or provided via ETPL program updates from the training provider to the WIOA Training Program Manager); (3) data concerning WIOA participants that are captured in the MWE. The annual report includes performance and cost information for each program of study on the ETPL. The continued eligibility process accounts for WIOA performance indicators, information reported to State agencies on federal and state training programs other than WIOA Title I-B programs, the programs' ability to provide trainings that are physically and programmatically accessible for individuals who are employed and individuals with barriers to employment, including individuals with disabilities.

Training programs that are on other State's ETPLs must still submit the initial online application to join Maryland's list; however, they do not need to provide performance data as part of the initial application.

Removal from the ETPL

MD Labor may remove a program from the ETPL for one of the following reasons:

- Significant and repetitive customer complaints,
- At the MD Labor Secretary's discretion,
- Substantial violations (e.g., unauthorized sharing of participant PII, fraud, breaking State and/or federal law, etc.),
- Lack of in-demand determination, and/or
- Loss of approval, accreditation, or debarment.

Appeal Process

ETPL programs that are either (1) denied entrance to the ETPL or (2) removed from the ETPL for one of the above mentioned reasons can appeal the decision. The WIOA ETPL Program Manager informs the provider in writing, with at least ten business days' notice, that it will soon be removed from the ETPL, and provide information on how to appeal the decision. Similarly, programs whose applications to the ETPL were denied are provided information on how to appeal.

Maryland Combined WIOA State Plan 2024-2028

Programs may appeal directly to the Assistant Secretary of MD Labor's DWDAL within 25 business days of notification of the removal or denial. Appeal must state, in writing, the basis of the appeal, including the facts or issues that support the appeal and a request for a conference, if one is desired.

Within 25 business days of receipt of an appeal request, MD Labor shall notify all relevant parties (including the review team and, as appropriate, the MHEC) in writing of the date, time, and location of the appeal conference. A program that is removed from the ETPL for "substantial violations" shall be excluded for two years after which time the provider may reapply for eligibility. A program that wins an appeal is eligible to remain on the Maryland ETPL until time for eligibility renewal. The decision of the DWDAL Assistant Secretary will be final.

RA Programs

Under WIOA, RA programs are not subject to the same application and performance information requirements or to a period of initial or continued ETPL eligibility as other training providers. This is because they go through an extensive application and vetting process with the Maryland Apprenticeship and Training Council to become a RA program sponsor. RA program sponsors are, therefore, automatically eligible for inclusion on the state ETPL and will remain on the list as long as the program is registered or until the program sponsor notifies the Maryland Director of Apprenticeship and Training that it no longer wants to be included on Maryland's ETPL.

In December 2016, MD Labor notified all existing RA program sponsors of their eligibility to be on Maryland's ETPL. MD Labor is committed to adding all RA programs that indicate interest to the State's ETPL.

(4) Describe how the State will implement and monitor for the Adult Priority of Service requirement in WIOA section 134 (c)(3)(E) that requires American Job Center staff, when using WIOA Adult program funds to provide individualized career services and training services, to give priority of service to recipients of public assistance, low-income individuals, and individuals who are basic skills deficient (including English language learners).

Maryland's WIOA system can be a pathway to the middle class and a means to maintain and build the skills necessary to remain in the middle class. Maryland is committed to ensuring its target populations are able to access the WIOA system on a priority basis. For the WIOA Title I Adult Program, this means that Local Areas must provide priority for training activities to individuals in the target populations.

Target Populations: Individuals with Barriers to Employment

- Displaced Homemakers
- Eligible MSFWs
- Ex-offenders
- Homeless individuals

Maryland Combined WIOA State Plan 2024-2028

- Individuals facing substantial cultural barriers
- Individuals with disabilities, including youth with disabilities
- Individuals within two years of exhausting lifetime eligibility under Part A of the Social Security Act - TANF
- Individuals who are English language learners
- Individuals who are unemployed, including the long-term unemployed²⁶
- Individuals who have low levels of literacy
- Individuals without a High School Diploma
- Low income individuals (including TANF and SNAP recipients)
- Long-term unemployed individuals
- Native Americans, Alaskan Natives, and Native Hawaiians
- Older individuals
- Single parents (including single pregnant women and non-custodial parents)
- Veterans
- Youth who are in or have aged out of the foster care system

Per [TEGL 07-20](#), priority of service for Maryland workforce system customers is as follows:

- First, to veterans and eligible persons (who also are included in the groups given statutory priority for WIOA adult formula funds). This means that veterans and eligible persons who also are recipients of public assistance, other low-income individuals, or individuals who are basic skills deficient would receive first priority for services provided with WIOA adult formula funds.
- Second, to non-covered persons (individuals who are not veterans or eligible persons) who are included in the groups given priority for WIOA adult formula funds.
- Third, to veterans and eligible persons who are not included in WIOA's priority groups.
- Fourth, to any other populations identified by the GWDB for priority.
- Last, to non-covered persons outside the groups given priority under WIOA.

Note: When past income is an eligibility determinant for Federal employment or training programs, any amounts received as military pay or allowances by any person who served on active duty, and certain other specified benefits, must be disregarded for the veteran and for other individuals for whom those amounts would normally be applied in making an eligibility determination. Military earnings are not to be included when calculating income for veterans or transitioning service members for this priority.

The state will ensure priority of service provisions are appropriately followed and monitored through several means. First, the Local Areas must adhere to these priority provisions and, within their local plans, provide details on how priority shall be given in the Local Area within these parameters. Specifically, Maryland asked its 13 Local Areas to provide "a description of how the Local Board will provide priority of service that conforms to the State Plan. This should include a

²⁶ Per [TEGL 31-14](#), long-term unemployment is unemployment that lasts 27 consecutive weeks.

Maryland Combined WIOA State Plan 2024-2028

description of additional local requirements or discretionary priorities, including data to support the need and how the local requirement and/or priority will be documented and implemented for the Adult program.”

Finally, Maryland will ensure priority of service is effectively offered through local WIOA Memoranda of Understanding. The GWDB, MD Labor, DHS, DHCD and MSDE/DORS jointly issued *PI 2021-04 [WIOA Memoranda of Understanding & Resource Sharing Agreements](#)* with fillable templates. This policy requires that WIOA Memoranda of Understanding contain provisions regarding a number of key components, including priority of service. The policy states that “all partners must certify within the local WIOA Memorandum of Understanding that they will adhere to all statutes, regulations, policies, and plans regarding priority of service, including, but not limited to, priority of service for the WIOA Title I Adult Program and for veterans and their eligible spouses.” MD Labor will confirm priority of service during its annual comprehensive monitoring conducted by the Monitoring and Compliance Unit under the DWDAL.

(5) Describe the state’s criteria regarding Local Area transfer of funds between the adult and dislocated worker programs.

On behalf of the Governor, MD Labor annually allocates funds for both the WIOA Title I Adult and Dislocated Worker programs. Allocations are made to Local Boards for Local Areas in consultation with the chief local elected officials. As explained in WIOA Section 133, when approved by MD Labor, a Local Board may transfer up to and including 100 percent of a PY and FY allocation for Adult employment and training activities, and up to and including 100 percent of a PY and FY allocation for Dislocated Worker employment and training activities between the two programs. Procedures for transfers are outlined in MD Labor’s *PI 2016-01 [Transfer Authority for WIOA Title I Adult & Dislocated Worker Funds](#)*. The Department will request technical assistance from USDOL related to the requirement of the Governor’s transfer approval in the coming FY.

Transfers may only occur between Adult and Dislocated Worker funds within the same funding phase. For example, PY 2021 expenditures cannot be transferred to PY 2020 funding. Local Boards may not transfer funds to or from the Youth program. A Local Board may delegate its authority under WIOA Section 133 to the director of Local Area or other designated signatory of the Local Area. A delegation can only be accomplished through a resolution of the Local Board, or by a process that is identified in the area’s approved Local Plan.

When a Local Board elects to exercise its transfer authority, MD Labor will require that state policy guidance on requesting a transfer, approving a transfer, and reporting a transfer is adhered to. MD Labor has additionally established an appeal process for circumstances where a Local Board wishes to appeal a denial of its transfer request. When approved by OFA, a Local Board may transfer up to and including 100 percent of a PY and FY allocation for Adult employment and training activities, and up to and including 100 percent of a PY and FY allocation for Dislocated Worker employment and training activities between the two programs. A Local Board shall request a transfer by completing the Funding Transfer Request form that includes the following information:

Maryland Combined WIOA State Plan 2024-2028

- The number for the grant that expenditures would be transferred from;
- The number for the grant that expenditures would be transferred to;
- The amount of the transfer;
- A justification for the transfer;
- The requested effective date of the transfer;
- An assurance that there are sufficient funds in the budget for required activities for the remainder of the PY and FY; and
- The Catalog of federal Domestic Assistance (CFDA) number, which is assigned by the federal funding agency and is listed on the Notice of Obligation.

Transfer requests must be received at least 45 calendar days prior to the end of the grant. If a Local Board has an unforeseen circumstance that may require an exception, the Local Board must contact OFA immediately for further discussion and direction. If the transfer exceeds 50 percent, the Local Board must provide justification for the transfer and assurance that services will be provided to the targeted population of the transferred funding source, with details on what funding sources will be used. The effective date cannot be retroactive past the current reporting period. In other words, the transfer would not change/affect the financial reports previously submitted. Local Boards must submit completed request forms, signed by the Local Board Chair (or the Director of the Local Area or other designated signatory of the Local Area, designated by resolution or identified in the Local Plan, as set forth above), by email to the DWDAL. In the event that the request is made by the Local Area Director, the Local Board Chair must timely affirm that he or she has been apprised of the requested transfer. No request will be reviewed by OFA until written affirmation is received. Written affirmation should be sent via email to the DWDAL Fiscal Manager.

Approving a Transfer

When determining whether a transfer request is approved or denied, OFA must consult the DWDAL Director of the OWD and review the Local Area's WIOA Adult and Dislocated Worker funding expenditures, obligations, and balances to ensure these are in support of the Local Board's request. OFA should request additional information or clarification from the Local Board, as needed. As set forth in the state's policy on the authority to transfer between WIOA Title I funds, a Local Area must provide to DWDAL an assurance that there are sufficient funds in the budget for required activities for the remainder of the PY and FY. Also, should the transfer exceed 50 percent, the Local Area must provide justification for the transfer and assurance that services will be provided to the targeted population of the transferred funding source, with details on what funding sources will be used. After reviewing the request, OFA shall email an official determination to the Local Board Chair, the Local Area Director and the Local Area Fiscal Manager, signed by the DWDAL Assistant Secretary, with the determination to approve or deny within ten business days. OFA shall file documentation in the Local Area's WIOA grant file and, when approved, the transfer amount shall be posted on the grant tracking worksheet/system. A Local Board may appeal a denial of its transfer request to the DWDAL Assistant Secretary within

Maryland Combined WIOA State Plan 2024-2028

ten calendar days from the received date of the denial notice. The appeal must be in writing and state the grounds for the appeal.

Reporting a Transfer

When approved, Local Areas shall report the transfer to OFA on the Adult and Dislocated Worker Quarterly Status Reports (QSRs). On the Adult QSR, Local Areas shall report the transfer as “the amount of Adult funds expended on the Dislocated Worker Program.” On the Dislocated Worker QSR, Local Areas shall report the transfer as “the amount of Dislocated Worker funds expended on the Adult Program. “In turn, OFA shall report the transfer to the USDOL on the Quarterly Financial Report for both “Local Adult” and “Local Dislocated Worker.”

(6) Describe the State’s policy on WIOA and TAA co-enrollment and whether and how often this policy is disseminated to the local workforce development boards and required one-stop partners Trade Act Sec. 239(f), Sec. 235, 20 CFR 618.325, 20 CFR 618.824(a)(3)(i).

As outlined in PI 2022-02 [Trade Adjustment Assistance](#), TAA participants must be co-enrolled in the WIOA Title I Dislocated Worker program. Individuals identified as TAA participants under Trade petition certifications are qualified as dislocated workers under the WIOA definition of the term. Therefore, TAA participants are eligible, by virtue of their TAA participant status, to receive benefits and services funded under the Title I Dislocated Worker program. The Dislocated Worker program offers complementary benefits not available through TAA. Co-enrollment brings valuable resources to bear that help TAA participants accelerate their reemployment process including offering supportive services and follow-up services. Additionally, TAA Participant performance outcomes improve through co-enrollment. Title I Dislocated Worker staff and state staff must establish collaborative case management and file management processes to ensure services to co-enrolled customers are optimally integrated and coordinated, duplication is avoided, and monitoring and data validation audits are successful.

In cases where the customer declines co-enrollment or the individual does not meet the eligibility requirements for WIOA Title I, TAA Case Managers must document the customer declaration to decline as well as the reason the participant does not meet eligibility in the case management system/MWE. WIOA Title I Dislocated Worker program co-enrollment is monitored quarterly to ensure the state is meeting its co-enrollment target.

The process and purpose of TAA co-enrollment in the WIOA Title I Dislocated Worker program is reviewed and discussed during each of our annual Trade program training sessions and reinforced during each of our local training and technical assistance sessions.

(7) Describe the State’s formal strategy to ensure that WIOA and TAA co-enrolled participants receive necessary funded benefits and services. Trade Act Sec. 239(f), Sec. 235, 20 CFR 618.816(c).

Maryland Combined WIOA State Plan 2024-2028

A formal strategy that has been established in Maryland has been the designating of at least one WIOA staff member in each local area to be the TAA program partner. This TAA WIOA partner will work closely with the TAA program case manager to co-enroll each participant in the WIOA Dislocated Worker program and assist with providing any related services as necessary. TAA WIOA partner staff are trained alongside TAA program staff on current process, procedures, strategy and documentation. This co-enrollment process will be done either simultaneously or as a joint effort between both TAA program case manager and the TAA WIOA partner case manager so that the process will be streamlined with the sharing of paperwork/documentation required and seamless on the part of the participant.

(8) Describe the State's process for familiarizing one-stop staff with the TAA program. 20 CFR 618.804(j), 20 CFR 618.305.

The Dislocation Services Unit provides both quarterly and annual training on the TAA program benefits and processes. Additional training sessions are held upon request or with the acquisition of any new TAA program staffing. TAA program handbooks are distributed to TAA program staff and are available to any staff wanting information on the TAA program for cross-training purposes. The Dislocation Services Unit offers to assist each Local Area with the elimination of barriers and formalizing a smooth process flow between programs and services provided to the individual.

(c) Youth Program Requirements. With respect to youth workforce investment activities authorized in section 129 of WIOA, States should describe their strategies that will support the implementation of youth activities under WIOA. State's must-

(1) Identify the State-developed criteria to be used by local boards in awarding grants or contracts for youth workforce investment activities and describe how the local boards will take into consideration the ability of the providers to meet performance accountability measures based on primary indicators of performance for the youth program as described in section 116(b)(2)(A)(ii) of WIOA. Further, include a description of how the State assists local areas in determining whether to contract for services or to provide some or all of the program elements directly.

WIOA outlines a broader youth vision that is grounded in evidence-based strategies to support a service delivery system that is dedicated to achieving high-levels of performance, accountability and quality in preparing young people for the workforce. Through the WIOA Title I Youth Program, WIOA places a greater emphasis on supporting the educational and career successes of Out-of-School Youth (OSY). A minimum of 75 percent of WIOA Title I Youth Program funds are required to be spent on OSY. The law also requires the Youth Program's key elements to include dropout recovery strategies and services, education offered concurrently with workforce activities and training, financial literacy education, entrepreneurship, postsecondary transitional support, and labor market information (LMI). Local Areas must spend at least 20 percent of WIOA Title I Youth Program funds on work experiences that incorporate academic and occupational education. The WIOA Youth Program is designed to support eligible youth in reaching their

Maryland Combined WIOA State Plan 2024-2028

educational and career goals. To meet this aim, Local Areas and local providers that are awarded competitive contracts must:

- Determine youth program eligibility;
- Conduct an objective assessment of the participant's skills;
- Develop an Individual Service Strategy (ISS) with the participant; and,
- Utilize WIOA's 14 Youth Program elements to support the participant in reaching their career and academic goals.

Selecting Service Providers

Local Boards have the option to directly provide some or all of the youth workforce development activities to WIOA Title I Youth Program participants. For services not being directly provided by the Local Boards, Local Boards have the option to develop contracts to select WIOA Title I Youth Program service providers that will allow multiple agencies and organizations to fund different aspects of the WIOA Title I Youth Program. Each local system of services can be coordinated through a combination of contracts and MOUs between the participating entities.

In granting or contracting WIOA Title I Youth Program services, Local Boards must award grants or contracts according to local procurement policies. Providers must be identified based on criteria in the State Plan and take into consideration the ability of the providers to meet performance accountability measures. Any selected providers funded are recipients of Federal funds and are subject to WIOA rules.

Local Boards may determine the length of time for each provider contract as long as the contracting process follows procurement guidelines. Additionally, a Local Board may award grants or contracts on a sole-source basis only if it determines there is an insufficient number of eligible providers in the Local Area for grants or contracts to be awarded on a competitive basis.

MD Labor encourages Local Areas that grant or contract out services to include MD Labor's Disability and Youth Services Coordinator in the RFP evaluation and selection process. Once funds are awarded, Local Areas must provide MD Labor with timely copies of the selected service providers' contracts or grant agreements.

[\(2\) Explain how the State assists local workforce boards in achieving equitable results for out-of-school and in-school youth. Describe promising practices or partnership models that local areas are implementing and the state's role in supporting and scaling those models within the state for both in-school and out-of-school youth.](#)

WIOA outlines a broader youth vision grounded in evidence-based strategies to support a service delivery system dedicated to achieving high-levels of performance, accountability and quality in preparing young people for the workforce. Through the WIOA Title I Youth Program, WIOA places a greater emphasis on supporting the educational and career successes of OSY. The law includes the Youth Program's 14 key elements to include dropout recovery strategies and services,

Maryland Combined WIOA State Plan 2024-2028

education offered concurrently with workforce activities and training, financial literacy education, entrepreneurship, postsecondary transitional support, and LMI. Local Areas must spend at least 20 percent of WIOA Title I Youth Program funds on work experiences that incorporate academic and occupational education. The WIOA Youth Program is designed to support eligible youth in reaching their educational and career goals. To meet this aim, Local Areas and local providers that are awarded competitive contracts, must:

- Determine youth program eligibility;
- Conduct an objective assessment of the participant's skills;
- Develop an Individual Service Strategy (ISS) with the participant; and
- Utilize WIOA's 14 Youth Program elements to support the participant in reaching his or her career and academic goals.

Co-Enrollment

Given WIOA's focus on providing an integrated service delivery system that leverages resources across the State, MD Labor encourages Local Areas to co-enroll youth participants in both the WIOA Youth Program and other related programs when appropriate. The following list provides examples of programs where co-enrollment may make sense for the youth participant:

- WIOA Title I Adult Program;
- WIOA Title I Dislocated Worker Program;
- WIOA Title II Adult Education Program;
- WIOA Title III Wagner-Peyser Program;
- TANF Program;
- SNAP E&T;
- DORS Program;
- Jobs for Veterans State Grants (JVSG) Program;
- TAA Program;
- John H. Chafee Foster Care Independence Program;
- Local Management Boards;
- Job Corps; and/or,
- Community-Based Organizations.

Additionally, MD Labor will utilize *Maryland's Fostering Employment Program* to focus resources towards two WIOA target populations: foster care recipients and unaccompanied homeless youth. The program provides opportunities for these two populations to access pre-apprenticeship and registered apprenticeship (RA) opportunities across Maryland. This program allows for OSY who fall within the eligibility guidelines of the program another option for co-enrollment.

Youth participants must meet eligibility criteria for participation within each program before co-enrollment occurs. Maryland recognizes that the WIOA system's mark of success goes beyond

Maryland Combined WIOA State Plan 2024-2028

the measures required by Federal partners. As Maryland seeks to strengthen and enhance its workforce system through implementation of the State Plan, success requires a commitment to innovation, collaboration, and a true systems approach among the State's many workforce partners. Maryland's State Youth Services Coordinator continues to meet quarterly with the LWBs designee to the Youth Program Managers meeting to address performance results, provide training and technical assistance, offer opportunities for peer-to-peer collaboration, and obtain Local Area input and successful implementation strategies of WIOA programs.

In order to guide the WIOA Partners in this work, the Benchmarks of Success for Maryland's Workforce System set forth a clear vision, goals, and measurable achievements that continue to help define success and lay the core foundation of Maryland's workforce system. These goals and benchmarks are not mere measures, but rather provide a way of thinking systematically about how Maryland delivers services. They reflect Maryland's dedication to focusing its efforts on people who need the system's assistance the most. To be clear, the intention of these benchmarks is not to be punitive; but rather, to be forward-thinking about what success really means in Maryland. Utilizing these benchmarks, Maryland will work to create greater opportunities for Maryland's OSY through the alignment of the State's core partner programs, as well as utilize best practices and innovative program strategies, to align statewide initiatives such as Youth Apprenticeship and the Blueprint for Success, which are primarily focused on the in-school youth (ISY) population.

(3) Describe how the State assists local workforce boards in implementing innovative models for delivering youth workforce investment activities, including effective ways local workforce boards can make available the 14 program elements described in WIOA section 129(c)(2); and explain how local areas can ensure work experience, including quality pre-apprenticeship and registered apprenticeship, is prioritized as a key element within a broader career pathways strategy.

Maryland will work alongside its Local Area partners to ensure that each area has the technical knowledge and training to provide top-notch services to the youth participants across the State. The State recently modified its State Youth Policy to reflect the State's desire to provide the Local Areas the most flexibility to be innovative in designing services to meet the needs of the participants and address the labor market needs of the Local Area. Furthermore, Federal guidance has also offered the necessary clarifications on items such as supportive services. Local Areas must ensure that each WIOA Youth Program provider consistently conducts an objective assessment of each participant's academic levels, skill levels, and service needs to properly identify the appropriate services and career pathways. The assessment must include a review of: basic skills; occupational skills; prior work experience; employability; interests; aptitudes, including interests and aptitudes for nontraditional jobs; supportive service needs; and developmental needs.

If the participant has been assessed by a provider to pursue another education or training program within the last year, the WIOA Youth Program provider may use that existing assessment to fulfill program requirements. When used, the provider must retain copies of previous assessment(s) and/or assessment result(s) in the participant's case file.

Maryland Combined WIOA State Plan 2024-2028

The ISS serves as a guide for both the participant and staff by outlining the necessary and recommended next steps in the program. Through the ISS, staff should aim to identify the appropriate combination and sequence of services to help the participant fulfill goals and program requirements. Staff must interpret assessment results and incorporate those results into service planning and activities. This will help to ensure that youth achieve established goals and obtain desired career and educational outcomes. The ISS must map out anticipated progress taking into account individual needs, abilities and goals.

Local Areas must ensure that each WIOA Title I Youth Program provider develops an ISS with each youth participant after they have been objectively assessed. When developing the ISS, the Youth Program staff and participants must jointly take the objective assessment results into account.

The ISS must identify career pathways and must, at a minimum, include an examination of short-term and long term:

1. Education goals;
2. Employment goals;
3. Appropriate achievement objectives or benchmarks/milestones; and,
4. Appropriate services.

Once completed, Local Areas must ensure that the ISS is signed, either on paper or electronically, by the Youth Program staff and participant. Local Areas must ensure that each participant receives a signed copy of their ISS as record.

Once an ISS is completed, if a participant then pursues a different education or training program within the same quarter, the new WIOA Title I Youth Program provider may use the existing ISS to fulfill program requirements. In order to ensure ongoing review of the ISS, staff must meet with youth participants every 90 days, at a minimum, to review progress and make necessary adjustments. As the ISS is a living document that should be adjusted as the participant and case manager deem necessary, changes should be recorded, signed and dated by both the staff person and participant. At times, the most recent ISS will remain in effect with no changes. In this case, a case note should be created reflecting that the staff and participants met to review the ISS and that no changes were necessary. The date of the meeting must be listed in the case note. Examples of updates to the ISS include, but are not limited to:

1. Participant progress;
2. Completed activities or benchmarks;
3. Rewriting new goals once objectives have been met;
4. Outlining a clear direction or career pathway for the participant;
5. Changes to household status;
6. Legal name changes;
7. Address changes; and,
8. Other updates to contact information.

Maryland Combined WIOA State Plan 2024-2028

MD Labor has provided policy guidance to Local Areas on each program element and will continue to offer support to help Local Areas achieve related goals. MD Labor's policy on the WIOA Title I Youth Program clearly states that Local Areas must ensure that providers offer youth participants access to each of the 14 key program elements. If the WIOA Title I Youth Program provider does not directly offer all program elements, it must ensure that strong partnerships and referral mechanisms are in place to provide access to each element, as necessary. Through ongoing monitoring and technical assistance, MD Labor and the Local Areas will ensure that access is effectively provided to youth participants.

(4) Provide the language contained in the State policy for "requiring additional assistance to enter or complete an educational program, or to secure and hold employment" criterion for out-of-school youth specified in WIOA section 129(a)(1)(B)(iii)(VIII) and for "requiring additional assistance to complete an education program, or to secure and hold employment" criterion for in-school youth specified in WIOA section 129(a)(1)(C)(iv)(VII). If the state does not have a policy, describe how the state will ensure that local areas will have a policy for these criteria.

WIOA sections 129(a)(1)(B)(iii)(VIII) and 129(a)(1)(C)(iv)(VII) define eligibility criteria for the WIOA Title I Youth Program. For ISY and OSY, one criterion is that an individual is low-income and requires additional assistance to enter or complete an educational program or to secure or hold employment. Comprehensive guidance on youth programming is outlined in MD Labor's *PI 2021-14 WIOA Title I Youth Program*. Maryland's Local Areas will be required to define what it means to "require additional assistance to enter or complete an educational program or to secure or hold employment" in Local Plans and local policies. The Division of Workforce Development and Adult Learning (DWDAL) Monitoring and Compliance Unit will verify the existence and accuracy of these documents while conducting annual onsite and desk review activities. Additionally, the Division's Youth and Disability Coordinator will be available to provide technical assistance to Local Areas requiring support in complying with this measure.

(d) Single Area State Requirements.

This prompt is not applicable to the State of Maryland's Workforce Plan.

(e) **Waiver Requests (optional)**. States wanting to request waivers as part of their title I-B Operational Plan must include a waiver plan that includes the following information for each waiver requested:

- (1) Identifies the statutory or regulatory requirements for which a waiver is requested and the goals that the State or local area, as appropriate, intends to achieve as a result of the waiver and how those goals relate to the Unified or Combined State Plan;
- (2) Describes the actions that the State or local area, as appropriate, has undertaken to remove State or local statutory or regulatory barriers;
- (3) Describes the goals of the waiver and the expected programmatic outcomes if the request is granted;

Maryland Combined WIOA State Plan 2024-2028

(4) Describes how the waiver will align with the Department's policy priorities, such as:

- (A) supporting employer engagement;
- (B) connecting education and training strategies;
- (C) supporting work-based learning;
- (D) improving job and career results, and
- (E) other guidance issued by the Department.

(5) Describes the individuals affected by the waiver, including how the waiver will impact services for disadvantaged populations or individuals with multiple barriers to employment; and

(6) Describes the processes used to:

- (A) Monitor the progress in implementing the waiver;
- (B) Provide notice to any local board affected by the waiver;
- (C) Provide any local board affected by the waiver an opportunity to comment on the request;
- (D) Ensure meaningful public comment, including comment by business and organized labor, on the waiver.

(E) Collect and report information about waiver outcomes in the State's WIOA Annual Report.

(7) The Secretary may require that States provide the most recent data available about the outcomes of the existing waiver in cases where the State seeks renewal of a previously approved waiver.

Waiver request determinations are still in progress.

Maryland Combined WIOA State Plan 2024-2028

WAGNER-PEYSER ACT PROGRAM (Employment Services)

(a) Employment Service (ES) Staff.

Maryland is reviewed the flexible regulation, as released in Training and Employment Notice 13-19, "Announcing the Release of the Wagner-Peyser Act Staffing Flexibility Final Rule and Amended Information Collections Associated with this Rulemaking," released on January 13, 2020 and will continue to administer Wagner-Peyser Employment Services with State merit staff.

(1) Describe how the State will staff the provision of labor exchange services under the Wagner-Peyser Act, such as through State employees, including but not limited to state merit staff employees, staff of a subrecipient, or some combination thereof.

Under Title III of WIOA, the Wagner-Peyser Act, a greater emphasis is placed on providing services to Unemployment Insurance (UI) claimants with referrals to additional AJC services. This is in an effort to ensure claimants remain eligible for UI benefits and to provide meaningful assistance in their efforts to regain employment. Labor exchange services, which are the primary services provided under Wagner-Peyser, fall under the basic career services identified in WIOA. Wagner-Peyser state merit staff must use funds authorized by WIOA to provide basic career services.

As a result of increased collaboration, DWDAL and the Division of Unemployment Insurance (DUI) have enhanced staff training and coordination on policy implementation efforts. The two divisions will continue working to assess Title I and III AJC staff training needs and DWDAL's Chief Learning Officer (CLO) will assist with the development and delivery of training.

As part of Maryland's WIOA Alignment Group, the CLO leads the Professional Development and Technical Assistance Committee. The committee is comprised of partners from Maryland's workforce system and contributes to the creation of professional development and training opportunities for staff across the system. The committee meets monthly to discuss the needs of staff and customers to determine the best method to deliver professional development services. For example, MD Labor has invited partners from across the system to participate in professional development opportunities when space is available.

Since February 2020, the Professional Development and Technical Assistance Committee launched a Series of eLearning modules accessible online by the staff of all mandatory partners of Maryland's Workforce System. eLearning modules in this series are released bi-monthly and are focused on informing front line staff about the Workforce System as a whole. There are currently 9 professional development training modules available and over 1,400 users spanning across more than 40 organizations in Maryland (including State agencies) that have benefited from the training. The training modules teach, refresh and test an individual's knowledge of different programs and subjects within the State's workforce system. Specifically, each of the 9 modules focus on a different aspect of the WIOA system, including topics such as the Benchmarks of Success, the Governor's Workforce Development Board (GWDB), and the different WIOA Titles (Titles I-IV), with additional topics and modules regularly being developed and made

Maryland Combined WIOA State Plan 2024-2028

available to staff. With a completion rate of 79% across users, the professional development training modules have demonstrated great success in improving understanding and collaboration across all organizations engaged in the workforce system, allowing staff to better serve both job seekers and employers.

In October 2019, DWDAL held a three-day reemployment retreat with targeted professional development sessions for approximately 100 Wagner-Peyser and MD Labor central office staff. Topics included utilizing the Maryland Workforce Exchange (MWE), resume workshops, apprenticeship, veteran services, recession planning, and accessibility. Staff from the DUI participated in the event and presented on UI eligibility and referral coordination. Other workshops on self-care, managing stress, managing change, and finding better ways to connect with our customers were provided.

In 2017, the State implemented the Reemployment Exchange (REX) module within MWE. Maryland's purchase of the REX module allows UI claimants to record and store their job search contacts and other reemployment activities. Integration of the two systems provides a centralized data system and coordinated registration for UI claimants to enter and perform necessary tasks while collecting UI benefits. Upon completion of a UI registration, a Wagner-Peyser registration is automatically created. Rather than seeking the same data elements, requiring the claimant to spend more time on entering and re-entering information into both systems, which is the case currently, the REX module allows for the claimant to focus on what is important: reemployment.

Through the purchase of the REX module, Maryland is more proactive in its reemployment activities. Jobseeker activity in the MWE creates and/or modifies a reemployment roadmap for the individual. Implementing a robust, online system facilitates the sharing of information in real time between the UI benefits system and MWE. This, in turn, ensures proper payments are made and those claimants are actually meeting the goals set for them by the State's workforce and UI staff. This requires the continued cross-training between workforce and UI staff.

[\(2\) Describe how the State will utilize professional development activities for Employment Service staff to ensure staff is able to provide high quality services to both jobseekers and employers.](#)

The key goals of the Professional Development work group are to develop a systems approach to professional development needs, determine best practices for the administration of professional development, and ensure partner integration and cross-training opportunities. The group aims to build a competent, cross-functional team capable of operating in a number of disciplines and able to move flexibly between roles, locations, and funding streams to provide seamless delivery of services. Recommendations generated by the work group include opportunities for WIOA partners, including Wagner-Peyser, to promote professional development.

Maryland utilizes the "The Hub" for virtual training and workforce system resources. "The Hub"

Maryland Combined WIOA State Plan 2024-2028

is a learning management system available to all Maryland State agencies that is maintained by Maryland's Department of Budget and Management (DBM). The WIOA partners will continue to use the Hub as the platform on which state and local partners, including Wagner-Peyser staff, will be able to access a variety of training modules and resources. "The Hub" has the capacity to create two home pages: one for MD Labor DWDAL internal training content and a second for content added by external partners. The external home page presents an excellent opportunity to facilitate improved service integration across the system. For example, each partner can post a "101" module that provides other partners with the basics on that organization's mission, target audiences, resources, key initiatives, etc.

Maryland is committed to the professional development of its staff and all WIOA partners. Leveraging "the Hub" and other resources will allow the partners to learn from each other and better assist their common customers.

The CLO and Labor have provided a variety of professional development opportunities to enhance the skills of staff and to create promotional opportunities and a career pathway for state merit staff. In 2022, current Reemployment Program Directors participate in a 6 day retreat and training around the program and services provided in the AJC. The retreat provided an overview of all DWDAL programs, including correctional education, adult education, workforce development and performance among others. In 2023, the retreat was offered for interested staff in an effort to create a succession place for future leaders.

Maryland continues to offer workforce development credential training as the need arises. Staff have access to Global Career Development Facilitator and Offender Workforce development Specialist certification training, Training from the Back of the Room Certified Professional Resume Writer and Federal Job Search trainers certifications.

In an effort to remain fresh in our reemployment programs, a yearly retreat is held for all staff that provide reemployment and meaningful unemployment insurance assistance in the AJC. The retreat is developed in partnership with unemployment insurance staff and offers workforce development and UI topics as part of the agenda.

[\(3\) Describe strategies developed to support training and awareness across core programs and the UI program and the training provided for Employment Services and WIOA staff on identification of UI eligibility issues and referral to DUI staff for adjudication.](#)

Under Title III of WIOA, the Wagner-Peyser Act, a greater emphasis is placed on providing services to UI claimants with referrals to additional AJC services. This is in an effort to ensure claimants remain eligible for UI benefits and to provide meaningful assistance in their efforts to regain employment. Labor exchange services, which are the primary services provided under Wagner-Peyser, fall under the basic career services identified in WIOA. Wagner-Peyser staff must use funds authorized by WIOA to provide basic career services.

Maryland Combined WIOA State Plan 2024-2028

As a result of increased collaboration, DWDAL and the DUI have enhanced staff training and coordination on policy implementation efforts. The two divisions will continue working to assess Title I and III AJC staff training needs and the Chief Learning Officer (CLO) will assist with the development and delivery of trainings.

In August 2023, DWDAL held a two-day reemployment retreat with targeted professional development sessions for over 130 Wagner-Peyser, Unemployment Insurance, and MD Labor central office staff. Topics included utilizing the MWE, resume workshops, unemployment insurance training and accessibility. Staff from the DUI participated in the event and presented on UI eligibility and referral coordination.

DUI and DWDAL reemployment staff discuss issues related to adjudication informally via phone daily. In addition, DUI and DWDAL meet monthly to discuss improvements to processes in place and to make adjustments as needed. AJC staff track issues and numbers of claimants entering the center using Google sheets. Staff also report issues through Google Virtual room and Google Docs reporting.

The MWE was adapted to allow communication between workforce staff and DUI to report issues for non-Reemployment Services Eligibility Assessment (RESEA) program claimants. In addition, the current RESEA database crosswalks to DUI to report issues found during eligibility reviews. Staff also email issues to an established email address and report issues on a Google Doc for DUI to report other issues identified. BEACON will allow the two-way sharing of data with the MWE once it is fully implemented. This will eliminate the number of interactions currently utilized.

In 2017, the State implemented the Reemployment Exchange (REX) module within MWE. Maryland's purchase of the REX module allowed the State to establish a single web-based application for both workforce registration, filing of unemployment claims, and recording the three required job contacts/reemployment activities for each week that a claimant files for unemployment insurance benefits. The common registration function allows for seamless transition between UI and workforce platforms. Integration of the two systems provides a centralized data system and coordinated registration for UI claimants to enter and perform necessary tasks while collecting UI benefits. Upon completion of a UI registration, a Wagner-Peyser registration is automatically created. Rather than seeking the same data elements, requiring the claimant to spend more time on entering and re-entering information into both systems, which is the case currently, the REX module allows for the claimant to focus on what is important: reemployment.

Through the purchase of the REX module, Maryland is more proactive in its reemployment activities. Immediately after an individual files an initial UI claim or a UI weekly certification in REX, the system creates a reemployment roadmap for the individual. Implementing a robust, online system facilitates the sharing of information in real time between the UI benefits system and MWE. This, in turn, ensures proper payments are made and those claimants are actually meeting the goals set for them by the State's workforce and DUI staff. This requires the continued cross-training between workforce and DUI staff.

Maryland Combined WIOA State Plan 2024-2028

(b) Explain how the State will provide information and meaningful assistance to individuals requesting assistance in filing a claim for unemployment compensation through AJC centers, as required by WIOA as a career service.

In collaboration with Reemployment Program Directors, DUI staff will continue to provide training and technical assistance as needed. AJC offices have access to fact sheets, developed by DUI, that provide basic instruction on how to apply for an initial UI claim online or via telephone. For customers that need additional intensive assistance, DUI staff will be available by phone and email to answer specific questions AJC staff may not be able to provide. Claimants will be able to reach subject matter experts at 410-767-3246 or wayne.cooper@maryland.gov. Wagner-Peyser, Reemployment Opportunity Workshop (ROW), and RESEA staff have been provided training by DUI staff to answer most common questions posed. In addition a FAQ site will be available: <http://www.labor.maryland.gov/employment/claimfaq.shtml>.

OWD and DUI staff created a process to address UI claimant issues concerning UI claims. A white list was created of trusted phone contacts to DUI staff. OWD staff call the trusted numbers and allow claimants to speak to DUI staff to determine needed steps to resolve UI issues on the claim. In addition, a kiosk pilot was deployed to allow claimants video capability to discuss their issues with UI staff in four AJC's across Maryland. AJC staff have access to additional resources to assist claimants with their claim issues, including Google sheets and docs to submit requests. True ID has been implemented to assist claimants without proper technology in verifying their identity to speed processing of their claim.

(c) Describe the State's strategy for providing reemployment assistance to UI claimants and other unemployed individuals.

DWDAL and the DUI work collaboratively to provide workforce development opportunities to all UI claimants, totally and partially unemployed, in Maryland. This is accomplished utilizing a variety of strategies including initial mailers from DUI describing the requirement for workforce enrollment and call in of claimants for RESEA or ROW activities. Under the Maryland UI law, claimants must register in Maryland's AJC system within five days of receiving the UI pamphlet. Claimants must register either in person by visiting their nearest AJC career center or via the internet at <https://mwejobs.maryland.gov/vosnet/Default.aspx>. A list of Maryland's AJCs is included as part of the mailed pamphlet.

WIOA increases connections between UI and reemployment services and the UI system. Maryland offers its full array of AJC Services, including basic and individual career services and training services under WIOA. UI claimants will benefit from the enhanced services, including the labor exchange services and career guidance that are included as career services under Title I as well as activities that assist workers in identifying and obtaining jobs in in-demand industries and occupations. Maryland utilizes permanent Wagner-Peyser staff to conduct RESEA activities under WIOA Title III. From the UI first pay list, claimants most likely to exhaust benefits are selected to take part in the RESEA program along with Unemployment Compensation for Ex-Servicemembers

Maryland Combined WIOA State Plan 2024-2028

(UCX) claimants. The remaining claimants will be assigned to the ROW program. RESEA claimants may be referred to ROW as a result of the RESEA after the eligibility review and if determined that it will assist in reducing the length of unemployment. Historically, Maryland's Worker Profiling and Reemployment Services (WPRS) system identifies between 20,000-30,000 claimants annually.

Maryland's purchase of the REX module will allow the State to establish a single web-based common intake portal for both workforce registration and recording job search/reemployment activities. The common registration function will allow for seamless transition between UI and workforce platforms.

(d) Describe how the State will use W-P funds to support UI claimants, and the communication between W-P and UI, as appropriate including the following:

(1) Coordination of and provision of labor exchange services for UI claimants as required by the Wagner-Peyser Act;

The goal of reemployment in Maryland is to ensure claimants are engaged with their local AJCs beyond the initial mandatory contact for continued eligibility. Labor Exchange staff are an important part of the strategy to keep claimants engaged in the centers. As part of this strategy, Labor Exchange staff provide reemployment services to claimants during the one-on-one assessment interviews for RESEA. Staff will make appropriate referrals to programs based on assessment of need during the meeting.

The elements which comprise Maryland's RESEA are AJC Orientation, LMI provision, Individual Reemployment Plan, Referral to Reemployment and Training Services, Eligibility Review Interview, and review of their Work Search Agreement. As part of the program, claimants are required to complete two additional Reemployment Activities within 45 days of the completed initial RESEA workshop. Claimants and trainers mutually agree upon which of the array of AJC services are most beneficial to assist in a job search. Examples of AJC program referrals may include WIOA training, the Professional Outplacement Assistance Center (POAC), and specific training for ex-offenders, GED® seekers, seniors, and other workshops (e.g. resume writing and interviewing). The mutually agreed upon service is recorded on the claimant's Individual Reemployment Plan and after completion in the MWE. The trainer follows the Individual Reemployment Plan to assure compliance with the agreement. If a claimant fails to follow through on agreed upon reemployment services within 45 days, they are referred to UI for adjudication.

In FY23, Maryland fully implemented Subsequent RESEA engagements at all AJCs. At the initial RESEA event, claimants are provided an appointment for 5 weeks after the initial RESEA session is completed. Reemployment staff review the IRP, provide another eligibility review and Work Search check. Suggestions to overcome barriers are made and training or more intensive one-on-one sessions are recommended if needed.

Maryland Combined WIOA State Plan 2024-2028

ROW provides reemployment assistance to UI claimants not served by the RESEA program. ROW trainers provide services at AJCs. The goals of the program include reducing the duration of UI and connecting UI claimants to Wagner-Peyser programs. The delivery of reemployment services involves a coordinated approach, involving DUI, Wagner-Peyser, and WIOA Title I staff. ROW is open to all jobseekers, whether they are a current UI claimant or employed, depending on available space.

Each identified profiled candidate is contacted regarding participation in a job finding and career enhancing workshop for a six hour presentation that covers, at a minimum, the job acquisition process, which includes self-assessment, career transition, resume writing, employment related correspondence, and interviewing. Local programs are encouraged to provide well-rounded information with additional topics for customers and partners. Each workshop participant will know by the end of the workshop that successful employment is the ultimate goal, and all AJC staffers are available to assist with their job search. Each workshop completer receives targeted and specific job search assistance, beginning in the workshop, with emphasis on appropriate and pertinent LMI.

Self-assessment instruments, access to supportive services and partner agencies, and individual and group counseling (career guidance) are available. The workshop includes referral and access to program staff, training, and additional resources. In addition, local training staff can access lists of workshop completers to provide follow up inquiries to potential dislocated workers. Job matching services, one-on-one conferences, follow-up activities, and meetings are used as tools to help customers obtain rapid reemployment. Each workshop participant is contacted for follow-up assistance and additional services.

Workshops are available that address interviewing skills, application preparation, résumé writing, social media, and job searches on the Internet. Participants can access information and/or receive referrals to upcoming job fairs, employer recruitment events, and links to other AJC partners. Partners participate in the RESEA and ROW programs to provide essential information on-site. Participants who need additional training to obtain employment are assisted through WIOA programs.

With increasing numbers of Limited English Proficiency (LEP) individuals filing UI claims, Maryland is responding to the need by providing Spanish-language workshops (Spanish is the most common non-English language spoken in the state). Workshop materials have been translated into Spanish, and a Spanish-speaking workshop facilitator has been hired to provide Spanish-language workshops in the areas with the largest numbers of LEP claimants. The Spanish language facilitator will be available to the rest of the State as numbers increase to provide services to claimants. In addition, the Spanish language facilitator has developed value added workshops, such as interviewing strategies and basic computer classes, for RESEA claimants as part of follow up services.

DWDAL and the DUI continue to work collaboratively to ensure that staff questions, concerns, and challenges are quickly identified and addressed. There is great importance attributed to the

Maryland Combined WIOA State Plan 2024-2028

fact that DWDAL and the DUI's administration meet regularly to orient themselves toward the highest standards for the RESEA program. Also, the Reemployment Program Manager and the UI Administrator jointly host regular program staff meetings to provide technical assistance, guidance, and training in such areas as UI eligibility issues, fact finding processes, data system operations and reporting, site-specific issues from a more global perspective, and integration of the RESEA program into the AJC fabric. These ongoing meetings are designed to enhance communication, clarify RESEA/ROW reporting errors, and address any program related questions. USDOL recently cited how impressed they were by the level of communication between DUI and DWDAL as it relates to collaborative work with UI claimants.

(2) Registration of UI claimants with the State's employment service if required by State law;

DWDAL and the DUI work collaboratively to provide workforce development opportunities to all UI claimants, totally and partially unemployed, in Maryland. This will be accomplished utilizing a variety of strategies including initial mailers from DUI describing the requirement for enrollment and call in of claimants for RESEA or ROW for UI claimants. Under the Maryland UI law, claimants must enroll in Maryland's AJC system upon receiving the UI pamphlet. Claimants must enroll either in person by visiting their nearest AJC career center or via the internet at <https://mwejobs.maryland.gov/vosnet/Default.aspx>. A list of Maryland's AJCs is included as part of the mailed pamphlet.

Using the WPRS, Maryland selects all UI claimants who have received an initial payment. By identifying these claimants, DWDAL/DUI can:

1. Engage claimants sooner;
2. Provide reemployment services to more claimants faster;
3. Ensure claimants are fulfilling work search requirements; and,
4. Refer claimants who may be non-compliant with Maryland UI law for adjudication.

Maryland worked with the USDOL to update its current methodology, which was integrated in September 2020. The decision was made to begin clean and to allow focus on completion of modernization for a seamless transition. Once the methodology is fully updated, every two years it will be reviewed and adjusted to reflect current economic conditions. By having a current methodology, Maryland can provide a wide-reach of relevant reemployment services to meet customers' needs. Maryland offers its RESEA Program to claimants profiled as most likely to exhaust benefits. ROW continues to be available service for all other claimants as a path to reemployment.

By the fourth week of the initial claims filing process, profiled claimants are sent a letter, which schedules them for one of the workshops immediately after selection. The letter reinforces the requirement to register in the MWE. Follow-up emails are utilized as reminders of required attendance. MD Labor will ensure profiled claimants are fully engaged and registered within the workforce system. Claimants identified as failing to register will be directed to do so prior to completion of the workshop, and registration will be verified by the trainer.

Maryland Combined WIOA State Plan 2024-2028

WIOA increases connections between the job training and employment services and the UI system. Maryland will offer its full array of AJC Services as options for reemployment services to UI customers, including basic and individual career services and training services under WIOA. UI claimants will benefit from the enhanced services, including the labor exchange services and career guidance that are included as career services under Title I as well as activities that assist workers in identifying and obtaining jobs in in-demand industries and occupations. Maryland utilizes permanent Wagner-Peyser staff to conduct RESEA activities under Title III WIOA changes.

From the UI first pay list, the WPRS will profile claimants weekly, with those profiled as most likely to exhaust assigned to the RESEA program along with UCX claimants. The remaining claimants will be assigned to the ROW program. RESEA claimants may be referred to ROW as a result of the RESEA after the eligibility review and if determined that it will assist in reducing the length of unemployment. Historically, Maryland's WPRS system profiles between 20,000-30,000 annually.

The elements which comprise Maryland's RESEA program are AJC Orientation, LMI provision, Individual Reemployment Plan, Referral to Reemployment and Training Services, and Eligibility Review Interview. Claimants and trainers will mutually agree upon which of the array of AJC services are most beneficial to assist in a job search. Examples of AJC program referrals may include WIOA training, POAC, and specific training for ex-offenders, GED® seekers, seniors, and other targeted populations.

The mutually agreed upon service is recorded in MWE and on the claimant's Individual Reemployment Plan. The trainer follows the Individual Employment Plan to assure compliance with the agreement. If a claimant fails to follow through on agreed upon reemployment services within 45 days, they are referred to UI for adjudication. The ROW program provides reemployment assistance to UI claimants not served by the RESEA program. ROW trainers provide services at AJCs. The goals of the program include shortening the duration of UI and connecting UI claimants to Employment Service programs. The delivery of reemployment services involves a coordinated approach, involving DUI, Wagner-Peyser, and WIOA Title I staff. ROW is open to all jobseekers, whether they are a current UI claimant or employed. Each profiled candidate is contacted regarding participation in a job finding and career enhancing workshop for a six hour presentation that covers, at a minimum, the job acquisition process, which includes self-assessment, career transition, employment related correspondence, and interviewing.

Local programs are encouraged to provide well-rounded programs with additional topics for customers and partners. Each workshop participant will know by the end of the workshop that successful employment is the ultimate goal, and all AJC staffers are available to assist with their job search. Each participant who completes the workshop receives job search assistance, beginning in the workshop, with emphasis on appropriate and necessary LMI. Self-assessment instruments, access to supportive services and partner agencies, and individual and group counseling (career guidance) are available.

Maryland Combined WIOA State Plan 2024-2028

The workshop includes referral and access information to program staff, training, and additional resources. In addition, local training staff can access lists of workshop completers to provide follow up inquiries to potential dislocated workers. Job matching services, one-on-one conferences, follow-up activities, and meetings are used as tools to help customers obtain rapid reemployment. Each workshop participant is contacted for follow-up assistance and additional services.

Workshops are available that address interviewing skills, application preparation, résumé writing, social media, coping with job loss, and job searches on the Internet. Participants access services and attend workshops at the AJC. Participants also receive referrals to upcoming job fairs and employer recruitment events and link with other AJC partners. Partners participate in the RESEA and ROW workshops to provide on-site information pertaining to employment or essential services.

Participants who need additional training to obtain employment are assisted through WIOA programs. With increasing numbers of LEP individuals filing UI claims, Maryland is responding to the need for Spanish-language workshops. Workshop materials have been translated into Spanish, and Spanish-speaking workshop facilitators provide Spanish-language workshops in the areas with the largest numbers of LEP claimants. Spanish-language services are available in the rest of the state as well.

DWDAL and the DUI continue to work collaboratively to ensure that staff questions, concerns, and challenges are quickly identified and addressed. There is great importance attributed to the fact that DWDAL and the DUI's administration meet regularly, to orient themselves toward the highest standards for the RESEA program. Also, the Statewide Reemployment Program Director and the UI Administrator host regular program staff meetings jointly to allow for frequent training and technical assistance in such areas as UI eligibility issues, fact finding processes, data system operations and reporting, site-specific issues from a more global perspective, and integration of the RESEA program into the AJC fabric. USDOL recently cited how impressed they were by the level of communication between DUI and DWDAL as it relates to collaborative work with UI claimants.

[\(3\) Administration of the work test for the State unemployment compensation system, including making eligibility assessments \(for referral to UI adjudication, if needed\), and providing job finding and placement services for UI claimants; and](#)

Maryland utilizes permanent Wagner-Peyser staff to conduct RESEA activities under Title III WIOA changes. From the UI first pay list, the WPRS will profile claimants weekly, with those profiled as most likely to exhaust assigned to the RESEA program along with UCX claimants. The remaining claimants will be assigned to the ROW. RESEA claimants may be referred to ROW as a result of the RESEA after the eligibility review and if determined that it will assist in reducing the length of unemployment. Historically, Maryland's WPRS system profiles between 20,000-30,000 annually.

Maryland Combined WIOA State Plan 2024-2028

The elements which comprise Maryland's RESEA are AJC Orientation, LMI provision, Individual Reemployment Plan, Referral to Reemployment and Training Services, and Eligibility Review Interview. Claimants and trainers will mutually agree upon which of the array of AJC services are most beneficial to assist in a job search. Examples of AJC program referrals may include WIOA training, POAC, other job search workshops, specific training for ex-offenders, GED® seekers, seniors, and other targeted populations. The mutually agreed upon service is recorded in MWE and on the claimant's Individual Reemployment Plan (IRP). DUI checks for IRP completion in MWE to assure compliance with the agreement. If a claimant fails to follow through on agreed upon reemployment services within 45 days, they will be referred for adjudication.

The ROW program provides reemployment assistance to UI claimants not served by the RESEA program. ROW trainers provide services at AJCs. The goals of the program include shortening the duration of UI and connecting UI claimants to Employment Service programs. The delivery of reemployment services involves a coordinated approach, involving DUI, Wagner-Peyser, and WIOA Title I staff. ROW is open to all jobseekers, whether they are a current UI claimant or employed. Each identified, profiled candidate is contacted regarding participation in a job finding and career enhancing workshop for a six hour presentation that covers, at a minimum, the job acquisition process, which includes LMI, self-assessment, career transition, employment related correspondence, social media in job search and interviewing.

Prior to the pandemic ROW and RESEA sessions were provided at the AJCs. During the pandemic, Maryland switched to providing virtual services, and staff are now trained and equipped to host webinars. At present, Maryland offers a hybrid model of services where customers who prefer to attend in person can and others can login to the live webinar. Should a disruption to services occur, Maryland will switch to providing all virtual services.

Local programs are encouraged to provide well-rounded programs with additional topics for customers and partners. Each workshop participant knows by the end of the workshop that successful employment is the ultimate goal, and all AJC staffers are available to assist with their job search. Each workshop completer receives targeted and specific job search assistance, beginning in the workshop, with emphasis on appropriate and necessary LMI. Self-assessment instruments, access to supportive services and partner agencies, and individual and group counseling (career guidance) are available. The workshop includes referral and access information to program staff, training, and additional resources. In addition, local training staff can access lists of workshop completers to provide follow up inquiries to potential dislocated workers. Job matching services, one-on-one conferences, follow-up activities, and meetings are used as tools to help customers obtain rapid reemployment. Each workshop participant is contacted for follow-up assistance and additional services.

Workshops are available that address interviewing skills, application preparation, resumé writing, social media, and job searches on the Internet. Participants access services and attend workshops at the AJC. They also receive referrals to upcoming job fairs and employer recruitment events and link with other AJC partners. Partners participate in the ROW or RESEA workshops to

Maryland Combined WIOA State Plan 2024-2028

provide pertinent information on-site or through their websites. Participants who need additional training to obtain employment are assisted through other WIOA programs.

With increasing numbers of LEP individuals filing UI claims, Maryland is responding to the need for Spanish-language workshops. Workshop materials have been translated into Spanish, and Spanish-speaking workshop facilitators provide Spanish-language workshops in the areas with the largest numbers of LEP claimants. Spanish-language services are available in the rest of the state as well.

Maryland identifies all claimants who require assistance in Spanish and connects them with a qualified interpreter and translated documents. This is a change from the previous method of calling-in based on first payment of a claim. If a claimant does fail to report to a required reemployment activity a referral will be made to UI for review. This allows labor exchange staff to have claimants engaged within two weeks of filing for UI. Claimants that fail to report and register in the MWE are referred to unemployment staff for fact-finding and adjudication for their continued eligibility for benefits.

DWDAL and the DUI continue to work collaboratively to ensure that staff questions, concerns, and challenges are quickly identified and addressed. There is great importance attributed to the fact that DWDAL and the DUI's administration meet regularly, to orient themselves toward the highest standards for the RESEA program. The Reemployment Program Manager and the UI Administrator jointly host regular program staff meetings to allow for frequent training and technical assistance in such areas as UI eligibility issues, fact finding processes, data system operations and reporting, site-specific issues from a more global perspective, and integration of the RESEA program into the AJC fabric.

[\(4\) Provision of referrals to and application assistance for training and education programs and resources.](#)

DWDAL and the DUI work collaboratively to provide workforce development opportunities to all non-job attached claimants in Maryland. This will be accomplished utilizing a variety of strategies including initial mailers from DUI describing the requirement for enrollment and call in of claimants for RESEA or ROW for UI claimants. Under the Maryland UI law, claimants must enroll in Maryland's AJC system upon receiving the UI pamphlet. Claimants must enroll either in person by visiting their nearest AJC career center or via the internet at <https://mwejobs.maryland.gov/vosnet/Default.aspx>. A list of Maryland's AJCs is included as part of the mailed pamphlet.

WIOA increases connections between the job training and employment services and the UI system. Maryland will offer its full array of AJC Services as options for reemployment services to UI customers, including basic and individual career services and training services under WIOA. UI claimants will benefit from the enhanced services, including the labor exchange services and career guidance that are included as career services under Title I as well as activities that assist workers in identifying and obtaining jobs in in-demand industries and occupations.

Maryland Combined WIOA State Plan 2024-2028

e. Agricultural Outreach Plan (AOP). Each State agency must develop an AOP every four years as part of the Unified or Combined State Plan required under sections 102 or 103 of WIOA. The AOP must include an assessment of need.

(1). Assessment of Need - Provide an assessment of the unique needs of farmworkers in the area based on past and projected agricultural and farmworker activity in the State. Such needs may include but are not limited to: employment, training, and housing.

According to the United States Department of Agriculture's (USDA) National Agricultural Statistics Service, 12,429 farms were operating in the State in 2017, producing products valued at almost \$2.4 billion dollars for the year. Consistent with national statistics, 83 percent of Maryland's farms are classified as family farms.

The agricultural sector continues to flourish, but agricultural employers are finding it difficult to find local workers to work. This is leading to an increase in the numbers of farmers turning to the H2A visa program to bring workers in from abroad. Maryland's agricultural employers anecdotally report that the need for labor has resulted in a struggle to recruit qualified U.S. workers to meet their hiring needs. The employers continue to struggle with the increased complexity and costs of bringing workers to Maryland using the H2A visa program.

Per the USDA's National Agricultural Statistics Survey (NASS) definition "A farm is any place from which \$1,000 or more of agricultural products were produced and sold, or normally would have been sold, during the year." The definition was first used for the 1974 Census of Agriculture. It is consistent across current USDA surveys.²⁷ As the poultry industry increases in Maryland, the number of full time workers in the industry will rise and will no longer be eligible for the same outreach available to migrant and seasonal farm workers.

Farm workers who work in Maryland face many of the same challenges confronted by farm workers elsewhere. Access to affordable healthcare and dental services is limited for farm workers who live and work in remote locations where reduced cost services are either unavailable or require significant travel. Outreach staff will work with farm workers on an ongoing basis to identify challenges and assist in addressing issues via referrals or other assistance, as appropriate. Maryland has created new outreach materials that can be left for farm workers in places they live and work. Maryland will use outreach materials that allow workers to make contact using a mail-in request for assistance so that they can be served confidentially. This is also anticipated to provide farmworkers additional means to contact the State Monitor Advocate. The documents include a QR code that directly takes the Smartphone user to the WhatsApp number of the State Monitor Advocate.

²⁷https://www.nass.usda.gov/Statistics_by_State/Maryland/Publications/Annual_Statistical_Bulletin/2016/2016-2017%20MD%20Annual%20Bulletin.pdf

Maryland Combined WIOA State Plan 2024-2028

During scheduled pre-season housing inspections for incoming H2A workers, the employers are encouraged to allow opportunities for outreach to their workers providing breaks for them to be available. During outreach efforts, all farm workers (H2A, MSFW, and seasonal) are offered assistance and services. Services available to farm workers include complaint resolution, known as the complaint system. There has always been a need for housing inspections and training on various safety issues such as heat stress training and safe pesticide usage. Maryland will continue to partner with its National Farmworkers Jobs Program partner, Telamon, for training to the farm workers.

(2). An assessment of the agricultural activity in the State means:

1. Identifying the top five labor-intensive crops, the months of heavy activity, and the geographic area of prime activity;

As shown below, the top five major crop activities across Maryland continue to employ a declining number of migrant and seasonal farm workers.

Top Five Labor-Intensive Crops for Migrant & Seasonal Farm Workers:²⁸

Per the NASS Report on Maryland farm products in 2020, Maryland was the nation’s leader of broiler chicken production. Revenue from this commodity is more than double that of all other commodities combined.

Corn, soybeans, winter wheat, and Barley are the primary field crops grown in Maryland. Milk Cows are the highest ranked livestock. Source: Maryland Agricultural Statistics USDA, National Agricultural Statistics Service:

Crop	Description
Poultry Broilers	Maryland leads the country in broiler chicken production.
Diversified Crops	Maryland’s diversified crops constitute the next major source of farm income
Sweet Corn	According to the 2017 census by the United States Department of Agriculture (USDA), Maryland’s primary vegetable crop is sweet corn.
Barley	Maryland’s next largest grain crop is Barley. It ranks 11th in the national production of Barley.

²⁸ <https://msa.maryland.gov/msa/mdmanual/01glance/html/agri.html>

Maryland Combined WIOA State Plan 2024-2028

Dairy Products	Milk production is the next largest farm commodity.
-----------------------	---

2. Summarize the agricultural employers' needs in the State (i.e. are they predominantly hiring local or foreign workers, are they expressing that there is a scarcity in the agricultural workforce):

Anecdotal evidence suggests that Maryland's agricultural employers are challenged by the scarcity of workers interested in the agricultural field. Historically, most Maryland farms were family owned and operated, and passed down through generations. Current trends suggest that younger generations tend to leave for other employment because they do not want to continue the family farm business. When this occurs, anecdotes collected from farmers suggest that farms either go out of business or resort to hiring via the H2A Program. According to online job postings, employers hiring in the Agriculture, Forestry, Fishing and Hunting industry in Maryland need workers with landscaping, agricultural, and interpersonal skills. In terms of tools and technology, employers need employees skilled in the use of cell phones, forklifts, trucks, and fertilizer spreading equipment. Farms are adapting by changing their business models. Some farms are adding events such as school visits for fall festivals and pick your own operations.

Per the USDA:

"Along with raising crops and animals, Maryland farmers earn income from agricultural tourism, or [agritourism](#). According to the [2017 Census of Agriculture](#), some 295 farms supplemented their income through agritourism, including farmers markets or farm stands, farm visits, and county fairs. Throughout Maryland, agritourism events generate over \$162 million for the economy and help support more than 1,000 jobs."

3. Identifying any economic, natural, or other factors that are affecting agriculture in the State or any projected factors that will affect agriculture in the State.

Climate change is affecting agriculture as Maryland's Eastern Shore is increasingly being challenged by saltwater intrusion as more freshwater is being removed from the aquifers. In fact, per the USDA, "The General Assembly ordered the Department of Planning, along with the Departments of Agriculture, Environment, and Natural Resources, to devise a [plan](#) to adapt to saltwater intrusion and update it every five years ([Chapter 628, Acts of 2018](#)). In 2019, saltwater intrusion had affected 10,174 forest acres.²⁹

(3). An assessment of the unique needs of farmworkers means summarizing Migrant and Seasonal Farm Worker (MSFW) characteristics (including if they are predominantly from certain countries, what language(s) they speak, the approximate number of MSFWs in the State during

²⁹ <https://msa.maryland.gov/msa/mdmanual/01glance/html/agri.html>

Maryland Combined WIOA State Plan 2024-2028

peak season and during low season, and whether they tend to be migrant, seasonal, or year-round farmworkers). This information must take into account data supplied by WIOA Section 167 National Farmworker Jobs Program (NFJP) grantees, other MSFW organizations, employer organizations, and State and/or Federal agency data sources such as the U.S. Department of Agriculture and the U.S. Department of Labor (DOL) Employment and Training Administration.

Previously, Maryland's MSFWs largely came from Florida and a few Southern states along the Eastern Seaboard. Florida is no longer listed as a MSFW supply state. Due to hurricane damage to citrus trees, many workers were re-trained in construction. When new citrus was ready for harvest, many workers elected to stay in their training careers rather than return to farmwork. This meant Maryland farmers/growers had to rely more heavily on H2A visas to staff their crop harvests. The H2A population is predominately Latino and Spanish-speaking, or Haitian.

The MSFW population consists of long-time migrants who have been picking crops for years. In Maryland, the MSFW growing season begins in early to mid-March when nursery workers begin to arrive. Peak season is during July and August for harvesting vegetables including tomatoes, cantaloupes, and other melons. The harvest season concludes with the fall apple harvests, mostly in the Cumberland Valley of Western Maryland. Despite a declining number of family farms overall, data from the Maryland Department of Agriculture suggest that the vast majority of Maryland farms continue to be family farms that do not employ outside labor.

Maryland farms are mostly settled in pockets, maintained by Amish and Moravian families, who are known to rely only on the labor of family and friends. Both the number of farms employing MSFWs and the number of MSFWs who are employed have annually declined. Maryland estimates that fewer than 1,000 MSFWs are employed in the State's agricultural fields during the growing season. During the winter months, from December through February, virtually no MSFWs are employed in the State.

The majority of Maryland's farm workers speak Spanish or Haitian Creole, and most are located on Maryland's Lower Eastern Shore.

(4). Outreach Activities – The local offices outreach activities must be designed to meet the needs of MSFWs in the State and to locate and contact MSFWs who are not being reached through normal intake activities. Describe the State agency's proposed strategies for:

(D) Contacting Farmworkers who are not being reached by the normal intake activities conducted by the employment service offices.

Outreach workers employ a variety of strategies to contact MSFWs who are not being reached by the normal intake activities conducted through the State's AJC network. MD Labor's MSFW Outreach Workers regularly visit local farms to provide MSFWs with information on available employment services, offering brochures and handouts that describe where AJCs and other organizations and resources are located and how they can be accessed. Outreach workers will provide MSFWs with information related to bilingual assistance, educational and training

Maryland Combined WIOA State Plan 2024-2028

programs, health clinics, day care services, transportation resources, and immigration assistance, as appropriate. Maryland has created new outreach materials which use QR codes to immediately provide access to information on resources to farm workers. These include a WhatsApp number for reaching the State Monitor Advocate, and immediate resources as pictured on the outreach card.

Outreach Workers monitor the MWE to identify MSFWs who register remotely. When a potential MSFW is identified through MWE, staff will contact the individual via phone, email or letter to provide information on the full array of AJC services and invite participation. In addition, FLC staff provide information on farm worker rights, the Employment Service and Employment-Related Law system, and support services to any H-2A workers and MSFWs they encounter on work site visits. Mobile job centers equipped with computers are available in some Local Areas, enabling MSFWs to use the MWE system, a job search tool designed for job seekers, employers, training providers, workforce professionals, and others seeking workforce services. MWE provides fast access, in both English and Spanish, to a complete set of employment tools.

(E) Providing technical assistance to outreach staff. Technical assistance must include trainings, conferences, additional resources, and increased collaboration with other organizations on topics such as one-stop center services (i.e., availability of referrals to training, supportive services, and career services, as well as specific employment opportunities), the Employment Service and Employment-Related Law Complaint System (“Complaint System” described at 20 CFR 658 Subpart E), information on the other organizations serving MSFWs in the area, and a basic summary of farmworker rights, including their rights with respect to the terms and conditions of employment.

Technical assistance is provided continuously to outreach workers, mainly by the State Monitor Advocate. Because the staff is small in size, the State Monitor Advocate is able to accompany local staff on outreach visits and review outreach topics, such as AJC services, career services, employment opportunities, the employment service complaint system, other organizations who serve MSFWs, and farmworker rights. Pre-season meetings are held annually with complaint system training to review program requirements. While MD Labor has not increased its number of staff who conduct outreach, the program is reviewed annually by appropriate staff and supervisors in the AJCs. Personal interaction between the State Monitor Advocate and local workforce staff helps to ensure that technical assistance is consistent and updated as appropriate.

With the advent of the use of virtual meetings, training is more readily available and can be provided as needed. Outreach protocols and best practices are presented to outreach workers and other staff, such as business services staff. To increase awareness of Human Trafficking and to help staff identify possible issues, training from the Federal DHS website will be incorporated into the pre-season training.

Staff and the State Monitor Advocate review labor law posters annually and ensure that they are posted in the places where MSFWs live and work. This seems to be the most effective method

Maryland Combined WIOA State Plan 2024-2028

for communicating rights regarding terms and conditions for employment. Staff also visit places where H2A workers are employed, especially where field visits are conducted, to ensure that workers have been given and understand the provisions found in their terms and conditions for employment. New posters have also been provided to the American Job Centers by Maryland Department of Labor's Office of Fair Practices.

During visits to agricultural worksites, Outreach Workers talk to MSFWs about farmworker rights, and explain the process for registering complaints with the Employment Service and Employment-Related Law system, including assisting MSFWs in submitting complaints, as requested. Outreach Workers are trained to identify apparent violations of housing and safety regulations and can provide MSFWs with information on a range of support services. FLC staff offer training to outreach staff so they will be prepared to conduct inspections of MSFW housing, should it be required.

C. Increasing outreach staff training and awareness across core programs including the Unemployment Insurance program and the training on identification of UI eligibility issues.

The State Monitor Advocate also seeks coordination with agencies and organizations on the federal, state and local levels that might be able to assist with regular concerns expressed by Maryland's agricultural communities. Outreach workers and the State Monitor seek out opportunities to keep current with new trends in farming, monitoring publications and newsletters related to agriculture, as well as networking through outreach to various organizations at available public meetings. For example, the small local publication, "Homegrown Frederick," reports that local small distilleries, and microbreweries are testing which grains grow best in Maryland. They are collaborating with local farmers to supply their grains and to reduce possible risks of crop failures by identifying the best varieties for local conditions.

The State Monitor Advocate monitors farming related publications to identify trends in farming and to learn of possible new opportunities for farmers. With the goal of buying their grains locally, companies are determining which grains grow best in Maryland, to reduce risk to farmers. As grains require less farm workers, this helps farmers meet the challenge of remaining in farming despite the shrinking population of farm workers.

MD Labor will seek connections with organizations that work with MSFW populations and invite these organizations to partner on outreach efforts. Organizations will be invited and encouraged to be part of AJC activities and training to ensure all partners have an awareness of programs available to assist MSFW populations.

D. Providing outreach staff professional development activities to ensure they are able to provide high quality services to both jobseekers and employers.

To ensure high quality services to both jobseekers and business, professional development opportunities are currently available and advertised through regular communications from Central Office administration. Under WIOA, through leveraging partnerships, new professional development and training opportunities on topics relevant to all WIOA Partners will be available

Maryland Combined WIOA State Plan 2024-2028

to staff. To ensure a positive customer experience, when MSFWs are actively working in the State, MD Labor's outreach workers provide monthly reports to the State Monitor Advocate that assist in identifying professional development needs. Maryland's State Monitor Advocate is responsible for continuously reviewing state-wide agricultural activities and the provision of labor exchange and training services to employers and employees within agricultural communities.

Additionally, MD Labor provides workforce system-wide professional development to both State staff and partner staff. While State staff receive a more comprehensive portfolio of training options, system-wide training includes eLearning on the HUB. Training deployed via the HUB includes modules on Title I, Title II, Title III, Title IV, the Benchmarks of Success, GWDB, Jobs for Veteran State Grant program. Modules planned for the future include SNAP E&T, TANF, CSBG, UI, Trade, and SCSEP.

[E. Coordinating outreach efforts with NFJP grantees as well as with public and private community service agencies and MSFW groups.](#)

Coordinating with the National Farm Workers Jobs Program & Community Service Agencies Telamon Corporation, Maryland's WIOA Title I Section 167 National Farm Workers Job Program grantee, Telamon, is co-located with multiple WIOA agencies in the Salisbury AJC. The Job Center and Telamon Corporation formalize their relationship via a Memoranda of Understanding and Resource Sharing Agreement, which ensures MSFWs receive the appropriate level of assistance and identifies how resources will be shared and contributions will be made.

In a team approach, Telamon and MD Labor visit agricultural employers and MSFWs. Telamon provides interpretation services to allow MD Labor to communicate with the MSFWs. MD Labor offers job seeker services and referrals to supportive services. Telamon offers food bank access, clothing, heat stress and pesticide training, ESOL training, and referrals to housing. The Lower Shore Workforce Area provides the mobile one-stop to allow the MSFW's to access job opportunities, and other resources available through MWE. The other workforce partners provide literature about their services to the outreach team for distribution to the MSFWs, and are available for referrals.

Maryland coordinates with Telamon to provide outreach and services to farm workers in Maryland. Telamon is co-located with the AJC in Salisbury, and provides interpretive services, as needed for that office during outreach. They also provide training services to farm workers, as requested by farmers and in coordination with outreach workers. Maryland is also working with Telamon to expand outreach and services to MSFW dependents .

Maryland works with the Maryland Farm Bureau to better communicate information to a number of farmers. The University of Maryland provides services and coordinates with the State Monitor Advocate to better identify candidates for their assistance, such as youth mental health services, and possible victims of human trafficking. Outreach workers and business service representatives build relationships with employers of all types and seek out opportunities to provide services. Maryland has also begun discussions with the Maryland Department of Agriculture to develop

Maryland Combined WIOA State Plan 2024-2028

partnerships to increase outreach outcomes by partnering on visits and creating a seamless outreach approach.

5. Services provided to farmworkers and agricultural employers through the one-stop delivery system. Describe the State agency's proposed strategies for:

(A) Providing the full range of employment and training services to the agricultural community, both farmworkers and agricultural employers, through the one-stop delivery system. This includes:

(i) How career and training services required under WIOA Title I will be provided to MSFWs through the one-stop centers;

All workers and employers in the agricultural field are able to access the same services that are freely available to the public. Each of the State's AJCs is equipped with staff who provide a variety of services for both jobseekers and employers. Staff stay current on available programs and resources through staff meetings, trainings, and continuous information sharing. The full range of services to the agricultural community is provided through Maryland's AJC network. The centers and staff provide services to jobseekers such as:

- Job search workshops and resources including, internet access
- Reemployment services
- Veterans services
- Distribution of federal, State & local government information
- Career planning and training programs under WIOA Title I
- Access to LMI
- Bilingual assistance
- Complaint handling

There are multiple entry points to services, and Maryland subscribes to a "no wrong door" philosophy for customer access to services. Weekly orientations, walk-ins, partner referrals, ROW, and RESEA are typical entry points for new customers.

Customers learn about various career, individualized, and/or training services that may be available to them. Customers also learn about LMI and the most effective way to begin their job search. All customers receive instruction and staff assistance on registering in the MWE.

If customers express interest in or a need for individualized services, or a staff member determines through interaction with the customer that individualized career services are the right approach, customers are paired with a counselor to determine eligibility. Individuals who desire to can begin the steps to determine edibility for Title I services. If necessary, AJC staff are able to accommodate individuals who are not able to attend the session in other ways. Referral

Maryland Combined WIOA State Plan 2024-2028

to AJC partners and community resources is discussed for barrier removal or support, as appropriate and as needed.

MD Labor raises awareness of available services within the farm worker community through oral communication and distributing bilingual brochures specifically designed for this community. Recognizing that many MSFWs may require English services, brochures provide pictorial representations to ensure the message is effectively received.

Outreach to agricultural employers is conducted using a number of strategies. One effective strategy has been through use of the Rural Services Coordinator who provides guidance and technical assistance to local staff and works closely with individual agricultural employers across the state. This relationship with agricultural employers assists the State agency to provide a conduit to additional business services. Maryland has an additional staff person that serves as a business service staff person. The staff person works closely with the Rural Service Coordinator to identify and assist new agricultural employers in the state.

[\(ii\) How the State serves agricultural employers and how it intends to improve such services.](#)

Maryland uses a regional business service approach. This strategy utilizes a team of business professionals that are trained, flexible, and knowledgeable concerning all AJC programs. The result is a decrease in employee fatigue and a complete resource to employers. Regional business service staff are aware of the supply side of their region in working with agricultural employers as well as the resources available within their region. Agricultural Employers may utilize the Maryland Workforce Exchange to advertise their available employment, allowing prospective employees to apply for agricultural jobs.

Agricultural employers in Maryland are, increasingly, turning to the H2A Visa program to find farm workers. During their quest for navigating the intricacies of the program, they turn to our Foreign Labor Certification team. This has helped foster a positive rapport between agricultural employers that has led to a greater understanding of the benefits of outreach.

Maryland Business Service Representatives build relationships with agricultural employers to determine their employee needs and the skill sets of prospective recruits. Using this information, job orders are created with the goal of more closely aligning the farmers' needs with job seekers. New outreach materials have been developed to provide information on services available to business and job seekers in the AJCs. Yearly outreach training is provided to the representatives so that they may better identify and serve the agricultural sector, employers and employees. Communication between staff and the State Monitor Advocate will ensure that farmworkers identified by the Business Services Representatives will be offered any available services.

Maryland's outreach staff have increased use of in-person contacts, networking events, local office recruitment activities, job fairs, and community engagement events to improve services to agricultural employers. Historically, these have not been employers targeted for activities within the AJC. Integrating agricultural employers in this manner increases exposure to the workforce system as well as creates new pipelines of talent to the employer. During unusual situations,

Maryland Combined WIOA State Plan 2024-2028

networking is conducted using technology, such as virtual meetings which allows the Department to maintain relationships.

[B. Marketing the employment service complaint system to farmworkers and other farmworker advocacy groups.](#)

Biannually, the State Monitor Advocate trains AJC staff on the Employment Service Complaint System. AJC staff are equipped to market the Complaint System to jobseekers and customers. The System is available through legal advocacy groups and other farmworker advocacy organizations. Upon request, the State Monitor Advocate speaks at advocacy meetings to highlight the System. MSFWs are advised of their right to file complaints during outreach visits. There are also posters providing information about specific contacts with whom to file complaints at AJCs. Additionally, the outreach workers, as well as the State Monitor Advocate provide information on filing complaints and all are made aware that they do not have to go to an AJC to do so. Maryland does not have day-haul facilities. Advocacy groups are made aware of the complaint system at joint meetings.

Maryland has an “Ayuda en Español” link on their Maryland Labor website. Through this email, the State Monitor Advocate receives inquiries, including questions about jobs, licensing and other labor related issues. Customers are offered complaint system services, when appropriate. The State Monitor Advocate provides information on agencies that may be able to assist MSFWs with challenges.

Maryland also participates in training provided by the Regional Monitor Advocate, as well as the National Monitor Advocate. This provides opportunities to communicate with State Monitor Advocates nationwide, which leads to the ability to help MSFWs wherever they are. Needs of workers can be identified locally, where help can be provided regardless of their location.

[C. Marketing the Agricultural Recruitment System for U.S. Workers \(ARS\) to agricultural employers and how it intends to improve such publicity.](#)

MD Labor markets the Agricultural Recruitment System to all agricultural employers to ensure Maryland meets the regulatory requirements associated with FLC applications and serves the full agricultural community. The majority of marketing for AJC services is accomplished by outreach staff and regional business service staff and teams. Additionally, MD Labor employs a full-time Rural Services Coordinator who provides guidance and technical assistance to local staff and works closely with individual agricultural employers across the State.

Outreach personnel and business representatives continually seek new opportunities to market the Agricultural Recruitment System. The majority of marketing for AJC services is accomplished through relationship building with the agricultural community via in person contacts, networking events, local office recruitment activities, job fairs and community engagement events. Maryland Business Service Representatives build relationships with agricultural employers to determine their workforce needs and the skill sets of prospective recruits. Using this information, job orders

Maryland Combined WIOA State Plan 2024-2028

are created with the goal of more closely aligning the farmers' needs with job seekers. New outreach materials have been developed to provide information on services available to business and job seekers in the AJCs.

6. Other Requirements

A. Collaboration - Describe any collaborative agreements the State Workforce Agency (SWA) has with other MSFW service providers including NFJP grantees and other service providers. Describe how the SWA intends to build upon/increase collaboration with existing partners and establish new partners over the next four years (including any approximate timelines for establishing agreements or building upon existing agreements).

Maryland is collaborating with Telamon, Maryland's NFJP grantee, to increase its joint services to eligible MSFWs and their dependents. We are working together to extend services provided by the AJCs, and the NFJP office. With the use of new tools, such as remote meetings, we are increasing the frequency of meetings and adding new partners, as appropriate. For example, Salisbury University provides educational services to MSFWs and their dependents. Telamon has a dynamic youth services program which, with cooperation between our agencies, can bridge initial assistance with longer term opportunities such as Registered Apprenticeships and secondary education.

Historically, joint meetings between multiple partners have been conducted virtually. As collaboration has progressed, there have been some in-person meetings between representatives of multiple agencies. Maryland envisions that the increased partnership will assist in identification and outreach to other partners, which, in turn, can lead to more prospects for MSFW dependents. The increased partnership has allowed various participants to identify multiple populations that can benefit from services, including farm workers. Part of the discussions include opportunities to share training for outreach workers, as well as identifying ways that the agencies can collaborate to better serve customers.

Maryland is utilizing its business services staff to increase communication with employers and non-profit organizations that provide farm related services and employ local workers to plant and harvest food which is then shared with families in need.

The Salisbury Job Market, Tri-county Council, and Telamon Corporation have a formally executed Memorandum of Understanding, which codifies the participation for provision of services to the Agricultural Community in that Local Area. Telamon has annually renewed its partnership with the Job Corps program, which provides the majority of pesticide training where needed across the State. The State Monitor Advocate and local staff attend periodic meetings of agencies and partner organizations, which are known to provide services to Maryland's agricultural community. It is intended that attendance and participation at such meetings will build upon long-standing relationships and provide opportunities to forge new partnerships to improve service delivery and communicate resources throughout agricultural communities.

Maryland Combined WIOA State Plan 2024-2028

B. Review and Public Comment. In developing the AOP, the SWA must solicit information and suggestions from NFJP grantees, other appropriate MSFW groups, public agencies, agricultural employer organizations, and other interested organizations. In addition, at least 45 calendar days before submitting its final AOP, the SWA must provide a proposed plan to NFJP grantees, public agencies, agricultural employer organizations, and other organizations expressing an interest and allow at least 30 days for review and comment. The SWA must: 1) Consider any comments received in formulating its final proposed AOP; 2) Inform all commenting parties in writing whether their comments have been incorporated and, if not, the reasons therefore; and 3) Transmit the comments and recommendations received and its responses with the submission of the AOP.

The AOP must include a statement confirming NFJP grantees, other appropriate MSFW groups, public agencies, agricultural employer organizations and other interested employer organizations have been given an opportunity to comment on the AOP. Include the list of organizations from which information and suggestions were solicited, any comments received, and responses to those comments.

As a WIOA Combined State Plan partner, MSFW releases the AOP for review and public comment via the State Plan's review and public comment period. Maryland values the feedback received during the WIOA Combined State Plan comment period, sending the plan to its WIOA listserv of over 5,000 individuals. The listserv contains partners of Maryland's workforce system, including important stakeholders such as Local Board members, program partners, and employers. Through this process, Maryland ensures that MSFW stakeholders and partners have an opportunity to provide feedback on the plan.

(C) Data Assessment. Review the previous four years Wagner-Peyser Act data reports on performance. Note whether the State has been meeting its goals to provide MSFWs quantitatively proportionate services as compared to non-MSFWs. If it has not met these goals, explain why the State believes such goals were not met and how the State intends to improve its provision of services in order to meet such goals.

Data assessment in Maryland continues to be challenging as the State continuously reports low numbers of MSFWs in the MWE, which makes related quotients and ratios void of meaning. The highest quarter showed 10 MSFWs, though that number included many that proved to be inaccurate after follow-up by staff. The system is updated and inaccurate information on individuals is removed after being contacted by staff. Due to changes in reporting, USDOL reports on the numbers of MSFWs appearing in the Agricultural System.

MD Labor is committed to providing MSFWs quantitatively proportionate and qualitatively equivalent services to the targeted population. To increase the number of customers accessing AJC services, the State is committed to increasing outreach efforts and partnerships developed, especially within areas where farm workers may live and work. By engaging partners on a more regular basis to develop relationships with businesses and workers, MD Labor can increase awareness of programs and services available. Creating partnerships with community-based

Maryland Combined WIOA State Plan 2024-2028

organizations to create a bridge to MSFWs will assist in developing trust among the population. Maryland's challenge is the loss of farms as farmers retire, or leave farming after closing due to climate challenges, and even the fluctuating market prices for their goods.

Maryland continues outreach to all farm workers. All employment services are offered to the farm workers as are available to any job seeker in an AJC, as well as follow-up services. The seasonal farm workers in Maryland have not historically availed themselves of employment services and resources. Each quarter, there are few self-identified farm workers. Staff reach out to farm workers enrolled in the MWE to offer services. In many cases, it is determined they are not farm workers and incorrectly checked the box during enrollment.

Outreach staff and local office management search the MWE for individuals self-identifying as a farm worker. Contact is made via telephone to invite the farm worker to the center for additional services. If it is determined that a customer does not meet the definition of a farm worker, the designation is changed, and a case note entered describing why the change has been made. If eligible under a different designation, staff makes referrals as appropriate.

In Maryland, we are seeing a decreasing number of customers identifying as farm workers in the State seeking employment services. Individuals without a valid SSN may access self-services in the AJCs through the MWE. They are not reported as part of performance.

[\(D\) Assessment of progress. The plan must include an explanation of what was achieved based on the previous AOP, what was not achieved and an explanation as to why the State believes the goals were not achieved, and how the State intends to remedy the gaps of achievement in the coming year.](#)

Maryland continues to be challenged by the decline in agriculture and MSFWs across the State. As stated earlier, while agriculture remains a multi-billion-dollar industry within the State, the economic opportunity for the agricultural community continues to decline. This decline requires constant re-evaluation of the resources that can be dedicated to services to the agricultural community. Another concern is the aging population of farmers, farm workers, and staff in Maryland. In spite of these challenges, Maryland believes that it continues to provide exemplary services to its agricultural community.

Maryland has trained all AJC staff and partners on the MSFW and FLC programs. The State Monitor Advocate and the Rural Services Coordinator provide refresher training in the spring to all AJC staff as a reminder of the program and update on any changes. Also accomplished per the plan, business staff has increased outreach to employers identified as agricultural employers to provide services.

The number of traditional farms continue to decrease as aging farmers retire and their families choose other careers. Outreach continues to smaller farms that are using alternate farming models. These include using pick-your-own operations, employing individuals with disabilities, expanding revenue streams by creating events such as special events, animal interaction

Maryland Combined WIOA State Plan 2024-2028

opportunities, and selling shares in farm products. Since the definition of farming includes anyone who sells \$1,000 of farm products, the smaller farms can easily qualify as farms.

(E) State Monitor Advocate. The plan must contain a statement confirming the State Monitor Advocate has reviewed and approved the AOP.

The State Monitor Advocate has reviewed AOP and was instrumental in its data collection and composition. The State Monitor Advocate has approved the AOP.

Wagner-Peyser Assurances

The State Plan must include assurances that:

	Assurance
X	1. The Wagner-Peyser Employment Service is co-located with one-stop centers or a plan and timeline has been developed to comply with this requirement within a reasonable amount of time. (sec 121(e)(3));
X	2. If the State has significant MSFW one-stop centers, the State agency is complying with the requirements under 20 CFR 653.111, State Workforce Agency staffing requirements;
X	3. If a State Workforce Development Board, department, or agency administers State laws for vocational rehabilitation of persons with disabilities, that board, department, or agency cooperates with the agency that administers Wagner-Peyser Act services, Adult and Dislocated Worker programs and Youth Programs under Title I;
X	SWA officials: <ol style="list-style-type: none"> 1) Initiate the discontinuation of services; 2) Make the determination that services need to be discontinued; 3) Make the determination to reinstate services after the services have been discontinued; 4) Approve corrective action plans; 5) Approve the removal of an employer's clearance orders from interstate or intrastate clearance if the employer was granted conditional access to ARS and did not come into compliance within 5 calendar days; 6) Enter into agreements with State and Federal enforcement agencies for enforcement-agency staff to conduct field checks on the SWAs' behalf (if the SWA so chooses); and 7) Decide whether to consent to the withdrawal of complaints if a party who requested a hearing wishes to withdraw its request for hearing in writing before the hearing.

Maryland Combined WIOA State Plan 2024-2028

ADULT EDUCATION AND FAMILY LITERACY ACT PROGRAM

The Unified or Combined State Plan must include a description of the following as it pertains to adult education and literacy programs and activities under title II of WIOA, the Adult Education and Family Literacy Act (AEFLA).

(a) Aligning of Content Standards

Describe how the eligible agency will, by July 1, 2016, align its content standards for adult education with State-adopted challenging academic content standards, as adopted under section 1111(b)(1) of the Elementary and Secondary Education Act of 1965, as amended (20 U.S.C. 6311(b)(1)).

Maryland adopted the Career and College Readiness Standards for Adult Education to provide a consistent and shared expectation across all adult education programs of the knowledge, skills, and abilities needed to provide a seamless transition into post-secondary education and the workforce and align with the K-12 Common Core State Standards implementation.

- MD Labor requires grant applicants to deliver instruction based on a comprehensive curriculum that is clearly articulated with the College and Career Readiness Standards for Adult Education and the Maryland Content Standards for Adult ESL/ESOL, and is "based on the most rigorous research available and appropriate, including scientifically-valid research and effective educational practice" (WIOA Sec. 231).
- In addition to the College and Career Readiness Standards for Adult Education and the Maryland Content Standards for Adult ESL/ESOL, ESL Quality Program Standards, Professional Standards for Teachers in Adult Education, Digital Literacy Framework, and Adult Education Program Standards must be implemented in program delivery.
- All programs are monitored by the assigned MD Labor Adult Education Program Specialist and the MD Labor Monitoring and Compliance Unit in order to determine compliance with the standards and the extent to which progress is being made toward achieving the stated goals and objectives. Both desk and onsite monitoring are used.
- MD Labor adopted three Adult Literacy Priorities and corresponding Focus Areas. One of the priorities is Quality Instruction, the backbone of adult literacy programs, with a corresponding Focus Area of Standards Alignment (CCR, etc.)
- Programs offering and delivering Integrated Education and Training (IET) must align instruction with the College and Career Readiness (CCR) standards and integrate workforce preparation activities.
- MD Labor implemented the use of Proxy Hour Forms for instruction outside of the classroom. The forms track audience, alignment to standards, reports available to monitor proxy hours, and proxy hour type, including clock time, student mastery, and teacher verification.
- *Maryland's Digital Literacy Framework for Adult Learners (2020)* and its accompanying *Instructor Implementation Guide (2020)*, continue to structure and inform technology

Maryland Combined WIOA State Plan 2024-2028

instruction and digital integration for adult literacy and language acquisition across the State. The Framework provides the scope and guidance to integrate the essential elements and resources of digital literacy and to evaluate learner outcomes within the existing legislation, standards, and frameworks of adult education.

b. Local Activities

Describe how the eligible agency will, using the considerations specified in section 231(e) of WIOA and in accordance with 34 CFR 463 subpart C, fund each eligible provider to establish or operate programs that provide any of the following adult education and literacy activities identified in section 203 of WIOA, including programs that provide such activities concurrently. The Unified or Combined State Plan must include at a minimum the scope, content, and organization of these local activities.

Adult Education and Literacy Activities (Section 203 of WIOA)

- Adult education;
- Literacy;
- Workplace adult education and literacy activities;
- Family literacy activities;
- English language acquisition activities;
- Integrated English literacy and civics education;
- Workforce preparation activities; or
- Integrated education and training that—
 1. Provides adult education and literacy activities, concurrently and contextually with both, workforce preparation activities, and workforce training for a specific occupation or occupational cluster; and,
 2. Is for the purpose of educational and career advancement.

Special Rule. Each eligible agency awarding a grant or contract under this section shall not use any funds made available under this title for adult education and literacy activities for the purpose of supporting or providing programs, services, or activities for individuals who are under the age of 18 and are enrolled or required to be enrolled in secondary school under State law, except that such agency may use such funds for such purpose if such programs, services, or activities are related to family literacy activities. In providing family literacy activities under this title, an eligible provider shall attempt to coordinate with programs and services that are not assisted under this title prior to using funds for adult education and literacy activities under this title for activities other than activities for eligible individuals.

The Maryland Department of Labor is the State agency that administers the Adult Education and Literacy Program through WIOA. This work is done by the Division of Workforce Development and Adult Learning, Office of Adult Education and Literacy Services (AELS). AELS conducts the multi-year grant award process to fund WIOA Title II programs. The office also facilitates and

Maryland Combined WIOA State Plan 2024-2028

leads all state leadership activities, including professional development, program technical assistance, and programmatic and fiscal monitoring. AELS also assists local providers in technical assistance to complete local program reports in accordance with National Reporting System standards, and prepares all state-level reports as required by the US Department of Education.

Competitive Application Process

Muti-year grants are awarded on a competitive basis to eligible providers within the State. In spring 2023, a Request for Applications was released to start the competitive process to award grants for a four year period, from July 1, 2023 through June 30, 2027. Funding was awarded based on jurisdictional need and historical enrollment in programming that meets the goals of WIOA Title II. Successful grantees are required to submit continuation applicants annually for each program year in the four-year cycle. While a part of the competitive application process, IELCE (Section 243) funding is a separate, optional application for which eligible agencies may apply.

Applicants are required to respond to prompts outlining program delivery and instruction that address the following 13 AEFLA funding considerations outlined in section 231(e) of WIOA:

1. Indicators of Regional Needs and Population Type
2. Serving Individuals with Disabilities
3. Program Competency and Past Effectiveness
4. Alignment with Local Workforce Plan
5. Program Intensity and Quality
6. Research Based Instructional Practices
7. Technology
8. Learning in Context/Integrated Education & Training for Transition
9. Quality of Staff and Professional Development
10. Coordination with Other Education, Training, and Social Service Resources in the Community
11. Flexible Scheduling and Coordination
12. Management Information Systems and Measurable Outcomes
13. English Language Acquisition and Civics Education

Grantees will serve eligible individuals, defined as (1) having attained 18 years of age (Note: Maryland Compulsory Attendance Law requires learners to be enrolled in school until age 18. Grant funds may only serve learners above these age limits.); (2) are not enrolled or required to be enrolled in secondary school under State law; and (3) are unable to compute or solve problems, or read, write or speak English at a level necessary to function on the job, in the individual's family, or in society; Do not have a secondary school diploma or its recognized equivalent, and have not achieved an equivalent level of education; or are an English language learner.

Maryland Combined WIOA State Plan 2024-2028

Eligible providers must prove their past effectiveness in basic skills and/or English language acquisition instruction, as well as supporting students in transitioning to post-secondary education or career training. Eligible provider types include: Local education agencies, community-based organizations or faith-based organizations, volunteer literacy organizations, institution of higher education, public or private nonprofit agencies, libraries, public housing authorities, nonprofit institutions that have the ability to provide literacy services to adults and families, consortia of agencies, organizations, institutions, libraries, or authorities described above, or partnerships between an employer and an entity described above.

Scope and Content of Programming

Through the application process and the guidance and technical assistance of the AELS team, Maryland ensure that:

- Adult basic education classes provide instruction for adults with low basic skills and low educational attainment, and help the most vulnerable adults gain access to the services they need;
- Adult secondary education instruction assists students functioning at the adult secondary education level to prepare for a high school diploma through the GED® or the National External Diploma Program® and transition to postsecondary education and employment;
- English language acquisition services assist eligible participants to achieve competence in reading, writing, speaking and comprehension of the English language, as well as the math skills needed to attain a high school credential and successfully transition to postsecondary education and employment;
- All educational programming incorporates evidence-based practices, including the essential components of reading instruction;
- Instruction is contextualized with the needs of adult learners as they progress along a career pathway, providing the support participants need to achieve their educational and employment goals. This includes career pathways development and contextualized and concurrent instruction through Integrated Education and Training cohorts.

Workplace Adult Education and Literacy Activities

Workplace literacy programs, offered by eligible providers in collaboration with employers or employee organizations, provide opportunities for incumbent workers to strengthen their basic skills development, contextualized to the particular needs of their own employment. Workplace literacy activities give students the tools to perform on their jobs at a higher level while also accessing basic skills development to meet their own educational goals, such as obtaining a high school diploma or improving their English proficiency. Partnerships with local Workforce Development Boards and American Job Centers are instrumental in assisting Title II providers in developing these employer partnerships.

Maryland Combined WIOA State Plan 2024-2028

Family Literacy Activities

Family literacy activities are those activities designed to take a collaborative two-generation approach to improving economic opportunity for Maryland families. In this model, integration between traditional adult literacy activities for parents and age-appropriate education to prepare children for success in school and in life is paramount. This includes the incorporation of interactive literacy activities between parents and their children, as well as training for parents on how to be the primary teacher for their children and full partners in their educational development.

English Language Acquisition Activities

English Language Acquisition Activities provide immigrants and English learners in improving reading, writing, speaking and comprehension and mathematics skills. In addition, ELA activities support the understanding of the American system of government, individual freedoms, and the responsibilities of citizenship. ELA activities are often contextualized to a student's individual educational and career pathway. Instruction utilizes Maryland ESOL Content Standards, as well as College and Career Readiness Standards.

Integrated English Literacy and Civics Education

Maryland awards Section 243 funding grants to eligible providers to carry out IELCE instruction through the competitive application process. English learners continue to be a growing segment of Maryland's adult education population, and demand for coursework that supports the career needs of this population grows every year. Maryland's ESOL Content Standards and taught concurrently with instruction on the rights and responsibilities of citizenship and civic participation, understanding American systems of government, education, healthcare, etc. and participation in the workforce. All programs providing IELCE instruction are required to have Integrated Education and Training cohorts available to eligible learners to continue their integrated pathway to a career.

Workforce Preparation Activities

Workforce Preparation Activities are those skills and competencies that apply to both the workplace as well as to an individual's own life, namely critical thinking, digital skills, self-management, working with others, and the understanding of information and systems. The integration of these basic academic skills are necessary for a student to be successful in a training program and on the job site itself. In Maryland, Workforce Preparation Activities are a required component of an Integrated Education and Training Programs, delivered concurrently and contextually with adult literacy and workforce training.

Maryland Combined WIOA State Plan 2024-2028

Integrated Education and Training

Integrated Education and Training (IET) is a service approach that provides adult education and literacy activities concurrently and contextually with workforce preparation activities and workforce training for a specific occupation or occupational cluster for the purpose of educational and career advancement. While not required, most IET courses in Maryland are offered through providers that offer WIOA 243 IELCE/IET (Section 243 funding). There are three components to IET:

- Adult education and literacy activities offered concurrently and contextually with;
- Workforce preparation activities, and
- Workforce training

Local programs that seek to provide IET as part of their service delivery have to conduct significant research and planning into the needs of the local workforce area, as well as the career goals of their adult learners. Title II providers are encouraged to work in collaboration with their local workforce development board and their local American Job Center/Title I & III providers to develop IETs that serve in-demand industries that meet the goals of students.

c. Corrections Education and other Education of Institutionalized Individuals. Describe how the State will establish and operate programs under section 225 of WIOA for corrections education and education of other institutionalized individuals, including how it will fund, in accordance with the requirements of title II, subtitle C, any of the following academic programs for:

- Adult education and literacy activities;
- Special education, as determined by the eligible agency;
- Secondary school credit;
- Integrated education and training;
- Career pathways;
- Concurrent enrollment;
- Peer tutoring; and
- Transition to reentry initiatives and other post release services with the goal of reducing recidivism.

Each eligible agency using funds provided under Programs for Corrections Education and Other Institutionalized Individuals to carry out a program for criminal offenders within a correctional institution must give priority to serving individuals who are likely to leave the correctional institution within 5 years of participation in the program.

The Maryland Correctional Education program provides incarcerated individuals with high quality services that facilitate successful transition into Maryland's workforce and communities. Correctional Education provides academic, library, occupational, CTE (Career and Technical

Maryland Combined WIOA State Plan 2024-2028

Education) training programs, and transitional services to incarcerated students in State correctional institutions. The academic program includes Adult Basic Education, GED® Preparation, Special Education, and English for Speakers of Other Languages. The Library Services program provides informational, research, and recreational reading services. Transitional classes include life skills, financial literacy, introduction to computers, employment readiness and workforce development, and career exploration. Specific attention is given to academic and transitional students who are under 21 years of age to address their unique needs. Correctional Education prepares incarcerated students to become responsible members of their communities.

Instruction is delivered in 17 state prisons and pre-release centers through the Maryland Correctional Education Program, in partnership with the Maryland DPSCS. Funded programs will deliver academic instruction in adult basic education, adult secondary education, and English language acquisition for incarcerated individuals to provide the resources and tools needed for transition to post-secondary education and training opportunities and unsubsidized employment. Once students obtain their High School Diploma, then they may be able to participate in additional Correctional Education, such as occupational training and CTE.

The need for Correctional Education in Maryland is well documented. The average reading level of the 18,500 incarcerated individuals currently in the Maryland State prison system is between the 5th and 8th grade. Correctional Education provides a comprehensive education program designed to meet the needs of students at all educational levels.

Pursuant to COMAR 09.37.02, education for certain incarcerated individuals is a requirement. Within the State prisons, students with more than 18 months to serve on their sentence are required to participate in Adult Education classes for a minimum of 240 days if they do not have a high school diploma, unless they are exempt due to a medical, developmental, or learning disability.

Special Education is available for eligible students under the age of 21, supported by an inter-agency partnership. After earning a High School Diploma, several CTE or occupational programs and transition offerings are available.

Offenders are eligible for Correctional Education occupational programs or advanced education once they have earned their High School Diploma. Programs are designed to reduce recidivism by supporting incarcerated individuals' access to career pathway opportunities through innovative approaches that support academic achievement and transition to post-secondary training.

In FY22, Labor was chosen to receive a technical assistance grant from OCTAE to develop an IET program at two schools within the State prisons. The IETs were created to combine both Academic and CTE training to inmates without a High School Diploma. The two schools, located within the Maryland Correctional Institution for Women and the Maryland Correctional Training Center – The Hill, provide men and women with training in either Hospitality or Manufacturing to succeed upon release. Upon successful completion of approved occupational programs, graduates are eligible for additional diminution credits pending DPSCS review.

Maryland Combined WIOA State Plan 2024-2028

Labor, in collaboration with the DPSCS, successfully piloted the use of 87 electronic tablets in academic courses at eight State prisons from 2016-2020. The tablets provide incarcerated individuals with secure, monitored access to digital education, rehabilitation, and job training and placement resources in a controlled network environment. These tablets are used to supplement and differentiate instruction.

In 2021, Labor procured an additional 400 tablets and upgraded the original 87 devices. In 2022, 236 more tablets were added to the transitional/reentry program, increasing the total to 723 tablets in the CE program. To date, all of the schools have received tablet training and have been outfitted with tablets.

Incarcerated individuals with a High School Diploma may also participate in pre-apprenticeships and nationally recognized non-union Registered Apprenticeships. Maryland's intensive pre-release transition program, in partnership with DPSCS and MSDE's Neglected and Delinquent Grant, prepares individuals for life outside of the institution and provides job readiness in collaboration with workforce partners.

Correctional Education's Occupational Program also includes the oversight of the Joint Skills Training Partnership (JSTP) Program. This program is a collaborative effort between Labor's Correctional Education staff and various Department of Public Safety and Correctional Services (DPSCS) staff members. The program documents on-the-job training for inmates who are near release and hold jobs in various departments within Maryland correctional facilities. These departments range from the Dietary, Maintenance, Library Services, and Education. Although incarcerated individuals must acquire specific skills to be successful in these roles, they often fail to recognize that these skills are valuable assets toward finding employment post-release. Labor staff trains DPSCS staff, recruits participants, and works with both Occupational and Transitional staff to educate staff and students about the connection between employment during incarceration and how it connects to lucrative career opportunities upon release.

During the 2022-2023 school year, the Correctional Education Transition Program curriculum is offered at 14 sites by nine instructors with 1,164 participants successfully completing courses during FY 2023.

The following courses are currently offered in the Transition Program:

- Personal Assessment and Career Exploration;
- Employment Readiness Workshop;
- Financial Literacy;
- Health and Nutrition;
- Parenting;
- Introduction to Computers;
- Basic Keyboarding;

Maryland Combined WIOA State Plan 2024-2028

- Success at Work;
- Workshop Participation;
- Transition Planning for Under 21 Students;
- Life Skills for Reentry
- Internet Job Search; and,
- Reentry and Employment Resource Skills Training.

MD Labor's Office of Correctional Education-Transition and the Office of Workforce Development (OWD) collaborate to ensure CE students have information about how to access employment services offered at the AJCs. Labor hired twelve Reentry Navigators using WIOA Governor Set-Aside Funds, based at the AJCs throughout Maryland, to provide inmates with resources behind the fence. This service provides ex-offenders with a familiar point of contact once released to support their transition to employment. OWD oversees the Reentry Navigators.

d. [Integrated English Literacy and Civics Education Program](#). Describe how the eligible agency will, using the considerations specified in section 231(e) of WIOA and in accordance with 34 CFR 463 subpart C, fund eligible providers to establish or operate Integrated English Literacy and Civics Education (IELCE) programs under section 243 of WIOA. Describe how adult English language learners, including professionals with degrees and credentials in their native countries, are served in IELCE programs.

The IELCE Program under Section 243 of WIOA is included in the competitive application process for AEFLA funding and adheres to the same requirements of Subtitle C. Section 243 funds are a separate application that is in addition to the main AELFA competitive grant application. As such, any provider that wishes to use 243 funds to deliver IELCE/IET activities is required to also apply for the full AEFLA grant funding. However, local programs that complete the main competitive application are not required to also apply for 243 funds.

In addition to outlining issues around funding, technology integration, and learner recruitment, the IELCE application narrative requires applicants to address the following:

- How the specific occupation or occupational cluster has been chosen such that it aligns with the WIOA Local Workforce Development Plan.
- How IELCE participants will access and participate in the IET.
- How the contextualized academic skills, workforce preparation, and workforce training of the IET will be of sufficient intensity and duration and has a single set of learning objectives.
- How the delivery of services will allow adults to achieve competency in the English language and acquire the basic and more advanced skills needed to function more effectively.
- How the civics education component of IELCE will be offered to participants. How will participants engage in activities and lessons that increase their awareness of rights and responsibilities of citizenship and civic participation, and U.S. History and Government?

Maryland Combined WIOA State Plan 2024-2028

- How local and State Labor Market Information (LMI) and employer needs inform the choice of the IET(s).
- How is this IET the first step in a career pathway and will it lead to industry recognized credentials?

The awarding of IELCE funds is contingent upon a successful awarding of the main AEFLA grant through the competitive application process. Amounts are awarded based on jurisdictional need, past performance, and cost of cohort training planned. While providers are allowed to utilize 243 funds to pay for workforce training, they are strongly encouraged to develop local partnerships and leverage other resources when possible, to defray these costs.

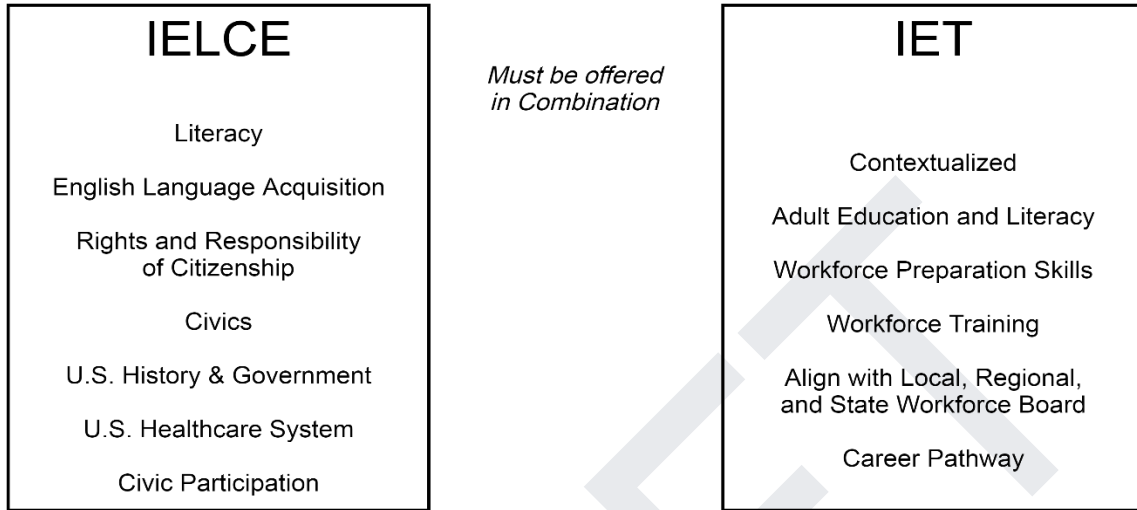
Maryland is fortunate to have a wealth of English learners emigrating to our State that already possess advanced degrees, certifications, and skills training from their countries of origin. The Maryland Department of Labor New American Initiatives Coordinator, in collaboration with the Maryland Office of Refugees and Asylees (MORA), organizes the Maryland Skilled Immigrant Task Force. This task force holds monthly meetings of skilled immigrant stakeholder groups, including Title II providers. This group also publishes career guides for skilled immigrants in a variety of career clusters and provides a forum for the sharing of best practices in serving this population. Our Adult Education providers utilize this resource for guidance and best practices in serving the skilled immigrant population in Maryland.

[Describe how the Integrated English Literacy and Civics Education program under section 243\(a\) of WIOA will be offered in combination with integrated education and training activities found in 34 CFR section 463.36.](#)

The competitive grant application for receiving IELCE (243) funds in Maryland specifically states the following:

*Programs receiving IELCE funds under Section 243 of WIOA **must** ensure that students in the program have access to integrated education and training (IET). Access to an IET means that students who are in Section 243 (IELCE) funded services are also able to attend an IET course, if interested; however, students enrolled in the IELCE program are not required to participate in such service.*

Maryland Combined WIOA State Plan 2024-2028



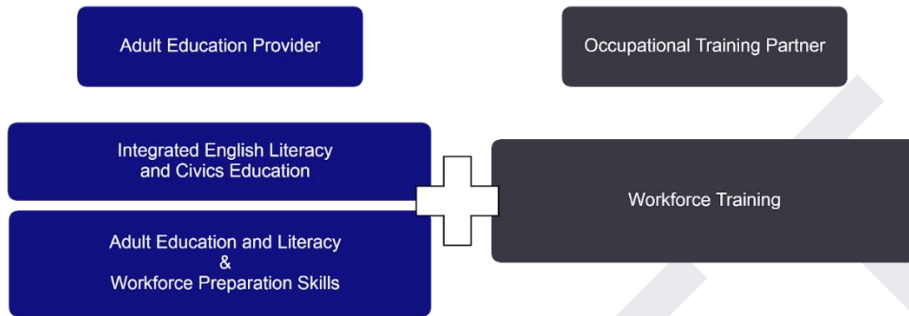
The following model is provided to local programs to illustrate the connection between IELCE and IET delivery.

The “in combination” requirement can be met in two possible ways:

1. Program provides IELCE and co-enrolls participants in an IET program offered by another provider, preferably in your Local Workforce Development Area (LWDA).
2. Program provider itself offers both IELCE and the IET.

Maryland Combined WIOA State Plan 2024-2028

Approach #1



Approach #2:

Integrated English Literacy and Civics Education
&
Integrated Education and Training

In addition to training and guidance sessions provided to all IELCE programs, Maryland also maintains an IELCE/IET Community of Practice. This CoP meets quarterly, at minimum, to bring IELCE/IET practitioners together from across the State together to share ideas, discuss best practices, and obtain guidance and technical assistance.

The delivery of a successful IELCE to IET pathway requires considerable understanding of the needs of the local workforce system, understanding the goals of the students, and intensive planning to deliver a model with sufficient support to deliver success. To support local providers in ensuring sufficient planning to deliver IELCE to IET coursework, MD Labor requires all providers to complete an IET Planning Tool for each cohort. This planning tool, which is not limited to just IELCE/IET cohorts but is also used for any IET cohort, requires the local provider to spell out considerable details on the cohort. These details include:

- Course logistics (length, schedule, delivery mode)
- Shared learning objectives between the adult literacy and workforce training components
- Co-planning staff, including instructors, instructional specialists, and industry advisors

Maryland Combined WIOA State Plan 2024-2028

- Details on the three components of IETs (Adult Education and Literacy Instruction, Workplace Preparation Activities, and Workforce Training Services)
- Support services for learners
- Employment placement activities and partner agency involvement

To further provide English learners with additional support in IELCE coursework that will prepare them for success in IETs, beginning in PY 2019, Maryland expanded the use of IELCE/IET funds to include ESL Level 3 students to participate in IET Bridge classes. Starting in PY2023, in accordance with the likely increase in student participation, local providers may continue use 25% up to 30% of WIOA 243 funds to run IET bridge classes that specifically include ESL Level 3 students. The remaining 75% to 70% of the IELCE/IET budget must be used to fund the actual IELCE/IET Program.

Describe how the Integrated English Literacy and Civics Education program under section 243(a) of WIOA will include instruction in literacy and English language acquisition and instruction on the rights and responsibilities of citizenship and civic participation.

Programs in Maryland receiving funds under WIOA Section 243, must implement integrated English literacy and civics education activities to help English language learners achieve competence in English through contextualized instruction on the rights and responsibilities of citizenship, naturalization procedures, civic participation, and United States history and government to help such learners acquire the skills and knowledge to become active and informed parents, workers and community members. Required components of IELCE services are as follows:

1. English Language Acquisition (speaking and comprehension) and
2. Literacy (reading and writing) and
3. Civics education (the rights and responsibilities of citizenship and civic participation)

IELCE instruction must be aligned with Maryland's ESOL content standards, which include instruction on the rights and responsibilities of citizenship and civic participation, understanding the American systems of government, education, healthcare, and the American workplace. Beginning in PY 2023, Maryland is undertaking a comprehensive review of the Maryland ESOL Content Standards and has begun the long task of reviewing the standards and rewriting as needed to ensure continued compliance with College and Career Readiness Standards, as well as other applicable ESOL standards. This review will include alignment with IELCE requirements for instructions on the rights and responsibilities of citizenship and civic participation and a focus on the development of digital literacy skills.

Maryland's AELS office also reviews IELCE local program course curricula to ensure compliance with IELCE instructional goals, and to make sure that each component of IELCE is given sufficient intensity for learners to be able to function as productive citizens and workers in the U.S. while IELCE and IET delivery are to be offered in combination, the AELS office monitors programs to ensure that workforce training does not eclipse the need for the implementation of citizenship

Maryland Combined WIOA State Plan 2024-2028

and civic participation instruction. The quarterly IELCE/IET CoP meetings also provide further support to providers.

Describe how the Integrated English Literacy and Civics Education program under section 243(a) of WIOA will be designed to prepare adults who are English language learners for, and place such adults in, unsubsidized employment in in-demand industries and occupations that lead to economic self-sufficiency.

Programs receiving IELCE funds under Section 243 of WIOA must ensure that students in the program have access to integrated education and training (IET). Access to an IET means that students who are in Section 243 (IELCE) funded services are also able to attend an IET course, if interested; however, students enrolled in the IELCE program are not required to participate in such service. In addition to providing access to training that will lead to economic self-sufficiency, it is necessary for local programs to complete a thorough planning process that incorporates labor market information and input and support from workforce partners. Maryland utilizes an IET Planning Tool that must be completed for all IELCE/IET cohorts. This Tool provides an opportunity for the program to prove to the State that there has been substantial and thoughtful planning to meet the needs of these learners, not only to meet the instructional alignment needs, but also to determine who will provide wraparound support services, industry knowledge, and job placement opportunities.

It is the expectation that local providers will work with their local workforce development boards, American Job Centers, and local employers to help learners along a path to in-demand industry careers. However, it is also important that Adult Education practitioners also have a basic understanding of labor market information and job trends both statewide and in their local regions. The AELS Office partners with the Maryland Department of Labor Chief Economist and the Labor Market Information team to provide training to local adult education providers on how to investigate the labor market in their area to make informed decisions about what training programs will be best suited for their regions. This information, coupled with local partnerships with training and employment providers, is part of the key to making sure IELCE learners meet their career goals. Best practices will be shared throughout the year at IELCE/IET Community of Practice meetings, as well as during regular professional learning opportunities.

Describe how the Integrated English Literacy and Civics Education program under section 243(a) of WIOA will be designed to integrate with the local workforce development system and its functions to carry out the activities of the program.

Title II providers cannot deliver IELCE/IET training in a vacuum separately from their local workforce system. The required IET planning tool ensures that providers have given due consideration to the needed wraparound services that are required to meet the employment and career goals of the students, while also addressing the needs of area employers. Providers must identify industry contacts as well as who will assist with job placement for participants. Local American Job Center (Title I/III) staff, as well as local employers are the natural fit for these roles

Maryland Combined WIOA State Plan 2024-2028

to supplement the Transitional Specialists, Career Navigators, and Career Coaches that many of the adult education providers already have on staff.

The Maryland Department of Labor's Chief Economist and Labor Market Information team is also training local Title II providers on how to read and interpret LMI and other employment data sources so that providers can be sure of planning and implementing cohorts that are well aligned to the local workforce area needs. In addition, each local area has Title II representation on the local Workforce Development Boards, and the AELS office actively encourages and facilitates local program partnerships with their workforce agencies partners. Finally, the local workforce development boards provide a review of all competitive grant applications to provider input on the alignment between the Title II application and the needs of the local workforce area.

[e. State Leadership. Describe how the State will use the funds to carry out the required State Leadership activities under section 223 of WIOA.](#)

Section 223 of WIOA outlines four required state leadership activities, which are detailed below.

Alignment of adult education and literacy activities with other core programs and one-stop partners to implement strategies identified in the unified or combined State plan.

Maryland's Title II services, as overseen by the Maryland Department of Labor, Division of Workforce Development and Adult Learning, have an equal seat at the workforce development table statewide. The State Director of Adult Education is a full member of the Governor's Workforce Development Board, and all local areas have Title II representation on their local Boards. Title II has representation on all applicable state initiatives around workforce development, including in workforce policy planning and participation in state training initiatives. All local Title II grantees are required to align instruction and services to the goals of the local Workforce Development Boards and WIOA local plans, and must report on these efforts continuously throughout the program. Local Workforce Development Boards also review Title II grantee applications to ensure alignment with their local goals and needs, as well as to provide formal feedback on any suggested change in alignment. The State provides technical assistance to Title II grantees when negotiating local resource sharing agreements, and State AELS staff will spend time in the field working with local grantees to improve collaboration with local workforce areas. The successful Career Pathways Connections for Adult Learners Initiative united Title I and II practitioners in the field to develop collaborative pathways to careers for our learners. Local areas that have participated in the program have developed especially strong working relationships that have been sustained long after the completion of the initiative.

In addition to general policy initiatives, Title II has taken a lead role in specific policy initiatives, such as the annual Basic Education Skills and English Language Assessments Policy and manual, which outlines NRS-approved assessments for Maryland and guidelines for each, as well as the MSG policy, which codified recent allowances in MSG attainment from the USDOE and USDOL and provided a consistent framework to be used across all four WIOA Titles in Maryland.

Maryland Combined WIOA State Plan 2024-2028

Establish or operate high quality professional development programs to improve adult education instruction including:

- *incorporating essential components of reading instruction*
- *instruction related to specific needs of adult learners*
- *instruction provided by volunteers or other personnel*
- *dissemination of information about models and promising practices*

High quality professional development programs are vital to ensuring that Maryland's adult learners obtain the best instruction possible. To improve the instruction provided pursuant to the four required areas of instruction, Maryland's AELS provides the following services:

- All local programs complete an annual professional development plan, in line with the four required components in the state required activities, organized into three Maryland focus areas: Quality Instruction, Learner Persistence, and Educational Access. All instructors, regardless of full or part-time status are required to complete a minimum of 10 hours of professional development per year. A vast majority of instructors complete considerably more than 10 hours.
- In addition to training and technical assistance provided to local program staff, AELS members also provide professional development opportunities directly to local instructors on a monthly basis, on a range of topics that support the three focus areas and serve as a supplement to local professional development efforts.
- The AELS office also coordinates a week-long Virtual Training Institute twice a year for all Maryland practitioners. What was created as a necessity during the COVID-19 pandemic has turned into a well attended series of webinars on various topics, including instructional strategies, program management, and wraparound services for learners. Sessions are presented by both AELS State staff, as well as by practitioners in the field in Maryland and in other states as well. These training sessions are then archived on the AELS YouTube channel, where local providers can utilize these sessions in their own LMS and local professional development plans.
- Conducts quarterly Communities of Practice (CoP) for specific leadership roles in local programs, which provide position-specific guidance and training. These CoPs, led by the State office with input and significant participation from local providers, serve as training opportunities, a platform for technical assistance, and a forum for the sharing of best practices to improve student service delivery, instruction, and promotion. The CoPs are as follows:
 - Program Administrator CoP
 - Instructional Specialist CoP
 - Intake and Assessment Specialist CoP
 - Management Information Systems Specialist CoP
 - Transition Specialist CoP
 - Family Literacy CoP
 - IELCE/IET CoP

Maryland Combined WIOA State Plan 2024-2028

- National External Diploma Program CoP
- The Chief Learning Officer, a position with the Division of Workforce Development and Adult Learning, serves as a source of professional development and training on the wide scope of WIOA, having created and delivered in-depth sessions on understanding all aspects of WIOA, as well as other pertinent training sessions on areas of interest to the entire workforce system in Maryland.

Provision of technical assistance to local providers receiving funds including:

- *Development and dissemination of instructional and programmatic practices based on best available research in reading, writing, speaking, mathematics, English language acquisition, distance education, and staff training*
- *Role of local providers as one-stop partners*
- *Assistance in use of technology including staff training and improving efficiencies*

Robust and readily available technical assistance is a core service of the AELS Office. In addition to the documentation available to local providers via the competitive and continuation applications, AELS coordinates Quarterly Community of Practice meetings. These gatherings allow similar positions at local programs across the state to meet, ask questions, and get guidance from the State on issues that are pertinent to their needs. The local Program Administrators also participate in their own CoP, as well as quarterly meetings for all members of the local leadership teams to meet together and hear guidance from the State at the same time. All of these CoP meetings are recorded and made available for reference at a later date for local programs.

When appropriate, the partnerships between American Job Centers and local Title II providers are emphasized to meet the needs of our adult learners. Technical assistance on these partnerships are shared at appropriate CoPs (especially the Transition Specialist CoP), the Virtual Training Institute, and in one-on-one technical assistance when programs are developing Integrated Education and Training cohorts or negotiating resource sharing agreements. The State also utilizes the Chief Learning Officer position to provide training on the functions of each core partner and how to utilize services between partners. This is supplemented by the WIOA State Training Series that is available through Maryland's "The Hub", which houses a series of online trainings outlining all partners and programming of WIOA and the workforce system in Maryland.

Monitoring and evaluation of the quality of, and improvement in, adult education.

Monitoring and evaluation is paramount to ensuring the quality of programming and to determine where to place improvement efforts. To that end, Maryland utilizes the LACES database for the entry and tracking of student demographic and assessment data, as well as pertinent information on staff, instructors, and classes. Each grantee is required to appoint a Management Information Systems Specialist (MIS) to be the point person for the program on all data needs and to assist the local leadership team in data analysis. Guidelines on data usage and tracking are made available through the grant application and assurances, as well as disseminated at data trainings and through the MIS Community of Practice meetings every quarter.

Maryland Combined WIOA State Plan 2024-2028

Regular monitoring of program efforts is conducted through quarterly data checks, mid and end-of-year reporting, and program site visits by the assigned Adult Education Program Specialist on the AELS team. Site visits are supplemented by desk monitoring and virtual grantee team meetings. Through these efforts, regular lines of communication are kept open between the State and local teams to increase transparency and lead program improvement efforts.

The Maryland Department of Labor Monitoring and Compliance Team leads annual enrollment verification and fiscal monitoring efforts. Enrollment verification matches student data and assessment information entered into LACES against local program records and reports to the State any suggestions for improvements. Fiscal monitoring verifies that programs are spending funds correctly and verifiably, in line with program guidelines. When necessary, these monitoring's can lead to the requirement of Program Improvement Plans that are closely monitored by the AELS team for compliance.

Finally, program improvement starts locally. Therefore, all programs receive training on how to read, interpret, and analyze their own data and data trends on a regular basis. This empowers programs to determine where they have areas for improvement and utilize the Community of Practice meeting structure to obtain advice and support from the entire State to drive program growth and improvement. In addition to State efforts, the AELS office also offers technical assistance for programs to create their own internal program improvement plans and activities that align with both their adult education goals and their local institutional goals.

[Describe how the State will use the funds to carry out permissible State Leadership Activities under section 223 of WIOA, if applicable.](#)

The State will carry out several State Leadership Activities that are permissible under section 223 of WIOA.

The development and implementation of technology applications, translation technology or distance education including professional development to support the use of instructional technology.

Since the COVID-19 Pandemic, synchronous and asynchronous online and hybrid instruction is fully integrated into the service delivery model of all local programs. To that end, Maryland provides local Instructional Specialist staff with the needed training and technical assistance to support this learning modality. In addition, AELS created the Maryland Digital Literacy Framework for Adult Learners Guide, which seeks to streamline legislation, standards, competencies, and frameworks used in adult education that emphasize the usage and incorporation of technology in the classroom. The Framework identifies seven interconnected, essential elements of a digitally literate adult learner. Within each element, instructors are provided with a definition, guiding questions, and situational examples of how to incorporate these digital skills in the adult literacy classroom. In addition to the Guide, the Digital Literacy Framework Learning Modules provide online, self-paced courses for instructors for additional

Maryland Combined WIOA State Plan 2024-2028

development of these elements and assist them in using class time to develop the digital literacy skills students need to be successful in the classroom and in their lives.

In addition to digital literacy efforts in the classroom, AELS also implements Virtual Training Institutes, which provide virtual training for instructors and adult education practitioners on various topics that seek to improve instruction and delivery of services. Approximately 700 participants take advantage of these virtual conferences twice per year.

Content and Models for Integrated Education and Training and Career Pathways

In an effort to strengthen career pathways implementation in Maryland, the Maryland Department of Labor launched our Career Pathways Program, which awarded up to \$250,000 per jurisdiction to increase WIOA Title II learner access to Title I training and career opportunities while addressing the needs of local businesses between 2018 and 2021. Over 190 adult learners were served in various areas, including healthcare, apartment maintenance, and diesel mechanics.

In addition to the career outcomes of the learners, the program culminated in the creation of *Career Pathways Connections for Adult Learners* in 2022, a guide that addresses the persistent challenge of connecting Title I and Title II clients to co-enrollment opportunities, as well as the benefits of utilizing the services of both programs to empower adult learners to advance in their careers. This guide outlined the best practices learned and a roadmap to sustainable implementation across the State. Since then, local areas have established strong partnerships between agencies and meet participants where they are, as recommended by the report. One standout jurisdiction was Howard County, in which two separate Title II providers formed a long-lasting partnership with the local American Job Center to serve the needs of English learners in their jurisdiction. The local partnership in Howard County has continued beyond the end of the grant, with its success being touted nationally at the EARN Economic Integration webinar and in a training at the 2023 National Association of State Directors of Adult Education. AELS continues to develop the lessons learned from this demonstration project through targeted training and professional development, especially in the work of the Transition Specialist Community of Practice.

Integration of literacy and English language instruction with occupational skill training, including promoting linkages with employers

The IELCE program, an optional component of Adult Education funding in Maryland, seeks to provide immigrants and other English learners with the occupational skills training they need to be successful along their career pathway. IELCE courses, as part of a contextualized Integrated Education and Training Model, provide English learners with English language acquisition instruction, instruction on civics and the rights and responsibilities of citizenship, and the technical skills needed to obtain certification or transition to a college program. In Maryland, AELS technical assistance assists providers in developing pathways in healthcare, information technology, and other in-demand fields as outlined by state and local labor market

Maryland Combined WIOA State Plan 2024-2028

information. Local providers are supported through targeted training, site visits, and quarterly communities of practice, where they can share successes and lessons learned with their fellow programs throughout the state.

Content and Models for Integrated Education and Training and Career Pathways

Maryland committed \$1,000,000 of WIOA funding to invest in demonstration projects that support career pathway initiatives between 2018 and 2021. The grant program, which is the first of its kind in Maryland, solicited innovative proposals from Local Areas to develop demonstration projects that increase training and employment opportunities for Marylanders lacking high school diplomas. Grant applicants were encouraged to prepare proposals for pilot interventions involving proven strategies, such as (but not limited to) pre-apprenticeship training, English Language Acquisition, distance learning, bridge programming, and pathways to employment for out-of-school youth. Community partners and adult education providers were encouraged to partner with Local Areas to participate in the opportunity.

Historically, the several programs, including the largest community colleges received funding through MD Labor and a private foundation to implement IETs through Maryland's MI-BEST program. A Workforce Innovation Grant allowed the colleges to continue to develop this program in partnership with their workforce partners. For a number of providers, additional professional development will be required to develop and implement IET programs. IELCE funding and WIOA rules that allow for a broader use of AEFLA funding have facilitated some successful projects, however, the state encourages collaboration to leverage funding.

Maryland ESOL Content Standards

Maryland has a well-adopted ESOL Content Standards for adults that are incorporated into all English language acquisition programs in the state. In 2023, AELS, in conjunction with instructors and instructional specialists across the state, began the process to update these standards to better align with the Maryland Digital Literacy Framework, updated ESL assessments, and the needs of online, asynchronous, and hybrid instruction. When completed, this new framework will provide all programs with a modern structure to base English language acquisition on, as well as serve as a guiding light for future curriculum development.

f. Assessing Quality. Describe how the eligible agency will assess the quality of providers of adult education and literacy activities under title II. Describe how the eligible agency will take actions to improve such quality, including providing the activities described in section 223(a)(1)(B) of WIOA. Describe how the eligible agency will use evaluations, data analysis, program monitoring, or other methods to improve the quality of adult education activities in the State.

Maryland assesses the quality of adult education providers using a combined desk and onsite monitoring approach. Each grantee is assigned to an Adult Education Program Specialist whose role is to provide monitoring and technical assistance to the grantees. Programs submit data every quarter, with a Mid-Year report and Final Report delivered at the second and fourth

Maryland Combined WIOA State Plan 2024-2028

quarter. With the support of data analytics training and the MIS Community of Practice, grantees analyze their program progress on a quarterly basis. . Specialists review the reports and data (particularly NRS Tables 4 and 4B), and have follow-up discussions with the grantees. Technical assistance is offered as needed and professional development is recommended where indicated.

Annual reports are an opportunity for local programs to review their performance, especially progress towards meeting State Measurable Skill Gains targets, work with their local workforce development board, and other identified goals in their grant application. These reports inform both local and statewide professional development efforts for instructors and for staff. All programs must have comprehensive and robust professional development plans every year that are focused on the needs of the adult learner. Programs plan and deliver professional development that aligns with the three focus areas of the State: Quality Instruction, Learner Persistence, and Educational Access. All professional development delivered by local programs is required to align with at least one of these core focus areas. These areas ensure that programs are delivered training that covers the essential components of reading instruction for adults, addresses the needs of both instructors and volunteers, and targets what adult learners need to be successful in class and in transitioning to post-secondary education and training.

The State supports local efforts by also delivering numerous statewide professional development opportunities that are designed to support local efforts while also providing multiple options for instructors to pull from for best practices. The State also actively encourages sharing of professional development opportunities between programs as available and appropriate. The State maintains lists of these opportunities for professional development for all programs and utilizes the Instructional Specialist Community of Practice meetings to help disseminate and share these ideas.

State performance is measured against state trend data and the negotiated performance measures through the US Department of Education. Progress or lack of progress is compared to projects undertaken over the past year to determine success or failure. Adjustments are made as appropriate and the AELS team works to implement changes and seek additional professional development or technical assistance that will help the State to meet its goals. AELS works with its State WIOA partners on projects that improve all programs, including strengthening career pathways opportunities for learners and improving connections with employers to improve IET and workplace literacy outcomes.

Adult Education and Family Literacy Act Program Certifications and Assurances

1. The plan is submitted by the State agency that is eligible to submit the plan. Yes
2. The State agency has authority under State law to perform the functions of the State under the program. Yes
3. The State legally may carry out each provision of the plan. Yes
4. All provisions of the plan are consistent with State law. Yes
5. A State officer, specified by title in the certification, has authority under State law to receive, hold, and disburse Federal funds made available under the plan. Yes

Maryland Combined WIOA State Plan 2024-2028

6. The State officer who is submitting the plan, specified by the title in the certification, has authority to submit the plan. Yes
7. The agency that is submitting the plan has adopted or otherwise formally approved the plan. Yes
8. The plan is the basis for State operation and administration of the program. Yes

Certification Regarding Lobbying

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his or her knowledge and belief, that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure of Lobbying Activities," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that: If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure of Lobbying Activities," in accordance with its instructions. Submission of this

Maryland Combined WIOA State Plan 2024-2028

statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Applicant's Organization **Maryland Department of Labor**

Full Name of Authorized Representative: **Portia Wu**

Title of Authorized Representative: **Secretary**

SF LLL Form – Disclosure of Lobbying Activities (only if applicable) (<http://www2.ed.gov/fund/grant/apply/appforms/appforms.html>). If applicable, please print, sign, and email to OCTAE_MAT@ed.gov

Assurances

The State Plan must include assurances that:

1. The eligible agency will expend funds appropriated to carry out title II of the WIOA only in a manner consistent with fiscal requirements under section 241(a) of WIOA (regarding supplement and not supplant provisions). Yes
2. The eligible agency will ensure that there is at least one eligible provider serving each local area, as defined in section 3(32) of WIOA. Yes
3. The eligible agency will not use any funds made available under title II of WIOA for the purpose of supporting or providing programs, services, or activities for individuals who are not “eligible individuals” within the meaning of section 203(4) of WIOA, unless it is providing programs, services or activities related to family literacy activities, as defined in section 203(9) of WIOA. Yes
4. The Integrated English Literacy and Civics Education program under section 243(a) of WIOA will be delivered in combination with integrated education and training activities; Yes
5. The Integrated English Literacy and Civics Education program under section 243(a) of WIOA will be designed to (1) prepare adults who are English language learners for, and place such adults in, unsubsidized employment in in-demand industries and occupations that lead to economic self-sufficiency and (2) integrate with the local workforce development system and its functions to carry out the activities of the program; and Yes
6. Using funds made available under title II of WIOA to carry out a program for criminal offenders within a correctional institution, the eligible agency will give priority to serving individuals who are likely to leave the correctional institution within five years of participation in the program. Yes

Maryland Combined WIOA State Plan 2024-2028

7. The eligible agency agrees that in expending funds made available under title II of WIOA, the eligible agency will comply with sections 8301 through 8303 of the Buy American Act (41 U.S.C. 8301-8303). Yes

Section 427 of the General Education Provisions Act (GEPA)

Instructions: Describe the steps the applicant proposes to take to ensure equitable access to, and participation in, its Federally-assisted program for students, teachers, and other program beneficiaries with special needs provide the information to meet the requirements of Section 427 of the General Education Provisions Act (GEPA), consistent with the following instructions.

Our state will use AEFLA state leadership funds for professional development, as required. Because a significant portion of our adult learners are at or below the poverty level, we will provide funds for teacher training that will assist staff in understanding poverty and how to adapt teaching strategies so that students experiencing poverty will be more engaged in their learning. The goal is that through this strategy, students will learn more and perform better on assessments. We will ensure that no student or teacher will be denied participation based on race, religion, color, sex (including pregnancy, childbirth and related medical conditions, transgender status, gender identity, and sexual orientation), marital status, genetic information, age, national origin or ancestry (including LEP), disability, veteran status or political affiliation or belief.

Maryland Combined WIOA State Plan 2024-2028

VOCATIONAL REHABILITATION

Program-Specific Requirements for State Vocational Rehabilitation Services Program

The Vocational Rehabilitation (VR) Services Portion of the Unified or Combined State Plan must include the following descriptions and estimates, as required by sections 101(a) and 606 of the Rehabilitation Act of 1973, as amended by title IV of WIOA:

(a) State Rehabilitation Council. All VR agencies, except for those that have an independent consumer-controlled commission, must have a State Rehabilitation Council (Council or SRC) that meets the criteria in section 105 of the Rehabilitation Act. The designated State agency or designated State unit, as applicable, has (select A or B):

(A) is an independent State commission.

(B) has established a State Rehabilitation Council.

In accordance with Assurance 3(b), please provide information on the current composition of the Council by representative type, including the term number of the representative, as applicable, and any vacancies, as well as the beginning dates of each representative's term.

Council Representative	Current Term Number/ Vacant	Beginning Date of Term Mo./Yr.
Statewide Independent Living Council (SILC)	Melissa Blubaugh/2	10/2021
Parent Training and Information Center	Marlo Lemon/1	10/2022
Client Assistance Program	Marla Friedman/1	Application Pending
Qualified Vocational Rehabilitation (VR) Counselor (Ex Officio if Employed by the VR Agency)	Cory Richo/2	10/2021

Maryland Combined WIOA State Plan 2024-2028

Community Rehabilitation Program Service Provider	Rosa Raez/2 MSRC Chair, Katherine Jones/2 Aaron Stephens/2	10/2020 10/2020 10/2020
Business, Industry, and Labor	Tamara Smith/1	10/2021
Business, Industry, and Labor	Vacant	N/A
Business, Industry, and Labor	Ronza Othman/2	10/2020
Business, Industry, and Labor	Todd Tolson/1	Application Pending
Disability Advocacy Groups	Penny Reader/2	10/2020
Current or Former Applicants for, or Recipients of, VR services	Hunter Whitt/2	10/2020
Section 121 Project Directors in the State (as applicable)	N/A	N/A
State Educational Agency Responsible for Students with Disabilities Eligible to Receive Services under Part B of the Individuals with Disabilities Education Act (IDEA)	Vacant	N/A
State Workforce Development Board	Michelle Day/2	Renewal Pending

Maryland Combined WIOA State Plan 2024-2028

VR Agency Director (Ex Officio)	Jody Boone/1	Application Pending
Parent/Advocate	Mindy Lipsey/2	10/2020
WIOA Partner/Maryland Labor	Kristen Patterson/1	10/2022

If the SRC is not meeting the composition requirements in section 105(b) of the Rehabilitation Act and/or is not meeting quarterly as required in section 105(f) of the Rehabilitation Act, provide the steps that the VR agency is taking to ensure it meets those requirements.

The SRC has established a member workgroup to review and recruit new members and has developed a comprehensive training for new members. Currently the SRC is awaiting confirmation of several appointments, including Marla Friedmand, Client Assistance Program Director and Megan Collins Jones, Senior Attorney, Disability Rights Maryland.

In accordance with the requirements in section 101(a)(21)(A)(ii)(III) of the Rehabilitation Act, include a summary of the Council’s input (including how it was obtained) into the State Plan and any State Plan revisions, including recommendations from the Council’s annual reports, the review and analysis of consumer satisfaction and other Council reports.

Provide the VR agency’s response to the Council’s input and recommendations, including an explanation for the rejection of any input and recommendations.

INPUT AND RECOMMENDATIONS BY THE STATE REHABILITATION COUNCIL

The Maryland State Rehabilitation Council (MSRC) was established under the 1992 Amendments to the Rehabilitation Act. The Council is made up of individuals who are interested in the success of public VR programs. Maryland State Rehabilitation Council members are appointed by the Governor and include representatives from education, rehabilitation, employment, industry, and consumer advocacy groups.

The Council reviews, analyzes, and advises DORS about issues, such as service provision, eligibility, strategic planning, and consumer satisfaction. MSRC members meet quarterly, perform extensive committee work, and help with informal consultation. The MSRC provides year-round formal and informal consultation to DORS, particularly at scheduled quarterly full Council meetings, at committee meetings, and during an annual DORS/MSRC executive planning meeting. Meeting minutes’ document discussions and recommendations.

Maryland Combined WIOA State Plan 2024-2028

During the current program year, MSRC has continued to meet quarterly and played an active role in many activities with and in support of DORS. These included the following:

- Assisted with and attended statewide public meetings.
- Actively participated in DORS strategic and annual planning process meetings.
- The SRC members were provided quarterly updates from DORS regarding the waiting list for consumers with significant disabilities.

The Council presented the following recommendations to DORS during SCR meetings:

RECOMMENDATIONS

- Continue to review and update DORS publications and public website to ensure materials are easily understood and that plain language materials are available.
 - DORS has updated public website information and materials to ensure readability and ease of use. The agency will continue to examine all public materials for plain language and intended audience.
- Continue to provide updated training that will promote consistent customer service.
 - DORS has provided several customer service training opportunities for staff and has continued to conduct customer satisfaction surveys to obtain feedback within the past program year.
- The SRC supported the recommendations of the HB660 Commission to Study the Division of Rehabilitation Services. DORS continues to pursue implementation of the recommendations.
 - DORS created the Eligibility Determination Unit in early 2022 and announced a partnership in November 2022 with the University of Maryland Center for Transition and Career Innovation (CTCI) to assist with processing Pre-ETS Referrals, study the most effective ways of communicating with DORS consumers, and recommend a standard fee structure for Pre-ETS. DORS continues to research support for new FTE State PINS to eliminate the waitlist, reduce caseload levels of VR Counselors, and expand training and services in community-based settings.
- The SRC supported the creation of a DORS state-wide Deaf and Hard of Hearing Unit.
 - A statewide Deaf and Hard of Hearing Unit (DHHU) was created in July 2023, within the Office of Field Services (OFS) to serve all DHH individuals who apply to DORS for services and ensure consistency within the population.
- The SRC supported the update of the Post Secondary Education Policy as well as the elimination of the DORS financial contribution policy.
 - DORS post-secondary education policies were updated in June 2023, to streamline processes and remove potential barriers to encourage increased consumer participation in education or training programs leading to recognized postsecondary credentials in alignment with Workforce Innovation and Opportunity Act (WIOA) performance measures.
- The SRC was in support of an increase in job coaching and enhanced job coaching rates for providers.

Maryland Combined WIOA State Plan 2024-2028

- Effective January 1, 2023, DORS rates for job coaching have been increased from \$60 per hour to \$70 per hour. Enhanced rate job coaching services for providers who demonstrate proficiency serving Blind and low-vision individuals along with providers who are approved to support individuals requiring a different spoken language (an individual's native or first language) have also been increased from \$70 per hour to \$88 per hour. Rates for benefit planning providers were also increased.
-

The agency does not reject any of the Council's recommendations.

(b) Comprehensive Statewide Needs Assessment (CSNA). Section 101(a)(15), (17), and (23) of the Rehabilitation Act require VR agencies to provide an assessment of:

(1) The VR services needs of individuals with disabilities residing within the State, including:

- (A) Individuals with the most significant disabilities and their need for Supported Employment;
- (B) Individuals with disabilities who are minorities and individuals with disabilities who have been unserved or underserved by the VR program;
- (C) Individuals with disabilities served through other components of the workforce development system; and
- (D) Youth with disabilities, including students with disabilities and their need for pre-employment transition services. Include an assessment of the needs of individuals with disabilities for transition career services and pre-employment transition services, and the extent to which such services are coordinated with transition services provided under IDEA.

(2) Identify the need to establish, develop, or improve community rehabilitation programs within the State.

MARYLAND DORS AND MARYLAND STATE REHABILITATION COUNCIL

Executive Summary

DORS and the Maryland State Rehabilitation Council (MSRC) continually assess the rehabilitation needs of Maryland citizens with disabilities, as part of its state and strategic planning process. DORS and the MSRC hold annual public meetings and the MSRC regularly provides input on Agency planning, policy development and recommendations. The results of the consumer satisfaction surveys are also reviewed in order to provide insight into the rehabilitation needs of Maryland citizens with disabilities.

This year, the Agency in collaboration with the MSRC undertook the triennial comprehensive needs assessment in compliance with the Code of Federal Regulations at 34 CFR (361.29). The 35-member team consisted of DORS staff, including participants in the Agency's Leadership Exploration and Agency Programs (LEAP) and consultation from MSRC. The LEAP program is one

Maryland Combined WIOA State Plan 2024-2028

component of the DORS Leadership Development Program. Through pairing with experienced staff, this program provides an opportunity to increase and expand a participant's knowledge about the Agency, as well as, determine his/her inclination for leadership. The Needs Assessment team (1) collected and analyzed relevant existing data, (2) conducted and analyzed findings of supplemental surveys, and (3) facilitated focus groups and key informant interviews, in order to ascertain the needs of individuals with disabilities throughout the state.

Required Elements

The results of the Needs Assessment include the following required elements:

1. The rehabilitation needs of individuals with disabilities residing within Maryland, particularly the VR needs of:
 1. Individuals with most significant disabilities, including their need for supported employment services.
 2. Individuals with disabilities who are minorities and individuals with disabilities who have been unserved or underserved by the VR program.
 3. Individuals with disabilities served through other components of the statewide workforce investment system.
 4. Youth with disabilities, and students with disabilities, including:
 - I. Their need for Pre-Employment Transition Services (Pre-ETS) or other training services.
 - II. An assessment of the needs of individuals with disabilities for transition services and Pre-ETS services, and the extent to which such services are coordinated with local education agencies and other education systems.
 - III. Assessment of the needs of transitioning youth with disabilities entering two- and four-year colleges and the extent to which such services are coordinated with college disability support services staff.
 - IV. Assessment of the needs of students and their parents eligible for pre-employment transition services and the extent of which information regarding: getting a job, the job market, job shadowing and related activities, college or training opportunities, skills learned, and skills still needed have been provided to these students and parents.

[An assessment of the need to establish, develop, or improve CRPs within the State.](#)

Recommendations from the Focus Areas of the Needs Assessment Addressing the Required Elements

1. Continue to monitor, strengthen, and foster relationships with MD Labor, Department of Health, and MSDE. Continue to explore data sharing strategies to demonstrate collaboration for the provision of services, and to ensure a smooth referral process between partners.

Maryland Combined WIOA State Plan 2024-2028

2. Evaluate the staffing needs within DORS, with a focus on the number of full-time VR counselor positions across the state to ensure an effective and manageable caseload distribution and to ensure that there is a sufficient number of VR counselors who provide services to transitioning youth and students with disabilities to accommodate the anticipated increase in the number of student referrals to DORS VR and Pre-ETS programs.
3. Provide continued opportunities for mutual training and collaboration between DORS and other workforce programs.
4. Enhance and expand the provision of Pre-ETS services statewide to include: increase the number of Pre-ETS services for individuals who are Deaf or Hard of Hearing, Blind or Visually Impaired, and Intellectually or Developmentally Disabled; expand outreach to Pre-ETS students and families whose first language is not English; align staffing and caseload assignments for better collaboration with local education agencies and other education systems; ensure consistent interpretation and implementation of policies and procedures and quality assurance standards; and improve cooperation between DORS Pre-ETS VR counselors and school staff monitoring 504 plans as DORS has limited access to students with 504 plans.
5. Improve information and referral services to AJCs and other workforce partners for individuals on the DORS waiting list, especially Social Security beneficiaries who may benefit from employment network services while waiting for DORS services to be available. Referral information should pertain to the closest and most relevant employment network for the individual.
6. Improve the variety of employment opportunities available to DORS consumers by increasing staff knowledge of current labor market trends, collaborating with community colleges to develop Pre-Apprenticeships and RA programs for high growth industries in Maryland. Expand and continue the collaboration with the Maryland Apprenticeship Think Tank to increase the number of individuals with disabilities participating in youth Pre-Apprenticeship and RA programs, outreach to WIOA partners, and identify community colleges and employers to provide training for a variety of apprenticeship programs for individuals with disabilities.
7. Re-establish the Agency's Multicultural Access Committee to ensure equal access for minorities to DORS services. This committee needs to ensure that the resources needed by DORS field staff have been developed and implemented.
8. Promote comprehensive rehabilitation services for Deaf-Blind individuals by reconvening the Deaf-Blind workgroup and filling the vacant Deaf-Blind specialist position to collaborate closely with grassroots organizations, community partners, advocacy groups and the Helen Keller National Center, ensuring that Deaf-Blindness remains a priority for the Agency. Services should focus on statewide Support Services Program (SSP); employment services, and employer education and awareness.
9. Continue to examine the updated DORS policy regarding supported employment with a focus on the newly introduced supported employment opportunities for individuals without access to long-term funding for extended supported employment services, and the impact of supported employment intensive job coaching supports focused on achieving job stability and retention.

Maryland Combined WIOA State Plan 2024-2028

10. Expand employment services for individuals who are Deaf or Hard of Hearing by developing enhanced relationships with businesses. Employment specialists and VR counselors serving Deaf and Hard-of-Hearing consumers should have an employment toolbox which contains information on how to approach businesses and develop working relationships.
11. DORS should explore a rate increase for DORS-approved CRPs.
12. Enhance relationships with CRPs for increased collaboration in the following areas: knowledge and understanding of DORS policies and procedures; understanding benefits counseling and when it is to be provided; communication; and timely submission of documents, reports, and invoices.

IMPACT OF FEDERAL FUNDING AND STATE GOVERNMENT PERSONNEL ACTIONS ON STAFF CAPACITY

As emphasized in the previous Needs Assessments, the DORS waiting list and delays in service provision remain a prominent concern and constitute the most prominent barrier to VR services for individuals with significant disabilities in Maryland. As of the completion of this Needs Assessment, over 2,500 eligible individuals with significant disabilities are placed on a waiting list for VR services lasting up to 32 months. Clearly, individuals on the waiting list are the most seriously unserved of populations. Several factors currently prevent DORS from moving people from the waiting list.

SEQUESTRATION

Maryland DORS' funding for the three-year period of FY 2017 to FY 2019 has increased from \$43,855,573 to \$45,197,460; a three percent increase over the last three years, while inflation over that same period has increased at a rate of 4.7 percent. This difference is the result of sequestration, which is a cut in funding for mandatory programs. For example, in FY 2019, if the mandatory sequestration cuts had not been imposed, DORS funding would have been \$48,135,376 compared to \$45,197,460; a difference of \$2,937,916.

PRE-EMPLOYMENT TRANSITION SERVICES: AT LEAST 15 PERCENT RESERVE FUND REQUIREMENT

The Rehabilitation Act of 1973, as amended by the WIOA, requires VR agencies to reserve no less than 15 percent of the federal VR allotment. This money is reserved to provide or arrange for the provision of Pre-ETS for students with disabilities transitioning from school to postsecondary education programs and employment in competitive integrated settings. This requirement for the Agency to reserve at least 15 percent of the state grant also applies to re-allotted funds. This leaves only 85 percent of the annual budget remaining for services to adults. Over the last three years, DORS has seen a dramatic increase in the number of individuals the Agency is serving that met the definition of students with disabilities. In FY 2019, DORS is serving over 4,700 students, compared to FY 2016 when DORS served 418 students.

Maryland Combined WIOA State Plan 2024-2028

STATE GOVERNMENT PERSONNEL ACTIONS

From 2006-2019, the VR program has seen a 19 percent reduction in its permanent workforce due to statewide budget constraints and the State's desire to reduce the overall size of the State's workforce. In addition, staff turnover is affecting VR specialists/counselors. In State FY 2019, the Agency had 14 full-time PINs or ten percent of its VR counseling staff positions vacant. Also, five VR counseling contractual positions have been eliminated in the past year.

THE NEED OF INDIVIDUALS WITH MOST SIGNIFICANT DISABILITIES FOR SUPPORTED EMPLOYMENT SERVICES IN MARYLAND

An increased need for supported employment services, including extended services for youth with most significant disabilities for a period not to exceed four years, is anticipated for several reasons. Since the Ken Capone Equal Employment Act became law in Maryland in 2016, information obtained indicates a reduction in the use of 14c certificates since the last Needs Assessment. The 2019 MD Labor data shows 1,462 individuals remaining in sub-minimum wage employment, representing a 58 percent decrease compared to 2016. With a total phase out of sub-minimum wage by October 1, 2020, DORS will need to continue to monitor the influence of 14c and the potential for increased supported employment needs.

On July 1, 2018, DORS introduced updated supported employment policy, including processes for eligible individuals without long-term funding available for extended supported employment services, including Agency-funded Youth Extended Services. Updated supported employment policy further includes an emphasis upon transitioning to job stabilization, where intensive job coaching supports decrease according to a fading schedule, to a predictable level of support which may be provided via ongoing support or extended services.

METHODOLOGY: DORS DATA REVIEW

DORS data was reviewed to assess the number of initial Individualized Plans for Employment (IPEs), identified as Supported Employment plans, developed during FY 2016 through FY 2018. Discussion

Number of Supported Employment Plans Developed Each Year:

- In FY 2016, of 5097 plans initiated, 1,726 (34 percent) were supported employment plans. Out of 1,726 supported employment plans, 296 (17 percent) were developed for youth with disabilities age 24 and younger.
- In FY 2017, of 4,486 plans initiated, 1,596 (36 percent) were supported employment plans. Out of 1,596 supported employment plans, 252 (16 percent) were developed for youth with disabilities age 24 and younger.
- FY 2018, of 3,883 plans initiated, 1,660 (43 percent) were supported employment plans. Out of 1,660 supported employment plans, 313 (19 percent) were developed for youth with disabilities age 24 and younger.

Maryland Combined WIOA State Plan 2024-2028

- Through seven months of FY 2019, 2545 plans initiated, 897 (35 percent) were supported employment plans, 153 (17 percent) were developed for youth with disabilities age 24 and younger.

Specific Populations Provided Supported Employment Services each year:

- The number of Evidence-Based Practice Supported Employment (EBPSE) individuals served declined seven percent from 1486 in FY 2016 to 1384 in FY 2018.
- The number of EBPSE individuals served ages 24 and under increased 41 percent from 138 in FY 2016 to 195 in FY 2018.
- The number of individuals receiving non-EBPSE supported employment has decreased 15 percent from 413 in FY 2016 to 352 in FY 2018.
- The number of youth with disabilities age 24 and younger receiving non-EBPSE supported employment has increased nine percent from 57 in FY 2016 to 62 in FY 2018.

NEEDS/CONCERNS IDENTIFIED

- With a total phase out of sub-minimum wage by October 1, 2020, DORS will need to continue to monitor the influence of 14c and the potential for increased supported employment needs.
- Although the overall number of plans developed during FY 2016 through FY 2018 has decreased by an average of 12.5 percent, the number of supported employment plans has remained within the same range, averaging 1,660 individuals per FY.
- Supported employment services for youth with disabilities age 24 and younger is expected to continue to increase due to ongoing emphasis upon services for students with disabilities and final phase-out of 14c programs in the state of Maryland.

RECOMMENDATIONS

- Continue to examine DORS policy regarding supported employment, and evaluate the use of newly introduced supported employment opportunities for individuals without access to long-term funding available.
- Monitor the impact of supported employment intensive job coaching supports focused on achieving job stability and employment retention statistics on a quarterly basis using post-exit wage data.
- Develop strategies to streamline processes to support potentially eligible students with disabilities receiving Pre-ETS, with those potentially eligible for VR services.
- Partner with Developmental Disabilities Administration (DDA), Behavioral Health Administration (BHA), and 14c certificate holders to ensure compliance with Section 511 requirements.

Maryland Combined WIOA State Plan 2024-2028

INDIVIDUALS WHO ARE BLIND/VISUALLY IMPAIRED AND DEAF-BLIND

As reported in the 2016 Needs Assessment, DORS and the Office for Blindness & Vision Services (OBVS) are committed to providing quality and specialized services to Maryland citizens who are Blind, Visually Impaired, and Deaf-Blind. Together, OBVS and the MSRC Blind Services Committee provides oversight and leadership in guiding policies and enhancing services to Maryland citizens. OBVS operates the following programs and services for eligible participants:

1. VR counselors are located throughout the state in DORS field offices and at the Workforce & Technology Center (WTC). The staff is providing employment and independent living services for individuals who have a goal of employment.
2. Rehabilitation Teachers for the Blind are also located throughout the state in DORS field offices and at WTC. The staff is providing independent living assessments and services to individuals who have a goal of employment. Additionally, these rehabilitation teachers are providing in-home teaching for Independent Living Older Blind (ILOB) grant. They assess for areas such as: mobility training, household management skills, and communication device training.
3. OBVS is in the process of interviewing for a Deaf-Blind Specialist whose role will be to provide technical assistance and support to all staff on issues pertaining to Deaf-Blindness. Another major component of the role is to communicate with the Deaf-Blind community, expand program development, and assist with job development and placement.
4. The Maryland Business Enterprise Program for the Blind (MDBEP) is also operated through OBVS. MDBEP provides opportunities for individuals who are legally blind to operate vending, gift shops, or other food service facilities on federal and other property.
5. Services for the Blind and Visually Impaired (SBVI) is a program for individuals who are blind or Visually Impaired and is located at WTC. SBVI addresses areas of independent living, mobility, technology, and communication training in a residential setting. The program also collaborates with the WTC for the facilitation of a support group for individuals in need of this service.

PREVALENCE (BLIND/VISUALLY IMPAIRED)

According to the 2016 American Community Surveys, there are 58,094 individuals in the State of Maryland with vision loss who are between the ages of 18 and 64. During the past three years, DORS served 2,151 individuals for whom Blindness was reported to be their primary impairment, and 429 of these were youth in transition when applying for services.

There is limited data available on individuals experiencing a dual sensory loss in Maryland, but the number does appear to be relatively low. The 2017 National Child Count of Children and Youth who are Deaf-Blind, administered by the National Center on Deaf-Blindness, identified 188 children or youth with significant levels of dual sensory loss in Maryland. Over the past three years, DORS has provided VR services for 136 individuals who are Deaf-Blind, and 25 of these were transition age youth.

Maryland Combined WIOA State Plan 2024-2028

METHODOLOGY: BLINDNESS SERVICES SURVEY

A survey regarding Blindness and Deaf-Blind services was distributed to stakeholders, consumers, community partners, caregivers and DORS staff via email, Facebook and the DORS website to solicit feedback regarding the unmet needs of individuals who are Blind, Visually Impaired or Deaf-Blind. DORS received 125 completed surveys via email.

NEEDS/CONCERNS IDENTIFIED

- Increase the use of benefits counseling for individuals seeking employment.
- Need to explore different options for job placement methods to ensure individuals, especially those who have completed training and internships, receive continuous assistance and have access to job leads through various mediums.
- Lack of efficiency in the service delivery and follow-up by DORS staff.
- Need to increase comprehensive and intensive Blindness skills training to help consumers become proficient in independent living skills such as cooking, Braille, cleaning, non-visual literacy, and orientation and mobility.
- Concerns related to technology, especially the lack of advanced technology/computer training being offered to consumers.
- Concerns regarding employers not hiring individuals who are Blind or Visually Impaired and their lack of knowledge regarding Blindness and workplace accommodations.
- Concerns regarding the lack of affordable and reliable transportation for consumers, including the shortage of options available in rural areas.
- Lack of support groups, role models and peer support to help consumers deal with vision loss.

RECOMMENDATIONS

- Collaborating with other government or private sector businesses that provide employment training.
- Provide disability education and offer more incentives to employers for hiring consumers.
- Advocate for and consider additional job development and placement hours because the placements are usually more challenging.
- Empower consumers and teach them how to advocate for themselves.
- Increase funding to hire additional DORS staff with specific knowledge of Blindness and Visual Impairments including staff specialists, orientation & mobility specialists, rehabilitation teachers, employment specialists, and VR counselors; to ensure more personalized services, increase counseling services, and a fully embraced customer service approach that is focused on the individual.
- Enhance and emphasize counselor role in:
 - Advising consumers about the full scope of services, the rehabilitation team and process, including expediting services to those in job jeopardy to ensure the

Maryland Combined WIOA State Plan 2024-2028

consumer has the opportunity to gain knowledge and skills necessary to maintain current employment.

- Focusing on capabilities and individualized needs and learning styles.
- Facilitating access to assistive technology.
- Minimizing gaps in the provision of services.
- Increasing timeliness of the services provided.
- Increase staff knowledge about self-employment opportunities and how they can be accessed.
- Provide updated technology trainings to DORS consumers including more advanced trainings on software/devices and access technology used in competitive integrated employment.
- Explore possible solutions to issues related to limited transportation to assist those in more rural areas to have full access to DORS services.
- Expand staff and advocate for community resources to provide a full range of independent living and employment services to Deaf-Blind individuals within DORS and community programs/providers (qualified interpreters, technologists, teachers, counselors, therapists, psychologists, psychiatrists, and other professionals).

INDIVIDUALS WHO ARE DEAF, HARD OF HEARING, AND LATE DEAFENED PREVALENCE

Per the FY 2017 annual report from the Maryland Governor's Office of the Deaf & Hard of Hearing, it is estimated that there are approximately 1.2 million Marylanders who are Deaf or Hard of Hearing. For FYs 2017 and 2018, DORS has served 1,737 individuals who reported Deaf or Hard of Hearing as their primary disability (AWARE Case Management System Report: Annual All by Primary Disability).

METHODOLOGY: SUBJECT MATTER INTERVIEWS

Information regarding employer engagement when hiring individuals who are Deaf or Hard of Hearing was obtained through individual interviews with Kathy West-Evans, Director of Business Relations, Council of State Administrators of VR and John Evans, Co-Owner of Abilities United and former Program Administrator for Business Relations with the Washington State Department of Social Health Services.

During these interviews, strategies for expanding employment opportunities for Deaf and Hard-of-Hearing individuals were discussed. The interviews focused on developing trusting work relationships with employers, educating employers, accommodations, and supporting employer's needs when hiring Deaf and Hard-of-Hearing individuals. Suggestions provided included: sharing success stories with employers, presenting communication strategies, education and disability awareness. Both agreed that once you have the trust of business, you can build further relationships and begin to provide education and awareness. When you have that trust with the employer it increases comfortability levels for the employer to ask about accommodations and supports needed.

Maryland Combined WIOA State Plan 2024-2028

Both emphasized that ensuring that the employment specialists and VR counselors have a toolbox which contains information on how to approach businesses is vital for success. This toolbox should include but not be limited to strategies for: how to approach businesses, listening to employers and their needs, strategies for communication, and education and awareness. Mr. Evans suggested:

1. DORS should invite employers to the WTC Business Advisory Board meetings to share their experiences and highlight their successes in working with Deaf and Hard-of-Hearing individuals and where they need support.
2. DORS employment specialists need to follow-up with businesses, complete quality assurance checks, and continue to build the working relationships that exist.

In addition, both agreed that DORS employment specialists need to understand data which will help to facilitate an understanding of which consumers are working, where they are working, their earnings, and those businesses who have hired Deaf and Hard-of-Hearing individuals. Mr. Evans expressed his personal experience with data and how understanding the data helped him to continue to maintain positive business relationships and successful networking with other employers in the same area.

A major factor for successful business engagement is networking. The Agency needs to network with other professionals serving Deaf and Hard-of-Hearing individuals. It was highly recommended that DORS staff serving Deaf and Hard-of-Hearing individuals attend national conferences with those from other states.

METHODOLOGY: SURVEY

An online survey was distributed to Rehabilitation Counselors for the Deaf (RCD) at DORS, their supervisors and regional directors to evaluate the effectiveness of the eligibility forms (Functional Limitation Checklist and VR Priority Category Checklist) for Deaf and Hard-of-Hearing individuals. The online survey also evaluated the effectiveness of DORS staff communicating with Deaf and Hard-of-Hearing individuals through the use of technology available within the offices. The online survey was available to 24 individuals within DORS. Of the 24, 15 individuals responded (62.5 percent).

NEEDS/CONCERNS IDENTIFIED

- The VR Priority Category Checklist and eligibility determination forms should be reviewed to determine effectiveness regarding Deaf and Hard-of-Hearing individuals.
- Ensure RCDs receive timely training to effectively complete forms in the AWARE case management system when determining eligibility.
- Communication devices (e.g., VRI, Sorenson, and Purple) and software should be purchased or replaced, as needed.

Maryland Combined WIOA State Plan 2024-2028

- Communication devices should be available to all field offices that demonstrate a need for such devices.
- Routine maintenance on communication devices should be completed in field offices.
- Training on the use of communication devices should be provided on a regular basis.
- Employment Specialists need to better understand and utilize data.

RECOMMENDATIONS

- Update eligibility forms and provide training to RCDs regarding appropriate use of forms when determining eligibility for Deaf and Hard-of-Hearing consumers.
- Communication devices should be checked every six months to ensure they are in working order.
- Purchase or replace communication devices, as needed, to ensure effective communication between hearing and Deaf and Hard-of-Hearing staff or consumers.
- All staff in each office should be trained at least once a year on the communication devices in their office to ensure effective communication with consumers.
- Data reports regarding employment information should be disseminated to appropriate staff on a regular basis.
- Employment specialists and RCDs serving Deaf and Hard-of-Hearing individuals should have an employment toolbox which contains information on how to approach businesses.

INDIVIDUALS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITY, INCLUDING SECTION 511 CONSIDERATIONS

WIOA Section 511 does not require a Designated State Unit (DSU) to identify individuals who are currently earning sub-minimum wage. However, in 2016, DORS examined the number of individuals in Maryland who were earning wages below minimum wage to determine the impact of their potential referrals to DORS. DORS is interested in knowing the number of individuals remaining in sub-minimum wage, how that may impact the number of referrals, and the barriers that 14c certificate holders are experiencing in moving individuals off 14c work sites. Since the Ken Capone Equal Employment Act was signed into law in Maryland in 2016, with a total phase out of sub-minimum wage by October 1, 2020, DORS anticipated a much lower number than in the previous report (2016).

PREVALENCE

Data was reviewed from the MD Labor Wage and Hour Division for Maryland. The data was current through June 2019. Information was compared to the DORS fee schedule to determine which Regions the providers primarily service.

Within the five DORS Regions, the Wage and Hour Division information translates as follows:

Maryland Combined WIOA State Plan 2024-2028

Region	Consumers	CRPs 14c Certificate Holders
1	229	3
2	559	6
3	5	1
5	482	5
6	187	1
Statewide Total:	1,462	16

Information from 2016 indicates there were 3,469 individuals served across 36 CRPs versus 2019 data demonstrating 1,462 individuals in sub-minimum wage being served by 16 CRPs.

Information obtained indicates a reduction in the use of 14c certificates since the last Needs Assessment. However, it is also noted that there remains a significant number of individuals who will be exiting sub-minimum wage employment over the next several months.

NEEDS/CONCERNS IDENTIFIED

- The number of individuals and providers working under 14c certificates has decreased significantly. While DORS has provided the required counseling and guidance to individuals, questions remain regarding the steps the 14c certificate holders will put in place to ensure a total phase out of sub-minimum wage.
- Need to identify where the remaining CRPs are in their transition from sub-minimum wage to Competitive Integrated Employment.
- Need to identify the barriers CRPs and individuals are facing in transitioning individuals into Competitive Integrated Employment.

METHODOLOGY: INDIVIDUAL SURVEY AND CRP SURVEY

Of the CRPs that completed the survey, 31 responders indicated that they serve DDA consumers. Of the eight that reported they are still using sub-minimum wage, six agencies indicated that they are in transition to end the use of sub-minimum wage. Of the six, current needs include benefits counseling and training for jobs. CRPs expressed concerns regarding a need to provide transportation and benefits counseling to individuals and their families, intensive job search, and a more efficient process to obtain authorizations when working with DORS counselors.

NEEDS/CONCERNS IDENTIFIED

- 14c certificate providers are not addressing training needs and opportunities to be included in DORS trainings.
- Benefits counseling information needs to be made available to individuals with intellectual disabilities.

Maryland Combined WIOA State Plan 2024-2028

- Assistance is needed with vocational skills training.

RECOMMENDATIONS

- Continue to work with providers to address training needs and opportunities to include providers in DORS trainings.
- Provide benefits counseling to beneficiaries working under 14c certificates once they are referred to DORS.
- Establish a collaborative process with CRPs to assure that vocational training needs for individuals are being met.
- Establish a process to identify the individuals who continue to work under 14c certificates.

INDIVIDUALS WITH SEVERE AND PERSISTENT MENTAL ILLNESS

Information from the 2016 Comprehensive Needs Assessment noted that the utilization of mental health supported employment services varies by county. DORS and BHA have a long-standing collaborative history and work within a well-established braided funding mechanism to assure that services are available and reach the maximum number of participants.

PREVALENCE

BHA reports that claims paid through April 30, 2019 include 281,179 individuals in Maryland being served by BHA and 3,720 of those individuals are receiving long-term funding for supported employment. The previous 2016 Needs Assessment noted 68,000 individuals receiving BHA services in general. The significant increase in individuals receiving services is due to BHA adding addictions services under their overall service delivery. In the previous needs assessment, those individuals were not included in the general count.

METHODOLOGY: BHA AND DORS DATA COMPARISON

The results of the comparison are provided in the table below. For each county the table displays the total number of individuals receiving BHA services, the total receiving BHA supported employment funding, the DORS Region, and the total number of CRPs approved both by DORS and BHA to provide services in each county.

County	Total receiving any BHA service	Total receiving BHA supported employment funding 2019	Total receiving BHA supported employment funding 2018	DORS Region	# DORS/BHA CRPs
Alleghany	6,415	33	25	1	2
Anne Arundel	21,943	243	202	2	3

Maryland Combined WIOA State Plan 2024-2028

Baltimore City	40,620	255	364	3	13
Baltimore County	73,228	452	215	5/3	4
Calvert	3,910	101	83	2	1
Caroline	2,422	17	16	2	1
Carroll	6,020	177	157	1	3
Cecil	7,649	27	28	5	1
Charles	5,420	215	141	2	2
Dorchester	3,251	37	28	2	1
Frederick	8,985	167	176	1	1
Garrett	1,784	21	19	1	2
Harford	11,195	24	62	5	2
Howard	6,715	228	202	5	3
Kent	1,257	15	14	5	1
Montgomery	21,722	868	741	6	4
Prince George's	24,734	224	169	6	4
Queen Anne's	1,934	34	24	2	1
Somerset	2,158	13	11	2	0
St. Mary's	4,810	274	181	2	2
Talbot	1,892	19	12	2	0
Washington	11,556	131	116	1	2
Wicomico	7,682	108	50	2	3
Worcester	3,466	36	18	2	0
Total		3,720		3,054	

The table below reflects the number of providers by Region, and the number of DORS staff assigned to the behavioral health supported employment providers (including evidence-based providers).

Region	Number of BHA CRPs	Number of Staff Assigned to BHA Cases
1	5	5
2	8	8
3	14	12
5	10	6
6	7	8
Total	43	39

Fewer individuals are receiving supported employment services through BHA as compared to 2016. Comparing DORS staff allocations for behavioral health supported employment CRPs, the

Maryland Combined WIOA State Plan 2024-2028

data appears that DORS has an adequate number of staff assigned to the providers in each Region. Many of the providers have a very large referral base which keeps the caseloads of field staff large as well.

METHODOLOGY: INDIVIDUAL SURVEY AND CRP SURVEY

Forty-two responses were received from the All Disability Groups, Individual Survey. Of those responses, six individuals indicated that they receive supports from BHA. They noted that they receive the following supports from their service provider:

- Job development
- Help with applications
- Extended support services
- Housing assistance
- Guidance
- Transportation
- Education

These individuals indicated the supports they receive are adequate. Most indicated the VR services they received helped them prepare for employment. When asked what could have been done differently, the responses were that DORS could have provided benefits counseling, schedule more meetings, and provide a work try-out to see if the individual could perform the tasks of their vocational goal.

Forty responses were received from the CRP survey. Thirty-two respondents indicated that they work with individuals with behavioral health diagnoses. Eighteen indicated that the primary population they serve is behavioral health. Overall, responses indicate a need for an increase in collaboration between DORS and the providers, continued need for benefits counseling, and improved responsiveness from DORS' staff when communicating either through email or by telephone.

NEEDS/CONCERNS IDENTIFIED

- Benefits counseling is needed covering both federal and state benefits.
- Improved communication between providers and DORS' staff.
- Use of alternative methods, such as a work trial, to see if an individual has the ability to perform a position.

RECOMMENDATIONS

- Assure that benefits counseling is offered and provided to individuals served by behavioral health providers, who are beneficiaries, when that individual becomes a consumer of DORS.

Maryland Combined WIOA State Plan 2024-2028

- Improve communication DORS staff and providers to enhance the delivery of quality services.

INDIVIDUALS WITH DISABILITIES WHO ARE MINORITIES

The 2016 Needs Assessment identified a need for DORS to consider target outreach efforts, in collaboration with workforce and education partners, to increase services to minority individuals with disabilities with emphasis on Hispanic and Asian individuals.

The 2016 Needs Assessment report provided recommendations to increase accessible services for minority individuals with disabilities. The 2016 Needs Assessment also identified the need to develop a catalogue of standard letters in foreign languages to ensure individuals understand services, their rights, and responsibilities during the rehabilitation process. As a result, a variety of brochures, forms, and other materials were made available in Spanish, Korean, Vietnamese, Chinese, and French in 2017 and 2018. These materials are available for staff on the internal intranet and available to the public on the DORS public website. Targeted outreach efforts to increase the number of minorities served by DORS has not been developed. Additionally, DORS counselors were not provided with information to share with non-citizens regarding the process for an individual to be legally allowed to work in the U.S. DORS continues to be committed to increasing and improving services for minority populations.

PREVALENCE

According to the 2018 U.S. Census Estimates, 14.9 percent of the population in Maryland are foreign-born. Ten percent (10.1 percent) of the population identified as Hispanic and 6.7 percent of the population identified as Asian. These estimates also show that 18 percent of households speak a language other than English.³⁰

METHODOLOGY: DORS DATA REVIEW

AWARE data was reviewed to assess the numbers of individuals served by DORS who are of Hispanic or Asian ethnicity (AWARE Report: Participants Served by Ethnicity). Individuals from Hispanic and Asian backgrounds continue to be underrepresented among individuals receiving services. While the number of individuals served by DORS remains low, it is important to note that DORS service levels have remained consistent each year.

Hispanic Individuals Served:

- FY 2016 number served: 755 (3 percent of total served)
- FY 2017 number served: 775 (3 percent of total served)
- FY 2018 number served: 723 (3 percent of total served)

Asian Individuals Served (Asian, Pacific Islander, Native Hawaiian, or Other Pacific Islander):

³⁰ www.census.gov/quickfacts/fact/table/md,US/PST045218

Maryland Combined WIOA State Plan 2024-2028

- FY 2016 number served: 784 (3 percent of total served)
- FY 2017 number served: 801 (3 percent of total served)
- FY 2018 number served: 753 (3 percent of total served)

METHODOLOGY: DORS COUNSELOR SURVEY

Regional Directors from the Office of Field Services (OFS) and the OBVS Director were contacted to identify DORS VR counselor(s) in each Region who would provide information on the efforts and needs of their Region in serving consumers for whom English is a second language. Eleven DORS counselors were contacted and interviewed by telephone.

NEEDS/CONCERNS IDENTIFIED

Staff identified a variety of needs in their Region in regards to serving non-English speaking individuals:

- Staff shared their challenge of ensuring that they provided an adequate explanation of the DORS process and services to non-English speaking individuals.
- Staff were queried on the knowledge and use of the printed materials in different languages available on the DORS intranet. All reported knowledge of the materials and most reported successful use. In addition, staff were aware of the foreign language translation service available and most reported that it was convenient and efficient.
- Staff reported that their primary challenge in assisting non-English speaking consumers with employment is identifying CRPs that provide services to non-English speaking consumers in their native language.
- Staff continue to report that they do not have information to share with applicants who are non-citizens regarding the process for an individual to be legally allowed to work in the U.S.
- No one was aware of targeted outreach efforts in their Region to increase the number of minorities served by DORS.

RECOMMENDATIONS

- Re-establish the Multicultural Access Committee to continue their efforts to ensure equal access to DORS services.
- Task the Multicultural Access Committee with developing a resource list for each Region of available community agencies that provide assistance in completing the Application for Employment Authorization, Form I-765, which is the first step for non-citizens to become legally allowed to work in the U.S.
- Task the Multicultural Access Committee with identifying a resource list for each Region of English for Speakers of Other Languages (ESOL) providers.

Maryland Combined WIOA State Plan 2024-2028

- Develop an Agency work group lead by WTC's Academic Services department to explore the option of WTC offering ESOL classes at the Center or in the Regions.
- Develop an Agency work group lead by DORS CRPs office to identify CRPs that provide services to non-English speaking consumers in their native language. Ensure that services include an understanding of the complicated VR and job search process. Services should include identifying appropriate training, completing employment applications, and finding a suitable employer.
- Task the Multicultural Access Committee with publishing all information developed as a result of these recommendations on InDORS, the Agency's internal intranet.
- Task the Agency's Staff Development office to arrange a cultural competency training which will ensure that staff have been trained and are better sensitized to the needs of individuals from different racial/ethnic backgrounds.

Before developing outreach efforts to increase the number of minorities served by DORS, the Agency needs to ensure that the resources needed by field service staff have been developed and disseminated. This will contribute to a better employment outcome for minorities served by the Agency.

INDIVIDUALS WITH DISABILITIES WHO HAVE BEEN UNSERVED, OR WHO ARE UNDERSERVED BY THE VR PROGRAM

As with the previous 2013 and 2016 Needs Assessment reports, this assessment has identified underserved and unserved populations for which DORS has been unable to fully meet the statutory requirements outlined in the Rehabilitation Act (i.e., providing VR services to individuals with disabilities). This assessment has identified several contributing factors including: a lack of sufficient resources, the continued utilization of a "Delayed List" for individuals assigned to Order of Selection categories (where a severe functional limitation limits less than three major life activities), productivity issues related to caseloads served by staff with less than three years' VR experience, and complex barriers to employment that differ by population served.

Within the 2019 Needs Assessment, DORS will first seek to define underserved and unserved populations. Second, and unlike in other areas of this assessment or prior needs assessments on this topic, this review focuses not upon consumer survey results or feedback from DORS public meetings, but instead summarizes and draws conclusions based upon several data-sets, both publicly available, and from within the DORS case management system AWARE and related systems. And finally, DORS will propose recommendations to address the trends and concerns evident within this data.

For the purposes of this report, "underserved" DORS consumers largely fall within two categories. First, there are those individuals on the DORS Delayed List. Second, those individuals: being served by a VR counselor who has less than three years' experience, or on a caseload which does not have an assigned full-time counselor ("vacant"), or the caseload is being covered by a supervisor or other staff person.

Maryland Combined WIOA State Plan 2024-2028

It is also important to identify individuals who are “unserved” by DORS. To address this, one must first identify those individuals with a disability in Maryland who are not served by VR. There are numerous data elements, outlined in the Methodology section below, which presents either a snapshot in time or trends over time. These data elements can be compared to the comparable periods of service for DORS consumers, thus identifying the total population available “to be served,” those being served by DORS, and the remainder being “unserved.”

METHODOLOGY: REVIEW OF RELEVANT DATA

- U.S. Census and the American Community Survey 2017; and the Cornell University 2017 Disability Status Report: Maryland.
 - 447,161 (7.4 percent) people in Maryland self-identify as having a disability, and are under the age of 65 (2013 - 2017)
 - 42.6 percent (190,490) Employment rate of working age people (ages 21-64) with disabilities
 - 9.4 percent (42,033) actively looking for work among working age people with disabilities
 - 21.5 percent (96,139) the Poverty Rate of working age people with disabilities
 - Educational Attainment in 2017, the percentage of working age people with disabilities:
 - 32.5 percent (145,327) with High School diploma or equivalent
 - 29.1 percent (130,123) with some college or Associate’s degree
 - 19.3 percent (86,302) with Bachelor’s degree or more
- Maryland students in high school with an Individual Education Plan (IEP)
 - 27,219 (for the 2017 - 2018 school year).
- Social Security Administration (SSA) data
 - Ticket Holders being served by DORS January 2016 - April 2019 (as a percent of all Ticket holders in Maryland via SSA’s Ticket Tracker Monthly data)
 - 2014: average of 3.71 percent of Assignable Tickets assigned to DORS
 - 2016: average of 4.37 percent of Assignable Tickets assigned to DORS
 - 2017: average of 4.31 percent of Assignable Tickets assigned to DORS
 - 2018: average of 4.34 percent of Assignable Tickets assigned to DORS
 - 2019: average of 4.46 percent of Assignable Tickets assigned to DORS
- As of 6/2019, 1,126 Ticket Holding individuals are on the waitlist
- Review of DORS-based data
 - DORS Counselors
 - As of June 2019, there are 133 full time (non-contractual) counselors in OFS and 13 counselors in OBVS
 - Since January 2017, 61 new counselors were hired
 - DORS Waiting List numbers
 - October 2015, the Wait List was 2,697 individuals with a wait of 17 months
 - April 2019, the Wait List was 2,505 individuals with a wait time of 32 months

Maryland Combined WIOA State Plan 2024-2028

- Numbers peaked between April and July 2017, when the list totaled 4,086 individuals with a wait time of 39 months
- Barriers to Employment data; specifically, those consumers who applied (October 2016 or later), were found Eligible and placed on the Waiting List.
 - Homeless - 41
 - Long Term Unemployed - 653
 - Will exhaust TANF in two years - 5
- Consumers 18 years old and younger (July 2017 – June 2018)
 - Pre-ETS - 1,500
 - Closed - 70
 - Still open - 1,430
 - Pre-ETS VR – 317 of 1,500
 - Closed - 19
 - Still open – 298
- DORS Benefits Planning Usage Statistics
 - Benefits Planning Usage Statistics for the provision of benefits planning to eligible beneficiaries for cases “Closed” (Successful or Unsuccessful) in the FYs which correspond to the 2013, 2016, and current 2019 Needs Assessment reports (data from proprietary DORS systems and AWARE database):
 - FY 2013: 22 percent received benefits planning
 - FY 2016: 31 percent received benefits planning
 - FY 2019 YTD: 38 percent received benefits planning

NEEDS/CONCERNS IDENTIFIED

- Presuming all 61 recently hired VR counselors remained with DORS (which is not the case), 42 percent of VR counselors have two years or less of DORS work experience serving consumers. On average, VR counselors take two years to begin to understand the federal/state VR program (consumers underserved).
- Supervisors and VR counselors are assigned caseloads left “vacant” when VR counselors vacate the position, in addition to maintaining their own supervisory duties and/or caseloads (consumers underserved).
- There are far more individuals with disabilities than DORS has the capacity to serve.
 - There are 256,670 working age (21-65) adults with disabilities who are not employed; 42,000 of these individuals are actively looking for employment (consumers unserved).
 - Of the 27,219 students with disabilities (2017-2018), DORS provided services to 3,207 students in 2017 and 3,640 students in 2018 (consumers unserved).
 - Only 4.46 percent of all SSA Ticket Holders in Maryland are currently receiving services from DORS.
- For more than the past six years, fewer than 50 percent of SSA beneficiaries eligible for benefits planning services received this service from DORS (consumers underserved).

Maryland Combined WIOA State Plan 2024-2028

- Forty-two percent (42 percent) of individuals currently on the DORS Waiting List have a Social Security “Ticket to Work” waiting to be assigned to an Employment Network (consumers underserved).
- Over the past five years, fewer than five percent of individuals with a Social Security “Ticket to Work” had their ticket assigned (consumers unserved).
- Disabled individuals with significant barriers to employment (long-term unemployment, homelessness, exhausting TANF) are waiting for services from DORS (consumers unserved).

RECOMMENDATIONS

- Increase the number of full-time VR counselor positions across the state, to provide an effective and manageable caseload distribution. One of the stated reasons for resignation, as cited by VR counselors, is the high number of cases on each caseload. High caseload size negatively impacts the VR counselor’s ability to effectively serve individuals.
- Increase the number of VR counselors who serve students and transitioning youth, to accommodate an anticipated increase in the number of student referrals to the DORS VR and Pre-ETS programs.
- Continue to include benefits planning service for consumers who receive SSI/SSDI benefits. Develop a method for tracking those individuals who receive SSI/SSDI and are declining benefits planning service (i.e., previously received this service, received this service from a different Employment Network provider) to gain more accurate data regarding provision of this service.
- When individuals are placed on the DORS Waiting List, require that they are given referral information to the closest and most relevant WIOA partner. Similarly, in the case of Social Security beneficiaries, provide referral information to the closest and relevant Employment Network.
- Develop an intra-agency mechanism to share basic consumer information between WIOA partners which will ensure a smooth referral process between WIOA partners thus allowing the tracking of the individuals’ progress.
- Develop a work group to study those consumers who receive SSI/SSDI and are on the DORS Waiting List, to determine if the Order of Selection should be adjusted to Category 1.
- Consider further and future assessment strategies to determine whether the barriers to access VR services or the lack of knowledge of VR services contribute to populations being unserved/underserved.

INDIVIDUALS WITH DISABILITIES SERVED THROUGH OTHER COMPONENTS OF THE STATEWIDE WORKFORCE INVESTMENT SYSTEM

In October 2015, Governor Larry Hogan determined that Maryland would have a combined state plan under the requirements of WIOA. MD Labor, DHS, and MSDE collaborated to develop the operational components of Maryland’s workforce system plan.

Maryland Combined WIOA State Plan 2024-2028

In 2018, the State’s workforce plan was revised and expanded the number of partners and resources to be included in Maryland’s workforce network. DHCD’s Community Services Block Grant program, the MD Labor DUI, and SCSEP were formally added into Maryland’s Combined Plan.

In 2020, the local grantees for the REO program are: Family Health International; Goodwill Industries International, Inc.; Living Classrooms Foundation; Volunteers of America Chesapeake, Inc.; and Structured Employment Economic Development Corporation.

Programs included in the plan:

WIOA State Plan Program	Core WIOA Program as determined by law	Additional WIOA Program as determined by Governor	MD State Agency Responsible for Oversight
Adult Program	X		MD Labor
Dislocated Worker Program	X		MD Labor
Youth Program	X		MD Labor
Wagner-Peyser Program	X		MD Labor
Adult Education and Family Literacy Program	X		MD Labor
VR Program	X		MSDE
TANF Program		X	DHS
SNAP E&T Program		X	DHS
TAA Program		X	MD Labor
JVSG Program		X	MD Labor
UI		X	MD Labor
SCSEP		X	MD Labor & Center for Workforce Inclusion
REO		X	Local partners
CSBG		X	DHCD

MARYLAND AJCS PREVALENCE

During the previous three years, the Agency has seen a decrease in individuals reporting that they were referred by the AJCs. In 2016 to 2018, 244 individuals were referred; in 2013 to 2015, 862 individuals were referred. This is a significant decrease of 618 individuals. These statistics are garnered from the AWARE Referral Module, where staff entering referrals help the individual select their referral source; "One-Stop Center" is one choice.

Maryland Combined WIOA State Plan 2024-2028

To assess how effectively DORS staff are collaborating with the Maryland AJCs, two separate surveys were distributed: one to AJC Personnel and one to DORS staff.

METHODOLOGY: DORS SURVEY OF AJC PERSONNEL

Sixty-eight surveys were completed by individuals who work in AJCs. The survey results follow:

- 94 percent of respondents indicated that they were aware of the services provided through DORS to individuals with disabilities to help them develop employment-related skills.
- 79 percent of respondents reported that they have referred individuals to DORS for services.
- Respondents were asked to select the referral methods they used:
 - 73 percent providing contact information (DORS office location, phone number, etc.) to individuals
 - 37 percent facilitating in-person introductions to DORS Staff
 - 14 percent DORS online referral
 - 10 percent universal referral form
 - 2 percent other options.
- When asked if the referrals resulted in the referred individuals receiving services through DORS:
 - 37 percent were aware
 - 52 percent did not know
 - 7 percent were unaware.
- In response to whether they have any customers who are receiving services from both the AJC and DORS, respondents reported that 61 percent did not, while 39 percent indicated that they had customers receiving services from both agencies.
- Respondents were asked to comment on the manner in which they document services provided by DORS for mutual customers in their case management system, MWE.
 - 35 percent enter a case note in MWE
 - 10 percent document in the Individual Employment Plan
 - 10 percent do not document DORS services.
- When asked if they meet with DORS staff regarding mutual customers to collaborate on services, 78 percent indicated they do not, while 22 percent indicated they do.

METHODOLOGY: SURVEY OF DORS STAFF

Including VR supervisors and counselors, employment specialists, and business services representatives regarding their knowledge of AJC services, referrals to AJCs, and documentation of referrals.

Fifty-nine DORS staff completed the survey with the following results:

Maryland Combined WIOA State Plan 2024-2028

- Respondents represented various positions within DORS:
 - 67 percent counselors
 - 12 percent supervisors
 - 7 percent business services representatives
 - 2 percent WTC employment specialists
 - 12 percent other classifications, including regional director, administrative specialist, secretary and teacher for the blind.
- When asked if they were aware of the variety of services available through the AJCs, 80 percent indicated “Yes” and 20 percent responded “No.”
- 83 percent of the respondents indicated that they have referred DORS consumers to an AJC for services and 17 percent indicated they have not.
- Respondents indicated they have used the following referral methods:
 - 86 percent provided contact information for AJC (location, phone number, etc.)
 - 37 percent provided in-person introduction to AJC staff
 - 29 percent used the MWE
 - 12 percent used the universal referral form
 - 4 percent used another method.
- 80 percent of respondents reported that referrals resulted in individuals receiving services through the AJC and 20 percent indicated they had not.
- 64 percent of those with caseloads indicated they had consumers on their caseload who were receiving services from both DORS and an AJC, while 36 percent indicated they did not.
- Respondents were asked to comment on the manner in which they document services provided by the AJC in AWARE. Of the 19 responses to this question, 75 percent indicated that they documented in a case note or job search activity and 16 percent indicated they documented under “Special Programs.”
- 63 percent reported that they did not meet with AJC staff regarding mutual customers to collaborate on services and 37 percent indicated they did.

These two surveys indicate increased knowledge about and collaboration between the AJCs and DORS. During the 2016 Needs Assessment, only 15 AJC staff completed the survey compared to 74 respondents this year. In 2016, 73 percent of AJC staff indicated they were aware of DORS services, compared to 94 percent during this survey. Although DORS staff were not surveyed for this purpose in 2016, 80 percent indicated they are aware of the services available through the AJCs on this year’s survey.

NEEDS/CONCERNS IDENTIFIED

- Despite the apparent increase in collaboration between AJC and DORS staff based on the surveys, there is a decline in AJCs being selected as the referral source for new referrals in AWARE.
- There does not appear to be a specific or consistent way for either DORS staff or AJC staff to document referrals or collaboration.

Maryland Combined WIOA State Plan 2024-2028

- The definition of what is considered a “referral” is broad, from simply providing a phone number to a formal form or in-person introduction. Additionally, due to differences in terms, it is uncertain if staff are referring to the same things when discussing services.

RECOMMENDATIONS

- Determine the reason for the decline in selecting AJCs as a referral source and provide guidance to staff on appropriate referral documentation (i.e., is terminology consistent).
- Consider methods for tracking collaboration with AJCs in the DORS AWARE system, such as creating a case note category of “AJC Collaboration.”
- Provide training to DORS staff on appropriate timing and method of referrals to AJCs.
- Collaborate with AJCs on appropriate timing and method of referrals to DORS.
- Continue to explore data sharing between agencies to assist in identifying common consumers and collaborating on services provided.

OTHER WORKFORCE PROGRAMS PREVALENCE

During the 2019 Needs Assessment, DORS utilized a variety of methodologies to assess the number of individuals with disabilities in Maryland served by partner programs identified within the Maryland State Combined Workforce Plan.

METHODOLOGY: LITERATURE REVIEW – MD LABOR ANNUAL REPORT/STATISTICS

The MD Labor DWDAL provided the following statistics regarding the number of individuals with disabilities who accessed services through WIOA programs.

During PY 2017:

- WIOA Title I Adult Program served 345 individuals with disabilities.
- WIOA Title I Dislocated Worker Program served 69 individuals with disabilities.
- WIOA Title I Youth Program served 477 youth with disabilities.
- WIOA Title II AELS Program served 994 individuals with disabilities.
- WIOA Title III Wagner-Peyser Program served 2,750 individuals with disabilities.

METHODOLOGY: DORS AND DHS DATA REVIEW

The DORS AWARE case management system indicates the number of consumers who reported receiving financial support from DHS when they applied for VR services, including TANF or General Assistance.

- FY 2017: 406
- FY 2018: 423
- FY 2019 YTD: 274

Maryland Combined WIOA State Plan 2024-2028

This is a decline from the 2016 Needs Assessment, where an average of 650 consumers each year reported receiving financial support from DHS.

NEEDS/CONCERNS IDENTIFIED

- There was a significant decline in the number of individuals with disabilities reported as served by MD Labor-DWDAL from those reported on the 2016 Needs Assessment. The difference can be attributed to the fact that during the 2016 Needs Assessment, MD Labor was still operating under Workforce Investment Act and all participants, including those who only had self-services or received information, were included in the count. From PY 2016 onward, under WIOA, only those receiving staff-assisted services are included in the participant counts. Additionally, some participants may be reluctant to disclose a disability when working with staff at the AJCs.
- It is difficult to track common customers of the various workforce partners and to document collaborative services. Despite the fact that DORS is working more collaboratively with MD Labor and AJCs, the data does not show that collaboration.

RECOMMENDATIONS

- Continue to foster and strengthen relationships with MD Labor, DHS, and other partners included in the state plan.
- Continue to look for ways to strengthen data sharing among partners.

APPRENTICESHIP METHODOLOGY: LITERATURE REVIEW

The 2019 Needs Assessment committee members reviewed the USDOL Office of Disability and Employment Policy (ODEP) research and data regarding apprenticeship opportunities for individuals with disabilities. The following literature resources were used:

1. ODEP website- Disability Employment Policy Resources by Topic of Apprenticeship: www.dol.gov/odep/topics/youth/Apprenticeship.htm
2. USDOL FY 2018-2022 Strategic Plan- <https://www.dol.gov/sites/dolgov/files/legacy-files/budget/2019/FY2018-2022StrategicPlan.pdf>
3. The 2020 Federal Youth Transition Plan: A Federal Interagency strategy- www.dol.gov/odep/pdf/20150302-fpt.pdf

In the FY 2018-2022 strategic plan, the USDOL identified apprenticeship as a performance goal for particular focus in FY 2018-19. The goal is to enroll one million new apprentices (including registered programs, industry-recognized apprenticeships, and other non-registered programs) over the next five years to enable more Americans to obtain jobs that pay a family-sustaining wage through high quality earn-and-learn opportunities. By September 30, 2019, MD Labor will enroll 280,000 new apprentices as part of the Agency's broader efforts to promote and expand apprenticeship.

Maryland Combined WIOA State Plan 2024-2028

The current MD Labor Strategic Plan documents evidence that supports expanding high-quality apprenticeship opportunities across sectors, including manufacturing, transportation, information technology (IT), health care, and the skilled trades. MD Labor's data indicates graduates of RA programs earn an average of \$60,000 per year, and more than eight in ten graduates retain their employment nine months after exiting their apprenticeships.

Since January 2017, the apprenticeship system has added 303,157 new apprentices, with 61,165 coming in the third quarter of 2018. In total, there are 556,495 active apprentices and 23,126 apprenticeship programs nationwide.

In 2016, the federal MD Labor's Apprenticeship Equal Employment Opportunity Regulations were updated to ensure equal employment opportunities in apprenticeship programs for under-represented groups, including people with disabilities. Previous regulations did not include nondiscrimination or affirmative action requirements on the basis of disability. The final rule added disability as an element of sponsors' affirmative action programs and established a national goal that seven percent of programs' apprentices be individuals with disabilities.

NEEDS/CONCERNS IDENTIFIED

- Historically, apprenticeship opportunities for individuals with disabilities have been limited.
- There is limited collaboration, coordination, and cooperation among youth and adult service systems, state education agencies, state VR and workforce development agencies, schools, and youth with disabilities and their families to assist students with disabilities in achieving their postsecondary education and career goals.
- There is a service gap between youth and adult programs to encourage and expand opportunities for students and youth with disabilities up to age 24 (e.g., dual enrollment, internships, mentorships, apprenticeships, and postsecondary training options).
- During transition planning, there is limited encouragement provided to students with disabilities to consider apprenticeship programs.
- There are limited efforts to promote apprenticeship training through community college to help reduce costs for RA sponsors and youth and adults with disabilities.
- Need to increase outreach and recruitment efforts and tracking of apprenticeship participation and success.
- Employer impressions of individuals with disabilities in general may still be limiting the number of apprenticeship opportunities available to youth and adults with disabilities.

RECOMMENDATIONS

- Expand and continue the collaboration with the Maryland Apprenticeship Think Tank to increase the number of individuals with disabilities participating in Youth, Pre-Apprenticeship and RA programs, and outreach to WIOA partners.

Maryland Combined WIOA State Plan 2024-2028

- Utilize the members of the Maryland Apprenticeship Think Tank to identify community colleges and other approved labor vendors to provide training for a variety of Apprenticeship programs (including Youth, Pre-Apprenticeship and RAs) for individuals with disabilities.
- Develop strategies with the MD Labor to promote and educate VR staff and partners such as consumers and their families, schools, CRPs, Pre-ETS' providers, career assessment providers and other DORS vendors about apprenticeship.
- Develop strategies and outline roles and responsibilities for DORS statewide staff related to expanding apprenticeship education and opportunities.
- Expand knowledge of and partner with MSDE staff to support the goal of Apprenticeship Maryland which creates compensated, high quality youth apprenticeships that prepare students to enter employment in high-skilled, high-growth sectors in manufacturing and STEM occupations such as healthcare, biotechnology, IT, construction and design, and banking and financing.
- Promote collaboration, coordination, and cooperation among youth and adult service systems, state education agencies, state VR and workforce development agencies, schools, and youth with disabilities and their families to assist students with disabilities in achieving their postsecondary education and career goals.
- Explore ways to use WTC in collaboration with other core WIOA partners to expand and develop Pre-Apprenticeship and RA training programs in key industries supported by MD Labor.
- Review and outline the roles and responsibilities of DORS statewide staff, including WTC, in order to support consumers participating in Youth, Pre-Apprenticeship and RA.
- Expand the development of policy and implement training for the tracking and documentation in AWARE of Youth, Pre-Apprenticeship and RA services.
- Develop strategies to increase the number of businesses offering apprenticeships in growth industries in Maryland in collaboration with WIOA partners.

APPRENTICESHIPS AND MARYLAND COMMUNITY COLLEGES

In 2019, the American Association of Community Colleges (AACC) and the USDOL launched the Community College Apprenticeships Initiative, which will produce 16,000 new apprentices over the next three years. Colleges can join this partnership, which will use \$20 million in federal funding to help create apprenticeships.

While strides have been made partnering with community colleges, there are additional objectives to be met, including advancing apprenticeship as a workforce strategy. Working with community colleges to expand the scope of services provided through RA programs could help state and local workforce systems transform how they meet the needs of businesses and workers fully achieving the vision of WIOA.

MARYLAND APPRENTICESHIP THINK TANK

Maryland Combined WIOA State Plan 2024-2028

The Maryland Apprenticeship Think Tank was developed in January of 2018 and is a network of professional organizations committed to expanding apprenticeship opportunities to individuals with disabilities. Through a diverse array of initiatives – research, education, public engagement, and on-the-ground innovation and practice – the Think Tank shares information on emerging trends and opportunities, best practices in apprenticeship and highlight how apprenticeship can break into new industry sectors and serve a more diverse population of VR individuals. The Maryland Apprenticeship Think Tank members consist of a variety of leaders from DORS, including WTC, along with MD Labor, Maryland Department of Disabilities, the Community College of Baltimore County and community program providers such as, the ARC who are collaborating to secure lasting change in the area of Youth, Pre-Apprenticeship and RA at the State and local level.

Methodology: Maryland Apprenticeship Think Tank Members Focus Group and a survey of attendees from the DORS Apprenticeship Training.

During the May 2019 Maryland Apprenticeship Think Tank meeting, members were asked several questions regarding how to better serve individuals with disabilities through other components of the statewide workforce investment system such as AJCs, other workforce programs, employers, and Maryland Community Colleges.

NEEDS/CONCERNS IDENTIFIED

- Identification of an organizational structure within DORS for the delivery of Apprenticeship services.
- Limited availability of statewide Pre-Apprenticeship programs in Construction/Electrical/Plumbing and IT.
- Need for expansion of RA programs in collaboration with businesses and community colleges.
- Lack of methods and strategies for the tracking and sharing of apprenticeship data between DORS, community colleges and WIOA partners.
- Need representation from MSDE for participation on the Maryland Apprenticeship Think Tank.
- Systems are limited for the collaboration and communication between MSDE and DORS related to Youth Apprenticeship.
- Lack of consumer and staff knowledge regarding apprenticeship programs and services available statewide.

RECOMMENDATIONS

- Explore the Agency's capacity and staff resources for the expansion of Apprenticeship Navigation Services at WTC that will be responsible for the coordination and implementation of apprenticeship services such as, collaboration with community

Maryland Combined WIOA State Plan 2024-2028

colleges, WIOA partners, statewide and local trainings, facilitation of consumer services related to apprenticeship consults and linkage to statewide apprenticeship training, etc.

- Explore development of Pre-Apprenticeship programs at WTC or in partnership with community colleges and other workforce partners.
- Continue collaboration with CVS, MD Labor, and the Community College of Baltimore County to develop a RA program for Pharmacy Technician at the WTC.
- DORS should continue its efforts to develop a system for data sharing agreements between MD Labor, Community Colleges and DORS for apprenticeship, employment and credentialing information.
- Identify representation from MSDE and the new Apprenticeship Coordinator from the Community College of Baltimore County for participation on the Maryland Apprenticeship Think Tank.
- Develop a system to enhance the collaboration and communication between MSDE's Career and Technology Education Instruction branch and DORS staff serving transitioning youth.
- Work with the DORS Office of Public Affairs to explore and develop marketing strategies to enhance staff and consumer education and awareness about apprenticeships including but not limited to, YouTube videos for staff and consumers, WTC Instagram, podcast, webinars, training sessions at various conferences and schools, information packets, etc.

EMPLOYERS

Although employers are not a workforce program under WIOA, they are integral partners and customers in a job-driven and business-responsive workforce system. It was determined that they should be included in the 2019 Needs Assessment to highlight their needs which affect the preparation and employability of job seekers with disabilities.

METHODOLOGY: LITERATURE REVIEW – 2018 MARYLAND WIOA STATE PLAN, LABOR MARKET INFORMATION

LMI summarized in the 2018 Maryland WIOA State Plan (pages 12-22) highlights the needs of Maryland's employers, especially those in growth and emerging industries. Construction of buildings experienced an 8.7 percent gain in employment from 2015 to 2016, while the professional and technical services industry gained the most growth of 4,704 jobs, bringing the average employment in that industry to 246,864.

Skilled workers for healthcare, IT systems and design, management, and administrative occupations are at the top of Maryland's major business needs. Jobs most advertised through the MWE in 2016 included those in the following occupational categories:

- Healthcare Practitioners and Technical
- Computer and Mathematical
- Management

Maryland Combined WIOA State Plan 2024-2028

- Sales
- Office and Administrative Support
- Architecture and Engineering
- Transportation and Material Moving
- Business and Financial Operations
- Food Preparation and Serving
- Installation, Maintenance and Repair.

These represented jobs requiring all levels of education and experience, from no minimum education requirement, high school diploma or equivalent, to bachelor's degree.

In 2017, the certifications that employers desired most based on advertised job postings on the MWE included those in Healthcare, such as Cardiopulmonary Resuscitation (CPR), Basic Life Support Certification (BLS), Advanced Cardiac Life Support Certification (ACLS), Certified Nursing Assistant (CNA), and Pediatric Advanced Life Support (PALS); Information Technology, including Certified Information Systems Security Professional (CISSP) and Cisco Certified Network Associate (CCNA); and Commercial Driver's License (CDL).

METHODOLOGY: LITERATURE REVIEW/FOCUS GROUPS

Business Roundtable Report: Employment Engagement in VR; U.S. Department of Education, Office of Special Education and Rehabilitative Services, Rehabilitation Services Administration; 12/26/16.

In response to the WIOA's focus on employer engagement as it relates to the employment of individuals with disabilities, the Rehabilitation Services Administration (RSA) conducted a series of roundtable discussions to gain insight in the following areas within businesses': human capital needs and challenges, skill needs and job requirements, recruitment strategies, and methods to employ more job seekers with disabilities. Businesses from four industry sectors (federal contracting, banking and finance, health care, and IT) were included and represented small, medium, and large companies. These are high growth and employment industries with diverse occupations that require varied skill levels.

The roundtable discussions revealed the importance of VR agencies partnering with employers to increase the understanding of specific industries and businesses, especially their human capital needs. "Soft skills" such as communication and interpersonal skills were identified as critical to retention, advancement, and long-term success by those participating in the roundtable discussions across all industries.

Some of the industry-specific findings included:

- Federal contractors are not meeting their requirement to have a workforce that includes at least seven percent of employees with disabilities.

Maryland Combined WIOA State Plan 2024-2028

- There is a high turnover of millennial-age employees.
- STEM skills needed.
- High degree of interpersonal skills required.
- Health care employers indicated that roles in hospitals extend beyond just health care, including physical plant and hospitality roles. Although there is a need for experienced employees, the low supply of skilled staff in a local labor market and high turnover can result in hiring inexperienced individuals and higher wages.
- Banking and finance employers need large numbers of qualified candidates and especially require those with competencies in “soft skills.”
- IT employers are experiencing retention challenges, and skill requirements evolve rapidly. There is a need for highly specialized software skills. Federal IT contracts require very specific qualifications and are stricter than those in the commercial IT sector.

Recommendations resulting from the roundtable discussions included: align training for job seekers with disabilities with job opportunities; promote awareness of VR agencies and the advantages of partnering to recruit individuals with disabilities (including financial incentives); expand employer engagement and relationship building; and invest in VR staff development on topics of labor market and occupational information in career planning and IPE development, employer consultation on accommodations, and developing customized training designed to meet the needs of specific employers.

NEEDS/CONCERNS IDENTIFIED

- There continues to be a significant employment gap for individuals with disabilities as compared to job seekers without disabilities.
- Development of “soft skills” or essential workplace skills is critical to successful employment, regardless of industry or occupation.
- Use of LMI is extremely beneficial in career counseling and guidance while also identifying varying levels of preparation required for occupations in industries which have a bright outlook.
- Job seekers need to increase their use of LMI so that they can better match their skills to the employers’ needs.
- Additional training, resources, and tools for DORS staff relative to use of LMI are needed.
- Expansion of certification and credentialing, especially in the healthcare and IT industries is needed to make job seekers more marketable.
- Employers in some industries are experiencing problems of retention, high turnover and lack of qualified candidates.

RECOMMENDATIONS

- Expand employer engagement to better understand businesses’ human capital needs in order to prepare job seekers for the workforce.

Maryland Combined WIOA State Plan 2024-2028

- DORS should use every avenue available to ensure that consumers have opportunities to learn, develop, practice and hone “soft skills.”
- DORS should use varying methods of educating staff and consumers about where to find and how to use LMI.
- The DORS Business Relations Branch should sponsor industry-specific and employer-specific career information sessions, open to staff and consumers.
- Work with the DORS Office of Public Affairs to expand marketing activities to employers that promote the advantages of collaborating with DORS to meet their workforce needs, including recruitment and retention services and designing customized or business-driven training.

(E) who are youth with disabilities and students with disabilities, including, as appropriate, their need for pre-employment transition services or other transition services. 1. Their Need for Pre-Employment Transition Services (Pre-ETS) or Other Transition Services.

PREVALENCE

The need for Pre-ETS and other transition services in Maryland is most evident when reviewing the post-school outcomes of students receiving Special Education, as reported on the Maryland Report Card. In 2018:

- 13.9 percent of students in grades 9-12 receiving Special Education services and 6.7 percent of students in grades 9-12 receiving services under a 504 plan dropped out of school, compared to 8.3 percent of students in regular education.
- 66.8 percent of the Class of 2018 students receiving Special Education services and 88.4 percent of students receiving services under a 504 plan graduated high school, compared to 87.1 percent of students in regular education.
- 41.5 percent of students who received Special Education services in high school were attending college 16 months post high school, compared to 72.1 percent of students who were in regular education.

Theoretically, youth with disabilities and students with disabilities receiving Pre-ETS services would increase their opportunity to remain in high school, and pursue post-secondary education or employment if they received training in self-advocacy and independent living.

2. Assessment of the Needs of Individuals with Disabilities for Transition Services and Pre-ETS & the Extent to Which Such Services Are Coordinated with Local Education Agencies, Other Education Systems (to include Juvenile Services Education System, Maryland School for the Deaf, and Maryland School for the Blind), and Workforce Partners

DORS would like to continue to assess the current 2019 need for Pre-ETS statewide, as well as the availability of such services. As a result of WIOA, DORS is now required to set aside at least 15 percent of the federal allotment to provide Pre-ETS to students with disabilities between the

Maryland Combined WIOA State Plan 2024-2028

ages of 14 and 21, and are to be available to all students with disabilities regardless of the severity of their disability.

Pre-ETS are very specific in nature and include the following:

- Job exploration counseling
- Work-based learning experiences
- Counseling on opportunities for enrollment in comprehensive transition or post-secondary educational programs
- Workplace readiness training to develop social and independent living skills
- Instruction in self-advocacy, including peer mentoring

DORS continues to review proposals submitted by CRP, secondary schools, workforce partners, and colleges and universities, desiring to offer Pre-ETS as a fee-for-service. The current statewide number of partners providing DORS-funded Pre-ETS programming is listed below:

- Region 1 (Western Maryland) has 26 CRPs, one secondary school, two colleges, four workforce partners, and 11 other partners (to include centers for independent living, community work incentives coordinators (CWIC), and out-of-state programs for students who are deaf).
- Region 2 (Southern Maryland & Lower Eastern Shore) has 28 CRPs, six secondary schools, three colleges, one workforce partner, and 13 other partners (to include centers for independent living, CWICs, and out-of-state programs for students who are deaf).
- Region 3 (Baltimore City) has 14 CRPs, two secondary schools, one college, two workforce partners, and 11 other partners (to include centers for independent living, CWICs, and out-of-state programs for students who are deaf).
- Region 5 (Central Maryland & Upper Shore) has 25 CRPs, three secondary schools, two colleges, two workforce partners, and 12 other partners (to include centers for independent living, CWICs, and out-of-state programs for students who are deaf).
- Region 6 (D.C. Metro) has 23 CRPs, two secondary schools, no colleges, two workforce partners, and ten other partners (to include centers for independent living, CWICs, and out-of-state programs for students who are deaf).

DORS seeks to use this Needs Assessment to acquire a better understanding of the numbers of potentially eligible VR consumers who will be participating in these services over the next few years, as well as, which Local Education Agencies (LEA) are already providing these services, and where there may be opportunities for collaboration.

METHODOLOGY: SURVEY OF LOCAL EDUCATION AGENCIES (LEA) AND OTHER EDUCATION SYSTEMS

Surveys were sent to each of the LEAs and other educational systems to determine:

Maryland Combined WIOA State Plan 2024-2028

1. Which of the five Pre-ETS programs are currently provided by the schools as part of secondary transition.
2. Of those services provided, which can be further enhanced by partnering with DORS.
3. Which services are not currently available in their respective geographical areas.
4. Is the coordination of transition services between DORS and the LEA and other education systems perceived as sufficient to meet the needs of all students with disabilities within that LEA and other education systems?

Twenty-three LEAs and other education systems indicated that they refer students to DORS. The information summarized below represents the responses received from 20 of the local education agencies surveyed, Maryland School for the Deaf, Maryland School for the Blind, and the Juvenile Services Education System.

NEEDS/CONCERNS IDENTIFIED

- Coordination of transition services between DORS and the LEAs or other education systems was not sufficient to meet the needs of all students with disabilities.
- There is a disconnect between the time a DORS referral is made and actual contact with families.
- Not all students with disabilities are being reached by DORS (specifically with students and families speaking languages other than English).
- There is a lack of communication between DORS Transition Counselors and LEA Transition Facilitators or IEP chairs.
- There is a limited number of Pre-ETS programs for all disability populations in rural areas.
- There are not enough DORS Transition Counselors to work with all students with disabilities.
- CRP partners working with students have limited training and experience in providing services to students.
- Once Pre-ETS programs are in place for students, DORS outreach regarding VR services is limited (not all of the eligible VR students are applying for VR services).
- School staff often have difficulties accessing DORS Transition Counselors for participation in student IEP meetings.
- There are limited Pre-ETS programs that are available for students who are Blind or Visually Impaired.
- There are limited Pre-ETS programs that are available for students who are Deaf or Hard of Hearing.
- Education systems that have worked with students across the state have had the experience of DORS transition counselors operating differently depending on the area of the state.
- DORS transition counselors with large caseloads limit their capacity to partner with LEAs and other education systems or participate in student IEP meetings.
- There is a lack of communication with LEAs and other education systems regarding the local availability of specific Pre-ETS programs.

Maryland Combined WIOA State Plan 2024-2028

- DORS appears to be restricted due to the supplanting concerns in its ability to provide services to 18-21 year old students, specifically services during the school day.
- There are limited updates and communication from DORS regarding status of student referrals and services that they may receive through DORS.

METHODOLOGY: DATA COLLECTED WAS BASED ON THE NUMBER OF POTENTIAL PRE-ETS APPLICANTS STATEWIDE UTILIZING BOTH DATA PROVIDED BY MSDE AND DATA FOUND ON THE MARYLAND REPORT CARD.

High School Students with Individualized Education Plans (IEP) in 2018 (Source: MSDE)

Grade	Students
9 th	9,647
10 th	7,282
11 th	6,353
12 th	3,950
Total	27,232

Total Number of Students Potentially Requesting Pre-ETS in FY 2019: 27,232.

This number is not inclusive as the number of high school students with 504 plans in 2018 was not available at this time.

NEEDS/CONCERNS IDENTIFIED

- It is anticipated based on data collected that the number of students accessing DORS services will increase each year.
- It is anticipated that DORS will not be able to access all students with 504 plans due to limited collaboration between DORS and school staff monitoring 504 plans.
- It is anticipated that the number of students with intellectual and/or developmental disabilities accessing DORS services will increase each year as a result of WIOA requirements related to Section 511 and the closing of the 14c programs.
- It is anticipated that DORS transitioning caseloads will continue to grow each year.

METHODOLOGY: SURVEY OF LOCAL WORKFORCE PARTNERS

Surveys were sent to each of the local workforce partners to determine

1. How and if the local workforce partners are collaborating and partnering with DORS to serve transitioning youth and students with disabilities.
2. What DORS assistance or services are expected to benefit transitioning youth and students with disabilities served by workforce partners.

Maryland Combined WIOA State Plan 2024-2028

3. What services are being offered to transitioning youth and students with disabilities through the workforce partners.

The information summarized below represents the responses received from seven of the local workforce partners surveyed:

- Anne Arundel County
- Baltimore County
- Carroll County
- Frederick County
- Howard County
- Montgomery County
- Upper Shore

All seven respondents currently collaborate or partner with DORS in some way to provide services to students with disabilities. Six of the respondents refer transitioning youth and students with disabilities to DORS for services, but it was noted that these referrals are not submitted often. Of those individuals who responded to the survey, their comments are noted below regarding collaboration with DORS:

- During the course of the year, DORS staff meets with workforce partners to discuss strategies to better serve transitioning youth in the area.
- DORS collaborates with Anne Arundel and Montgomery Counties for Maryland's Disability Employment Initiative grant.
- Frederick and Howard Counties and the Upper Shore partner with DORS to provide summer youth experiences for transitioning youth and students with disabilities.
- DORS staff meets with Carroll County's AJC at least twice per month.
- Baltimore County and DORS have coordinated meetings regarding consumer services.
- DORS provides Baltimore County with regular referrals.

NEEDS/CONCERNS IDENTIFIED

- Increase the number of DORS referrals from the workforce partners.
- DORS needs to provide education and disability awareness regarding how to work with specific populations to the workforce partners.
- DORS needs to provide technical assistance regarding summer youth experiences and work experience placement for students with disabilities to the workforce partners.

RECOMMENDATIONS

- DORS needs to continue to expand the availability of Pre-ETS statewide specifically in rural areas for students who are Deaf or Hard of Hearing, Blind or Visually Impaired, and intellectually or developmentally disabled. Instructional areas should focus on self-

Maryland Combined WIOA State Plan 2024-2028

advocacy and counseling on opportunities for enrollment in comprehensive transition or post-secondary educational programs.

- DORS needs to align its staffing and caseload assignments to have sufficient DORS Transition Counselors available to coordinate the provision of Pre-ETS and collaboration with LEAs and other education systems.
- DORS needs to revisit best practices in outreach to students and families who speak languages other than English.
- DORS needs to improve its practices in connecting potentially eligible students to the VR program in their next-to-last year of high school.
- Local agreements between DORS and LEAs should be updated to address concerns (e.g., identifying a communication process regarding student's referrals and Pre-ETS available in the local area).
- DORS needs to identify quality assurance concerns in the provision of Pre-ETS through workforce partners.
- DORS should continue to provide staff training and information dissemination to ensure that staff are operating within standard policies and procedures across the state.
- DORS should collaborate with 504 coordinators in each LEA to address the difficulties of accessing students with 504 plans.

3. Assessment of the Needs of Transitioning Youth with Disabilities Entering Two- and Four-year Colleges & the Extent to Which Such Services Are Coordinated with College Disability Support Services Staff

DORS would like to evaluate how effectively the Agency collaborates with Disability Support Services (DSS) staff to meet the needs of transitioning students with disabilities entering, or planning on entering, two- and four-year colleges.

METHODOLOGY: DISABILITY SUPPORT SERVICES PROFESSIONALS SURVEY

An on-line survey of LDSS professionals was used to evaluate how effectively DORS collaborates with LDSS staff to meet the needs of transitioning students with disabilities. This survey was sent directly to members of the Maryland Association of Higher Education and Disability (MD-AHEAD). Twenty-two individuals provided responses to the survey questions.

NEEDS/CONCERNS IDENTIFIED

- DORS staff need to understand which assessment data from student high school records meets the requirements of LDSS staff.
- Many students making the transition to college are not aware of the DORS program until they enter college and then they are placed on the DORS wait list.
- Although 91 percent of those surveyed, indicated that they do refer consumers for DORS services, 34 percent do not partner with DORS staff.

Maryland Combined WIOA State Plan 2024-2028

- 79 percent of the LDSS professional staff surveyed indicated they are unaware of others in their system that may refer students to DORS.
- It appears there is a disconnect between the colleges' career centers, LDSS and DORS to ensure students receive career counseling and job placement assistance.

RECOMMENDATIONS

- Consider establishing a liaison relationship with each LDSS office to strengthen the partnership between DORS field staff and LDSS staff in both two- and four-year colleges, as not all college LDSS professionals are familiar with DORS services and supports. This liaison with the college should be the DORS transition counselors for that county.
- DORS college liaisons should also connect with the college career center. A relationship should be established to provide career counseling and job placement assistance.
- Consider strengthening the Pre-ETS outreach to transitioning students with disabilities to ensure supports are in place prior to these consumers attending college.
- Training should be provided to college personnel regarding DORS services and supports. This training should also identify which college staff refers consumers to DORS.
- Upon consumers entering college, DORS staff should ensure updated, valid disability documentation which supports requested reasonable accommodations.

4. Assessment of the Needs of Students, and Parents of Students, Eligible for Pre-Employment Transition Services & the Extent of Which Information Regarding Getting a Job, the Job Market, Job Shadowing and Related Activities, College or Training Opportunities, and Skills Learned and Skills Still Needed Have Been Provided to these Students and Parents.

METHODOLOGY: SURVEY OF STUDENTS AND PARENTS

Surveys were sent via email to students, and parents of students, eligible for Pre-ETS. The goal was to determine whether students and parents feel that they are receiving information regarding: getting a job, the job market, participation in job shadowing or related activities, college or training, skills learned, and skills needed in order to obtain a job post high school.

NEEDS/CONCERNS IDENTIFIED

- There appear to be limited methods available for transitioning youth and students with disabilities to learn self-advocacy skills and the opportunity to practice such skills.
- There appear to be limited programs available to provide transitioning youth and students with disabilities with information about college and other training options.
- There appear to be limited opportunities for transitioning youth and students with disabilities to gain the skills needed to obtain employment or complete a skills training or college program.
- There is a lack of information received regarding the various jobs of interest for a student in their community.

Maryland Combined WIOA State Plan 2024-2028

- There is a need for opportunities for “real life” work experiences.
- There is a need to educate parents about summer youth programs, and paid and volunteer work experiences.

RECOMMENDATIONS

- DORS should consider partnering with transition coordinators to facilitate workshops for transitioning youth and students with disabilities to educate them regarding college or training options. Assistance with enrollment could also be provided.
- During summer Pre-ETS programs within the Agency, a program to assist transitioning youth and students with disabilities with learning life skills such as self-advocacy and communication should be offered.
- Additional Pre-ETS programs through the Agency could be provided to assist transitioning youth and students with disabilities with obtaining skills to acquire or complete job training.
- To address the parent concerns regarding the lack of information about the various jobs of interest for a student in their community, local DORS offices should host a job fair with employers who can provide students with information regarding various jobs.
- Increase the number of work experience opportunities for transitioning youth and students with disabilities.
- The Agency needs to increase its efforts to ensure that the parents are provided with sufficient information regarding summer youth experiences, and paid and volunteer work experiences.

(2) Assessment of the Need to Establish, Develop, or Improve CRPs within the State

The success of DORS’ consumers is due in many instances and respect to the partnerships DORS has established with CRPs, which provide a number of direct services throughout the state, and WTC, which provides a number of direct services to consumers referred by DORS counselors. Efforts are made throughout the year to ensure that there is a sufficient number of CRPs to provide employment services to consumers statewide.

To assess the need to establish, develop, or improve CRPs within the state and services available at WTC, DORS reviewed the results from:

1. A survey of CRP Executive Directors and CRP front line staff
2. A survey of DORS staff
3. Results from in-person interviews and focus groups of DORS staff

PREVALENCE

With regard to the CRPs working with DORS within a particular Region, data was compared from the 2016 Needs Assessment with the current 2019 data.

Maryland Combined WIOA State Plan 2024-2028

Region	Number of CRPs 2016	Number of CRPs 2019	Difference +/-
1	41	36	-5
2	46	49	+3
3	32	38	+6
5	44	52	+8
6	43	54	+11
Total	206	229	+23

While the allocation of CRPs by Region would appear to be robust, according to the data above, there still remains a number of CRPs that have become relatively inactive and/or provide little to no services in collaboration with DORS (Region 1: four providers; Region 2: seven providers; Region 3: eight providers; Region 5: five providers; and Region 6: 11 providers). Overall, it appears that there has been a substantial increase in providers per Region the past three years. This is believed to be in part due to the increase in number of CRPs who are becoming DORS providers from BHA that also provide substance use treatment in addition to supported employment.

Methodology: In-person interviews of DORS Staff

Several small teams led by WTC Staff Specialist for Program Evaluation and Development, Marketing, and Outreach visited offices in four Regions to elicit feedback regarding the services available at WTC. During these visits, in-person written surveys were completed by VR counselors in conjunction with group discussion.

NEEDS/CONCERNS IDENTIFIED

- There is a need to continue to simplify the process by which referrals for services are processed and admitted to WTC.
- There is a need to continue to collaborate with DORS field staff regarding communication when consumers are discharged or receive disciplinary action.
- Transportation costs negatively affect the decision to refer an individual to attend services at WTC.

RECOMMENDATIONS

- Continue to simplify the process for referring individuals to WTC.
- Examine strategies for enhanced communication between WTC and DORS field staff.
- Explore how WTC can assist with the transportation needs of consumers interested in participating in services.

Maryland Combined WIOA State Plan 2024-2028

METHODOLOGY: DORS STAFF SURVEYS

A survey was sent to DORS field staff regarding WTC and CRPs. Fifty-one staff responded to the survey.

90 percent of DORS staff reported that they view WTC as an effective partner in their consumer's rehabilitation. DORS field staff reported that the most frequently utilized WTC services include career assessment, work readiness, rehabilitation technology services, driver's education, career training, and medical services. When asked what concerns consumers expressed to DORS field staff regarding the WTC and what reservations staff have about referring individuals to WTC, the overwhelming response was distance and transportation.

Regarding CRPs, DORS field staff identified a need for improved communication between CRPs and DORS field staff, more training for CRP staff regarding DORS policy and documentation (84 percent reported issues with timely submission of reports and invoices, 51 percent reported issues with timely submission of employment verification forms, and 46 percent reported issues with the accuracy of reports), a lack of CRPs specializing in Traumatic Brain Injury or Intellectual Disabilities, and a need for additional supports for consumers with Autism who are college bound.

A survey was sent to CRP executive directors and front line staff to elicit feedback on the relationship between DORS' staff and the CRP community, a possible rate increase for services, and other needs. Forty-nine responses were received.

Information from CRPs indicated:

- A continued need for increased communication between DORS' staff and CRPs regarding a lack of notice when DORS has policy changes.
- An interest in additional training to work with specific disability populations.
- Training in DORS policy, procedures and documentation.
- Need for benefits counseling for consumers when initiating a referral prior to entering the job search process.
- Need for increased rates.

When DORS policy changes, CRP staff prefer communication to come directly from Headquarters using a distribution list. The second preference is to receive the information from the counselor liaison. The least preferred methods were: the DORS' website, and in-person communication from the DORS supervisor.

CRP staff were asked for information regarding how they thought DORS should increase their rates and what would be an appropriate percentage:

- 39 percent indicated a preference to use the projected increase for minimum wage.

Maryland Combined WIOA State Plan 2024-2028

- 34 percent indicated a preference to use the cost of living increase.
- 14 percent indicated that a flat rate increase would be preferable.

A survey was posted on the DORS website for individuals to complete regarding CRPs and WTC. Forty-two individuals responded to the survey.

Of those individuals completing the survey, 45 percent were aware of WTC. All of these individuals reported that they learned about WTC through personal contacts, DORS staff, transition fairs, family and friends. None had learned of WTC through other means such as social media and direct marketing. Of those familiar with WTC, 58 percent were not aware that a dormitory is available for consumers. Respondents also indicated an interest in apprenticeships, increasing the number of training programs, and expanding job search assistance.

[\(3\) Include an assessment of the needs of individuals with disabilities for transition career services and pre-employment transition services, and the extent to which such services are coordinated with transition services provided under the Individuals with Disabilities Education Act.](#)

NEEDS/CONCERNS IDENTIFIED

- CRPs need training to better understand DORS policy, documentation, and invoicing requirements.
- Lack of timeliness and accuracy of documentation received from CRPs.
- Improve communication between DORS field staff and CRPs.
- Improve communication from DORS to CRPs when policy changes are implemented.
- Enhance communication and education between DORS field staff and CRPs regarding when and under what circumstances an individual can receive benefits counseling.
- CRP rates need to be increased.
- Transportation is a barrier for individuals to participate in services at WTC.

RECOMMENDATIONS

- Strive to improve effective communication between DORS field staff and CRPs.
- Improve communication from DORS to CRPs when policy changes are implemented.
- Develop training modules for CRPs to include understanding DORS Policy (when changes are made), reporting and documentation requirements, and invoicing.
- Enhanced communication regarding when and under what circumstances an individual can receive benefits.
- Explore a CRP rate increase for the provision of services.
- Develop training opportunities for DORS staff to have a better awareness of CRP services provided and greater knowledge of consumer status from referral to completion or services.

Maryland Combined WIOA State Plan 2024-2028

- Develop new training programs at WTC and CRPs based on market demands of growing fields. Training programs will include the exploration of additional apprenticeship programs, travel training, and travel assistance.
- WTC will work with the DORS Office of Public Affairs to increase direct marketing to consumers and explore social media and other methods of outreach to make the program and its activities more widely recognized by potential participants.
- WTC will explore transportation assistance to include travel training when needed and other accommodations to make travel more affordable.
- WTC will pursue an apprenticeship coordinator position within the Employment Services department to allow for greater exploration and participation of consumers in apprenticeship and pre-apprenticeship programs.
- WTC will work with the DORS Office of Public Affairs to develop marketing materials to inform individuals when they can receive benefits.

(c) Goals, Priorities, and Strategies. Section 101(a)(15) and (23) of the Rehabilitation Act require VR agencies to describe the goals and priorities of the State in carrying out the VR and Supported Employment programs. The goals and priorities are based on (1) the most recent CSNA, including any updates; (2) the State's performance under the performance accountability measures of section 116 of WIOA; and (3) other available information on the operation and effectiveness of the VR program, including any reports received from the SRC and findings and recommendations from monitoring activities conducted under section 107 of the Rehabilitation Act. VR agencies must—

(1) Describe how the SRC and the VR agency jointly developed and agreed to the goals and priorities and any revisions; and

The goals and priorities provided below were jointly developed and agreed to by DORS and the Maryland State Rehabilitation Council. These two entities have also agreed to the revisions of the same.

(2) Identify measurable goals and priorities in carrying out the VR and Supported Employment programs and the basis for selecting the goals and priorities (e.g., CSNA, performance accountability measures, SRC recommendations, monitoring, other information). As required in section 101(a)(15)(D), (18), and (23), describe under each goal or priority, the strategies or methods used to achieve the goal or priority, including as applicable, description of strategies or methods that—

- (A) Support innovation and expansion activities;
- (B) Overcome barriers to accessing VR and supported employment services;
- (C) Improve and expand VR services for students with disabilities, including the coordination of services designed to facilitate the transition of such students from school to postsecondary life (including the receipt of VR services, post secondary education, employment, and pre-employment transition services); and
- (D) Improve the performance of the VR and Supported Employment programs in assisting individuals with disabilities to achieve quality employment outcomes.

Maryland Combined WIOA State Plan 2024-2028

Goal 1: Assure high-quality integrated employment outcomes for individuals with significant and most significant disabilities in Maryland through the vocational rehabilitation program.

Objective 1.1

Provide quality Customer Service.

Strategies: DORS will

1. Exceptional customer service is a priority for the Division. Ensure staff provide consistent customer service to individuals with disabilities and community partners.
2. Enhance communication between DORS staff and consumers.
3. Continue to evaluate customer satisfaction during service delivery in partnership with the State Rehabilitation Council.
4. Continue to conduct a Quality Assurance Review Program for Vocational Rehabilitation to ensure consumer participation in development and planning of services, as well as consistency with required measures under WIOA.
5. Institute a plain language review of DORS materials to assure the information being communicated to individuals provides a clear understanding of programs, requirements, and available options.
6. Continue to engage with consumers on the waitlist to provide information on available resources and services provided by workforce partners to assist consumers prior to potential VR services.

Performance Measures by June 30, 2024:

1. Staff will continue to participate in Customer Service training activities as offered.
2. Incorporate Customer Service recommendations from House Bill 660, Commission to Study the Division of Rehabilitation Services and DORS Listening Sessions conducted by Parent's Place of Maryland.
3. DORS will utilize SARA (Semi-Autonomous Research Assistant) to supplement the AWARE case management system to increase staff ability to communicate with consumers utilizing automated text messages and emails.
4. Conduct Customer Satisfaction Survey on a quarterly basis for consumers to provide feedback on their satisfaction with services at key points during the rehabilitation process. Achieve 85% customer satisfaction for OFS and for OBVS. DORS will also explore use of SARA (Semi-Autonomous Research Assistant) to solicit consumer feedback immediately following case events to increase consumer opportunity to provide comments on their experience.
5. Conduct Quality Assurance Case Reviews for each District during the program year and improve statewide Quality Assurance measures in comparison to previous years, including consumer input and decision-making regarding planning and service delivery.
6. Explore needs for Targeted Case Reviews to address agency priorities, including Post-Secondary Education and Career Training, Pre-Employment Transition Services, and Waitlist.

Maryland Combined WIOA State Plan 2024-2028

7. DORS will review materials and solicit feedback to minimize technical language and increase understanding of available services and requirements.
8. DORS will leverage communication tools such as Gov Delivery and SARA to maintain regular contact with individuals on DORS waitlist to share employment and training resources. Additionally, these tools will also provide consumers the ability to submit additional medical documentation for reconsideration of disability priority and removal from the waitlist.

Objective 1.2

Provide rehabilitation services for youth with disabilities in collaboration with Local School Systems (LSS), DDA, BHA, and workforce partners that lead to successful outcomes in post-secondary education and/or employment.

Strategies: DORS will

1. Ensure that VR counselors and staff work with youth with disabilities, families, school personnel, business partners, and community partners to promote educational achievement and prepare for quality employment and self-sufficiency.
2. Support and emphasize the application for vocational rehabilitation services for youth.
3. Increase and formalize collaboration with Local School Systems (LSS) and Workforce Partners through agreements to ensure access to Transition services throughout the state.
4. Provide training and support to DORS counselors and partners through the Transition Specialists Group, training programs, and other meetings. Training will provide tools and resources related to post-secondary education, and best practices in working with families and youth with disabilities.

Performance Measures by June 30, 2024:

1. The number of youth with disabilities served will match or exceed those served in the previous year.
2. Increase documented services for youth with disabilities through authorizations, actual service records, educational goals, and measurable skills gains.
3. There will be an increase in youth with disabilities who achieve competitive integrated employment and/or enroll in post-secondary education programs, compared with the previous year.
4. DORS staff will participate, as available, in transition events including 504 and IEP planning meetings.
5. Monitor existing MOUs with 24 Local School Systems (LSS), MD School for the Blind, and Workforce Partners.
6. The DORS Transition Specialists Group will meet semiannually and include community partners as appropriate.

Objective 1.3

DORS will provide high quality services and outcomes for individuals with disabilities served by the Office of Field Services (OFS).

Maryland Combined WIOA State Plan 2024-2028

Strategies: DORS will

1. Provide high quality comprehensive services to eligible individuals with significant and most significant disabilities in accordance with the Workforce Innovation and Opportunity Act (WIOA) and Federal Regulations, the Code of Maryland Regulations, and DORS Policy.
2. Collaborate with WTC to assure consumers receive services offered at WTC in a seamless and timely manner, including evaluation of processes to improve communication in a virtual/remote environment.
3. Strengthen relationships with WIOA partners to improve competitive integrated employment outcomes for DORS consumers and improve reporting on common performance measures for DORS consumers.
4. Continue to train staff to accurately enter Educational Goals and verify Measurable Skills Gains.
5. Monitor reporting of MOU funded services provided through the documentation of Actual Service Records (ASR) in the AWARE case management system.
6. Utilize data analytics to identify areas of concern and ensure accurate reporting.

Performance Measures by June 30, 2024:

1. Meet federal performance standards for timely determination of eligibility and development of the Individualized Plan for Employment.
2. Enhance consumer employment outcomes as measured by an increase in average hourly earnings from the previous year.
3. Provide staff training related to federal and state common measures for WIOA Core Programs.
4. OFS will achieve 1,055 Competitive Integrated Employment Outcomes.
5. Increase number of MOU funded Actual Service Records entered over previous fiscal year.
6. Achieve 43% successful completion of verified Measurable Skills Gains.
7. Improve Employment Retention measures over previous PY by increasing number of individuals employed in the 2nd and 4th Quarter after program exit.
8. Improve Credential Attainment measure over previous PY by developing strategies to follow up with consumers for one year after program exit to determine those who have earned recognized post-secondary qualifications after leaving the VR program.

Objective 1.4

DORS will provide high-quality services and outcomes for individuals who are blind, vision impaired and Deaf-Blind (B/VI, D-B).

Strategies: DORS will

1. Provide high quality comprehensive services to eligible individuals who are blind, vision impaired and Deaf-Blind in accordance with the Workforce Innovation and Opportunity

Maryland Combined WIOA State Plan 2024-2028

Act (WIOA) and Federal Regulations, the Code of Maryland Regulations, the Randolph Shepard Act and DORS Policy.

2. Provide independent living services to older individuals who are blind through direct services of DORS rehabilitation teachers.
3. Collaborate with WTC to enhance services and educate staff to assure that blind, vision impaired and Deaf-Blind consumers have effective programming at WTC.
4. Strengthen relationships with WIOA partners to improve competitive integrated employment outcomes for DORS consumers and reporting on common performance measure for DORS consumers.
5. Continue to expand services and outreach to individuals who are deaf-blind and provide technical assistance to staff serving this population as recommended by the Deaf-Blind Workgroup.
6. Recruit and train Maryland Business Enterprise Program for the Blind vendors, and grow the program strategically.
7. Develop a standardized curriculum of activities for OBVS staff to ensure highly qualified staff to provide excellent service and increase customer satisfaction.
8. Continue training and support accurate recording of Education Goals and outcomes.
9. Utilize data analytics to identify areas of concern and ensure accurate reporting.

Performance Measures by June 30, 2024:

1. Meet federal performance standards for timely determination of eligibility and development of the Individualized Plan for Employment.
2. OBVS will achieve 107 competitive integrated employment outcomes.
3. The Business Enterprise Program will recruit/train/license five new managers and establish new vending sites where available.
4. OBVS will close 174 ILOB cases successful.
5. The Deaf-Blind Specialist will provide and/or coordinate three trainings per year for DORS staff to enhance awareness and knowledge regarding deaf-blindness.
6. The Deaf-Blind Workgroup will meet three times per year to identify and expand services for the Deaf-Blind.
7. Increase staff competencies and proficiencies to serve OBVS population.
8. Enhance consumer employment outcomes as measure by an increase in average hourly earnings from the previous year.
9. Provide staff training related to the new federal and common measures for WIOA Core Programs.
10. The number of documented Educational Goals will match or exceed totals from previous year.

Objective 1.5

Provide effective services at the Workforce & Technology Center using state-of-the-art interdisciplinary strategies.

Strategies: DORS will

Maryland Combined WIOA State Plan 2024-2028

1. Continue to provide high quality in-person, virtual, and community-based services to individuals with significant or most significant disabilities to facilitate successful competitive integrated employment outcomes.
2. Continue to develop and enhance relationships with employers utilizing agency staff who specialize in underserved populations to address service needs; as well as, issues and trends related to the employment of underserved disability populations.
3. Enhance employer engagement through linkages with employers, the business community, DORS Business Services staff, the Maryland Apprenticeship Think Tank, and community partners.
4. Continue to provide comprehensive services and awareness to employers to enhance knowledge and understanding of the benefit of assistive technology at the worksite.
5. Continue to implement and monitor WTC staff documenting measurable skills gains/credentials for individuals served.

Performance Measures by June 30, 2024:

1. Increase the number of consumers achieving competitive integrated employment outcomes compared to the previous year.
2. Increase the number of consumers who are blind/vision impaired and Deaf-Blind that will receive services compared to the previous year.
3. Increase the number of consumers who are deaf or hard-of-hearing that will receive services compared to the previous year.
4. Increase the number of consumers who have Autism that will receive services compared to the previous year.
5. Increase the number of customized and/or partnership trainings compared to the previous year.
6. Increase the number of consumers receiving apprenticeship services for consult and/or support compared to the previous year.
7. Participate in the division-wide Business Services Team and Maryland Apprenticeship Think Tank for the expansion of employer engagement including customized trainings, partnership programs, and pre-apprenticeship and apprenticeship programs.
8. Increase the number of worksite consumers served as compared to the previous year.
9. Increase the number of documented measurable skills gains/credentials for individuals served at WTC as compared to the previous year.

Goal 2: Assure high quality Pre-ETS service for qualified students with disabilities.

Objective 2.1

DORS will utilize resources to coordinate and ensure the provision of pre-employment transition services as required.

Strategies: DORS will

Maryland Combined WIOA State Plan 2024-2028

1. Ensure that VR counselors and staff work with students with disabilities, families, school personnel, business partners, and community partners to help these students prepare for employment and self-sufficiency.
2. Support and emphasize the application for vocational rehabilitation services for potentially eligible students.
3. Formalize consistent partnerships with Local School Systems (LSS) through agreements to ensure access to the required Pre-ETS and Transition services throughout the state.
4. Utilizing resources in addition to the assigned field counselor to implement Pre-ETS and transition services that promote educational achievement, independence and long term career success.
5. Restructuring the implementation of Pre-Employment Transition Services to ensure that students with disabilities have access to the Pre-ETS services they may need, while maintaining internal controls.
6. Support VR counselor capacity to meaningfully serve students with disabilities referred to DORS.

Performance Measures by June 30, 2024:

1. Increase the number of students receiving pre-employment transition services compared with the previous year.
2. The number of potentially eligible students receiving Pre-Employment Transition Services who apply for VR services will match or exceed those who have applied for services in the previous year.
3. Monitor existing MOUs with 24 Local School Systems (LSS).
4. Increase coordination and delivery of pre-employment transition services provided by WTC and/or Business Relations, as measured by the number of service Authorizations and documented Pre-ETS case note activities.
5. Develop a plan for provision of Pre-Employment Transition Services programming by designing/structuring standardized services which meet student needs.
6. Coordinate with the University of Maryland College's Center for Transition and Career Innovation of Education (CTCI) to study the effectiveness of current Pre-ETS case management methods with the goal of developing new practices to improve information delivery and communication to parents and school systems.

Goal 3: This goal focuses on a non-VR program that is outside of WIOA and not applicable to the WIOA State Plan (Disability Determination Services).

Goal 4: Partner and collaborate with other WIOA programs, private organizations, employers, and community groups to advance the employment and independence of individuals with disabilities.

Objective 4.1

Evaluate and monitor service delivery for consistency with WIOA priorities.

Strategies: DORS will

Maryland Combined WIOA State Plan 2024-2028

1. DORS/WTC staff and WIOA partners will participate in joint trainings to learn about the benefits of services available at the state and local level.
2. Contribute to the tracking of the Benchmarks of Success for Maryland's Workforce System.
3. Participate in local planning meetings regarding service provision and collaboration in American Job Centers to strengthen referral procedures and tracking of consumer involvement with WIOA partners.
4. Progress will be made on the implementation of the recommendations of the Comprehensive Statewide Assessment of the Rehabilitation Needs of Individuals with Disabilities in Maryland.
5. DORS will hold regular CRP Advisory Council meetings.
6. Develop a task force with representation from each Region to identify the role/tasks of the CRP liaison, how this position is assigned to a CRP, procedures for collaboration with the Office of Community Rehabilitation Programs and expectations from the CRPs.

Performance Measures by June 30, 2024:

1. DORS will participate in training activities with WIOA partners, and develop an agency clearinghouse of training materials, including a joint calendar of events.
2. DORS data specific to the Benchmarks for Success will be shared with WIOA partners and DORS staff.
3. Increase number of consumers involved in services provided by WIOA partners using AWARE documentation, including individuals on the waitlist. Develop a means to track WIOA partner collaboration in AWARE.
4. Continue to implement and monitor findings of the 2022 Comprehensive Statewide Assessment of the Rehabilitation Needs of Individuals with Disabilities in Maryland.
5. CRP advisory council will meet 3 times per year.
6. A standardized position description will be developed for the CRP liaison position which outlines roles and responsibilities
7. Establish a protocol for determining which CRP's are assigned a liaison.

Objective 4.2

Enhance collaboration with and services to Maryland private and public employers.

Strategies: DORS will

1. Regional Business Services Representatives and WTC Employment Specialists will provide, enhance, and track services to businesses including recruitment assistance, technical assistance for tax incentives, development of work-based learning opportunities, OJT and customized training, apprenticeships, retention services, and disability awareness and ADA training.
2. Engage with businesses through the CSAVR National Employment Team (NET).

Maryland Combined WIOA State Plan 2024-2028

3. Collaborate with WIOA partners and community rehabilitation programs to leverage business contacts, share resources and expertise, and coordinate services that are beneficial to businesses and promote the employment of individuals with disabilities.
4. Partner with businesses to connect them to DORS job seekers through tours, career information sessions, job fairs, and other direct means.

Performance Measures by June 30, 2024:

1. The number of services to employers will increase as compared to the previous year and will be documented in the AWARE employer module to measure effectiveness in serving employers.
2. The number of work-based learning opportunities, including, but not limited to, QUEST and On-the-Job Training opportunities will increase as compared to the previous year and be tracked through the AWARE case management system.
3. Communications, minutes and agendas of CSAVR NET meetings and activities as well as business services reports will confirm activities and progress.
4. Monthly narrative reports from Business Service Representatives will show evidence of activities with agency partners.
5. Business partner activities will be tracked in the AWARE Employer module and increase over previous year.

Objective 4.3

DORS will provide support to the State Rehabilitation Council (SRC) to maintain and enhance its leadership role in the oversight of vocational rehabilitation service delivery in Maryland.

Strategies: DORS will

1. DORS will ensure that it works with the State Rehabilitation Council (SRC) in accordance with federal law and regulations and Council By-Laws.
2. Council members will review and comment on the Annual Agency Program Plan, DORS progress in meeting its performance goals, and DORS program accomplishments

Performance Measures by June 30, 2024:

1. The Maryland SRC will conduct four quarterly meetings.
2. The Maryland SRC and DORS will conduct annual public meetings.

Objective 4.4

Promote and enhance quality independent living outcomes for individuals with disabilities in Maryland through independent living programs.

Strategies: DORS will

1. Provide grant support, technical assistance and monitoring to the Statewide Independent Living Council (SILC).

Maryland Combined WIOA State Plan 2024-2028

2. Manage DORS grants to Centers for Independent Living (CILs), including providing technical assistance and monitoring regarding the IL program, the IL AT program, and fiscal responsibilities.
3. Participate as an IL Partner in implementation of the State Plan for Independent Living.
4. Regional Directors and OBVS Supervisors will conduct an annual meeting with Executive Directors of CILs within their areas to discuss issues of mutual interest.

Performance Measures by June 30, 2024:

1. Annual reviews of grant performance will be conducted for each CIL with which DORS has a grant, and the Statewide Independent Living Council.
2. DORS Regional/Program directors will confirm at least annual meetings with CIL Executive Directors.

Objective 4.5

Evaluate partner connection for consumers receiving Social Security Benefits.

Strategies: DORS will

1. Review current policy to ensure order of selection assignments for individuals with Social Security benefits are accurate.
2. Monitor updated policy and procedures for batch processing of benefits verification to ensure order of selection, eligibility, and appropriate referral for services for individuals receiving Social Security Benefits.
3. Complete referrals for Social Security recipients on the waitlist to employment networks and the Work Incentives and Planning Assistance (WIPA).
4. Provide information through the Ticket to Work Handoff regarding referral to an employment network upon DORS case closure to participants who receive Social Security benefits. DORS will obtain consent to disclose information to Employment Networks.
5. Ensure fee for service benefits planning is completed for all appropriate Social Security recipients.

Performance Measures by June 30, 2024:

1. DORS counselors and supervisors will utilize Social Security benefits information provided via SVES batch process and medical documentation when making eligibility and order of selection determinations for all consumers.
2. DORS will track participants with Social Security benefits in delayed status to increase referral to employment networks and/or WIPA as appropriate.
3. DORS will track participants with Social Security benefits to increase referral to an Employment Network after obtaining employment.
4. The number of Social Security beneficiaries receiving timely fee-for-service benefits counseling will increase as compared to the previous year.
5. Goal 5: Provide infrastructure to promote and support the accomplishment of the DORS mission

Maryland Combined WIOA State Plan 2024-2028

Objective 5.1

Implement strategies required by WIOA and in accordance with the Combined State Plan.

Strategies: DORS will

1. Continue to implement MOUs/Resource Sharing Agreements with workforce partners required to fulfill new federal reporting requirements.
2. Expand electronic communication with DORS consumers throughout the case process, including post-exit.
3. Explore data collection systems and data sharing agreements with WIOA partners to facilitate the collection of federal reporting requirements.
4. Provide DORS staff and agency partners with opportunities to receive internal technical assistance and training regarding WIOA implementation.
5. Document consumer involvement with WIOA partner agencies in the AWARE case management system.
6. Continue processes and strategies for elimination of hard copy consumer case files.

Performance Measures by June 30, 2024:

1. MOUs and Resource Sharing Agreements will be completed on an as needed basis to conform to State and Federal regulations.
2. Electronic communication procedures for requesting and collecting information and input from DORS consumers will be implemented and updated in the RSM.
3. Recommendations for data collection systems will be reviewed as available.
4. Staff will be provided technical assistance on a topic related to WIOA at least quarterly.
5. Consumer involvement with WIOA partners will increase as compared to the previous year; individual statistics will be included on staff performance evaluations.
6. Staff will continue to attach all pertinent documentation to the electronic AWARE case record and review materials at case closure, while following agency record retention policy.

Objective 5.2

Increase staff competency and satisfaction by providing ongoing staff training, professional development, and leadership development programs while intentionally promoting a culture of staff retention.

Strategies: DORS will

1. Establish an Internal Communications Workgroup to recommend a methodology which will ensure/verify all staff receive clear and consistent communication, including review and update of a "Counselor Toolkit" to share resources and information.
2. Will continue working towards developing position-specific trainings to be offered via a learning management system platform for both existing and new staff to access the learning modules utilizing input from the New Staff Training Workgroup.
3. Develop a comprehensive training series for Supervisors to include staff orientation, personnel management, and case management functions.

Maryland Combined WIOA State Plan 2024-2028

4. Encourage DORS staff to access on-line/web-based learning management systems to address ongoing training needs.
5. Promote leadership development and cross-training opportunities to ensure continuation of critical agency functions utilizing work teams from multiple program areas.
6. Continue to support DORS staff obtaining advanced degrees in vocational rehabilitation and related fields.
7. Conduct at least quarterly trainings of Business Services staff to enhance their skills and develop strategies for engaging businesses.

Performance Measures by June 30, 2024:

1. Internal Communication Workgroup recommendations will be provided to executive staff.
2. New Staff Training Workgroup recommendations will be provided to executive staff in order to move forward with publishing training modules, including curriculum and procedures for training new staff virtually.
3. Management trainings for new DORS supervisors will be offered twice during the PY. Examples of these trainings will include staff evaluation using specific reports and exit interviews.
4. Staff use of accessible on-line/web based learning management systems such as WINTAC, VRTAC-QM, NTACTION, NASWAL and ADA learning centers will increase during the PY.
5. At least one multi-session leadership development program with a cross-training component will be offered during the PY.
6. Develop agency work teams to identify critical agency functions and plan for workflow based upon staff resources.
7. Staff enrollment in graduate school programs will increase from the previous PY.
8. Agendas and minutes of Business Services meetings will document training progress.

Objective 5.3

Promote strategic use of accessible technology and establish policy and internal controls to support staff effectiveness and efficiency.

Strategies: DORS will

1. Evaluate the Information Technology recommendations implemented as Year One Key Actions in the DORS Strategic Plan.
2. Monitor and evaluate DORS Eligibility Unit capacity to centrally process all applications for service to address increased counselor workloads while promoting a consistent consumer experience.
3. Review, update, and document internal controls and streamline case management, communication, and administrative procedures to reduce reporting errors and establish statewide consistency.
4. Convene a workgroup of program managers and staff specialists to develop a consistent vendor application and approval process and monitoring protocol.

Maryland Combined WIOA State Plan 2024-2028

5. Utilize an Online Referral procedure managed by Central Office staff to ensure consistent processing of initial referral contact and District assignment.
6. Monitor and evaluate staff usage of CITRIX Right Signature accessible digital signature application to improve staff efficiency and decrease time necessary to document consumer review.
7. Identify critical platforms and other technologies needed to ensure continuity of work.

Performance Measures by June 30, 2024:

1. DORS Strategic Plan Information Technology Key Actions for Year One will be reviewed to determine effectiveness and training needs. Additional strategies will be implemented as identified to facilitate effective case management while maintaining exceptional customer service.
2. Eligibility Unit Workgroup will be utilized to evaluate responsibilities and Unit processes to streamline case handoff to field counselor following Eligibility determination. Relevant policy information will be updated in the RSM.
3. Expand use of GovDelivery and incorporate SARA (Semi-Autonomous Research Assistant) to supplement the AWARE case management system to send appointment reminders to customers and solicit post-exit follow-up.
4. Online Referral process will be evaluated at least quarterly to review effectiveness of procedures and implement efficiencies as necessary. Explore capabilities of platform to send electronic intake materials and information to minimize use of U.S. Mail to expedite referral processes.
5. Position descriptions will be reviewed and revised, as necessary, for consistency with Agency priorities to ensure appropriate distribution of Agency resources.
6. DORS required forms and administrative procedures will be reviewed and streamlined, including focus on virtual/remote resources/fillable forms/review & reduce duplicative information/Fact sheets/ evaluate need for signatures on forms.
7. Establish internal control procedures for the vendor application and approval process and monitoring vendor performance.

Capital Projects

The Workforce and Technology Center is a comprehensive rehabilitation facility that offers career and skills training, job placement assistance, Assistive Technology services, Pre-Employment Transition Services, and other medical and support services to consumers who are referred from the Office of Field Services and the Office for Blindness and Vision Services.

The Workforce and Technology Center facility also houses the DORS Administrative offices and four district offices and the new Eligibility Determination Unit. During the next two Program Years, DORS plans to request prior approval to invest federal funds in several facility projects, including replacement of three sections of an HVAC chiller (\$400,000) and replacement of lighting in the auditorium (\$70,000). Additionally, there may be unanticipated emergency repairs.

Maryland Combined WIOA State Plan 2024-2028

(d) Evaluation and Reports of Progress: VR and Supported Employment Goals. For the most recently completed program year, provide an evaluation and report of progress for the goals or priorities, including progress on the strategies under each goal or priority, applicable to that program year. Sections 101(a)(15) and 101(a)(23) of the Rehabilitation Act require VR agencies to describe—

(1) Progress in achieving the goals and priorities identified for the VR and Supported Employment Programs;

Goal 1: Assure high-quality integrated employment outcomes for individuals with significant and most significant disabilities in Maryland through the vocational rehabilitation program.

Objective 1.1

Provide quality customer service consistent with the Governor's Customer Service Promise.

Strategies: DORS will

1. Ensure staff follow the principles of the Governor's Customer Service Promise.
2. Continue to evaluate customer satisfaction during service delivery in partnership with the State Rehabilitation Council.
3. Enhance communication between DORS staff and consumers.
4. Continue to implement a Quality Assurance Review Program for Vocational Rehabilitation to ensure consistency with required measures under WIOA.

Performance Measures by June 30, 2023:

1. Continue to review feedback on the Governor's Customer Service Promise and respond as needed, and participate in MSDE's customer service training.
2. DORS continues to focus on ensuring high quality customer service.. All DORS staff participated in Customer Service Training to ensure consumers receive quality service according to MSDE standards.
3. Conduct Customer Satisfaction Survey on a quarterly basis for consumers to provide feedback on their satisfaction with services at key points during the rehabilitation process, including survey questions addressing consumer opinions of virtual service delivery.
4. Consumer Satisfaction Surveys of both open and closed VR cases were conducted in winter 2022, spring 2023, and summer 2023 using mail and electronic means to provide consumers with a variety of options to provide feedback. Consumers surveyed represented both the Office of Field Services as well as the Office for Blindness & Vision Services. DORS management facilitates responses to customer surveys when follow-up is requested. Surveys have continued to be administered on a regular basis several times per year.
5. Increased customer satisfaction with communication from DORS staff will be noted in DORS customer satisfaction surveys.
6. Consumers are given the opportunity to speak with agency senior leadership regarding concerns if requested through the survey and have been referred to the Client Assistance Program as necessary to resolve issues. Actions have been taken to address concerns

Maryland Combined WIOA State Plan 2024-2028

regarding difficulties related to the timeliness of services, service availability and provider concerns, waitlist and order of selection, and counselor responsiveness.

7. Create a “Best Practices” resource guide for providing services in a virtual/remote environment, including accessibility, alternative means of communication, digital signatures.
8. DORS has continued to develop resources and updated policy to assist counselors to provide virtual services, including expanded use of technology such as Google Meets, Microsoft Teams, and Zoom meetings, while incorporating accessibility as necessary, such as ASL interpreters and voice transcription. Beginning in October, 2022, DORS has implemented technology to collect electronic signatures. This has significantly reduced the amount of time to obtain client signatures and increased counselor productivity.
9. Achieve 85% customer satisfaction for OFS and for OBVS.
10. DORS consumers rated DORS services or programs either satisfactory or neutral 83% of the time, slightly below the stated 85% goal.
11. Conduct Quality Assurance Case Reviews for each District during the program year and improve statewide Quality Assurance measures in comparison to previous years.
12. Quality Assurance Case Reviews and Delegated Authority Reviews have been conducted throughout the state during PY 2022. Delegated Authority Reviews are conducted monthly to ensure counselors with the authority to issue authorizations and enact Individualized Plans for Employment are following policy and that decisions are supported by documentation in the case management system. Supervisors are asked to review several randomly selected cases for each counselor with delegated authority and follow up regarding any identified concerns. Case Reviews were completed virtually for each of the 24 field offices by a review team consisting of agency staff specialists and program managers over 2 days. At the end of each district review, the review team meets with staff to share observations, answer staff questions, and provide clarifications on policy and expectations. Each district must complete a corrective action plan to address any findings, submitted to their respective program leadership for approval. Each region is then asked to examine findings within all district offices to complete a regional corrective action plan, including subsequent training as identified to address concerns.

Objective 1.2

Provide rehabilitation services for youth with disabilities in collaboration with Local School Systems (LSS) and workforce partners that lead to successful outcomes in post-secondary education and/or employment.

Strategies: DORS will

1. Ensure that VR counselors and staff work with youth with disabilities, families, school personnel, business partners, and community partners to promote educational achievement and prepare for quality employment and self-sufficiency.
2. Support and emphasize the application for vocational rehabilitation services for youth.
3. Increase and formalize collaboration with Local School Systems (LSS) and Workforce Partners through agreements to ensure access to Transition services throughout the state.

Maryland Combined WIOA State Plan 2024-2028

4. Provide training and support to DORS counselors and partners through the Transition Specialists Group, training programs, and other meetings. Training will provide tools and resources related to post-secondary education, and best practices in working with families and youth with disabilities.

Performance Measures by June 30, 2023:

1. The number of youth with disabilities served will match or exceed those served in the previous year.
2. The number of youth with disabilities served from 7/1/2022- 6/30/2023 increased by 855 from a total of 4,695 from 7/1/2021-6/30/2022 to 5,550 from 7/1/2022-6/30/2023.
3. Increase documented services for youth with disabilities through authorizations, actual service records, educational goals, and measurable skills gains.
4. Documented services for youth with disabilities increased across all indicators from 6/30/2022 to 6/30/2023. Authorized services increased 999, with a total of 11,669 in 6/2022 and 12,668 in 6/2023. Actual Service Record counts increased 63, with a total of 972 in 6/2022 and 1,035 in 6/2023. Educational Goals increased 1,200 with a total of 9,832 in 6/2022 and 11,032 in 6/2023. Measurable Skills Gains increased by 132 during this period with a total of 625 in 6/2022 and 757 in 6/2023.
5. There will be an increase in youth with disabilities who achieve competitive integrated employment and/or enroll in post-secondary education programs, compared with the previous year.
6. In PY21, 265 youth with disabilities achieved competitive integrated employment, and in PY22, 278 youth with disabilities achieved competitive integrated employment. In PY21 there were 383 youth with disabilities enrolled in post-secondary education programs, and in PY22 there were 604 youth with disabilities enrolled in post-secondary education programs (a 58% increase).
7. DORS staff will participate, as available, in transition events including 504 and IEP planning meetings.
8. DORS staff regularly attend transition events at high schools to inform students and parents about Pre-ETS and VR services offered by DORS. DORS counselors are encouraged to attend IEP meetings for students with disabilities whose parents have given consent and have applied for services. LEAs are asked to include DORS on meeting invites for all students with disabilities whose parents have provided consent and are at least 14 years old. DORS staff have been asked to attend those meetings if and when they are able to fit it in their schedule.
9. Monitor existing MOUs with 24 Local School Systems (LSS), MD School for the Blind, and Workforce Partners.
10. DORS maintains a MOU tracking system to keep MOUs with workforce partners up to date. Many areas have current agreements that allow for the provision of Work-based Learning Experiences for students and these agreements are kept up to date by regional managers. A MOU template has been provided to all Local DORS offices and LEAs to facilitate updated agreements at the local level. The aim of the local agreements is to clarify their policies and procedures regarding services and responsibilities to Students

Maryland Combined WIOA State Plan 2024-2028

with Disabilities (SWD), as well as outlining local collaborative practices. Completion of these agreements is also monitored in the MOU tracking tool, and outreach efforts to areas who have not completed their agreements are ongoing.

11. The DORS Transition Specialists Group will meet semiannually and include community partners as appropriate.
12. The Staff Specialist for Students and Transition-aged Youth held two day-long, group training sessions for staff who specialize in working with students with disabilities. Speakers were invited from MSDE, DORS and Division of Early Intervention and Special Education Services (DEI/ SES), University of Maryland Center for Transition and Career Innovation, Parent's Place of Maryland, Independence Now Inc. - Center for Independent Living, and University of Maryland TerpsEXCEED. Topics areas included DORS policy and procedure information: Provision of Pre-ETS, Measurable Skills Gains identification and documentation; Resources for students and parents: Parent's place of Maryland, Youth Leadership Forum, Terps EXCEED and other Comprehensive Transition Programs; and understanding of new initiatives in partner agencies like The Blueprint for Maryland's Future.

Objective 1.3

DORS will provide high quality services and outcomes for individuals with disabilities served by the Office of Field Services (OFS).

Strategies: DORS will

1. Provide high quality comprehensive services to eligible individuals with significant and most significant disabilities in accordance with the Workforce Innovation and Opportunity Act (WIOA) and Federal Regulations, the Code of Maryland Regulations, and DORS Policy.
2. Collaborate with WTC to assure consumers receive services offered at WTC in a seamless and timely manner, including evaluation of processes to improve communication in a virtual/remote environment.
3. Strengthen relationships with WIOA partners to improve competitive integrated employment outcomes for DORS consumers and improve reporting on common performance measures for DORS consumers.
4. Continue to train staff to accurately enter Educational Goals and verify Measurable Skills Gains.
5. Monitor reporting of MOU funded services provided through the documentation of Actual Service Records (ASR) in the AWARE case management system.
6. Utilize data analytics to identify areas of concern and ensure accurate reporting.

Performance Measures by June 30, 2023:

1. Meet federal performance standards for timely determination of eligibility and development of the Individualized Plan for Employment.
2. During PY 2022, OFS achieved 97 percent eligibility determination timeliness compliance, compared to 96 percent in PY 2021, and 93 percent Individualized Plan for Employment development timeliness compliance compared to 96 percent in PY 2021.

Maryland Combined WIOA State Plan 2024-2028

3. Enhance consumer employment outcomes as measured by an increase in average hourly earnings from the previous year.
4. The average hourly wage of consumers who exited the program achieving an employment outcome was \$16.44, representing a \$1.36 increase from PY21 (\$15.08).
5. Provide staff training related to federal and state common measures for WIOA Core Programs.
6. Increased training opportunities have been offered throughout PY 2022, including training on the various WIOA Titles sponsored by workforce partners and distributed by the state. Adaptation of videoconferencing tools assisted ease of participation and creation of recorded sessions housed on a digital learning management system.
7. OFS will achieve 1,055 Competitive Integrated Employment Outcomes.
8. In PY 2022, OFS achieved 918 successful employment outcomes, 87 percent of agency goal. Reduced outcomes resulted from increased emphasis on provision of pre-employment transition services, the DORS waiting list for VR services, along with waiting lists for vendor services and vendor staff vacancies.
9. Increase number of MOU funded Actual Service Records entered over previous fiscal year.
10. Agency Regional Associates have provided support to monitor and reconcile MOU funded Actual Service Records for 516 unique consumers during PY 2022, down from PY 2021 (625 unique consumers). This decrease is attributed to decreased participation in summer 2021 youth employment programs.
11. Achieve 43% successful completion of verified Measurable Skills Gains.
12. Specific training was presented to all VR staff on measurable skills gains and supporting documentation. DORS achieved a 50.4% MSG rate for PY 2022, a significant increase from 42.4% in PY 2021.
13. Improve Employment Retention measures over previous PY by increasing the number of individuals employed in the 2nd and 4th Quarter after program exit.
14. DORS met federal performance measures for Employment Rate 2nd Quarter after Exit (47.9%) and Employment Rate 4th Quarter after Exit (45.2%) during program year 2022.
15. Improve Credential Attainment measure over previous PY by developing strategies to follow up with consumers for one year after program exit to determine those who have earned recognized post-secondary qualifications after leaving the VR program.
16. DORS met federal performance measures for Credential Attainment (26.4%) during program year 2022.

Objective 1.4

DORS will provide high-quality services and outcomes for individuals who are blind, vision impaired and Deaf-Blind (B/VI, D-B).

Strategies: DORS will

1. Provide high quality comprehensive services to eligible individuals who are blind, vision impaired and Deaf-Blind in accordance with the Workforce Innovation and Opportunity Act (WIOA) and Federal Regulations, the Code of Maryland Regulations, the Randolph Sheppard Act and DORS Policy.

Maryland Combined WIOA State Plan 2024-2028

2. Provide independent living services to older individuals who are blind through direct services of DORS rehabilitation teachers.
3. Collaborate with WTC to enhance services and educate staff to assure that blind, vision impaired and Deaf-Blind consumers have effective programming at WTC.
4. Strengthen relationships with WIOA partners to improve competitive integrated employment outcomes for DORS consumers and reporting on common performance measure for DORS consumers.
5. Continue to expand services and outreach to individuals who are deaf-blind and provide technical assistance to staff serving this population as recommended by the Deaf-Blind Workgroup.
6. Recruit and train Maryland Business Enterprise Program for the Blind vendors, and grow the program strategically.
7. Develop a standardized curriculum of activities for OBVS staff to ensure highly qualified staff to provide excellent service and increase customer satisfaction.
8. Continue training and support accurate recording of Education Goals and outcomes.
9. Utilize data analytics to identify areas of concern and ensure accurate reporting.

Performance Measures by June 30, 2023:

1. Meet federal performance standards for timely determination of eligibility and development of the Individualized Plan for Employment.
2. During PY 2022, OBVS achieved 93 percent eligibility determination timeliness compliance, compared to 88 percent in PY 2021, and 81.6 percent Individualized Plan for Employment development timeliness compliance compared to 72.7 percent in PY 2021. It is believed that multiple staff vacancies, including district supervisor positions, contributed to an overall decrease in performance. Eligibility and Plan Development analytic reports are reviewed at least twice monthly by executive staff.
3. OBVS will achieve 107 competitive integrated employment outcomes.
4. OBVS achieved 76 competitive integrated employment outcomes during PY 2022, (71 percent of agency goal), up from 46 successful outcomes during the previous program year.
5. The Business Enterprise Program will recruit/train/license five new managers and establish new vending sites where available.
6. In PY 2022, BEP Training continued; however, COVID-19 has significantly impacted program growth. Weekly town hall meetings are held with all Blind vendors to provide resources and training on available programs. The agency is working to identify, evaluate, and re-open facilities where sufficient foot traffic exists.
7. OBVS will close 174 ILOB cases as successful.
8. OBVS closed 134 ILOB cases as successful by DORS teachers for the blind during PY 2022, an increase of 38 from PY 2021 (96).
9. The Deaf-Blind Specialist will provide and/or coordinate three trainings per year for DORS staff to enhance awareness and knowledge regarding deaf-blindness.
10. The ability to provide formal staff training regarding Deaf-Blind services was impacted by the COVID-19 pandemic; however, Deaf-Blind resources and programs have been

Maryland Combined WIOA State Plan 2024-2028

shared with staff as available. OBVS holds quarterly staff training that includes information related to Deaf-Blindness.

11. The Deaf-Blind Workgroup will meet three times per year to identify and expand services for the Deaf-Blind.
12. Deaf-Blind workgroup met three times to stay in contact with the deaf-blind community and advocates regarding current and emerging issues.
13. Increase staff competencies and proficiencies to serve the OBVS population.
14. OBVS has held bi-annual meetings designed to highlight available resources and best practices to increase staff competencies to serve OBVS population. Additionally, the agency has increased the availability of an enhanced rate available to CRPs that demonstrate proficiency with serving OBVS individuals through the completion of a required OBVS training to increase quality services available to individuals with unique needs.
15. Enhance consumer employment outcomes as measured by an increase in average hourly earnings from the previous year.
16. The average hourly wage was \$23.56, representing a \$3.10 increase from PY 2021 (\$20.46).
17. Provide staff training related to the new federal and common measures for WIOA Core Programs.
18. OBVS staff continue to grow in their specialized competencies and proficiencies through participating in quarterly meetings/training, several times per year. DORS has begun revising OBVS training curriculum in collaboration with advocacy groups. OBVS staff have participated in training related to the new federal and state common measures for WIOA Core Programs during program meetings.

Objective 1.5

Provide effective services at the Workforce & Technology Center using state-of-the-art interdisciplinary strategies.

Strategies: DORS will

1. Continue to provide high quality in-person and virtual services to individuals with significant or most significant disabilities to facilitate successful competitive integrated employment outcomes.
2. Continue to develop and enhance relationships with employers utilizing agency staff who specialize in underserved populations to address service needs; as well as, issues and trends related to the employment of underserved disability populations.
3. Enhance employer engagement through linkages with employers, the business community, DORS Business Services staff, the Maryland Apprenticeship Think Tank, and community partners.
4. Continue to provide comprehensive services and awareness to employers to enhance knowledge and understanding of the benefit of assistive technology at the worksite.
5. Continue to implement and monitor WTC staff documenting measurable skills gains/credentials for individuals served.

Maryland Combined WIOA State Plan 2024-2028

Performance Measures by June 30, 2023:

1. Increase the number of consumers achieving competitive integrated employment outcomes compared to the previous year.
2. The number of consumers achieving competitive integrated employment outcomes increased from 236 (PY 21) to 265 (PY 22).
3. Increase the number of consumers who are blind/vision impaired and Deaf-Blind that will receive services compared to the previous year.
4. The number of consumers who are blind/vision impaired who received services decreased from 361 (PY 21) to 356 (PY 22). The number of consumers who are Deaf-Blind who received services showed a decrease from 30 (PY 21) to 24 (PY 22).
5. Increase the number of consumers who are deaf or hard-of-hearing that will receive services compared to the previous year.
6. The number of consumers who are deaf or hard-of-hearing who received services decreased from 123 (PY 21) to 112 (PY 22).
7. Increase the number of consumers who have Autism that will receive services compared to the previous year.
8. The number of consumers served who have Autism increased from 322 (PY 21) to 348 (PY 22).
9. Increase the number of customized and/or partnership trainings compared to the previous year.
10. The number of customized and/or partnership training programs increased from 16 (PY 21) to 22 (PY 22).
11. Increase the number of consumers receiving apprenticeship services for consult and/or support compared to the previous year.
12. The number of consumers receiving apprenticeship services for consult and/or support increased from 37 (PY 21) to 101 (PY 22).
13. Participate in the division-wide Business Services Team and Maryland Apprenticeship Think Tank for the expansion of employer engagement including customized trainings, partnership programs, and pre-apprenticeship and apprenticeship programs.
14. Designated WTC staff participated in the division-wide Business Services Team and Maryland Apprenticeship Think Tank for the expansion of employer engagement including customized trainings, partnership programs, and pre-apprenticeship and apprenticeship programs.
15. Increase the number of worksite consumers served as compared to the previous year.
16. The number of worksite consumers served increased from 50 (PY 21) to 56 (PY 22).
17. Increase the number of documented measurable skills gains/credentials for individuals served at WTC as compared to the previous year.
18. The number of documented measurable skills gains/credentials for individuals served at WTC increased from 74 (PY 21) to 162 (PY 22).

Goal 2: Assure high quality Pre-ETS service for qualified students with disabilities.

Objective 2.1

Maryland Combined WIOA State Plan 2024-2028

DORS will utilize resources to coordinate and ensure the provision of pre-employment transition services as required.

Strategies: DORS will

1. Ensure that VR counselors and staff work with students with disabilities, families, school personnel, business partners, and community partners to help these students prepare for employment and self-sufficiency.
2. Support and emphasize the application for vocational rehabilitation services for potentially eligible students.
3. Formalize consistent partnerships with Local School Systems (LSS) through agreements to ensure access to the required Pre-ETS and Transition services throughout the state.
4. Utilizing resources in addition to the assigned field counselor to implement Pre-ETS and transition services that promote educational achievement, independence and long term career success.
5. Restructuring the implementation of Pre-Employment Transition Services to ensure that students with disabilities have access to the Pre-ETS services they may need, while maintaining internal controls.
6. Support VR counselor capacity to meaningfully serve students with disabilities referred to DORS.
- 7.

Performance Measures by June 30, 2023:

1. Increase the number of students receiving pre-employment transition services compared with the previous year.
2. The number of students receiving Pre-ETS increased by 1,143. In June 2022 the total number of students receiving Pre-ETS was 2,567 by June 2023 3,710 were being served.
3. The number of potentially eligible students receiving Pre-Employment Transition Services who apply for VR services will match or exceed those who have applied for services in the previous year.
4. 805 students with disabilities receiving Pre-ETS applied for VR in PY21, and 1,055 students with disabilities receiving Pre-ETS applied for VR in PY22.
5. Monitor existing MOUs with 24 Local School Systems (LSS).
6. MOUs are maintained via a tracking system to keep up to date. A MOU template has been provided to all Local DORS offices and Local Education Agencies (LEA) to facilitate updated agreements at the local level. The aim of the local agreements is to clarify policies and procedures regarding services and responsibilities to Students with Disabilities (SWD), as well as outlining local collaborative practices. Over the past several months LEAs have been submitting signed agreements back to DORS. DORS leadership reached out to local areas to identify any areas in need of technical assistance in completing the MOUs.
7. Develop a tiered plan for provision of Pre-Employment Transition Services programming by designing/structuring services which meet student needs.
8. DORS restructured Pre-ETS to bring consistency to the services provided to students. Pre-ETS outcomes are now based on learning objectives rather than participation in various activities. These objectives will keep the quality of services high while allowing counselors

Maryland Combined WIOA State Plan 2024-2028

and students to better identify what service areas have been fully addressed and where there may still be need for service. All reporting documentation has been modified for vendors to indicate whether a student has met the various learning objectives. Along with the shift in emphasis to learning objectives, DORS solicited proposals for Job Exploration Counseling, Instruction in Self- Advocacy, Work Readiness Training, and Counseling on Enrollment services. Specific guidelines of the learning objectives to be addressed by each service, the amount of time expected to complete, and a standard fee for the service were provided in the solicitation. DORS plans to have all Pre-ETS standardized to these guidelines by July 2024.

9. Coordinate with the University of Maryland College's Center for Transition and Career Innovation of Education (CTCI) to study the effectiveness of current Pre-ETS case management methods with the goal of developing new practices to improve information delivery and communication to parents and school systems.
10. DORS contracted with CTCI for a pilot to process referrals for Pre-ETS across Maryland. By June 30, 2023, DORS submitted 3,479 referrals to CTCI and 2,674 had been returned to DORS with recommendations for how to proceed. In working with these referrals CTCI increased the percentage of referrals that moved forward with qualification for DORS by their consistent outreach efforts and novel tools including SMS text message outreach and online scheduling applications. CTCI and DORS are working together to increase visibility in schools and presented to the MSDE Secondary Transition Steering Committee and other regional events.

Goal 3: This goal focuses on a non-VR program that is not applicable to the WIOA State Plan. (Disability Determination Services program).

Goal 4: Partner and collaborate with other WIOA programs, private organizations, employers, and community groups to advance the employment and independence of individuals with disabilities.

Objective 4.1

Evaluate and monitor service delivery for consistency with WIOA priorities.

Strategies: DORS will

1. DORS/WTC staff and WIOA partners will participate in joint trainings to learn about the benefits of services available at the state and local level.
2. Contribute to the tracking of the Benchmarks of Success for Maryland's Workforce System.
3. Participate in local planning meetings regarding service provision and collaboration in American Job Centers to strengthen referral procedures and tracking of consumer involvement with WIOA partners.
4. Progress will be made on the implementation of the recommendations of the Comprehensive Statewide Assessment of the Rehabilitation Needs of Individuals with Disabilities in Maryland.
5. DORS will hold regular CRP Advisory Council meetings.

Maryland Combined WIOA State Plan 2024-2028

6. Develop a task force with representation from each Region to identify the role/tasks of the CRP liaison, how this position is assigned to a CRP, procedures for collaboration with the Office of Community Rehabilitation Programs and expectations from the CRPs.

Performance Measures by June 30, 2023:

1. DORS will participate in training activities with WIOA partners, and develop an agency clearinghouse of training materials, including a joint calendar of events.
2. DORS has utilized the State of Maryland's Hub online learning management system to distribute the WIOA training series to staff. Training modules include: The Workforce System Presents: Module 1 Intro to the HUB, Module 2: Benchmarks of Success, Module 3: The Governor's Workforce Development Board, Module 4: Understanding Title I, Module 5: Understanding Title II, Module 6: Understanding Title III, and Module 7: Understanding Title IV.
3. DORS data specific to the Benchmarks for Success will be shared with WIOA partners and DORS staff.
4. DORS has continued to provide data specific to the Benchmarks of Success with WIOA partners as requested. Information is compiled and shared with partners in monthly Benchmarks of Success Newsletters.
5. Increase number of consumers involved in services provided by WIOA partners using AWARE documentation, including individuals on the waitlist. Develop a means to track WIOA partner collaboration in AWARE.
6. In PY22 an average of 5.37% of DORS consumers were involved in services provided by WIOA partners, up from an average of 4.475% in PY21. Individuals on the DORS waitlist are given information regarding services provided by WIOA partner agencies at time of Eligibility decision. Partner collaboration is tracked using Special Programs in the AWARE case management system.
7. Implement findings of the 2022 Comprehensive Statewide Assessment of the Rehabilitation Needs of Individuals with Disabilities in Maryland.
8. DORS has continued to implement findings of the 2022 Comprehensive Statewide Assessment of the Rehabilitation Needs of Individuals with Disabilities in Maryland. Highlights include the development of increased community-based services provided by the Workforce and Technology Center, evaluation of staffing needs statewide to ensure an effective and manageable caseload distribution, creation of Deaf and Hard of Hearing Unit to establish consistency and full access in serving DHH applicants and consumers, and collaboration with the University of Maryland's Center for Transition and Career Innovation to assist DORS with processing Pre-ETS Referrals.
9. CRP advisory council will meet 3 times per year.
10. The DORS CRP Advisory Council met September 19, 2022, January 23, 2023 and May 22, 2023 during PY2022.
11. A standardized position description will be developed for the CRP liaison position which outlines roles and responsibilities.
12. DORS updated VR Counselor position descriptions to include CRP liaison responsibilities.

Maryland Combined WIOA State Plan 2024-2028

Objective 4.2

Enhance collaboration with and services to Maryland private and public employers.

Strategies: DORS will

1. Regional Business Services Representatives and WTC Employment Specialists will provide, enhance, and track services to businesses including recruitment assistance, technical assistance for tax incentives, development of work-based learning opportunities, OJT and customized training, apprenticeships, retention services, and disability awareness and ADA training.
2. Reengage with businesses through the CSAVR National Employment Team (NET). Collaborate with WIOA partners and community rehabilitation programs to leverage business contacts, share resources and expertise, and coordinate services that are beneficial to businesses and promote the employment of individuals with disabilities.
3. Partner with businesses to connect them to DORS job seekers through tours, career information sessions, job fairs, and other direct means.

Performance Measures by June 30, 2024:

1. The number of services to employers will increase as compared to the previous year and will be documented in the AWARE employer module to measure effectiveness in serving employers. Business partner activities will be tracked in the AWARE Employer module and increase over the previous year.
2. The following individual employer services were documented in AWARE: Business Development 1,168; Disability Training 31; OJT/Customized Employment 143; Partnership Activity 345; PETs 15; Recruitment Assistance 746; Retention Services 162; Tax Incentives 15; Work-Based Learning 6. The total number of direct services documented increased substantially from 1,453 in PY21 to 2,632 in PY22, following the COVID-19 pandemic.
3. The number of work-based learning opportunities, including, but not limited to, QUEST and On-the-Job Training opportunities will increase as compared to the previous year and be tracked through the AWARE case management system.
4. DORS assisted 6 consumers to participate in QUEST internship opportunities during PY 2022. A new QUEST Internship program is scheduled to begin in Summer 2024. There were 4 OJT Wage Reimbursement Agreements with employers, an increase of 1 from PY 2021.
5. Communications, minutes and agendas of CSAVR NET meetings and activities as well as business services reports will confirm activities and progress.
6. The Business Relations Manager (NET Point of Contact) and WTC Employment Services Supervisor receive regular updates on NET activities and participated on conference calls and webinars with a number of national employers, including CVS, Starbucks, Amazon, Aetna, Hewlett Packard, Microsoft, Facebook, Wells Fargo, Sephora, Bank of America, U.S. Department of Agriculture, Federal Aviation Administration, Forest Service, and Department of Transportation
7. Monthly narrative reports from Business Service Representatives will show evidence of activities with agency partners.

Maryland Combined WIOA State Plan 2024-2028

8. Monthly reports from the statewide BSRs continue to show increased collaboration and activities with MD Labor Business Services, AJC staff, Community Rehabilitation Program job coaches/developers and employment specialists and other agencies engaged with businesses. In Local Areas, business services teams meet regularly to coordinate activities, such as job fairs, recruitment events and training for employers. BSRs also coordinated ADA training for job seekers and AJC staff in various areas of the state.

Objective 4.3

DORS will provide support to the State Rehabilitation Council (SRC) to maintain and enhance its leadership role in the oversight of vocational rehabilitation service delivery in Maryland.

Strategies: DORS will

1. DORS will ensure that it works with the State Rehabilitation Council (SRC) in accordance with federal law and regulations and Council By-Laws.
2. Council members will review and comment on the Annual Agency Program Plan, DORS progress in meeting its performance goals, and DORS program accomplishments

Performance Measures by June 30, 2024:

1. The Maryland SRC will conduct four quarterly meetings.
2. SRC meetings were held September 9 and November 9, 2022, February 8, May 10, and September 13, 2023. An Executive Retreat was held on August 24, 2022, including a review of Rehabilitation Services Administration Monitoring, the 2022 Comprehensive Statewide Comprehensive Needs Assessment draft, PY 2021 agency performance data, and the PY 2022 Strategic Plan.
3. The Maryland SRC and DORS will conduct annual public meetings.
4. DORS and the MSRC held two virtual public meetings: October 11, 2023 at 4:00 PM and October 13, 2023 at 10:00 AM. A call-in option was also available and American Sign Language interpreters were at both meetings.

Objective 4.4

Promote and enhance quality independent living outcomes for individuals with disabilities in Maryland through independent living programs.

Strategies: DORS will

1. Provide grant support, technical assistance and monitoring to the Statewide Independent Living Council (SILC).
2. Manage DORS grants to Centers for Independent Living (CILs), including providing technical assistance and monitoring regarding the IL program, the IL AT program, and fiscal responsibilities.
3. Participate as an IL Partner in implementation of the 2017-2020 State Plan for Independent Living.
4. Regional Directors and OBVS Supervisors will conduct an annual meeting with Executive Directors of CILs within their areas to discuss issues of mutual interest.

Maryland Combined WIOA State Plan 2024-2028

Performance Measures by June 30, 2024:

1. Annual reviews of grant performance will be conducted for each CIL with which DORS has a grant, and the Statewide Independent Living Council.
2. The DORS Staff Specialist for Independent Living reviewed and approved CIL budgets and quarterly reports throughout the year. In 2023, DORS conducted on-site reviews of two CILs, whereby policies, procedures, records, reports and financials were reviewed with a satisfactory performance evaluation.
3. DORS Regional/Program directors will confirm at least annual meetings with CIL Executive Directors.

DORS Regional Directors had ongoing communication with CIL Directors as needed throughout the year. The DORS Staff Specialist for Independent Living maintained communication and/or met with CIL Directors and the Statewide Independent Living Council on a minimum monthly basis. DORS partnered with the SILC on the completion of the one year 2024 extension to the State Plan for Independent Living (SPIL) and will collaborate on the SPIL development process for FY 25-27.

Objective 4.5

Evaluate partner connection for consumers receiving Social Security Benefits.

Strategies: DORS will

1. Review current policy to ensure order of selection assignments for individuals with Social Security benefits are accurate.
2. Monitor updated policy and procedures for batch processing of benefits verification to ensure order of selection, eligibility, and appropriate referral for services for individuals receiving Social Security Benefits.
3. Complete referrals for Social Security recipients on the waitlist to employment networks and the Work Incentives and Planning Assistance (WIPA).
4. Provide information through the Ticket to Work Handoff regarding referral to an employment network upon DORS case closure to participants who receive Social Security benefits. DORS will obtain consent to disclose information to Employment Networks.
5. Ensure fee for service benefits planning is completed for all appropriate Social Security recipients.

Performance Measures by June 30, 2023:

1) DORS counselors and supervisors will utilize Social Security benefits information provided via SVES batch process and medical documentation when making eligibility and order of selection determinations for all consumers.

The Social Security Programs Unit provides periodic training, informational bulletins, and guidance on SSA eligibility and other changes. The unit completes a weekly batch verification

Maryland Combined WIOA State Plan 2024-2028

process that provides counselors and supervisors with the necessary information on personal information and SSA benefits for counselors to complete eligibility determinations and develop plans for service. Reports are provided weekly to supervisors to monitor case flow and ensure accurate and timely decisions are made.

The batch verification process has increased in usage over the monitoring period for this performance measure from 276/week in 2021 to 282/week in 2022 and now stands at 339/week for 2023. This is a result of several factors including efforts to move cases off of the delayed status list, the efforts of CTCI and the EDU to process referrals, and to efforts by the Social Security Programs Unit to increase staff usage of a dedicated DORS email box for requests for open cases where benefit status changes. Policy and procedures for this process are still being monitored and changes to AWARE are currently being developed to automatically identify cases that have been merged under 1 PID to run verification, and a new checkbox within AWARE itself is being added so that counselors will be able to request verification at any point in the case, from within AWARE itself. This will likely increase the number of verification but give counselors more control and understanding of the benefits for the individual when casework decisions need to be made. The Social Security Programs Unit is working with Alliance to ensure this process proceeds smoothly and procedures and training will be developed to assist staff.

2) DORS will track participants with Social Security benefits in delayed status to increase referral to employment networks and/or WIPA as appropriate.

The Social Security Programs Unit actively fields referrals for service from Social Security beneficiaries. These cases are triaged by phone with the beneficiary and the individual is afforded an opportunity to make an informed choice as to whether they wish to self-refer to DORS, a partner EN, or both. Individuals are also provided information regarding the DORS eligibility process and next steps if they may be placed on the DORS waitlist. The unit is actively coordinating with SSA and pending the transition to the new Ticket Program Manager (Cognosante), will open discussions about the feasibility of including delayed VR cases on SSA marketing lists to ENs, to allow ENs to market their services directly to delayed status beneficiaries.

This proposal is still under review by SSA General Counsel and was discussed again at the National Employment Network Association Annual Conference in 2023. As this is still not resolved at the Federal level, the Social Security Programs Unit of DORS intends to leverage SARAworks to achieve similar goals by identifying and providing outreach to both delayed status DORS cases and cases closing from VR services that are likely to benefit from Ticket to Work coordination and handoff to an Employment Network. The unit will utilize SARAworks to generate monthly contacts to these applicable consumers and provide information, referral and guidance with a staff person if the individual so chooses based upon their communication through SARA.

3) DORS will track participants with Social Security benefits to increase referral to an Employment Network after obtaining employment.

Maryland Combined WIOA State Plan 2024-2028

The Social Security Programs Unit has developed policy and procedures to identify Employment Network Handoff candidates (those with Ticket to Work assigned to DORS, employed at or near Trial Work Level, of appropriate age, and with an available Ticket to Work). A monthly report is generated by the unit and combined with data from AWARE, SSA's Ticket to Work Portal, and prior benefits planning fee-for-service, so that coordination can be conducted by the unit to facilitate Ticket handoff conversations between the DORS counselor, DORS consumer, and potential EN providers. These cases will be tracked from employment stability through case closure and for 1 to 2 quarters beyond case closure to determine a baseline of Ticket assignments to ENs after VR closure and retention of the Ticket with EN partner agencies. Once a baseline of handoff and retention is established, training efforts to increase this number will follow. In addition to counselor efforts to increase the number of Ticket Handoffs, our benefits planners are tasked with providing this information to beneficiaries at Stability in what's considered phase III of benefits planning.

Approximately 27 cases monthly meet the handoff criteria for this process. Coordination was conducted by Social Security Programs Unit staff for each case and included two email contacts to DORS field counselors to facilitate coordination as well as 1 letter directly to the DORS consumer, post-closure. Counselor response rate was between 12% and 15% and consumer response rate to letters was sub-10%. Monthly handoffs generated by this process only averaged 1 to 2 additional handoffs and it was determined that this approach was insufficient. The unit is currently developing an alternative approach using direct communication to the consumer via SARAworks as text/email communication to the consumer should result in a higher response rate and more efficient provision of information and referral.

4) The number of Social Security beneficiaries receiving timely fee-for-service benefits counseling will increase as compared to the previous year.

The provision of benefits planning had risen pre-COVID to between 50 and 60%, but dropped during and post-COVID. The unit has recently developed and is currently testing a powerBI dashboard that will be disseminated to field staff so that counselors and supervisors (as well as regional directors and administrators should they so choose to review). This dashboard provides (near) real-time review of the counselors open caseload and the status of benefits planning authorizations for all consumers receiving SSA benefits. This should provide counselors with a tool to identify cases requiring the service more efficiently as well as provide supervisors with a measure of caseload benefits planning usage. Training will be provided to staff on the usage of this new tool and a re-evaluation of usage will be conducted once this new process is live.

Goal 5: Provide infrastructure to promote and support the accomplishment of the DORS mission

Objective 5.1

Implement strategies required by WIOA and in accordance with the Combined State Plan.

Strategies: DORS will

Maryland Combined WIOA State Plan 2024-2028

1. Continue to implement MOUs/Resource Sharing Agreements with workforce partners required to fulfill new federal reporting requirements.
2. Expand electronic communication with DORS consumers throughout the case process, including post-exit.
3. Explore data collection systems and data sharing agreements with WIOA partners to facilitate the collection of federal reporting requirements.
4. Provide DORS staff and agency partners with opportunities to receive internal technical assistance and training regarding WIOA implementation.
5. Document consumer involvement with WIOA partner agencies in the AWARE case management system.
6. Continue processes and strategies for elimination of hard copy consumer case files.

Performance Measures by June 30, 2023:

1. MOUs and Resource Sharing Agreements will be completed on an as needed basis to conform to State and Federal regulations.
2. DORS continues to develop and implement MOUs and Resource Sharing Agreements with WIOA partners. In 2024, DORS plans to replace outdated accessible workstations located in America's Job Centers with new equipment, to be followed by staff training provided by DORS.
3. Electronic communication procedures for requesting and collecting information and input from DORS consumers will be implemented and updated in the RSM.
4. DORS has purchased SARA (Semi-Autonomous Research Assistant), a software application that operates as a virtual assistant to automate regular processing, follow-up, data entry and documentation in accordance with agency policy. Installation and staff training began in April 2023 as a staggered rollout. Staff training has continued with an expectation of completion in early 2024. Policy is currently being evaluated to determine implications of data exchange and best practices for staff.
5. Staff will be provided technical assistance on a topic related to WIOA at least quarterly.
6. During PY22, staff were provided technical assistance on a variety of WIOA topics, including those offered via the State of Maryland's Hub online learning management system. In addition, DORS staff and staff from WIOA partners attended the annual training at the 2022 and 2023 Maryland Workforce Association Conference, Raising the Bar, and the 2022 Maryland Rehabilitation Conference.
7. Consumer involvement with WIOA partners will increase as compared to the previous year; individual statistics will be included on staff performance evaluations.
8. In PY22 an average of 5.37% of DORS consumers were involved in services provided by WIOA partners, up from an average of 4.475% in PY21. Measuring consumer involvement with WIOA partners is difficult to track because there is no standard/shared tracking system.
9. Staff will continue to attach all pertinent documentation to the electronic AWARE case record and review materials at case closure, while following agency record retention policy.

Maryland Combined WIOA State Plan 2024-2028

10. Documentation attached in the electronic case record is verified through Quality Assurance Case reviews, Eligibility and Plan review and Case closure checklist completed by Supervisor, and requests for Administrative Approval completed by Senior leadership.

Objective 5.2

Increase staff competency and satisfaction by providing ongoing staff training, professional development, and leadership development programs while intentionally promoting a culture of staff retention.

Strategies: DORS will

1. Establish an Internal Communications Workgroup to recommend a methodology which will ensure/verify all staff receive clear and consistent communication, including evaluation of a "DORS Dashboard" to share accomplishments and information.
2. Will continue working towards developing position-specific training to be offered via a learning management system platform for both existing and new staff to access the learning modules utilizing input from the New Staff Training Workgroup.
3. Develop a comprehensive training series for Supervisors to include staff orientation, personnel management, and case management functions.
4. Encourage DORS staff to access on-line/web-based learning management systems to address ongoing training needs.
5. Promote leadership development and cross-training opportunities to ensure continuation of critical agency functions utilizing work teams from multiple program areas.
6. Continue to support DORS staff obtaining advanced degrees in vocational rehabilitation and related fields.
7. Conduct at least quarterly training of Business Services staff to enhance their skills and develop strategies for engaging businesses.
8. Develop a task force to identify staff training needs within a virtual work environment.

Performance Measures by June 30, 2023:

1. Internal Communication Workgroup recommendations will be provided to executive staff.
2. Recommendations for internal communications have been provided to executive staff. Notably, DORS has updated the staff intranet website with a variety of information available in a common location, including archives of past directives and announcements.
3. New Staff Training Workgroup recommendations will be provided to executive staff in order to move forward with publishing training modules, including curriculum and procedures for training new staff virtually.
4. New staff are assigned virtual curriculums through YesLMS (learning management system) upon start date, given 6 weeks to complete assignments, and are also assigned WIOA training Modules from the Department of Labor. On CANVAS (internal LMS system) various agency policy and procedure training are assigned, including the following topics: History of Vocational Rehabilitation, DORS/San Diego State University (SDSU) VR Overview, The Power of Empathy, Values, & Motivation in the VR Process, Overview of

Maryland Combined WIOA State Plan 2024-2028

the Americans with Disabilities Act, Ethics and Confidentiality, Delving into the 2023 CRC Code of Ethics, Professional Writing and Communication for VR Counselors, How to Care for Yourself So You can Help Others, Informed Choice, Privacy Rules, Vocational Rehabilitation and HIPAA, Disability Language and Etiquette, Autism Spectrum Disorder and Employment, Borderline Personality Disorder, Medical Aspects of Disability: Course 1-4, and Ethics and Case Management. Management training for new DORS supervisors will be offered twice during PY2022. Examples of these training will include staff evaluation using specific reports and exit interviews.

5. Staff use of accessible on-line/web based learning management systems such as Workforce Innovation Technical Assistance Center (WINTAC), Vocational Rehabilitation Technical Assistance Center - Quality Management (VRTAC-QM), National Technical Assistance Center on Transition: Collaborative (NTACT:C), National Association of State Workforce Agencies (NASWA), and ADA learning centers will increase during the PY.
6. DORS staff received training using the following online learning management systems: YesLMS, CANVAS (DORS internal LMS system), and the State of Maryland's Hub, Learning Management System. DORS has also worked in collaboration with VRTAC-QM, NTACT:C, NASWA and ADA learning centers during the program year.
7. At least one multi-session leadership development program with a cross-training component will be offered during the PY.
8. DORS completed an agency leadership development program, Emerging Leaders, during the program year. This program is designed to provide a diversified leadership experience and enhance and improve communication skills. DORS also began the DORS Leadership Exploration & Agency Programs (LEAP). Through pairing with experienced, volunteer staff (aka "Agency Guide"), this program provides an opportunity to increase/expand a participant's knowledge about the agency, as well as determine her/his inclination for leadership. The curriculum includes: group meetings (initial, mid-way, conclusion), goal planning, frequent contact (in-person, phone, e-mail), and the sharing of information with fellow participants.
9. Develop agency work teams to identify critical agency functions and plan for workflow based upon staff resources.
10. During the program year, DORS developed agency work teams to address the annual planning meeting and the QA review implementation.
11. Staff enrollment in graduate school programs will increase from the previous PY.
12. DORS offered a Graduate School Lunch & Learn Information Series where interested staff met with 8 different Universities to discuss Rehabilitation Counseling graduate programs and agency tuition reimbursement policies and procedures. During PY23, 8 staff were enrolled in graduate school programs, an increase of 2 from PY22.
13. Agendas and minutes of Business Services meetings will document training progress.
14. Agendas and minutes of Business Service meetings have been documented and archived for staff reference.

Objective 5.3

Promote strategic use of accessible technology and establish policy and internal controls to support staff effectiveness and efficiency.

Maryland Combined WIOA State Plan 2024-2028

Strategies: DORS will

1. Implement the Information Technology recommendations identified as Year One Key Actions in the DORS Strategic Plan for 2021-2022.
2. Monitor and evaluate DORS Eligibility Unit capacity to centrally process all applications for service to address increased counselor workloads while promoting a consistent consumer experience.
3. Review, update, and document internal controls and streamline case management, communication, and administrative procedures to reduce reporting errors and establish statewide consistency.
4. Convene a workgroup of program managers and staff specialists to develop a consistent vendor application and approval process and monitoring protocol.
5. Utilize an Online Referral procedure managed by Central Office staff to ensure consistent processing of initial referral contact and District assignment.
6. Implement CITRIX Right Signature accessible digital signature instrument to improve staff efficiency and decrease time necessary to document consumer review.
7. Identify critical platforms and other technologies needed to ensure continuity of work.

Performance Measures by June 30, 2023:

1. DORS Strategic Plan Information Technology Key Actions for Year One will be implemented.
2. During the past program year, DORS updated its intranet platform with assistance from the Department of Information Technology (DoIT) to address concerns with end of life software applications. This update has provided staff with a streamlined operation and increased ease of use for those with accessibility needs.
3. Eligibility Unit Workgroup will be utilized to evaluate responsibilities and Unit processes to streamline case handoff to field counselor following Eligibility determination. Relevant policy information will be updated in the RSM.
4. The DORS Eligibility Determination Unit has increased capacity to process referrals from all regions and has expanded partnership with University of Maryland CTCL to improve timeliness of Pre-ETS student referrals. Additionally, DORS application policy and materials have been updated to streamline information collection and implement plain language materials. The Policy Review Committee has undertaken a review of DORS forms and processes to streamline case management tasks and remove administrative barriers as applicable.
5. DORS Portals, Retarus Mail to SMS, and E-Fax will be used for inbound and outbound communication.
6. Bi-directional communication technology was implemented in 2023 to facilitate improved communication via text messaging and secure emails between staff and consumers, and to assist with automated case management processes via linkage to AWARE systems.
7. DORS will implement an accessible technology solution for collecting e-signatures.
8. DORS has implemented technology to collect electronic signatures. Beginning October 2022, the Citrix electronic signature package was rolled out to staff of the Eligibility

Maryland Combined WIOA State Plan 2024-2028

Determination Unit, followed by the Office of Blindness and Vision Services, then Field Services Offices. This has significantly reduced the amount of time to obtain client signatures and increased counselor productivity.

9. Expand use of GovDelivery to send appointment reminders to customers and solicit post-exit follow-up.
10. Bi-directional communication technology will be utilized as a secure messaging application between staff and consumers, to include virtual appointment scheduling, text/email reminders, and post-exit follow-up.
11. The Online Referral process will be evaluated at least quarterly to review effectiveness of procedures and implement efficiencies as necessary.
12. The online referral process has been continuously reviewed and the referral instrument has been updated to request additional information necessary to expedite processes.
13. Position descriptions will be reviewed and revised, as necessary, for consistency with Agency priorities to ensure appropriate distribution of Agency resources.
14. Position description review and revision are ongoing. Multiple positions within the agency have been modified to include updated duties and responsibilities. Several positions have been reclassified/repurposed to address greater agency needs.
15. DORS required forms and administrative procedures will be reviewed and streamlined, including focus on virtual/remote resources/fillable forms/review & reduce duplicative information/Fact sheets/ evaluate need for signatures on forms.
16. The DORS application policy and materials have been updated to streamline information collection and implement plain language materials. Policy Review Committee has undertaken a review of DORS forms and processes to streamline case management tasks and remove administrative barriers as applicable.
17. Establish internal control procedures for the vendor application and approval process and monitoring vendor performance, including bimonthly Invoice Discrepancy Report.
18. To implement internal controls and standardize vendor management, DORS has established a Vendor Coordinator Staff Specialist position to focus on vendor application and approval process and monitoring vendor performance, including bimonthly Invoice Discrepancy Report.

(2) Performance on the performance accountability indicators under section 116 of WIOA for the most recently completed program year, reflecting actual and negotiated levels of performance. Explain any discrepancies in the actual and negotiated levels; and For PY 2022, the VR program, authorized under title I of the Rehabilitation Act of 1973, as amended by title IV of WIOA, reported the following indicators of performance: Employment 2nd Quarter after Exit, Median Earnings 2nd Quarter after Exit, Employment 4th Quarter after Exit, Credential Rate, and Measurable Skill Gains.

Performance Indicator	Program Year 2022 Actual Level	Program Year 2022 Negotiated Level

Maryland Combined WIOA State Plan 2024-2028

Employment 2nd Quarter after Exit	47.9%	43%
Median Earnings 2nd Quarter after Exit	\$4,421	\$4,022
Employment 4th Quarter after Exit	45.2%	41%
Credential Rate	26.4%	20%
Measurable Skill Gains	50.4%	37%

(3) The use of funds reserved for innovation and expansion activities (sections 101(a)(18) and 101(a)(23) of the Rehabilitation Act) (e.g., SRC, SILC).

DORS continues to utilize funds reserved for innovation and expansion (I&E) activities to provide funding to support the operations of the State Independent Living Council. Their expenditures included salaries, lease space, travel and meeting cost, association dues, training, and office supplies.

(e) Supported Employment Services, Distribution of Title VI Funds, and Arrangements and Cooperative Agreements for the Provision of Supported Employment Services.

(1) Acceptance of title VI funds:

(A) VR agency requests to receive title VI funds.

(B) VR agency does NOT elect to receive title VI funds and understands that supported employment services must still be provided under title I.

(2) If the VR agency has elected to receive title VI funds, Section 606(b)(3) of the Rehabilitation Act requires VR agencies to include specific goals and priorities with respect to the distribution of title VI funds received under section 603 of the Rehabilitation Act for the provision of supported employment services. Describe the use of title VI funds and how they will be used in meeting the goals and priorities of the Supported Employment program.

GOALS AND PRIORITIES FOR THE PROVISION OF SUPPORTED EMPLOYMENT SERVICES

Supported employment services are provided on a statewide basis through the Title VI, Part B, and also Title I funds. Supported employment is competitive integrated employment or employment in integrated work settings in which individuals are working toward competitive employment, with ongoing support services for individuals with the most significant disabilities

Maryland Combined WIOA State Plan 2024-2028

for whom competitive employment has not traditionally occurred, or for whom competitive integrated employment has been interrupted or intermittent as a result of a significant disability. Fund allocation on a statewide basis ensures an equitable statewide service delivery. Title VI funds will be used to provide supported employment services after the individual has been placed in employment.

- DORS and the Maryland Behavioral Health Administration (BHA) are finalizing an updated Memorandum of Understanding and will continue working to streamline the VR application process by identifying required data elements that may be collected prior to referral to increase efficiency.
- DORS will Monitor the impact of supported employment intensive job coaching supports focused on achieving job stability and employment retention statistics on a quarterly basis using post-exit wage data.
- DORS will continue to provide staff resources and staff training to support Evidence-Based Practice Supported Employment and consumers who receive Assertive Community Treatment services.
- DORS and Developmental Disabilities Administration (DDA) are finalizing an updated Memorandum of Understanding which reflects collaborative practices related to WIOA specifies the roles and responsibilities of each partner at the state and local level, as well as, the appropriate referral processes.
- The quality of supported employment services will continue to be assured through the Division's Quality Assurance case review process. Findings will be used to identify policies in need of clarification and staff training needs.

(3) Supported employment services may be provided with title 1 or title VI funds following placement of individuals with the most significant disabilities in employment. In accordance with section 101(a)(22) and section 606(b)(3) of the Rehabilitation Act, describe the quality, scope, and extent of supported employment services to be provided to individuals with the most significant disabilities, including youth with the most significant disabilities; and the timing of transition to extended services.

The goal of the state's supported employment program is to maintain a system whereby individuals with the most significant disabilities are afforded the opportunity to participate in competitive integrated employment.

DORS will continue to encumber Title VI, Part B funds on a fee-for-service basis. When supported employment services exhaust Title VI, Part B funds, DORS counselors are instructed to encumber Title I funds. In that way, individuals in need of supported employment services will continue to be served, even when Title VI, Part B funds are exhausted. In compliance with the Rehabilitation Act, as amended, DORS will expend Title I dollars until an extended source of funding has been obtained. Consumers who are approved for BHA extended services will transition from DORS funded supported employment to BHA funded supported employment once they have achieved at least 45 days employment stability.

Maryland Combined WIOA State Plan 2024-2028

DORS additionally may provide Youth Extended Services, for a period of up to 4 years or until a youth reaches the age of 25, following up to 24 months of supported employment service. DORS-funded ongoing support services during the extended phase includes monitoring (at a minimum, twice monthly) at the work site of the individual to assess and verify continued employment stability, and coordination or provision of specific services at or away from the work site that are needed to maintain employment stability.

(4) Sections 101(a)(22) and 606(b)(4) of the Rehabilitation Act require the VR agency to describe efforts to identify and arrange, including entering into cooperative agreements, with other State agencies and other appropriate entities in order to provide supported employment services. The description must include extended services, as applicable, to individuals with the most significant disabilities, including the provision of extended services to youth with the most significant disabilities in accordance with 34 CFR 363.4(a) and 34 CFR 361.5(c)(19)(v).

The Division enters into cooperative agreements with the Developmental Disabilities Administration and the Behavioral Health Administration in order to provide for increased interagency cooperation, to ensure the maximum utilization of appropriate programs and resources in the provision of supported employment services to individuals with the most significant disabilities, to expand and improve services to individuals with the most significant disabilities, and to maximize the use of comparable benefits.

Formal written agreements set forth terms and conditions under which the Division and another agency or organization will cooperate in the provision of services. These formal interagency cooperative agreements will: identify policies, practices, and procedures that can be coordinated among the agencies (particularly definitions, standards for eligibility, the joint sharing and use of evaluations and assessments, and procedures for making referrals), identify available resources and define the financial responsibility of each agency for paying for necessary services (consistent with State law) and procedures for resolving disputes between agencies, and include all additional components necessary to ensure meaningful cooperation and coordination.

EVIDENCED BASED SUPPORTED EMPLOYMENT

DORS has implemented a Milestone Payment system for psychiatric rehabilitation programs offering Evidence-Based Supported Employment services. The Milestone Payment system significantly streamlines provision of services for DORS and provider staff by substantially reducing preparation of authorizations and invoices, tracking of hours of services, and simplifying reporting.

EMPLOYMENT FIRST

DORS is a partner with other State agencies and Community Rehabilitation Programs in implementing Employment First, a national effort to assure that all individuals, including those with significant disabilities, consider employment on a preferred basis in planning their lives.

Maryland Combined WIOA State Plan 2024-2028

Employment First, is consistent with DORS’ belief that individuals with disabilities, even the most significant disabilities, can work in meaningful positions in integrated settings when provided with adequate, appropriate support. Supported employment is appropriate for individuals in Employment First and is the means to assure the best chance for success in employment. Benefits planning is an important part of services for individuals served through Employment First.

(f) Annual Estimates. Sections 101(a)(15) and 101(a)(23) of the Rehabilitation Act require all VR agencies to annually conduct a full assessment of their resources and ability to serve all eligible individuals before the start of the Federal fiscal year. In accordance with 34 CFR § 361.29(b), annual estimates must include the following projections:

(g) Estimates for next Federal fiscal year—

(h) VR Program; and

Priority Category (if applicable)	No. of Individuals Eligible for Services	No. of Eligible Individuals Expected to Receive Services under VR Program	Costs of Services using Title I Funds	No. of Eligible Individuals Not Receiving Services (if applicable)
1	17,500	16,000	\$42,263,750*	N/A
2	3,400	800	\$2,000,000*	N/A
3	0	0	0	N/A

(i) Supported Employment Program.

Priority Category (if applicable)	No. of Individuals Eligible for Services	No. of Eligible Individuals Expected to Receive Services under Supported Employment Program	Costs of Services using Title I and Title VI Funds	No. of Eligible Individuals Not Receiving Services (if applicable)
1	925	825	\$315,114*	N/A

*Based on federal FY 2023 grant funding.

(g) Order of Selection.

The VR agency is **not** implementing an order of selection and all eligible individuals will be served.

The VR agency is implementing an order of selection with one or more categories closed.

* VR agencies may maintain an order of selection policy and priority of eligible individuals without implementing or continuing to implement an order of selection.

Maryland Combined WIOA State Plan 2024-2028

Pursuant to section 101(a)(5) of the Rehabilitation Act, this description must be amended when the VR agency determines, based on the annual estimates described in description (f), that VR services cannot be provided to all eligible individuals with disabilities in the State who apply for and are determined eligible for services.

(1) For VR agencies that have defined priority categories describe—

(A) The justification for the order;

An order of selection is required under section 101 (a)(5) of the Rehabilitation Act if a rehabilitation agency determines that it is unable to provide services to all eligible individuals who apply for services. With an order of selection, services must first be provided to individuals with the most significant disabilities before they are provided to other eligible individuals.

Due to limited personnel, DORS has been unable to provide services to all eligible individuals. Based on projected fiscal and personnel resources, an order of selection will remain in effect. The Division's Order of Selection ensures that eligible individuals with the most significant disabilities receive priority.

(B) The order (priority categories) to be followed in selecting eligible individuals to be provided VR services ensuring that individuals with the most significant disabilities are selected for services before all other individuals with disabilities; and

DORS has been in an Order of Selection for a number of years. Individuals are placed in priority categories at the time of eligibility determination. Depending upon DORS resources, the categories are closed for services in ascending order beginning with Category III and proceeding to Categories II and I. Services are provided only to those individuals in an open category. However, DORS shall continue to plan for and provide services to any individual determined eligible and where an Individual Plan for Employment has been signed prior to the date on which the Order of Selection category to which the individual has been assigned has been closed, irrespective of the severity of the individual's disability.

DORS staff are advised via formal issuance when categories are closed or reopened. Consumers are taken off the waiting list when resources are available to provide services, based on their application date.

The Order of Selection categories are as follows:

1. Individuals with Most Significant Disabilities.
2. Individuals with Significant Disabilities.
3. Individuals with Non-Severe Disabilities.

Maryland Combined WIOA State Plan 2024-2028

DESCRIPTION OF PRIORITY CATEGORIES

An individual with a most significant disability is an eligible individual:

1. Who has a severe physical or mental impairment which seriously limits three or more functional capacities such as mobility, communication, self-care, self-direction, interpersonal skills, work tolerance, or work skills, in terms of an employment outcome;
2. Whose VR can be expected to require multiple VR services: at least two from the main services of guidance and counseling, medical rehabilitation services including technology services, job placement, and vocational training; and
3. Who may require extensive services over an extended period of time
4. It is emphasized that determination of priority category is based on the disability and its impact on employment. There is clear evidence, demonstration or documentation of the limitations imposed by the disability.
5. An individual with a significant disability is an eligible individual whose severe physical or mental impairment seriously limits one or two functional capacities and also meets requirements in 2 and 3 above.
6. An individual with a non-severe disability is an eligible individual who does not meet the definition of significant or most significant disability.

(C) The VR agency's goals for serving individuals in each priority category, including how the agency will assist eligible individuals assigned to closed priority categories with information and referral, the method in which the VR agency will manage waiting lists, and the projected timelines for opening priority categories. NOTE: Priority categories are considered open when all individuals in the priority category may be served.

Eligible individuals assigned to Category 1 will be served without delay, and eligible individuals assigned to Category 2 will be moved from the waiting list to plan development and implementation, in accordance with the methods discussed below. DORS will continue to investigate methods to increase engagement of DORS consumers, including youth, while they are on the waitlist, such as by proactively providing information and referral services to WIOA partner agencies, including timely follow-up on those referrals.

The DORS Quality Assurance staff manages waiting list consumers by evaluating the monthly total number of Referrals, Applications for service, Eligibility Determinations, and number of newly eligible individuals added to the waiting list. The Division's Executive Staff will compare monthly totals to previous 12-month averages to determine availability of resources and staff capacity to remove individuals from the waiting list. Should conditions support a waitlist rollout, Quality Assurance staff will work in conjunction with Executive Staff to identify a cohort of eligible individuals based on their application date, and make contact by mail, email and text messaging where available to invite individuals to confirm interest in receiving VR services and update personal, educational, and vocational information by completing an "Off Delayed Status" survey. Quality Assurance staff will monitor survey responses to enter case notes and update information

Maryland Combined WIOA State Plan 2024-2028

in DORS' case management system as necessary, and will notify the appropriate field counselors and Regional leadership of any responses received to begin IPE development activities.

At this time there are no projected timelines for opening priority categories, as current staff caseload sizes are approximately one and a half times higher than the national average. During the Commission to Study the Division of Rehabilitation Services (House Bill 660), completed in March 2023, final recommendations included adding 74 new FTE State PINs to eliminate the waitlist and reduce the caseload levels of VR counselors to bring Maryland's VR counselor caseloads in line with the national average. As of this writing, no additional positions have been received as recommended by the Commission.

(2) Has the VR agency elected to serve eligible individuals outside of the order of selection who require specific services or equipment to maintain employment?

Yes

No

DORS has elected not to serve eligible individuals who require specific services or equipment to maintain employment, regardless of the established order of selection.

(h) Waiver of Statewideness. The State plan shall be in effect in all political subdivisions of the State, however, the Commissioner of the Rehabilitation Services Administration (Commissioner) may waive compliance with this requirement in accordance with section 101(a)(4) of the Rehabilitation Act and the implementing regulations in 34 CFR 361.26. If the VR agency is requesting a waiver of statewideness or has a previously approved waiver of statewideness, describe the types of services and the local entities providing such services under the waiver of statewideness and how the agency has complied with the requirements in 34 CFR 361.26. If the VR agency is not requesting or does not have an approved waiver of statewideness, please indicate "not applicable."

Not Applicable. The Maryland DORS has not requested a waiver of statewideness.

(i) Comprehensive System of Personnel Development. In accordance with the requirements in section 101(a)(7) of the Rehabilitation Act, the VR agency must develop and maintain annually a description (consistent with the purposes of the Rehabilitation Act) of the VR agency's comprehensive system of personnel development, which shall include a description of the procedures and activities the VR agency will undertake to ensure it has an adequate supply of qualified State rehabilitation professionals and paraprofessionals that provides the following:

(1) Analysis of current personnel and projected personnel needs including—

(A) The number and type of personnel that are employed by the VR agency in the provision of vocational rehabilitation services, including ratios of qualified vocational rehabilitation counselors to clients;

Maryland Combined WIOA State Plan 2024-2028

(B) The number of personnel currently needed by the VR agency to provide VR services, broken down by personnel category; these figures include the positions recommended by the HB660 Commission to Study the Division of Rehabilitation Service (Final Recommendation #9: Statutorily ensure the addition of at least 74 new full time employment State PINs to eliminate the waitlist, reduce caseload levels of VR Counselors, and expand training and services in community-based settings.) and

(C) Projections of the number of personnel, broken down by personnel category, who will be needed by the VR agency to provide VR services in 5 years based on projections of the number of individuals to be served, including individuals with significant disabilities, the number of personnel expected to retire or leave the field, and other relevant factors.

Personnel Category	No. of Personnel Employed	No. of Personnel Currently Needed	Projected No. of Personnel Needed in 5 Years
Management Associates/Administrative Aides/Support Staff/Secretaries	74	82	86
VR Specialists/Technical Specialists	153	215	225
VR Supervisors	27	33	36
Staff Specialists	47	49	51
Program Managers/Administrators/Executives	33	37	40
Other (Teachers, OT, PT, etc)	19	19	21

(C) Ratio of qualified VR counselors to clients:

Approximately an average across all caseloads is 1 VR counselor to 114 consumers.

(E) Projected number of individuals to be served in 5 years:

2024: 20,000, increase of 2%

2025: 20,800, increase of 4%

2026: 22,000, increase of 6%

2027: 23,400, increase of 6%

2028: 24,600, increase of 7%

(2) Data and information on personnel preparation and development, recruitment and retention, and staff development, including the following:

(A) A list of the institutions of higher education in the State that are preparing VR professionals, by type of program; the number of students enrolled at each of those institutions, broken down

Maryland Combined WIOA State Plan 2024-2028

by type of program; and the number of students who graduated during the prior year from each of those institutions with certification or licensure, or with the credentials for certification or licensure, broken down by the personnel category for which they have received, or have the credentials to receive, certification or licensure.

Institute of Higher Education	Type of Program	No. of Students Enrolled	No. of Prior Year Graduates
UMES	BA in Rehabilitation Counseling	38	8
GW	MA in Rehabilitation Counseling		5
Coppin State	MA in Rehabilitation Counseling		13

Virtual Degree Program Collaborations for Staff Development:

Institute of Higher Education	Type of Program
University of South Florida	MA Rehabilitation Counseling
University of Kentucky	MA Rehabilitation Counseling
Virginia Commonwealth	MA Rehabilitation Counseling & Mental Health Counseling
University of Maryland	Master of Business Administration
University of Maryland Global Campus	Business Administration
Hunter University	MA of Ed. Occupational Therapy & Orientation & Mobility

(B) The VR agency’s plan for recruitment, preparation and retention of qualified personnel, which addresses the current and projected needs for qualified personnel; and the coordination and facilitation of efforts between the VR agency and institutions of higher education and professional associations to recruit, prepare, and retain personnel who are qualified, including personnel from minority backgrounds and personnel who are individuals with disabilities.

Maryland Combined WIOA State Plan 2024-2028

The DORS Staff Development Plan includes:

- Active membership on advisory boards of colleges/universities with programs in Rehabilitation Counseling;
- Provision of job shadowing opportunities for Masters level students in their first year;
- Provision of internship opportunities in the comprehensive rehabilitation facility and field offices;
- Staff presentations to students and classes about the public rehabilitation program;
- Maintain effective partnership with historically black institutions to assure sufficient number of applicants for state agency job vacancies so that the workforce reflects the composition of the State; and
- To support retention of staff and succession planning, collaborate with universities, professional associations, and the National Rehabilitation Leadership Institute partners to provide on-going mentoring and leadership activities.

Cooperative Agreement for Hosting Interns From:

University	Program
Coppin State	Master of Ed. Rehabilitation Counseling
University of Maryland, Eastern Shore	MS Rehabilitation Counseling
The George Washington University	MA Rehabilitation Counseling
Salisbury University	Master of Social Work
Gallaudet University	Master of Social Work, MA Interpretation
Towson University	BA Deaf Studies
University of Alabama	MA Rehabilitation Counseling

(C) Description of staff development policies, procedures, and activities that ensure all personnel employed by the VR agency receive appropriate and adequate training and continuing education for professionals and paraprofessionals:

i. Particularly with respect to assessment, vocational counseling, job placement, and rehabilitation technology, including training implemented in coordination with entities carrying out State programs under section 4 of the Assistive Technology Act of 1998; and

Maryland Combined WIOA State Plan 2024-2028

ii. Procedures for the acquisition and dissemination of significant knowledge from research and other sources to VR agency professionals and paraprofessionals and for providing training regarding the amendments to the Rehabilitation Act made by the Workforce Innovation and Opportunity Act.

The Division maintains a system of staff development for staff professionals and paraprofessionals that includes the identification of training needs, developing policies and procedures, and conducting training activities. Training needs are identified based upon results of a variety of assessment instruments and methods which include:

1. The organizational Planning Process in which training areas are determined by the initiatives identified in the Division's five year Strategic Plan, the Annual Program Plan, and the Maryland WIOA State Plan;
2. DORS Performance Appraisal, which allows each professional employee and the employee's supervisor to identify on a semi-annual basis training needs and to develop a plan to assist the employee to meet the essential functions of their position as reflected in their position description. These needs are shared with the Staff Development Specialist and training needs are prioritized, developed, implemented, and/or coordinated based on the results of the information;
3. Program Evaluation: Areas of need are identified by the DORS program evaluator, through the case review process and the RSA 107 review;
4. The triennial comprehensive assessment of the needs of individuals with disabilities, included as Attachment 4.11 (a);
5. Division's Policy Review Committee, the State Rehabilitation Council (SRC), and annual public meetings provide feedback and a continuous evaluation component identifying needs that can be addressed and/or alleviated by training which are submitted to the Staff Development Office for appropriate action;
6. Individual Staff Training Needs Survey: A training needs assessment questionnaire is distributed to all staff annually. The results are tabulated and categorized to prepare for individual and/or group training programs.

Policies and Procedures for staff development activities are maintained in the Division's Rehabilitation Services Manual I, Administrative Manual, section 700, as well as the Staff Development Site on InDORS, the Division's intranet which allows staff to access information on policies and procedures for in-service training opportunities, tuition reimbursement, reimbursement for fees related to achievement and maintenance of CRC credentials, mentoring and leadership activities, and provides a training calendar with links to brochures and registration information.

TRAINING ACTIVITIES

The Staff Development program identifies training needs from surveys and sources noted above, and it develops and provides training to professional and paraprofessional staff through quarterly, annual, and customized training activities, which include the following:

Maryland Combined WIOA State Plan 2024-2028

- Orientation and training on fundamental rehabilitation process and procedures is provided to all new staff through Getting Connected, the Supervisor's Guide to training new staff through the Divisions, and the Quality Rehabilitation Training program provided to all new staff;
- New staff members are assigned trainings through the VR Development Group, Yes LMS system with 144 courses which cover a large variety of training topics including: Overview of the VR process, Disability-Specific Courses, Using Labor Market Tools, Ethics, Informed Choice Counseling Strategies, Rapid Engagement, and Counselor Burnout/Self Care.
- Live, interactive trainings for special populations is provided including: blindness and vision services, deaf and hard of hearing services, services for individuals with acquired brain injury, individuals on the autism spectrum, transitioning youth, psychiatric rehabilitation, etc. throughout the year;
- Training in career assessment services is offered semi-annually;
- Rehabilitation technology training is offered throughout the year on a variety of assistive technology and worksite accommodation solutions. When possible, these Assistive Technology trainings are coordinated with the Maryland Technology Assistance program;
- Statewide prescriptive training on a variety of topics is delivered to all counselors, including career counseling, employer services, ethics, job placement, case note/case documentation training, Americans with Disabilities Act training, autism spectrum disorders;
- Staff participate in the annual Maryland Rehabilitation Conference and the annual Maryland Workforce Association conference;
- All staff also annually participate in Sexual Harassment Prevention Training, Anti-Bullying Training, and potential Conflicts of Interest Training;
- New supervisors training and ongoing training activities for supervisors and Division administrators are provided during semi-annual statewide supervisors meetings. Staff managers participate in management and leadership training through vendors;
- Managers and Supervisors participate in an on-going, Agency-Developed Supervisory Coaching Training Series which includes the topics of: The Shift from Peer to Supervisor, Supervisory Coaching Techniques, Managing Up & Across, Conflict Management, Change Management, Building Successful Teams and HR-specific topics including: Disciplinary Actions, Leave Management, and Leave Approvals;
- Staff in all positions are also encouraged to participate in the leadership trainings available through VR Development Group's YES LMS;
- The Staff Development office creates and supports three Leadership Trainings: Emerging Leaders, Leadership Exploration of Agency Programs, and the Executive Leadership Institute;
- VR support staff participate in statewide prescriptive training throughout the year with their units, as well as an annual training activity customized to meet the needs of staff and to address agency priorities; and

Maryland Combined WIOA State Plan 2024-2028

- Business Services Representatives participate in various training and online courses as well as the annual Mid-Atlantic ADA Update Conference to expand their knowledge and hone their skills as ADA trainers.

The Staff Development office maintains a database of all training activities attended by Division professional staff, according to the individual staff member, unit, and Office.

(3) Description of VR agency policies and procedures for the establishment and maintenance of personnel standards consistent with section 101(a)(7)(B) to ensure that VR agency professional and paraprofessional personnel are adequately trained and prepared, including—

(A) Standards that are consistent with any national or State-approved or -recognized certification, licensing, registration, or other comparable requirements that apply to the profession or discipline in which such personnel are providing VR services; and

(B) The establishment and maintenance of education and experience requirements, in accordance with section 101(a)(7)(B)(ii) of the Rehabilitation Act, to ensure that the personnel have a 21st century understanding of the evolving labor force and the needs of individuals with disabilities.

Standards for hiring entry-level VR specialists specify that rehabilitation counselors must have a bachelor's degree from an accredited institution and at least one year of professional experience in a behavioral or social science-related field.

DORS encourages VR Specialists to earn their master's degree in Rehabilitation Counseling or a closely-related field. Upon successful completion of 36 graduate credits, VR Specialists II may be promoted to VR Technical Specialist.

A master's degree and two year's experience as a VR Technical Specialist are required for promotion to VR Supervisor.

DORS encourages and supports through reimbursement of initial certification fees, achievement of Certified Rehabilitation Counselor certification (CRCC), but does not require it. DORS also supports renewal courses and renewal fees of the CRCC.

(4) Method(s) the VR agency uses to ensure that personnel are able to communicate in appropriate modes of communication with or in the native language of applicants or eligible individuals who have limited English speaking ability.

DORS utilizes interpreter services through Ad Astra, the Maryland Language line tele-interpreter service, and Sign Language interpreting via State contract. Additionally, DORS has updated its public website with foreign language resources available in Spanish, Chinese, French, Korean, and Vietnamese currently.

Maryland Combined WIOA State Plan 2024-2028

(5) As appropriate, describe the procedures and activities to coordinate the designated State unit's comprehensive system of personnel development with personnel development under the Individuals with Disabilities Education Act.

The Division has personnel who have specialized caseloads serving transitioning youth. These staff participate in quarterly training activities on current transition topics. Staff are also encouraged to participate in ongoing professional development through participation in a variety of workshops, conferences, and in-service training opportunities that are disseminated via email to all staff and posted on the Divisions InDORS intranet. Staff are also encouraged to participate in WIOA Partner training and in other activities, such as the George Washington University's Master's level 12 credit online transition certificate program. Examples of cross-training with secondary school personnel include the following:

- Training on Autism Spectrum disorders provided by DORS in partnership with Pathfinders for Autism and the Maryland Rehabilitation Association. The Workforce & Technology Center supervisor of Autism Services is a certified Autism Specialist and has provided training to Workforce & Technology Center staff, to offices with the Office of Field Services, and at the Maryland Rehabilitation Association/DORS Annual Training Conference.
- Training and presentations on blindness and vision services with the Local Education Agency and itinerant teachers and DORS staff are held on a regular basis.

COOPERATION, COLLABORATION, AND COORDINATION (Section 101(a)(11) of the Rehabilitation Act)

(j) Coordination with Education Officials. In accordance with the requirements in section 101(a)(11)(D) of the Rehabilitation Act—

(1) Describe plans, policies, and procedures for coordination between the designated State agency and education officials responsible for the public education of students with disabilities, that are designed to facilitate the transition of the students with disabilities from the receipt of educational services in school to the receipt of vocational rehabilitation services, including pre-employment transition services

DORS is an organizational unit of the MSDE. DORS, therefore, is a signatory and partner in implementation of the Maryland Intra-agency Cooperative Planning Agreement for Secondary Students with Disabilities. This is an agreement between the Division of Early Intervention and Special Education Services (DEI/SES) and DORS. The agreement was updated on July 2019 to reflect changes because of the WIOA of 2014. This agreement identifies the roles and responsibilities of the cooperating Divisions at the state and local level including:

- The provision for technical assistance and training to schools;

Maryland Combined WIOA State Plan 2024-2028

- Outreach to and identification of students with disabilities in need of transition services and Pre-Employment Transition Services (Pre-ETS);
- Transition planning by vocational rehabilitation and educational personnel that facilitates the implementation of Pre-ETS;
- Assurances for the development and completion of the Individualized Education Program (IEP) that is coordinated with the development of the Individualized Plan for Employment (IPE) within 90 days of an Eligibility determination or date of removal from Priority of Services/Order of Selection waiting list;
- Financial responsibilities and methods to resolve disputes; and
- Referrals, to include all students with disabilities in secondary education that may benefit from Pre-ETS.

High School students with disabilities may be referred for Student Employment Services (SES) and/or Pre-Employment Transition Services (Pre-ETS) as early as age 14. Schools provide information regarding DORS to families and high school students and refer students to DORS for Pre-ETS, who are at least 14 years old but less than 22. DORS and Local Education Agency (LEA) personnel coordinate to provide cross-training on aspects of Pre-ETS and SES, thus ensuring effective agency linkages. DORS continues to collaborate with the DEI/SES, Department of Disabilities, and the MD State Longitudinal Data System in early development of the Maryland Transition Linkage Tool (MTLT), an online data-sharing tool that aims to improve communication and ensure that IEP students are connected with appropriate resources prior to exit.

(2) Describe the current status and scope of the formal interagency agreement between the VR agency and the State educational agency. Consistent with the requirements of the formal interagency agreement pursuant to 34 CFR 361.22(b), provide, at a minimum, the following information about the agreement:

(A) Consultation and technical assistance, which may be provided using alternative means for meeting participation (such as video conferences and conference calls), to assist educational agencies in planning for the transition of students with disabilities from school to post-school activities, including pre-employment transition services and other vocational rehabilitation services;

Consultation and technical assistance between DORS, LEAs, and DEI/SES are provided at both the state and local level.

At the state level, activities include (but aren't limited to):

- Participation in statewide initiatives and work groups related to improving post-school outcomes for students with disabilities;
- Technical assistance to LEAs and local DORS office, including joint training of school districts and DORS staff;
- Training on agency specific procedures and services;

Maryland Combined WIOA State Plan 2024-2028

- Leadership meetings by Assistant State Superintendents of both divisions, including a triennial review of the MOU;
- Sharing of information regarding policies, procedures, guidelines, programs and services for the purpose of improving access to and availability of transition services;
- Promoting employer participation in providing opportunities for work-based learning for students with disabilities;
- Conducting professional development activities to enhance the quality of services provided.

At the local level, Maryland State Law requires that DORS assign a counselor to each public high school in the state to promote effective transition. DORS and LEA's develop Memorandums of Understanding (MOUs) which clarify their policies and procedures regarding services and responsibilities to Students with Disabilities (SWD), as well as outlining local collaborative practices. The MOU is to be consistent with the Individuals with Disabilities Education Act (IDEA), 20 U.S.C. §1400 et. seq. and the Rehabilitation Act of 1973, as amended by The Workforce Innovation and Opportunity Act (WIOA) 29 U.S.C. §720 et. seq. The purpose of the MOU is to facilitate the smooth transition of Students with Disabilities (SWD) from secondary school to post-secondary education and training and/or Competitive Integrated Employment through the receipt of Pre-ETS, SES, Transitioning Youth services, and other Vocational Rehabilitation services, in the local jurisdiction.

(B) Transition planning by personnel of the designated State agency and educational agency personnel for students with disabilities that facilitates the development and implementation of their individualized education programs (IEPs) under section 614(d) of the Individuals with Disabilities Education Act;

Transition Planning: MOU between DORS and MSDE DEI/ SES confirms shared principles of the parties and note that each division intends to provide needed transition services in a timely, effective, and appropriate ways without a break in service through teamwork, coordinated planning and shared responsibility. See below for specific responsibilities of each division required by this agreement for collaborative transition planning:

DEI/SES serves as the lead agency in Maryland for carrying out Federal and State policies relating to the program under the Individuals with Disabilities Education Act (IDEA). IDEA ensures all children with disabilities have available to them a Free and Appropriate Public Education (FAPE) that emphasizes special education and related services. Developing and executing a meaningful transition plan is required to ensure that students with Individualized Education Program (IEP) are prepared for post- high school challenges they will encounter. A transition plan will address instruction, related services, community experiences, and the development of employment and other post- school adult living objectives. Each student with an IEP beginning at age 14 and annually thereafter, must include documentation of the following to be included as part of the transition plan:

- Evidence of age- appropriate transition assessment;

Maryland Combined WIOA State Plan 2024-2028

- Appropriate measurable postsecondary goals in employment, education/ training, and independent living, if appropriate;
- Annual IEP goals related to the student's transition needs;
- Transition Services;
- Courses of study;
- Evidence that the student was invited to the IEP Team meeting where transition services are to be discussed;
- Evidence that the parent, or the student who has reached the age of majority, provided consent to invite a representative of any participating agency, if appropriate, and was invited to the IEP meeting; and
- Evidence that the representative of any participating agency was invited to the IEP team meeting following receipt of consent.

DORS serves as the lead agency in Maryland for carrying out Federal and State policies relating to the program under the Rehabilitation Act. Upon referral, and with parent/ guardian consent, DORS provides/ coordinates vocational rehabilitation services to students with disabilities including Pre-ETS. DORS specific roles in transition planning include, but are not limited to:

- Management of referrals of students with disabilities during the transition process for the provision of Pre- Employment Transition Services (Pre-ETS) and/ or Student Employment Services within 10 days of receipt;
- Provision and/or coordination of Pre-ETS in collaboration with LEA to qualifying students with disabilities made known to DORS;
- Determination of eligibility, Severity of Disability and Order of Selection for Student Employment Services within 60 days of receipt of completed and signed DORS Intake form for Rehabilitation Services;
- Facilitate the development of the IPE, consistent with the IEP or 504 plan, with eligible students who can be served under order of selection and can benefit from DORS services to assist the student in preparing for competitive, integrated employment; and
- Coordinate with the SEA to ensure students with disabilities in the Juvenile Services Education system and Maryland's Career Technology Education Program are referred for services.

[\(C\) The roles and responsibilities, including financial responsibilities, of each agency, including provisions for determining State lead agencies and qualified personnel responsible for transition services and pre-employment transition services;](#)

DORS, DEI/SES, and the LEAs will provide needed transition services and supports in timely, effective, and appropriate ways without a break in service through teamwork, coordinated planning and shared responsibility. DORS has agreed to not supplant any responsibilities of the educational agencies under the Individuals with Disabilities Education Act (IDEA).

Maryland Combined WIOA State Plan 2024-2028

DEI/ SES: Federal and state statutes and regulations require MSDE to be primarily responsible for providing educational, career preparation, and transition services to students with disabilities. Roles and Responsibilities beyond the development of the transition plan within the IEP include:

- In collaboration with local DORS, development of a local communication process regarding submitting referrals to DORS, following up with DORS referrals, and assistance to student/ family as needed in the process;
- With parent/ legal guardian consent submit referrals, national clearinghouse number, and background information to DORS of students with disabilities, who may benefit from Pre-ETS or Student Employment Services. Referrals can be submitted at 14 years old;
- Invitation to DORS to transition fairs, annual IEP meeting with parent consent, or other forums to disperse information to students and families;
- Planning, coordination, delivering, and evaluation of transition education and services at the school system level, in conjunction with other educators, families, students, and representatives or community organizations and agencies; and
- Collaboration with a range of state and community organizations to ensure appropriate supports and opportunities are available to students as they prepare for career, college, and/or community experiences.

DORS serves as the lead agency in Maryland for carrying out Federal and State policies relating to the program under the Rehabilitation Act. Upon referral, and with parent/ guardian consent, DORS provides/coordinates vocational rehabilitation services to students with disabilities including Pre-ETS. Specific roles are as follows:

- Provision or arrangement of Pre-ETS and/or SES;
- Attendance, in person or remotely, at transition fairs, annual IEP meetings, with parent consent, or other forums to disperse information to students and families;
- In collaboration with LEA, development of a local communication process regarding submitting referrals to DORS, following up with DORS referrals, and assistance to student/ family as needed in the process; and
- Development and maintenance of service agreements for supported employment with the Developmental Disabilities Administration and Behavioral Health Administration.

DORS maintains a Staff Specialist for Students and Transition-aged Youth position to lead the following activities:

- Coordinate all Student Employment and Pre-Employment Transition Service activities and projects with other WIOA partners.
- Coordinate and facilitate access to WIOA Programs, such as the Youth Program, the career pathways system, and apprenticeship programs. Also coordinate with other state agencies, community organizations, public and private facilities, local DORS field offices, and employers.

Maryland Combined WIOA State Plan 2024-2028

- Collaborate with the DORS Grants Administrator and WIOA partners in responding to federal and state transition requests for proposals and in implementing cooperative agreements.
- Develop, update, and monitor transition documents in collaboration with WIOA partners in responding to federal and state transition requests for proposals and in implementing cooperative agreements.
- Provide program information to state level transition personnel and to the local education agencies through in-service training and publications.
- Facilitate an intra-agency transition group for counselors who provide transitioning services for the purpose of information sharing and ongoing training.
- Provide guidance to community rehabilitation programs and providers submitting proposals for the provision of student employment and pre-employment transition services.
- Provide opportunities for program growth for the provision of services to students and youth to ensure inclusion and choice for Pre-ETS and Student Employment Services.

(D) Procedures for outreach to and identification of students with disabilities who need transition services and pre-employment transition services. Outreach to these students should occur as early as possible during the transition planning process and must include, at a minimum, a description of the purpose of the vocational rehabilitation program, eligibility requirements, application procedures, and scope of services that may be provided to eligible individuals;

Secondary transition educators support students and their families by connecting them to various opportunities such as higher education, independent living, employment, and community participation. Student outreach and identification procedures include home schooled students, at-risk youth, youth in juvenile justice who receive alternative education classes, students with disabilities under section 504, and students receiving IDEA services. This outreach also includes students in Maryland Association Non-Public schools, Maryland School for the Deaf, Maryland School for the Blind, and students with English as a second language. In accordance with the cooperatively developed MOU, DORS and LEAs will identify students with disabilities and potentially eligible students who may benefit from delivery of Pre-ETS. DORS and LEAs provide information to students and families regarding Pre-ETS and SES available to students, including qualification and eligibility requirements, application procedures, and scope of services. For Pre-ETS, this includes job exploration counseling, work-based learning experiences, counseling on opportunities for enrollment in comprehensive transition or post-secondary educational programs, workplace readiness training to develop social skills and independent living, and instruction in self-advocacy.

Information regarding DORS is provided to students and their families at IEP meetings, transition fairs, career fairs and is publicly available on the DORS website. DEI/ SES has developed procedures within the IEP for LEAs, with parental/guardian consent, to refer identified students with disabilities directly to DORS. Anyone can refer students for DORS services including various LEA personnel working with 504 students, parents, and student self- referrals. New materials

Maryland Combined WIOA State Plan 2024-2028

such as videos explaining Pre-ETS and SES have been made available to LEAs and have been encouraged for use in middle schools where some 14-year-olds attend. DORS provides designated staff to work with the LEA to coordinate, identify students and implement Pre-ETS.

DORS and LEAs will serve on local education and community committees for the purpose of information sharing, collaboration, coordination of services, and potential student identification. Additionally, DORS and LEAs will work with local businesses and agencies as needed for student outreach, and expand opportunities for internships, mentoring, and summer employment experiences to prepare students for viable careers.

(E) [Coordination necessary to satisfy documentation requirements set forth in 34 CFR part 397 regarding students and youth with disabilities who are seeking subminimum wage employment; and](#)

The Maryland Ken Capone Equal Employment Act (EEA), Labor and Employment Article 3-314, abolished payment of subminimum wages to people with disabilities in Maryland. However, students and their parent/guardian may wish to seek subminimum wage with a 14c entity in another state. Section 511 of the Rehabilitation Act requires that anyone age 24 or younger may not start at a subminimum wage unless it is documented the student received Pre-ETS or transition services under the Individuals with Disabilities Education Act (IDEA), has applied for vocational rehabilitation services and was unsuccessful, and has been provided counseling and a referral to other resources with the goal of competitive integrated employment. These requirements are shared with the student, family, guardians, school staff, and staff at the Developmental Disabilities Administration Regional Centers. DORS and the LEAs share documentation of these steps, as well as sharing the documentation with the student and parent/guardian. Documentation of the completion of this process contains: the student's name, the determination made, name of individual making the determination or the provider of the service/activity, date of determination, applicable signatures and date by DORS or SEA making the determination, signature of DORS personnel transmitting documentation to the youth, and date and method of transmittal. DORS and SEA retain copies of all documentation.

Students and youth may choose to pursue subminimum wage employment in another state, or the parent/guardian may refuse, through informed choice, to participate in the activities outlined in section 511. In these instances, the documentation requirements remain applicable, and documentation must be provided to the student/family/guardian within 10 calendar days of the student's decision.

(F) [Assurance that, in accordance with 34 CFR 397.31, neither the SEA nor the local educational agency will enter into a contract or other arrangement with an entity, as defined in 34 CFR 397.5\(d\), for the purpose of operating a program under which youth with a disability is engaged in work compensated at a subminimum wage.](#)

Neither the SEA, DORS, nor the LEAs will enter into a contract or other arrangement with an entity, as defined in 34 CFR 397.5(d), for the purpose of operating a program under which youth

Maryland Combined WIOA State Plan 2024-2028

with a disability are engaged in work compensated at a subminimum wage. This statutory and regulatory requirement applies to any 14c entity, regardless of geographic location.

(k) Coordination with Employers. In accordance with the requirements in section 101(a)(11)(E) of the Rehabilitation Act, describe how the VR agency will work with employers to identify competitive integrated employment and career exploration opportunities in order to facilitate the provision of VR services; and transition services for youth and students with disabilities, including pre-employment transition services for students with disabilities.

Businesses must play a central role in the workforce system and, in coordination with its WIOA Partners, DORS continues to expand engagement with businesses to assist them with their workforce needs and provide for quality VR services and employment outcomes. Like its WIOA Partners, DORS has embraced the dual-customer model and has dedicated staff tasked with employer outreach and engagement, as well as technical assistance to VR counselors and consumers.

The DORS Business Relations Branch includes a Program Manager and seven regional Business Services Representatives. This organizational structure ensures statewide oversight, information sharing and collaboration, and a team approach to employer engagement. The Business Relations Branch works closely with the agency's Workforce and Technology Center (WTC) Employment Services to coordinate services to employers that enhance services and employment outcomes for consumers. WTC's training advisory committees engage employers in specific industries to ensure training programs are in line with industry needs and standards, and WTC's Work Readiness Programs work with community employers to develop worksites for students. Additionally, the Workforce and Technology Center's Rehabilitation Technology Services is a key component to serving employers through its worksite services.

DORS Business Services Representatives collaborate with MD Labor and local workforce business services representatives for business outreach and quality services. The WIOA Partners and their Business Services teams agree to work together to ensure quality customer service to businesses. Through frequent communication and collaborative efforts, the WIOA Business Services Team members have developed a deeper understanding of the services each partner offers, and, after understanding a business's needs, connections are made with appropriate team members to ensure the workforce needs are met. Additionally, the local Business Services Teams collaborate and sponsor events beneficial to businesses, such as trainings, business summits, and job fairs.

DORS Business Service Representatives facilitate and conduct training for WIOA partners and staff by the DORS BSR Workforce Alliance Meetings on the benefits of partnering and collaboration. These trainings also includes services offered by DORS.

The DORS Business Relations Branch and WTC Employment Services meet and participate in training to enhance team capacities in working with employers to expand employment and work-based learning experiences. Employer services are documented and tracked in the Employer Module of the AWARE case management system.

Maryland Combined WIOA State Plan 2024-2028

These structures and collaborative activities ensure that DORS is prepared and able to effectively engage with businesses to meet their workforce needs. The activities also provide the best information on careers, business needs, LMI, and opportunities to jobseekers so that they can make informed choices on their employment goals and access programs and services that lead to successful outcomes.

DORS will build relationships with businesses that result in improved career development and competitive-integrated employment outcomes for consumers through the following activities:

- Promoting and marketing the employment of persons with disabilities by networking and developing active partnerships with businesses and business-related organizations, such as Chambers of Commerce, Society of Human Resource Managers, Business Leadership Networks, WIOA Partners in the AJCs, MD Labor, State and Local Boards, and state and local economic development offices. Regional Business Services Representatives will be visible and available to area businesses and will serve as a single-point-of-contact, leading to improved business relations and access.
- Training and technical assistance to employers and WIOA Partners to promote the awareness of the skills and benefits that people with disabilities can bring to their workforce. Types of training include: information on DORS services and training programs, disability awareness, requirements of the Americans with Disabilities Act, and federal contractor compliance with Section 503. Group training opportunities for businesses will be offered, as well as individual consultation and need-driven training for specific employers. The Business Service team will support the Department of Disability in training employers about the benefits of hiring individuals with disabilities..
- Providing consultation on and support to remove disability-related obstacles to employment and the provision of reasonable accommodations for recruitment, work-based learning activities, and on-boarding and retention of employees, including assistive technology and worksite assessments. Business Services Representatives will serve as points of contact for businesses needing guidance, and the Workforce and Technology Center Rehabilitation Technology Services unit will provide specific and applicable worksite services for consumers and employers.
- Providing information and resources on hiring incentives, including tax credits and OJT wage reimbursements. Business Services Representatives will provide technical assistance to businesses in completing any required forms to access incentives.
- Facilitating and coordinating recruitment activities for business partners who are interested in hiring DORS consumers, including advertisement, pre-screening, and interview preparation of consumer applicants, providing interview venues, referrals and follow-up. Job openings and recruitment activities will be shared via email with counselors, consumers, and CRPs, and recruitment services will be tracked in the AWARE Employer module.
- Collaborating with WIOA Partners, including MD Labor and local business services representatives and economic development partners to leverage business contacts, share

Maryland Combined WIOA State Plan 2024-2028

resources and expertise, and coordinate services that are beneficial to businesses and promote the employment of individuals with disabilities.

- Coordinating with the WIOA Business Services Team and AJs in recruitment events and job fairs, including recruiting businesses and facilitating the inclusion of DORS consumers in the talent pool.
- Engaging with businesses interested in hiring people with disabilities through VR National Employment Team (NET) connections and activities. This includes NET conference calls, webinars and events with business partners and facilitating the inclusion of Maryland consumers in the national Talent Acquisition Portal.
- Partnering with CRPs to facilitate communication and collaboration among business services representatives and employment specialists in sharing business contacts, job openings, and strategies on job placement for consumers; this includes expansion of regional job developer alliance groups.
- Providing business and industry-specific career information, training sessions, and tours for consumers and counselors.
- Developing and monitoring of work-based learning and resume-building opportunities, such as internships, job shadowing, disability employment awareness month activities, volunteering and OJT, including expanding programs already in place, such as the Governor's QUEST Internship Program, and federal agency VR internship programs. DORS is striving for QUEST to become a paid internship that leads directly to full time employment in State agencies.
- Promoting the federal Workforce Recruitment Program to businesses and consumers.
- Engaging businesses in Training Program Advisory Committees at WTC to ensure training programs meet business and industry needs and standards and to facilitate work-based learning and employment opportunities, including apprenticeships.
- Coordinating with businesses to develop community worksites for students in Workforce and Technology Center's Work Readiness 2 and Workforce Training Programs. Students spend a portion of their day during the six-week program at a business worksite learning and performing job tasks.
- Developing customized and business-driven training programs for DORS consumers
- Leading and participating with MD Labor, workforce partners, and businesses in the Maryland Apprenticeship Think Tank to expand apprenticeship opportunities for individuals with disabilities.
- Developing Apprenticeship Exploration activities and Pre-Apprenticeship programs at WTC and with partners to education and prepare DORS consumers for careers through apprenticeship.
- Providing Apprenticeship Navigation services for consumers; the WTC Apprenticeship Navigator will work with MD Labor's Apprenticeship and Training Program staff and businesses to help consumers along the path to an apprenticeship.
- Collaborating with strategic partners, such as the Maryland Department of Disabilities, colleges and universities, and federal, state and local governments to connect employers and consumers.

Maryland Combined WIOA State Plan 2024-2028

- Supporting and promoting state industry-led workforce training initiatives of the WIOA system, such as apprenticeship programs and Maryland's EARN program to DORS consumers.
- Connecting DORS consumers with businesses and employment opportunities through the Maryland Workforce Exchange.

DORS Business Services Representatives will provide technical assistance to both counselors and consumers related to job readiness, career information, labor market analysis, and real-time and projected employment opportunities gleaned through active engagement with businesses, business-related organizations, and WIOA Partners.

DORS will work with employers and community partners to develop and expand work-based learning for students and youth with disabilities through the following activities:

- Awareness opportunities for students and youth on careers, industries, labor market information, and workforce needs, including workshops or other training that includes employer speakers and presentations, career fairs, and workplace tours;
- Preparation activities for students and youth that teach workplace skills, job readiness, interview skills and practice, and self-advocacy in application and employment processes;
- Exploration and skill-building opportunities for students and youth to include job shadowing and mentoring, volunteering, internships, OJT, and employment;
- Continued development and coordination of pre-employment transition services through community colleges, school systems, CRPs, and AJCs;
- Availability of pre-employment transition services in rural and underserved areas to increase work-based learning experience opportunities for students and potential partnering businesses.
- Expansion of internship programs, such as QUEST, to include students and transitioning youth; and,
- Continued partnership with school systems, and work force partners to provide summer youth employment opportunities and year-round work-based learning experiences to businesses and students.

(I) Interagency Cooperation with Other Agencies. In accordance with the requirements in section 101(a)(11)(C) and (K), describe interagency cooperation with and utilization of the services and facilities of agencies and programs that are **not** carrying out activities through the statewide workforce development system to develop opportunities for community-based employment in integrated settings, to the greatest extent practicable for the following:

(1) State programs (designate lead agency(ies) and implementing entity(ies)) carried out under section 4 of the Assistive Technology Act of 1998;

The Maryland Technology Assistance Program (TAP) is a program of the Maryland Department of Disabilities. The mission of the program is to enhance the lives of Marylanders with disabilities

Maryland Combined WIOA State Plan 2024-2028

and their families by helping support access to Assistive Technology devices and services. The program assists people with disabilities in obtaining assistive devices and remaining independent in their communities by providing services, such as information and referral, Assistive Technology demonstrations, option to borrow assistive technologies for a limited time, Assistive Technology reuse program, and low interest rate loans for purchase of Assistive Technology devices.

- The Maryland Technology Assistance Program and DORS partner in demonstrating Assistive Technology devices.
- DORS serves as a member of the Maryland TAP Advisory Committee.
- Maryland TAP and DORS are members of the Governor's Interagency Transition Council for Youth with Disabilities.
- DORS partners with Maryland TAP to coordinate and provide Assistive Technology training to DORS staff.

(2) Programs carried out by the Under Secretary for Rural Development of the Department of Agriculture;

The Maryland DORS does not carry out any programs for Rural Development of the Department of Agriculture.

(3) Non-educational agencies serving out-of-school youth;

DORS provides vocational services to out-of-school youth with disabilities in collaboration with CRPs licensed or certified through the Maryland Department of Health for either Developmental Disabilities Administration and/or the Behavioral Health Administration employment services as well as CRPs that are DORS approved. Examples of these programs and services include:
Behavioral Health Administration:

- Cornerstone Montgomery. Cornerstone Montgomery collaborates with DORS in the provision of Mental Health Supported Employment Services for consumers referred to them from DORS, which includes out of school youth. Services available to out of school youth also include the Career Academic Psych Rehab Program, a long-term program to support young adults as they transition to independence and focus on personal employment, education, and career exploration goals.
- Johns Hopkins EPIC RAISE program. This is an early intervention program for youth who have experienced their first psychotic episode. Services may be provided to individuals both in school and out of school youth, beginning at age 13. DORS collaborates with this program in the provision of Supported Employment Services.
- DORS Accredited:
- Sunflower Bakery. Pastry Arts Employment Training Program trains young adults with learning differences for job success in pastry arts, baking and related food industries. Additional services include internship and Short-Term Job Coaching.

Maryland Combined WIOA State Plan 2024-2028

- CFA Career Academy. Provides services to out of school youth and students including the following: Employee Development Services, Professional Guest Service Certification with work readiness, ServSafe Food Certificate with work readiness, Short Term Job Coaching.
- Developmental Disabilities Administration:
 - In addition to providing Job Development, Job Coaching (short-term and Supported Employment), Transition to Natural Supports, Youth Extended Services, examples of agencies providing services to out of school youth with developmental disabilities include:
 - Chimes, Inc.: Program provides employee development services geared to the individual's aptitudes and interests.
 - The League for People with Disabilities: Provides individuals with paid community-based "internship" experiences through employee development services, where they receive mentoring and training from an on-site supervisor, in addition to support and job coaching from The League's Training Specialist.

(4) State use contracting programs;

DORS does not have an interagency cooperation with any state use contracting programs.

(5) State agency responsible for administering the State Medicaid plan under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.);

DORS does not have an interagency cooperation with the State agency responsible for administering the State Medicaid plan.

(6) State agency responsible for providing services for individuals with developmental disabilities;

In Maryland, individuals with developmental disabilities are served by the Developmental Disabilities Administration (DDA); DORS and DDA have a Memorandum of Understanding which addresses each agency's roles, responsibilities, and processes to collaborate with the goal of developing opportunities for community-based employment in integrated settings.

(7) State agency responsible for providing mental health services;

In Maryland, individuals with behavioral health disabilities are served by the Behavioral Health Administration (BHA); DORS and BHA have a Memorandum of Understanding which addresses each agency's roles, responsibilities, and processes to collaborate with the goal of developing opportunities for community-based employment in integrated settings.

(8) Other Federal, State, and local agencies and programs outside the workforce development system; and

Maryland Combined WIOA State Plan 2024-2028

The Division maintains cooperative agreements, Memoranda of Understanding, and membership on Interagency Councils and Local Committees, as well as other collaborative initiatives and projects with agencies and organizations outside the workforce development system.

- Workers' Compensation Commission– This agreement describes the referral process and the procedure for submitting rehabilitation plans to the Commission to determine if costs will be covered by an insurer.
- MSDE– the Intra-Agency Cooperative Agreement on Transitioning specifies areas of cooperation among the Divisions of Student, Family, and School Support Services; Early Intervention and Special Education Services; Career and College Readiness; and Rehabilitation Services specific to transitioning students and youth with disabilities.
- An MOU for the State Agencies Transitioning Collaborative of Maryland between, DORS, the Maryland Department of Disabilities, the MSDE Divisions of Early Intervention and Special Education and Career and College Readiness, the Behavioral Health Administration, the Developmental Disabilities Administration and MD Labor which focuses on transition services that lead to increase employment outcomes, postsecondary education, and community outcomes for all students and youth with disabilities in Maryland.

Interagency Councils and Local Committees

DORS regional and field offices, the Workforce and Technology Center, and the Office for Blindness and Vision Services also maintain active working relationships with many local committees and initiatives. Examples include:

Statewide:

- Maryland Statewide Independent Living Council
- Maryland Developmental Disabilities Council
- Maryland Mental Health Advisory Board
- Department of Health, Traumatic Brain Injury Advisory Board
- Maryland State Library for the Blind & Print Disabled Advisory Board
- Local Coordinating Councils
- Maryland Special Education State Advisory Committee

Other Collaborative Initiatives and Projects

DORS collaborates with the Department of Disabilities, a cabinet level agency, on a variety of employment policy and transitioning youth activities and initiatives.

There are also agreements with the Maryland School for the Blind and the Maryland School for the Deaf covering referral procedures, evaluation, individualized planning, and follow-up. The

Maryland Combined WIOA State Plan 2024-2028

Office for Blindness and Vision Services (OBVS) sponsors summer programs with the Maryland School for the Blind .

Other collaborations:

- Blind Industries and Services of Maryland — DORS provides state-aided grants support services to individuals with vision loss, including rehabilitation teachers, aids and devices, and Braille production.
- Community Colleges - Autism Supports — DORS has agreements with certain Maryland Community Colleges for designated Workforce and Technology Center staff to work collaboratively on their campuses with the college Disability Support Services staff to provide supports required by students with Autism spectrum disabilities. DORS has expanded the Pathways program to include Anne Arundel Community College, Montgomery College, Howard Community College, and the three campus sites of Community College of Baltimore County. With the expansion of this program, a new position will be added to the staff at WTC, which will offer the opportunity for expansion to other Maryland colleges.

[\(9\) Other private nonprofit organizations.](#)

DORS purchases a wide variety of services that assist people with disabilities to reach independence and employment. These may include pre-employment transition services, assistive technology services, employee development services, job coaching, skills training, and specialized services such as those for individuals with acquired brain injury.

DORS may also purchase job-coaching services from Community Rehabilitation Programs (CRP) that have supported employment programs approved by the Behavioral Health Administration and the Developmental Disabilities Administration. DORS also purchases career assessment services which include community-based assessment provided by private vendors who are Certified Vocational Evaluators or Professional Vocational Evaluators.

Cooperative Agreements are developed between DORS and approved CRPs in order to assure a mutual understanding of the services to be provided to DORS consumers, referral procedures, expectations, and responsibilities of all parties. The Division utilizes CRPs to the maximum extent feasible to provide a wide range of highly skilled VR services to individuals with disabilities around the State. DORS continually assesses the needs of individuals with disabilities and recruits new organizations and expands services with existing ones in order to meet those needs.

CRPs must hold accreditations from a national organization such as the Commission on Accreditation of Rehabilitation Facilities (CARF) or may also be licensed or certified by other Maryland government agencies, such as the Maryland Department of Mental Health, Behavioral Health Administration or the Developmental Disabilities Administration. The DORS staff specialist for CRPs perform onsite monitoring reviews every three years. The specialist, along with a local DORS staff person, advises the CRPs on what is required and then conducts an onsite review to

Maryland Combined WIOA State Plan 2024-2028

examine all resource documents, randomly selected consumer files, and details about programs. As appropriate, CRPs staff may attend the overview and exit conferences.

VOCATIONAL REHABILITATION CERTIFICATIONS AND ASSURANCES

CERTIFICATIONS

States must provide written and signed certifications that:	
1.	The Maryland State Department of Education Division of Rehabilitation Services is authorized to submit the VR services portion of the Unified or Combined State Plan under title I of the Rehabilitation Act of 1973 (Rehabilitation Act), as amended by title IV of WIOA, ^[1] and its State Plan supplement under title VI of the Rehabilitation Act;
2.	In the event the designated State agency is not primarily concerned with vocational and other rehabilitation of individuals with disabilities, the designated State agency must include a designated State unit for the VR program (Section 101(a)(2)(B)(ii) of the Rehabilitation Act). As a condition for the receipt of Federal funds under title I of the Rehabilitation Act for the provision of VR services, the (enter the name of designated State agency or the designated State unit when the designated State agency has a designated State unit) ^[2] agrees to operate and is responsible for the administration of the State VR Services Program in accordance with the VR services portion of the Unified or Combined State Plan ^[3] , the Rehabilitation Act, 34 CFR 361.13(b) and (c), and all applicable regulations ^[4] , policies, and procedures established by the Secretary of Education. Funds made available to States under section 111(a) of the Rehabilitation Act are used solely for the provision of VR services and the administration of the VR services portion of the Unified or Combined State Plan;
3.	As a condition for the receipt of Federal funds under title VI of the Rehabilitation Act for supported employment services, the designated State agency or the designated State unit when the designated State agency has a designated State unit, agrees to operate and is responsible for the administration of the State Supported Employment Services Program in accordance with the supplement to the VR services portion of the Unified or Combined State Plan ^[5] , the Rehabilitation Act, and all applicable regulations ^[6] , policies, and procedures established by the Secretary of Education. Funds made available under title VI are used solely for the provision of supported employment services and the administration of the supplement to the VR services portion of the Unified or Combined State Plan;

Maryland Combined WIOA State Plan 2024-2028

4.	The designated State unit, or if not applicable, the designated State agency has the authority under State law to perform the functions of the State regarding the VR services portion of the Unified or Combined State Plan and its supplement, and is responsible for the administration of the VR program in accordance with 34 CFR 361.13(b) and (c);
5.	The State legally may carry out each provision of the VR services portion of the Unified or Combined State Plan and its supplement.
6.	All provisions of the VR services portion of the Unified or Combined State Plan and its supplement are consistent with State law.
7.	The Assistant State Superintendent/Director of DORS has the authority under State law to receive, hold, and disburse Federal funds made available under the VR services portion of the Unified or Combined State Plan and its supplement;
8.	The Assistant State Superintendent/Director of DORS has the authority to submit the VR services portion of the Unified or Combined State Plan and the supplement for Supported Employment services;
9.	The agency that submits the VR services portion of the Unified or Combined State Plan and its supplement has adopted or otherwise formally approved the plan and its supplement.

ASSURANCES

The designated State agency or designated State unit, as appropriate and identified in the State certifications included with this VR services portion of the Unified or Combined State Plan and its supplement, through signature of the authorized individual, assures the Commissioner, that it will comply with all of the requirements of the VR services portion of the Unified or Combined State Plan and its supplement, as set forth in sections 101(a) and 606 of the Rehabilitation Act. The individual authorized to submit the VR services portion of the Unified or Combined State Plan and its supplement makes the following assurances:

The State Plan must provide assurances that:	
1.	Public Comment on Policies and Procedures: The designated State agency assures it will comply with all statutory and regulatory requirements for public participation in the VR Services Portion of the Unified or Combined State Plan, as required by section 101(a)(16)(A) of the Rehabilitation Act.

Maryland Combined WIOA State Plan 2024-2028

- | | |
|----|--|
| 2. | <p>Submission of the VR services portion of the Unified or Combined State Plan and Its Supplement: The designated State unit assures it will comply with all requirements pertaining to the submission and revisions of the VR services portion of the Unified or Combined State Plan and its supplement for the State Supported Employment Services program, as required by sections 101(a)(1), (22), (23), and 606(a) of the Rehabilitation Act; section 102 of WIOA in the case of the submission of a Unified State plan; section 103 of WIOA in the case of a submission of a Combined State Plan; 34 C.F.R. 76.140.</p> |
|----|--|

DRAFT

Maryland Combined WIOA State Plan 2024-2028

3. **Administration of the VR services portion of the Unified or Combined State Plan:** The designated State agency or designated State unit, as appropriate, assures it will comply with the requirements related to:
- (a) the establishment of the designated State agency and designated State unit, as required by section 101(a)(2) of the Rehabilitation Act.
 - (b) either a State independent commission or State Rehabilitation Council, as required by section 101(a)(21) of the Rehabilitation Act.
 - (c) consultations regarding the administration of the VR services portion of the Unified or Combined State Plan, in accordance with section 101(a)(16)(B) of the Rehabilitation Act.
 - (d) the financial participation by the State, or if the State so elects, by the State and local agencies, to provide the amount of the non-Federal share of the cost of carrying out the VR program in accordance with section 101(a)(3).
 - (e) as applicable, the local administration of the VR services portion of the Unified or Combined State Plan, in accordance with section 101(a)(2)(A) of the Rehabilitation Act.
 - (f) as applicable, the shared funding and administration of joint programs, in accordance with section 101(a)(2)(A)(ii) of the Rehabilitation Act.
 - (g) statewideness and waivers of statewideness requirements, as set forth in section 101(a)(4) of the Rehabilitation Act.
 - (h) the requirements for cooperation, collaboration, and coordination, as required by sections 101(a)(11) and (24)(B); and 606(b) of the Rehabilitation Act.
 - (i) all required methods of administration, as required by section 101(a)(6) of the Rehabilitation Act.
 - (j) the requirements for the comprehensive system of personnel development, as set forth in section 101(a)(7) of the Rehabilitation Act.
 - (k) the compilation and submission to the Commissioner of statewide assessments, estimates, State goals and priorities, strategies, and progress reports, as appropriate, and as required by sections 101(a)(15), 105(c)(2), and 606(b)(8) of the Rehabilitation Act.
 - (l) the reservation and use of a portion of the funds allotted to the State under section 110 of the Rehabilitation Act for the development and implementation of innovative approaches to expand and improve the provision of VR services to individuals with disabilities, particularly individuals with the most significant disabilities as set forth in section 101(a)(18)(A).
 - (m) the submission of reports as required by section 101(a)(10) of the Rehabilitation Act.

Maryland Combined WIOA State Plan 2024-2028

4. **Administration of the Provision of VR Services:** The designated State agency, or designated State unit, as appropriate, assures that it will:
- (a) comply with all requirements regarding information and referral services in accordance with sections 101(a)(5)(E) and (20) of the Rehabilitation Act.
 - (b) impose no duration of residence requirement as part of determining an individual's eligibility for VR services or that excludes from services under the plan any individual who is present in the State in accordance with section 101(a)(12) of the Rehabilitation Act.
 - (c) provide the full range of services listed in section 103(a) of the Rehabilitation Act, as appropriate, to all eligible individuals with disabilities in the State who apply for services or, if implementing an order of selection, in accordance with criteria established by the State for the order of selection as set out in section 101(a)(5) of the Rehabilitation Act.
 - (d) determine whether comparable services and benefits are available to the individual in accordance with section 101(a)(8) of the Rehabilitation Act.
 - (e) comply with the requirements for the development of an individualized plan for employment in accordance with section 102(b) of the Rehabilitation Act.
 - (f) comply with requirements regarding the provisions of informed choice for all applicants and eligible individuals in accordance with section 102(d) of the Rehabilitation Act.
 - (g) provide vocational rehabilitation services to American Indians who are individuals with disabilities residing in the State, in accordance with section 101(a)(13) of the Rehabilitation Act.
 - (h) comply with the requirements for the conduct of semiannual or annual reviews, as appropriate, for individuals employed either in an extended employment setting in a community rehabilitation program or any other employment under section 14(c) of the Fair Labor Standards Act of 1938, as required by sections 101(a)(14) and 511 of the Rehabilitation Act.
 - (i) meet the requirements in sections 101(a)(17) and 103(b)(2) of the Rehabilitation Act if the State elects to construct, under special circumstances, facilities for community rehabilitation programs.
 - (j) with respect to students with disabilities, the State:
 - (i) has developed and will implement,
 - (A) strategies to address the needs identified in the assessments; and
 - (B) strategies to achieve the goals and priorities identified by the State, to improve and expand vocational rehabilitation services for students with disabilities on a statewide basis; and
 - (ii) has developed and will implement strategies to provide pre-employment transition services (sections 101(a)(15), 101(a)(25), and 113).
 - (iii) shall reserve not less than 15 percent of the allocated funds for the provision of pre-employment transition services; such funds shall not be used to pay for the administrative costs of providing pre-employment transition services.

Maryland Combined WIOA State Plan 2024-2028

5.	<p>Program Administration for the Supported Employment Title VI Supplement to the State plan:</p> <p>(a) The designated State unit assures that it will include in the VR services portion of the Unified or Combined State Plan all information required by section 606 of the Rehabilitation Act.</p> <p>(b) The designated State agency assures that it will submit reports in such form and in accordance with such procedures as the Commissioner may require and collects the information required by section 101(a)(10) of the Rehabilitation Act separately for individuals receiving supported employment services under title I and individuals receiving supported employment services under title VI of the Rehabilitation Act.</p>
6.	<p>Financial Administration of the Supported Employment Program (Title VI):</p> <p>(a) The designated State agency assures that it will expend no more than 2.5 percent of the State's allotment under title VI for administrative costs of carrying out this program; and, the designated State agency or agencies will provide, directly or indirectly through public or private entities, non-Federal contributions in an amount that is not less than 10 percent of the costs of carrying out supported employment services provided to youth with the most significant disabilities with the funds reserved for such purpose under section 603(d) of the Rehabilitation Act, in accordance with section 606(b)(7)(H) and (I) of the Rehabilitation Act.</p> <p>(b) The designated State agency assures that it will use funds made available under title VI of the Rehabilitation Act only to provide supported employment services to individuals with the most significant disabilities, including extended services to youth with the most significant disabilities, who are eligible to receive such services; and, that such funds are used only to supplement and not supplant the funds provided under Title I of the Rehabilitation Act, when providing supported employment services specified in the individualized plan for employment, in accordance with section 606(b)(7)(A) and (D), of the Rehabilitation Act.</p>

Maryland Combined WIOA State Plan 2024-2028

7. Provision of Supported Employment Services:	<p>(a) The designated State agency assures that it will provide supported employment services as defined in section 7(39) of the Rehabilitation Act.</p> <p>(b) The designated State agency assures that the comprehensive assessment of individuals with significant disabilities conducted under section 102(b)(1) of the Rehabilitation Act and funded under title I of the Rehabilitation Act includes consideration of supported employment as an appropriate employment outcome, in accordance with the requirements of section 606(b)(7)(B) of the Rehabilitation Act an individualized plan for employment that meets the requirements of section 102(b) of the Rehabilitation Act , which is developed and updated with title I funds, in accordance with sections 102(b)(3)(F) and 606(b)(7)(C) and (E) of the Rehabilitation Act.</p>
---	--

VII. PROGRAM-SPECIFIC REQUIREMENTS FOR COMBINED STATE PLAN PARTNER PROGRAMS

States choosing to submit a Combined State Plan must provide information concerning the six core programs—the Adult program, Dislocated Worker program, Youth program, Wagner-Peyser Act program, Adult Education and Family Literacy Act program, and the Vocational Rehabilitation program— and also submit relevant information for any of the eleven partner programs it elects to include in its Combined State Plan. When a State includes a Combined State Plan partner program in its Combined State Plan, it need not submit a separate plan or application for that particular program. Plan partner programs are subject to the “common planning elements” in Sections II-IV of this document, where specified, as well as the program-specific requirements for that program. If included, Combined State partner programs are subject to the “common planning elements” in Sections II-IV of this document, where specified, as well as the program-specific requirements for that program.

TEMPORARY ASSISTANCE FOR NEEDY FAMILIES (TANF) PROGRAM

(OMB Control Number: 0970-0145)

States that include TANF in the Combined State Plan must outline how the State will meet the requirements of section 402 of the Social Security Act including how it will:

(a) Conduct a program designed to serve all political subdivisions in the State (not necessarily in a uniform manner) that provides assistance to needy families with (or expecting) children and provides parents with job preparation, work, and support services to enable them to leave the program, specifically cash assistance, and become self-sufficient (section 402(a)(1)(A)(i) of the Social Security Act).

Overview of TANF Programs

The federal TANF program provides states (which includes DC and territories for this purpose) with flexibility in operating programs designed to help low-income families with children achieve

Maryland Combined WIOA State Plan 2024-2028

economic self-sufficiency. The federal government does not provide TANF cash assistance directly to the public. Instead, states use their TANF grants to fund monthly cash assistance payments to low-income families with children, as well as a wide range of services that are designed to address one or more of the program's four broad purposes:

1. Provide assistance to needy families so that children can be cared for in their own homes or in the homes of relatives;
2. Reduce the dependency of needy parents on government benefits by promoting job preparation, work, and marriage;
3. Prevent and reduce the incidence of out-of-wedlock pregnancies; and
4. Encourage the formation and maintenance of two-parent families.

These purposes were outlined in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), the law that created TANF, replacing the Aid to Families with Dependent Children (AFDC) and related programs.

At the federal level, the Office of Family Assistance (OFA) administers the TANF and tribal TANF programs. OFA operates within the Administration for Children and Families (ACF), an agency of the U.S. Department of Health and Human Services (HHS). TANF is administered at the State and Local levels. In Maryland, the TANF program is called Temporary Cash Assistance (TCA). The State of Maryland's Department of Human Services (DHS) Family Investment Administration (FIA), through its 24 local departments of social services, administers the TCA program. The FIA Program consists of services and cash assistance to eligible individuals. The assistance program components under the FIA Program include TANF, Welfare Avoidance Grants, Emergency Assistance for Children and Families, Child Care and Medical Assistance, as well as a full range of programs targeted at special issues and populations.

The TANF Federal Block Grant funds designated for workforce development are allocated to Maryland's 24 local jurisdictions. Each local department submits a plan defining the program for their jurisdiction, which includes the core program components. The requirements and procedures may be tailored to fit the unique population of the jurisdiction.

Financial and technical eligibility criteria are the same for all programs, including those funded by state maintenance of effort, unless otherwise noted in program descriptions. The financial (income and resource) eligibility criteria for the Family Investment Program core components are found in the Code of Maryland Regulations section [07.03.03.11](#) and [07.03.03.13](#). Unless otherwise stated in their program descriptions, Family Investment Program non-core programs that are described as serving needy families have income criteria but do not have resource criteria.

TANF Partnership with WIOA for Enhanced Workforce Development Services

Currently, Maryland's TANF workforce programs are built on connecting individuals to work participation activities that ultimately result in permanent employment. Local Department of

Maryland Combined WIOA State Plan 2024-2028

Social Services (LDSS) workforce programs are operated through pay-for-performance vendors, vendors, or the LDSS themselves. This allows the LDSS to achieve the federal TANF performance measure of 50 percent for WPR. DHS will continue to deploy an “employment first” model, but with TANF’s mandated partnership in the WIOA system, DHS can leverage the myriad of opportunities that the WIOA Partners offer to improve upon the employment and training trajectories of TANF recipients in Maryland.

DHS has integrated TANF into the WIOA system as a full partner, thus increasing meaningful access to WIOA services for TANF Work Eligible Individuals (WEI) who are determined to be ready, supported, and eligible.

A few WIOA Priority of Service populations, within the WEI TANF group, may include: work ready TANF recipients; TANF recipients between the ages of 18–24 who may be able to take advantage of the new focus on older, out-of-school youth services; individuals receiving or who have exhausted Unemployment Insurance and may need TANF; and/or, non-custodial parents. All of these groups fit into Maryland’s overall list of targeted populations for Priority of Service. In addition, TANF will be able to offer potential services and supports to other eligible customers within the WIOA system, thus providing value to the entire system as a whole.

DHS, with the 24 LDSS and the WIOA Partners, will implement this partnership using a phased-in approach over the four year period of the Plan in all of Maryland’s Local Areas. This will allow for strategic and thoughtful roll-out based on critical local needs and input, evaluation, and ability to change course as needed.

DHS leaders continue to serve on the WIOA Alignment Group to ensure an ongoing active TANF voice. Further, the WIOA Partners in the Alignment Group created under this Plan have ensured that high level leaders from the LDSS, and other decision makers from partnering agencies, have adequate representation on Local Boards. This has ensured local TANF representation for alignment, effective operations, compliance, evaluation, and partnership purposes. As a general framework, based on a strong individualized assessment, TANF recipients will receive appropriate services through one of three portals: (1) the LDSS only; (2) through a combined effort between the LDSS and WIOA system; or (3) through the WIOA system only.

All services delivered to TANF recipients should focus on: (1) meeting the WPR by placing TANF recipients in federally countable work activities for sufficient hours each week and (2) achieving the WIOA performance measures, as applicable. The ultimate goal is for TANF recipients to achieve employment that leads to long-term independence from public assistance. Throughout participation in these activities, the LDSS will provide supportive services that may include: child care, medical assistance, transportation, food assistance, emergency assistance, clothing assistance, and employment retention services.

Through the WIOA system, TANF recipients may:

Maryland Combined WIOA State Plan 2024-2028

- Receive LMI, recruitment, job development, and placement services through WIOA, in partnership with LDSS business services staff;
- Participate in training programs such as short term credentialing training programs, work based learning programs, on-the-job training programs, MD Labor’s EARN industry-led training programs, Career Pathways training programs, and/or apprenticeships; and/or
- Participate in Adult Basic Education (ABE), Adult Secondary Education (ASE), or English Language Acquisition (ELA).

In order to strengthen this partnership, DHS will continue to:

- Consider co-location of LDSS and/or WIOA Partners at AJCs or LDSS, depending on the nature of local partnerships and operations to:
 - Monitor the progress of TANF WEI and keep them countable for the federal WPR;
 - Become an integrated part of the WIOA Partners and serve customers collaboratively;
 - Become an integrated member of the WIOA Partners Business Services teams in order to engage with the business community collaboratively and provide the best customer service to businesses and jobseekers alike;
 - Develop common intake and assessment strategies; and
 - Braid and blend funding as appropriate.
- Leverage existing financial and in-kind contributions to the WIOA system:
 - Analyze existing LDSS vendor contracts with the WIOA System and possibly re-tool to create more meaningful access and integration into the WIOA system;
 - Explore partnership models that leverage existing funding to increase TANF recipients’ participation in WIOA system programs;
 - Analyze existing co-location contracts or consider co-location of staff or shared space;
 - Provide training and access to DHS’ online benefits application and access system, myMDTHINK; and
 - Offer TANF and other LDSS services as needed.
- Contribute outcomes data to the WIOA system:
 - Provide and report on performance data for some of the proposed WIOA Common Measures and
 - Use the data to evaluate the TANF/WIOA partnership.
- Participate in Statewide WIOA Partners activities:
 - Serve on the statewide WIOA Alignment Group;
 - Participate in the planning of Maryland’s WIOA Convenings; and
 - Contribute to the Jobseeker Advisory Groups to ensure the inclusion and participation of TANF recipients on the Advisory Groups.

Maryland will leverage DHS’ research partner to research, track, and evaluate the TANF partnership with the WIOA system throughout the life of this WIOA Combined Plan. As Maryland continues the partnerships regionally and statewide, a research partner will provide the WIOA

Maryland Combined WIOA State Plan 2024-2028

Partners with data and recommendations of how the partnerships are working regarding such components as performance, types of WIOA services for TANF recipients, collaborative policies and procedures, shared funding, administration, alignment of program missions, and cross-program staff training and knowledge.

Whole-Family Approach

This TANF state plan adopts a 2Gen approach to serving families. 2Gen is not a program, but an intentional philosophy toward how systems, programs, and services engage with families.

A 2Gen approach seeks to support one or more of the building blocks of a stable family – social capital, postsecondary education & employment, health & well-being, economic assets, K-12 education, or early childhood education – while equally privileging the experiences and well-being of the whole family through the promotion of 2Gen principles.

Maryland's TANF program inherently employs a 2Gen approach that is driven by the needs of Maryland's families. Families are able to inform decisions at both the State and local level, via a direct link to service providers, policy makers, and funders through a streamlined, electronic feedback loop. The customer service survey is vital to the success of Maryland's 2Gen approach and TANF program as it identifies areas of need, opportunities for improvement, and gaps in services.

Current TANF Workforce Programs

DHS, through the local departments, provides workforce related services and referrals to all applicants or recipients of TANF assistance. The local departments have the responsibility and some flexibility, within state and federal guidelines, to develop the systems, processes, and programs necessary to implement the work requirements of the Act specific to their local jurisdiction.

Annually, the local departments submit their local plans called the Partnership for Achieving Self-Sufficiency (PASS) Plans. These plans describe the activities that local departments will operate to implement the work requirements of the TANF law.

DHS Special Target Populations

Families with disabilities: DHS is committed to strengthening a diverse workforce and connecting TANF customers and their families with disabilities to the supports necessary so that they may fully participate in the state's economy. DHS will enhance staff knowledge and strategies on connecting customers with disabilities with career pathways best suited to a family's specific situation. In doing so, the agency will leverage resources and expertise of WIOA partners including but not limited to the MSDE, DORS and MD Labor.

Returning citizens: Maryland sees approximately 10,000 individuals released from prison each year and within three years, 40 percent of those are rearrested. The unemployment rate among those released exceeds 50 percent. While research shows that a previously incarcerated

Maryland Combined WIOA State Plan 2024-2028

individual who is employed is less likely to commit crimes and return to prison, a criminal record is the greatest barrier to employment, creating a vicious cycle where affected individuals become dependent on criminal activity for living. The State is intentional in providing returning citizens training opportunities, access to expungement services, and career pathways that are accessible to those with criminal records.

Non-Custodial Parents: DHS will maximize the impact the TANF Block Grant has on a family by supporting non-custodial parents (NCP). Non-custodial parents eligible to participate include those with children who receive TANF, SNAP, SSI, Medicaid, and/or Maryland Children's Health Program (MCHP). Expanding the eligible population for workforce and training services with the goal of increasing earnings for NCP's will reduce caseloads and prevent TANF leavers from returning to assistance. Supporting NCPs also means that they will be more equipped to meet child-support obligations- decreasing the likelihood that their children will also become welfare recipients.

Limited English Proficiency (LEP): 16 percent of Maryland's population is foreign-born. DHS is committed to TANF programming that is nimble and responsive to the changing needs of the States' diverse population. Maryland will use TANF to address the needs of families with LEP by creating programs that address barriers to the population such as low English language literacy, lack of U.S. work experience, unrecognized education and training credentials, limited professional networks, cultural differences and more.

Substance Abuse: DHS is clear on the impact of the current opioid epidemic. The Department has noticed a shift in caseload demographics such as children residing with relatives as well as an increased need for supportive services such as mental health and/or substance abuse treatment. DHS will ensure any family impacted by substance abuse has the necessary services needed to be successful in gaining and maintaining employment. Through supportive services, the Department will ensure the necessary referrals are made not only to those experiencing a substance abuse disorder but also those impacted by a family member experiencing addiction. In line with the States' 2Gen approach, both the adults and children in families impacted by substance abuse will be screened so physical and mental health needs are addressed for the whole family.

Caretaker Relatives

Due to the current drug crisis, DHS has noted a trend of increased cases where grandparents and/or other relatives are caring for minors. These trends are most notable in areas with higher rates of opioid misuse. Presumably, parents are unable or unwilling to care for their children due to a variety of reasons that are directly related to drug abuse such as prolonged absences from home, incarceration, admission to treatment facilities, etc. DHS will intentionally screen caretaker relatives and identify opportunities for enhanced supports that address secondary trauma and an often complex system to navigate.

Maryland Combined WIOA State Plan 2024-2028

Youth

DHS is committed to providing youth with the resources and opportunities they need to make informed choices that will positively impact their education and career goals. Work-based learning is a proven practice that leads to better employment outcomes as adults. DHS will provide youth opportunities for contextualized learning to better enhance career opportunities as they enter the workforce.

Plan goals include:

- Maintain current TANF Work Program goals:
 - A minimum WPR of 50 percent – This goal is important because WPR is a key benchmark that the federal government uses to evaluate the effectiveness of Maryland’s TANF program,
 - Universal Engagement (All TANF recipients must be engaged in a federal or State defined activity unless otherwise exempted), and
 - Job placements at prevailing minimum wage (federal, state, or local) Job placements in full-time employment paying 130% above the local minimum wage or more;
- Improve outcomes for all workforce development vendor contracts;
- Develop meaningful partnerships that advance DHS goals, to include partnership with the WIOA system; and
- Leverage local, state, and federal resources to assist individuals with moving towards self-sufficiency.

The Local PASS Plans also include the state-defined work activity of substance abuse treatment for the purposes of section 402(a)(1)(A)(ii) of the TANF law as well as any additional locally defined work activities that are also incorporated as state defined activities for the purposes of that section of the law. As long as the individual is participating with substance abuse requirements and is not able to participate in a work activity, the substance abuse treatment is considered the individual’s activity for a specified length of time.

In order to monitor and ensure that TANF recipients are engaging in work activities, DHS uses key reports from the Eligibility and Enrollment (E&E) system, WORKS, and University of Maryland School of Social Work reports to obtain a snapshot view of a local department’s performance. These reports capture three critical metrics that indicate the overall levels of performance local departments made in engaging TANF recipients in work activities and moving them into employment. These measures include: the universal WPR, universal engagement, clients placed in employment, and clients placed in full-time employment paying 130% above the local minimum wage or more.

In addition to workforce development, Maryland’s TANF program provides a broad range of other services. The Department’s FIA formed partnerships with other administrations within DHS, including the Child Support Administration and Social Services Administration, and with other State agencies and community organizations. DHS’ FIA works with these partners to promote

Maryland Combined WIOA State Plan 2024-2028

DHS' goal to protect children by assisting their families to become independent through work, personal and family responsibility, and community involvement.

The Department expanded its goal to include support for low income working families. This new edition to the TANF portion of Maryland's Combined State Plan continues to strengthen those partnerships by empowering staff in offices across the State to work together to provide employment and training activities, supportive services, and benefits that enable customers to get jobs and improve their economic circumstances. Additionally, Maryland is committed to providing targeted services to customers facing multiple barriers to employment, including LEP and disabilities.

This Plan includes a full range of programs targeted at special problems and needy populations in every jurisdiction throughout the State. These programs are:

Core Family Investment Program Components

Eligible individuals may be referred to one or more program components during the application process. The Family Investment Program core components all have the same eligibility criteria mentioned above, unless noted in the component description. They are funded out of TANF, TANF-MOE, or Commingled Funds as appropriate and as reported in Maryland's fiscal reports.

TANF

Individuals may apply for TANF when available resources and referrals do not fully address their families' needs. Applicants must satisfy child support requirements and substance abuse screening before their applications for TANF are approved. Medical Assistance eligibility is determined in a separate determination and system for each member of an active TANF assistance unit. DHS contracts with vendors who are qualified to implement TANF/workforce programs for refugees and/or asylees. In order to qualify as a provider for refugee services, vendors must be authorized through the Department of Homeland Security, Bureau of Citizenship and Immigration Services, and the United States Department of State, Bureau of Population, Refugees and Migration.

Diversion Programs

Maryland operates a diversion program, the Welfare Avoidance Grant (WAG). A local department may offer a WAG according to criteria described in a local plan approved by DHS. A WAG is a one-time only, short-term cash benefit to a family with children, which is paid based on an agreement signed by the applicant or recipient and the local department. Following the intent of §407 of the Social Security Act, WAG is a non-assistance TANF diversion program that provides for a specific family episode of need, rather than a chronic or continuing situation. The WAG provides funding to meet that need so that the breadwinner may take a job or return to a job. A WAG payment is not intended to cover a family's on-going needs. Applicants or recipients may not receive TANF during any period covered by a WAG. An application for TANF is denied during the period covered by the WAG. Any on-going TANF case would be closed. This program provides non-assistance.

Maryland Combined WIOA State Plan 2024-2028

Alternative Programs

An alternative program is an optional program, in addition to Family Investment Programs, which may be developed and implemented by a local department to achieve the Family Investment Program goals. The program shall have the approval of the Secretary of DHS, is funded within the local department's allocated funds and any local supplement, and operates within Federal requirements. Local department welfare diversion programs are included in this category.

Emergency Assistance to Families with Children

Maryland's Emergency Assistance to Families with Children program uses TANF funds to operate. Funds are allocated to local departments to meet emergencies for families with children. The financial eligibility criteria for this component differ from the other components, in that the family is needy if they have an emergency situation, as defined in the local plan, and do not have income or readily available liquid assets to meet that emergency. The family must have at least one child under the age of 21, and the emergency cannot have been created by quitting a job. A couple examples of an emergency situation, as defined in the local plan are listed below. These examples are not an exhaustive list.

1. A pending foreclosure or eviction; or
2. A lack of or insufficient supply of heating fuel, lack of utilities, or threat of imminent utility turn-off.

Transitional Support Services

The Transitional Support Services (TSS) initiative began in July 2019. The purpose of the initiative is to help TANF leavers to smoothly transition to self-sufficiency. Through TSS, a TANF household is able to continue to receive cash assistance for a period of time after their TANF case closes due to income over-scale. A TANF leaver may receive up to three consecutive months of a cash benefit equal to the TCA grant amount at the time of case closure. DHS will continue to enhance the program to include additional support services (i.e. case management and post-job placement) assistance to ensure that TANF leavers are able to not only maintain employment, but also, they thrive. DHS is currently developing a process to automatically refer TSS recipients to the SNAP E&T to access additional services that will lead to increased household income and improved overall economic well being.

Extended the Allowable Time Period for Vocational Education and Education Program

Beginning July 1, 2020, the State will allow an applicant or a recipient to meet the work activity requirement for a maximum of 24 months by either:

1. Engaging in a minimum of 20 hours per week of vocational education training that is directly related to employment and education that leads to an associate degree, a diploma or a certificate; or
2. Engaging in an average of at least 20 hours per week of education directly related to employment, which may include an adult basic education program, an English as a second language program or a GED® program.

Maryland Combined WIOA State Plan 2024-2028

Program Requirements

The following section outlines requirements for the state's TANF Program:

Assessment

Within 30 days after a case has been approved for a Family Investment Program, an assessment is completed to consider the individual's reasons for applying for, or continuing to rely on, assistance, educational level, job skills and readiness, identifying potential impairments, disabilities, and interests to enable evaluation for appropriate program activities, and any available personal and family resources to facilitate independence. Based on the assessment of needs, the local department offers supportive services to the individual which may include, but are not limited to:

- Child support services;
- Job services;
- SNAP E&T / Food Supplement Program;
- Medical Assistance;
- Social services;
- Referral to Family Planning and Early and Periodic Screening, Diagnosis, and Treatment Services;
- Child care;
- Transportation; and
- Other appropriate services.

The customer signs a Family Independence Plan with the local department specifying the requirement to comply with requests for cooperation, participation in work activities, and supportive services which the local department provides. The customer's actions may include, but are not limited to, participating in child support activities, job search activities, skills training activities, employment activities, community service, and substance abuse treatment programs, if appropriate.

Application Decision

A decision on an application for any Family Investment Program component is made as promptly as possible, within 30 calendar days from the date the signed application is received.

Residence

The applicant and all recipients shall be residents of the State of Maryland. A resident of the State is one who is living in the State voluntarily, and not for a temporary purpose, and has no immediate intention of moving from the State, and is not receiving assistance from another State.

Maryland Combined WIOA State Plan 2024-2028

Citizenship Status

A Family Investment Program recipient must be a U.S. citizen or a qualified alien as defined in §8 USC 1611 et seq., as amended. A state program for other qualified legal immigrants who are not eligible under federal law has been developed and is paid with 100 percent State maintenance of effort (MOE) funds.

Employment and Education Requirements

Each adult in the assistance unit, and each child aged 16 years or older in the assistance unit who is not enrolled full-time in school, must participate as requested in a work activity which is approved by the local department and is likely to result in unsubsidized employment. The participation requirement is based on the concept of universal engagement within 30 days of application approval and is compliant with the 24 month work rule found in §402(a)(1) A (ii) of the TANF law.

Federal exemptions from the work activity requirements are:

- A single custodial parent who is required to care for a child under age one who is a member of the assistance unit (This exemption applies for a cumulative total of 12 months for a parent's lifetime and does not apply to each child);
- A child under age 16;
- A teen parent (either head of household or included as a child on an adult's TANF case) who has not finished secondary school may not be exempt to care for a child younger than one year old;
- A non-parent caretaker relative in the assistance unit who accepts responsibility to provide care and guidance to a minor child of a relative has demonstrated need and has no dependent children of his or her own in the assistance unit; and/or,
- An immigrant, parent/caretaker relatives who are not eligible for federal TANF assistance, with the exception of adult only qualified immigrant households for which TANF eligibility is based on an unborn child.

State exemptions from the work activity requirements are:

- A single custodial parent who is required to care for a child under age one who is a member of the assistance unit. There is no limit to the number of times a single custodial parent can use this exemption as long as they have a child under the age of one.
 - Note: This exemption is used once the Federal exemption has been exhausted.
- A new customer receiving TCA for the first time is exempt from work requirements from month 1 to and through month 6.

Failure of any non-exempt adult to cooperate in a work requirement without good cause, including failure to accept offered employment, shall result in a reduction in benefits for the adult household members until the household members cooperate.

Maryland Combined WIOA State Plan 2024-2028

Work Requirements

The state of Maryland provides work-related services and referrals for services to all applicants or recipients of TANF. These referral services are initiated at the local departments. The local departments have the responsibility and limited flexibility, within state and federal guidelines, to develop the systems, processes, and programs necessary to implement the work requirements of the Act specific to their local jurisdiction.

Quitting a Job

When an adult voluntarily quits a job within 30 days of their TANF application date, the entire assistance unit is ineligible for TANF for 30 days after the quit. When a 16–17 year old child applicant who is not enrolled in school voluntarily quits a job within 30 days of the TANF application date, the child is ineligible, and the child's incremental portion of the TANF grant is not paid. To be eligible, the adult or child must work at a new job or wait 30 days after the quit date to apply for TANF. When an adult recipient voluntarily quits a job without good cause, the entire assistance unit is ineligible after conciliation and sanction procedures are applied. When a 16–17 year old child recipient who is not enrolled in school voluntarily quits a job without good cause, that child is sanctioned, and the child's incremental portion of the TANF grant is reduced per Maryland's sanctioned policies. Work sanctions are imposed on both adults and children over age 16 and must be cured before benefits are paid. Good cause reasons are stated in the Code of Maryland Regulations at [07.03.03.07-1](#).

Participation Rates

The state of Maryland elects to take the option to exempt individuals from work requirements and participation rates that are single custodial parents of a child under the age of 12 months. This exemption applies for a cumulative total of 12 months for a parent's lifetime and does not apply to each child.

Child Support Requirements

As an eligibility condition for the Family Investment Program, the caretaker relative must file an application for child support enforcement services at the time of application for the Family Investment Program and assign to the State the right to support for any child included in the Family Assistance Program assistance unit for the period of time the child receives Family Assistance Program assistance. The TANF policy and Maryland regulations were revised to address the Deficit Reduction Act of 2005 changes to child support requirements. The caretaker relative must, unless exempt for good cause, cooperate in the establishment and enforcement of child support for each child in identifying and locating the absent parent of a child for whom assistance is requested, establishing the paternity of a child born out of wedlock for whom assistance is requested, and obtaining support payments or any other payments or property due to the caretaker relative or the child for whom assistance is requested. A determination of non-cooperation without good cause or adequate reason results in ineligibility of the entire assistance unit until the household cooperates.

Maryland Combined WIOA State Plan 2024-2028

The Assistance Unit

The assistance unit includes parents or another caretaker relative acting as a parent, a minor child, or a pregnant woman. The non-parent caretaker relative is a person who accepts responsibility to provide care and guidance to a minor child of a relative. There is no limit to the degree of relationship such as cousin, aunt, etc. For example, the caretaker relative can be a grandmother/grandfather, aunt/uncle, or cousin, etc. A minor child is under the age of 18 or expected to complete a program of secondary education or the equivalent level of vocational or technical training before the child turns 19. The specific policy that relates to non-parent caretaker relatives can be found by clicking [here](#).

To encourage the formation and maintenance of two-parent families, one parent and two-parent assistance units are treated the same and follow the same regulations even though one parent assistance units are federally funded and two-parent assistance units are state funded. When determining the amount of the TANF benefit, the needs of the assistance unit may not include a child age 16 (not head of household) or older who is not a full-time student and who failed to comply with work requirements without good cause. The assistance unit may not include families with an adult head of household or spouse who has received 60 months of benefits under this Act, unless the individual lived in Indian Country as described in §408 of the TANF law or, because of hardship, is included in the 20 percent of caseload exception allowable under the TANF law. Nor may it include a teen parent who is not participating in educational activities directed at the attainment of a high school diploma or its equivalent.

The needs of an individual failing to comply with substance abuse treatment requirements are removed from the grant. Also, an individual may not be included in the assistance unit for ten years, if the individual misrepresented a residence in order to receive duplicate benefits. In addition, an individual who is a fugitive felon or parole and probation violator as described in §408 of the TANF law may not be included in the assistance unit. The assistance unit does not include the caretaker relative in families with a child cared for by a non-parent relative who has not demonstrated need and has no dependent children of his or her own in the assistance unit.

The assistance unit cannot include immigrant, parent/caretaker relatives who are not eligible for federal TANF assistance, with the exception of adult only qualified immigrant households for which TANF eligibility is based on an unborn child. Adult only legal immigrant households will be one of the Separate State Program TANF sub-populations. For the federal TANF funded families, a room and board payment is made for the children only. The adults are not included in the assistance unit. Any 100 percent federal TANF funded assistance unit with a dependent 19 year old student in a household that shows a demonstrated need will qualify for separate state funded TANF.

The assistance unit may include married same gender adults and their child(ren). The child(ren) must be related to both parents by birth/blood, marriage, or adoption for both parents to be eligible for TANF. In situations where only one parent in the marriage is related to the child(ren), the assistance unit will be treated as a step-parent case. Maryland also serves families with a parent and/or child who has a disability which will last more than 12 months and who is required

Maryland Combined WIOA State Plan 2024-2028

to apply for SSI, and the SSI application is approved, pending, or in the appeal stage with 100 percent TANF funds. This program includes services to assist the recipient adult/child apply for and pursue eligibility for SSI benefits.

60–Month Time Limit

Families that reach their 60–month time limit and are granted a hardship exemption remain eligible for TANF. Families that reach their 60–month time limit and are not meeting one or more of the Family Investment Program requirements are not eligible for TANF. Maryland emphasizes that conversations regarding the 60-month time limit start the day of initial application. TANF case managers work with families to identify a family centered plan from day one. The plan ensures that customers are engaged early on in activities that will help them achieve self-sufficiency. Criteria for granting a hardship exemption are stated in the Code of Maryland Regulations at [07.03.03.20](#). Penalties for not meeting Family Investment Program requirements are stated in Code of Maryland Regulations at [07.03.03.19](#).

Primary Prevention Initiative

As part of the plan to both reduce infant mortality and encourage children to remain in school, Maryland requires TANF recipients with children age seven and under to provide medical documentation of annual health checkups. TANF recipients with children age seven and over must verify their children are registered in and attending school at least 80 percent of the time. Children not meeting either the health verification requirement or the school attendance requirement cause a TANF disallowance or reduction in the TANF benefit of \$25 per child, per month. When the child is back in compliance, the full benefit is reinstated.

Families Served in a Separate State TANF Program

Because of their special circumstances, the state of Maryland serves the following families in a Separate State TANF Program funded with 100 percent TANF Maintenance of Effort funds. The eligibility requirements are the same as for TANF/TANF–MOE funded families:

- For families where there are qualified immigrant adults (admitted to the country on or after August 22, 1996) who are not eligible under federal law, but meet all other TANF eligibility requirements and include a pregnant adult, but no other children, a separate state program will serve these families until the child is born.
- For families consisting of a parent (or parents) or a non–parent caretaker relative (or non–parent caretaker relatives) with the only child (or children) in the household who is a full time student in a secondary school or an equivalent program and expected to graduate in the year the child turns 19, eligibility ends the month after the month of the child’s graduation.
- Adult parents in families that are determined by the local department to be exempt for reason of hardship and who meet all other TANF technical and financial eligibility requirements, who are not eligible under federal law because of the 20 percent hardship exemption limit.

Maryland Combined WIOA State Plan 2024-2028

Families Served in a Segregated State TANF Program

Because of their special circumstances, the state of Maryland will serve the following families in a TANF Program funded with state funds segregated within the TANF program. The eligibility requirements are the same as for TANF/TANF–MOE funded families:

- Families with at least one assistance unit member who is employed,
- Has countable earned income, and
- Receives Maryland’s 40 percent income disregard.

These families are not subject to the 60–month time limits but are subject to all other TANF requirements.

Because of their special circumstances, the state of Maryland serves the following families in a Segregated TANF Program funded with federal TANF funds. Maryland uses TANF funds to provide adoption services (that do not constitute "assistance") to a needy family in which an unrelated adult is in the process of adopting a child.

To qualify on the basis of income:

- The annual adjusted gross income, as defined by the Internal Revenue Service, of the prospective adoptive family may not exceed 80 percent of the latest published figure for the median income for a family of that size for the state, as set forth in Schedule A under COMAR 07.02.04.11;
- The adoptive child is included in determining the family size; and
- The annual adjusted gross income of the family shall be the latest figure that was reported to the Internal Revenue Service. In this circumstance, Maryland cannot provide income support (i.e., assistance) to the family prior to adoption because the family would not include a child living with a parent or adult relative. Maryland uses segregated Federal TANF funds to pay for the services because the family would not be an "eligible family" for Maintenance of Effort purposes. Funds used for this program are for services and are non–assistance, outside the purview of the IV–E (child welfare) program and meet the first purpose of TANF.

Families Served with State General Funds Not Counted Toward the TANF Maintenance of Effort Requirement

Maryland opts to serve families with two able–bodied parents, including same gender married couples, in the assistance unit in a program with its own funds and will not count these funds toward its TANF Maintenance of Effort requirement. Such families are subject to the work requirements of the TANF program.

Minor Children Who Are Absent From the Home for a Significant Period

States may opt out of paying TANF for a child who has been, or expected by a parent or other caretaker relative to be, absent from the home for a period of 45 consecutive days, or at the

Maryland Combined WIOA State Plan 2024-2028

option of the state, a period of no less than 30 and not more than 180 consecutive days. The state of Maryland elects the option to continue assistance for a child absent from the home fewer than 180 consecutive days. The state of Maryland elects the option to establish a good cause exception to allow children to exceed this 180 day limit: when the absence is for educational or treatment purposes, approved by the Secretary, the parent does not relinquish responsibility for the child, and the removal of the child from the assistance unit creates a hardship for the child's family.

Unmarried Minor who is a Parent or Pregnant

When TANF is granted for a minor who is an unmarried parent or pregnant, the minor shall reside in the household of the minor's parent, legal guardian, other adult relative, or in a supportive living arrangement in order to receive assistance. The parent, legal guardian, or the adult supervisor in a supportive living arrangement is the authorized representative for the unmarried parent or pregnant minor.

Relative of a Minor Child who is Absent for a Significant Period of Time

Assistance may not be provided for a period of three months, to a parent (or other caretaker relative) of a minor child, who fails to notify the local department of the absence from the home of the minor child, by the end of the 5-day period that begins with the date it becomes clear to the parent that the minor child will be absent longer than 180 days.

Child Care Allowance

A disregard of out of pocket child care payments from earned income may not exceed \$200 per month for the care of each child in the assistance unit when the caretaker is employed 100 hours or more per month, or \$100 per child in the assistance unit when the caretaker works less than 100 hours per month.

Income Calculations

The TANF income calculations are stated in the Code of Maryland Regulations at [07.03.03.13](#). Eligibility for benefits is measured against a payment standard at [07.03.03.17](#), which is reviewed each year. These income calculations apply to both members of an assistance unit and non-members whose income is countable to the assistance unit. Each member of the assistance unit is considered to be a recipient of the Family Investment Program, even though no cash assistance is paid. The income countable to TANF from a stepparent is determined by excluding income which falls below 50 percent of the official poverty level established under the Federal Community Services Block Grant, adjusted for family size, and counting as available to the TANF benefit, income which equals or exceeds 50 percent of the poverty level established under the Federal Community Services Block Grant, adjusted for family size.

Benefit Amount

The local department determines the TANF benefit payment amount by deducting the net countable income, rounded down to the nearest dollar, from the allowable amount for the assistance unit size. The period of time covered by the TANF benefit is a calendar month. The assistance unit budget is determined for the length of the eligibility period or until there is a

Maryland Combined WIOA State Plan 2024-2028

change in circumstances. At the end of the eligibility period, the family's eligibility for assistance is re-determined and the budget is re-calculated. The eligibility period is usually four, six, or 12 months, set by the local department based on the family's circumstances.

Assets

Effective May 1, 2010, the state of Maryland chose to exclude all assets for the financial determination of TANF benefits.

Drug Felonies

In order to receive assistance, individuals convicted of drug kingpin or volume drug dealer felonies must agree to random drug testing and treatment if necessary. Individuals who fail to comply with drug testing or treatment are denied TANF and Supplemental Nutrition Assistance Program (SNAP) benefits. Individuals convicted of a drug kingpin or volume drug dealer felony after receiving assistance are ineligible for TANF and SNAP for one year from the date of conviction and are subject to substance abuse testing for a period of two years from the date of:

- Release from incarceration
- Completion of probation
- Completion of parole or mandatory supervision
- Sanctions for Noncompliance with Program Requirements

Maryland does not sanction or withhold benefits from any individual due to the results of a drug test. A denial and/or sanction is only applied in situations where an individual does not comply with their drug testing and treatment plan. The failure of a drug test is not linked to program eligibility. Additionally, a drug test and/or treatment plan is only required of individuals who have screened positive through a series of questions asked by a professional trained in substance abuse counseling.

Failure to Comply with Program Requirements

When an adult does not comply with program requirements, the benefit is reduced in accordance with Maryland's sanction policy. The adult(s) and/or minor parent's portion of the grant is reduced by 30%. The Family Investment Program case manager investigates the reasons for noncompliance and helps the individual comply by sending a letter to schedule a conciliation conference and by following up through telephone or personal contact to the extent appropriate and feasible. A sanction is not imposed less than 30 days from the start of the conciliation process. For noncompliance with any program requirement TANF is resumed upon compliance with the program requirement. When a 16–17 year old child, who is not enrolled in school, does not comply with a work activity, the child's needs are removed and the child remains a member of the assistance unit. The TANF grant for the family is therefore reduced by the child's incremental portion. For noncompliance with a work activity, TANF is resumed immediately upon compliance. States may elect to allow Medical Assistance eligibility to adults who fail to comply with work requirements until compliance is met. For noncompliance with the requirement for prohibited use of an electronic benefits transfer card for federally funded cash assistance programs, Maryland elects to warn recipients in violation the first time that their EBT card is in

Maryland Combined WIOA State Plan 2024-2028

danger of being revoked. After a second instance of using the electronic benefits transfer card to access TANF benefits, it will be revoked. Recipients whose electronic benefits transfer cards have been revoked will be required to either provide checking or savings account information for direct deposit of their assistance benefits, or accept a paper check.

Sanctions for Intentional Program Violations

An individual who has waived the right to an administrative hearing, or was found to have committed an intentional program violation, is ineligible to participate for a period of 12 months after the first finding of fraud or until full repayment of any overpayment of TANF benefits, 24 months after the second finding of fraud or until full repayment of any overpayment of TANF benefits, and permanently after the third finding of fraud. Allegations of potential TANF fraud must be reported by any individual or entity working with the TANF program.

Fraud Under Means–Tested Welfare and Public Assistance Programs

If an individual’s benefits under federal, state, or local law relating to a means–tested welfare or a public assistance program are reduced because of an act of fraud by the individual under the law or program, the individual may not, for the duration of the reduction, receive an increased benefit under any other means– tested program.

Other Sanctions

Maryland elects to sanction a family, which fails to ensure that minor dependent school age children attend school, and minor dependent preschool children receive preventive health care. The sanction is a disallowance of \$25 per child not meeting the attendance or health care requirement.

Timely Notice of Termination or Reduction

The local department mails or hand delivers advance, written notice at least ten calendar days before the date of reduction, termination, or suspension action.

Local Department Waivers

Any LDSS may submit a request for a waiver of Family Investment Program regulations to the Secretary of DHS. The waiver(s) may be granted for up to two years if the Secretary determines that the waiver:

- Promotes more efficient, effective, and appropriate management and delivery of Family Investment Program services and benefits;
- Improves opportunities for Family Investment Program customers to gain self–sufficiency;
- Provides more flexibility to the LDSS in administering the Family Investment Program; and
- Remains cost neutral for the duration of the waiver.

A waiver that violates federal law or regulations may not be granted to any local department unless prior approval has been received from HHS. The Secretary has the authority to terminate a waiver by written notice to the LDSS 30 days prior to the effective date of the termination.

Maryland Combined WIOA State Plan 2024-2028

Demonstration Projects

Demonstration projects are developed through grants to non-profit organizations in partnership with local departments and approved by DHS. The Department may also contract with non-profit organizations including charitable, private, and faith-based organizations, and institutions of post-secondary education to develop demonstration projects. Faith-based organizations may participate in the Family Investment Program demonstration projects on the same basis as any other non-governmental entity. The funds allocated to demonstration projects may not be used to further sectarian religious instruction or worship. An individual may not be required to accept assistance from a faith-based organization if acceptance would violate the individual's bona fide religious beliefs and practices.

All demonstration projects are subject to prescribed outcomes consistent with the Department's mission, goals, and objectives. All demonstration projects must meet specified performance measures as developed by the Department as prescribed by the state's Managing for Results guidelines. The Secretary of DHS will award grants for these demonstration projects through a competitive bid process which includes the issuance of a request for a proposal in accordance with the requirements of the Human Service Article §5-319 Annotated Code of Maryland, and establishment of an evaluation panel to review competing proposals and to recommend to the Secretary of DHS those proposals which have the greatest programmatic and financial merit. Multi-year awards based on program performance may also be considered. The request for demonstration project proposals requires applicants to specify the ways in which the proposed demonstration projects create incentives for increased employment and job retention.

Formula for Disbursement of Funds

While TANF cash assistance is distributed centrally through an Electronic Benefits Transfer system, the Department allocates funds to local departments for child care, work activities, welfare avoidance, emergency funds, administration, and other services that the Secretary of DHS deems appropriate for the program.

Displaced Workers Grievance Procedure

Maryland has established and maintains grievance procedures to resolve complaints concerning the displacement of workers by an adult in a work activity associated with the Family Investment Program.

Non-Custodial, Non-Supporting Minor Parents

Maryland does not currently provide activities for non-custodial, non-supporting minor parents within its TANF program.

Other options

Maryland does not have Tribal Family Assistance as a category of assistance.

PROGRAMS FUNDED BY COMMINGLED FUNDS

Maryland Combined WIOA State Plan 2024-2028

Maryland has developed a broad array of services for families and children that are reasonably calculated to accomplish the first and second purposes of the TANF law. These are funded out of federal TANF and TANF Maintenance of Effort funds or other sources. Maryland has designed these programs to be as effective and efficient as possible. Using the flexibility in the statute and regulations, Maryland will report the exact amount of federal TANF and/or TANF Maintenance of Effort funds charged to these programs using the appropriate federal mechanisms. Unless otherwise noted, for the purposes of this Plan and federal reporting, eligibility for the following programs is generally limited to those families with incomes under 300 percent of the federal poverty level at the time of service delivery.

Children in Need of Assistance – Drug–Addicted Babies (1997 Md. Laws, Chapter 367)

The purpose of the SB 512 Program is to identify newborns exposed to heroin, cocaine, and crack cocaine; to refer the mothers to drug treatment; and to provide supportive services to the families. Hospitals assess mothers for risk of child abuse and neglect. When deemed high risk, the mother is referred to the LDSS and to drug treatment. If the mother refuses drug treatment or does not successfully complete drug treatment, and if neither the mother nor the father is able to provide adequate care for the child, the LDSS may file a Child In Need of Assistance and begin the process of termination of parental rights. The program serves up to 300 women who deliver newborns exposed or addicted to heroin, cocaine, or crack cocaine in seven jurisdictions statewide. Services are available to both TANF and non–TANF recipients who are within 300 percent of the poverty level. This program does not serve women whose parental rights have been severed. This program provides non–assistance.

Post–Employment Retention Services

The Local Department of Social Services provide post employment retention services to former TANF customers within 12 months of leaving TANF. Retention services are provided to former TANF families for up to 12 months from the family’s last TANF grant. These services are tailored to help the family stay off assistance by providing individualized support and referrals to the family. The purpose is to end dependence of needy parents by promoting job preparation, work, and marriage. Eligibility is limited to families with income within 300 percent of poverty and \$5,000 or less in assets. This program provides non–assistance.

In–Home Aide Services Program (IHAS)

This program assists individuals in needy families with activities of personal care with nursing supervision (No medical services are provided. The nursing supervision is required by State laws for any aides providing personal care), chore services, meal planning and preparation, transportation/escort services, respite care, training in self–care, and/or care taking skills (help with children or homemaking tasks). The program also offers family members training in care–giving skills as well as guidance and support in coping with stress associated with caregiving. Another component of the program provides Parent Aides, who intervene to prevent child abuse and neglect by providing hands on service and help with children or homemaking tasks when parents are unable to perform these activities. As a result, the home remains a safe environment for the child and there are more opportunities for the parent to interact with the child. This

Maryland Combined WIOA State Plan 2024-2028

program serves families under 300 percent of the poverty level. This program provides non-assistance.

Job Skills Enhancement for Non-TANF Families Program

The Job Skills Enhancement for Non-TANF Families Program provides comprehensive job skills enhancement services to low-income working families whose employed members' lack of job skills consigns the family to inadequate income and little opportunity for improved earnings in the future. Such families are at risk of welfare dependence. By enhancing the job skills of these wage earners, this program improves participants' incomes and their capacity for long term financial self-sufficiency. The Job Skills Enhancement for Non-TANF Families Program offers comprehensive workforce support services including, but not limited to, child care, transportation, skills training, and more. The program provides non-assistance services and not payments. Close interagency cooperation and extensive involvement of the business community, from whom skill enhancement services are procured, characterize the program.

Participants, all of whom are voluntary, receive a menu of services tailored to meet their individual needs. Recruitment and orientation is followed by an individual assessment to assist program participants in defining skills, aptitudes, and interests. Assessment results are used to identify and develop the participant's Individual Training Plan. The Individual Training Plan identifies the participant's goals, action steps, outcome measures, and specific time frames – not to exceed one year. This jointly developed plan outlines appropriate training and education to meet the state's career objectives. Job skill enhancement activities may include experiential learning and/or formal training.

In addition, the program's multi-agency configuration and its close links with the business community affords participants the opportunity to enroll in on-the-job training, job shadowing, career exploration, business tours, mentoring activities, and more. Information pertaining to job openings, industry projections, labor market analyses, and job skill demand are utilized to assist participants in developing their Individual Training Plan. The program is a diversion program intended to assist Maryland families in avoiding welfare dependency by improving their job skills, and thus, their capacity for achieving long-term financial self-sufficiency.

For program purposes, "family" also includes a pregnant woman or a parent with one or more minor children or a caretaker relative with one or more minor children. Targeted customers are Maryland families whose adult wage earners have been employed for a minimum of six months for not less than 30 hours per week in entry-level and other positions with limited potential for advancement and whose income meets the program's eligibility criteria. Participant families are limited to those with an annual earned income up to 300 percent of the federal poverty guidelines, adjusted for family size and \$5,000 or less in assets. The program will also exclude one vehicle for each working person in the family. This program provides non-assistance.

Family Preservation

Family Preservation represents a variety of programs available to families to provide supportive services to promote safety and well-being of children and their families. This includes families

Maryland Combined WIOA State Plan 2024-2028

with identified stresses around family life, including disruption, child abuse and neglect issues, domestic violence, homelessness, substance abuse, mental health, physical health, and educational concerns, who are within 200 percent of the poverty level. The principal purpose behind these programs is to enable children to continue to live and thrive in their home with their parents or relatives. Each program is child safety based, goal oriented, family focused, flexible, provided in the home or community, culturally relevant and sensitive, and designed to build on family strengths and unity. Manageable caseload sizes and a team approach of social worker and case associates are an integral part of all services. Each service has designated timeframes, with the possibility for limited extensions when service goals have not been realized. Employment and self-sufficiency are program goals and part of the mutually agreed upon family service agreement. This program provides non-assistance.

The Eviction Assistance Program

To prevent homelessness, this program provides funds to local jurisdictions to hire staff to work with households with income under 300 percent of the poverty level who are facing imminent eviction. The recipient of a grant must show that the grant will resolve the issue.

The Displaced Homemaker Program

This program provides a continuum of comprehensive services to help individuals, who have income less than 300 percent of the poverty level, enter or re-enter the workforce in order to become self-sufficient. Recipients must be: 35 years or older; experienced a loss of income through separation, divorce, disability, or death; and received assistance through the care of a child on TANF and are no longer eligible or have received TANF for 24 or more months. This program provides non-assistance.

The Maryland Emergency Food Program

This program provides cash grants to assist emergency food providers (including soup kitchens and food pantries) in purchasing food for needy families with income under 300 percent of the poverty level. This program provides non-assistance.

Summer Youth Employment Program

The summer youth employment program is designed to provide work subsidies for work placements focused on basic skills enhancement and the opportunity to learn marketable work skills. These summer programs can operate in partnership with WIOA Partners, thus creating robust work experiences for youth. Program counselors help youth develop positive work habits and attitudes and can reinforce the relationship between the skills acquired on the job and what is learned in an educational setting. Transportation for youth to travel to and from the work site may also be provided. Summer youth employment programs reduce the risk of welfare dependency by improving the youths' capacity to obtain employment that leads to long-term financial self-sufficiency. This program serves youth ages 14 through 21 that are members of a family whose total family income is up to 300 percent of the federal poverty level. This program provides non-assistance.

Maryland Combined WIOA State Plan 2024-2028

Informal Kinship Care Services

These services are provided to children who live with their relatives through an informal arrangement made within the family. The child is not in the care, custody, or guardianship of the LDSS. Both the child and the relative caregivers receive informal kinship care support services, including information and referral through LDSS. This program provides non-assistance.

Post Adoption Services

Post Adoption Services provide supportive services to adoptive parents and children with income under 300 percent of the poverty level. Services provided include, but are not limited to: individual and group support, child or family mentoring, marriage support, information and referral, crisis intervention, community and recreational services, and educational support, such as tutoring and educational plan development. Benefits under this program meet the definition of non-assistance under the TANF program. This program is reasonably calculated to meet the first goal of the TANF statute.

Independent Living Program

The Independent Living Program is a part of a continuum of foster care services administered by the Social Services Administration and delivered by the 24 LDSS. The purposes of the program are to: (1) end the dependence of needy parents on government benefits by promoting job preparation, work, and marriage and (2) prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies. The program provides a wide range of services designed to enable families to live independently. The goal of the program is to prepare older foster care youth for self-sufficiency by their 18th birthday or upon completion of high school. The youth may remain in foster care up to age 21 if in school, in training, or disabled. Eligibility for this program's services is based on the legal status (being in the custody of the state) or having been in the custody of the state for re-entry post age 18 up to 21. The financial and eligibility criteria for the foster care maintenance payment are in the Code of Maryland Regulations at [07.02.11.26](#), and the schedules against which payments are measured are at [07.02.11.34](#). The program provides non-assistance.

Kinship/Foster Care Maintenance Payment

This program serves children who are under age 19, who are not eligible for Foster Care IV-E (child welfare) funds and who can no longer reside in their home of origin because of abuse or neglect. These children were determined to be a Child in Need of Assistance through the court system, committed to a LDSS, and placed in the home of a relative. The targeted population is relative caregivers of needy children committed to a LDSS and the Child in Need of Assistance children living with that relative who is a licensed foster parent. The purpose of the program is to provide assistance to needy families so children may live with their relatives. Relative caregivers in this program are supported by the LDSSs with completed home studies and supplemental financial assistance for the care of the children. The children for whom payment is made must have income below 300 percent of the poverty level. The complete financial and eligibility criteria for the foster care maintenance payment are in the Code of Maryland Regulations at [07.02.11.26](#) and the schedules against which payment is measured are at

Maryland Combined WIOA State Plan 2024-2028

[07.02.11.34](#). Foster care maintenance payments are made to the caregiver on behalf of the child. This program provides assistance.

Local Programs Administered by the LDSS

This includes a wide variety of programs that have funds in them coming from a wide variety of sources, such as county and local governments, contributions from churches and other non-profit organizations, and philanthropic entities. Because of the nature and history of the service delivery system in Maryland, many of these groups view their LDSS as the best vehicle to deliver help to low-income families, beyond that available through the principal programs administered by the department. These programs are sometimes stand-alone and at other times supplement some of the programs mentioned elsewhere in this Plan. They provide eligible families with income under 300 percent of the poverty level with the following kinds of services, which are all considered to be non-assistance for TANF purposes:

- Emergency Food Programs;
- Local supplemental funding for welfare to work programs, including funding for additional space, staff, services, etc.;
- Emergency relief services to help families attain safe and affordable housing, which include the provision of emergency shelter, relocation assistance, homeownership counseling, home repairs, utility restoration, or shut-off prevention;
- Information and referral;
- Medical supplies and services, of an emergency nature, that are not covered by medical assistance or for those ineligible for medical assistance (only state funds are used for costs associated with this program);
- Substance Abuse Services to include: substance abuse assessments, consultation, and Peer Recovery Support Services;
- Family Support Services, which are primarily community-based preventive activities designed to promote parents' ability to successfully nurture their children; enable families to use other resources and opportunities available in the community; and create supportive networks to enhance the child-rearing abilities of parents;
- Family Preservation Services that help families alleviate crises that might lead to the out-of-home placement of children, maintain the safety of children, support families preparing to reunite, and assist families in obtaining services and other supports necessary to address their needs (they include, but are not limited, to parent skill training and crisis intervention services);
- Assist families with access to transportation to work, training, job interviews or to access other needed services;
- Provide clothing that is lost in an emergency, is needed for work preparation, or which the family cannot afford because of their present circumstances, which includes such disposable items as diapers;
- Domestic Violence programs that offer services to victims of domestic violence and their families (services include, but are not limited to: linkage to community domestic violence

Maryland Combined WIOA State Plan 2024-2028

shelter(sor housing partner programs, hotline counseling, advocacy accompaniment and abuser intervention);

- Boys Club/Girls Club support;
- After school programs;
- Screening for local department services; and
- Grants to Food Bank Services.

Assistance to Individuals with Disabilities

Maryland provides assistance to individuals and families with disabilities applying for or receiving TANF. Maryland: (1) ensures equal access to people with disabilities; (2) reasonably modifies policies, practices, and procedures for people with disabilities where necessary; and (3) ensures that methods of administration do not discriminate on the basis of disability. Applicants and recipients are provided special accommodations and auxiliary aids, such as interpreters for the hearing impaired, large type reading materials for visually impaired, and telephone interviews for those customers whose impairment prevents them from coming into the department of social services.

English Language Learners

The Local Department of Social Services provide language and other services needed by families with LEP in applying for or receiving TANF or TANF–MOE funded benefits. Examples of services include, but are not limited to, interpreter services. refer to English Language Acquisition classes. This program serves those with incomes under 300 percent of the federal poverty level and provides non–assistance.

Adoption Assistance

Maryland provides adoption benefits that include a monthly payment and other non–financial services to needy parents of an adopted child who is not eligible for title IV–E (child welfare) adoption assistance. In this instance, the final adoption establishes a parental relationship even if no blood relationship exists. This program provides assistance.

Electric Universal Service Program

The Electric Universal Service Program is an affordable electric service program authorized under the Electric Customer Competition and Choice Act of 1999 to help low–income, needy families afford electric service in the deregulated environment and to have safe and reliable electric service. The program provides a one–time–only payment that targets the elderly, working poor, disabled, and families with children. Eligibility is limited to families with income up to 175 percent of the federal poverty guidelines. The program provides non–assistance.

Refundable Earned Income Tax Credit Refunds

The Earned Income Tax Credit Refund Program provides a state paid earned income credit that is refundable to eligible low–income taxpayers with one or more dependents. “Eligible low income taxpayer” means an individual, or an individual and individual’s spouse if taxes are filed jointly, whose federal adjusted gross income does not exceed the applicable poverty income level and has applied for these benefits. The “applicable poverty income level” is defined as the

Maryland Combined WIOA State Plan 2024-2028

amount specified in the poverty income standard that corresponds to the number of exemptions to which the taxpayer is entitled to claim. Poverty income standard means the most recent poverty income guidelines published by HHS, as of July 1 in the taxable year. The EIC can be claimed against state and local income tax. In addition, EIC Support Services include, but are not limited to, Volunteer Tax Preparation, Public Awareness Campaigns, and a 24–Hour Hotline. The purpose is to increase the income levels in low–income families and end dependence of low–income, needy parents on government benefits by promoting job preparation, work, and marriage. This program provides non–assistance.

PROGRAMS FUNDED BY SEGREGATED FEDERAL TANF FUNDS

Maryland has developed a broad array of services to families and children that are reasonably calculated to accomplish the third and fourth purposes of the TANF law. These programs are not means tested (Maryland has designed these programs to be as effective and efficient as possible. This has the effect that certain specific services and/or beneficiaries of some of the services of some of these programs may not be eligible for federal TANF or MOE. Maryland will determine the exact amount using the appropriate federal mechanisms outlined in its Cost Allocation Plan.). These programs provide non–assistance.

Transportation Assistance Program

The Transportation Assistance Program (TAP) empowers TANF families with financial challenges to achieve economic self-sufficiency and personal independence through car ownership. This program affords customers the ability to purchase a used Maryland state-inspected vehicle at or below the vehicle’s market value through Vehicles for Change (VFC), a vendor that serves all of Maryland. FIA anticipates providing vehicles to 100-120 families per year at an estimated cost to FIA of \$4,4000 per car. Each customer receiving a vehicle is responsible for paying a flat fee of \$800 (the customer’s portion of the vehicle’s cost). The customer may pay part of the fee or the entire portion at the time of vehicle selection. In order to be eligible for TAP, VFC applicants:

- Must be currently receiving TANF (or if no longer on TANF, must have been a TANF recipient within the last 12 months), a youth aging out of foster care age 18-21, a current TANF-connected non-custodial parent, or a non-custodial parent connected to a TANF case that has closed within the last 12 months;
- Must be employed or have a verified job offer working an average of 30 hours per week or greater;
- Must have a valid Maryland Driver’s License;
- Does not have access to any other vehicles in the household; and
- Does not have a driving while intoxicated (DWI) or driving under the influence (DUI) citation on his or her driving record.

Adolescent Pregnancy Prevention

The Governor's Office of Crime Prevention, Youth and Victim’s Services provides funding for initiatives and/or training throughout the state that focus on teen pregnancy prevention and/or intervention. The program’s main goal is to prevent adolescent pregnancies, which will

Maryland Combined WIOA State Plan 2024-2028

subsequently prevent and reduce the incidence of out-of-wedlock births. The program includes initiatives that provide parenting skills and promote responsible fatherhood. The program serves pre-adolescents, teenagers, parents, educators, and counselors, according to specific program criteria. This program provides non-assistance.

Maryland's Dropout Prevention Programs

Each Local Education Authority provides dropout prevention services for at-risk middle and high school students. . The purposes of the program are to: (1) prevent and reduce out-of-wedlock pregnancies and improve the self-esteem, attendance, school performance, promotion rate, and behavior of at-risk students in grades six through 12 and (2) to motivate them to succeed in high school, make wise career choices, and continue their education and training.

- Low achievement on standardized tests,
- Prior grade retention,
- Poor attendance, or
- A GPA of less than 2.0.

Programs are arranged during the summer between fifth and sixth grade. This approach is also used for eighth graders who are going into high school. Local Education Agencies can choose different approaches. Services can include after school tutoring and computer assisted instruction, daily help with homework, student-operated businesses, jobs in the school community, weekly service learning, wellness activities, rewards, and incentives. Activities may involve families, businesses, and communities. This program provides non-assistance.

Home Visiting

This program provides home visitation and on-site services to families, such as parenting education, family planning, and employment services. The program's main goal is to reduce subsequent out-of-wedlock pregnancies among participants through family planning counseling. The program serves clients over age 16 who are expecting their first child. Both parents must be involved in this program, which is also designed to prevent intergenerational welfare dependency. This program provides non-assistance.

Family Support Center Network

Family Support Centers were developed to establish preventive support for families during the early formative years and to encourage the formation and maintenance of two-parent families. The Family Support Centers are community-based programs that provide services to assist mothers and/or fathers with children ages birth to three, particularly those in high-risk communities, raise healthy children, and build productive futures. Comprehensive services are provided either on-site or through referral, and existing programs coordinate to benefit mothers and/or fathers and their children and develop new resources to satisfy unmet needs. Services include parenting skills, outreach, peer support and recreational activities, infant and child stimulation, employability and literacy opportunities, health education, and referral for services. This program also includes services developed using this same, successful model. For example, the Family League of Baltimore has also developed a similar set of services based on this Family

Maryland Combined WIOA State Plan 2024-2028

Support Center Model called “Success by Six,” which also includes home visitors, many of whom are former TANF recipients.

There is no income criteria required to participate in the Family Support Center program, although a significant number of participants receive TANF. Others may need cash assistance but choose not to receive TANF. There are also participants who are financially capable of attending to their basic daily life needs but need Family Support Center services to enhance their parenting skills. The objective is to develop a cadre of services appropriate for each family. This program provides non–assistance.

Responsible Choices Projects

Responsible Choices Projects work with middle school age adolescents and high school age teens to promote abstinence. Of note is the Best Friends Program, which enlists peer support. Special efforts are also made to work with first–time teen parents, age 16 and older, in an effort to reduce the incidence of subsequent non–marital births using the Healthy Families America home visitation model. These programs provide non–assistance.

Maryland Fatherhood/Motherhood Initiative

This initiative builds on Maryland’s highly successful individually focused, location specific welfare to work program to serve the non–custodial parents of TANF children eligible either at present or in the past 12 months or who owe a TANF related arrearage to the State. By supplementing existing welfare to work strategies and contracts for this population, this initiative is able to make the best use of limited resources to achieve, among other things, employment of the non–custodial parent, payment of child support, decreased recidivism if previously incarcerated, and engagement in the Department’s other Healthy Marriage/Healthy Families initiatives. This program provides non–assistance.

The Offender Workforce Transition Initiative

The Offender Workforce Transition Initiative prepares and supports inmates’ efforts to re–integrate into the community, become productive wage earners, and lead personally satisfying and fulfilling lives. Collaboration with various federal, state, local, business, and community partners ensures that soon to be released inmates have the necessary career training, work habits, teamwork, conflict resolution skills, and interview techniques that will enable them to land and keep good jobs with a self–sustaining salary. Workforce development professionals and career development facilitators work with individuals on financial literacy and communication strategies. They support efforts to reunify family members and encourage custodial and non–custodial parents to be “responsible” parents. Staff works with recommended offenders until job placement occurs and continues with post–employment follow–up. The goal is to encourage the ex–offenders’ adjustment to living and working in a non–restrictive environment and to be competitively employed in an economically viable career pathway. The initiative reduces inmate recidivism and supports the formulation and maintenance of two–parent families. This program provides non–assistance.

Maryland Combined WIOA State Plan 2024-2028

Block Grant Programs

Maryland provides an extensive array of services to families and children under its Social Services Block Grant, Community Action Block Grant, Title IV–B State Plan, the Child and Maternal Health Block Grant, and the Substance Abuse and Mental Health Block Grant plans that are reasonably calculated to accomplish the third and fourth purposes of TANF. For example, programs that provide sex education or abstinence education and family planning services to individuals, couples, and families in an effort to reduce out-of-wedlock pregnancies. Programs that aim to promote responsible fatherhood and/or encourage the formation and maintenance of two-parent families. For example, activities within these programs may include marriage education, marriage and relationship skills, fatherhood skills programs; parent skills workshops; public advertising campaigns on the value of marriage and responsible fatherhood; education regarding how to control aggressive behavior; financial planning seminars; and divorce education and reduction programs. To the extent that the state expends state or local funds on these services that exceed available block grant funds, the state reserves the option to use TANF funds or TANF–MOE as appropriate and reported in the state’s fiscal reports subject to federal limitations. The funds claimed for these will be for non–assistance.

Maryland Higher Education Commission scholarship programs

These scholarships are eligible for TANF funding because post–secondary educational attainment by state residents decreases the incidence of out–of–wedlock births by raising the “opportunity cost” of having children outside of marriage. Studies also show that professional careers (often the product of higher education) delay fertility.

Howard P. Rawlings Program of Educational Excellence Awards

The State funds two need–based scholarships under this program: (1) the Guaranteed Access Program and (2) the Educational Assistance Grant. The Guaranteed Access Program is open to current high school seniors who will complete a college preparatory program or a student who graduated prior to the current academic year who provides written documentation explaining why they were unable to attend college within one year of graduating from high school. The income scale for the Guaranteed Access Grant program is below and annual updates can be found at:

https://mhec.maryland.gov/preparing/Pages/FinancialAid/ProgramDescriptions/prog_gagrant.aspx.

2020-2030 Guaranteed Access Grant: Family Income Requirements

2020-2023 Guaranteed Access Grant: Family Income Requirements		
Family Size	130% of Poverty Level (New)	150% of Poverty Level (Renewal)
1	\$15,782	\$18,210
2	\$21,398	\$24,690
3	\$27,014	\$31,170
4	\$32,630	\$37,650

Maryland Combined WIOA State Plan 2024-2028

5	\$38,246	\$44,130
6	\$43,862	\$50,610
7	\$49,478	\$57,090
8	\$55,094	\$63,570
Each additional person	\$5,616	\$6,480

The Educational Assistance Grant is open to Maryland residents who are full time undergraduate students. The awards are based on a financial need formula that relies on the Free Application for Federal Student Aid (FAFSA). An Educational Assistance Grant is determined by student need. Need for an Educational Assistance Grant is determined using the following formula:

- College Cost of Attendance
 - Expected Family Contribution + or – Regional Cost Of Living Adjustment
- Certain State scholarship awards (if awarded)
- Federal Pell Grant (if eligible)
- = Financial Need

Both types of Rawlings scholarships provide non–assistance.

PROGRAMS FUNDED BY COMMINGLED FUNDS

Maryland has developed a broad array of services for families and children that are reasonably calculated to accomplish the third and fourth purposes of the TANF law. The changes brought by the Deficit Reduction Act of 2005 allow these programs to be funded with federal TANF dollars or count toward the state’s MOE requirement. Maryland has designed these programs to be as effective and efficient as possible. This has the effect that certain specific services and/or beneficiaries of some of the services of some of these programs may not be eligible for federal TANF or MOE. Maryland will determine the exact amount using the appropriate federal mechanisms outlined in its Cost Allocation Plan. These programs provide non–assistance.

Means Tested Programs

Child First Authority Extended School Day Programs

This program provides extended school day activities from 3–6 p.m. to 1,100 children of low income families in ten Baltimore City public elementary/middle schools – 98 percent of the schools’ student population is eligible for free or reduced lunch. The eligibility standard is 300 percent of the federal poverty level. Teachers and/or school principals in participating schools can refer a child to Child First Authority if the child is determined to be at risk of poor school performance and/or attendance. All parents of participating children must actively participate in nine hours of Child First Authority sponsored training or activities each school year.

The extended school day enriches children’s lives and enables parents to work or attend school. Child First Authority programs focus on safety, self–esteem, motivation, performance, character development, and educational enrichment. Child First Authority programs provide additional

Maryland Combined WIOA State Plan 2024-2028

educational experiences by conducting sessions in art, music, dance, history, reading, writing, and math. Many of the participating schools do not have “arts” activities as a part of their curriculum. The Annenberg Institute chose Child First Authority as one of nine successful initiatives nationally for School Reform. Child First Authority partners include the Maryland Historical Society, Maryland Institute of Art, numerous faith organizations, and parent volunteers. The purpose of the program is to enhance the motivation, performance, and self-esteem of youth and is thus reasonably calculated to achieve the third goal of the TANF law, the reduction of out of wedlock pregnancies. This program is not in any way a component of Maryland’s system of free public schools. This program provides non-assistance.

Substance Abuse Treatment and Services Program

The Welfare Innovation Act of 2000 and HB 1024 of the 2005 Session of the Maryland General Assembly required the hiring and placement of addiction specialists in LDSS to conduct screening, testing, assessments, referrals, and reporting for TANF adults and minor parents, and certain SNAP applicants and recipients (custodial and non-custodial parents who are convicted drug felons). The program requirements and possible sanctions for TANF adults and minor parents are mentioned above as part of the Family Investment Program Core Components. This program provides non-assistance to TANF eligible individuals and certain SNAP applicants and recipients whose income is less than 130 percent of the Federal Poverty Level.

After School Programs

The basic after school program is available statewide for school age children in families at or below 300 percent of poverty. This also includes local programs that provide the same or similar services. Vendors chosen to operate within the statewide program must incorporate features that will have a positive measurable impact on one or more of the conditions of well-being for children and youth identified by a report of Maryland results and indicators of child wellbeing. One of the results and indicators is “Babies Born Healthy,” which includes a measure for “the rate of births to adolescents less than 18 years of age.” Another is “Stable and Economically Self-Sufficient Families,” which includes a measure of “the percent of single parent households.”

Additionally, local providers offer a variety of after school opportunities to Maryland’s youth using their own or combinations of state and local funds. Programs include those housed in local schools that have an academic focus in addition to traditional recreation programs and those based in the community, in a church, recreation center, or similar facility, which stress academics, recreation, and artistic skill development equally as well as programs providing skill development activities around a particular artistic activity. Some pair older youth in a tutoring relationship with younger youth, an experience geared to prepare for the work world. Outcomes sought by these activities include: increased school attendance, increased school achievement, reduction in delinquent behavior, reduction in substance abuse, and reduction in teen pregnancy. Therefore, this program is reasonably calculated to achieve purposes three and four of the TANF statute. This program provides non-assistance.

Maryland Combined WIOA State Plan 2024-2028

Programs Funded and Administered by Entities Other than the LDSS

This may include a wide variety of programs in receipt of funds from a wide variety of sources, such as county and local governments, contributions from churches and other non-profit organizations, and philanthropic entities. In accordance with Policy Announcement TANF-ACF-PA-2004-01, the State will claim as MOE only those expenditures made under agreements between the State and these third party entities that permit the State to count those expenditures toward its MOE requirement. These programs provide eligible families under 300 percent of the poverty level, with the following kinds of services which are all non-assistance for TANF purposes:

- Emergency Food Programs;
- Local supplemental funding for welfare to work programs, including funding for additional space, staff, services etc.;
- Emergency relief services to help families attain safe and affordable housing, which include the provision of emergency shelter, relocation assistance, homeownership counseling, home repairs, utility restoration, or shut-off prevention;
- Information and referral;
- Medical supplies and services, of an emergency nature that are not covered by medical assistance or for those ineligible for medical assistance (only state funds are used for costs associated with this program);
- Substance Abuse Services to include: substance abuse assessments, consultation, and Peer Recovery Support Services;
- Family Support Services, which are primarily community-based preventive activities designed to: promote parents' ability to successfully nurture their children, enable families to use other resources and opportunities available in the community, and create supportive networks to enhance the child-rearing abilities of parents;
- Family Preservation Services that help families alleviate crises that might lead to the out-of-home placement of children, maintain the safety of children, support families preparing to reunite, and assist families in obtaining services and other supports necessary to address their needs (they include but are not limited to parent skill training and crisis intervention services);
- Assist families with access to transportation to work, training, job interviews, or to access other needed services;
- Provide clothing to replace that was lost in an emergency, is needed for work preparation, or which the family cannot afford because of their present circumstances, which includes such disposable items as diapers;
- Domestic Violence programs that offer services to victims of domestic violence and their families (services include but are not limited to safe accommodations, hotline counseling, advocacy accompaniment, and abuser intervention);
- Boys Club/Girls Club support;
- After school programs;
- Screening for local department services;
- Grants to Food Banks; and

Maryland Combined WIOA State Plan 2024-2028

- Food Bank Services.

Non–Means Tested Programs

Responsible Fathers Programs

These programs provide services to custodial and non–custodial fathers such as parenting education, family planning, GED® instruction, job training, employment– search assistance, and self–esteem building. Sites throughout the state serve young fathers, age 16+, who have one or more children. The program’s main goal is to reduce subsequent out–of–wedlock pregnancies among participants through family–planning counseling. Program objectives seek to increase parent–child interaction, emotional support, financial responsibility, and the development of two parent families.

These programs also encourage co–parenting for non–custodial fathers. Although participation in the program is voluntary, participants are required to comply with Child Support Enforcement, if not currently doing so. Programs serve fathers who are initially unemployed. Though not a requirement of program enrollment, participant referrals are actively solicited from LDSS’ TANF and child support enforcement rolls. This program provides non–assistance.

The Maryland Healthy Marriage / Healthy Families Initiative

This initiative recognizes that children are more likely to thrive in the context of a two–parent family. The Maryland Healthy Marriage / Healthy Families Initiative has been established as the umbrella for several family focused programs. The purpose of the initiative is to build the capacity of participants, so they are prepared for the responsibilities of parenting and marriage, and ultimately to enhance the lives of their children. The family focused programs target mothers, fathers, and youth, providing a continuum of services to strengthen and empower families. The programs include fatherhood and non–marital birth reduction initiatives and a marriage preparation curriculum.

The Maryland Healthy Marriage / Healthy Families Initiative focuses primarily on expectant and never married parents and fragile families in need of support services. The initiative connects participants with resources, information, and services to strengthen and empower families. Some of the services offered include parenting skills enhancement, educational activities, employment development, job search and support, counseling, and anger management. The services are provided through a network of social service systems, educational systems, and community and faith based organizations. This program provides non–assistance.

Specifically, The Center for Healthy Families at the University of Maryland. This Center is the Couple & Family Therapy clinic housed in the Department of Family Science at the University of Maryland, College Park. The Center serves approximately 500 families per year and operates as a non–profit clinic and provides services to individuals, couples (married or unmarried), and families.

The Responsible Fathers, Healthy Marriage and Healthy Families Programs

Maryland Combined WIOA State Plan 2024-2028

These programs include activities that are enumerated in sections 403(a)(2)(A)(iii) and 403(a)(2)(C)(ii) of the Social Security Act. States may claim these pro-family expenditures for non-assistance benefits provided to or on behalf of an individual or family as MOE, regardless of financial need or family composition, unless a limitation, restriction or prohibition under 45 CFR 263 Subpart A applies.

There are instances when the following programs that are not means tested serve eligible families. The State will count these expenditures for services received by needy families as TANF-MOE expenditures only when an audit trail can be established that links the non-means tested service to needy families.

One example is when a program supplies an enrollment list and it is matched to the TANF caseload. If the list shows that five percent of families served were needy, then five percent of the non-federal expenditures for that FY may be claimed as TANF-MOE.

The following commingled funded programs will use this or a similar methodology if TANF-MOE expenditures are claimed.

Community Partnerships

These programs are locally defined and based on indicated needs to help families by providing family support through projects such as home visiting, after school programs, and family preservation. The program objectives seek to reduce out-of-wedlock pregnancies, increase parent-child interaction, emotional support, and financial responsibility, and promote the development of two parent families. This program provides non-assistance.

Safe and Stable Families

There are a variety of programs available to families to provide supportive services to promote safety and well-being of children and their families, promote stability and permanency, preserve family unity, and build empowerment, self-sufficiency, and psychosocial well-being. This includes families with identified stresses around family life, including disruption, child abuse and neglect issues, domestic violence, homelessness, substance abuse, mental and/or physical health, and educational concerns. These programs help families by providing: protective services or potential protective services to families, family support through projects such as parenting classes and after school programs, and family preservation, through grants for Interagency Family Preservation Services and through other means as appropriate, such as counseling families in crisis, referring them to other existing services, and providing a wide range of services to the family to maximize the chances the children grow up in safe, stable, and loving homes. The programs include, but are not limited to, Families Now, Intensive Family Services, Continuing Protective Services, Services to Families with Children, Kinship Care, Parent Aide Services, and those provided through Inter-Agency Agreements such as the Family Recovery Program. These programs prevent or reduce out-of-wedlock pregnancies and encourage the formation and maintenance of two parent families, since the ultimate goal of all of them is to provide a safe home for children in a stable, two-parent environment. These programs provide non-assistance and are reasonably calculated to accomplish TANF purposes number one, three and four.

Maryland Combined WIOA State Plan 2024-2028

Baltimore City Public Schools After-School Program

In an agreement between State and City officials, the Maryland After-School Opportunity Fund Program was expanded for Baltimore City. As required by legislation, vendors chosen to operate the program must incorporate features that "will have a positive measurable impact on one or more of the conditions of well-being for Maryland children and youth identified by the Maryland Partnership for Children, Youth and Families." The Maryland Partnership for Children, Youth and Families has developed results and indicators of child well-being with assistance from the U.S. Department of Health and Human Services, OAS for Planning and Evaluation.

One of the results and indicators is "Babies Born Healthy," which includes a measure for "the rate of births to adolescents less than 18 years of age." The programs support the Baltimore City Public Schools' efforts to provide quality after school experiences for at risk students enrolled in the City's public schools. Programs are designed to help children succeed in school, increase positive and healthy behaviors, and decrease negative behaviors such as juvenile crime, substance abuse, and teen pregnancy. This program provides supervision and activities for children of many low-income families and is reasonably calculated to achieve the third goal of the TANF statute. This program provides non-assistance.

B'more for Healthy Babies (BHB)

B'more for Healthy Babies (BHB) is a citywide initiative, led by the Baltimore City Health Department (BCHD) with the support of Family League and HealthCare Access Maryland, to reduce infant mortality and improve the health of mothers and babies. Family League serves as the co-lead with BCHD for the home-visiting strategy and BHB Communities, an initiative focused on two Baltimore neighborhoods, Upton/Druid Heights, and Patterson Park North and East and School Readiness.

Enhancement Grants for Local School Systems (LSS)

These grants help local school systems provide full day, all year, early childcare and educational programs. Funds can be used to: provide before and after care services for public schools, preschools, pre-kindergarten, or kindergarten programs; increase the number of child care programs that are open full day and year round; expand services to half day programs; and provide family support programs promoting parental involvement. Universal PreK currently does not exist statewide in Maryland. Similarly, after and before care programming for kindergarten is not universal. TANF-MOE funds are leveraged to provide these services to families who would otherwise not have access to full day programming for their child(ren).

This program provides education and supervision for children of eligible families under 300 percent of the poverty level and promotes parental involvement in their children's learning. The program is reasonably calculated to achieve the first and second goals of the TANF statute. The program provides non-assistance.

Maryland will apply the following methodology for any MOE funds claimed from this program. An enrollment list from the program will be matched to the TANF caseload. If the list shows that

Maryland Combined WIOA State Plan 2024-2028

X percent of families served were needy, then X percent of the non–federal expenditures for that FY may be claimed as TANF–MOE.

Child Support Pass-Through Initiative

This initiative began July 2019. All or a portion of child support payments received through DHS's Child Support Administration will be passed through to eligible TANF household's Electronic Benefits Transfer (EBT) card. If the TANF household has one child, up to \$100 of the monthly child support payment received will be passed-through to the TANF household. If the TANF household has two or more children, up to \$200 of the monthly child support payment received will be passed-through to the TANF household. The amount passed through will be disregarded towards the household's TANF benefit calculation.

SEPARATE STATE PROGRAMS FUNDED BY 100 PERCENT TANF MAINTENANCE OF EFFORT

Maryland has developed a broad array of services to families and children that are reasonably calculated to accomplish the first and second purposes of the TANF law. These are means tested and are funded out of 100 percent TANF Maintenance of Effort funds in a Separate State Program or other sources that are not federal TANF or TANF Maintenance of Effort. Maryland has designed these programs to be as effective and efficient as possible. This has the effect that certain specific services and certain specific beneficiaries of some of the services of some of these programs may not be eligible for federal TANF or that Maryland will not find it necessary to claim all of the TANF funds that could be claimed for the program because of its own substantial investment in it.

Using the flexibility in the statute and regulations, Maryland will report the exact amount of state funds for MOE charged to these programs using the appropriate federal mechanisms. Unless otherwise noted, for the purposes of this Plan and federal reporting, eligibility for the following programs is limited to those families with incomes under 300 percent of the federal poverty level in effect at the time of service delivery.

Job Access and Reverse Commute

The Job Access and Reverse Commute (JARC) program was established to address the unique transportation challenges faced by welfare recipients and low-income persons seeking to obtain and maintain employment. However, on October 1, 2013, the Job Access and Reverse Commute (JARC) Program was repealed by Congress under the Moving Ahead for Progress in the 21st Century Act (MAP-21). Job Access and Reverse Commute activities are eligible for funding under FTA's [Urbanized Area Formula Grants \(Section 5307\)](#) and the [Formula Grants for Rural Areas \(Section 5311\)](#) programs.

Maryland understands that many new entry-level jobs are out of reach for some of its families. As well, many entry level-jobs require working late at night or on weekends when conventional transit services are either reduced or non-existent. Finally, many employment related-trips are complex and involve multiple destinations including reaching childcare facilities or other services.

Maryland Combined WIOA State Plan 2024-2028

Maryland continues to support its families with transportation-related assistance. More details about how Maryland provides transportation assistance can be found in the Local Programs Administered by the LDSS section of this report.

Rental Assistance Program to Work

The Rental Assistance Program to Work provides rental assistance to families currently receiving TANF, former TANF families who received TANF in the past year, and families who received a Welfare Avoidance Grant and who are employed or unemployed and in a work activity (as defined by the LDSS). The families receive assistance from the Rental Assistance Program for up to 12 months. Six-month extensions may be granted if customers provide reasonable explanations of why they are not becoming self-sufficient. Eligibility is limited to families who receive income that is 30 percent or less than the statewide or area median income. Rental assistance provides reasonable, stable housing to keep families working, enhance family income, and keep the family off TANF. In addition, rental assistance provides stable, low-cost housing to TANF families preparing for work or working at a low-wage job that will eventually move off TANF. This program provides assistance.

Judith P. Hoyer Early Child Care and Family Education Centers (Judy Centers)

Judy Centers are unique early childhood learning centers that promote school readiness through an integrated approach. The centers, written into Maryland Law in May 2000, envision professional collaboration in integrating a wide spectrum of early childhood education programs and family support services for children from pre-birth to age six. The centers have a “one stop” approach eliminating fragmented services. Children and their families can visit a single location to access community-based organizations providing services such as health services, family support and family literacy, Head Start, and the public library. The community-based services are in addition to the services provided by the Center, and include: early intervention services, health care (immunizations, vision and hearing tests, and pediatric care), professional family support, and student breakfast and lunch. This program encourages eligible families with incomes under 300 percent of the poverty level to obtain the services they need to ensure their children are healthy and successful in school by making the services easily accessible. The program is reasonably calculated to achieve the first and second purposes of the TANF statute. The program provides non-assistance.

Adoption Benefits Funds

This provides funds for adoption benefits to needy parents of an adopted child who is not eligible for title IV-E adoption assistance. Families are eligible if their annual adjusted gross income, as defined by the Internal Revenue Service, does not exceed 80 percent of the latest published figure for the median income for a family of that size for the state, as set forth in Schedule A under COMAR [07.02.04.08](#). The adoptive child is included in determining the family size. The annual adjusted gross income of the family shall be the latest figure that was reported to the Internal Revenue Service. Funds are available to pay for benefit payments. The final adoption establishes a parental relationship even if no blood relationship exists. This program is reasonably calculated to meet the first goal of the TANF statute. Benefits under this program meet the definition of assistance under the TANF program.

Maryland Combined WIOA State Plan 2024-2028

(b) Require a parent or caretaker receiving assistance to engage in work (defined by the State) once the State determines the parent or caretaker is ready to engage in work, or once he or she has received 24 months of assistance, whichever is earlier, consistent with the child care exception at 407(e)(2) (section 402(a)(1)(A)(ii) of the Social Security Act).

Each adult in the TANF assistance unit, and each child age 16 years or older in the assistance unit who is not enrolled full-time in school, must participate in a work activity approved by the local department that is likely to result in unsubsidized employment.

Local departments follow the 12 approved core and non-core work activities set forth by the law (the participation requirement is based on universal engagement 30 days after the TCA case is approved and is compliant with the 24 month work rule found in §402(a)(1) A (ii) of the TANF law). Maryland also statutorily provides “good cause” for any single parents caring for a child younger than 6 years old who is unable to obtain child care for one or more of the following reasons:

1. Unavailability of appropriate child care within a reasonable distance from the parent's home or work site.
 - a) Appropriate child care is defined as a formal licensed center or home or informal provider identified by the parent to care for the child(ren).
 - b) Reasonable distance is defined at the local level dependent upon availability of childcare)
2. Unsuitability of informal child care by a relative or others.
 - a) Unsuitability of informal care is defined as inappropriate or unfit child care); or
3. Unavailability or unsuitability of an appropriate and affordable formal child care arrangement.
 - a) Affordable child care arrangements are defined as customers receiving child care scholarship with or without a co-pay).

Maryland also requires that before sanctioning any individual for non-compliance with a work program, the case manager must investigate good cause prior to sending a notice of adverse action.

Federal exemptions from the work activity requirements are:

- A single custodial parent who is required to care for a child under age one who is a member of the assistance unit (this exemption applies for a cumulative total of 12 months for a parent’s lifetime) and children under age 16.
- A teen parent (either head of household or included as a child on an adult’s TANF case) who has not finished secondary school may not be exempt to care for a child younger than one year old.
- A non-parent caretaker relative in the assistance unit who accepts responsibility to provide care and guidance to a minor child of a relative has demonstrated need and has no dependent children of his or her own in the assistance unit; and/or,

Maryland Combined WIOA State Plan 2024-2028

- An Immigrant parent or caretaker relative who is not eligible for federal TANF assistance.
-

State exemptions from the work activity requirements are:

- A single custodial parent who is required to care for a child under age one who is a member of the assistance unit. There is no limit to the number of times a single custodial parent can use this exemption as long as they have a child under the age of one.
 - Note: This exemption is used once the Federal exemption has been exhausted.
- A new customer receiving TCA for the first time is exempt from work requirements from month 1 to and through month 6.

Failure of any non-exempt adult to cooperate in a work requirement without good cause, including failure to accept offered employment, shall result in reduction of benefits until the household cooperates.

(c) Ensure that parents and caretakers receiving assistance engage in work in accordance with section 407 (section 402(a)(1)(A)(iii) of the Social Security Act). Consistent with the required strategic elements discussed in section II (a)(2) herein, provide a specific analysis of how the State's workforce development activities are addressing employment and training services for parents or caretakers receiving assistance.

State policy and procedures are in place to identify TCA Work Eligible Individuals (WEI). WEIs are identified by case managers or employment specialists in the Local Department of Social Services (LDSS) and coded in the Eligibility and Enrollment (E&E) system as such. Work Eligible Individuals are an adult or minor child head of household receiving assistance under TANF or SSP or a non-recipient parent living with a child receiving assistance.

When identifying WEIs within its TCA caseload, Maryland first removes from consideration its solely state-funded households, as these cases are neither in TANF nor in SSP-MOE. Then the WEI exempt cases are sorted in the following categories: Parent headed SSI (and SSDI parent headed cases in which the SSDI was awarded after the family received assistance and that the State opts not to include in the denominator), caretaker relative headed child-only cases, and caring for a disabled household member cases. Teen parents who are not heads of household will not be defined as WEIs. Maryland will opt to include in the WEI numerator and denominator, on a case-by-case basis, SSI or SSDI parent headed cases where the parent is engaged in a work activity 30 or more hours per week or 20 or more hours for single parents with a child under six years of age. Maryland will also opt to include child under one, cases where the parent is engaged in a work activity for 20 or more hours per week. We will make an on-going review of possible changes in the work status of the WEI. These can occur when the family member leaves the household. All TCA recipients are required by our current regulations to report changes in household composition and other factors that affect programs requirements. All WEIs are assessed and assigned to participate in appropriate Federal core and non-core activities and approved state defined activities. All participation hours are tracked via weekly attendance

Maryland Combined WIOA State Plan 2024-2028

sheets the WEIs must turn in. The case managers and/or employment specialists verify the hours of participation.

To ensure that individuals receiving assistance are engaging in work, there is a sanctioning process in place for noncompliance. Refer to Section (a), Failure to Comply with Program Requirement. Also Section (a) refers to the TANF Workforce Development Programs description that discusses how LDSS workforce development activities are addressing employment and training services for individuals receiving assistance.

[\(d\) Take such reasonable steps as the State deems necessary to restrict the use and disclosure of information about individuals and families receiving assistance under the program attributable to funds provided by the Federal Government \(section 402\(a\)\(1\)\(A\)\(iv\) of the Social Security Act\).](#)

To restrict the use and disclosure of information, the Secretary of DHS and the Executive Director of the FIA, or their designees, develop partnership agreements for the exchange of information to assist in the verification of cash assistance eligibility. The agreements are in writing and include procedures for requesting, obtaining, and examining the information and specify the Secretary's designee for requesting and receiving information by title or position. Additionally, customers sign a consent form to share information needed for the verification of cash assistance eligibility. The state of Maryland elects the option to collect data on a monthly basis and report on a quarterly basis, a sample of the caseload as prescribed by the Secretary, to produce statistically valid estimates of the performance of the program. Sampling will be used only when the universe is large enough to comply with established sampling methodology. Maryland does not comment on or provide information to the media about any individual or their TANF case. Aggregate data may be provided to external stakeholders under special circumstances and only when a memorandum of understanding or court order has been secured. All MOUs are vetted by the assistant attorney general. Maryland does not provide information about individual recipients to external stakeholders unless requested through a valid court order.

[\(e\) Establish goals and take action to prevent and reduce out-of-wedlock pregnancies, with special emphasis on teenage pregnancies \(section 402\(a\)\(1\)\(A\)\(v\) of the Social Security Act\)](#)

The state of Maryland developed a comprehensive approach to the adolescent pregnancy problem including:

- Improvements in education, such as providing sexuality education, access to contraceptives and other health promotion services to reach out-of-school adolescents;
- Community based programs, such as local multimedia promotion of responsible decision-making on sexual matters;
- Enhanced social services, such as physical and sexual abuse prevention at primary, secondary, and tertiary levels;
- Employment development, such as school-to-work opportunities in partnership with private business and public agencies; and

Maryland Combined WIOA State Plan 2024-2028

- Health initiatives, such as improved access to birth control counseling and services for sexually active adolescents and parenting classes for every pregnant teenager and her partner. Programs and services for people in this age group will be improved or added, as needed.

(f) Conduct a program designed to reach State and local law enforcement officials, the education system, and relevant counseling services, that provides education and training on the problem of statutory rape so that teenage pregnancy prevention programs may be expanded to include men (section 402(a)(1)(A)(vi) of the Social Security Act)

The state of Maryland recognizes that effective campaigns to reduce incidences of statutory rape are needed. Both the Maryland Department of Health and the MSDE developed and implemented programs targeted to reducing teen pregnancy. The statewide comprehensive plan includes the following:

- An awareness campaign targeted to reach the male population that is likely to commit these crimes;
- A program of education/training for law enforcement officials;
- A plan that increases awareness through public schools; and
- Enhancement of existing programs that provide counseling to both adolescent females and males. Maryland supports agencies and community groups that serve high risk populations that are in need of abstinence education.

The goal is to prevent unintended pregnancy and sexually transmitted infections (STIs), including HIV/AIDS in youth ages 10–19 who meet the following criteria:

- Live in geographic areas with high teen birth rates;
- Youth currently in or aging out of foster care or the juvenile justice system;
- Homeless, runaway, or Out-of-School Youth;
- Pregnant or parenting youth; and
- Youth with HIV/AIDS.

As part of the state’s campaign to reduce infant mortality, the reduction of teen pregnancy means fewer infants are born who might die before they reach one year old.

(g) Implement policies and procedures as necessary to prevent access to assistance provided under the State program funded under this part through any electronic fund transaction in an automated teller machine or point-of-sale device located in a place described in section 408(a)(12), including a plan to ensure that recipients of the assistance have adequate access to their cash assistance (section 402(a)(1)(A)(vii) of the Social Security Act)

Maryland’s DHS operates an electronic benefits transfer system under agreement with the United States Department of Health and Human Services and pursuant to United States

Maryland Combined WIOA State Plan 2024-2028

Department of Agriculture regulations. A TANF grant is typically paid via the electronic benefits transfer system. The Middle Class Tax Relief and Job Creation Act of 2012 (P.L. 112–96), provides that individuals and families who are receiving federally funded cash assistance may not use an electronic benefits transfer card for any purpose at a liquor store, adult entertainment venue, or gambling casino.

Maryland provides all applicants and customers the opportunity to receive their assistance through multiple channels such as direct deposit, paper check, and Electronic Benefits Transfer cards. Benefits on EBT cards are available for use at any location that accepts card payments as well as any ATM machine. Applicants and recipients are also provided with the number to call in the event their EBT card is lost, stolen, or destroyed. This number can be found on the DHS website and approval notices as well as the customer portal website.

The state of Maryland provides penalties for non-compliance with program requirements that include the suspension of the use of the cash access portion of the card for specific time periods. Effective October 1, 2014, all TANF applicants and recipients are required to sign an acknowledgement that they understand the prohibition against using their electronic benefits transfer cards at an establishment whose primary purpose is gambling, the sale of liquor, or an adult entertainment venue where individuals or groups disrobe for an audience.

Customers who violate the prohibition against using their cards at unauthorized locations will receive a warning notice that a subsequent violation may result in the use of their electronic benefits transfer cards for cash assistance being suspended. Customers who have twice violated federal law and state policy prohibiting the use of EBT cards at unauthorized locations will no longer have their cash assistance payments put onto their electronic benefits transfer cards. While the cards will still be active for use at SNAP retailers for those recipients, DHS will deliver cash assistance payments by direct deposit or check. Suspension of the card for cash benefits is for a minimum of one year for the second violation and permanently for a subsequent violation after electronic benefits transfer use has been reinstated.

(h) Ensure that recipients of assistance provided under the State program funded under this part have the ability to use or withdraw assistance with minimal fees or charges, including an opportunity to access assistance with no fee or charges, and are provided information on applicable fees and surcharges that apply to electronic fund transactions involving the assistance, and that such information is made publicly available (section 402(a)(1)(A)(viii) of the Social Security Act)

Individuals and families may incur fees and charges when withdrawing funds from ATMs that are not in the state vendor's network. DHS will provide customers with recommendations on how to access funds in a way that minimizes ATM fees or additional surcharges, such as using ATMs that do not charge a usage fee or using the ATMs from the state vendor who manages the electronic benefits transfer funds accounts. DHS will continue to explore additional methods of reducing fees for customers and provide them with notifications via the DHS website where a link to the information will be available. In addition, information will be provided in the LDSS. If families or individuals are unable to access TANF benefits due to card restrictions, DHS will advise them of

Maryland Combined WIOA State Plan 2024-2028

other payment options available including mailing a paper check or direct deposit into the customer's checking or savings account.

(i) Indicate whether it intends to treat families moving from another State differently from other families under the program, and if so how (section 402(a)(1)(B)(i) of the Social Security Act)

Families moving into Maryland from another state will be treated no differently than any other family residing in Maryland. The number of months of TANF used by residents of another state who move to Maryland will be counted in the number of months of TANF received.

(j) Indicate whether it intends to provide assistance to non-citizens, and if so include an overview of the assistance (section 402(a)(1)(B)(ii) of the Social Security Act)

DHS' Citizenship Status policy for the Family Investment Program states that a Family Investment Program recipient must be a United States citizen or a qualified alien as defined in §8 USC 1611, et seq., as amended. Qualified immigrants, including humanitarian entrants such as refugees, certified Victims of trafficking, Cuban and Haitian parolees, and asylees, who meet the federal technical and financial TANF eligibility requirements, may be referred to one or more of the following Family Investment Program components when applying for assistance:

- Welfare Avoidance Grant,
- TANF,
- Emergency Assistance to Families with Children, and/or
- Disaster Assistance.

Local departments may develop Alternative Programs tailored to fit the unique needs of that jurisdiction. To assist English Language Learners in meeting the TANF work requirements, DHS contracts with, the International Rescue Committee (IRC) which is qualified to implement TANF/workforce programs for humanitarian immigrants.

(k) Set forth objective criteria for the delivery of benefits and the determination of eligibility and for fair and equitable treatment, including an explanation of how it will provide opportunities for recipients who have been adversely affected to be heard in a State administrative or appeal process (section 402(a)(1)(B)(iii) of the Social Security Act)

Refer to Section (a) for a description of Maryland's delivery of benefits and the determination of benefits eligibility. Regarding fair and equitable treatment, Maryland uses a combined application and thus follows the guidelines established by the U.S. Department of Health and Human Services and the U.S. Department of Agriculture. The LDSS, all vendors, and contractors must also follow state and federal non-discrimination requirements. The local departments will provide persons with disabilities individualized treatment and effective and meaningful opportunity to educational or employment activities as they are provided to others. The local department will make reasonable accommodations and provide auxiliary aids for persons with disabilities, such as but not limited to: interpreters, note takers, and materials in alternate

Maryland Combined WIOA State Plan 2024-2028

formats to the extent that it does not cause a fundamental alteration with the program or result in undue financial or administrative burden.

Appeals and Complaints of Discrimination— A Family Investment Program applicant or recipient may request an agency conference for an explanation of the reasons for proposed actions and present information to show that the proposed action is incorrect. The local department gives each applicant or recipient written notification of the right to and procedures for requesting and obtaining a hearing as set forth in Code of Maryland Regulations [07.01.04.04](#). All applicants and recipients are notified of their right to file an appeal at any time. When appeals are filed and submitted through the LDSS office an appeal liaison reaches out to the customer to first try and resolve the complaint. If the complaint can not be resolved the full appeal process moves forward. An applicant or recipient may file a written complaint by contacting the U.S. Department of Health and Human Services. The complaint must set forth the events and circumstances of alleged discrimination if he or she thinks that DHS or LDSS has discriminated against them. Non-Discrimination Assurances –The state of Maryland assures that the following provisions of law will apply to programs and activities funded under TANF:

- The Age Discrimination Act of 1975 (42 U.S.C. §§ 6101 et seq.;
- Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794);
- The Americans with Disabilities Act of 1990 (42 U.S.C. §§ 12101 et seq.); and
- Title VI of the Civil Rights Act of 1964 (42 U.S.C. §§ 2000d et seq.)

The state of Maryland assures that persons with disabilities will be provided with individualized treatment and effective and meaningful opportunity to the extent that it does not cause a fundamental alteration with the program or result in undue financial or administrative burden.

(l) Indicate whether the State intends to assist individuals to train for, seek, and maintain employment (Section 402(a)(1)(B)(v) of the Social Security Act)—

- providing direct care in a long-term care facility (as such terms are defined under section 1397j of this title); or
- in other occupations related to elder care, high-demand occupations, or occupations expected to experience labor shortages as, determined appropriate by the State for which the State identifies an unmet need for service personnel, and, if so, shall include an overview of such assistance.

As a WIOA Partner, DHS is connected with the State’s workforce system to stay informed about high-demand occupations. DHS accomplishes this in these ways:

- DHS’ Secretary serves on the GWDB. This access to the GWDB provides DHS with knowledge about high-demand occupations, industry sector initiatives, and business workforce development needs.
- DHS’ Office of Cash Programs Workforce Development has a team member that is tasked with business engagement through DHS’ Hiring Agreements program, for both private

Maryland Combined WIOA State Plan 2024-2028

and public employers. Companies contracted to provide services or goods to the state are required to sign Hiring Agreements which declare DHS as the “first source” in filling positions that may be created as a result of the contract. Further, companies work with DHS to develop specific training to equip eligible TANF customers to fill vacancies. In addition, this team member works closely with the WIOA Partners’ statewide business services team, integrating into the larger workforce development system’s team that addresses business workforce development needs. This team member leverages the relationships with these employers to receive “first-notice” of new job opportunities and forwards them to the local departments.

- The local department staff that work with businesses to place TANF customers in employment, internships, or on-the-job training opportunities are also connected to the WIOA Partners’ business services teams. This creates a coordinated and integrated system of business engagement. Additionally, the local department staff will begin taking advantage of the quarterly WIOA Partners business services training. Additionally, some local departments have contracts and Memoranda of Understanding with local community colleges to assist customers with vocational skills training and credentialing programs that will allow them to obtain employment at wages that will support their families. These programs include training in the healthcare related field, such as CNA, GNA, Medical Billing, and Coding. The current demand for skilled workers in these positions is high. These positions will increase in demand as the population of “baby boomers” continues to age. The state will continue to support training for careers in elder care as well as provide job search and job placement assistance for careers in the elder care field.

(m) Provide for all MOE-funded services the following information: the name of the program benefit or service, and the financial eligibility criteria that families must meet in order to receive that benefit or service. In addition, for TANF MOE-funded services (co-mingled or segregated MOE) describe the program benefit provided to eligible families (SSP services do not have to include a description but the Department of Health and Human Services encourages it) (§263.2(b)(3) & §263.2(c) preamble pages 17826-7)

Refer to Section (a) for detailed descriptions of MOE-funded services.

TANF OPTIONS SELECTED

Maryland has opted for the following:

- The option to assist all legal immigrants who lived in the U.S. before August 22, 1996 in the same way U.S. citizens are treated.
- In 2000, the Maryland General Assembly chose to opt out of the PRWORA Section 115 requirement to disqualify custodial parents convicted of a drug-related felony involving possession, use, or distribution of a controlled substance on or after August 22, 1996 from receiving TANF or SNAP benefits. Mandatory and recurrent drug testing is a condition for receiving TANF and SNAP benefits for these custodial parents. The department

Maryland Combined WIOA State Plan 2024-2028

developed regulations in consultation with the Department of Health regarding testing methods and intervals.

- The option to not require an individual who is a single custodial parent caring for a child who has not attained 12 months of age to engage in work.
- The option to disregard the single custodial parent exempt from work due to caring for a child under the age of 12 months in determining the participation rates for work requirements for not more than 12 months.
- The option to reduce assistance to a family where an individual receiving assistance refuses to engage in work requirements, subject to good cause.
- The option to deny assistance to a family where an individual is not cooperating with the establishment of paternity or obtaining child support.
- The option to exempt from the 60 month limitation a family by reason of hardship, not to exceed a total of 20 percent of the average monthly number of families to which assistance is provided.
- The option to continue assistance for a child absent from the home fewer than 180 consecutive days.
- The option to develop a family independence plan. The plan sets forth an employment goal and a plan for moving the individual into employment; sets forth the obligations of the individual which may include a requirement to attend school, keep school aged children in school, immunize children, and attend parenting and money management classes; set other requirements which will result in unsubsidized employment; and describe the services the state will provide to assist the individual to attain self-sufficiency.
- The option to comply with the above option within 180 days after the effective date of this part for a recipient of assistance and within 90 days after the effective date of this part after the individual is determined to be eligible for assistance.
- The option to apply a reduced benefit to a family that includes an individual who fails, without good cause, to meet the action items listed in the family independence plan.
- The option to use a sampling method using the procedures the Secretary deems to be necessary to produce statistically valid estimates of the performance of state programs funded under this part.
- The option to sanction a family that fails to ensure that minor dependent school-age children attend school and minor dependent pre-school children get preventive health care.
- The option to screen and identify victims of domestic violence. Refer such individuals to counseling and supportive services. Waive, pursuant to a determination of good cause, other program requirements outlined in Section 402 (a), (7), (A), (I), (ii), and (iii) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996.
- The option to exempt a family from the 60 month limitation when a family includes an individual who has been battered or subject to extreme cruelty.
- The option to establish good cause reasons for a minor to be absent from the home for longer than 180 consecutive days.

Maryland Combined WIOA State Plan 2024-2028

- The option to screen recipients of assistance for use of controlled substances or sanction recipients who test positive for controlled substances.

TANF CERTIFICATIONS States that include TANF in the Combined State Plan must provide a certification by the chief executive officer of that State, that during the FY, the State will:

1. Operate a child support enforcement program under the State Plan approved under part D. (section 402(a)(2) of the Social Security Act);
2. Operate a foster care and adoption assistance program under the State Plan approved under part E, and that the State will take such actions as are necessary to ensure that children receiving assistance under such part are eligible for medical assistance under the State Plan under title XIX. (section 402(a)(3) of the Social Security Act);
3. Specify which State agency or agencies will administer and supervise the program referred to in paragraph (1) for the FY, which shall include assurances that local governments and private sector organizations (section 402(a)(4) of the Social Security Act)—

(A) have been consulted regarding the plan and design of welfare services in the State so that services are provided in a manner appropriate to local populations; and

(B) have had at least 45 days to submit comments on the plan and the design of such services;

4. Provide each member of an Indian tribe, who is domiciled in the State and is not eligible for assistance under a tribal family assistance plan approved under section 412, with equitable access to assistance under the State program funded under this part attributable to funds provided by the Federal Government. (section 402(a)(5) of the Social Security Act);
5. Establish and enforce standards and procedures to ensure against program fraud and abuse, including standards and procedures concerning nepotism, conflicts of interest among individuals responsible for the administration and supervision of the State program, kickbacks, and the use of political patronage. (section 402(a)(6) of the Social Security Act);
6. (optional) Establish and Enforcing standards and procedures to (section 402(a)(7) of the Social Security Act).—

(i) screen and identify individuals receiving assistance under this part with a history of domestic violence while maintaining the confidentiality of such individuals;

(ii) refer such individuals to counseling and supportive services; and

(iii) waive, pursuant to a determination of good cause, other program requirements such as time limits (for so long as necessary) for individuals receiving assistance, residency requirements, child support cooperation requirements, and family cap provisions, in cases where compliance with such requirements would make it more difficult for individuals receiving assistance under this part to escape domestic violence or unfairly Penalize such individuals who are or have been victimized by such violence, or individuals who are at risk of further domestic violence.

Maryland Combined WIOA State Plan 2024-2028

SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM EMPLOYMENT AND TRAINING (SNAP E&T)

(a) General Requirements²⁷: The State agency must prepare and submit an Employment and Training (E&T) Plan to its appropriate Food and Nutrition Service (FNS) Regional Office. The E&T Plan must be available for public inspection at the State agency headquarters. A State agency may include its plan for the SNAP E&T program in a Combined Plan under WIOA but will require FNS approval prior to implementation and must continue to make a copy of the plan available for public inspection. If a State includes SNAP E&T in a Combined Plan under WIOA, the State agency will detail the following for each year covered by the Combined Plan:

(1) The nature of the E&T components the State agency plans to offer and the reasons for such components, including cost information. The methodology for State agency reimbursement for education components must be specifically addressed;

Non-Education, Non-Work Components

Non-Education, Non-Work Component Details: Supervised Job Search

Details	Supervised Job Search (SJS)
Summary of the State guidelines implementing SJS	Staff-assisted job search component requires participants to make a predetermined number of inquiries to prospective employers over a specified period. Job search components should entail a minimum of 12 contacts with employers per month for two months. Supervised job search may be conducted independently or within a group setting, and may also be conducted remotely, in-person, or a combination of both. Please note that SJS is not a standalone and must be offered in conjunction with at least one other component. The locations of the SJS were chosen based on the partners that are providing the service as well as the Local Department of Social Services (LDSS) that are offering in-house SNAP E&T programs. Each of the partners and LDSS has provided a plan for the SJS and a description and required specification of the component is outlined in our proposal submission guidelines.
Direct link	SJS will provide the participants with guidance in navigating the labor market by someone who has the necessary knowledge and skills to guide and support the participant through a successful job search, increasing their opportunities to gain employment or better employment.
Target population	Individuals who are Able-Bodied And Without Dependents (ABAWDs) and Voluntary SNAP recipients, Individuals Previously Incarcerated, Homeless, Non-custodial parents.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level;

Maryland Combined WIOA State Plan 2024-2028

	Employment History; Employment Related Skills; Abilities and Interests; Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an Individual Employment Plan (IEP).
Geographic area	Wicomico, Worcester, Somerset, Dorchester, Talbot, Caroline, Queen Anne's, Kent, Frederick, Allegany, Garrett, Charles, St Mary's, Calvert, Prince George's, Howard, Carroll, Baltimore County, Harford, and Cecil Counties and Baltimore City.
E&T providers	Baltimore City Community College (BCCC), Baltimore Cyber Range (BCR) Cyber, Byte Back, Bugg Hardnett and Associates, Civic Works, Community College of Baltimore County (CCBC), International Rescue Committee (IRC), I'm Still Standing Community Corporation (ISSCC), Jane Addams Resource Corporation (JARC), Lifestyles, Lighthouse, Living Classrooms, Maryland New Directions, Maryland Center for Veterans Education and Training (MCVET), National Center on Institutions and Alternatives (NCIA), Per Scholas, Roca, The Work First, and Vehicles for Change
Projected annual participation	1443
Estimated annual component costs	\$1,728,450

Non-Education, Non-Work Component Details: Job Search Training

Details	Job Search Training (JST)
Description of the component	A component that strives to enhance the job search skills of participants by providing instruction in job seeking techniques and increasing motivation and self-confidence. The component may consist of job placement services, employability assessments, or other direct training or support activities. Other activities may include resume writing workshops and learning how to use online job search tools. The job search training component may combine job search activities with other training and support activities.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP

Maryland Combined WIOA State Plan 2024-2028

Geographic area	Wicomico, Worcester, Somerset, Dorchester, Talbot, Caroline, Queen Anne's, Kent, Frederick, Allegany, Garrett, Charles, St Mary's, Calvert, Prince George's, Howard, Baltimore City, Carroll, Baltimore County, Harford, and Cecil Counties.
E&T providers	BCR Cyber, BCCC, Bugg Hardnett and Associates, Center For Urban Families (CFUF), Civic Works, CCBC, Goodwill Chesapeake, Humanim, IRC, ISSCC, It Works, LightHouse, Living Classrooms, Maryland New Directions, MCVET, NCIA, New Destiny Health Career Center, The Work First, Vehicles for Change.
Projected annual participation	2273
Estimated annual component costs	\$3,083,289

Non-Education, Non-Work Component Details: Job Retention

Details	Job Retention (JR)
Description of the component	Job Retention Services to include periodic staff check-ins with program participants and employers, ongoing career counseling, life management guidance, and provision of support services. For up to 90 days, services are provided to program participants who have secured employment after receiving SNAP E&T services. Job Retention services are provided and tracked for a minimum of 30 days and a maximum of 90 days.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Participants who obtain employment after participating in E&T and must maintain employment for a minimum of 30 days. Participants are monitored for up to 90 days.
Geographic area	Anne Arundel, Baltimore, Calvert, Carroll, Charles, Frederick, Garrett, Harford, Howard, Montgomery, Prince George's, St. Mary's, Washington, Wicomico Counties, and Baltimore City.
E&T providers	BCR Cyber, Byte Back, BCCC, CFUF, IRC, Living Classrooms, NCIA, Bugg, Hardnett, and Associates, Civic Works, Goodwill Chesapeake, Humanim, IRC, ISSCC, IT Works, Jewish Council for Aging (JCA), JARC, Lighthouse, Living Classrooms, MCVET, Maryland New Directions, Roca Baltimore, The Work First, Union Kitchen, and Vehicles for Change
Projected annual participation	1729

Maryland Combined WIOA State Plan 2024-2028

Estimated annual component costs	\$3,006,000
----------------------------------	-------------

Non-Education, Non-Work Component Details: Self-Employment Training

Details	Self-Employment Training (SET)
Description of the component	Component that improves the employability of participants by training them to design and operate a small business or another self-employment venture. Through the Small Business Development Center (SBDC), program participants will receive technical assistance in developing business plans and in creating financial marketing plans; learning how to access small business grants and other business support services; and working with other small business owners as mentors.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents. Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) after the completion of an assessment and the creation of an IEP. Qualified participants for Self Employment are referred to a SET program.
Geographic area	Washington, Wicomico, Worcester, Somerset, Dorchester, Talbot, Caroline, Queen Anne's, Kent, Frederick, Allegany, Garrett, Charles, St Mary's, Calvert, Prince George's, Howard, Carroll, Baltimore County, Harford, Cecil County, and Baltimore City.
E&T providers	Bugg Hardnett and Associates, Living Classrooms, NCIA, and the Public Assistance to Entrepreneurship Program (PA2E).
Projected annual participation	305
Estimated annual component costs	\$162,000

Maryland Combined WIOA State Plan 2024-2028

Non-Education, Non-Work Component Details: Workfare

Details	Workfare
Description of the component	<p>Work experience in the public sector for program participants, targeted to those who lack work experience or recent work experience.</p> <p>ABAWDs/participants with limitations in the number of hours that they can participate. The workfare component must not exceed the value of the monthly allotment divided by the higher of the applicable State or Federal minimum wage.</p> <p>Upon initial assessment by the LDSS, participants are placed in public service entities, institutes of higher learning, Community Based Organizations (CBO) and Faith Based Organizations (FBO). Upon successful completion of the Workfare assignment, skills obtained by the participant may lead to employment. When developing Workfare sites, LDSS staff ensures that Workfare assignments provide the same benefits and working conditions provided to regular employees performing comparable hours. Job search activities that may precede a workfare assignment are considered part of the Workfare component and do not have to be supervised. Job search hours offered through an E&T program count toward meeting ABAWD requirements, so long as they are part of another E&T component and make up less than half of the total required time spent in the component. [7 CFR 273.7(e)(1) and 273.24(a)(3)(iii).]</p>
Target population	ABAWDs
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) after the completion of an assessment and the creation of an IEP. Qualified participants for Workfare lack work experience or recent work experience.
Geographic area	Allegany, Anne Arundel, Baltimore County, Calvert, Caroline, Carroll, Cecil, Charles, Dorchester, Frederick, Garrett, Harford, Howard, Kent, Montgomery, Queen Anne's, St. Mary's, Talbot, and Washington Counties.
E&T providers	Lifestyles, Lighthouse, Living Classrooms, MCVET, Roca, Union Kitchen, and The Work First.
Projected annual participation	3000
Estimated annual component costs	\$2,500,000

Educational Program Details: Basic/Foundational Skills Instruction

Maryland Combined WIOA State Plan 2024-2028

Details	Basic/Foundational Skills Instruction (includes High School Equivalency Programs) (EPB)
Description of the component	Participants in need of Basic Education, basic literacy, English as a Second Language, GED, and post-secondary education. In order for program participants to enter into certain vocational training programs, participants must show proficiency in adult basic education. Further, this will also increase competencies for participants entering the workforce.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, Non-custodial parents, and Disconnected Youth.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Geographic area	Anne Arundel, Baltimore, Calvert, Carroll, Charles, Frederick, Garrett, Howard, Montgomery, Prince George's, St. Mary's, Washington, Wicomico, and Baltimore City.
E&T providers	BCCC, Goodwill Chesapeake, Humanim, IRC, LightHouse, Living Classrooms, MCVET, Maryland New Directions, and The Work First.
Projected annual participation	440
Estimated annual component costs	\$932,800
Not supplanting	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure funded component activities do not supplant non-Federal funds for existing educational services and activities. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings.
Cost parity	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure that costs charged to E&T do not exceed costs charged to other funding sources. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings.

Maryland Combined WIOA State Plan 2024-2028

Educational Program Details: Career/Technical Education Programs or other Vocational Training

Details	Career/Technical Education Programs or other Vocational Training (EPC)
Description of the component	Participants are trained in job-specific technical training for work in the trades of their choice. These programs/training will focus on providing students with hands-on instruction and can lead to industry-recognized credentials/certifications, or certificates such as Commercial Driver's License (CDL), Certified Information Systems Security Professional certification (CISSP), Comp TIA certification, Certified Nursing Assistant (CNA), Geriatric Nursing Assistant (GNA), Heating, Ventilating, and Air Conditioning (HVAC) certifications, Occupational Safety and Health Administration (OSHA) certifications, etc. Students will be prepared for jobs and/or training to build upon their current skill set(s).
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Geographic area	Wicomico, Worcester, Somerset, Dorchester, Talbot, Caroline, Queen Anne's, Kent, Frederick, Allegany, Garrett, Charles, St Mary's, Calvert, Prince George's, Harford, Howard, Carroll, Baltimore County, Harford, and Cecil Counties and Baltimore City.
E&T providers	BCR Cyber, Baltimore City Community College, Bugg, Hardnett, and Associates, Center for Urban Families, Civic Works, Community College of Baltimore County, Goodwill Industries of the Chesapeake, Humanim, International Rescue Committee, I'm Still Standing Community Corporation, It Works, Jane Addams Resource Center, LightHouse, Living Classrooms, MCVET, Maryland Food Bank, New Destiny Health Career Center, MD New Directions, Roca Baltimore, The National Center on Institutions and Alternatives, Per Scholas, The Work First, Union Kitchen, and Vehicles for Change.
Projected annual participation	2463
Estimated annual	\$6,662,415

Maryland Combined WIOA State Plan 2024-2028

component costs	
Not supplanting	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure funded component activities do not supplant non-Federal funds for existing educational services and activities. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings
Cost parity	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure that costs charged to E&T do not exceed costs charged to other funding sources. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session and frequently discussed during monthly SNAP E&T Workgroup meetings

Educational Program Details: English Language Acquisition

Details	English Language Acquisition (EPEL)
Description of the component	The education component includes a wide range of activities that improve basic skills and the employability of SNAP participants. ESL classes that provide Childcare services are offered to parents of young children unable to attend mainstream ESL classes due to childcare responsibilities. Classes work to develop the client’s English language ability and reduce barriers to employment.
Target population	Humanitarian immigrant job seekers with children and individuals whose native language is a language other than English.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); and Education Level.
Geographic area	Baltimore City, Montgomery County, and Prince George’s County.
E&T providers	BCCC, IRC, Community Engagement & Consultation Group, Grow Home, Pass It On
Projected annual participation	200
Estimated annual component costs	\$460,000
Not supplanting	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure funded component activities do not supplant non-Federal funds for existing educational services and activities. A detailed explanation of this requirement is

Maryland Combined WIOA State Plan 2024-2028

	included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings.
Cost parity	N/A

Educational Program Details: Work Readiness Training

Details	Work Readiness Training (EPWRT)
Description of the component	Work readiness skills may include both foundational cognitive skills such as reading for information, applied mathematics, locating information, problem-solving, and critical thinking and non-cognitive skills, or soft skills, which are defined as personal characteristics and behavioral skills that enhance an individual's interactions, job performance, and career prospects such as adaptability, integrity, cooperation, and workplace discipline.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Geographic area	Anne Arundel, Baltimore, Calvert, Carroll, Charles, Frederick, Garrett, Harford, Howard, Montgomery, Prince George's, St. Mary's, Washington, Wicomico Counties, and Baltimore City.
E&T providers	BCR Cyber, Bugg, Hardnett, and Associates, Civic Works; CFUF, Goodwill Chesapeake, Humanim, It Works, IRC, ISSCC, JARC, LightHouse, Living Classrooms, MCVET, MD Food Bank (FoodWorks, Inc), Maryland New Directions, NCIA, The Work First, and Union Kitchen.
Projected annual participation	2408
Estimated annual component costs	\$6,513,640
Not supplanting	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure funded component activities do not supplant non-Federal funds for existing educational services and activities. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings.

Maryland Combined WIOA State Plan 2024-2028

Cost parity	SNAP E&T program staff monitor all program costs and review documentation of leveraged funding to ensure that costs charged to E&T do not exceed costs charged to other funding sources. A detailed explanation of this requirement is included in the grant agreement, covered at the Onboarding Session, and frequently discussed during monthly SNAP E&T Workgroup meetings.
-------------	---

Work Experience: Work Activity

Details	Work Activity (WA)
Description of the component	Work experience in the private sector provides individuals with an opportunity to gain work experience and useful workplace skills at a supervised work site. Work experience may be combined with job search, job search training, or other components. Upon successful completion of the workfare assignment, skills obtained by the participant may lead to employment.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Geographic area	Anne Arundel, Baltimore, Calvert, Carroll, Charles, Frederick, Garrett, Howard, Montgomery, Prince George's, St. Mary's, Washington, Wicomico Counties, and Baltimore City.
E&T providers	CFUF, Living Classrooms, NCIA, Goodwill Chesapeake, JARC, LightHouse, and Maryland New Directions.
Projected annual participation	858
Estimated annual component costs	\$960,960

Maryland Combined WIOA State Plan 2024-2028

Work Experience: Pre-Apprenticeship

Details	Pre-Apprenticeship (WBLPA)
Description of the component	Preparation for on-the-job training and related instruction in which workers learn the practical and theoretical aspects of a skilled occupation. Pre-Apprenticeship Programs provide individuals with the basic and technical skills necessary to enter an apprenticeship program and should be directly linked to an apprenticeship program.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Criteria for participation determined by case managers (LDSS or Third Party SNAP E&T Third Party Partners) after completion of assessment and creation of independence plan.
Geographic area	Baltimore City
E&T providers	Goodwill Chesapeake -Will provide in house pre-apprenticeship training
Projected annual participation	30
Estimated annual component costs	\$140,625

Work Experience: Apprenticeship

Details	Apprenticeship (WBLA)
Description of the component	On-the-job training and related instruction in which workers learn the practical and theoretical aspects of a skilled occupation. Apprenticeship programs can be sponsored by individual employers, joint employer and labor groups, and/or employer associations.
Target population	ABAWDs and Voluntary SNAP recipients, Individuals Previously Incarcerated, Individuals Experiencing Homelessness, and Non-custodial parents.
Criteria for participation	Criteria for participation determined by case managers (LDSS or Third Party SNAP E&T Third Party Partners) after completion of assessment and creation of independence plan.
Geographic area	Baltimore City
E&T providers	Goodwill Chesapeake- Will refer out for Apprenticeships- Estimated Cost Cover case management, employment specialists, and barrier removal.
Projected annual participation	30

Maryland Combined WIOA State Plan 2024-2028

Estimated annual component costs	\$16,000
----------------------------------	----------

Work Experience: On-the-Job Training

Details	On-the-Job-Training (WBLOJT)
Description of the component	A work placement is made through a contract with an employer or a registered apprenticeship program sponsor in the public, private non-profit, or private sector. An OJT contract must be limited to the period of time required for a participant to become proficient in the occupation for which the training is being provided. In determining the appropriate length of the contract consideration should be given to the skills requirements of the occupation, the academic and occupational skill level of the participant, prior work experience, and the participant’s individual employment plan.
Target population	ABAWDs, Voluntary SNAP recipients, customers impacted by the criminal justice system, and Individuals Experiencing Homelessness.
Criteria for participation	Criteria for participation is determined by case managers (LDSS or SNAP E&T Third Party Partners) through the completion of an assessment which may include the following measures: Literacy Level; Communication Skills (including English proficiency); Education Level; Employment History; Employment Related Skills; Abilities and Interests; and Employment Barriers and Steps Necessary to Overcome Barriers; and the creation of an IEP.
Geographic area	Anne Arundel Baltimore City, Baltimore County, Harford, Howard, and Wicomico Counties.
E&T providers	Civic Works, Horizon Goodwill, MCVET, and Vaccines For Children (VFC).
Projected annual participation	126
Estimated annual component costs	\$340,830

(2) An operating budget for the Federal fiscal year with an estimate of the cost of operation for each Federal fiscal year covered by the Combined Plan. Any State agency that requests 50 percent Federal reimbursement for State agency E&T administrative costs, other than for participant reimbursements, must include in its plan, or amendments to its plan, an itemized list of all activities and costs for which those Federal funds will be claimed, including the costs for case management and casework to facilitate the transition from economic dependency to self-sufficiency through work. Costs in excess of the Federal grant will be allowed only with the prior approval of FNS and must be adequately documented to assure that they are necessary,

Maryland Combined WIOA State Plan 2024-2028

reasonable and properly allocated. A State must submit a plan amendment to request budget adjustments at least 30 days prior to planned implementation;

The total operating budget for FY 2024 is \$ 27,423,435.00.

\$ 24,852,305.00 Administrative Cost

\$ 2,571,130.00 Participant Reimbursements

The total anticipated operating budget for FY'25 and FY'26 is \$30,000,000.00

\$25,000,000.00 Administrative Cost per Federal Fiscal Year

\$5,000,000.00 Participant Reimbursements per Federal Fiscal Year

(3) The categories and types of individuals the State agency intends to exempt from E&T participation, the estimated percentage of work registrants the State agency plans to exempt, and the frequency with which the State agency plans to reevaluate the validity of its exemptions;

<p>List State exemptions from E&T and the number of work registrants expected to be exempted under each category. A State operating a voluntary program would show that all work registrants are exempt. Alternatively, a State may exempt only certain populations from SNAP E&T participation, such as individuals experiencing homelessness.</p>	<table style="width: 100%; border-collapse: collapse;"> <tr><td>1. Age 55/Over with No Work History:</td><td style="text-align: right;">2,596</td></tr> <tr><td>2. Multiple Barriers:</td><td style="text-align: right;">16,454</td></tr> <tr><td>3. Child Care Difficulties:</td><td style="text-align: right;">3,653</td></tr> <tr><td>4. Family Problems:</td><td style="text-align: right;">2,114</td></tr> <tr><td>5. Homeless:</td><td style="text-align: right;">9,540</td></tr> <tr><td>6. Temporary Illness/Disability:</td><td style="text-align: right;">2,209</td></tr> <tr><td>7. Job Related:</td><td style="text-align: right;">1,301</td></tr> <tr><td>8. Transitional Living Arrangement:</td><td style="text-align: right;">8</td></tr> <tr><td>9. Migrant/Seasonal Worker:</td><td style="text-align: right;">149</td></tr> <tr><td>10. Convicted Offender:</td><td style="text-align: right;">24</td></tr> <tr><td>11. Pregnancy:</td><td style="text-align: right;">1,025</td></tr> <tr><td>12. Lives in Remote Area:</td><td style="text-align: right;">6,335</td></tr> <tr><td>13. Transportation Difficulties:</td><td style="text-align: right;">160</td></tr> <tr><td>Total:</td><td style="text-align: right;">45,568</td></tr> </table>	1. Age 55/Over with No Work History:	2,596	2. Multiple Barriers:	16,454	3. Child Care Difficulties:	3,653	4. Family Problems:	2,114	5. Homeless:	9,540	6. Temporary Illness/Disability:	2,209	7. Job Related:	1,301	8. Transitional Living Arrangement:	8	9. Migrant/Seasonal Worker:	149	10. Convicted Offender:	24	11. Pregnancy:	1,025	12. Lives in Remote Area:	6,335	13. Transportation Difficulties:	160	Total:	45,568
1. Age 55/Over with No Work History:	2,596																												
2. Multiple Barriers:	16,454																												
3. Child Care Difficulties:	3,653																												
4. Family Problems:	2,114																												
5. Homeless:	9,540																												
6. Temporary Illness/Disability:	2,209																												
7. Job Related:	1,301																												
8. Transitional Living Arrangement:	8																												
9. Migrant/Seasonal Worker:	149																												
10. Convicted Offender:	24																												
11. Pregnancy:	1,025																												
12. Lives in Remote Area:	6,335																												
13. Transportation Difficulties:	160																												
Total:	45,568																												
<p>C) Total estimated number of work registrants exempt from mandatory E&T (sum of State exemptions in B above).</p>	<p>80,000</p>																												
<p>D) Percent of all work registrants exempt from E&T (line C /line A * 100).</p>	<p>100%</p>																												
<p>E) Anticipated number of ABAWDs in the State during the FY.</p>	<p>41,000</p>																												
<p>F) Anticipated number of ABAWDs in waived areas of the State.</p>	<p>25,000</p>																												

Maryland Combined WIOA State Plan 2024-2028

G) Anticipated number of ABAWDs to be exempted under the State’s ABAWD discretionary exemption allowance.	16,000
H) Number of potential at-risk ABAWDs expected in the State during the FY (line E – (lines F +G)).	0

(4) The characteristics of the population the State agency intends to place in E&T;

A primary focus for Maryland’s SNAP E&T program will be SNAP recipients with limited training and skills to overcome barriers to economic self-sufficiency. The State program will also be characterized with programs supporting special populations such as homeless veterans, disabled veterans, individuals who have LEP, and single parents.

(5) The estimated number of volunteers the State agency expects to place in E&T;

Maryland is a volunteer State and expects to place 3,948 volunteer participants during the Federal FY.

(6) The geographic areas covered and not covered by the E&T Plan and why, and the type and location of services to be offered;

The SNAP E&T program will be implemented Statewide. SNAP E&T participants are assessed to identify their strengths (i.e. education, training, and work history) and barriers (i.e. limited education, illiteracy, lack of childcare, lack of transportation, having a criminal background). The Third-Party Partners use information collected during intake and assessment to develop an Individual Self-Sufficiency Plan - a roadmap to address barriers and help the customer achieve economic self-sufficiency. Maryland’s Third-Party Partners and the 24 Local Department of Social Services provide SNAP E&T participants with case management and a combination of the following services: job readiness, basic education, job placement and retention services, vocational training, and work experience.

(7) The method the State agency uses to count all work registrants as of the first day of the new fiscal year;

DHS determines work registration requirements at SNAP certification or recertification. This data is collected on an ongoing basis as part of the eligibility process. A recipient's work registration exemption status must be redetermined at least annually and must be coded on the Eligibility & Enrollment (E&E) system.

The number of work registrants is the count of all SNAP recipients minus those who meet the criteria of a statutory work exemption. Note, SNAP recipients granted an individual temporary exemption are listed as registrants. The E&E system transmits the work registrant data over into the Work Programs System (WORKS) as soon as the case is decided; this information is reflected on the FNS-583 report.

Maryland Combined WIOA State Plan 2024-2028

(8) The method the State agency uses to report work registrant information on the quarterly Form FNS-583;

The CARES and E&E systems transmits the work registrant data as soon as the case is decided; this information is reflected on the FNS-583 report.

(9) The method the State agency uses to prevent work registrants from being counted twice within a Federal fiscal year. If the State agency universally work registers all SNAP applicants, this method must specify how the State agency excludes those exempt from work registration under 7 C.F.R. §273.7(b)(1). If the State agency work registers nonexempt participants whenever a new application is submitted, this method must also specify how the State agency excludes those participants who may have already been registered within the past 12 months as specified under 7 C.F.R. §273.7(a)(1)(i);

The State's report of work registrants is computer generated. The State is able to prevent duplication by assigning each registrant a unique identifier. Work registrants are entered into the MD THINK platform through WORKS. At the time of registration, the registrant is assigned a unique identifier that will prevent duplicate counting. Registration status is renewed every 12 months when applicable.

(10) The organizational relationship between the units responsible for certification and the units operating the E&T components, including units of the Statewide workforce development system, if available. FNS is specifically concerned that the lines of communication be efficient and that noncompliance by the participant be reported to the certification unit within 10 working days after the noncompliance occurs;

DHS administers the SNAP E&T program in partnership with Third-Party Partners. SNAP eligibility is determined through the 24 LDSSs. LDSSs are responsible for screening SNAP recipients for eligibility for SNAP E&T services. Once deemed eligible for SNAP E&T, a customer is then referred to a Third Party Partner in their jurisdictions based on their specific circumstances.

Third-Party Partners are responsible for conducting individual customer assessments to identify their strengths (i.e. education, training, and work history) and barriers (i.e. limited education, illiteracy, lack of childcare, lack of transportation, having a criminal background). The Third-Party Partners use information collected during intake and assessment to develop an Individual Self-Sufficiency Plan - a roadmap to address barriers and help the customer achieve economic self-sufficiency.

DHS coordinates SNAP E&T services in coordination with WIOA programs. The Department sits on the WIOA Alignment Group and WIOA Executive Committees. The WIOA Alignment Group consists of operations staff from the MD Labor, Maryland State Department of Education, Maryland Department. of Housing and Community Development, and DHS. Each of these Departments administers workforce development programs. The Alignment Group is charged

Maryland Combined WIOA State Plan 2024-2028

with coordinating services to prevent duplication, the development of a process for staff training and professional development, and aligning outcome measurements.

The WIOA Executive Committee consists of the Secretaries of the Departments mentioned above and their executive leadership. The committee provides the vision and direction of WIOA programming.

(11) The relationship between the State agency and other organizations it plans to coordinate with for the provision of services, including organizations in the Statewide workforce development system, if available. Copies of contracts must be available for inspection;

DHS uses Third-Party Partner Programs (50/50 SNAP E&T) to provide direct SNAP E&T services to customers statewide. These 33 Third-Party Partners include: Baltimore City Community College, BCR Cyber, Bugg and Hardnett, Byte Back, Center for Urban Families, Civic Works, Community College of Baltimore County, Community Engagement & Consultation Group, Inc., Goodwill Industries of the Chesapeake, Inc, Grow Home, Horizon Goodwill Industries, Humanim, I'm Still Standing Community Development Corporation, International Rescue Committee, It Works, Jane Addams Rescue Corporation Baltimore, Lifestyles, Light House, Living Classroom, Maryland Food Bank- Food Works Program, MCVET, National Center on Institutions and Alternatives Vocational Training, New Destiny Health, Npower, Pass It On, Paul's Place, Per Scholas, Roca, Inc., The Maryland Center for Hospitality Training, Union Kitchen, Vehicles For Change, Work First Foundation, PA2E, and Carroll Community College.

DHS coordinates SNAP E&T services in coordination with WIOA programs. The Department sits on the WIOA Alignment Group and WIOA Executive Committees. The WIOA Alignment Group consists of operations staff from the MD Labor, Maryland State Department of Education, Maryland Department of Housing and Community Development, and DHS. Each of these Departments administers workforce development programs. The Alignment Group is charged with coordinating services to prevent duplication, the development of a process for staff training and professional development, and aligning outcome measurements.

The WIOA Executive Committee consists of the Secretaries of the Departments mentioned above and their executive leadership. The committee provides the vision and direction of WIOA programming.

(12) The availability, if appropriate, of E&T programs for Indians living on reservations after the State agency has consulted in good faith with appropriate tribal organizations;

N/A

(13) If a conciliation process is planned, the procedures that will be used when an individual fails to comply with an E&T program requirement. Include the length of the conciliation period;

Maryland Combined WIOA State Plan 2024-2028

The State of Maryland does not observe a conciliation process because participation in SNAP E&T is voluntary.

(14) The payment rates for child care established in accordance with the Child Care and Development Block Grant provisions of 45 CFR 98.43, and based on local market rate surveys.

For individuals who need dependent care assistance, local programs reimburse individuals according to the Federal Day Care Block Grant rate structure for dependent care costs for those months the individual is participating in a SNAP/SNAP E&T activity. Program staff requires verification of expenses. Verification must be in the form of a signed statement from the dependent care provider specifying the hours of service. Payment for these supportive services can be incurred and provided to participants by the 3rd Party Partner in advance of the anticipated 50% reimbursement. More detailed information about participant reimbursement is included in an Action Transmittal for LDSS staff as well as in Maryland's SNAP E&T 3rd Party Partner Handbook.

(15) The combined (Federal/State) State agency reimbursement rate for transportation costs and other expenses reasonably necessary and directly related to participation incurred by E&T participants. If the State agency proposes to provide different reimbursement amounts to account for varying levels of expenses, for instance for greater or lesser costs of transportation in different areas of the State, it must include them here.

The State of Maryland SNAP E&T Program incorporates transportation costs reimbursement as a service in its programs. The State does not have a cap on the reimbursement levels – SNAP E&T providers determine the reimbursement based on the individual customer needs.

(16) Information about expenses the State agency proposes to reimburse. FNS must be afforded the opportunity to review and comment on the proposed reimbursements before they are implemented.

Maryland Combined WIOA State Plan 2024-2028

Allowable Participant Reimbursements	Participant Reimbursement Caps (optional)	Who provides the participant reimbursement?	Method of disbursement
Tuition and course registration fees	Maryland does not have any reimbursement caps, however; each partner may develop individual reimbursement caps determined by the number of participants and the budget cost per person.	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Books	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Testing Fees	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to

Maryland Combined WIOA State Plan 2024-2028

			participation in the E&T program. Partners are reimbursed at 50%.
Clothing, personal safety items, tools or uniforms to participate in a SNAP E&T component or to be used for a job	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Licensing and bonding fees for a work experience program	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Vision correction (such as eyeglasses, bifocals, eye exam)	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T

Maryland Combined WIOA State Plan 2024-2028

			program. Partners are reimbursed at 50%.
Dental work (such as teeth cleaning)	same as above	Third Party Partners	Partner pays the dentist for services rendered and invoices DHS for 50% reimbursement.
Legal services	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Dependent care	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
Transportation to and from the SNAP E&T component	same as above	Third Party Partners	Maryland provides participant reimbursements to our approved Third Party partners who provide supporting

Maryland Combined WIOA State Plan 2024-2028

			documentation for allowable items and/or services that are reasonably necessary and directly related to participation in the E&T program. Partners are reimbursed at 50%.
--	--	--	---

Dependent Care

Local programs reimburse SNAP E&T participants for dependent care expenses according to the Federal Day Care Block Grant rate structure for dependent care costs for those months the individual is participating in a SNAP /SNAP E&T activity. Program staff requires verification of expenses. Verification must be in the form of a signed statement from the dependent care provider specifying the hours of service. Payment for these supportive services can be incurred and provided to participants by the Third Party Partner in advance of the 50% reimbursement.

[\(b\) Able-bodied Adults without Dependents \(ABAWD\)28: A State agency interested in receiving additional funding for serving able-bodied adults without dependents \(ABAWDs\) subject to the 3- month time limit, in accordance with 7 C.F.R. §273.7\(d\)\(3\), must include the following for each Federal fiscal year covered by the Combined Plan under WIOA:](#)

Maryland has an ABAWD waiver for five jurisdictions (Baltimore City, Montgomery County, Somerset County, Washington County and Wicomico County). The State will continue to serve ABAWDs with SNAP E&T services because the State always strives to make resources available in all jurisdictions regardless of ABAWD status. To support this, Maryland will continue to allocate approved 100% SNAP E&T funds to all counties, jurisdictions, and Third-Party Partners/ community-based organizations. All stakeholders will be instructed to prioritize the use of SNAP E&T funds for eligible participants who are referred by merit staff to SNAP E&T activities offered in-house at the local jurisdictions or through Third-Party Partners. The funds may be dedicated to improving data collection and reporting for SNAP E&T programs run directly by a Local Department of Social Services.

[\(1\) Its pledge to offer a qualifying activity to all at-risk ABAWD applicants and recipients;](#)

N/A

[\(2\) Estimated costs of fulfilling its pledge;](#)

N/A

[\(3\) A description of management controls in place to meet pledge requirements;](#)

N/A

Maryland Combined WIOA State Plan 2024-2028

(4) A discussion of its capacity and ability to serve at-risk ABAWDs; Information about the size and special needs of its ABAWD population; and 28 7 CFR § 273.7(c)(7) 66

N/A

(5) Information about the size and special needs of its ABAWD population; and

N/A

(6) Information about the education, training, and workfare components it will offer to meet the ABAWD work requirement.

Supervised Job Search (SJS)

Job Search Training (JST)

Job Retention (JR)

Workfare (W)

Self-Employment (OSE)

Basic/Foundational Skills Instruction (includes High School Equivalency Programs) (EPB)

Career/Technical Education Programs or other Vocational Training (EPC)

Work Readiness Training (EPWRT)

Work Activity (WA)

Pre-Apprenticeship (WBLPA)

Apprenticeship (WBLA)

On-the-Job-Training (WBLOJT)

Transitional Jobs – Subsidized by E&T (WBLTJ - SUB)

(c) **Optional Workfare:** State agencies or other political subdivisions must describe in detail in the plan how the political subdivision, working with the State agency and any other cooperating agencies that may be involved in the program, will fulfill the provisions of 7 C.F.R. §273.7(m). If a State opts to operate an optional workfare program or modify an existing optional workfare program, through a Combined Plan under WIOA, it must provide the following:

(1) State agencies or political subdivisions submitting a workfare plan must submit with the plan an operating budget covering the period from the initiation of the workfare program's implementation schedule to the close of the Federal fiscal year for each year covered by the Combined Plan. In addition, an estimate of the cost for one full year of operation must be submitted together with the workfare plan for each Federal fiscal year covered by the Combined Plan.

Maryland has incorporated Workfare in the Federal Fiscal Year (FFY) SNAP E&T State Plan. The following 50/50 Providers will offer this component : Lifestyles, Lighthouse, Living Classrooms, MCVET, Roca, Union Kitchen and The Work First. The projected annual participation is 3000 and the estimated annual component cost is \$2,500,000. Maryland will engage with the LDSS

Maryland Combined WIOA State Plan 2024-2028

regarding incorporating Workfare at the local level. Maryland will do a deeper dive into costs associated with this component.

(2) If workfare plans are submitted by more than one political subdivision, each representing the same population (such as a city within a county), FNS will determine which political subdivision will have its plan approved. Under no circumstances will a SNAP recipient be subject to more than one SNAP workfare program. If a political subdivision chooses to operate a workfare program and represents a population which is already, at least in part, subject to a SNAP workfare program administered by another political subdivision, it must establish in its workfare plan how SNAP recipients will not be subject to more than one SNAP workfare program.

N/A

(d) Voluntary Workfare: State agencies and political subdivisions may operate workfare programs whereby participation by SNAP recipients is voluntary. In such a program, the penalties for failure to comply, as provided in 7 C.F.R. §273.7(f), will not apply for noncompliance. The amount of hours to be worked will be negotiated between the household and the operating agency, though not to exceed the limits provided under 7 C.F.R. §273.7(m)(5)(ii). In addition, all protections provided under 7 C.F.R. §273.7(m)(6)(i) shall continue to apply. Those State agencies and political subdivisions choosing to operate such a program shall indicate in their workfare plan how their staffing will adapt to anticipated and unanticipated levels of participation for each Federal fiscal year covered by the Combined Plan under WIOA. FNS will not approve plans which do not show that the benefits of the workfare program, in terms of hours worked by participants and reduced SNAP allotments due to successful job attainment, are expected to exceed the costs of such a program. In addition, if FNS finds that an approved voluntary program does not meet this criterion, FNS reserves the right to withdraw approval.

(e) Comparable Workfare: The State agency or political subdivision must provide a description of its program, including a methodology for ensuring compliance with 7 C.F.R. §273.7(m)(9)(ii) for each Federal fiscal year covered by the Combined Plan under WIOA.

(f) Process: The State agency must submit amendments to the SNAP E&T segment of the Combined Plan for FNS approval at least 30 days prior to the planned implementation in order to receive federal SNAP E&T funding for the activities not covered by the approved Combined Plan.

(g) Plan Modifications: If FNS determines that the performance of a State agency with respect to employment and training outcomes is inadequate, FNS may require the State agency to make modifications to the State E&T plan to improve the outcomes.

Maryland Combined WIOA State Plan 2024-2028

TRADE ADJUSTMENT ASSISTANCE

There are no program-specific state planning requirements for TAA. If the State includes TAA in a Combined State Plan, the state must incorporate TAA in its responses to the common planning elements in sections II, III, IV, and V of the WIOA State Plan requirements instrument.

DRAFT

Maryland Combined WIOA State Plan 2024-2028

JOBS FOR VETERANS STATE GRANT (JVSG)

(OMB Control Number: 1225-0086)

The JVSGs are mandatory, formula-based staffing grants to States (including DC, PR, VI and Guam). The JVSG is funded annually in accordance with a funding formula defined in the statute (38 U.S.C. 4102A (c) (2) (B) and regulation and operates on a FY (not PY) basis, however, performance metrics are collected and reported (VETS-200 Series Reports) quarterly (using four “rolling quarters”) on a PY basis (as with the ETA-9002 Series). Currently, VETS JVSG operates on a five-year (FY 2015-2019), multi-year grant approval cycle modified and funded annually.

In accordance with 38 U.S.C. § 4102A(b)(5) and § 4102A(c), the Assistant Secretary for Veterans' Employment and Training (ASVET) makes grant funds available for use in each State to support Disabled Veterans' Outreach Program (DVOP) specialists and Local Veterans' Employment Representatives (LVER) staff. As a condition to receive funding, 38 U.S.C. § 4102A(c)(2) requires States to submit an application for a grant that contains a State Plan narrative, which includes:

(a) How the State intends to provide employment, training and job placement services to veterans and eligible persons under the JVSG;

To meet the training and employment needs of Veterans, MD Labor reports to two USDOL agencies — the VETS and the ETA. In collaboration with VETS, MD Labor administers the JVSG Program, which allows for Veterans with SBE to receive tailored employment and training services. MD Labor also administers important ETA programs, such as WIOA Title I Adult, Dislocated Worker, and Youth Programs, and Wagner-Peyser Act Employment Services. These programs are universally accessible to all eligible job seekers.

Pursuant to Title 38 of the United State Code and rules and regulations issued by USDOL covered persons as defined in applicable law, receive Priority of Service for all programs or services for workforce preparation, development, or delivery that is directly funded, in whole or in part, by USDOL. Both VETS- and ETA-administered programs are offered through the AJC system. Maryland's AJCs facilitate connections between employers and work-ready Veterans and provide Veterans with comprehensive employment and training services.

Partner agencies interested in leveraging the AJC system to connect Veterans with employment services are encouraged to contact their nearest AJC. Disabled Veterans Outreach Program (DVOP) specialists provide intensive services and facilitate placements to meet the employment needs of Veterans. Pursuant to 38 U.S.C. 4103A, “eligible veterans” receive priority in the provision of intensive services in accordance with priorities determined by the USDOL Secretary. In any event, maximum emphasis must be placed on meeting the employment needs of Veterans who are economically or educationally disadvantaged, including homeless Veterans and those with barriers to employment.

Maryland Combined WIOA State Plan 2024-2028

LVERs conduct outreach to local employers to assist Veterans in gaining employment. Outreach activities conducted by LVERs include: conducting seminars for employers, job search workshops, and facilitating access to occupational training and placement services.

The DVOPS and LVER roles have defined, differentiated duties designed to function in a complementary fashion. DVOP's provide Individualized Career Services to eligible veterans and eligible spouses in accordance with VPL 03-14, VPL 03-04 Change 1 & 2 and VPL 03-19, whereas the LVER provide outreach service to business for all veterans regardless of DVOP eligibility. DVOP staff assist eligible veterans and other eligible persons with:

- Finding a job;
- Enrolling in training or applying for educational assistance (credential attainment); and,
- Connecting to resources/information related to meeting immediate needs such as housing/food/mental health services.

DVOP's outreach is targeted to enroll SBE and priority category veterans into MWE. In addition to a wide range of civilian resources, MWE serves as an access point for the Mil2FedJobs portal, which is a virtual resource designed to help transitioning military personnel find jobs for which their service experience and training make them qualified and attractive candidates. The portal uses military occupations to identify matches in public sector industries.

The following efforts have been taken to ensure the strategic development of the JVSG program:

- Local Area directors are charged with staying current on Veteran Priority of Service requirements, and discussing integration strategies with the Veterans Program Manager and the MD Labor OWD Director.
- Local Areas have been encouraged to include Veterans' staff in AJC workgroups and organizational teams. LVERs, whose responsibilities include working with employers on behalf of Veterans, receive integrated Business Services training, and are an integral part of each Local Area's Business Services Team.
- Maryland continues to explore employment and training opportunities previously underutilized by veterans, including apprenticeships and on-the-job training.

The onset of COVID-19 also required staff to shift how they provided services. While traditionally case management was done in-person, JVSG staff transitioned to virtual case management to ensure that services were still being delivered. While virtual meetings worked for some participants, older Veterans were less likely to understand the technology, so DVOP staff had to provide extra outreach and support to ensure that individuals with lower digital literacy were still being supported. This outreach included phone conversations to coach individuals through using technology and partnering with local libraries that offered free computer classes.

More broadly, staff was forced to shift to virtual settings for larger gatherings as well, including presentations, trainings, workshops and career fairs. While there were difficulties in managing

Maryland Combined WIOA State Plan 2024-2028

the technology, by providing these services virtually it allowed for increased attendance and accessibility for participants. Even though activities have returned to normal and are again available in-person, JVSG staff plans to continue offering “hybrid” options for participants that would prefer to attend virtually.

(b) The duties assigned to DVOP specialists and LVER staff by the State; specifically implementing DVOP and LVER duties or roles and responsibilities as outlined in 38 U.S.C. § 4103A and 4104. These duties must be consistent with current guidance;

MD Labor recognizes that all AJC staff play a critical role in serving transitioning service members, Veterans, and their families by providing resources to assist and prepare them for meaningful careers. In Maryland, the JVSG program provides funding for three key positions to ensure program success - DVOP specialists, LVERs, and Consolidated positions (DVOP/LVER) (DVOP/WP).

By limiting DVOP specialists’ activities to assisting Veterans and eligible persons with one or more SBEs, DVOPs are able to provide Individualized Career Services to those who are most in need. Individualized Career Services designed to mitigate SBEs include: comprehensive and specialized assessments of skill levels and service needs, an individual employment plan to identify the employment goals, objectives, and services, group and individual counseling, career planning, and job search assistance. Short-term prevocational services may also be offered, including learning skills, communication skills, interviewing skills, punctuality, personal maintenance skills, and professional conduct to prepare for unsubsidized employment or training. Referrals to other service providers, such as the Veteran Readiness and Employment (VR&E) Program offered by the Department of Veterans Affairs (VA), job search assistance, and short-term instruction to augment skills development may also be provided.

DVOP specialists are prohibited from completing LVER duties and when not otherwise actively engaged with a full caseload, should complete the following activities, in the following order:

- Review all open case files of Veterans with SBE and perform case management duties; and,
- Conduct relationship building, outreach, and recruitment activities with other service providers in the Local Area to locate and invite other Veterans with SBE to the AJC.

To ensure that correct Individualized Career Services are recorded, DVOP specialists must use DVOP Service Codes, which provide a list of applicable services to be entered into the MWE. DVOP staff must only report Services for activities provided. DVOP staff must record all relevant case notes. The department has issued a policy that lists basic case note guidelines and procedures. The Veterans Program Manager should ensure that staff is properly trained on acceptable case management practices.

LVERs work to develop relationships with businesses to secure employment opportunities for Veterans. LVERs conduct employer outreach; engage in advocacy efforts; organize and facilitate

Maryland Combined WIOA State Plan 2024-2028

job fairs, recruitments, and job clubs; and conduct prescreening for hiring executives, local businesses, business associations, business groups, industry partners, and community-based organizations. This is done in an effort to increase employment opportunities for Veterans, encourage the hiring of disabled Veterans, and generally assist Veterans to gain and retain employment. LVERs conduct seminars for employers and job clubs for eligible Veterans and eligible persons who are seeking employment. LVER staff is prohibited from completing DVOP specialists' duties.

However, a LVER may meet with Veteran jobseekers recommended by AJC staff for referral to specific employment opportunities. The goal of these interactions is for the LVER to assess the Veteran's suitability for referral, make connections between Veterans and a particular business, and develop feedback for the AJC system on best or promising practices to maximize successful Veteran employment. LVERs play an important role in the development of Local Area service delivery strategies for Veterans. LVERs and Local Area staff must work together to educate partner staff on the roles of DVOPs and LVERs.

As LVER staff leave state employment these roles will be replaced by a consolidated DVOP/LVER position. Utilizing this position provides the flexibility to work across both roles to expedite the placement of qualified veterans into the business's open positions. The DVOP/LVER can assist veterans with SBE as well as work with businesses to develop a relationship to create job opportunities for veterans being case managed. The relationship and knowledge of both the veteran and the business create a trusted environment for quality referrals. Understanding the skills and abilities required for open positions are not lost in translation between two staff in matching the veteran or determining additional education or certification requirements.

The DVOP/LVER provides services to businesses to fill their personnel needs and provides services to eligible veterans with significant barriers to employment specified in Title 38 United States Code (USC), Chapter 41, and Public Law 107-288 to expedite their entry into employment by:

- Conduct employer outreach through telephone calls, emails, and site visits.
- Coordinate with unions, apprenticeship programs, and businesses to promote and secure employment and training programs for veterans.
- Input job orders into the automated system according to employer specifications.
- Disseminate labor market information to businesses to enable informed decisions on labor trends and economic conditions by using appropriate resource materials and automated systems.
- Promote agency services, job fairs, compliance with Federal Contractor Job Listings (FCJL), federal and state veterans' incentive training programs, and positive recruitment efforts to develop entry-level employment opportunities for eligible veterans and other eligible persons.
- Represent the Division of Workforce Development by planning and participating in career fairs in order to expand the level of service within the community for veterans and all others who are eligible.

Maryland Combined WIOA State Plan 2024-2028

- Coordinate with state and local business services entities by attending meetings with agency representatives and employers to provide any staffing and information services necessary to assist new and existing businesses, and to promote the agency.
- Promote credentialing, and licensing opportunities for veterans.
- Interviewing veterans one-on-one to assess skills and needs, and using the automated system to complete, review and update customer registration;
- Identifying potential job matches of veterans' skills with job qualifications;
- Referring qualified veterans to job openings by utilizing the automated system;
- Referring veterans to training and/or supportive services to improve their job readiness by utilizing community, training, and educational resources;
- Giving vocational guidance counseling and disseminating labor market information to veterans to enable informed decisions on labor trends and economic conditions by using appropriate resource materials and automated systems;
- Demonstrating and instructing the usage of self-service resources and technology for veterans to improve their employment-related decisions by providing information and access to automated systems;
- Maintains regular contact with community leaders, labor unions, training providers, and veterans' organizations for the purpose of keeping them advised of eligible veterans available for employment, training, and apprenticeship programs through personal contact and various types of verbal (including group presentations) and written communication.
- Contacts community organizations for the purpose of soliciting eligible veterans in need of agency services.
- Consults and coordinates with representatives of federal, state, and local programs to develop linkages to promote employment opportunities for, and employment assistance to, eligible veterans.

Community Organization Outreach Services (DVOP)

- Contacts community organizations for the purpose of soliciting eligible veterans in need of agency services.
- Consults and coordinates with representatives of federal, state, and local programs to develop linkages to promote employment opportunities for, and employment assistance to, eligible veterans.

Staff in the combination DVOP/LVER role will allocate time spent serving veterans and other eligible persons using their monthly timesheets to track time spent in each role. The use of the MWE, weekly calendars, and completion of the timesheet daily will provide an accurate accounting of time spent in each role. They must closely manage their time spent in each role to ensure that the proper grant is being charged and not exceeding the intent to have staff seamlessly navigate their roles to provide the best service. It should be noted that it is impossible to ensure a perfect split due to workloads, but management will monitor the State to ensure fluctuations are at a minimum.

Maryland Combined WIOA State Plan 2024-2028

All staff must support Veteran employment initiatives and programs. Regional LVERs act as supervisors for JVSG staff. As supervisors, they must still perform the functions of a LVER. They will review and may approve additional activities as part of the local Veteran service delivery system. Supervisors must also review roles with JVSG staff and evaluate JVSG staff performance. Annually, LVERs must work with the Veterans Program Manager to create annual training plans for Local Areas. These plans help to ensure that all staff are updated and remain informed on current programs, staff roles, and policies.

The Veteran State Program Manager is also a LVER, who administers and directs the JVSG program and services within MD Labor, DWDAL, and provides guidance regarding veteran services and the connection with MWE partners in support of the economic stability of the labor force, business, and the community by:

- Planning the delivery of services needed by veterans seeking employment for all Job Service sites and/or One-Stop Career Center locations; and,
- Prepare grant materials including:
 - Five-year basic grant document, outlining intent, philosophy, and procedures as well as operational specifics;
 - Annual grant document, indicating where staff will be assigned, what vet partners our local areas will be cooperating/collocating with, and specific operational details; and,
 - Seeking out information on potential grants for services to veterans, defining our program response, specifying what should be in the grant document, writing and submitting the grant document;
- Monitors program progress for performance from all MWE sites regarding the basic grants (DVOP and LVER), as well as monitoring or supervising the monitoring of special grants. Monitor through:
 - Monthly reports by offices;
 - Data from automated systems; and
 - Internal reports devised to monitor system.
- Functionally supervise the state JSVG program in accordance with USDOL/VETS direction and Title 38, United States Code (USC) and Public Law 107-288 by monitoring services rendered, providing technical assistance to agencies referring qualified veterans for employment assistance.
- Conducts group orientations for USDOL, DVA, OES and Partner Agency representatives in the state to inform them of the criteria for enrollment in VWIP.
- Identifies and meets with Community College representatives to establish procedures for enrolling qualified veterans.
- Educates LVER and DVOP [veteran] personnel as to the requirements and procedures for applying and enrolling in VRAP.
- Identifies potential barriers veterans' face when attempting to enroll in training which
- Requires prerequisites before they can move to the next level of training.

Maryland Combined WIOA State Plan 2024-2028

- Negotiates contracts, Memorandums of Understanding and maintains an in-office/program accounting system for monies spent on transportation, tuition, and reimbursements for services and tools.

Technical Assistance and Program Support Services

- Review case management services provided by DVOP and LVER staff, assuring that requirements are met, that corrective action is planned and implemented, and that staff understands the management specifics.
- Reviews new, current, and changes to Federal, State, and WIA requirements in order to train One-Stop staff and partners (as appropriate) in providing services to veterans within the requirements of Title 38, Public Law 107-288 and other appropriate services to non-Title 38 veterans.
- Continually reviews operations and services to veterans, provides technical assistance to WIOA Directors, Labor Exchange Administrators, and LVERs/DVOPs on services to veterans.
- Performs Local Office reviews as part of a team to determine if veteran services are being applied in accordance with Title 38, U.S.C. of Federal Regulations and Public Law 107-288.

Employer Services

- Disseminates LMI to Director, LVERs, DVOPs, and /or employers to enable informed decisions on labor trends and economic conditions **as they relate to veterans**, by using appropriate resource materials and automated systems.
- Promotes agency services, job fairs, and compliance with Federal Contractor Job Listings (FCJL).

Community Organization Outreach Services

- Maintains regular contact with community leaders, labor unions, training providers, and veterans' organizations for the purpose of keeping them advised of eligible veterans available for employment, through personal contact and various types of verbal (including group presentations) and written communication.
- Contacts community organizations for the purpose of soliciting eligible veterans in need of agency services.

Agency Compliance

Reads materials, attends meetings and training to enable the employee to abide by laws, rules, regulations, procedures, policies, and ethical responsibilities promulgated by and/or governing the agency to ensure compliance.

Other Duties

Performs other duties as assigned, within the scope of Title 38 U. S. Code and Public Law 107-288 to ensure flexibility and adaptability to meet changing agency needs by receiving instructions from management.

Maryland Combined WIOA State Plan 2024-2028

(c) The manner in which DVOP specialists and LVER staff are integrated into the State's employment service delivery system or AJC delivery system partner network;

MD Labor recognizes that all Local Area staff, including AJC staff, are responsible for providing services to Veterans and eligible spouses. As JVSG Program staff, DVOP specialists and LVERs exist to supplement and not supplant the duties of the AJC staff. All personnel are responsible for serving Veterans and eligible persons with applicable programs and services. During a Veteran's initial visit, AJC staff are responsible for assessing the Veteran to determine whether a significant barrier to employment exists. If a Veteran self identifies as having a significant barrier to employment, AJC staff should use an eligibility checklist to document the Veteran's status.

The checklist, which MD Labor issued as part of the *PI 2016-04 [Employment Services for Veterans](#)* policy, should be used by AJC staff as a way to lead a conversation concerning potential barriers; staff should not ask the Veterans to complete the form themselves. AJC staff should assess the Veteran for SBEs in a private area to allow the Veteran an opportunity to feel safe about providing sensitive information. After staff conduct an initial assessment and deliver Basic Career Services. Veterans with a significant barrier to employment that require and will benefit from intensive services should be referred to the DVOP upon the Veteran's agreement.

DVOPS who were unavailable after an SBE eligible veteran was assessed, provided labor exchange and/or career services and referred, will utilize the self-attestation form as a means to conduct a follow-up with the veteran. Veterans receive services from the AJC on a priority basis. AJC staff should assess the Veteran for SBEs in a private area to allow the Veteran an opportunity to feel safe about providing sensitive information. After staff conduct an initial assessment, the veteran is seen immediately by a DVOP or other AJC staff for Basic Career Services.

If the Veteran with a significant barrier to employment refuses DVOP services, they can be provided with services from the DVOP/Wagner-Peyser staff person, or the applicable and available ETA-administered AJC services. LVER staff may not receive referrals and are prohibited from providing these services. If a significant barrier to employment is not identified, then the Veteran can be provided with services from the DVOP/ Wagner-Peyser staff person, or the applicable and available ETA-administered services. If a Veteran without a significant barrier to employment indicates a preference to work with a Veteran's representative, AJC staff should work with JVSG staff to ensure the Veteran job seeker understands DVOP specialists and LVER staff roles.

In Maryland's AJCs, the remaining full time LVER staff conduct outreach to employers as part of the local business services teams to assist veterans in gaining employment. Outreach includes conducting seminars for employers; in conjunction with employers, conducting job search workshops and establishing job search groups; facilitating employment, training; and conducting placement services furnished to veterans in a State under the applicable State employment service delivery systems. In addition, the Regional LVER's are part of the state regional business service strategy in serving businesses across Maryland. LVER staff, in conjunction with regional business service, Apprenticeship and Reentry Navigators serve the state in a team approach to

Maryland Combined WIOA State Plan 2024-2028

ensure all targeted populations have access to information concerning work and learn, RA, and employment opportunities across the State.

Priority of Service must be given to all covered persons. As supervisors, Regional LVERs, with support from Reemployment Program Director (RPD), must ensure that signage and handouts are visible in high-traffic areas of each AJC. Regional LVERs are also encouraged to participate in the military service's Capstone sessions by sending a staff member to Capstone activities, upon the request of a military service commander. The AJC staff member's role, if sent to a Capstone session, is to provide an overview of the services available via the AJC and the overall workforce system. Capstone sessions are offered by the military service to help transitioning service members make adequate preparations for post-military careers before they leave active duty.

During Capstone sessions, service members are assessed by unit commanders on career readiness standards. For each transitioning service member, unit commanders evaluate and document readiness for transition to civilian employment on the DD-2958 Form, "Service Member CRS/Individual Transition Plan (ITP)." When a service member is assessed as not meeting career readiness standards (e.g., if a member does not have an adequate civilian resume), the commander then facilitates a "warm handover" of the service member to an AJC staff member or DVOP for Individualized Career Services.

(d) [The Incentive Award program is implemented using the one percent grant allocation set aside for this purpose, as applicable;](#)

Veterans Program Incentive Compensation Plan

The purpose of the Veteran's Program Incentive Compensation Plan (VPICP) is to motivate and reward Disabled Veterans' Outreach Program (DVOP) specialists, Local Veterans' Employment Representative (LVER) staff, Consolidated DVOP/LVER staff, individuals providing employment, training, and placement services to veterans under the Workforce Innovation and Opportunity Act (WIOA), including labor exchanges funded by the Wagner-Peyser Act, and an employment service team or office, who provide veteran services to accomplish individual performance goals established according to Title 38 United States Code, § 4112, as amended by Public Law 109-461, Veterans Program Letter 01-22.

Maryland's Department of Budget and Management allows for "Incentive Performance Awards" under certain guidelines. MD Labor's OWD will develop a plan that aligns with current State guidance and submit it to DBM for review and approval. If approved, Maryland will implement the approved plan under the FY 2024 grant immediately. If approval is denied, OWD will provide the updated guidance indicating the state's inability to implement the incentive award under Veterans Program Letter 01-22.

(e) [The populations of veterans to be served, including any additional populations designated by the Secretary as eligible for services, and any additional populations specifically targeted by the State Workforce Agency for services from AJC delivery system partners \(e.g., Native American veterans; veterans in remote rural counties or parishes\);](#)

Maryland Combined WIOA State Plan 2024-2028

Maryland is dedicated to serving Veterans, and in particular Veterans with SBEs. To be eligible, a veteran must meet the criteria of having an SBE before they can be referred to a DVOP for Individualized Career Services.

AJC staff must refer eligible veterans or eligible spouses who are determined to have an SBE if they attest to belonging to at least one of the criteria below:

- A special disabled or disabled veteran, as those terms are defined in 38 U.S.C. 4211(1) and (3); Special disabled and disabled veterans are those:
 - Who are entitled to compensation (or those who would be entitled to compensation, yet are not receiving it due to the receipt of military retired pay) under laws administered by the Secretary of Veterans' Affairs; or
 - Who were discharged or released from active duty because of service-connected disability;
- Other eligible veterans as defined under 38 U.S.C. 4211(4); Eligible veteran means a person who:
 - Served on active duty for a period of more than 180 days and was discharged with other than a dishonorable discharge;
 - Was discharged or released from active duty because of a service-connected disability;
 - As a member of a reserve component under an order to active duty pursuant to section 12301(a), (d), or (g), 12302, or 12304 of title 10, served on active duty during a period of war or in a campaign or expedition for which a campaign badge is authorized and was discharged or released from such duty with other than a dishonorable discharge; or
 - Was discharged or released from active duty by reason of a sole survivorship discharge
- A homeless person, as defined in Sections 103(a) and (b) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11302(a) and (b)), as amended
- A recently-separated service member, as defined in 38 U.S.C. 4211(6), who has been unemployed for 27 or more weeks in the previous 12 months;
- An offender, as defined by WIOA Section 3 (38), who is currently incarcerated or who has been released from incarceration;
- A veteran lacking a high school diploma or equivalent certificate;
- A low-income individual (as defined by WIOA Section 3 (36));
- A veteran between the ages of 18 and 24 years old who possess limited civilian work history;
- A Vietnam-era veteran. Vietnam-era veterans are those: for which any part of their active military, naval, or air service was during the Vietnam era (the period beginning February 28, 1961, and ending May 7, 1975, in the case of a veteran who served in the Republic of Vietnam during that period, and the period beginning August 5, 1964, and ending May 7, 1975, in all other cases)

Maryland Combined WIOA State Plan 2024-2028

- Eligible Transitioning Service Members, Spouses and Caregivers. In annual appropriations bills since the consolidated Appropriations Act of 2014, Congress authorized JVSG grants to support services described in VPL 07-14 to:
 - Transitioning members of the Armed Forces who have been identified as in need of individualized career services;
 - Members of the Armed Forces who are wounded, ill, or injured and receiving treatment in Military Treatment Facilities (MTFs) or Warrior Transition Units (WTUs); and
 - The spouses or other family caregivers of such wounded, ill, or injured members.

Veterans who do not fall into one of the categories targeted for services by DVOP specialists remain eligible for services under WIOA Title I for adults, dislocated workers, and youth, WIOA Title III for employment services under the Wagner-Peyser program.

The JVSG program, as a WIOA Partner, will also work to improve the quality of services provided to Veterans through the AJC system and looks forward to aligning the program with other WIOA Partner programs outlined above.

(f) How the State implements and monitors the administration of priority of service to covered persons;

In accordance with the Jobs for Veterans Act of 2002 and the Veterans' Benefits, Health Care, and Information Technology Act of 2006, MD LABOR offers covered persons "Priority of Service." The purpose of Priority of Service is to give first consideration for program participation to covered Veterans and eligible persons who also meet the eligibility criteria of a USDOL training, employment, or placement service in any workforce preparation program.

To receive Veterans Priority of Service for a specific program, a Veteran or eligible persons must meet the statutory definition of a "covered person" and also must meet any other statutory eligibility requirement applicable to the program. Depending on the type of service or resource being provided, Priority of Service may mean:

- A covered person gains access to services or resources earlier than the non-covered persons,
- A covered person receives services or resources instead of a non-covered person when resources are limited, or
- A covered person is placed at the top of a waiting list for the formation of a training class.

However, it is important to note that while a covered person is placed at the top of a waiting list for the formation of a training class, priority of service applies up to the point at which an individual is both (1) approved for funding and (2) accepted or enrolled in a training class. Priority of service is not intended to allow a Veteran or eligible persons to "bump" the non-covered person from that training class. Veterans Priority of Service should take precedence before

Maryland Combined WIOA State Plan 2024-2028

applying WIOA Priority of Service for recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient.

For universal access programs, such as Wagner-Peyser services, covered persons must receive Priority of Service over all other program participants. However, for programs with specific eligibility criteria, such as the WIOA Title I Adult program, covered persons must first meet all statutory eligibility requirements for the program to receive Priority of Service. For programs that target specific populations without statutory mandate, covered persons must receive the highest priority for enrollment, similarly to the Priority of Service applied to universal access programs. State and local program operators must understand that Priority of Service, as defined in this policy, must be followed. As established by statute, state and local operators do not have the discretion to establish further priorities within the overall Priority of Service; this right is reserved for the Secretary of MD Labor only. Local Area Directors must ensure that local WIOA plans incorporate a Veterans Priority of Service policy that is consistent with the requirements of this state-issued policy and the law.

For WIOA Title I programs, Priority of Service is available to any Veteran who has served at least one day in the active military, naval, or air service, and who was discharged or released under conditions other than dishonorable, as defined by 38 U.S.C. 101(2). Active military service includes full-time federal service in the National Guard or a Reserve unit activated for federal service. Active service, however, does not include full-time duty performed strictly for training purposes (i.e., weekend or annual training), nor does it include full-time active duty performed by National Guard personnel mobilized by state rather than federal authorities.

For instance, a National Guard member mobilized by the state in response to a natural disaster would not be considered in active military service. For Wagner-Peyser and JVSG programs, Priority of Service is available to any Veteran who has served at least 180 days in the active military, naval, or air service, and who was discharged and released under conditions other than dishonorable, as defined by 38 U.S.C. 4211(4)(A). Priority of Service is also available to any “eligible persons” of a Veteran.

The application of Priority of Service varies by program. Workforce programs that operate or deliver services to the public as a whole, without targeting specific groups, must extend Priority of Service to covered persons over all other program participants. For WIOA Title I programs, and other “core” services delivered through the AJC system, Veterans and eligible persons receive the first level of priority. Veterans Priority of Service must take precedence before applying WIOA Priority of Service for recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient. In such instances, program operators must determine the status of each individual veteran or covered persons and apply priority of service as follows:

Priority of service for the WIOA Title I Adult Program must be provided in the following order:

1. To veterans and eligible persons (who also are included in the groups given statutory priority for WIOA adult formula funds). This means that veterans and eligible persons who

Maryland Combined WIOA State Plan 2024-2028

also are recipients of public assistance, other low-income individuals*, or individuals who are basic skills deficient would receive first priority for services provided with WIOA adult formula funds.

2. To non-covered persons (individuals who are not veterans or eligible persons) who are included in the groups given priority for WIOA adult formula funds.
3. To veterans and eligible persons who are not included in WIOA's priority groups.
4. To any other populations identified by the Governor or Local Board for priority.
5. Last, to non-covered persons outside the groups given priority under WIOA.

** Note: When past income is an eligibility determinant for Federal employment or training programs, any amounts received as military pay or allowances by any person who served on active duty, and certain other specified benefits, must be disregarded for the veteran and for other individuals for whom those amounts would normally be applied in making an eligibility determination. Military earnings are not to be included when calculating income for veterans or transitioning service members for this priority.*

The state of Maryland acknowledges that the USDOL's VETS or ETA agencies may conduct annual monitoring of Maryland's employment services for Veterans. Prior to VETS and ETA agency audit, the following information is typically requested for review:

- WIOA State Plan, Local Plans, and policies;
- State policy letters pertaining to use of JVSG funded staff and services to Veteran customers;
- Position descriptions for JVSG Program Staff;
- Fiscal documentation;
- Links to state Veteran service websites operated by the state that are funded wholly or in part by USDOL;
- Training materials utilized at the state or local level pertaining to employment services for Veterans;
- Performance plans, individual performance standards, individual goals or other measures used to evaluate performance of JVSG funded staff; and
- Pertinent ad hoc reports available in respective state.

Materials that may assist with the audit process, including promotional materials, fact sheets, etc.

To ensure that policies are being followed and expectations are being met. Local Area directors and AJC administrators should also expect the Veteran Program Manager and/or the Regional Local Veteran Employment Representatives (RLVER) to conduct its own monitoring. They will be assigned to visit centers outside of their regional area to monitor the same audit items listed above to find and fix discrepancies and to assist in the assurance that Maryland is in compliance at all times. In addition to the bulleted items above, we have veteran staff from other regions perform as "Secret Shoppers" to see how the staff at our various AJCs are engaging the veterans who are coming in for service.

Maryland Combined WIOA State Plan 2024-2028

(g) How the State provides or intends to provide and measure, through both the DVOP and AJC delivery system partner staff:

(1) job and job training individualized career services,

Per Veterans' Program Letter 01-22, a response to this section is not required.

(2) employment placement services, and

Per Veterans' Program Letter 01-22, a response to this section is not required.

(3) job-driven training and subsequent placement service program for eligible veterans and eligible persons;

Per Veterans' Program Letter 01-22, a response to this section is not required.

(h) The hire date along with mandatory training completion dates for all DVOP specialists and LVER staff.

Per VPL 01-22, a response to this section is not required.

(i) Such additional information as the Secretary may require.

Current Negotiated DVOP Performance Metrics

Performance metrics are currently being negotiated.

DVOP Performance Metric	Level
Employment Rate QTR2 - DVOP	
Employment Rate QTR4 - DVOP	
Median - DVOP	

Maryland Combined WIOA State Plan 2024-2028

UNEMPLOYMENT INSURANCE

1. Submit an SQSP in the following manner depending on their timing in the SQSP cycle:
A. If a State is in the first year of their 2-year cycle, a complete SQSP package must be submitted. A complete SQSP package will include the Transmittal Letter, Budget Worksheets/Forms, State Plan Narrative, CAPs (including the milestones and the completion date for each milestone), the UI IAP, Organizational Chart, and the SQSP Signature Page. One of the key goals for the UI program is to ensure that claimants are able to successfully return to work. As such, the SQSP State Plan Narrative must provide a discussion of the plan coordination with other WIOA Combined Plan programs to ensure a coordinated effort and integrated service delivery.

The Maryland DUI SQSP is included in the following sections, including the Transmittal Letter, Budget Worksheets/Forms, State Plan Narrative, CAPs (including the milestones and the completion date for each milestone), the UI IAP, Organizational Chart, and the SQSP Signature Page.

I. Transmittal Letter

October 27, 2023

Via electronic delivery to: *friedman.jennifer@dol.gov, basile.mark.d@dol.gov, Pasquale.Karen@dol.gov, riendeau.arlene.l@dol.gov, R2-SQSP@dol.gov*

Jennifer Friedman
Regional Administrator for Region 2
U.S. Department of Labor, Employment and Training Administration
1835 Market Street, Suite 2100
Philadelphia, PA 19103-2968

RE: Transmittal Letter for Maryland's FY 2024 SQSP Alternate Submission

Dear Ms.Friedman:

Attached is Maryland's State Quality Service Plan (SQSP) Federal Fiscal Year 2024 Alternate report for the Division of Unemployment Insurance. Included in this submittal are the following documents:

- The State Narrative Plan for DUI
- MD FY 24 SQSP Biennial Excel Workbook
- DUI's Organizational Chart

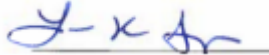
Maryland Combined WIOA State Plan 2024-2028

Per guidance from the Northeast Region’s SQSP Unit, Budget Forms SF 424 and SF 424 (B) was submitted by the submittal date of October 13, 2023. Also, per the Northeast Region, the signature page will not be provided until the Alternate Year workbook is accepted.

Questions concerning information within this submission may be directed to myself at (410) 767-2483 or Alexis Braun at (443) 253-6376 or by email sent to Alexis.Braun@maryland.gov.

Thank you for your guidance and technical assistance. We look forward to our ongoing partnership with your Regional Office and the National USDOL ETA.

Best Regards,



Likivu Speaks
Acting Assistant Secretary

cc: Portia Wu, Secretary of Maryland Department of Labor
Jason Perkins-Cohen, Deputy Secretary of Maryland Department of Labor
Karen Pasquale, Chief Division of Workforce Security

III. State Plan Narrative

Maryland Department of Labor Division of Unemployment Insurance State Quality Service Plan Alternate Fiscal Year 2024

A. Overview

1. State priorities and the strategic direction the state has adopted to ensure continuous improvement.

The Maryland Department of Labor’s Division of Unemployment Insurance (“The Division” or “DUI”) continues to balance several important interests, including but not limited to: ensuring that eligible claimants receive benefits as quickly as possible; protecting the integrity of Maryland’s UI program; providing excellent customer service to claimants, employers, and third parties; and preventing and detecting fraud in the UI system. Over the past federal fiscal year, DUI has continued efforts to ensure continuous improvement. In addition to these core objectives, DUI also actively supports reemployment through services such as the Reemployment Services and Eligibility Assessment (RESEA) program.

Modernization Update

On September 21, 2020, the Maryland Department of Labor, DUI launched BEACON 2.0 (“BEACON”), a fully modernized system which integrated benefits, appeals, and contributions functionalities. The launch of BEACON was the result of more than six years of planning, testing,

Maryland Combined WIOA State Plan 2024-2028

and development and, in the past year, DUI has continued to work with its BEACON vendor to make improvements to the new system.

Trust Fund Solvency

Maryland DUI's trust fund is not solvent. The trust fund had a balance of \$ \$1,871,961,707.23 as of September 30, 2023.

Trust Fund Solvency	
Total State Revenue as of June 30, 2023	\$564,738,708.34
Total Benefits Paid as of June 30, 2023	\$326,057,711.83 (reflects only Regular UI benefits paid)
Total Trust Fund Balance as of September 30, 2023	\$1,871,961,707.23 (Excluding EUISAA, UI Modern Incentive Fund and Reed Act Funds)

Employers have been taxed under the Table C tax rate schedule for the 2023 calendar year as a result of federal funding allocated to replenish the Maryland Unemployment Insurance Trust Fund. Table C includes rates that range from 1.00% to 10.50%. The rate for new employers in 2023 is 2.30%. The rate for a foreign contractor (new construction employers headquartered in another state) is 5.10%. The standard (employer) rate is 10.50%. Maryland's taxable wage base for 2023 is \$8,500. The same Table C rate application was also applied to employers in the previous calendar year

Remaining dedicated to our goals and mission

DUI remained committed to the following actions to improve the Division's capacity to administer and operate the UI program effectively: (1) developing and implementing staff training to maximize BEACON's efficiencies, (2) improving reemployment outcomes among claimants by educating them on and holding them accountable to work search requirements, (3) ensuring equitable access to the State's UI program, (4) combating fraud to ensure the integrity of the UI program, (5) preventing overpayments and recovering overpayments when required to ensure the Division is acting as a good steward of the trust fund, (6) implementing the permanently authorized Reemployment Services and Eligibility Assessment (RESEA) program, (6) reducing the improper payment rate, and (7) continuing to provide excellent customer service to our stakeholders.

2. Assessment of past performance and expected future performance. Includes, at state discretion, a discussion of external factors that may have performance implications:

a. Assessment of past performance revealed the following primary factors contributing to overall program operations and performance:

- i. Rebuilding and Improving program performance by addressing the workload created by the COVID-19 pandemic and its impact on the UI system

Maryland Combined WIOA State Plan 2024-2028

Continued Efforts to Improve Customer Service

During the COVID-19 pandemic, DUI contracted with a vendor to assist with the dramatic increase in claims filed. This vendor continues to support DUI by answering calls and, between October 1, 2022, and June 30, 2023, helped DUI handle a total of approximately 1,537,056 inbound telephone calls. In addition, DUI's Virtual Agent (launched May 1, 2020) assisted in answering certain questions from claimants, employers, and others throughout the fiscal year, but which allows staff to answer more complex questions and issues that the Virtual Agent is not able to assist with. Funds granted to DUI as part of the equity grant have been used to create a customer service survey that is gathering feedback from individuals using DUI's website or BEACON. (See "Ensuring Equitable Access to UI" below for more information regarding the grant.)

Legislative Updates/Changes

House Bill 253 (Unemployment Insurance - Federal Extended Benefits for Long-Term Unemployment, 2022 Legislative Session): This bill, which passed in the 2022 Legislative Session, amended Md. Labor and Employment Code Ann. § 8-1103, to add a Total Unemployment Rate (TUR) trigger for extended benefits and also provided an extra trigger for EB benefits during a "high unemployment period." The bill became effective on June 1, 2022. House Bill 4 (Unemployment Insurance – Recovery of Benefits – Refund of Payments, 2022 Legislative Session): This bill, which passed in the 2022 Legislative Session, imposed new requirements on the DUI concerning the investigation of UI claims when DUI recovers UI benefits in excess of the amount included in the overpayment notice provided to a claimant. DUI requested and received a conformity opinion on the bill prior to the bill's passage. The bill became effective on October 1, 2023.

Senate Bill 136/House Bill 140 (Unemployment Insurance - Recovery of Benefits - Limitation and Methods, 2023 Legislative Session): This bill, which passed and was approved by the Governor in the 2023 Legislative Session, amended Md. Labor and Employment Code Ann. § 8-809 to limit the amount that DUI may offset from UI benefit payments to recover non-fraud overpayments of UI benefits. DUI requested and received a conformity opinion on the bill prior to the bill's passage. The bill will become effective on April 1, 2024.

Delinquent Employer Contributions

Effective March 1, 2023, the Division established a new policy for handling and collecting delinquent employer contributions. Interests now accrues on delinquent contributions each day past the deadline and additional financial penalties may apply. Employers who do not take action to pay their contributions receive a delinquency notice either 15 or 30 days past the quarterly due date. After 45 days, employers who have not taken action will receive an additional notice. Employers must pay in full or establish a payment plan within 30 days of receiving the delinquency notice to avoid collection activities. Depending on the amount owed, collection tools may include a lien, flagging an employer's license, garnishment, and/or revoking an employer's charter.

Maryland Combined WIOA State Plan 2024-2028

ii. Changes in State Leadership/Staffing Challenges

Staffing of critical functions continued to be a challenge for DUI in the past year. In response to the departure of key subject matter experts from the workforce and the transition of employees to new employment opportunities within or outside the agency, DUI is continuing to recruit and hire top talent to fill open positions, to allow substitution of applicable work experience in lieu of a college degree, and to cross-train staff.

On January 18, 2023, Maryland removed the four-year college degree requirement for certain skilled job positions and a workforce development program to recruit qualified workers who do not hold college degrees. Maryland recognizes that other qualifications can be considered acceptable in lieu of a college degree for open government positions. Other qualifications can include relevant work experience, training, or community college education. These types of qualifications will be given equal weight for many state government positions in IT, administrative work, and customer service. This has allowed state agencies, including the Maryland Department of Labor, to fill government positions left vacant during the pandemic.

iii. Reduction of Adjudication and Appeals Claims Backlog

The volume of claims received during the pandemic assistance period created a backlog of claims adjudications and appeals. While Maryland has made progress on the backlog, staff continue to work diligently to complete all adjudications and appeals remaining in the backlog. DUI has made process improvements to allow for quicker resolution of claims that are under potential fraud investigation (UPFI) and continues to analyze a variety of metrics in order to reduce backlogs. On the 10th of every month, Maryland provides data to USDOL regarding its adjudication and appeals backlog.

b. Expected Future Performance: Administrative Performance Improvement Strategies

i. BEACON 2.0, In-House Call Center, Grants Awarded, and Staff Training

BEACON 2.0

Since BEACON was implemented in September 2020, DUI has continued to collaborate with its vendor to improve the functionality of BEACON. DUI staff meet with vendor staff to discuss problem incident reports (PIRs) and the progress on those PIRs on a weekly basis. The PIRs vary in complexity and length of time to complete.

In-House Call Center

DUI has begun planning for and investing in the creation of an in-house call center that will reduce the Division's reliance on vendors for call answering. While the project moves forward, vendor agents continue to answer incoming calls.

Grants Awarded in September 2023

Maryland Combined WIOA State Plan 2024-2028

Maryland was awarded an ARPA UI Integrity Grant on September 13, 2023, and the State's full project plan is due by November 13, 2023. Maryland is participating in the Tiger Team consultative project offered by USDOL ETA. Maryland was awarded a Tiger Team grant on September 15, 2023, and the State's full project plan is due by November 14, 2023. Maryland was awarded an Information Technology (IT) Modernization Grant on September 22, 2023, and the State's full project plan is due by December 21, 2023.

Staff Training

DUI's training unit continues to offer training for staff on a variety of topics. Staff can access training videos in the Division's training department Learning Management System (LMS), also known as Knowtion. Currently, the training department is developing virtual learning classes on the following topics: the importance of maintaining integrity, the soon to be implemented TrueID tool, and accommodations available to UI claimants with disabilities

ii. Ensuring Equitable Access to UI

DUI has made ensuring equitable access a priority. The Division understands that it is imperative to reduce barriers caused by technology, language, literacy or disability in order to provide unemployment services to eligible claimants who may be a part of underserved/marginalized communities.

Of particular concern to DUI is that modernization efforts do not create barriers to access for individuals with limited knowledge or access to technology. Claimants may file initial claims, complete their weekly certifications, and complete other actions over the phone rather than via BEACON if preferred.

During this past federal fiscal year, DUI continued to collaborate with the Division of Workforce Development and Adult Learning (DWDAL), Local Workforce Development Areas (LWDAs), and the Maryland Department of Labor's Office of Fair Practices (OFP) to adhere to the WIOA State Plan and the "Equal Access to Public Services for Individuals with Limited English Proficiency" statute enacted by the Maryland General Assembly.

On June 16, 2022, Maryland's application for a UI equity grant was approved by USDOL. The application proposed three separate projects: (1) conducting a customer service evaluation of the State's UI program in order to develop processes to improve customer service and reduce or eliminate administrative barriers to improve access (and updating communications to claimants based on that customer service evaluation); (2) upgrading the functionality and focusing on improving equitable access to UI through Maryland's BEACON 2.0 system and the BEACON Mobile Unemployment Application (Mobile App) for Claimants (including by providing an application status tracker for claimants); and (3) the translation of mobile application screens, BEACON screens, and communications into Spanish. These projects are focused on improving equitable access to the UI system for two particular groups: (1) individuals with limited English proficiency and (2) individuals with limited or no access to technology. In the past federal fiscal

Maryland Combined WIOA State Plan 2024-2028

year, DUI has requested a modification to details of and the period of performance for the projects to allow for further flexibility in completing the project goals.

DUI is dedicated to helping individuals with disabilities receive the accommodations needed to access Maryland's UI system. The Division has been reviewing and improving policies related to the accommodations available to claimants with disabilities and is planning training to ensure that staff are knowledgeable about those available accommodations.

iii. **Combating Fraud**

Maryland continues to use several tools that help to ensure the integrity standards of the State's UI program. For detailed information regarding fraud prevention and detection, see Maryland's Integrity Action Plan Narrative for Alternate Year State Plan FY2024.

System Enhancements to Combat Fraud

Since the launch of BEACON, DUI has continued to invest in additional tools to prevent and detect fraud. On August 2, 2023, DUI installed a firewall which prevents users with a foreign IP address or those using a virtual private network (VPN) to avoid having their origins detected from accessing BEACON. Throughout the federal fiscal year, DUI continued to prepare for the implementation of a LexisNexis tool, TrueID, which is shortly to be implemented.

Ways for Marylanders to Report Fraud

DUI continues to communicate with and educate stakeholders regarding the various means available to report suspected fraud. Anyone who believes that their information was used to file a fraudulent unemployment insurance claim can report that to DUI by e-mailing ui.fraud@maryland.gov, and claimants requesting more information can be referred to the following website: at <https://www.labor.maryland.gov/employment/uistopfraud.shtml>.

Marylanders can also report fraud by completing a "Request for Investigation of Unemployment Insurance Fraud form and returning it to the Division. Suspected unemployment insurance fraud can also be reported to the DOL-OIG Hotline by visiting the website or by calling 1-800-347-3756.

In addition, DUI developed a process to assist individuals who receive a 1099-G tax form but never applied for unemployment insurance benefits. These individuals are asked to complete an Affidavit ("Affidavit for Correction of Form 1099-G") and submit it along with a picture ID to the Benefit Payment Control Unit. Employers that believe a fraudulent claim was charged to their account can file a benefit charge protest through the BEACON employer portal or by calling the employer call center.

Messaging About Fraud

DUI continues to message internal and external stakeholders about the important role that they play in maintaining the integrity of the UI system. This messaging is delivered through emails, desk guides, BEACON portal messaging, and on the Division's website. DUI staff are regularly informed about fraud schemes via emails.

Maryland Combined WIOA State Plan 2024-2028

The Division has uncovered scams in which fraudsters are impersonating the Division in emails and text messages. In response, the Division continues to educate claimants, employers, and third parties about ways to distinguish between legitimate assistance from Division staff and potential scams and how to report potential scams to the Division.

3. Coordination with Plans, Including WIOA

a. Supporting the Reemployment of UC Claimants through RESEA, Short-Time Compensation (STC), Robust Work Search Activities, and Other Targeted Initiatives

During the year, DUI continued to work with DWDAL to execute the Workforce Innovation and Opportunity Act (WIOA). Under WIOA, DUI connects UI claimants to a full range of reemployment services offered through DWDAL's American Job Centers (AJCs) and their Maryland Workforce Exchange (MWE). DUI also continued to collaborate with Maryland's Reemployment Services and Eligibility Assessment (RESEA) evaluation team and AJC staff to evaluate and improve the RESEA program in Maryland.

On August 15-16, 2023, both DWDAL and DUI participated in the third annual Maryland Reemployment Summit. The theme of the summit was to foster and promote communication amongst collaborating co-workers in order to successfully implement and carry out the vision of getting Marylanders back to work after separation from employment. Throughout the federal fiscal year, DUI and DWDAL staff met on a monthly basis in order to collaborate on issues of importance to both Divisions.

RESEA/ROW Beginning December 01, 2022, Maryland now requires a secondary RESEA workshop for any individuals who remain unemployed 10 weeks after completing their RESEA workshop.

Maryland's Work Search Requirement

To be eligible for UI benefits, claimants must be able to work, available for work, and actively search for work each week. Claimants should upload or create a résumé in MWE, make the résumé viewable to employers in MWE, and maintain an up-to-date résumé in MWE while they are collecting UI benefits. Claimants must complete at least three valid reemployment activities per week, which must include at least one job contact. Claimants should enter their completed reemployment activities in the Job Contact and Reemployment Activity Log in MWE or keep a paper log if they do not have access to a computer. Valid reemployment activities are actions that may reasonably lead to a claimant becoming reemployed, including activities that remove barriers to reemployment.

Short-Time Compensation/Work Sharing Program

Maryland continues to participate in the short-time compensation (STC) benefits program. Maryland has a full-time Work Sharing Program team, which is led by the Manager of the Reemployment and Trade Unit (RTU). RTU trains employees to use BEACON, including how to enter hours into the system at the request of their employer. RTU staff use a dedicated mailbox

Maryland Combined WIOA State Plan 2024-2028

(only for Work Sharing purposes) to communicate with employers to address questions/concerns and to share information about the status of Work Sharing applications, plans, and issues.

Benefit Accuracy Measurement Unit (BAM) Maryland DUI continues to seek guidance and use technical assistance provided by USDOL's National and Regional offices. DUI's BAM staff is working with USDOL to correct the issues regarding the timeliness of case completion for both paid and denied claims to meet federal performance requirements.

Since the implementation of BEACON, the BAM unit has experienced issues relating to universe pulls and the uploading of completed cases. In addition to the technical issues with BEACON, the BAM unit experienced difficulties with the SUN System throughout this federal fiscal year. The BAM unit supervisor continues to work with the BEACON vendor and the SUN System Help Line as issues arise.

Regarding the timeliness performance measures, to ensure cases are signed off to meet the 60-day, 90-day and 120-day timelapse, BAM Investigators are now required to complete cases within the 45-day time frame. The 45-day completion time frame allows time for the BAM supervisor to review cases, return the cases for correction when required, and sign off on those cases within 60 days. The BAM Supervisor will continue to monitor the 60- and 90-day timelapse to ensure cases are submitted to the supervisor and signed off in the SUN System timely

B. Federal Emphasis (GPRA goals)

This chart shows Maryland performance compared to the GPRA goal:

UI Performance Measure & GPRA Goals	Maryland FY2023	Maryland FY-2024
Percent of IntraState Payment Made Timely (ALP 87%)	45.13%	54.13%
Detection of Recoverable Overpayments (ALP 57.5%)	301.59%	190.55%
% of Employer Tax Liability Determinations Made Timely (ALP (90%))	81.98%	83.22%

1. GPRA - Percent of Intrastate Payments Made Timely

DUI fell short of this goal. During this federal fiscal year, issues of backdating, backlogs, and fraud prevention and detection continued to affect the Division's ability to meet this goal. Maryland will continue to take steps to address this deficiency in the current federal fiscal year.

Maryland Combined WIOA State Plan 2024-2028

2. GPRA - Detection of Recoverable Overpayments

Maryland fell short of this goal. The historic high volume of claims received during the pandemic, as well as the need to get benefits to claimants quickly, led to the creation of considerable overpayments. Since the CARES Act programs have ended in Maryland, the Division is working to resolve any outstanding high dollar overpayments. A goal has been set to meet federal performance goals during the next SQSP narrative biennial submission.

3. GPRA - Percentage of Employer Tax Liability Determinations Made Timely

Maryland fell short of this goal by 6.78%, an improvement from the previous biennial year submission. In 2022, the Division discovered that the email prompt to notify employers to register for their BEACON employer account was not always being sent to newly-registered employers. The email notification has since been tested to make sure that employers are receiving the appropriate notification to register in the BEACON employer portal. BEACON has the functionality to allow employers to register and establish accounts on the same day with limited human intervention. In October 2022, BEACON was updated to enable a weekly crossmatch that identifies employers who have not registered with the Division.

Another tool being used to help employers with account activation is the dedicated employer hotline (launched on August 24, 2020). DUI will continue to take steps to address this deficiency.

C. Program Review Deficiencies

1. Benefits

Program Measure	<u>Acceptable Level of Performance (ALP)</u>	<u>Maryland's Performance Level FFY 23</u>	<u>Maryland's Performance Level FFY 24</u>
"First Payment Promptness	≥ 87%	44.18%	54.17%
"First Payment Promptness (IntraState 14/21 Days)	≥87%	45.13%	54.53%
First Payment Promptness (InterState 14/21 Days)	≥70%	32.10%	41.64%

Maryland Combined WIOA State Plan 2024-2028

First Payment Promptness (IntraState 35 Days)	≥93%	51.77%	64.00%
First Payment Promptness (InterState 35 Days)	≥78%	37.21%	51.26%
Nonmonetary Determination Timeliness	≥80%	5.79%	48.14%
"Nonmonetary Determination Quality - Separations	≥75%	0.00%	19.5%
Nonmonetary Determination Quality - Nonseps	≥75%	0.00%	63.3%

First Pay Promptness

DUI continued to focus on improving first pay promptness during this federal fiscal year and does not feel that the Division's performance level properly reflects that time and effort nor accurately reflects the time it took for most claimants to receive a payment of benefits during the pandemic after they filed their initial claims.

Because Maryland continues to backdate claims and resolve issues in its backlog and due to the Division's continued dedication to preventing identity theft fraud, its first-pay timeliness numbers do not reflect how fast it is paying initial claimants or resolving issues on new claims. In order to improve the first pay promptness rate, Maryland intends to institute faster identity verification procedures, end liberal backdating of claims, and continue to work through the pandemic backlog

Nonmonetary Determination Timeliness and Quality

Maryland experienced data conversion issues after the implementation of BEACON in 2020, which affected Maryland's 9056 universe. These issues prevented BTQ reviews from being conducted for several quarters. The issue has since been resolved, and the BTQ staff have now completed BTQ reviews for Calendar Year (CY) 2021, CY 2022, and the first and second quarter of CY 2023. Staff were able to complete the backlog of BTQ cases from 2022 by reviewing the most recent quarter and then working backwards. BTQ staff are currently working on the third quarter of CY 2023.

Maryland Combined WIOA State Plan 2024-2028

2. Appeals

Lower Authority Appeals (LAA)

USDOL's acceptable level of performance was not met by LAA during this measurement period because of the backlog of cases resulting from the impact of the Covid-19 pandemic. Staffing levels and issues with BEACON continued to affect LAA's ability to meet the acceptable level of performance this federal fiscal year. LAA continues to conduct nine (9) fraud-related proof of identity appeals per docket or other single party appeals per docket instead of six (6) appeals which continue to assist in decreasing the number of proof of identity appeals and other single party appeals LAA hears. LAA is working with the BEACON vendor to develop a system that will dispose of even more-fraud related proof identity appeals per docket by attempting to schedule District Court style dockets. If the 2024 budget permits, LAA will offer Hearing Examiners additional dockets in 2023 to meet the ALP for a time lapse of within 30 days. For example, LAA also has a team of five (5) Senior Hearing Examiners conducting twelve (12) fraud-related proof of identity and other single party appeals per scheduled docket instead of six (6) appeals. If the 2024 budget permits, LAA will offer Hearing Examiners additional dockets on Saturdays and/or evenings in an effort to meet the ALP for time lapse of 45 days.

3. Tax

TPS Sample Reviews

Maryland has performed the Cashiering sample process for Validation Year 2023. Now that lockbox operations have returned to pre-COVID-19 procedures, Cashiering duties will be able to be performed in adherence with Federal operating standards. A goal has been set to complete the cashiering sample process Validation for Federal Fiscal Year 2024.

Effective Audit Measure (EAMS): Addressing Worker Misclassification

Maryland successfully met the ALP for this program during this measurement period by resuming pre-pandemic auditing procedures. Additionally, Maryland was the only state in Region 2 to pass all EAMs, and among the fifteen (15) states that passed EAMs in the entire nation. The training program for auditors consists of in-depth training regarding the laws and regulations, which includes a review of case studies. During the training, specific emphasis is given to worker misclassification as independent contractors. All auditors receive continuous training in staff meetings, and managers provide updates on evolving new business practices like worker classification issues relating to gig economy employers.

4. Integrity

Improper Payments Measure

The top three root causes for the improper payment rate were: (1) Benefit Year Earnings, (2) Able and Available eligibility issues, and (3) Separation Issues. See Maryland's Integrity Action Plan for details about the improper payments measure and actions which will be undertaken to achieve the acceptable level of performance.

Maryland Combined WIOA State Plan 2024-2028

Detection of Overpayments - 3 Year Measure

Due to the unprecedented amount of potentially fraudulent cases that Maryland detected after the CARES Act programs were rolled out, DUI's Benefit Payment Control (BPC) Unit's main focus was preventing and detecting all fraudulent activity. The unit worked with its vendor to implement aggressive security protocols within the BEACON system in order to detect and flag those potentially fraudulent claims for investigation. This focus on fraud created a backlog of potentially fraudulent investigations for the BPC unit. Now that Maryland has contracted with vendor LexisNexis to provide identity verification, fraud prevention, and fraud detection services, BPC can refocus its efforts towards detecting and recovering overpayments and expects to meet the Detection of Overpayments Measure in the upcoming reporting year.

Overpayment Recovery Measure

Due to a settlement agreement entered into pursuant to litigation, Maryland suspended offsets, the Treasury Offset Program (TOP), and the State Tax Refund Intercept Program (TRIP). In addition, Maryland was faced with unprecedented identity theft fraud, much of which has proven difficult to recover. Maryland expects to resume offsets and TOP and TRIP intercepts in the coming months, which should improve DUI's UI Overpayment Recovery Measure performance.

Data Validation - Benefits (DV Benefits)

Maryland has continued to experience technical difficulties in accessing and downloading DV files from the SUN system. This, in addition to the technical issues that have been occurring since the launch of the new BEACON system, has affected several programs, including gathering data to create DV extract files. The validation and reported counts differ by more than 2%. Discrepancies such as data entry errors and incorrect data pulls, in addition to the timeframe that extract files are compiled, are some of the causes of the deficiencies in the failing Populations. One of the newly implemented strategies that should aid Maryland in meeting USDOL's acceptable level of performance is requesting on a monthly basis for DV extract files to be reviewed and compared to the UIRRs for all populations. With the sampling of a smaller universe, the DV Coordinator anticipates recognizing and resolving issues prior to the creation of the quarterly file. The DV Coordinator will also continue to work with IT staff and the Division's federal reporting staff to resolve the differences in the Reported and Validation Counts.

Data Validation - Tax (DV Tax)

There were several issues with formatting the DV Tax extract file, such as when and what data should be retrieved to create the extract file, which caused the universe of TPS acceptance sampling to differ from the 581 reported count by more than 2%. In order to meet the ALP for this program, monthly and/or weekly DV extract files will be requested, reviewed, and compared to the UIRRs for all Populations. The Data Validation Coordinator will work closely with the BEACON vendor and the Division's federal reporting staff to resolve and correct any discrepancies prior to the compiling of the quarterly extract files to ensure repeated discrepancies will not occur. The DV Coordinator will communicate with the BEACON vendor and the Division's federal reporting staff through email, in person, or video conference on an as needed basis. Problem Incident Reports (PIRs) will be created to expedite the correction of the variances relating to the DV extract files.

Maryland Combined WIOA State Plan 2024-2028

5. Benefit Accuracy Management (BAM)

BAM Operations Compliant

The BAM unit will be implementing some new procedures to ensure that BAM meets the federal acceptable level of performance. BAM Supervisors will continue to work with the BEACON vendor to review and resolve discrepancies within the rec1 and sfsun files. BAM Supervisors will also work with federal agency personnel, Maryland IT staff, and the BEACON vendor to review the data gathered and the BAM universe created to ensure that the reasons for the failing comparison population are corrected.

D. Program Deficiencies

Incorrect Recording of Issue Detection Date

Maryland is aware of and has been working to address and correct its issue detection error rate. Maryland will continue to work with its BEACON vendor and internal staff to understand the error rate and make any necessary corrections in this federal fiscal year.

Incorrect Recording of Determination Date

Maryland is aware of this issue and has identified that it is caused by a technical system defect. Currently, The Division and the BEACON vendor is working on a resolution to correct this issue.

UI Reporting Requirements

Reporting Deficiencies: Ensuring Accurate and Complete Filing and Reporting of ETA Required Reports

ETA 586 (1 report sent late): The report was late due to operator error (the report was entered and saved within the Sun System prior to the due date but not transmitted).

ETA 204b (1 report sent late): Prior to the due date for the 204b, a technical issue with the SUN System would not allow for the report to be entered, via upload or manually entry. An email was sent to the SUN System Hotline and the issue was resolved, but not until after the due date lapsed.

ETA 9129 (1 report sent late): On 8/19, DUI was unable to submit the ETA 9129 due the following day because of a technical issue with the SUN System. An email to USDOL was sent on 8/19 requesting assistance in entering and submitting the ETA 9129. Division staff were told that someone from the Hotline would make contact in a few days, but that contact never occurred and the due date lapsed.

ETA 9048 and 9049 (12 missing): Maryland is exempt from having to submit a report for the ETA 9048 and ETA 9049.

Maryland Combined WIOA State Plan 2024-2028

ETA 9056 (6 sent late): Maryland experienced data conversion issues after the implementation of BEACON in 2020, which affected Maryland's 9056 universe. These issues prevented BTQ reviews from being conducted for several quarters. The issue has since been resolved, and the BTQ staff have now completed BTQ reviews for Calendar Year (CY) 2021, CY 2022, and the first and second quarter of CY 2023. Staff were able to complete the backlog of BTQ cases from 2022 by reviewing the most recent quarter and then working backwards. The reports were late due to the inability to conduct BTQ reviews during that time.

ETA 9057 (1 missing, 3 sent late): Lower Appeals was granted "exceptions" from USDOL for each period that is showing as "missing." During the measurement period Also, all submissions were considered "up to date per the Regional Manager"

E. Customer Service Surveys

DUI does not have any customer service surveys to submit at this time, but the Division has contracted with a vendor to create customer service surveys that are currently published on the agency's website, on BEACON, and on the claimant mobile applications. Thousands of claimants have provided feedback by taking the surveys.

F. Other

For more information, see Maryland's Integrity Action Plan Narrative for Biennial Year State Plan.

G. Assurances

Pursuant to UIPL No. 17-22, by signing the SQSP Signature Page, the Maryland Department of Labor certifies that it will comply with the assurances listed in ET Handbook No. 336, 18th Edition, Change 4. The Maryland Department of Labor will institute plans or measures to comply with the requirements for each of the assurances.

Assurance of Contingency Planning

UIPL No. 24-21 requires the Maryland Department of Labor to provide the dates that its IT Contingency Plan was implemented, reviewed/updated, and tested.

- Information Technology (IT) Contingency Plan Implemented: August 24, 2023
- IT Contingency Plan Reviewed/Updated: August 24, 2023
- IT Contingency Plan Tested: August 24, 2023

Assurance of Automated Systems Security

UIPL No. 24-21 requires the Maryland Department of Labor to provide the dates that it conducted a risk assessment and on which it reviewed/updated its system security plan.

- Risk Assessment Conducted: March 29, 2023
- System Security Plan Reviewed/Updated: March 29, 2023

Maryland Combined WIOA State Plan 2024-2028

Assurance of Disaster Unemployment Assistance (DUA)

UIPL No. 24-21 requires the Maryland Department of Labor to answer whether it conducted annual DUA training for staff (and if so when), and whether it developed and/or maintained a standard operating procedure for use during a major disaster declaration.

Conducted Annual DUA Training for DUA Staff: Yes No Date of Training: March 16, 2023
Developed and/or Maintained a Standard Operating Procedure for use during a major disaster declaration: Yes No

DRAFT

Maryland Combined WIOA State Plan 2024-2028

SENIOR COMMUNITY SERVICE EMPLOYMENT PROGRAM

(OMB Control No. 1205-0040)

(a) Economic Projections and Impact

The projections for Maryland are developed in OWIP within MD Labor. This section will discuss long-term projections for industries and occupations in the state that have the most potential to benefit older workers seeking unsubsidized employment. Further, it will provide current and future strategies to identify and coordinate training opportunities to improve the employment prospects of the Program-eligible population.

(1) Discuss long-term projections for jobs in industries and occupations in the state that may provide employment opportunities for older workers. (20 CFR 641.302(d))(May alternatively be discussed in the economic analysis section of strategic plan.)

Long-term projections for jobs in industries and occupations in Maryland

Maryland's job market has reached a historic milestone. Maryland has the lowest unemployment rate in American history, at just 1.6%. The mid-Atlantic state registered a record unemployment rate of 1.6% in September, 2023 Labor Department data shows. This is recorded as the lowest seasonally adjusted unemployment rate of any state on records going back to 1976.

Source: <https://www.cnn.com/2023/11/15/economy/maryland-lowest-unemployment-rate-ever/index.html>

According to the latest LMI, the long-term projections of employment in Maryland are promising through 2026 with the exception of agricultural, government and mining, quarrying, and oil and gas extraction.

Table: Maryland Industry Projections 2020-2030

Maryland Industry Projections - 2020 - 2030

Industry	Employment 2020	Employment 2030	Employment Change`	Percent Change
Total All Industries	2,840,779	2,745,450	194,453	7.6%
Agricultural, Forestry, Fishing and Hunting	6,304	5,612	-692	-1.2%
Mining, Quarrying, and Oil and Gas Extraction	1,225	1,118	-107	-0.09%
Utilities	14,688	17,261	2,573	1.6%
Construction	192,724	206,437	13,713	0.79%
Manufacturing	118,833	125,562	6,729	0.06%

Maryland Combined WIOA State Plan 2024-2028

Wholesale Trade	92,448	98,871	6,423	0.7%
Retail Trade	275,062	281,649	6,587	0.02%
Transportation and Warehousing	125,403	127,732	2,329	0.2%
Information	36,102	40,317.	4,215.	1.1%
Finance and Insurance	106,520	118,348	11,828	1.1%
Real Estate and Rental and Leasing	451,928	53,282	1,354	0.3%
Professional, Scientific, and Technical Services	305,378	328,328	22,950	0.7%
Management of Companies and Enterprises	31,829	41,601	9,772	2.7%
Administrative and Support and Waste Management and Remediation Services	186,316	215,679	29,363	3.5%
Educational Services	161,026	175,541	14,515	0.9%
Healthcare and Social Assistance	467,950	556,243	88,293	1.7%
Arts, Entertainment and Recreation	36,200	53,068	16,868	3.9%
Accommodation and Food Services	198,820	225,942	27,122	7.3%
Other Services (Except Government)	140,530	144,662	4,132	0.3%
Postal Service	12,409	12,156	-253	0.2%
Government	279,084	298,584	19,500	0.7%

Source: <http://www.labor.maryland.gov/lmi/iandoproj/>

Maryland’s diversified economy offers employment opportunity to individuals with low, high, or specialized skills. The table above illustrates the importance of isolating and targeting those industries most conducive to the provision of solid and viable employment to individuals at various levels of skill. MD SCSEP works with local employment partners to collaborate on best practices to engage, train, and ultimately place low-income seniors in jobs within industries that have the most potential for job growth. Currently, MD SCSEP is experiencing training assignment success within the following areas:

- Hospitality and Food Services,
- Administrative and Support Services,

Maryland Combined WIOA State Plan 2024-2028

- Healthcare and Social Assistance, and
- Civic, Professional, and similar organizations.

In addition to state and local government, these aforementioned areas are where the bulk of MD SCSEP trainees declare interest, receive training, and are ultimately placed for unsubsidized employment.

(2) Discuss how the long-term job projections discussed in the economic analysis section of strategic plan relate to the types of unsubsidized jobs for which SCSEP participants will be trained and the types of skill training to be provided. (20 CFR 641.302(d))

Aligning MD SCSEP with High Growth Industries in Maryland

The long term projections in the areas of healthcare, administrative and support services, transportation, and warehousing are industries of interest to MD SCSEP, as these are the industries in which the majority of the community service assignments are being developed.

Table: High-Growth Industries in Maryland 2020-2030

Of all the total industries in Maryland Industry Projections 2020 - 2030 , the chart below summarizes the industries of interest to MD SCSEP with increased growth potential and employment percent:

Industry	Employment 2020	Employment 2030	Percent Change
Ambulatory Health Care Services	176,555	186,330	0.5%
Warehousing and Storage	32,380	47,249	3.8%
Healthcare and Social Assistance	467,950	556,243	2.3%
Waste Management and Remediation Service	10,332	12,714	2.1%
Nursing Assistants	37,033	43,603	17.74%
Hospital/healthcare Orderlies	1,207	1,441	19.39%
Motion Picture and Sound Recording Industries	2,954	2,998	0.1%
Construction of Buildings	43,452	45,484	0.5%
Social and Human Service Assistants	11,197	14,192	26.75%
Social and Community Service Managers	4,563	5,560	21.85%
Sales Representatives, services	47,295	53,442	13%
Security Guards	26,819	32,070	19.58%
Stockers and Order Fillers	45,172	52,976	17.28%
Water Transportation Workers	1,354	1,433	5.83%

Maryland Combined WIOA State Plan 2024-2028

Source: <http://www.labor.maryland.gov/lmi/iandoproj/>

Occupational growth, which occurs by job without regard to specific industry, will also continue to factor into how MD SCSEP establishes and executes job development partnerships.

Table: Occupational Growth Projections 2020-2030

Occupational Code	Occupational Title	Employment 2020	Employment 2030	Projected Annual Percent Growth Rate
35-0000	Food Preparation and Serving Related Occupations	198,384	221,573	11.69%
15-0000	Computer and Mathematical Occupations	165,712	192,508	16.17%
15-1100	Computer Occupations	155,003	178,976	15.47%
29-0000	Healthcare Practitioners and Technical Occupations	217,084	245,077	12.92%
25-0000	Education, Training, and Library Occupations	189,141	213,743	13.01%
13-0000	Business and Financial Operations Occupations	230,281	253,080	9.90%
35-3000	Food and Beverage Serving Workers	105,345	115,845	9.97%
11-0000	Management Occupations	214,738	240,738	11.95%
13-1000	Business Operations Specialists	164,287	180,972	10.16%

Maryland Combined WIOA State Plan 2024-2028

53-0000	Transportation and Material Moving Occupations	239,426	262,910	9.81%
29-1000	Health Diagnosing and Treating Practitioners	148,959	167,924	12.73%
47-0000	Construction and Extraction Occupations	164,375	178,250	8.44%
39-0000	Personal Care and Service Occupations	88,388	111,090	25.68%
41-0000	Sales and Related Occupations	283,596	292,628	3.18%
43-0000	Office and Administrative Support Occupations	383,629	386,514	0.75%
37-0000	Building and Grounds Cleaning and Maintenance Occupations	109,784	124,005	12.95%

Source: <http://www.labor.maryland.gov/lmi/iandoproj/maryland.shtml>

(3) Discuss current and projected employment opportunities in the state (such as by providing information available under §15 of the Wagner-Peyser Act (29 U.S.C. 491-2) by occupation), and the types of skills possessed by eligible individuals. (20 CFR 641.325(c))

Opportunities in Maryland’s Healthcare Economy

Maryland has emerged as an international leader in healthcare, support services, and medical innovation. MD SCSEP participants increasingly are seeking training assistance that will help them qualify for healthcare industry-related jobs; therefore, the program will be intensely focused on cultivating and expanding training partnerships throughout the entire service area. Maryland has about 70 hospitals.

Table: Maryland Hospitals within the MD Labor SCSEP Service Area

Hospitals	Location
Western Maryland Regional Medical Center	Allegany County
Anne Arundel Medical Center	Anne Arundel County

Maryland Combined WIOA State Plan 2024-2028

Baltimore VA Medical Center	Baltimore City
Bon Secours Hospital	Baltimore City
The Johns Hopkins Hospital	Baltimore City
Johns Hopkins Bayview Medical Center	Baltimore City
Kennedy Krieger Institute	Baltimore City
Levindale Hebrew Geriatric Center and Hospital	Baltimore City
MedStar Good Samaritan Hospital of Maryland	Baltimore City
MedStar Harbor Hospital	Baltimore City
MedStar Union Memorial Hospital	Baltimore City
Mercy Medical Center	Baltimore City
Mt. Washington Pediatric Hospital	Baltimore City
St. Agnes Hospital	Baltimore City
Sinai Hospital of Baltimore	Baltimore City
University of Maryland Medical Center	Baltimore City
University of Maryland Medical Center Midtown Campus	Baltimore City
University of Maryland Rehabilitation and Orthopedic Institute	Baltimore City
University of Maryland University Specialty Hospital	Baltimore City
VA Maryland HealthCare System Baltimore VA Medical Center	Baltimore City
MedStar Franklin Square Medical Center	Baltimore County
Greater Baltimore Medical Center	Baltimore County
Northwest Hospital	Baltimore County
Sheppard & Enoch Pratt Hospital	Baltimore County
University of Maryland, St. Joseph Medical Center	Baltimore County
Calvert health Medical Center	Calvert County
Carroll Hospital	Carroll County
Union Hospital	Cecil County
University of Maryland Charles Regional Medical Center	Charles County
University of Maryland Shore Medical Center at Dorchester	Dorchester County
Frederick Health Hospital	Frederick County
Garrett Regional Medical Center	Garrett County
University of Maryland Harford Memorial Hospital	Harford County
University of Maryland Upper Chesapeake Medical Center	Harford County
Howard County General Hospital	Howard County
University of Maryland Shore Medical Center at Chestertown	Kent County
Adventist Healthcare Germantown Emergency Center	Montgomery County
Adventist Healthcare Rehabilitation	Montgomery County
Adventist Healthcare Shady Grove Medical Center	Montgomery County
Adventist Healthcare Washington Adventist Hospital	Montgomery County
Holy Cross Germantown Hospital	Montgomery County
Holy Cross Hospital	Montgomery County
Montgomery Medical Center	Montgomery County
National Institutes of Health (NIH) Clinical Center	Montgomery County

Maryland Combined WIOA State Plan 2024-2028

Suburban Hospital	Montgomery County
Walter Reed National Military Medical Center	Montgomery County
Doctor's Community Hospital	Prince George's County
Fort Washington Medical Center	Prince George's County
Saint Luke Institute	Prince George's County
University of Maryland Prince George's Hospital Center	Prince George's County
Southern Maryland Hospital Center	Prince George's County
University of Maryland Bowie Health Center	Prince George's County
University of Maryland Laurel Medical Center	Prince George's County
University of Maryland Shore Emergency Center at Queenstown	Queen Anne's County
MedStar St. Mary's Hospital	St. Mary's County
Edward W. McCready Memorial Hospital	Somerset County
University of Maryland Shore Medical Center at Easton	Talbot County
Meritus Medical Center	Washington County
Peninsula Regional Medical Center	Wicomico County
Atlantic General Hospital	Worcester County

<https://msa.maryland.gov/msa/mdmanual/01glance/html/hospital.html#hospital>

The University of Maryland Medical Center (UMMC), located in Baltimore, provides a full range of healthcare services to the Mid-Atlantic Region. The flagship academic medical center for the state, UMMC is comprised of 13 hospitals that make up the University of Maryland Medical System. As one of Baltimore's larger employers, UMMC provides workforce development programs for adults and teens. The University of Maryland Medical System employs over 9,000 people in Baltimore City alone. Currently, MD SCSEP participants assigned to UMMC are being trained in the patient registration, transport, hospitality, and administrative departments at UMMC. The goal is to expand the partnership with UMMC and other area medical centers and hospitals.

The table below further illustrates the projected job development (and need for skilled workers) in healthcare industry occupations.

Occupation Code	Occupational Title	2020	Employment 2030	Percentage Change	Education Value
29-2021	Dental Hygienists	4,702	4,716	0.30%	Associate's degree
31,991	Dental Assistants	6,140	6,187	0.77%	Postsecondary non-degree award
31-2022	Physical Therapist Aides	1,825	2,161	18.41%	High school diploma or equivalent

Maryland Combined WIOA State Plan 2024-2028

31-2021	Physical Therapist Assistants	5,470	6,973	27.48%	Associate's degree
31-9092	Medical Assistants	16,479	18,457	10.00%	Postsecondary non-degree award
31-2011	Occupational Therapy Assistants	1,025	1,371	33.76%	Associate's degree
31-2012	Occupational Therapy Aides	61	73	19.67%	High school diploma or equivalent
29-2035	Magnetic Resonance Imaging Technologists	1,700	1,848	8.71%	Associate's degree
31-1011	Home Health and Personal Care Aides	42,564	56,785	33.41%	High school diploma or equivalent
29-2099	Health Information Technologists, Medical Registrars, Medical Assistants	3,332	3,650	9.54%	Postsecondary non-degree award
29-2081	Opticians, Dispensing	1,317	1,373	42.5%	High-school diploma or equivalent
29-2034	Radiologic Technologist	5,255	5,956	13.34%	Associate's degree
29-2055	Surgical Technologists	2,664	3,093	16.10%	Postsecondary non-degree award
31-9094	Medical Transcriptionists	1,168	1,239	6.08%	Postsecondary non-degree award
31-1014	Nursing Assistants	37,033	43,603	17.74%	Postsecondary non-degree award
29-2041	Emergency Medical Technicians and Paramedics	6,147	7,019	14.1%	Postsecondary non-degree award

Maryland Combined WIOA State Plan 2024-2028

29-2071	Medical Records and Health Information Technicians	3,332	3,650	9.54%	Postsecondary non-degree award
---------	--	-------	-------	-------	--------------------------------

Source: <http://www.labor.maryland.gov/lmi/iandoproj/maryland.shtml>

Employment estimates by occupation are specific to the Healthcare and Social Assistance Sector industries.

Other Employment Opportunities in Maryland

Almost all of the occupations in Maryland that are projected to grow require either specialized long term training, such as a secondary or postsecondary academic certificate or Bachelor’s degree, or short-term OJT. MD SCSEP anticipates that as more high-skilled baby boomers age in the state, the program will experience the need to develop higher-level training assignments to attract and place older adults with college degrees who may also be experiencing poverty. However, the majority of current participants have no college degree and are therefore prime candidates for training opportunities that occur on the job or have shorter-term qualifying certification periods. The occupations that require short-term OJT include food preparation and service related occupations including culinary training and certification, medical assistant training, transportation and material moving occupations, office administration, personal care and service occupations, and building and grounds cleaning and maintenance occupations.

Occupations in the food service industry such as hosting, wait staff, food prep workers, and cooks require limited education and generally compensation tends to be on the lower end of the wage spectrum. The Maryland General Assembly increased minimum wage to \$ 15.00 per hour effective January 1, 2024 rather than waiting until 2025 under previous law. (This minimum wage increase excludes certain food service occupations.) Under MD SCSEP, participants are currently training at senior centers, veteran education and training center, hospital cafeterias, and restaurants as dietary aides, food preparers, and food handlers, and cooks, roles that traditionally are paid at least minimum wage. MD SCSEP plans to enroll eligible participants in training opportunities in culinary and ServSafe food handlers’ certification programs. The completion of certification programs strengthens the participants’ ability to secure and maintain unsubsidized employment.

Maryland’s economic activity is strongly concentrated in the service sector, and this sector is a critical partner in helping workers gain unsubsidized employment. One major service activity is with the healthcare industry and nursing and orderly assistants with Baltimore, MD as being named as a metropolitan area with one of the highest employment levels in Orderlies. The health sector employment experienced a large drop in early 2020 due to the COVID-19 pandemic but has rebounded since. As of October 2023, the health sector added 58,400 jobs over the previous month. Jobs in the health sector are 3.9% higher than in February 2020 (the previous peak), compared to 2.9% in all other sectors.

Maryland Combined WIOA State Plan 2024-2028

Sources:

<https://www.bls.gov/oes/current/oes311132.htm#st>

<https://www.kff.org/coronavirus-covid-19/issue-brief/what-impact-has-the-coronavirus-pandemic-had-on-health-care-employment/>

Overall job opportunities for personal care and service are expected to grow. A large number of job openings will stem from the need to replace workers who transfer to other occupations, retire, or leave the occupation for other reasons.

Where appropriate, MD SCSEP will make an effort to ensure participants interested in pursuing these occupations can train at hospitals and nursing home facilities. Once trained these participants can seek unsubsidized employment with long term care facilities, such as rehabilitative facilities, nursing home facilities, and private assisted living homes.

Current and Projected Employment Opportunities in the State of Maryland

For a glance of Maryland’s current employment opportunities see the chart below:

Table: Maryland Economy at a Glance

Data Series – Labor Force Data	March 2021	April 2021	May 2021	June 2021	July 2021	Aug 2021
Civilian Labor Force ⁽¹⁾	3,110.1	3,118.2	3,123.5	3,128.4	3,135.8	3,139.5
Employment ⁽¹⁾	2916.7	2923.6	2930.0	2934.7	2948.2	2954.5
Unemployment ⁽¹⁾	193.3	194.5	191.5	193.7	187.8	185.0
Unemployment Rate ⁽²⁾	6.2	6.2	6.1	6.2	6.0	(p)5.9
Nonfarm Wage and Salary Employment						
Total Nonfarm	2,627.8	2,633.6	2,640.7	2,638.5	2,657.9	2,669.8
12-month percent change	-4.4	10.7	9.6	7.4	5.2	(p).50
Mining, Logging and Construction ⁽³⁾	163.6	162.4	162.1	160.3	160.5	(p)161.1
12-month percent change	-2.3	6.6	3.1	0.8	0.6	(p)1.2
Manufacturing ⁽³⁾	108.3	109.3	108.8	107.5	108.5	(p)109.8
12-month percent change	3.6	4.4	3.3	1.0	2.0	(p)2.9

Maryland Combined WIOA State Plan 2024-2028

Trade, Transportation and Utilities ⁽³⁾	460.3	459.0	460.1	461.3	466.0	(p)465.9
12-month percent change	-2.4	13.3	12.5	8.0	4.9	5.1
Information ⁽³⁾	31.2	31.5	31.9	32.1	32.0	31.9
12-month percent change	-12.4	-1.9	0.3	.6	-0.3	(p)-0.6
Financial Activities ⁽³⁾	13.6	135.3	136.5	136.3	137.9	137.5
12-month percent change	-4.1	0.1	0.2	0.8	2.0	(p)1.9
Professional and Business Services ⁽³⁾	459.4	460.7	458.6	451.6	457.3	(p)460.9
12-month percent change	0.2	8.7	6.8	4.9	6.3	(p) 6.5
Education and Health Services ⁽³⁾	449.8	451.8	455.6	457.0	453.0	(p)455.3
12-month percent change	-4.5	9.4	8.5	7.3	5.9	(p) 5.2
Leisure and Hospitality ⁽³⁾	218.7	221.1	222.5	226.0	228.1	(p) 229.8
12-month percent change	-19.3	64.9	59.5	38.8	18.2	(p)16.1
Other Services ⁽³⁾	103.8	104.2	105.4	105.9	106.0	(p) 106.9
12-month percent change	-7.2	22.4	17.8	10.8	7.6	(p) 7.2
Government ⁽³⁾	497.1	498.3	500.2	500.5	510.6	506.0 51
12-month percent change	2.3	1.0	1.7	3.8	.7	(p) 1.4

Footnotes:

- (1) Number of persons, in thousands, seasonally adjusted.
- (2) In percent, seasonally adjusted.
- (3) Number of jobs, in thousands, seasonally adjusted.
- (p) Preliminary.

Source: <http://www.bls.gov/regions/mid-atlantic/maryland.htm#tab-1>

MD SCSEP anticipates that it will be able to continue to assist older workers in gaining new skills and employment opportunities in line with the economic projections for the state. The program will utilize industry and occupational growth information to recruit new host agencies and develop new training partnerships; better allocate and prioritize the use of training funds across

Maryland Combined WIOA State Plan 2024-2028

a broad spectrum of participant training needs; and to recruit effective employment partners in public and private industries and organizations.

(b) Service Delivery and Coordination

Section 2: Service Delivery and Coordination

The SCSEP, as administered by the state and national grantee, respectively, is the main focal point of service delivery in job training for low-income older workers. SCSEP plays a vital role with regard to employment of the State's older population as 16.9 percent of Maryland residents are age 65 and older (US Census and The KFF). Despite a low national and state unemployment rate, Americans age 55+ suffer from higher rates of job loss and unemployment than other job seekers and many are postponing retirement due to choice or need. For all job seekers age 55+, the average job search takes 27.1 weeks or almost seven months (AARP PI). The labor force participation rate is expected to increase fastest for the oldest segments of the population through 2024 (Bureau of Labor Statistics).

As such, it is important that MD SCSEP closely coordinate the program activities with WIOA Title I and Title III programs; programs under the Older Americans Act (OAA); private and public entities; labor market and job training initiatives; community organizations; and other state programs. Program coordination ensures the reduction of barriers to participation for full spectrum analysis and resource referral process to participants receiving services.

MD SCSEP is in contact with the Baltimore City Community College regarding their education program for senior citizens and the University of Maryland's Golden ID Program that allows eligible unemployed seniors age 60 and older to take advantage of the wide variety of courses at the University of Maryland in addition to certain privileges as determined by eligibility. Golden ID students who are enrolled at the university and are registered in a state-supported program will have their tuition automatically waived.

(1) A description of actions to coordinate SCSEP with other programs. This may alternatively be discussed in the state strategies section of the strategic plan, but regardless of placement in document, must include:

Planned actions taken to coordinate SCSEP with other programs

MD SCSEP plans to coordinate activities with other WIOA Title I and Title III programs, community and faith based initiatives, and programs authorized under the Older Americans Act.

Specific actions are being taken to integrate the program into MD Labor's workforce development system and AJCs. Currently SCSEP Employment Specialists) are co-located with the AJC staff in Baltimore City, Southern Maryland, Western Maryland, and in the Upper Shore Local Areas. The Job Service Supervisors (who manage the daily operation of the AJC's local programs) and the Employment Specialists report directly to the Reemployment Programs Directors. SCSEP has coordinated activities with the AJC staff by engaging applicants into the workforce

Maryland Combined WIOA State Plan 2024-2028

development system before being vetted into the program and MD SCSEP will collaborate with AJC staff to ensure that issues of employment and training for older mature adults are considered in the local area plans. MD DOL will continue to build awareness through the AJCs and outreach to inform the senior population of the opportunities through SCSEP.

Additionally, both the MD SCSEP and National SCSEP have entered into Memoranda of Understanding that includes resource sharing agreements with AJCS in each county of operation, per WIOA regulations. All applicants must register in the MWE and complete orientation. Integration meetings were held and the key positions are implementing the following duties

Reemployment Program Directors/Job Service Supervisors Duties:

- Overseeing the local program.,
- Referring applicants to Title I for assessments,
- Matching SCSEP participants to AJC staff to assist with job coaching services, and
- Educating the Employment Specialists on all of AJCs programs and the MWE.

Program Manager Duties

- Provide technical assistance to the Employment Specialists and Directors of Reemployment to develop a system to exceed the program performance goals and targets and to transition participants from subsidized to unsubsidized employment.
- Lead, direct, supervise, and monitor the work activities of the Assistant Program Manager, and Employment Specialists. Train recent Employment Specialist hires.
- Assure maximum participation in the program among minorities and individuals with priorities of service.
- Plan and facilitate training to the Employment Specialists on new work processes.
- Prepare and submit an annual grant application, including program narrative, equitable distribution report, minority report, and organizational structure and chart.
- Prepare and submit the quarterly narrative reports, equitable distribution reports, and the SCSEP portion of the State's four year strategic plan.
- Collaborate with the Fiscal Manager to monitor the grant funds and expenditures to ensure compliance with cost allocations in the regulations. Ensure the 9130 report and close out reports are submitted in a timely manner.
- Share SCSEP updates, new work processes, and policies and procedures to the SCSEP staff to ensure coordinated efforts and continuous improvement of each local program.

Assistant Program Manager Duties

- Provide technical assistance to the Employment Specialists with managing and entering data in the national web-based system, SCSEP Performance and Results QPR System (GPMS) including intakes, exits and participant recertifications.
- Ensure Employment Specialists collect and report all the required data and are familiar with the latest instructions for data collection, including ETA administrative issuances (e.g. TEGLS, Data Collection and Data Validation Handbooks).

Maryland Combined WIOA State Plan 2024-2028

- Manage the data entry for other aspects of the national web-based entry system for SCSEP including host agency recertifications, host agency transfers, and follow-ups.
- Assist the Program Manager with the day to day operation of the SCSEP Program including generating reports, field staff training, staffing and special projects.
- Establish and maintain excellent contacts with the Department of Labor, Charter Oak, host agencies, participants and potential participants.
- Collaborate with the project manager, the operations supervisor, job service specialist and executive assistant at the American Job Centers.
- Maintain the local participant files.
- Check the accuracy of the GPMS management reports.
- Ensure all required payments for participant payroll and pay workers' compensation premiums are timely.

Employment Specialist Duties:

- Assist the Reemployment Program Directors in achieving and exceeding the performance goals and targets each program year and implementing the program directives in Allegany, Garrett, Charles, Calvert, St. Mary's, Washington, Caroline, Kent, Queen Anne's, Talbot counties, and Baltimore City.
- Organize, and facilitate orientations and outreach events throughout counties to recruit and select eligible individuals with priority service and/or minorities to ensure maximum participation in the program.
- Develop and implement an Individual Employment Plan (IEP) for each participant. Update and modify IEP twice per year to reflect the participant's progress and new goals.
- Collaborate with workforce investment boards, American Job Centers, vocational rehabilitation, and disability service providers to maximize opportunities and co-enrollment for participants to obtain workforce development, education, and supportive services to help participants move into unsubsidized employment.
- Establish an initial goal of unsubsidized employment for participants and promote and facilitate job placement with host agencies or other organizations.
- Identify and recruit new 501(c)(3) organizations or public agencies as Host Agencies to provide a variety of training options that enable participants to increase their skill level and transition to unsubsidized employment.
- Orientate and train program participants and host agency supervisors and related personnel and offices on the program goals, objectives and policies, and procedures.
- Process and verify time and attendance in the State payroll system.
- Process payroll related requests.
- Plan and participate in job fairs, older worker conferences, training seminars, and other planned older worker events.
- Ensure program standards and goals are maintained through recruitment, placement and follow up, and individual durational limit exit.
- Recertify the income and program eligibility parameters of each participant at least once every 12 months.

Maryland Combined WIOA State Plan 2024-2028

- Train program participants and host agency supervisors on State's payroll system, Workday, and program procedures.
- Service and advise participants and host agency supervisors on SCSEP guidelines and procedures.
- Identifying, recruiting and engaging new applicants into the workforce development system and ensuring proper exit procedures;
- Establishing and cultivating partnerships with government and nonprofit organizations
- Monitoring participation in SCSEP and AJC training opportunities and activities;
- MD SCSEP staff will collaborate with AJC staff to coordinate activities

Business Service Representative Roles:

1. Conducting outreach to local businesses and promoting the program and the participants.

(A) Planned actions to coordinate activities of SCSEP grantees with WIOA title I programs, including plans for using the WIOA AJC delivery system and its partners to serve individuals aged 55 and older. (20 CFR 641.302(g), 641.325(e))

Coordination with other WIOA Programs

Maryland operates its Title I activities through its AJCs. All programs and services that are offered in the AJCs are available to SCSEP participants. At the present, MD SCSEP and the MD Labor, DWDAL are in active partnership with the AJCs located across Maryland. The AJCs provide comprehensive services to both job seekers and businesses. For the 11 regions that MD SCSEP serves, partnerships exist at five full service AJCs including:

1. Allegany County AJC (Allegany and Garrett counties);
2. Southern Maryland Job Source region (Charles, Calvert and St. Mary's counties);
3. Talbot County AJC (Caroline, Kent, Queen Anne's & Talbot counties);
4. Washington County AJC (Washington County); and
5. Baltimore City (Eastside Career Center and Northwest Career Center).

The Center for Workforce Inclusion, the national SCSEP grantee and its subgrantees, have partnerships with the following 12 counties to provide SCSEP services:

1. Baltimore City,
2. Baltimore County,
3. Anne Arundel County,
4. Carroll County,
5. Cecil County,
6. Dorchester County,
7. Harford County,
8. Howard County,

Maryland Combined WIOA State Plan 2024-2028

9. Montgomery County,
10. Prince George's County,
11. Somerset County,
12. Wicomico County, and
13. Worcester County.

Each SCSEP participant works with a SCSEP employment specialist and an AJC staff person to identify the services that would best assist with career goals and movement toward unsubsidized employment. The staff search for opportunities to utilize services provided under WIOA and other related programs available in the local job center. It is the goal of SCSEP to provide and utilize services and programs that are available in the AJCs to assist participants to attain individual and program goals. Participants are assessed and referred to additional services available in each AJC that will aid in reaching employment goals of their Individual Employment Plan (IEP).

MD SCSEP has integrated into MD Labor's AJCs. To strengthen these partnerships, MD SCSEP staff periodically schedule joint meetings with the Reemployment Programs Directors at these AJCs to find ways to work together more efficiently. Joint meetings will also ensure that all participants receiving services within the local AJCs become informed of the wealth of supportive services.

[\(B\) Planned actions to coordinate activities of SCSEP grantees with the activities being carried out in the state under the other titles of the Older Americans Act \(OAA\).](#)
(20 CFR 641.302(h))

Coordination with other OAA Programs

Congress passed the Older Americans Act (OAA) in 1965 in response to concerns by policymakers about a lack of community social services for older adults. Under Title V, the OAA also included community service training and employment for low-income, older Americans. Maryland Department of Aging (MDoA) administers and provides oversight of numerous programs that are authorized by the Older Americans Act. To help coordinate activities, the Secretary and the Deputy Secretary of the Maryland Department of Aging are fully aware of the agency activities conducted under other titles of OAA and will ensure that all opportunities for cooperation and leverage of resources are maximized.

In addition, the MD SCSEP Program Manager will make an effort to collaborate with the program managers from other titles of OAA such as the Aging and Disability Resource Center (known as Maryland Access Point), the Long Term Ombudsman Program and the State Health Insurance Assistance Program (SHIP) to better serve the same population. SHIP is a MD DOL SCSEP partner host currently training a participant in Medicare administrative duties. Participants in this customized training partnership will learn Medicare and Medicare supplemental policies, Medicare prescription drug programs, long-term care insurance, and private health insurance to answer questions and provide assistance to older Marylanders.

Maryland Combined WIOA State Plan 2024-2028

This training may also lead SCSEP participants to train as ombudsman representatives. MD SCSEP anticipates that each participant selected for this opportunity will become certified to visit residents in the long term care facilities by receiving adequate training and preparation to effectively carry out the responsibilities of the training assignment. Calendar coordination for outreach programming at the senior management level of MDoA will also be implemented to maximize any opportunities for shared staffing and service recruitment resources statewide. If these activities occur outside of the MD SCSEP service area, the program manager will make a standard referral or request, as needed, for participation and follow-up.

(C)Planned actions to coordinate SCSEP with other private and public entities and programs that provide services to older Americans, such as community and faith- based organizations, transportation programs, and programs for those with special needs or disabilities. (20 CFR 641.302(i))

Coordination with Public and Private Organizations

Through MD SCSEP and Center for Workforce Inclusion participants gain new employment training experience in a variety of community service activities at government agencies, nonprofits, and public facilities, including government offices, schools, hospitals, senior centers, churches, and community action centers.

Table: MD SCSEP Current Host Agencies

Current Host Agencies	County	Type
Allegany College of Maryland	Allegany	Not-for-profit
Allegany County Human Resources Development Commission (HRDC)	Allegany	Not-for-profit
Cumberland YMCA	Allegany	Not-for-profit
Embassy Theatre	Allegany	Not-for-profit
One-Stop Job Center	Allegany	Government
Western Maryland Food Bank, Inc.	Allegany	Not-for-profit
Baltimore City Council President’s Office	Baltimore City	Government
Baltimore City Health Dept. (Division of Aging and Care Services)	Baltimore City	Government
Harford Senior Center	Baltimore City	Not-for-profit
MD Labor DWDAL/Apprenticeship Program	Baltimore City	Government

Maryland Combined WIOA State Plan 2024-2028

Eastside Career Center, Mayor's Office of Employment Development (MOED)	Baltimore City	Government
Maryland Center of Veterans and Education Training (McVet)	Baltimore City	Not-for-profit
Maryland State Library for the Blind and Print Disabled	Baltimore City	Government
Maryland & City Council - Recreation and Parks Division	Baltimore City	Government
Northwest Career Center (MOED)	Baltimore City	Government
Paul's Place	Baltimore City	Not-for-profit
SHIP- BC Health Department	Baltimore City	Government
University of Maryland Medical Center	Baltimore City	Not-for-profit
Waxter Senior Center BC Health Department	Baltimore City	Not-for-profit
Zeta Center BC Health Department	Baltimore City	Government
Calvert County Office on Aging	Calvert	Government
Meals On Wheels	Calvert	Not-for-profit
Tri-County Youth Services Bureau	Calvert/Charles/St. Mary's	Government
The Arc Southern Maryland	Calvert	Not-for-profit
Wags Workshop	Calvert	Not-for-profit
Caroline County Medical Adult Day Care	Caroline	Not-for-profit
Caroline Senior Center	Caroline	Government
Sudlersville Senior Center	Caroline	Government
Divine by Design	Charles	Not-for-profit
Humane Society of Charles County	Charles	Not-for-profit
Lifestyles of Maryland, Inc.	Charles	Not-for-profit
Loving Care Senior Services	Charles	Not-for-profit
MD Labor Job Source of Southern MD	Charles	Government
Pleasant Grove Missionary Baptist Church	Charles	Not-for-profit

Maryland Combined WIOA State Plan 2024-2028

Poiema Movement	Charles	Not-for-profit
Pure Play Every Day, Inc.	Charles	Not-for-profit
Redeeming Life Ministries	Charles	Not-for-profit
Senior Network Inc./Fenwick Landing	Charles	Not-for-Profit
Spring Dell Center, Inc.	Charles	Not-for-profit
The Arc Southern Maryland	Charles	Not-for-profit
Appalachian Parent Association, Inc.	Garrett	Not-for-profit
Garrett County Community Action Committee, Inc.	Garrett	Not-for-profit
Garrett County Public Schools	Garrett	Government
The Salvation Army	Garrett	Not-for-profit
Western Maryland Consortium	Garrett	Government
Westernport Senior Center	Garrett	Government
Amy Lynn Ferris Adult Activity Center	Kent	Government
PercyThomas-Kent Senior Center	Kent	Government
Grasonville Senior Center	Queen Anne's	Government
Sudlersville Senior Center	Queen Anne's	Government
Patuxent Habitat for Humanity	St. Mary's	Not-for-Profit
Three Oaks Center	St. Mary's	Not-for-profit
AJC of Talbot County	Talbot	Government
Aaron's Place	Talbot	Not-for-profit
Housing Commission of Talbot County	Talbot	Government
St. Michaels' Community Center	Talbot	Not-for-profit
Neighborhood Senior Center	Talbot	Not-for-profit
AJC of Washington County	Washington	Government
Boys & Girls Club of Washington	Washington	Not-for-profit
Gatekeepers	Washington	Not-for-profit

Maryland Combined WIOA State Plan 2024-2028

Habitat for Humanity	Washington	Not-for-profit
Hagerstown Housing Authority	Washington	Government
Horizon Goodwill Industries-Hagerstown	Washington	Not-for-profit
Robert W. Johnson Community Center, Inc.	Washington	Not-for-profit
SAN MAR-Boster Community of Hope Office	Washington	Not-for-profit
Senior Living Alternatives, Inc.	Washington	Not-for-profit
The Interfaith Service Coalition	Washington	Not-for-profit
The Salvation Army	Washington	Not-for-profit
Washington County Commission of Aging	Washington	Not-for-profit
YMCA – Hagerstown	Washington	Not-for-profit

The participants train an average of 20 hours a week at their on-site training position and are paid the current state minimum wage. This training serves as a bridge to unsubsidized employment opportunities for participants.

Table: Center for Workforce Inclusion SCSEP Current Host Agencies

Current Host Agencies	County
AAWDC – Linthicum Heights	Anne Arundel
AAWDC – Arnold One Stop	Anne Arundel
Annapolis Housing Authority	Anne Arundel
Department of Aging	Anne Arundel
Department of Aging – Brooklyn Senior Center	Anne Arundel
Housing Authority of the City Annapolis	Anne Arundel
Lutheran Mission Society	Anne Arundel
Mead Village	Anne Arundel
Stanton Community Center	Anne Arundel
AAWDC Arnold One Stop	Baltimore City
ACS-Hope Lodge	Baltimore City
AIRS	Baltimore City
Baltimore City Health Department Care Services	Baltimore City
Baltimore City Health Dept. Chronic Dis. Dept.	Baltimore City
Baltimore City Health Dept. – Chronic Dis. Div.	Baltimore City

Maryland Combined WIOA State Plan 2024-2028

Baltimore Teacher's Network	Baltimore City
Banner Neighborhoods	Baltimore City
Basilica Place	Baltimore City
Beans & Bread	Baltimore City
Coppin State University	Baltimore City
Coppin State University Dept. of Applied Psychology and Rehab. Counseling	Baltimore City
Coppin State University of Professional Studies, RCP Health & Human Service	Baltimore City
DORS – Towson	Baltimore City
Eastside Career Center One Stop	Baltimore City
Eubie Blake Central Center	Baltimore City
Fifth Regiment Army	Baltimore City
Forest Park Senior Center	Baltimore City
Generations Family Services	Baltimore City
Greenmount Senior Center	Baltimore City
HABC – Primrose	Baltimore City
HABC – Housing Application Office	Baltimore City
Harbor City Unlimited (Active)	Baltimore City
Harford County Office on Aging	Baltimore City
HEBCAC	Baltimore City
Leonard E. Hicks Community Center	Baltimore City
Levindale Adult Daycare Center	Baltimore City
Levindale Geriatric Center	Baltimore City
Light Health and Wellness	Baltimore City
Maryland Library For the Blind	Baltimore City
Mayor's Office of Constituent Services	Baltimore City
Mayor's Office of Human Services-Homeless Services Program	Baltimore City
McKim Community Association	Baltimore City
Next of Kin Supportive Housing, Inc.	Baltimore City
Project T.O.O.U.R.	Baltimore City
Sandtown Winchester Senior Center	Baltimore City
St. Ambrose Housing	Baltimore City
St. Ann's Adult Daycare	Baltimore City
Volunteers of America	Baltimore City
Zeta Senior Center	Baltimore City
Alzheimers Association	Baltimore County
American Cancer Society	Baltimore County
AJC at Hunt Valley	Baltimore County

Maryland Combined WIOA State Plan 2024-2028

American Red Cross – MD	Baltimore County
American Red Cross Blood Services Division	Baltimore County
Baltimore County Department of Aging Division of Senior Centers	Baltimore County
Baltimore County Department of Aging Program and Resource Development	Baltimore County
Baltimore County Department of Aging, Senior Employment	Baltimore County
Baltimore County Dept. of Aging Home Team	Baltimore County
Baltimore County Dept. of Aging MAP	Baltimore County
Baltimore County Dept. of Aging, Senior Health Insurance Program	Baltimore County
Baltimore County Office of Child Support	Baltimore County
BCDA Ombudsman Office Parkville Office	Baltimore County
BCDA, Ombudsman Office	Baltimore County
Catholic Charities Nottingham	Baltimore County
Cedermere Elementary School	Baltimore County
Chimes Inc.	Baltimore County
Columbia Workforce Center	Baltimore County
Community Assistance Network Inc.	Baltimore County
Community Assistance Network – Randallstown	Baltimore County
Department of Health & Mental Hygiene – Office Of Health Care Quality	Baltimore County
Department of Social Services – Catonsville	Baltimore County
Department of Social Services – Dundalk	Baltimore County
Department of Social Services – Essex Office	Baltimore County
Department of Social Services – Reisterstown	Baltimore County
Department of Social Services – Townson	Baltimore County
Department of Social Services – (MEAP)	Baltimore County
Dept. of Social Services – Day Resource Program Center	Baltimore County
DHMH – Office of Health Care Quality	Baltimore County
Diversified Housing Development Incorporated	Baltimore County
DORs Owings Mills	Baltimore County
Dundalk Renaissance Corporation	Baltimore County
Easter Seals Adult Day Care	Baltimore County
Eastpoint Workforce Development Resource Ctr.	Baltimore County
Eastside Community Development Corps.	Baltimore County
Essex Senior Center	Baltimore County

Maryland Combined WIOA State Plan 2024-2028

Fire Museum of Maryland	Baltimore County
Fleming Senior Center	Baltimore County
Greenmount Senior Center	Baltimore County
Liberty Senior Center	Baltimore County
Middle River Middle School	Baltimore County
Northwest Academy of Health Sciences	Baltimore County
Overlea Senior Center	Baltimore County
Parkville Senior Center	Baltimore County
Pearlstone Center	Baltimore County
Pikesville Adult Day Care	Baltimore County
Progressive Steps	Baltimore County
Unified Community Connections	Baltimore County
Windsor Mill Middle School	Baltimore County
Zeta Senior Center	Baltimore County
Carroll County Business & Employment Resource Center	Carroll County
McDaniel College	Carroll County
Westminster MVA	Carroll County
Cecil County Government	Cecil County
Cecil County Help Center	Cecil County
Goodwill Ind. of the Chesapeake, Inc.	Cecil County
On Our Own of Cecil County, Inc.	Cecil County
Union Hospital of Cecil County	Cecil County
Harriet Hunter Nutritional Center	Charles County
Delmarva Community Service Inc. Hurlock	Dorchester County
Delmarva Community Services Inc. Cambridge	Dorchester County
Division of Parole and Probation Dorchester County	Dorchester County
MD Labor Frederick	Frederick County
Frederick Branch Maryland Motor Vehicle Administration	Frederick County
JCA SCSEP #66A	Frederick County
Motor Vehicle Administration – Frederick Branch	Frederick County
Goodwill Ind. of the Chesapeake, Inc.	Harford County
Habitat for Humanity Susquehanna – Aberdeen ReStore	Harford County
Harford County Office on Aging	Harford County
Havre de Grace Activity Center	Harford County
Perry Point VA Medical center	Harford County
DORS	Howard County
M.D.O.T. Columbia DMV	Howard County
Meals on Wheels – Howard County	Howard County
Patuxent Research Refuge	Howard County
Winter Growth, Inc.	Howard County
#661 JCA/SHIP	Montgomery County

Maryland Combined WIOA State Plan 2024-2028

Adventist Community Services of Greater Washington - #100	Montgomery County
America-China International Foundation - #114	Montgomery County
Asbury Methodist Village #49	Montgomery County
Catholic Charities – Montgomery County Family Center #108-1	Montgomery County
DHHS Income Support – Germantown #20	Montgomery County
DORS – Wheaton #122	Montgomery County
Easter Seals of Greater Washington #98 1	Montgomery County
Ethiopian Community Center - #137	Montgomery County
Holiday Park Senior Center	Montgomery County
Housing Initiatives Partner (HIP)	Montgomery County
Interfaith Clothing Center #70B	Montgomery County
JCA SCSEP #66A	Montgomery County
JCA/Connect-A-Ride – #663	Montgomery County
Jewish Coalition Against Domestic Abuse (JCADA)	Montgomery County
Jewish Community Center of Greater Washington #65	Montgomery County
Kensington Club #66C	Montgomery County
Misler Adult Day Care Center - #55	Montgomery County
MVA Gaithersburg Branch Office #99	Montgomery County
MVA Glenmont #23	Montgomery County
MVA White Oak- #127	Montgomery County
Phoenix Computers, Inc. - #162	Montgomery County
Silver Spring Regional Center - #18	Montgomery County
Social Security Administration – Rockville #30	Montgomery County
Social Security Administration – Silver Spring - #29	Montgomery County
Thorne Kensington Club – Germantown	Montgomery County
Town Center Apartments – 348	Montgomery County
Bowie Nutrition Center	Prince George’s County
Crescent Cities Jaycees Foundation, Inc.	Prince George’s County
Department of Family Services	Prince George’s County
Department of Family Services Aging CARE Management Unit	Prince George’s County
Department of Family Services – Nutrition Program	Prince George’s County
Department of Family Services SCSEP Program	Prince George’s County
DHCD	Prince George’s County

Maryland Combined WIOA State Plan 2024-2028

Evelyn Cole Center	Prince George's County
Galilee Community Development Corp	Prince George's County
Guardian Angel Transforming Christian Counseling	Prince George's County
Inclusion Services Inc.	Prince George's County
Maryland Motor Vehicle Administration	Prince George's County
Maryland Motor Vehicle Administration Largo	Prince George's County
DORS	Prince George's County
Office of Central Services	Prince George's County
Prince George's County Fire and EMS Landover	Prince George's County
Prince George's County Health Department	Prince George's County
Prince George's County Housing and Community Development	Prince George's County
Prince George's County SCSEP Program	Prince George's County
Town of Capitol Heights	Prince George's County
Town of Fairmont Heights	Prince George's County
William Seymour College	Prince George's County
Mac Inc. – SCSEP – Ringgold	Somerset County
Somerset County Commission On Aging	Somerset County
Board of Education Wicomico County	Wicomico County
Christian Shelter Inc.	Wicomico County
Deers Head Medical Center	Wicomico County
Goodwill Career Center and Retail Store	Wicomico County
Hope and Life Outreach	Wicomico County
Joseph House Workshop Homeless Shelter	Wicomico County
Lower Shore Shelter	Wicomico County
Mac Inc. – Senior Services – Administration	Wicomico County
Mac. Inc. – SCSEP Ringgold	Wicomico County
Wicomico County Free Library	Wicomico County
Ocean City Senior Center	Wicomico County

Maryland Combined WIOA State Plan 2024-2028

During the course of the next two years, MD SCSEP and Center for Workforce Inclusion will continue to promote collaboration and coordination among private and public organizations. MD SCSEP and Center for Workforce Inclusion’s SCSEP will add more state and local government departments and agencies as new host agencies. To support the mandate to better serve minority populations, host agencies that serve in languages other than English will be sought as both MD SCSEP and prepares to expand job training activities amongst older Asian and Hispanic populations. MD SCSEP has further promoted services with multi-lingual information distributed throughout the regions.

MD SCSEP and the Center for Workforce Inclusion’s SCSEP will continue to coordinate support services information with the representatives of both the State chapter of AARP as well as the following local AARP Maryland Chapters located throughout the service area:

State Chapter	AARP Maryland 200 St. Paul Place, Suite 2510 Baltimore, MD 21202
Allegany County	AARP Chapter 2400 Allegany County St. Lutheran Church 1601 Frederick Street Cumberland, MD 21502-1035
Baltimore City	AARP Chapter 4636 Baltimore City Baltimore Community College 6764 Reisterstown Road, Room 133A Baltimore, MD 21215-2306
Caroline County	AARP Chapter 0915 Caroline County Church of the Nazarene 10660 Greensboro Road Denton, MD 21629-3309

Maryland Combined WIOA State Plan 2024-2028

Charles County	AARP Chapter 3845 Jaycees Community Center 3090 Crain Highway Waldorf, MD 20601-2800
Kent County	AARP Chapter 3635 Kent County Upper Shore for the Aging 100 Schaubert Road Chestertown, MD 21620-1148
Talbot County	AARP Chapter 1601 Talbot County 400 Brookletts Avenue Easton, MD 21601-3404

MD SCSEP and SCSEP will continue to engage with AARP to make participants aware of AARP member benefits available in their communities. Further, MD SCSEP and SCSEP will identify the local employers in each of the county jurisdictions that signed the AARP Employer Pledge. Employers that have signed the pledge do so to reflect value of experienced workers and a belief in equal opportunity for all workers, regardless of age. For example, in Baltimore City, the Maryland Women’s Heritage Center and DLA Piper, a national law firm, are two of the employers that signed the AARP Employer Pledge. To establish and inform their recruitment of older workers in Maryland, MD SCSEP will partner with these employers in support of targeting these workers for current and future staffing needs.

Under the guidance and oversight of Maryland Department of Aging, the 19 Area Agencies on Aging (AAA) administer Older Americans Act programs at the local level; however, eight of the 19 AAAs are in the SCSEP service area. Of these eight, currently six AAAs serve as host agencies for the participants. These local agencies advocate for older adults, deliver services, and offer advice and feedback on aging issues. The community service assignments are mostly office and administrative support, food preparation, and service and community and social services. On a few occasions, the AAA hired participants upon the completion of their current training assignments.

[\(D\)Planned actions to coordinate SCSEP with other labor market and job training initiatives. \(20 CFR 641.302\(j\)\)](#)

Maryland Combined WIOA State Plan 2024-2028

SCSEP and Current Labor Market and Job Training Initiatives

MD Labor's Reemployment Program Directors will work directly with the SCSEP staff to analyze current labor market in each of the respective counties. They will increase the SCSEP staff's program knowledge about MD Labor's initiatives such as Apprenticeship, EARN Maryland, Wagner-Peyser, and other WIOA Programs. The goal is for the SCSEP staff to learn how to assess the participants' needs and select the right job training initiative.

The SCSEP staff will regularly attend the local and online staff workshops and trainings with job seekers to share job leads and potential participants actively seeking jobs.

(E) Actions to ensure that SCSEP is an active partner in the AJC delivery system and the steps the state will take to encourage and improve coordination with the AJC delivery system. (20 CFR 641.335)

SCSEP and Maryland's AJC Service Delivery System

SCSEP remains a partner under WIOA and is a viable part of the AJC delivery system. The MD SCSEP staff, who are co-located in the AJCs, will continue to provide the career services, including determination of eligibility; outreach, intake, and orientation; initial assessment of skills, aptitudes, abilities, and supportive service needs; and job search and job placement.

On a regular basis, MD SCSEP will encourage and improve coordination in the AJC delivery system in the following ways:

- Identify and collaborate with workforce development professionals who can assist with Title III service delivery and other employment-related services, training referrals, job openings, resume writing, mock interviews, and career counseling.
- Screen and inform all new SCSEP applicants and current participants about MD Labor's Adult Learning and Literacy Services (AELS). The Office of Adult Learning helps Maryland adults who lack a high school diploma, basic reading, writing, and mathematical skills; and/or do not speak English as their first language.
- Register new applicants and participants in MWE and case manage applicants and participants progress using MWE.
- Partner with the Business Service Representatives in the AJCs to conduct outreach to local businesses to promote the program and the current participants.

(F) Efforts to work with local economic development offices in rural locations.

Efforts the state will make to work with local economic development offices in rural locations

MD SCSEP continues to improve service delivery in rural areas. To further support local economic development in those areas, MD SCSEP will utilize program staff to collaborate and join local leaders in informing the business community of human capital and job training resources. MD

Maryland Combined WIOA State Plan 2024-2028

SCSEP will also advocate for the expansion of support services in transportation to specifically connect older workers residing in rural areas with local employment opportunities. Coordination with other OOA programs will ensure that MD SCSEP maintains and expands its presence as an employment related service provider in rural areas. Where feasible, MD SCSEP will seek to be the employment partner of choice for businesses as well as older workers in rural Maryland.

(2) [The state's long-term strategy for engaging employers to develop and promote opportunities for the placement of SCSEP participants in unsubsidized employment. \(20 CFR 641.302\(e\)\) \(May alternatively be discussed in the state strategies section of strategic plan.\)](#)

Long-term Strategies for Unsubsidized Employer Engagement for SCSEP in Maryland

MD Labor will make SCSEP participants a part of their pipeline of talent identified by business services staff. Business services staff will be trained to understand the program and participants as potential candidates for openings.

MD SCSEP will also continue to cultivate and grow relationships with host agency partners who have demonstrated their commitment to employing older workers by hiring SCSEP participants. Proper exit and follow-up procedures are critical to this area of employer engagement and will be measured as a job performance standard of MD SCSEP staff. The program aims to develop an internal network of training and job referrals completely comprised of proven hiring and training partners. These partners will assist MD SCSEP in advocating for older workers as viable human capital for Maryland businesses and agencies, and the program will rely on them to increase host agency, training partner, and employer recruitment and retention.

The Center for Workforce Inclusion Inc. Long-Term Strategy for Engaging Employers

The Center for Workforce Inclusion's sub grantees have well-established partnerships with local Chambers of Commerce. Sub grantees often attend meetings in order to network with local business representatives. Through training, sub grantees regularly get on a Chamber's agenda to engage employers by promoting both SCSEP and job ready participants.

To promote employer outreach, in attention to the AJCs, Center for Workforce Inclusion Program Officers also work with sub grantees to identify other employer organizations in order to increase the visibility of SCSEP. For example, Center for Workforce Inclusion promotes subgrantee engagement with local chapters of the Society for Human Resource Management (SHRM), a professional association of human resources professionals from various employers. These professionals are usually involved with hiring and tend to be focused on ensuring a diverse workforce, including mature workers. In addition, many of these SHRM chapters have a committee of volunteers willing to give their time to nonprofits. They can be a great resource for educating participants about what their companies look for in a new employee, helping prepare for interviews, and writing résumés that will get read.

Other Center for Workforce Inclusion employer outreach training focuses on showing sub grantees how to approach the hidden job market by establishing relationships with their local,

Maryland Combined WIOA State Plan 2024-2028

county, and state economic development councils and accessing their press releases of future or growing business announcements. Center for Workforce Inclusion staff trains sub grantees to approach these employers with the goal of establishing relationships as business partners. Job Development training of sub grantees will remain multi-focused. One area of focus will be to continue to promote the identification and targeting of local employers by using the internet, especially in rural areas. Another focus will be on the basics of how to conduct employer outreach. The training to be provided includes group activities, role playing, and videos about job development. Another area of focus will be to provide technical assistance geared towards developing advanced networking skills of both sub grantees and SCSEP participants.

Furthermore, as MD SCSEP increases employer engagement, the Center for Workforce Inclusion will also increase exploration of on-the-job-experience (OJE) as a method of expanding employer engagement. While OJE has not been widely utilized by the sub grantees in the past, the Program Officers will actively promote OJE as a tool for sub grantees to use in future PYs to gain more unsubsidized jobs for participant job seekers.

Source: Center for Workforce Inclusion

Center for Workforce Inclusion's Strategies for Preparing Participants for Unsubsidized Jobs

The Center for Workforce Inclusion's Program Officers will further expand sub grantees capabilities to use a multi-pronged approach to prepare participants for unsubsidized jobs. Center for Workforce Inclusion Program Officers develop turnkey tools that a subgrantee may use when meeting with participants. For example, a presentation has been developed on how to navigate a job fair that a subgrantee can deliver at a participant meeting. Additionally, Program Officers provide sample agendas and activities as well as facilitate job club meetings at subgrantee locations. Program Officers are often asked to present at participant meetings. Topics may vary and can include interviewing techniques, résumé writing tips, approaching the hidden job market, using social media in a job search, and completing online job applications.

Source: Center for Workforce Inclusion

[\(3\) The state's long-term strategy for serving minority older individuals under SCSEP. \(20 CFR 641.302 \(c\)\)](#)

The Long-term Strategy for Serving Minorities under MD SCSEP

Service to minorities under SCSEP is measured annually by USDOL. The Service to Minorities data report helps guide and inform efforts to engage diverse low-income seniors in job training activities.

Maryland state grantee enrollment levels for Asians, Native American Indians and individuals with two or more races have remained unchanged from PY 2019 to PY 2020. On the other hand, there has been a slight decrease in enrollment of Hispanic, Latino or Spanish origin.. Black and

Maryland Combined WIOA State Plan 2024-2028

White Americans comprise the majority of the participant trainees in both PYs. Of all the race groups, Black Americans are enrolled at a higher percentage and White Americans are the second highest group to be enrolled in MD SCSEP as shown in the following table.

MD SCSEP and SCSEP have gaps in their respective programs reaching American Indian, Asian, Hispanic, Native Hawaiian and individuals who identify with two or more races. In response, both MD SCSEP and SCSEP will increase efforts to target these populations. The local MD SCSEP staff will use faith based and social organizations as recruitment sources since minority groups who experience a language barrier often look to these organizations to connect with people of similar backgrounds.

The State of Maryland grantee will identify and target community organizations with demonstrated expertise in serving minorities and individuals with LEP. Specifically, targeting these organizations will expand the availability of training options for older adults who experience LEP as a barrier to employment. The MD Labor Reemployment Program Directors will help the program operators to identify and build partnerships with community leaders and organizations that are known and trusted by members of underserved communities. These organizations can then assist and support the program operators' targeted recruitment efforts.

Table: Enrollment by Race/Ethnicity

Race/Ethnicity	*PY 2021 YTD No.	*PY 2021 YTD %	** PY 2022 YTD No.	** PY 2022 YTD %
Native American or Alaska Native	0	0%	0	0%
Asian	0	0%	0	0%
Black or African American	44	68.75%	45	63.38%
Hispanic, Latino or Spanish Origin	1	1%	0	0%
Native Hawaiian or Pacific Islander	0	0%	0	0%
White	20	31.25%	21	29.58%

Maryland Combined WIOA State Plan 2024-2028

Two or More Races	0	0%	0	0%
-------------------	---	----	---	----

Source: *GPMS - Final PY 2021 Final End of Year-SCSEP Quarterly Progress Report

**GPMS - Final PY 2022 Final End of Year-SCSEP Quarterly Progress Report

Based on the 2020 American Community Service (ACS) data set, overall the entire State of Maryland consisted of 59.6 percent White alone, 30.5 percent Black Alone, 9.5 percent Hispanic or Latino, 6.5 percent Asian alone, 2.7 percent two or more races, 0.6 percent Native American alone, and 0.1 percent Native Hawaiian or Pacific Islander alone in descending order. The low enrollment of Native American, Asians, Hispanics, Native Hawaiians, and individuals with two or more races in the MD SCSEP is in direct proportion with the total county population percentage by race/ethnicity in 2020 as shown in the following table.

Table: Total County Population Percentage by Race/Ethnicity, 2020

County	Native American or Alaska Native	Asian	Black or African American	Hispanic or Latino	Native Hawaiian or Pacific Islander	White	Two or More Race
Allegany	0.2%	1.1%	7.8%	1.8%	0.1%	88.3%	2.5%
Anne Arundel	0.3%	3.4%	15.5%	6.1%	0.1%	75.4%	2.9%
Baltimore City	0.3%	2.5%	61.6%	2.2%	0.1%	29.2%	2.1%
Baltimore County	0.3%	5.0%	26.1%	4.2%	0.0%	64.6%	2.4%
Calvert	0.5%	2.0%	14.2%	5.2%	0.2%	79.5%	3.6%
Caroline	1.0%	1.2%	13.8%	8.9%	0.3%	80.7%	3.0%
Carroll	0.2%	1.4%	3.2%	2.6%	0.0%	92.9%	1.5%

Maryland Combined WIOA State Plan 2024-2028

Cecil	0.3%	1.1%	6.2%	3.4%	0.0%	89.2%	2.2%
Charles	0.8%	3.5%	53.3%	7.5%	0.1%	38.2%	4.1%
Dorchester	0.3%	0.9%	27.7%	3.5%	0.0%	67.6%	1.9%
Frederick	0.3%	3.8%	8.6%	7.3%	0.0%	81.5%	2.8%
Garrett	0.3%	0.5%	1.0%	1.4%	0.0%	97.1%	1.1%
Harford	0.3%	2.4%	12.7%	3.5%	0.1%	81.2%	2.5%
Howard	0.3%	14.4%	17.5%	5.8%	0.0%	62.2%	1.7%
Kent	0.5%	1.5%	14.2%	5.0%	0.1%	81.5%	2.3%
Montgomery	0.4%	13.9%	17.2%	17%	0.1%	57.5%	4.0%
Prince George's	0.5%	4.1%	64.5%	14.9%	0.1%	19.2%	3.2%
Queen Anne's	0.5%	1.3%	6.2%	4.9%	0.1%	89.6%	2.2%
Somerset	0.3%	0.7%	42.3%	3.3%	0.0%	53.5%	1.7%
St. Mary's	0.5%	3.0%	15.6%	6.0%	0.1%	77%	3.7%
Talbot	0.5%	1.5%	12.8%	7.9%	0.3%	82.8%	2.2%
Washington	0.4% %	2.1%	13.5%	7.2%	0.01%	80.4%	3.5%
Wicomico	0.2%	2.5%	24.2%	4.5%	0.0%	68.7%	2.5%
Worcester	0.3%	1.1%	13.6%	3.2%	0.0%	82%	1.7%

Source: U.S. Census Bureau American FactFinder

Maryland Combined WIOA State Plan 2024-2028

For a comparison analysis of race and ethnicity for the state of Maryland versus the National Grantees, Center for Workforce Inclusion’s and the state grantees, see the following tables.

Source: Senior Community Service Employment Program Analysis of Service to Minority Individuals, PY 2020 and PY 2021 Methodology: Unlike previous reports, this year’s report covers two program years, PY 2020 and PY 2021. These analyses are based on the data that were used to construct the Final PY 2020 and PY 20220 and PY 2021 QPRs for SCSEP.

Table: American Indian Grantees

	SCSEP Percent Native American	Census Percent Native American	*Percent Difference	Less Than 80%	Significant (P<=.05)	Less Than 80%, Sig
National Grantees	2.3%	0.9%	255.6%	2	1	1
Center for Workforce Inclusion (MD National Grantee)	1.6%	0.8%	200.0%	0	0	0
State Grantees	2.3%	2.0%	13.04%	8	0	0
Maryland State Grantee	0%	0%	0%	0	0	0

Source: <https://www.dol.gov/sites/dolgov/files/ETA/seniors/pdfs/Volume1%20PY2021>.
SCSEP Performance Status Report PY 2021

Table: Asian Grantees

	SCSEP Percent Asian	Census Percent Asian	*Percent Difference	Less Than 80%	Significant (P<=.05)	Less Than 80%, Sig
National Grantees	3.4%	3.0%	113.3%	17	16	16

Maryland Combined WIOA State Plan 2024-2028

Center for Workforce Inclusion (MD National Grantee)	3.9%	3.6%	108.3%	0	0	0
State Grantees	2.0%	4.9%	40.8%	31	32	32
Maryland State Grantee	0.0%	0.0%	00.0%	0	0	0

Source: <https://www.dol.gov/sites/dolgov/files/ETA/seniors/pdfs/Volume1%20PY2021>
 SCSEP Final Performance Report PY2021.PY2019 SCSEP Minority Report Vol Final 8.3.21.

Table: Black Grantees

	SCSEP Percent Black	Census Percent Black	*Percent Difference	Less Than 80%	Significant (P<=.05)	Less Than 80%, Sig
National Grantees	42.0%	17.5%	240.0%	1	1	1
Center for Workforce Inclusion (MD National Grantee)	45.3%	20.7%	218.8%	0	0	0
State Grantees	42.7%	16.4%	61.59%	8	0	0
Maryland State Grantee	63.38%	37.9%	40.20%	0	0	0

Source: <https://www.dol.gov/sites/dolgov/files/ETA/seniors/pdfs/Volume1%20PY2021>
 SCSEP Performance Status Report PY 2021 .

Maryland Combined WIOA State Plan 2024-2028

Table: Hispanic Grantees

	SCSEP Percent Hispanic	Census Percent Hispanic	*Percent Difference	Less Than 80%	Significant (P<=.05)	Less Than 80%, Sig
National Grantees	12.2%	9.9%	123.2%	12	12	11
Center for Workforce Inclusion (MD National Grantee)	4.3%	7.3%	58.9%	1	1	1
State Grantees	10.9%	13.5%	19.26%	15	0	0
Maryland State Grantee	1.7%	1.9%	11.76%	0	0	0

Source: <https://www.dol.gov/sites/dolgov/files/ETA/seniors/pdfs/Volume1%20PY2021>.

Table: Pacific Islander Grantees

	SCSEP Percent Pacific Islander	Census Percent Pacific Islander	*Percent Difference	Less Than 80%	Significant (P<=.05)	Less Than 80%, Sig
National Grantees	0.20%	0.10%	N/A	N/A	N/A	N/A
Center for Workforce Inclusion (MD National Grantee)	0.10%	0.00%	NA	NA	NA	NA
State Grantees	0.4%	0.00% %	N/A	2	1	1

Maryland Combined WIOA State Plan 2024-2028

Maryland Grantee	State	0%	0.00%	NA	NA	NA	NA
------------------	-------	----	-------	----	----	----	----

Source: <https://www.dol.gov/sites/dolgov/files/ETA/seniors/pdfs/Volume1%20PY2021>.
SCSEP Final Performance Report PY21

Factors in SCSEP Employment Outcomes

The SCSEP Analysis of Service to Minority Individuals, PY 2020 and PY 2021 analyzed the employment outcomes achieved by SCSEP minority participants in PY 2021. In the tables 8-10 below, the analysis reviewed the common measures, entered employment, employment retention and average earnings between various race groups.

Table: Employment in Q4 Nationwide and for National and State Grantees by Race. In 2021, the overall unemployment rate for the United States averaged 5.3 percent, but the rate varied across race and ethnicity groups.

Maryland	Native American	Asian	Black	Pacific Islander	White
Employed	23.7%	25.8%	25.3%	6.1%	25.2%
Unemployed	8.2% %	5.0%	8.6%	6.9%	4.7%

<https://www.bls.gov/opub/reports/race-and-ethnicity/2021/home.htm>

Chart::

Maryland	Native American	Asian	Black	Pacific Islander	White
Retained	0.0%	0.0%	71.4%	0%	75.0%

Table: Common Measures Average Earnings: Race

Maryland	Black	White
Median Weekly Earnings	950.	1,231.

Based on this analysis, Asians and Blacks were employed more often than Native Americans, Whites and Pacific Islanders. Whites and Blacks retained employment with resulting higher average earnings than other race groups.

Source: <https://www.bls.gov/news.release/wkyeng.t03.htm>

Steps to address under-service or disparities

The Maryland State Grantee recognizes the disparity in minority enrollment and will be continuing to take steps to address an increase in enrollment, service, and support to minority communities and partnering nonprofits, potential partner nonprofits, and seniors seeking enrollment. Each regional SCSEP staff member will first review cultural competencies and actively outreach to communities, partner programs, government offices, and nonprofits. Both MD SCSEP

Maryland Combined WIOA State Plan 2024-2028

and SCSEP recognize there are gaps in the program to reach Native American, Asian, Hispanic, Native Hawaiian and individuals who identify with two or more races. MD DOL SCSEP and SCSEP will continue to increase efforts to target these populations. The local MD SCSEP staff will use faith based and social organizations as recruitment sources since minority groups who experience a language barrier often look to these organizations to connect with people of similar backgrounds.

The State of Maryland grantee will identify and target community organizations with demonstrated expertise in serving minorities and individuals with LEP. Specifically, targeting these organizations will expand the availability of training options for older adults who experience LEP as a barrier to employment and MD Labor will support these efforts by utilizing resources of interpreters and translators under the DWDAL-DUI 2022 Language Access Plan. MD Labor's Reemployment Program Directors will assist the program operators to identify and build partnerships with community leaders and organizations that are known and trusted by members of underserved communities and support the program operators' targeted recruitment efforts.

Source: Grant Application - Minority Report

(4) A list of community services that are needed and the places where these services are most needed. Specifically, the plan must address the needs and location of those individuals most in need of community services and the groups working to meet their needs. (20 CFR 641.330)

Exact Placement of Most Needed Community Services

Community services that support employment activity continue to be of critical need to the MD SCSEP service area. The most needed community support service throughout the MD SCSEP service area is for transportation. While Baltimore City MD SCSEP participants experience a variety of public and private transportation options, many low-income seniors residing in the remaining areas do not have access to a regional interconnected transportation system. MD SCSEP participants experience a limitation in training options and future placement due to unmet transportation needs in the community.

Other services that are needed throughout the service area, based on United Way and other area needs assessments, include: the availability of fresh, affordable food; access to affordable and accessible healthcare; the availability of food service to persons who are homebound or limited mobility; the availability of affordable housing for seniors; the availability of postsecondary training options, e.g. certification and community college programs; and the availability of programs to support literacy and English proficiency. These services are needed in all 11 counties in the MD SCSEP service area. In many regions, a primary need is affordable senior housing in lieu of the established transportation resources. The lack of access to computers and internet is also a detriment to job seeking resources for many participants.

Maryland Combined WIOA State Plan 2024-2028

(5) The state's long-term strategy to improve SCSEP services, including planned long-term changes to the design of the program within the state, and planned changes in the use of SCSEP grantees and program operators to better achieve the goals of the program. This may include recommendations to the Department as appropriate. (20 CFR 641.302(k))

Long-term Strategies to Improve MD SCSEP Services, including Planned Long-term Changes to the Design of the Program with the State

The State's long-term strategy to improve its MD SCSEP services is to integrate the program into MD Labor's workforce delivery system. New applicants interested in the program are oriented to the AJC by registration in the MWE and become job seekers immediately. SCSEP participants have access to Job Service Specialists to help them find employment and assist participants to access necessary services to move the recipient to unsubsidized employment.

The Reemployment Programs Directors will oversee the local programs and staff to ensure integration occurs. The Employment Specialists will report directly to the Reemployment Program Directors or the Job Service Supervisors. The SCSEP Program Manager will monitor and provide technical assistance to the local SCSEP team to ensure they meet and exceed federal requirements. The SCSEP Program Manager will also ensure that all current participants in the program rotate after reaching their training benchmarks in a training assignment.

SCSEP concentrated on the intake (participant onboarding), participant departures, and host agency re-certification processes. Each of these processes was mapped out and a standardized process was developed for all SCSEP staff and continues following the national database rollover in July 2022 from SPARQ to GPMS - Grantee Performance Management System. The state developed one standardized process for all work processes with the goal of improving work efficiency.

Mostly with partnerships with local WIOA programs, SCSEP will continue to better align with community colleges to expand training opportunities for older workers throughout the service area. MD SCSEP is in contact with the Baltimore City Community College regarding their reduced tuition education program for senior citizens and the University of Maryland's Golden ID Program which allows eligible unemployed seniors age 60 and older to take advantage of the wide variety of courses at the University of Maryland at a reduced or no cost. WIOA partners have an ongoing partnership with the local community colleges and SCSEP will encourage participants to enroll in classes through WIOA. If WIOA eligible, then WIOA will pay for the class.

The Maryland SCSEP program will continuously assess ways to improve SCSEP service delivery including measuring the effectiveness of staff, quality of host agency partnerships and training outcomes, and placement performance. Semi-annually, Maryland staff are regularly evaluated on their work performance in accordance with the standards of their agency as well as in relation to program performance goals as articulated by USDOL. MD Labor is exploring and will continue to explore resources to benefit local programs where SCSEP programs are best served. MD Labor is in the process of exploring additional workshops and resources on a local level such as "Dress

Maryland Combined WIOA State Plan 2024-2028

for Success”, that might assist participants. In addition, MD DOL SCSEP partners with the nonprofit Phoenix Computers which sells refurbished computer equipment with basic programming at a nominal cost to eligible persons referred by MD DOL. This promotes the training of participants on their own computers at home and accessing free training modules through Alison.com and CGF Global.org.

Further, MD SCSEP will continue to explore coordinating a combined employer engagement initiative with SCSEP to highlight SCSEP operations in Maryland. The goal of this initiative is to ensure that both SCSEP grants in Maryland meet the “entered employment” performance goal annually in every jurisdiction in the state.

(6) The state’s strategy for continuous improvement in the level of performance for SCSEP participants’ entry into unsubsidized employment, and to achieve, at a minimum, the levels specified in OAA Section 513(a)(2)(E)(ii). (20 CFR 641.302(f))

As authorized under Title V of the Older Americans Act (OAA), [42 U.S.C. 3056](#) *et seq.*, and the Older Americans Act Reauthorization Act of 2016, [Public Law 114–144](#) (Apr. 19, 2016), Congress amended the Older American Act giving new performance measures to SCSEP. In PY 2021-2022, both the MD and SCSEP will continue to use existing, effective strategies to meet the performance targets for service level, most-in-need, and community service hours. Below is a chart of the strategies that MDS and SCSEP will utilize to meet the following new SCSEP performance measures:

- The percentage of project participants who are in unsubsidized employment during the second quarter after exit from the project. Strategies:
 - Both MD and SCSEP will focus on developing robust follow-up systems for connecting with exited participants to collect this performance data.
 - To ensure the ability to contact participants after exit, SCSEP will collect release forms from participants at initial orientation.
- The median earnings of project participants who are in unsubsidized employment during the second quarter after exit from the project. Strategies:
 - Both MD and SCSEP will continue to focus on developing robust follow-up systems for connecting with exited participants to collect this performance data.
 - To ensure the ability to contact participants after exit, both SCSEP programs will collect release forms from participants at initial orientation.
 - Both SCSEP programs will continue to build their relationships with employers as a means of increasing their ability to collect earnings data from employers, in addition to following up with exited participants.
- The percentage of project participants who are in unsubsidized employment during the 4th quarter after exit from the project. Strategies:
 - Both MD and SCSEP will continue to focus on developing robust follow-up systems for connecting with exited participants to collect this performance data until such time as MD Labor succeeds in providing access to UI records to SCSEP providers.

Maryland Combined WIOA State Plan 2024-2028

- To ensure the ability to contact participants after exit, both SCSEP programs will collect release forms from participants at initial orientation.
- Both SCSEP programs recognize that this measure is applicable to all participants who have exited SCSEP, not just those that exited for unsubsidized employment. Without access to UI data, successful attainment of this measure will mean that both programs develop follow-up contact touch points at regular intervals with those who exited prior to the 4th quarter after exit.
- Effectiveness in serving participants. Strategy:
 - Both SCSEP programs in MD will implement the established annual participant satisfaction survey process to attain this goal.
- Effectiveness in serving host agencies. Strategy:
 - Both SCSEP programs in MD will implement the established MD Labor host agency satisfaction survey process to attain this goal.
- Effectiveness in serving participants. Strategy:
 - Both SCSEP programs in MD will implement the established MD Labor Employer Satisfaction survey process to attain this goal.
- Effectiveness in customer satisfaction. Strategy:
 - Both SCSEP programs in MD will strive to improve customer satisfaction including participants and host agencies by consulting with other State and National grantees on their best practices

Strategies for Continuous Improvement in Unsubsidized Placement Performance for MD SCSEP Participants

To maximize a participant's opportunity to enter into unsubsidized employment, MD SCSEP intends to implement several strategies to improve placement performance, including:

- Educate and empower host agencies to value older workers and where possible, hire MD SCSEP participants;
- Encourage MD SCSEP participants to pursue and participate in community college courses and/or certificate training programs;
- Provide programmatic information sessions for local businesses and potential employers to increase awareness of the MD SCSEP brand in the counties within the service area; and
- Charge local MD SCSEP staff with cultivating relationships with local businesses as potential OJE partners in each jurisdiction.

[\(c\) Location and Population Served, including Equitable Distribution](#)

Section 3: Location and Population Served, including Equitable Distribution

Maryland is a unique state comprised of 23 counties and the City of Baltimore, bordering the District of Columbia, Delaware, Pennsylvania, and Virginia. The majority of Maryland's population is concentrated in the cities and suburbs surrounding Washington, D.C., and Maryland's most populous city, Baltimore.

Maryland Combined WIOA State Plan 2024-2028

Every PY, USDOL employs a formula to determine the number of SCSEP participant slots to be awarded to a state or national grantee, by county and by population distributed over urban and rural areas of a particular state. That number seeks to provide the grantee with a balanced number of slots for participation in areas that are defined as urban or rural by the United States Census. “Equitable Distribution” refers to the grantees’ ability to administer SCSEP fairly and equitably amongst older workers residing in urban and rural zip codes within their service area over the duration of the PY.

(1) A description of the localities and populations for which projects of the type authorized by title V are most needed. (20 CFR 641.325 (d))

The Localities and Populations for which Projects, authorized by Title V, are most Needed

The MD Labor oversees and administers the SCSEP for the following counties: Allegany, Garrett, Washington, Charles, Calvert, St. Mary’s, Caroline, Kent, Talbot, and Queen Anne’s counties and Baltimore City. This territory stretches from the mountainous western edge of the state (Allegany, Garrett, and Washington counties), bordering Pennsylvania, Virginia, and West Virginia, through north central Maryland (Baltimore City) onto Southern Maryland (Calvert, Charles, and St. Mary’s counties) and the Eastern Shore (Caroline, Kent, Queen Anne’s, and Talbot counties).

The population that benefits from MD SCSEP are individuals 55 years and older who are unemployed, low-income, disabled, severely disabled, veterans, homeless or at risk of homelessness, individuals who possess LEP, low literacy skills, live in an area of persistent unemployment, and were formerly incarcerated or on supervision from release from prison or jail within five years of the date of initial eligibility determination.

(2) List the cities and counties where the project will be conducted. Include the number of SCSEP authorized positions and indicate where the positions changed from the prior year.

Table: State Grantee & National Grantee Authorized Position by County:

State Grantee Authorized Positions

County	PY 2022	PY 2023	PY 2022 - 2023 Change
Allegany	12	12	0
Anne Arundel	38	38	0
Baltimore County	0	0	0
Baltimore City	38	38	0
Calvert	6	6	0 +
Caroline	5	5	0
Carroll	14	10	-4

Maryland Combined WIOA State Plan 2024-2028

Cecil	0	0	0
Charles	11	11	0
Dorchester	0	0	0
Frederick	0	0	0
Garrett	5	5	0
Harford	0	0	0
Howard	0	0	0
Kent	2	3	+1
Montgomery	0	0	0
Prince George's	0	0	0
Queen Anne's	3	3	0
St. Mary's	9	9	0
Somerset	0	0	0
Talbot	5	5	0
Washington	17	17	0
Wicomico	0	0	0
Worcester	0	0	0

The total PY 2022 – PY 2023 Change for State grantee authorized position is +1 .

National Grantee Authorized Positions

County	PY 2016	PY 2017	PY 2016 – PY 2017 Change
Allegany	0	0	0
Anne Arundel	0	0	0
Baltimore County	94	81	-13
Baltimore City	110	91	-19
Calvert	0	0	0
Caroline	0	0	0
Carroll	0	0	0
Cecil	12	11	-1
Charles	0	0	0
Dorchester	6	5	-1
Frederick	14	16	2
Garrett	0	0	0
Harford	19	18	-1
Howard	17	14	-3
Kent	0	0	0
Montgomery	68	70	2
Prince George's	59	60	1
Queen Anne's	0	0	0

Maryland Combined WIOA State Plan 2024-2028

St. Mary's	0	0	0
Somerset	5	5	0
Talbot	0	0	0
Washington	0	0	0
Wicomico	14	12	-2
Worcester	9	7	-2
Total	427	390	-63

The table above illustrates the reduction in the total authorized positions in Maryland as a result of Congressional budget cuts to SCSEP for the PY starting on July 1, 2017.

(3) Describe current slot imbalances and proposed steps to correct inequities to achieve equitable distribution.

Current Slot Imbalances and Proposed Steps to Ensure Equity

To monitor and correct inequities on an ongoing basis, both MD SCSEP and SCSEP will implement the following strategies on behalf of achieving equitable distribution for all statewide SCSEP positions:

Use USDOL “Tables by State” from www.scseped.org to regularly check equity status focusing on addressing counties that are under equity by 50 percent or more and over equity by 150 percent or more. Where counties are under equity, both MD SCSEP and will focus project staff to enroll being mindful of the SCSEP priorities of service. Where counties are over equity, both MD SCSEP and SCSEP will focus their respective project staff to curtail enrollment, and focus on exiting participants into unsubsidized placement to bring equity into alignment.

If appropriate both programs will strategize and maximize opportunities to collaborate effectively on the transfer of positions where such an action will put both grantees on track to achieve equitable distribution with the least disruption to the participant.

Table: PY 2023 Q1 Maryland Equitable Distribution Status

FIPS	County	No. of MD SCSEP Modified Positions	No. of MD SCSEP Current Enrollments	MD SCSEP Variance	No. of Modified Positions	No. of Current Enrollments	Variance
24001	Allegany	6	6	0	-	-	-
24003	Anne Arundel	-	-	-	27	13	-14 (-52%)
24005	Baltimore County	-	-	-	-	-	-

Maryland Combined WIOA State Plan 2024-2028

24009	Calvert	3	2	--1	-	-	-
24011	Caroline	3	3	-0	-	-	-
24013	Carroll	-	-	-	7	3	-4 (-57%)
24015	Cecil	-	-	-	8	16	8 (200%)
24017	Charles	6	4	-2	-	-	-
24019	Dorchester	-	-	-	-	-	-
24021	Frederick	-	-	-	12	5	-7
24023	Garrett	3	3	0	-	-	-
24025	Harford	-	-	-	13	4	-9 (-69%)
24027	Howard	-	-	-	10	5	-5 (-50%)
24029	Kent	1	0	-1 (-	-	-
24031	Montgomery	-	-	-	-	-	-
24033	Prince George's	-	-	-	-	-	-
24035	Queen Anne's	2	0	-2	-	-	-
24037	St. Mary's	5	5	0	-	-	-
24039	Somerset	-	-	-	4	2	-2
24041	Talbot	3	1	-2	-	-	-
24043	Washington	8	8	0	-	-	-
24045	Wicomico	-	-	-	-	-	-

Maryland Combined WIOA State Plan 2024-2028

24047	Worcester	-	-	-	5	1	-4
24510	Baltimore City	20	18	-2	-	-	-

For PY 2023 , MD SCSEP will refer to the Equitable Distribution Report and closely monitor the equitable distribution throughout the State. The report will be shared with the Reemployment Programs Directors Employment Specialists, and sub grantees. MD SCSEP will continue to participate in SCSEP Sponsors Meeting with the Center for Workforce Inclusion and to discuss best practices for improving equitable distribution.

For the Maryland counties that are under serviced, recruitment efforts will be concentrated on community groups and social nonprofit organizations to identify potential participants. Both programs will reemphasize the importance of equity with the number of modified positions per county and provide the necessary training. Training will be conducted on an individual basis and on a group basis.

(4) The state’s long-term strategy for achieving an equitable distribution of SCSEP positions within the state that:

(A) Moves positions from over-served to underserved locations within the state in compliance with 20 CFR 641.365.

(B) Equitably serves rural and urban areas.

(C) Serves individuals afforded priority for service under 20 CFR 641.520. (20 CFR 641.302(a), 641.365, 641.520)

The State’s Long-term Strategy for Achieving an Equitable Distribution of MD SCSEP Positions within the state

To monitor and correct inequities on an ongoing basis, MD SCSEP and SCSEP will implement the following strategies:

Prepare and review EDR quarterly and discuss variances with Reemployment Program Directors, Employment Specialists, and sub grantees during quarterly conference calls and meetings.

Review EDR semi-annually and develop strategies needed to achieve equitable distribution.

Monitor local equity distribution status using a variance measurement of +/- 50 percent. SCSEP local staff and sub-grantees will be informed of their current status and provided technical assistance to ensure that they serve the appropriate number of authorized positions per county by the end of each PY.

(5) The ratio of eligible individuals in each service area to the total eligible population in the state. (20 CFR 641.325(a))

Maryland Combined WIOA State Plan 2024-2028

Ratio of Eligible Individuals in Each Service Area to Total Eligible Population in the state

The population for the state of Maryland by the U.S. Census in July 2022 was 6,164,660.

Table: Limited Maryland Population and Poverty Chart, by county

County	Total Estimate County Population (2022 year Population Estimate)	Total Estimate Male 65 years and older	Total Estimate Female 65 years and older	Total Estimate 55 to 59 years	Total Estimate 60-64 years	Total Estimate 65-69 years	Total Estimate 70 -74 years	Total Estimate 75-79 years
Allegany	67,267	7,451	6,742	4,713	4,566	3,606	3,994	2,398
Anne Arundel	576,031	12,845	14,767	41,285	35,320	35,320	22,718	15,491
Baltimore County	828,431	20,339	24,711	58,482	55,356	4,505	34,359	23,611
Calvert	94,573	7,771	7,834	7,695	6,467	4900	3,535	2,751
Caroline	33,433	2,894	3,024	1,267	1,133	766	774	506
Cecil	102,826	2,699	2,964	8,112	7,143	5,663	4,383	2,807
Charles	170,102	11,443	12,201	12,653	10,204	7,289	5,663	3,394
Dorchester	31,998	983	1,149	2,520	2,459	2,132	1,833	1,287
Frederick	255,648	5,806	6,404	19,001	15,604	12,210	9,574	6,432
Garrett	28,579	5453	3,451	2,199	2,581	2,030	1,765	1,245
Harford	253,956	6, 408	7,159	19,620	16,887	13,567	10,930	7,504
Howard	323,196	7,142	7,949	23,086	19,119	15,091	12,188	7,943
Kent	19,320	1,979	2,297	1,186	863	1,788	1,353	461
Montgomery	1,052,567	24,183	28,317	72,809	65,294	52,500	40,161	27,871
Prince George's	909,308	19,070	25,198	63,955	54,097	44,268	31,714	20,482
Queen Anne's	51,711	4,463	5,058	4,283	3,653	2,952	2,724	1,837
Somerset	25,675	737	738	1,737	1,635	1,475	1,050	761
St. Mary's	114,877	6,845	9,921	8,425	6,912	4,771	4,087	2,427
Talbot	37,932	4,858	6,062	2,643	3,162	2,860	2,980	1,763

Maryland Combined WIOA State Plan 2024-2028

Washington	155,590	11,801	14,493	11,172	9,852	8,551	6,603	4,750
Wicomico	103,195	2,485	2,800	6,602	6,498	5,285	4,333	2,979
Worcester	51,823	1,999	2,230	4,170	4,186	4,229	3,879	2,756
Baltimore City	569,931	37,849	42,511	37,992	37,705	29,707	21,508	13,579

Source: 1. American Community Survey 5-Year Estimates, U.S. Census Bureau
 2. <https://www.neilsberg.com/insights-md-population-by-age/>

Total Estimate 65 years and older less than 150 percent of poverty level.

Counties	65+	< 150% of poverty level
Anne Arundel County	83,933	8,249
Baltimore City	80,360	21,380
Baltimore County	141,770	19,443
Frederick County	36,849	3,363
Lower Shore	34,938	5,021
Mid-Maryland	72,366	6,438
Montgomery County	164,153	17,089
Prince George's County	119,595	14,854
Southern Maryland	56,015	7,230
Susquehanna	57,961	6,303
Upper Shore	30,635	4,689
Western MD	49,391	8,120

The general population of Maryland has increased according to the 2020 census. Maryland's population is 6,177,224, ranked 18th in the nation. Maryland's population continues to grow by at least 7% each decade. However, the applicable minimum wage has increased in the state since 2018. This has caused a decrease in the number of positions allocated to the state SCSEP program. It has also caused an increase in the number of seniors residing in the service area in need of SCSEP services and who may be qualified to participate. This creates difficulty in finding adequate and diversified placement partners for training and supportive services. These realities demonstrate the need for senior services under the MD SCSEP program. Conversely, they also reflect ongoing widening gaps in the only federally-funded employment safety net designed for low income older Marylanders.

- (6) The relative distribution of eligible individuals who:
 - (A) Reside in urban and rural areas within the state
 - (B) Have the greatest economic need
 - (C) Are minorities
 - (D) Are LEP
 - (E) Have the greatest social need. (20 CFR 641.325(b))

Maryland Combined WIOA State Plan 2024-2028

(F) Formerly incarcerated individuals, as defined in TEGL 17-20

Table: Distribution of Individuals within MD SCSEP Service Area

Counties	Population Estimates as of July 1, 2022	Urban / Rural	Persons in Poverty %	Minorities,%	Language other than English spoken at home (LEP)%	Formerly Incarcerated Individuals
Allegany	67,267	Rural	16.4%	7.8% Black 0.2% Native American 1.1% Asian .01% Native Hawaiian 2.2% Hispanic/Latino	3.6%	1
Anne Arundel	550,269	Urban	5.9%	15.7 Black, 0.2% Native American, 3.5% Asian, 0.1% Native Hawaiian, 6.7% Hispanic Latino	10.7%	0
Baltimore County	817,720	Urban	9.1%	26.8% Black, 0.2% Native American, 5.4% Asian, 0.0% Native Hawaiian, 4.6% Hispanic Latino	13.9%	0

Maryland Combined WIOA State Plan 2024-2028

Baltimore City	569,931	Urban	20.3%	61.6% Black 0.3% Native American 2.5% Asian 0.0% Native Hawaiian 5.6% Hispanic/Latino	10.3%	0
Calvert	94,573 92,783	Urban	5.8%	14.2% Black 0.5% Native American 2.0% Asian 0.2% Native Hawaiian 5.2% Hispanic/Latino	4.6%	0
Caroline	33,433	Urban	13.5%	13.5% Black 0.4% % Native American 1.2% Asian 0.3% % Native Hawaiian 8.9% Hispanic/Latino	8.4%	0

Maryland Combined WIOA State Plan 2024-2028

Carroll	167,39	Urban	5.5%	3.2% Black, 0.2% Native American, 1.6% Asian, 0.0% Native Hawaiian, 2.8% Hispanic Latino	6.2%	0
Charles	170,102	Urban	6.7%	53.3% Black 0.8% Native American 3.4% Asian 0.1% Native Hawaiian 7.5% Hispanic/Latino	9.4%	0
Dorchester	32,614	Urban	16.9%	28.9% Black 0.1% Native American 1.2% Asian 0.0% Native Hawaiian 2.3% Hispanic/Latino	5.7%	0

Maryland Combined WIOA State Plan 2024-2028

Frederick	239,253	Urban	6.2%	8.7% Black 0.4% Native American 4.2% Asian 0.1% Native Hawaiian 7.9% Hispanic/Latino	12.6%	0
Garrett	28,579	Rural	11%	1.0% Black 0.3% Native American 0.5% Asian 0.0% Native Hawaiian 1.4% Hispanic/Latino	2.8%	0
Hartford	248,029	Urban	7.7%	13.2% Black 0.2% Native American 2.6% Asian 0.0% Native Hawaiian 3.9% Hispanic/Latino	6.9%	0

Maryland Combined WIOA State Plan 2024-2028

Howard	299,269	Urban	5.1%	18.1% Black 0.2% Native American, 15.6% Asian 0.0% Native Hawaiian 6.1% Hispanic/Latino	24.1%	0
Kent	19,320	Rural	12.0%	14.2% Black 0.5% Native American 1.5% Asian 0.1% Native Hawaiian 5.0% Hispanic/Latino	5.4%	0
Montgomery	1,005,087	Urban	6.9%	17.4% Black 0.3% Native American 14.3% Asian, 0.0% Native Hawaiian, 17.9% Hispanic/Latino	39.8%	0
Prince George's	684,764	Urban	9.7%	63.8% Black 0.3% Native American 4.3% Asian 0.0% Native Hawaiian 15.9% Hispanic/Latino	23.3%	0

Maryland Combined WIOA State Plan 2024-2028

Queen Anne's	51,711	Rural	8.0%	6.2% Black 0.5% Native American 1.3% % Asian 0.1% Native Hawaiian 4.9% Hispanic/Latino	5.1%	0
St. Mary's	114,877	Urban	7.8%	15.6% Black 0.5% Native American 3.0% Asian 0.1% Native Hawaiian 6.0% Hispanic/Latino	6.9%	0
Somerset	26,197	Urban	23.7%	41.6% Black 0.% Native American 1.2% Asian 0.0% Native Hawaiian 3.6% Hispanic/Latino	7.4%	0

Maryland Combined WIOA State Plan 2024-2028

Talbot	37,932	Rural	9.4%	12.8% Black 0.5% Native American 1.5% % Asian 0.3% Native Hawaiian 7.9% Hispanic/Latino	8.0%	0
Washington	155,590	Urban	14.5%	13.5% Black 0.4% Native American 2.1% Asian 0.1% Native Hawaiian 7.2% Hispanic/Latino	7.7%	0
Wicomico	100,376	Urban	17.4%	24.3% Black 0.3% Native American 2.9% Asian 0.0% Native Hawaiian 4.9% Hispanic/Latino	10.9%	0

Maryland Combined WIOA State Plan 2024-2028

Worcester	51,558	Urban	24.2%	14.35% Black 0.1% Native American 1.2% Asian 0.1% Native Hawaiian 3.3% Hispanic Latino	5.2%	0
-----------	--------	-------	-------	--	------	---

Source: U.S. Census Bureau 7-2022

<https://www.census.gov/quickfacts/MD>

(7) A description of the steps taken to avoid disruptions to the greatest extent possible, when positions are redistributed, as provided in 20 CFR 641.365; when new Census or other reliable data become available; or when there is over-enrollment for any other reason. (20 CFR 641.325(i), 641.302(b))

Avoiding Disruptions to SCSEP Operations

MD SCSEP has a dual responsibility to USDOL as well as its participants. Therefore, in the event that MD SCSEP has to redistribute positions in accordance with a new Census, or other reliable data, the program will seek to comply with equitable distribution while avoiding disruption to current program participants. This may mean pausing enrollments, monitoring exits for cause as well as durational limit, monitoring hours, or changing waiver policies. Participants retain their right to grievances throughout their duration in the program.

Maryland Combined WIOA State Plan 2024-2028

COMMUNITY SERVICES BLOCK GRANT

Note: Below is information about the employment and training activities carried out under the Community Services Block Grant (CSBG) (42 U.S.C. 9901 et seq.) that is included in the WIOA Combined State Plan. The complete CSBG State Plan is submitted directly to the Federal agency that administers that program and is collected under OMB Control Number: 0970-0382. Where CSBG is included in the Combined State Plan, the State CSBG Lead Agency (as designated by the chief executive of the State under the requirements of section 676(a) of the CSBG Act (42 U.S.C. 9908(a)) will coordinate plans for employment and training activities under CSBG as part of a larger antipoverty and workforce development strategy.

As part of the Combined State Plan, the State CSBG Lead Agency must: (a) Describe how the State and the eligible entities will coordinate the provision of employment and training activities through Statewide and local WIOA workforce development systems; and may (b) Provide examples of innovative employment and training programs and activities conducted by eligible entities or other neighborhood-based organizations as part of a community antipoverty strategy.

DHCD and CSBG Eligible Entities coordinate the provision of employment and training activities through statewide and local WIOA workforce development systems as follows:

DHCD is an active participant in the WIOA Alignment Group led by MD Labor. Working with the Professional Development and Training committee of the Alignment Group, DHCD provides feedback as training resources are developed and ensures that Community Action Agencies (CAAs) can access these resources so that frontline staff are able to deepen their understanding of the state's workforce system and are able to better coordinate services with their local partners. DHCD has been recognized by the U.S. Department of Housing and Urban Development as the Balance of State Continuum of Care (CoC) state lead agency for nine counties in Maryland (Allegany, Calvert, Cecil, Charles, Frederick, Garrett, Harford, St. Mary's, and Washington).

As the state lead agency, DHCD completes the annual CoC application, collects and reports data on households experiencing homelessness, and establishes joint strategies and partnerships with funders and government agencies that will prevent and end homelessness. DHCD works closely with local homeless services agencies to establish formal partnerships with local and State workforce, child welfare, corrections, mainstream benefits, and health systems. DHCD collects income data throughout homeless households' enrollment in programs, evaluates project- and system-level performance in assisting households with increasing earned income and both cash and non-cash benefits while homeless, and measures returns to homelessness after a household is permanently housed, which is a proxy for longer-term income security. A key scoring factor for continued homeless services funding is whether a program is adequately connecting households to increased earning opportunities and mainstream benefits. Five of the nine local county lead agencies are Community Action Agencies under CSBG.

The State's 17 local CAAs are instrumental in referring clients to Local Areas for training, job placement, and related workforce development services. CAAs have entered into Memoranda of

Maryland Combined WIOA State Plan 2024-2028

Understanding and Resource Sharing Agreements with Local Area WIOA partners and continue to build relationships with DORS to enhance access to VR services. By integrating the CSBG program and CAAs in Maryland's Workforce Plan, all Local Areas are required to address how they work with these entities in a more systematic way in local plan formulation. Similarly, CAAs include information about participation on and collaboration with their local workforce board in their Community Action Plan, which serves as their annual application for CSBG funding.

The following are examples of innovative employment and training programs and activities conducted by CSBG Eligible Entities as part of a community antipoverty strategy:

- Allegany Human Resources Development Commission (Allegany HRDC) partners with the Allegany County Department of Social Services and Horizon Goodwill Industries to provide TANF clients with workforce development training and job placement services. Allegany HRDC's clients can access Adult Basic Education / General Education Development (ABE/GED) classes through a partnership with Allegany College of Maryland. Additionally, career pathway and workforce development and education services are provided to clients through Allegany HRDC's 2 Gen Center for Strengthening Families in coordination with HRDC Head Start, Allegany College of Maryland and the YMCA.
- The Community Action Council of Howard County Maryland (CAC Howard) is represented on the Howard County Workforce Development Board. Through this partnership, CAC Howard provides employment and support services to assist those returning to the workforce, people in need of a high school diploma, and individuals pursuing a career change. CAC Howard also partners with Howard Community College to enroll Head Start parents in degree or certificate programs that will increase their employability and earning potential. Through comprehensive case management services, CAC Howard ensures all clients applying for any of the agency's programs or services can access workforce development services as needed.
- Baltimore City Community Action Partnership (BCCAP) works collaboratively with the Baltimore City Mayor's Office of Employment Development to deliver workforce development programming. BCCAP's case management services include referring clients to One-Stop Career Centers. BCCAP staff also visit One-Stop Career Centers to provide CAP services to workforce development program participants. Services provided to clients include: Adult Education and Literacy programs; Financial Literacy Classes; Internships that are linked to careers; Workforce Preparation Programs; Career Planning; Case Management; and Individualized Employment Plans
- Neighborhood Services Center (NSC) serves Talbot County, Maryland and partners with the Talbot County Family Network to provide soft skills training and case management services. NSC also links youth ages 16 to 24 to on-the-job training and educational opportunities. With support from the Maryland Department of Labor WDAL Senior Citizen Employment Program, NSC will provide work opportunities for seniors in Talbot County. Through an MOU with the Upper Shore Workforce Investment Board, NSC provides job training services for participants in its Alternatives to Incarceration Program.
- CAAs routinely make referrals to local workforce development partners and receive referrals from those partners for services provided by the CAA to help individuals and

Maryland Combined WIOA State Plan 2024-2028

families move from poverty to self-sufficiency. Coordination of workforce development services with the wide range of services offered by CAAs helps ensure that the needs of the individual or family being served are addressed comprehensively.

DRAFT